

# WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION

NORTH AND SOUTH BASINS



STATE OF CALIFORNIA

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# PREFACE

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This *Water Quality Control Plan for the Lahontan Region* (Basin Plan) results from the combination and revision of two separate Basin Plans, for the North and South Lahontan Basins, which were adopted in 1975. The 1975 plans were prepared by different consulting firms, and although the final versions of both reflected the input of Regional Board staff, they had different emphases and organization. Both plans underwent a number of amendments between 1975 and 1991, but neither was ever reprinted with amendments integrated into the text. This Basin Plan also incorporates important provisions of the State Water Resources Control Board's (State Board's) *Lake Tahoe Basin Water Quality Plan* and the Tahoe Regional Planning Agency's *Water Quality Management Plan for the Lake Tahoe Region*.

This Basin Plan was prepared almost entirely by Regional Board staff, using an interdisciplinary approach (see the List of Preparers, Appendix A). Staff's goals in revising the 1975 plans were as follows:

1. *Production of a functional regulatory document.* As Chapter 1 explains, the Basin Plan is the basis for the Regional Board's entire regulatory program. It must explain clearly to staff, to dischargers, and to the general public, the actions considered necessary by the Regional Board to protect and enhance water quality in the Lahontan Region.
2. *Simplification*, to eliminate unnecessary detail while providing a sound technical background for water quality standards and control measures. This Plan includes more literature citations in the text. It also deletes descriptive information which was not formally part of 1975 plans.
3. *Update* of less controversial portions of the plans to reflect changes in state and federal legislation since 1975, accomplishments of 1975 plan goals, and new regulatory emphases such as wetlands and toxic substances control. This Plan also includes updates of water quality standards and implementation measures for selected watersheds.
4. *Fulfillment of State Board direction* to resolve remaining inconsistencies between the two Lake Tahoe Basin water quality plans, and to incorporate their most important provisions into the Regional Board's Basin Plan. Following approval of this new Lahontan Basin Plan, the State Board may consider rescinding the separate *Lake Tahoe Basin Water Quality Plan*.
5. *Facilitation of future revisions*, by use of a loose-leaf format, and by placing the entire Plan on computer diskettes.
6. *Editing*, to correct typographical errors and make the plan more readable.

Public participation has been an important part of the planning process. Responses to public comments are part of the record of the planning process. The Regional Board maintains and periodically updates mailing lists of persons, agencies, and organizations interested in receiving notices of public hearings and workshops for future Basin Plan amendments. Those who wish to be added to Regional Board mailing lists should contact either Regional Board office.

Copies of this Plan and of future amendments will be distributed to county libraries throughout the Lahontan Region, to the State library, and to university libraries or water resources archives. The Plan and related documents may be examined at the Regional Board's offices during normal business hours.

For information on purchasing copies of this plan, contact either office of the Regional Water Quality Control Board:

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# Chapter 1

## INTRODUCTION

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The primary responsibility for the protection of water quality in California rests with the State Water Resources Control Board (State Board) and nine Regional Water Quality Control Boards. The State Board sets statewide policy for the implementation of state and federal laws and regulations. The Regional Boards adopt and implement Water Quality Control Plans (Basin Plans) which recognize regional differences in natural water quality, actual and potential beneficial uses, and water quality problems associated with human activities.

The jurisdiction of the California Regional Water Quality Control Board, Lahontan Region (Regional Board) extends from the Oregon border to the northern Mojave Desert and includes all of California east of the Sierra Nevada crest (Plates 1A, 1B, 2A and 2B). The name of the Region is derived from prehistoric Lake Lahontan, which once covered much of the State of Nevada. Most of the waters of the North Lahontan Basin drain into closed basins which were previously part of Lake Lahontan. Waters of the South Lahontan Basin also drain into closed basin remnants of prehistoric lakes.

The Lahontan Regional Board is a nine-member decision making body appointed by the Governor. The Board holds regular meetings, typically monthly at different sites throughout the Region. Its day-to-day work is carried out by a technical and administrative support civil service staff under an Executive Officer appointed by the Board. There are two Regional Board offices, at South Lake Tahoe and Victorville. The staff of the Planning and Toxics Section within the South Lake Tahoe office are responsible, with input from other staff of both offices, for the planning activities for the entire Region.

### Function of the Basin Plan

This Basin Plan for the Lahontan Region is more than an abstract set of goals and policies; it is the basis for the Regional Board's regulatory program. It sets forth water quality standards for the surface and ground waters of the Region, which include both designated beneficial uses of water and the narrative and numerical objectives which must be maintained or attained to protect those uses. It identifies general

types of water quality problems which can threaten beneficial uses in the Region. It then identifies required or recommended control measures for these problems. In some cases, it prohibits certain types of discharges in particular areas. This Plan summarizes applicable provisions of separate State Board and Regional Board planning and policy documents (e.g., the Regional Board waiver policy), and of water quality management plans adopted by other federal, state, and regional agencies. This Plan also summarizes past and present water quality monitoring programs, and identifies monitoring activities which should be carried out to provide the basis for future Basin Plan updates and for waste discharge requirements or conditional waivers.

This Basin Plan will be used as a resource by the Regional Board's technical staff. It must also serve as an educational document for both staff and dischargers. Regional Board orders cite the Basin Plan's applicable water quality standards and prohibitions. This Basin Plan will also be used by other agencies in their permitting and resource management activities. Finally, this Plan will serve as a reference document for members of the public, particularly those who are interested in specific water bodies or water quality issues.

Because of the size and diversity of the Lahontan Region, the Basin Plan cannot be encyclopedic. Instead of attempting to cover all available information about water quality and related issues in the Lahontan Region, it directs the reader to more detailed sources of information.

### Legal Basis and Authority

This Basin Plan implements a number of state and federal laws, the most important of which are the federal Clean Water Act (P.L. 92-500, as amended), and the State Porter-Cologne Water Quality Control Act (California Water Code § 13000 et seq.). Other pertinent federal laws include the Safe Drinking Water Act, Toxic Substances Control Act, Resource Conservation and Recovery Act, and Endangered Species Act, and the Comprehensive Response, Compensation, and Liability Act (CERCLA or "Superfund") and Superfund Amendment and Reauthorization Act (SARA). Other applicable

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California laws include the Health and Safety, Fish and Game, and Food and Agriculture Codes. These and other relevant laws are discussed in greater detail in the following chapters.

The federal Clean Water Act sets forth national goals that waters shall be “fishable and swimmable.” It directs the states to establish water quality standards and to review and update them on a triennial basis (§ 303[c]). Other provisions of the Clean Water Act related to basin planning include Section 208, which authorizes the preparation of areawide wastewater management plans, and Section 319 (added by 1987 amendments) which provides for more specific planning related to control of nonpoint source problems. The 1987 amendments to the Act also mandated adoption by the states of numerical standards for 126 “priority pollutant” toxic chemicals.

The State Board and Regional Boards implement the Clean Water Act in California under the delegation and oversight of the U.S. Environmental Protection Agency (USEPA), Region IX. Direction for implementation of the Clean Water Act is provided by the Code of Federal Regulations (40 CFR) and by a variety of USEPA guidance documents on specific subjects.

The Porter-Cologne Act established the State Board and the nine Regional Boards in their current form. It authorizes the State Board to formulate, adopt, and revise state water policy, which may include water quality objectives, principles, and guidelines (CA Water Code § 13140-13143). The Porter-Cologne Act also authorizes the State Board to adopt water quality control plans on its own initiative (§ 13170). Such plans supersede regional Basin Plans to the extent of any conflict.

Article 3 of the Porter-Cologne Act directs Regional Boards to adopt, review, and revise Basin Plans, and provides specific guidance on factors which must be considered in adoption of water quality objectives and implementation measures.

In adopting objectives (CA Water Code § 13241), Regional Boards must consider:

“(a) Past, present, and probable future beneficial uses of water.

- (b) Environmental characteristics of the hydrographic unit under consideration, including the quality of the water available thereto.
- (c) Water quality conditions that could reasonably be achieved through the coordinated control of all factors which affect water quality in the area.
- (d) Economic considerations.
- (e) The need for developing housing within the region.
- (f) The need to develop and use recycled water.”

Programs of implementation for achieving water quality objectives (CA Water Code § 13242) are to include, but not be limited to:

- “(a) A description of the nature of actions which are necessary to achieve the objectives, including recommendations for appropriate action by any entity, public or private.
- (b) A time schedule for the actions to be taken.
- (c) A description of surveillance to be undertaken to determine compliance with objectives.”

The Porter-Cologne Act allows Regional Boards, in Basin Plans or in waste discharge requirements, to “specify certain conditions or areas where the discharge of waste, or certain types of waste, will not be permitted” (CA Water Code § 13243). Where proposed prohibitions affect discharges from individual waste disposal systems, the Regional Board must meet conditions specified in Sections 13280-13284 before adopting them.

In addition to the direction provided by state and federal laws, guidance for basin planning is also contained in certain court decisions. For example, the 1983 Mono Lake Decision (National Audubon Society v. Superior Court 33 Cal. 3d 419, 441) reaffirmed the public trust doctrine, holding that the public trust is “an affirmation of the duty of the state to protect the people's common heritage in streams, lakes, marshlands and tidelands, surrendering that right of protection only in rare cases when the abandonment of that right is consistent with the purposes of the trust.” Public trust uses include

commerce, navigation, fisheries, and recreation. The Racanelli Decision (United States v. State Water Resources Control Board [1986] 182 Cal. App. 3d. 82, 227 Cal. Rptr. 1621-8) directed the State Board, and by implication, Regional Boards, to take a “global view” of water resources in developing water quality objectives. This decision recognized that an implementing program may be a lengthy and complex process which requires significant time intervals and action by entities over which the State Board may have little or no control. Both of these cases concerned water quality and quantity issues. Additional discussion of such issues is contained in Chapter 4 of this Plan.

USEPA regulations (40 CFR § 131.10) require states to consider downstream water quality standards when setting their own. Many of the waters of the Lahontan Region are interstate waters. Therefore, standards set by other states, or by Indian Tribes which are considered as states under Section 519 of the Clean Water Act, must be considered during the basin planning process.

### Regional Setting

The following is a brief overview of the environmental and socio-economic setting of the Lahontan Region.

The Lahontan Region is defined in terms of drainage basins by Section 13200(h) of the Porter-Cologne Act. For planning purposes, it has historically been divided into North and South Lahontan Basins at the boundary between the Mono Lake and East Walker River watersheds, as shown in Figures 1-1 and 1-2. It is about 570 miles long and has a total area of 33,131 square miles.

The Lahontan Region includes the highest (Mount Whitney) and lowest (Death Valley) points in the contiguous United States, and the topography of the remainder of the Region is diverse. The Region includes the eastern slopes of the Warner, Sierra Nevada, San Bernardino, Tehachapi and San Gabriel Mountains, and all or part of other ranges including the White, Providence, and Granite Mountains. Topographic depressions include the Madeline Plains, Surprise, Honey Lake, Bridgeport, Owens, Antelope, and Victor Valleys.

The geology and soils of the Lahontan Region have

been shaped by a variety of processes, and are correspondingly diverse. Parent materials in the northern mountains are granitic or volcanic; evidence of glacial action is widespread. Soils in the desert valleys of the Region are derived from alluvium. Severe seismic activity has occurred in the past; the Owens Valley earthquake of 1872 formed a 20-foot fault scarp, and earthquakes in the Mammoth area have recently damaged sewer lines. Volcanic activity has occurred fairly recently in the Mono Lake area, and the presence of geothermal springs throughout the Lahontan Region indicates that it could occur in the future. Economically valuable minerals, including gold, silver, copper, sulfur, tungsten, borax, and rare earth metals, have been or are being mined at various locations within the Lahontan Region.

The Lahontan Region also has a variety of climates. The Region is generally in a rain shadow; however, precipitation amounts can be high (up to 70 inches) at higher elevations. Most precipitation in the mountainous areas falls as snow. Desert areas receive relatively little annual precipitation (less than 2 inches in some locations) but this can be concentrated and lead to flash flooding. Recorded temperature extremes in the Lahontan Region range from -45 degrees Fahrenheit at Boca in the Truckee River watershed to 134 degrees Fahrenheit in Death Valley.

The varied topography, soils, and microclimates of the Lahontan Region support a corresponding variety of plant and animal communities. Vegetation ranges from sagebrush and creosote bush scrub in the desert areas to pinyon-juniper and mixed conifer forest at higher elevations. Subalpine and alpine “cushion plant” communities occur on the highest peaks. Wetland and riparian plant communities, including marshes, meadows, “sphagnum” bogs, riparian deciduous forest, and desert washes, are particularly important for wildlife, given the general scarcity of water in the Region.

The existence of “ecological islands,” as a result of topography, glaciation, and climatic changes, has led to the evolution of species, subspecies, and genetic strains of plants and animals in the Lahontan Region which are found nowhere else. Particularly notable are fish such as the Eagle Lake trout, Lahontan and Paiute cutthroat trout, Mojave chub, and several kinds of desert pupfish. (Chapter 4 includes a more

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detailed discussion of the implications of the Basin Plan for rare, threatened, and endangered species.)

The Lahontan Region is rich in cultural resources (archaeological and historic sites). These range from remnants of Native American irrigation systems to Comstock mining era ghost towns such as Bodie and 1920s resort homes at Lake Tahoe and Death Valley (Scotty's Castle).

Much of the Lahontan Region is in public ownership, with land use controlled by agencies such as the U.S. Forest Service, National Park Service, and Bureau of Land Management, various branches of the military, the California State Department of Parks and Recreation, and the City of Los Angeles Department of Water and Power. While the permanent resident population (about 500,000 in 1990) of the Region is low, most of it is concentrated in high density communities in the South Lahontan Basin. In addition, millions of visitors use the Lahontan Region for recreation each year. Rapid population growth has occurred recently and is expected to continue in the Victor and Antelope Valleys and within commuting distance of Reno, Nevada. Principal communities of the North Lahontan Basin include Susanville, Truckee, Tahoe City, South Lake Tahoe, Markleeville, and Bridgeport. The South Lahontan Basin includes the communities of Mammoth Lakes, Bishop, Ridgecrest, Mojave, Adelanto, Palmdale, Lancaster, Victorville, and Barstow.

Recreational and scenic attractions of the Lahontan Region include Eagle Lake, Lake Tahoe, Mono Lake, Mammoth Lakes, Death Valley, and portions of many wilderness areas. Segments of the East Fork Carson and West Walker Rivers are included in the State Wild and Scenic River system. Both developed (e.g., camping, skiing, day use) and undeveloped (e.g., hiking, fishing) recreation are important components of the Region's economy.

In addition to tourism, other major sectors of the economy are resource extraction (mining, energy production, and silviculture), agriculture (mostly livestock grazing), and defense-related activities. There is relatively little manufacturing industry in the Region in comparison to major urban areas of the state.

## Water Resources and Water Use

The Lahontan Region includes over 700 lakes, 3,170 miles of streams and 1,581 square miles of ground water basins. There are twelve major watersheds (called "hydrologic units" under the Department of Water Resources' mapping system) in the North Lahontan Basin. Among these are the Eagle Lake, Susan River/Honey Lake, Truckee, Carson, and Walker River watersheds. The South Lahontan Basin includes three major surface water systems (the Mono Lake, Owens River, and Mojave River watersheds) and a number of separate closed ground water basins. Very little quantitative information is available on most of the water bodies in the Region.

The natural quality of most high elevation waters, which are derived from snowmelt, is assumed to be very good or excellent, although localized problems related to heavy metals and radioactive elements occur. The soils and waters of the Sierra Nevada have low buffering capacity for acids, and its lakes and streams are considered sensitive to acidification as a result of wet and dry deposition of pollutants from urban areas. Although high quality water supplies are available near streams in desert areas of the Lahontan Region, many desert waters have naturally poor quality (e.g., high concentrations of salts, and minerals such as arsenic and selenium). Threats to beneficial uses from naturally high concentrations of salts, toxic minerals, or radioactive substances can be aggravated by geothermal and agricultural discharges, ground water overdraft which concentrates salts, and disposal of stormwater under conditions where it is unlikely to receive adequate treatment by soils and vegetation.

Water quality problems in the Lahontan Region are largely related to nonpoint sources (including erosion from construction, timber harvesting, and livestock grazing), stormwater, acid drainage from inactive mines, and individual wastewater disposal systems. (The concentration of most of the Region's population in a few high density communities has important implications for areas with no community wastewater treatment facilities.) There are relatively few point source discharges; these include several wastewater treatment plants, fish hatcheries operated by the Department of Fish and Game, and some



geothermal discharges. Some types of discharges may be considered either point source or nonpoint source depending upon site-specific circumstances. For example, stormwater which enters one lake through a pipe may be regulated as a point source, while stormwater which enters another lake via sheet flow is considered a nonpoint source discharge. Chapter 4 of this Plan explains both point source and nonpoint source problems in greater detail and outlines recommended control measures for specific problem categories. Additional information on existing water quality and water quality problems associated with particular areas is provided in the regional Water Quality Assessment, discussed in Chapter 7.

Consumptive municipal and agricultural use of water is relatively low in most parts of the Lahontan Region compared to other parts of California, due to the low resident population and the agricultural emphasis on range livestock grazing rather than crops. Irrigation is mostly for pasture, rather than for row crops and orchards. Large volumes of water are exported for consumptive use outside the Lahontan Region. The waters of the Truckee, Carson and Walker Rivers, and of Lake Tahoe, are allocated by court decisions, federal law, and interstate agreements among water users in California and Nevada. The City of Los Angeles Department of Water and Power diverts water from the Mono and Owens River Basins via the Los Angeles Aqueduct for use in the Los Angeles area. Some water is imported to the South Lahontan Basin via the State Water Project's California Aqueduct.

Careful consideration of the relationships between water quality and water quantity will be needed in future Regional Board planning activities. Reasons for concern include projected increases in population and consequent demands for water, and possible future water shortages due to drought, global climate change, and contamination of some water supplies by toxic substances. There is also increasing scientific and public awareness of environmental values associated with natural water volumes in streams, lakes, wetlands and ground water aquifers.

### **History of Basin Planning in the Lahontan Region**

The nine Regional Boards were established as "Regional Water Pollution Control Boards" by the

Dickey Act of 1949. The Lahontan Regional Board adopted separate water quality control policies for a number of interstate waters of the North Lahontan Basin (e.g., the Truckee, Carson, and Walker River watersheds) in the late 1960s and early 1970s, pursuant to the 1965 Federal Water Pollution Control Act and to amendments to the Dickey Act. These policies included water quality objectives.

The names of the Regional Boards were changed, and their authority broadened, by the Porter-Cologne Water Quality Control Act in 1969. The development of comprehensive Basin Plans was initiated in response to both federal and state directives. "Interim" Basin Plans were adopted by the Regional Board for the North and South Lahontan Basins in 1971. These plans were amended in 1972 and 1973. Work on revisions of these plans continued and culminated in state adoption of the North and South Lahontan Basin Plans in 1975. The 1975 Basin Plans received final approval by the USEPA. In comparison to previous policies, these plans included water quality standards for more water bodies, and more detailed and stringent control measures.

The 1975 Basin Plans included summaries of earlier beneficial use designations and water quality objectives in chapters entitled "Historical Beneficial Uses" and "Historical Water Quality Objectives." Objectives rendered obsolete by Basin Plan amendments after 1975 were also incorporated into "historical" chapters. In order to simplify the current plan, these chapters have been deleted. Copies of "historical" data may be obtained by contacting either Regional Board office.

Amendments to the North and South Lahontan Basin Plans adopted between 1975 and 1991 have been incorporated into this Basin Plan, with editorial revisions where appropriate. Amendments have included significant changes in beneficial use designations, water quality objectives, and control measures.

Progress has been made toward the control of a number of water quality problems identified in the 1975 Basin Plans, including nonpoint source problems at Lake Tahoe and Mammoth Lakes, acid mine drainage from the Leviathan Mine, and problems associated with septic systems in a number of specific areas. At the same time, new issues and

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areas of concern have arisen. Better analytical technology makes it possible to detect contaminants at increasingly smaller concentrations, and modern medicine identifies increasingly lower concentrations of toxic substances as health risks. Statewide concern regarding toxic pollutants exists in relation to underground tanks, leaking landfills, and toxic pits. Other “new” areas of concern include acid deposition, biotechnology products such as bacteria being marketed to aid snowmaking at ski areas, and impacts of road salt runoff on vegetation. New treatment technology, such as the use of artificial wetlands for treatment of stormwater, and bioremediation for cleanup of toxic substances, must be evaluated. A continuing planning process based on the latest scientific information is needed to address both “old” and “new” issues.

### Basin Plan Amendment Procedures

The federal Clean Water Act (§ 303[c]) directs the states to hold public hearings for the review of water quality standards at least once every three years. The Porter-Cologne Act (CA Water Code § 13240) directs that Basin Plans shall be periodically reviewed to evaluate necessary revisions. The Lahontan Regional Board conducts the “Triennial Review process” by requesting public comments on needs for changes in the Basin Plan, and by combining issues identified by the public with staff-identified needs for changes in the Basin Plan, to formulate and adopt priority lists for future Basin Plan amendments. The Regional Board may also initiate Basin Plan amendments apart from the Triennial Review process, in response to needs which arise on a short-term basis.

Basin Plan amendments generally involve consultation with affected agencies and other interested parties, update of existing mailing lists, preparation and distribution of an amendment “package” (including the proposed amendment language, an environmental document, and a staff report outlining the rationale for the amendments), and a public review period of at least 45 days. Public workshops may be held to inform the Regional Board and the public about planning issues before formal action is scheduled on the amendments. Regional Board action follows at least one duly noticed public hearing. Regional Board staff prepare responses to

all public comments as part of the record.

Since 1980, the planning programs of the State Board and the Regional Boards have been considered “exempt regulatory programs” pursuant to Section 21080.5 of the California Environmental Quality Act (CEQA). This means that these agencies have been formally authorized by the Secretary for Resources to prepare short “functional equivalent” environmental documents in place of lengthy Environmental Impact Reports for plan amendments.

The 1975 Basin Plans included chapters entitled “Plan Assessment.” “Functional equivalent documents” for Basin Plan amendments since 1980 were formally incorporated into these chapters upon adoption of the amendments. At the direction of the State Board, this revised Basin Plan does not include an environmental assessment chapter. Instead, the separate functional equivalent document for the entire plan revision will be included in the record of the planning process. Copies of earlier environmental documents may be obtained by contacting Regional Board staff.

Following their adoption by the Regional Board, Basin Plan amendments and supporting documents are submitted to the State Board for review and approval. The State Board may approve the amendments or remand them to the Regional Board with directions for change. All Basin Plan changes approved by the State Board after June 1, 1992 must be reviewed and approved by the Office of Administrative Law (OAL). For purposes of state law, all amendments take effect upon approval by the OAL. However, the USEPA reviews amendments involving changes in adopted state standards for conformance with federal requirements.

# Chapter 2

## PRESENT AND POTENTIAL BENEFICIAL USES

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An effective water quality control plan requires determination of the beneficial water uses which are to be designated and maintained. This Chapter identifies beneficial water uses in the Lahontan Region and projects probable future uses.

Section 303 of the federal Clean Water Act (P.L. 92-500, as amended) defines water quality standards as both the uses of the waters involved and the water quality criteria applied to protect those uses. Under the Porter-Cologne Water Quality Control Act (CA Water Code § 13000 et seq.), beneficial uses and water quality objectives are considered separately (see Chapter 3, Water Quality Objectives). Beneficial uses and water quality objectives to protect those beneficial uses are to be established for all waters of the State, both surface (including wetlands) and ground waters.

Twenty-three beneficial uses and their definitions were developed by the State Board staff and recommended for use in the Regional Board Basin Plans. Three of those beneficial uses (Marine Habitat, Estuarine Habitat, and Shellfish Harvesting) are not found within the Region. Regional Board staff added two additional uses (Water Quality Enhancement, Flood Peak Attenuation/Flood Water Storage). Thus, the following nine beneficial use designations have been added since adoption of the 1975 Basin Plans: Industrial Process Supply, Fish Spawning, Fish Migration, Navigation, Commercial and Sport Fishing, Water Quality Enhancement, Preservation of Biological Habitats of Special Significance, Aquaculture, and Flood Peak Attenuation/Flood Water Storage. Specific wetland habitats and their associated beneficial uses has been added in recognition of the value of protecting wetlands. This Chapter contains two tables (Tables 2-1 and 2-2) designating the beneficial uses of surface waters, ground waters, and wetlands.

### Definitions of Beneficial Uses

**AGR Agricultural Supply.** Beneficial uses of waters used for farming, horticulture, or ranching, including, but not limited to,

irrigation, stock watering, and support of vegetation for range grazing.

**AQUA Aquaculture.** Beneficial uses of waters used for aquaculture or mariculture operations including, but not limited to, propagation, cultivation, maintenance, and harvesting of aquatic plants and animals for human consumption or bait purposes.

**BIOL Preservation of Biological Habitats of Special Significance.** Beneficial uses of waters that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, and Areas of Special Biological Significance (ASBS), where the preservation and enhancement of natural resources requires special protection.

**COLD Cold Freshwater Habitat.** Beneficial uses of waters that support cold water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.

**COMM Commercial and Sportfishing.** Beneficial uses of waters used for commercial or recreational collection of fish or other organisms including, but not limited to, uses involving organisms intended for human consumption.

**FLD Flood Peak Attenuation/Flood Water Storage.** Beneficial uses of riparian wetlands in flood plain areas and other wetlands that receive natural surface drainage and buffer its passage to receiving waters.

**FRSH Freshwater Replenishment.** Beneficial uses of waters used for natural or artificial maintenance of surface water quantity or quality (e.g., salinity).

**GWR Ground Water Recharge.** Beneficial uses of waters used for natural or artificial recharge of ground water for purposes of future extraction, maintenance of water quality, or halting of saltwater intrusion into freshwater

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aquifers.

**IND Industrial Service Supply.** Beneficial uses of waters used for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, geothermal energy production, hydraulic conveyance, gravel washing, fire protection, and oil well repressurization.

**MIGR Migration of Aquatic Organisms.** Beneficial uses of waters that support habitats necessary for migration, acclimatization between fresh and salt water, or temporary activities by aquatic organisms, such as anadromous fish.

**MUN Municipal and Domestic Supply.** Beneficial uses of waters used for community, military, or individual water supply systems including, but not limited to, drinking water supply.

**NAV Navigation.** Beneficial uses of waters used for shipping, travel, or other transportation by private, military, or commercial vessels.

**POW Hydropower Generation.** Beneficial uses of waters used for hydroelectric power generation.

**PRO Industrial Process Supply.** Beneficial uses of waters used for industrial activities that depend primarily on water quality.

**RARE Rare, Threatened, or Endangered Species.** Beneficial uses of waters that support habitat necessary for the survival and successful maintenance of plant or animal species established under state and/or federal law as rare, threatened or endangered.

**REC-1 Water Contact Recreation.** Beneficial uses of waters used for recreational activities involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, and use of natural hot springs.

**REC-2 Non-contact Water Recreation.** Beneficial uses of waters used for recreational activities involving proximity to water, but not normally involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, and aesthetic enjoyment in conjunction with the above activities.

**SAL Inland Saline Water Habitat.** Beneficial uses of waters that support inland saline water ecosystems including, but not limited to, preservation and enhancement of aquatic saline habitats, vegetation, fish, and wildlife, including invertebrates.

**SPWN Spawning, Reproduction, and Development.** Beneficial uses of waters that support high quality aquatic habitat necessary for reproduction and early development of fish and wildlife.

**WARM Warm Freshwater Habitat.** Beneficial uses of waters that support warm water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.

**WILD Wildlife Habitat.** Beneficial uses of waters that support wildlife habitats including, but not limited to, the preservation and enhancement of vegetation and prey species used by wildlife, such as waterfowl.

**WQE Water Quality Enhancement.** Beneficial uses of waters that support natural enhancement or improvement of water quality in or downstream of a water body including, but not limited to, erosion control, filtration and purification of naturally occurring water pollutants, streambank stabilization, maintenance of channel integrity, and siltation control.

### Historical Beneficial Uses

The 1975 Basin Plans included brief discussions of the history of human water use in the Lahontan Region, and tables of “historical” beneficial use designations from earlier interstate water policies and “interim” final Basin Plans. Earlier beneficial use designations were primarily on a watershed basis; the 1975 Plans designated uses for specific water bodies. Copies of historical information from the 1975 Plans may be obtained by contacting Regional Board staff. The 1975 beneficial use designations were based on knowledge of the existing and potential water uses, with emphasis on the former. For example, many high quality surface waters of the North Lahontan Basin were not designated for municipal use because water supplies in these areas were taken from ground water sources. Historical beneficial uses have been incorporated into Table 2-1 and 2-2 as potential uses (a use which once existed could potentially exist again).

No beneficial use designations adopted in the 1975 Basin Plans have been removed from waters of the Lahontan Region. Removal of a use designation requires a “Use Attainability Analysis,” using U.S. Environmental Protection Agency methodology, to show that the use does not occur and cannot reasonably be attained.

### Present and Potential Beneficial Uses

In the Basin Planning process, a number of beneficial uses are usually identified for a given body of water. Water quality objectives are established (see Chapter 3) which are sufficiently stringent to protect the most sensitive use. The Regional Board reserves the right to resolve any conflicts among beneficial uses, based on the facts in a given case. It should be noted that the assimilation of wastes is **not** a beneficial use.

In the tables of beneficial uses (Tables 2-1 and 2-2), an “X” indicates an existing or potential use. Many of the existing uses are documented by biological data or human use statistics; some are not. Lakes and streams may have potential beneficial uses established because: (1) plans already exist to put the water to those uses, (2) conditions (location, demand) make such future use likely, (3) the water has been identified as a potential source of drinking water based on the quality and quantity available

(see Sources of Drinking Water Policy, in Appendix B), and/or (4) existing water quality does not support these uses, but remedial measures may lead to attainment in the future. The establishment of a potential beneficial use can have different purposes such as: (1) establishing a water quality goal which must be achieved through control actions in order to re-establish a beneficial use as in No. 4, above, or (2) serving to protect the existing quality of a water source for eventual use.

The water body listings in Tables 2-1 and 2-2 name all significant surface waters, ground water basins and wetlands. Maps of the hydrologic units and the ground water basins are included as part of this Basin Plan (see Plates 1A and 1B, 2A and 2B). Hydrologic units, ground water basins, and wetlands are listed from north to south. Unit and basin numbers are provided in the tables for reference to the Department of Water Resources standardized maps. Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1 (i.e., specific surface waters which are not listed have the same beneficial uses as the streams, lakes, wetlands, or reservoirs to which they are tributary). Note that nondegradation policies (see Chapter 3 of this Basin Plan) would supersede in the instances where the tributary is of higher quality than its receiving water. Other minor surface waters, including wetlands, springs, streams, lakes, and ponds, are included under one heading for each hydrologic unit. These minor surface waters have an “X” to designate each potential or existing beneficial use. Also, ground waters which are not a part of the named basins are recognized as potential or existing “municipal and domestic water supply” (MUN). The beneficial uses for ground water which are contained in Table 2-2 are for each ground water basin or sub-basin as an entirety. Some ground water basins contain multiple aquifers or a single aquifer with varying water quality which may support different beneficial uses. In some areas of the Region, useable ground water occurs above or below an aquifer of highly mineralized ground water, which can contain concentrations of dissolved solids and metals, such as arsenic, unsuitable for drinking water. Therefore, the placing of an “X” in Table 2-2 does not indicate that all of the ground waters in that particular location are suitable (without treatment) for a designated beneficial use. However, all waters are designated as MUN unless they have been

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specifically exempted by the Regional Board through adoption of a Basin Plan amendment after consideration of substantial evidence to exempt such waters (see Sources of Drinking Water Policy in Appendix B). Also, certain surface waters, including internal drainage lakes, may have varying water quality from changes in natural conditions (e.g., change in water volume). The designation of multiple beneficial uses in Table 2-1, which may appear conflicting for a particular surface water, indicates existing or probable future beneficial uses that may occur only temporarily.

In most cases, removing a beneficial use designation from Table 2-1 will require a Use Attainability Analysis (UAA) to be conducted (using USEPA methodology). If there is substantial evidence to remove a use designation from a specific water body, the Regional Board will consider adoption of a Basin Plan amendment to remove a designated beneficial use. However, there are many beneficial uses which are not intended to apply to the entire length of a stream or to a surface water during certain temporal conditions (see above). The beneficial use designations that may be considered for temporary or site specific designation are: IND, PRO, GWR, FRSH, NAV, POW, WARM, COLD, SAL, MIGR, SPWN, and WQE. For these situations, Regional Board staff, in order to make a recommendation to the Regional Board, will rely on site-specific documentation which may include: water quality data, field data, professional opinions (from Regional Board staff or other state and federal agencies, also universities), and other evidence collected by a discharger. The most sensitive existing or probable future use will be protected. Uses that did not exist, do not exist and will not exist in the foreseeable future, will not be required to be protected. The MUN designation will not be considered for a site-specific designation since it is designated for all waters, unless specifically exempted by the Regional Board in accordance with the State Board's Sources of Drinking Water Policy.

In the 1975 Basin Plans, industrial use of waters in the Lahontan Region was recognized under the "Industrial Service Supply" (IND) beneficial use designation. "Industrial Service Supply" includes uses of water which do not depend primarily on water quality such as cooling water supply, and gravel washing. The beneficial use designation, "Industrial

Process Supply" (PRO) includes industrial uses of water for processing and manufacturing of products which do require specific water quality. This designation has been added to this Plan to differentiate the types of industrial uses. Many of the waters in the Region meet the high quality standards necessary for manufacturing and processing. However, the "Industrial Process Supply" designation has only been added for Searles Lake, the only water body in the Region with a current industrial process use (North American Chemical Corporation's industrial chemical processing operation).

In the 1975 Basin Plans, the "Freshwater Replenishment" (FRSH) designation was used only for ground waters. This Plan adds this designation for all surface waters in the Region which flow to saline lakes. For example, FRSH has been added to the Susan River which is tributary to Honey Lake.

Beneficial use designations of "Spawning, Reproduction, and Development" (SPWN) and "Migration of Aquatic Organisms" (MIGR) have been added to this Plan. These uses were previously considered to be included under "Cold" or "Warm Freshwater Habitat." However, it is acknowledged that SPWN and MIGR require different or greater resource protection than that afforded by the COLD or WARM designations. "Spawning, Reproduction and Development" (SPWN) is designated for streams and lakes where there is evidence (an historic or presently self-sustaining population) that spawning and reproduction regularly occurs. For example, SPWN has been added to Hot Creek. The beneficial use "Migration of Aquatic Organisms" (MIGR) is designated for streams and lakes through which migrations of fish or other aquatic organisms occur or could occur. Taylor Creek is now designated MIGR to protect the migration corridor of the Kokanee salmon. MIGR and SPWN are designated for the stream or lake in its entirety, although, in most cases they are intended to be applied to only portions of the water body. The Regional Board may apply more stringent protection requirements (such as prohibiting culvert installations which result in detrimental increased stream velocities, or requiring the maintenance of colder stream temperatures for spawning, etc.) along portions of streams where spawning or migration occurs or may occur (see Chapter 3, temperature objectives, and Chapter 4, Fisheries Protection and Management). Conversely,

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if there is no evidence of, or potential for, spawning, reproduction and/or migration in a specific portion of a water body, specific water quality standards for spawning, reproduction, and/or migration may not be required. The Regional Board will evaluate appropriate use designations on a case-by-case basis if a conflict arises.

The "Navigation" (NAV) beneficial use designation has been added to many surface waters in the Region because of the State Board's revised definition which now includes travel by private vessels. Several rivers, including the Truckee River, and many lakes, including Lake Tahoe, provide for recreational boating and are now recognized with the addition of the NAV beneficial use.

The beneficial use designation of "Commercial and Sport Fishing" (COMM) has been added in recognition of commercial and sport fishing, and the collection of other aquatic organisms, including but not limited to uses involving organisms intended for human consumption. This designation has been added for all surface waters in the Region. This use previously was solely designated to protect large populations of fish for commercial collection. The revised definition emphasizes the protection of human health from consumption of fish or other aquatic species collected for commercial or recreation purposes.

The addition of the "Water Quality Enhancement" (WQE) beneficial use designation recognizes additional characteristics of water bodies which previously received no formal designation. Beneficial uses of surface waters include their ability to enhance and protect water quality. Characteristics which enable surface waters to provide water quality enhancement include, but are not limited to, riparian vegetation and streambank configuration. The definition of this use is broad enough to allow designation of virtually all surface waters of the Lahontan Region. However, this use is only being added to named wetlands to give special recognition of the value wetlands provide in improving the water quality of other surface waters.

Previously, other regions incorporated "Areas of Special Biological Significance" (ASBS) in their listings of water bodies and beneficial use designations. ASBS is a formal designation reserved

for ocean waters. The State Board's development of the beneficial use, "Preservation of Biological Habitats of Special Significance" (BIOL), enables all regions to identify areas or habitats that require special protection. The watercourses, lakes and wetlands designated BIOL provide important habitat to unique combinations of plant and/or animal species.

The beneficial use designation, "Aquaculture" (AQUA), has been added to surface and ground waters where there is an existing, past, or proposed use of the waters for purposes of aquaculture. Surface waters, such as Oak Creek used by the California Department of Fish and Game for hatcheries or nurseries, are included.

The beneficial use designation of "Flood Peak Attenuation/Flood Water Storage" (FLD) has been added to those riparian wetlands in flood plain areas and other wetlands that receive natural surface drainage and buffer its passage to receiving waters. These waters slow runoff and provide temporary storage of direct precipitation and runoff, serving to reduce the heights of flood peaks in adjacent receiving waters and lengthen the periods of runoff supplied to them. This form of water storage is vital to a number of other beneficial uses, including agriculture and wildlife.

Regional Board staff identified the listed wetlands based on existing information gathered during the statewide Water Quality Assessment process, and from a contract with the University of California at Santa Cruz. For information regarding wetlands definition and identification, see the "Wetland" discussion in the "Resources Management" section of Chapter 4. Also, see the discussion of "Stream Environment Zones" in Chapter 5.

The beneficial uses of surface waters of the Lahontan Region generally include REC-1 (swimmable) and WARM, COLD, or SAL (fishable), implementing the national goals expressed by the federal Clean Water Act. In a few cases, such as agricultural reservoirs, wastewater reservoirs, or drinking water canals, and some special wildlife protection areas, REC-1 uses are restricted or prohibited by the entities which control those waters. It is believed that the lists of beneficial uses in Tables 2-1 and 2-2 accurately reflect current and

## Ch. 2, BENEFICIAL USES

probable future demands on the water resources of the Lahontan Region.

### Key to Table 2-1

**“HU No.”** This column contains numbers used by the California Department of Water Resources in mapping surface water Hydrologic Units, Hydrologic Areas, and Hydrologic Subareas (watersheds and subwatersheds). See Plates 1A and 1B. More precise information on wetland locations is available in the Regional Board's wetland database.

#### **“Hydrologic Unit/Subunit/Drainage Feature”**

This column contains (in bold type) the names of watersheds and subwatersheds corresponding to the Hydrologic Unit numbers in the preceding column, and the names of surface waterbodies, including lakes, streams and wetlands. Many wetlands have no “official” names identifiable on USGS topographic maps. For these wetlands, names were assigned by the Regional Board's wetland identification contractor, generally based on the location or nearby landmarks. For example “Oak Creek Campground Wetlands” (HU No. 603.30) refers to wetlands located at a campground in the Owens River Valley. The wetlands in the Madeline Plains Hydrologic Unit (HU No. 638.00) in Lassen County whose names include the descriptor “Cold Springs Mtn” are located on or near Cold Springs Mountain. Such names should not be understood to imply that a campground or a mountain is a wetland.

**“Waterbody Class Modifier”** This column includes descriptive information on each waterbody in the preceding column. It distinguishes perennial from ephemeral streams, and indicates the type of wetlands. Some terms have been abbreviated to save space. The following are definitions of wetland types occurring in the Lahontan Region (Mitsch and Gosselink 1986):

Marsh—A frequently or continually inundated wetland characterized by emergent herbaceous vegetation adapted to saturated soil conditions.

Emergent Wetlands—Wetlands dominated by erect, rooted, herbaceous aquatic plants such as cattails, which extend above the standing water level. Marshes are a type of emergent wetland.

Wet Meadow—Grassland with waterlogged soil near the surface but without standing water for most of the year.

Playa lakes/wetlands—Shallow marshes or intermittent lakes formed in nearly level areas at the bottom of desert basins.

Slough—A slowly flowing shallow marsh.

Vernal Pool—A shallow pond which temporarily holds water from spring precipitation and runoff, but which is dry during the summer.

**“Beneficial Uses”** The subheadings under this heading are abbreviations of beneficial uses which are defined at the beginning of Chapter 2. An “x” in a column beneath one of these designates an existing or potential beneficial use for a given waterbody.

**“Receiving Water”** This column names the waterbody to which a “drainage feature” named at the far left of the table is tributary.



**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
642.00	COWHEAD LAKE HYDROLOGIC UNIT																								
	COWHEAD LAKE WETLANDS		X	X			X				X	X			X	X	X						X	X	
	COWHEAD LAKE	SEASONAL LAKE/EMERGENT MEADOW	X	X			X				X	X	X		X	X	X						X		INTERNALLY DRAINED LAKE
	COWHEAD SLOUGH	FRESHWATER SLOUGH/EMERGENT MDW	X	X			X	X			X	X			X	X	X		X		X	X	X	X	COWHEAD LAKE
	NORTH TWIN LAKE	SEASONAL LAKE/PLAYA	X	X			X				X	X	X		X	X	X								INTERNALLY DRAINED LAKES
	SOUTH TWIN LAKE	SEASONAL LAKE/PLAYA	X	X			X				X	X	X		X	X	X								INTERNALLY DRAINED LAKES
	TWELVE MILE CREEK	PERENNIAL STREAM	X	X			X				X	X			X	X	X					X			
	SPRINGS/SEEPS/EMERGENT WETLANDS	SPRINGS/SEEPS/EMERGENT MEADOWS	X	X			X	X			X	X			X	X	X		X		X	X	X	X	(OREGON & NEVADA)
	MINOR SURFACE WATERS		X	X			X	X			X	X			X				X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X		X		X	X	X	X	COWHEAD LAKE/GW
641.00	SURPRISE VALLEY HYDROLOGIC UNIT																								
641.10	BARE CREEK HYDROLOGIC AREA																								
	BARE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			LOWER ALKALI LAKE
	LOWER ALKALI LAKE	SALINE LAKE									X	X	X			X	X	X		X		X			INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X			X	X	X			X	X		X	X	X					X			LOWER ALKALI LAKE
	SPRINGS/SEEPS/EMERGENT WETLANDS	COLD & HOT SPRINGS/EMERGENT MDW	X	X			X	X			X	X			X	X	X		X		X	X	X	X	LOWER ALKALI LAKE
	EAGLE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			LOWER ALKALI LAKE
	EMERSON CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			LOWER ALKALI LAKE
	SILVER CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X					X			BARE CREEK
	SNAKE LAKE	SEASONAL LAKE/EMERGENT MEADOW	X	X			X	X			X	X			X	X	X					X	X	X	BARE CREEK
	SPRINGS/SEEPS/EMERGENT WETLANDS	SPRINGS/SEEPS/EMERGENT MEADOWS	X	X			X	X			X	X			X	X	X					X	X	X	SNAKE LAKE
	SWORINGER RESERVOIR	RESERVOIR	X	X			X	X			X	X	X		X	X	X					X			SILVER CREEK
	SPRINGS/SEEPS/EMERGENT WETLANDS	SPRINGS/SEEPS/EMERGENT MEADOWS	X	X			X				X	X			X	X	X					X	X	X	SILVER CREEK
	MINOR SURFACE WATERS		X	X			X	X			X	X	X		X	X	X				X	X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X		X		X	X	X	X	LOWER ALKALI LAKE / HA GW
641.20	CEDARVILLE HYDROLOGIC AREA																								
	BOGGS RESERVOIR	RESERVOIR	X	X			X	X			X	X			X	X	X	X		X		X	X	X	SAND CREEK
	CEDAR CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			MIDDLE ALKALI LAKE
	OWL CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			MIDDLE ALKALI LAKE
	OWL CREEK WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X					X	X	X	
	RAIDER CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X	X					X			MIDDLE ALKALI LAKE
	SAND CREEK	SEASONAL STREAM	X	X			X	X			X	X			X	X	X	X				X			MIDDLE ALKALI LAKE
	MIDDLE ALKALI LAKE	SALINE LAKE									X	X	X			X	X	X	X		X				INTERNALLY DRAINED LAKE
	MIDDLE ALKALI LAKE EMERGENT SHORELINE WETLANDS	ALKALI FLAT/EMERGENT SHORELINE	X	X							X	X				X	X	X	X		X	X	X	X	MIDDLE ALKALI LAKE

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

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[illegible]

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
638.00	MADELINE PLAINS HU (continued)																								
	RED ROCK LAKE	SEASONAL LAKE/EMERGENT MEADOW	X	X			X				X	X				X		X					X	X	RED ROCK CREEK
	SPRINGS/SEEPS/EMERGENT WETLANDS		X	X			X				X	X				X		X					X	X	RED ROCK CREEK
	RED ROCK CREEK WETLANDS	WETLANDS	X	X			X	X			X	X				X		X					X	X	
	DODGE RESERVOIR	RESERVOIR	X	X			X				X	X	X			X		X							RED ROCK CREEK
	DUNN RESERVOIR	RESERVOIR	X	X			X				X	X	X			X		X							RED ROCK CREEK
	RED ROCK CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X							MADELINE PLAINS GW
	SAID RESERVOIR	RESERVOIR	X	X			X				X	X	X			X		X							MADELINE PLAINS GW
	COLD SPRING CREEK	EPHEMERAL STREAM	X	X			X				X	X	X			X		X							MADELINE PLAINS GW
	SPRINGS/SEEPS/EMERGENT WETLANDS	SPRINGS/SEEPS/EMERGENT	X	X			X	X			X	X				X		X					X	X	MADELINE PLAINS GW
	COLD SPRINGS MTN 5 WETLANDS	WET MEADOW	X	X			X				X	X	X			X		X					X	X	
	COLD SPRINGS MTN 5 MEADOW RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MOON LAKE
	MADELINE 7 WETLANDS	SEASONAL SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	COLD SPRINGS MTN 3 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BOX SPRINGS
	COLD SPRINGS MTN 6 OVAL RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BOX SPRINGS
	COLD SPRINGS MTN 4 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK (COLD SPRS CRK)
	COLD SPRINGS MTN 2 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 1 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 2 PINTO RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BOX SPRINGS
	COLD SPRINGS MTN 6 RES.	SEASONAL SPRING/RESERVOIR/EMERGE	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 6A RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 4 DUNN RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RESERVOIR
	COLD SPRINGS MTN 5 SPRING	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RESERVOIR
	COLD SPRINGS MTN 7 LOAMY RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RESERVOIR
	COLD SPRINGS MTN 4A WETLANDS	SPRING/EMERGENT MEADOW	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 8 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 3 BRAIDED WETLANDS	RIPARIAN/EMERGENT MEADOW	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 2 NAME TAG RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 025 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 048 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 028 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 047 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 046 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 045 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 008 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	COLD SPRINGS MTN 009 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	COLD SPRINGS MTN 029 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
638.00	MADELINE PLAINS HU (continued)																								
	COLD SPRINGS MTN 007 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	RAVENDALE 1 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	RAVENDALE SPAULDING RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	RAVENDALE MARR RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	DODGE RESERVOIR COLD SPR DAM	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	RAVENDALE SHORTHORN RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	RAVENDALE LONG SPR. 1 RES.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	RAVENDALE LONG SPR. 2 RES.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	RAVENDALE TURKEY RES	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	COLD SPRINGS MTN DRY COW 2 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RES
	COLD SPRINGS MTN DRY COW 3 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RES
	COLD SPRINGS MTN DRY COW 1 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	BIG MEADOWS RES
	MADELINE 006 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN CREEK
	MENDIBOURE RESERVOIR RES.	RESERVOIR/EMERGENT	X	X			X		X		X	X	X			X		X					X	X	VAN LOAN CREEK
	MADELINE 065 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MENDIBOURE RESERVOIR
	JUNIPER RIDGE POULSEN SPR.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MENDIBOURE RESERVOIR
	JUNIPER RIDGE 070 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	JUNIPER RIDGE 071 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 069 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 069 ETCHECOPAR SPR.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 063 RES.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MENDIBOURE RESERVOIR
	JUNIPER RIDGE 074 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 072 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 073 RES.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 075 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 078 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 076 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 079 RES.	SPRING/RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 080 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 077 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 061 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MENDIBOURE RESERVOIR
	JUNIPER RIDGE 081 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 082 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 049 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN RESERVOIR
	MC DONALD PEAK 053 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN RESERVOIR
	MC DONALD PEAK 052 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN RESERVOIR

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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
638.00	MADELINE PLAINS HU (continued)																								
	MC DONALD PEAK 047 13-MILE RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN CREEK
	MC DONALD PEAK 044 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	3-MILE CREEK
	MC DONALD PEAK 045 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	3-MILE CREEK
	MC DONALD PEAK 046 RES.	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 048 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	3-MILE CREEK
	MC DONALD PEAK 041 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	3-MILE CREEK
	MC DONALD PEAK 051 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 102 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 096 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 099 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 101 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 103 RES.	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	DRY CREEK SPRINGS	SPRING/EMERGENT	X	X			X				X	X				X		X		X		X	X	X	DRY CREEK
	MC DONALD PEAK S06 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK S07 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	BIG SPRINGS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN CREEK
	JUNIPER RIDGE S04 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE S03 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE S09 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE S10 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE S11 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	COLD SPRINGS MTN LOWER DRY COW SPR.	SPRING/EMERGENT/RIPARIAN	X	X			X				X	X				X		X					X	X	DRY CREEK
	MC DONALD PEAK DEER SPRING	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	VAN LOAN CREEK
	JUNIPER RIDGE JUOC SPRING	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	JUNIPER RIDGE S12 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE S13 WETLANDS	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	JUNIPER RIDGE NORT SPRING	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	DRY CREEK
	JUNIPER RIDGE EROSION SPR.	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	DODGE RESERVOIR MADELINE SPRING	SPRING/EMERGENT	X	X			X				X	X				X		X					X	X	COLD SPRINGS CREEK
	WHITINGER MTN C47 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY VALLEY GW
	WHITINGER MTN C46 WETLANDS	EMERGENT MEADOW	X	X			X				X	X				X		X					X	X	DRY VALLEY GW
	WHITINGER MTN C48 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	DRY VALLEY GW
	SAID VALLEY A001 RES	RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	SAID VALLEY RESERVOIR
	MC DONALD PEAK 095 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	MC DONALD PEAK 098 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW
	JUNIPER RIDGE 086 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER			
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
638.00	MADELINE PLAINS HU (continued)																									
	JUNIPER RIDGE 089 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	JUNIPER RIDGE 088 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	JUNIPER RIDGE 090 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	MC DONALD PEAK 094 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	MC DONALD PEAK 093 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	MC DONALD PEAK 091 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	JUNIPER RIDGE 084 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	JUNIPER RIDGE 085 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	JUNIPER RIDGE 087 RES	SEASONAL RESERVOIR/EMERGENT	X	X			X				X	X				X		X					X	X	MADELINE PLAINS GW	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X	X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X	X					X	X	X	MADELINE PLAINS GW
637.00	SUSANVILLE HYDROLOGIC UNIT																									
637.10	HERLONG HYDROLOGIC AREA																									
	PURDY CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X		LONG VALLEY CREEK	
	EVANS CANYON CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X		LONG VALLEY CREEK	
	BALLS CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X		LONG VALLEY CREEK	
	WILLOW CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X		LONG VALLEY CREEK	
	LONG VALLEY CREEK WETLANDS	WETLANDS	X	X			X	X			X	X				X	X	X					X	X	X	
	LONG VALLEY CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X	X	X					X		HONEY LAKE	
	LONG VALLEY CREEK SPRINGS/RIPARIAN/EMERGENT	WETLANDS	X	X			X	X			X	X	X			X	X	X					X	X	X	LONG VALLEY CREEK
	SKEDADDLE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X							HERLONG GROUNDWATER	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X				X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X	X					X	X	X	
637.20	SUSAN RIVER HYDROLOGIC AREA																									
	SILVER LAKE	LAKE	X				X				X	X	X			X		X					X		SUSAN RIVER	
	MCCOY FLAT RESERVOIR	EPHEMERAL RESERVOIR	X	X			X				X	X	X			X		X							SUSAN RIVER	
	CARIBOU LAKE	LAKE	X				X	X			X	X	X			X		X					X		SUSAN RIVER	
	ISLAND AT HONEY LAKE WETLANDS	WETLANDS	X	X			X				X	X				X	X	X	X					X	X	
	SUSAN RIVER DELTA WETLANDS	WETLANDS	X	X			X	X			X	X				X	X	X						X	X	
	NORVELL FLAT WETLANDS	WET MEADOWS, FLOODPLAINS	X	X			X				X	X				X		X	X	X			X	X	SUSAN RIVER	
	HOG FLAT RESERVOIR	EPHEMERAL RESERVOIR	X	X			X				X	X	X			X		X					X	X	X	SUSAN RIVER
	EMERGENT/TRIBUTARY WET MEADOWS/WETLANDS	WET MEADOW	X	X			X				X	X	X			X		X					X	X	HOG FLAT RESERVOIR	
	WILLARD CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X	X	SUSAN RIVER	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
637.20	SUSAN RIVER HA (continued)																								
	CHENEY CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	CADY SPRINGS	SPRING	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	PIUTE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X			X	X			SUSAN RIVER
	BARRY CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	GOLD RUN CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	LASSEN CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	SUSAN RIVER	PERENNIAL RIVER	X	X			X	X	X	X	X	X	X			X		X			X	X			HONEY LAKE
	LAKE LEAVITT	RESERVOIR	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	HARTSON LAKE WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	
	HARTSON LAKE	RESERVOIR	X	X			X	X			X	X	X			X		X							HONEY LAKE
	HONEY LAKE WETLANDS	WETLANDS	X	X							X	X				X		X		X		X	X	X	
	HONEY LAKE	SALINE LAKE		X			X	X			X	X	X			X		X					X		INTERNALLY DRAINED LAKE
	WENDEL HOT SPRINGS	HOT SPRINGS	X	X			X	X		X	X	X						X					X		HONEY LAKE
	WILLOW CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X	X		X	X	X			X		X		X		X	X	X	
637.30	EAGLE DRAINAGE HYDROLOGIC AREA																								
637.31	ANTELOPE MOUNTAIN HYDROLOGIC SUBAREA																								
	SPRINGS	SPRINGS	X	X			X	X			X	X				X		X							
	SHEEP CAMP MEADOWS WETLANDS	WET MEADOW	X	X			X				X	X				X		X				X	X		SUSAN RIVER
	MINOR SURFACE WATERS	EPHEMERAL STREAM	X	X			X	X			X	X	X			X		X							SNOWSTORM CREEK
	PITTVILLE ROAD SPRING	SPRING AND WET MEADOW	X	X			X				X	X				X		X				X	X		SUSAN RIVER
	LONG LAKE	WET MEADOW, SEASONAL LAKE	X	X			X				X	X				X		X					X		GROUNDWATER
	PINE CREEK DOWNSTREAM OF HWY. 201	PERENNIAL STREAM	X	X			X	X			X	X				X		X		X		X	X		EAGLE LAKE
	PINE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X		X		X	X		EAGLE LAKE
	PAPOOSE MEADOWS WETLANDS	WET MEADOW	X	X			X	X			X	X	X			X		X		X		X	X		EAGLE LAKE
	PAPOOSE CREEK	EPHEMERAL STREAM	X	X			X	X			X	X	X			X		X		X		X			EAGLE LAKE
	MERRILL CREEK	EPHEMERAL STREAM	X	X			X	X			X	X	X			X		X		X		X			EAGLE LAKE
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X		X	X	X	
637.32	EAGLE LAKE HYDROLOGIC SUBAREA																								
	EAGLE LAKE	LAKE	X	X			X		X		X	X	X			X		X		X		X	X		INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X			X	X			X	X				X		X							

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																	RECEIVING WATER					
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL		RARE	MIGR	SPWN	WQE	FLD
637.32	EAGLE LAKE HSA (continued)																								
	MINOR WETLANDS	WETLANDS	X	X				X	X			X	X				X		X					X	X
637.40	SNOWSTORM MOUNTAIN HYDROLOGIC AREA																								
	DEEP CREEK	EPHEMERAL STREAM	X	X			X				X	X	X			X		X							SNOWSTORM CREEK
	SECRET CREEK	EPHEMERAL STREAM	X	X			X				X	X	X			X		X				X			SNOWSTORM CREEK
	SNOWSTORM CREEK	EPHEMERAL STREAM	X	X			X	X			X	X	X			X		X							PETES CREEK
	SNOWSTORM CREEK WETLANDS	WETLANDS	X	X	X		X	X			X	X				X		X					X	X	
	PETE'S CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			WILLOW CREEK
	WILLOW CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X			SUSAN RIVER
	HORSE LAKE WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	
	ISOLATED WETLAND BOUNDED BY RR TRACKS ON WEST	VERNAL POOL	X	X			X				X	X				X		X				X	X		CLOSED DEPRESSION
	HORSE LAKE	EPHEMERAL LAKE	X	X			X				X	X	X			X		X				X			PETES CREEK
	PINE CREEK WETLAND AND MEADOWS	WETLANDS	X	X			X	X			X	X				X		X		X	X	X	X	X	
	PINE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X		X					HORSE LAKE
	ROUND VALLEY RESERVOIR	RESERVOIR	X	X			X				X	X	X			X		X							WILLOW CREEK
	LITTLE MUD FLAT LAKE	EPHEMERAL LAKE	X	X			X				X	X				X		X		X			X		INTERNALLY DRAINED LAKE
	MUD FLAT LAKE	DRY/ SEASONAL LAKE	X	X			X				X	X				X		X		X			X	X	INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X	X	X	X	X	
636.00	LITTLE TRUCKEE RIVER HYDROLOGIC UNIT																								
	LITTLE TRUCKEE RIVER	PERENNIAL RIVER	X	X			X	X		X	X	X	X			X		X		X	X	X			TRUCKEE RIVER
	WEBBER LAKE	LAKE	X	X			X		X		X	X	X			X		X		X		X			LITTLE TRUCKEE RIVER
	COLD STREAM CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			LITTLE TRUCKEE RIVER
	INDEPENDENCE LAKE	LAKE	X	X			X		X		X	X	X			X		X		X		X			INDEPENDENCE CREEK
	INDEPENDENCE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X		X			LITTLE TRUCKEE RIVER
	STAMPEDE RESERVOIR	RESERVOIR	X	X			X		X		X	X	X			X		X		X		X			LITTLE TRUCKEE RIVER
	SAGEHEN CREEK WETLANDS	WETLANDS	X	X			X				X	X	X			X		X		X		X	X	X	
	SAGEHEN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X		X			STAMPEDE RESERVOIR
	DAVIES CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X		X			STAMPEDE RESERVOIR
	BOCA RESERVOIR	RESERVOIR	X	X			X		X		X	X	X			X		X		X		X			LITTLE TRUCKEE RIVER
	SARDINE MEADOWS WETLANDS	WET MEADOW	X	X			X				X	X	X			X		X				X	X	X	STAMPEDE RESEVOIR
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X					
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X	X	X	X	X	



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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
635.00	TRUCKEE RIVER HYDROLOGIC UNIT																									
635.10	DOG VALLEY HYDROLOGIC AREA																									
	DOG VALLEY WETLANDS	WET MDW, FLOODPLAIN, MINOR STREAM	X	X			X				X	X	X			X		X		X	X	X	X		TRUCKEE RIVER	
	DOG VALLEY CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X	X		TRUCKEE RIVER	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X	X	X	X	X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X	X	X	X	X	X	X		
635.20	TRUCKEE RIVER HYDROLOGIC AREA																									
	TRUCKEE RIVER	PERENNIAL RIVER	X	X			X	X	X		X	X	X	X		X		X		X	X	X			PYRAMID LAKE, NEV.	
	BEAR CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	SQUAW CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	SQUAW VALLEY MEADOW WETLANDS	WETLANDS	X	X			X				X	X				X		X				X	X	X		
	POLE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	COLD STREAM CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			DONNER CREEK	
	DONNER LAKE	LAKE	X	X				X	X		X	X	X			X		X		X	X	X			DONNER CREEK	
	DONNER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	PROSSER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	PROSSER RESERVOIR	RESERVOIR	X	X			X		X		X	X	X			X		X		X	X	X			PROSSER CREEK	
	MARTIS CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	MARTIS CREEK RESERVOIR	RESERVOIR	X	X			X		X		X	X	X			X		X		X	X	X			MARTIS CREEK	
	TROUT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	ALDER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	JUNIPER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	GRAY CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	BRONCO CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TRUCKEE RIVER	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X	X	X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X	X	X	X	X	X	X		
634.00	LAKE TAHOE HYDROLOGIC UNIT																									
634.10	SOUTH TAHOE HYDROLOGIC AREA																									
	TAHOE MEADOWS WETLANDS	WETLANDS	X				X				X	X				X		X					X	X		
	HEAVENLY VALLEY CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TROUT CREEK	
	COLD CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X			X	X			TROUT CREEK	
	TROUT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X			X	X			UPPER TRUCKEE RIVER	
	SAXON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X	X	X			TROUT CREEK	
	GRASS LAKE WETLANDS	WETLANDS	X	X			X				X	X	X			X		X	X			X	X	X		

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
634.10	SOUTH TAHOE HA (continued)																								
	GRASS LAKE	LAKE	X	X			X				X	X	X			X		X	X			X			GRASS LAKE CREEK
	GRASS LAKE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			UPPER TRUCKEE RIVER
	MEISS MEADOWS/WETLANDS	WETLANDS	X	X			X				X	X				X		X	X	X		X	X	X	
	MEISS LAKE	LAKE	X	X			X				X	X	X			X		X	X	X		X			UPPER TRUCKEE RIVER
	UPPER TRUCKEE RIVER	PERENNIAL STREAM	X	X			X		X		X	X	X			X		X			X	X			LAKE TAHOE
	ECHO LAKES	LAKES	X				X		X		X	X	X			X		X				X			ECHO CREEK/U. TRUCKEE RIVER
	UPPER ANGORA LAKE	LAKE	X	X			X		X		X	X	X			X		X				X			LOWER ANGORA LAKE
	LOWER ANGORA LAKE	LAKE	X	X			X		X		X	X	X			X		X				X			ANGORA CREEK
	GLEN ALPINE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			FALLEN LEAF LAKE
	FALLEN LEAF LAKE	LAKE	X						X		X	X	X			X		X				X			TAYLOR CREEK
	TAYLOR CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X	X		LAKE TAHOE
	TAYLOR CREEK MEADOW MARSH	WETLANDS	X	X			X				X	X				X		X	X	X	X	X	X	X	
	TALLAC CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	CASCADE LAKE	LAKE	X						X		X	X	X			X		X		X		X			CASCADE CREEK
	CASCADE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	MEEKS CREEK MEADOW/WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	
	POPE MARSH/WETLANDS	WETLANDS	X				X				X	X				X		X					X	X	
	OSGOOD SWAMP	WETLANDS	X				X				X	X				X		X	X				X	X	
	EAGLE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X				X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X	X	X	X	X	X	X	
634.20	NORTH TAHOE HYDROLOGIC AREA																								
	LONELY GULCH CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	MEEKS CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X	X		LAKE TAHOE
	GENERAL CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X	X		LAKE TAHOE
	McKINNEY CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	MADDEN CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X			LAKE TAHOE
	BLACKWOOD CREEK	PERENNIAL STREAM	X								X	X	X			X		X				X	X		LAKE TAHOE
	WARD CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X	X		LAKE TAHOE
	BURTON CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X			LAKE TAHOE
	DOLLAR CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	WATSON CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X			LAKE TAHOE
	SNOW CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	CARNELIAN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			LAKE TAHOE
	GRIFF CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X			LAKE TAHOE

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
634.20	NORTH TAHOE HA (continued)																									
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X				X			LAKE TAHOE	
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X			X	X	X	X		
634.30	TAHOE LAKE BODY HYDROLOGIC AREA																									
	LAKE TAHOE	LAKE	X	X			X		X		X	X	X			X		X	X		X	X			TRUCKEE RIVER	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X	X		X	X				
	MINOR WETLANDS	EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X	X		X	X	X	X		
633.00	WEST FORK CARSON RIVER HYDROLOGIC UNIT																									
633.10	WOODFORDS HYDROLOGIC AREA																									
	W. FORK CARSON MEADOW WETLANDS NEAR WOODFORDS	WETLANDS	X	X			X				X	X				X		X					X	X		
	FREDERICKSBURG CANYON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			WEST FORK CARSON RIVER	
	WEST FORK CARSON RIVER	PERENNIAL RIVER	X	X			X	X	X	X	X	X	X			X		X		X	X				CARSON SINK	
	DIAMOND, DUTCH AND WADE VALLEYS WETLANDS	WETLANDS/WET MEADOWS	X	X			X				X	X				X		X	X			X	X		INDIAN CREEK/WF CARSON R.	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X				X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X	X	X	X	X		
633.20	UPPER WEST FORK CARSON RIVER HYDROLOGIC AREA																									
	FAITH VALLEY WETLANDS	WET MEADOW, FLOODPLAIN	X	X			X				X	X				X		X					X	X	WEST FORK CARSON RIVER	
	UPPER WEST FORK CARSON RIVER	PERENNIAL RIVER	X	X			X	X			X	X	X			X		X				X			CARSON SINK	
	RED LAKE	LAKE	X	X			X		X		X	X	X			X		X							RED LAKE CREEK	
	WETLANDS ON ADJACENT SLOPES TO VALLEY	WETLANDS/WET MEADOWS	X	X			X				X	X				X		X				X	X		HOPE VALLEY	
	RED LAKE CREEK VALLEY WETLANDS	WET MEADOW, FLOOD PLAIN	X	X			X				X	X				X		X				X	X	X	WEST FORK CARSON RIVER	
	HOPE VALLEY WETLANDS	EMERGENT MEADOW/FLOODPLAIN	X	X			X				X	X				X		X				X	X		WEST FORK CARSON RIVER	
	VALLEY SLOPES WETLANDS	SPRINGS/SEEPS/EMERGENT	X	X			X				X	X				X		X				X	X		HOPE VALLEY	
	RED LAKE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			UPPER WF CARSON RIVER.	
	WILLOW CREEK	PERENNIAL RIVER	X	X			X				X	X	X			X		X				X			UPPER WF CARSON RIVER.	
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X				X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X				X	X	X		
632.00	EAST FORK CARSON RIVER HYDROLOGIC UNIT																									
632.10	MARKLEEVILLE HYDROLOGIC AREA																									
	WETLANDS, N. SAGEHEN FLAT TO HEENAN LAKE	WET MEADOW, TRIB FLOODPLAIN	X	X			X				X	X	X			X		X	X	X		X	X	X	EAST FORK CARSON RIVER	
	HEENAN RESERVOIR	RESERVOIR	X	X			X				X	X	X	X		X		X		X		X			MONITOR CREEK	

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

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**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
631.10	ANTELOPE VALLEY HA (continued)																								
	MILL CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X		X		X			WEST WALKER RIVER
	WEST WALKER RIVER (BELOW WALKER)	PERENNIAL RIVER	X	X	X		X		X		X	X	X			X		X				X			WEST WALKER RIVER
	LOST CANNON CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X		X		X			MILL CREEK
	TOPAZ LAKE	RESERVOIR	X	X			X		X		X	X	X			X		X				X			TOPAZ LAKE
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X		X	X	X	
631.20	SLINKARD CREEK HYDROLOGIC AREA																								
	SLINKARD CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X		X			WEST WALKER RIVER
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X				X	X	X			X		X		X		X	X	X	
631.30	DESERT CREEK HYDROLOGIC AREA																								
	DESERT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X			
	LOBDELL LAKE	RESERVOIR	X	X			X				X	X	X			X		X	X	X		X			
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X				X	X	X			X		X		X		X	X	X	
631.40	UPPER WEST WALKER RIVER HYDROLOGIC AREA																								
	WEST WALKER RIVER (ABOVE WALKER)	PERENNIAL RIVER	X	X			X	X	X		X	X	X			X		X				X	X		WALKER LAKE
	SILVER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X		X		X			WEST WALKER RIVER
	HOT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X							LITTLE WALKER RIVER
	FALES HOT SPRINGS	SPRINGS	X	X			X				X	X	X			X		X							HOT CREEK
	LITTLE WALKER RIVER	PERENNIAL RIVER	X	X			X	X	X		X	X	X			X		X				X	X		WEST WALKER RIVER
	GRIZZLY MEADOW WETLANDS	WETLANDS	X				X				X	X				X		X					X	X	
	PICKEL MEADOWS WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	
	LEAVITT MEADOWS WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X		X	X	X	
630.00	EAST WALKER RIVER HYDROLOGIC UNIT																								
630.10	MASONIC HYDROLOGIC AREA																								
	EAST WALKER RIVER (BELOW BRIDGEPORT RESERVOIR)	PERENNIAL RIVER	X	X			X	X	X	X		X	X	X			X		X		X		X		WALKER LAKE
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X		X	X	X	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER			
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
630.20	BODIE HYDROLOGIC AREA																									
	ROUGH CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X								EAST WALKER RIVER	
	BODIE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X		X	X					EAST WALKER RIVER	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X	X		X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X		X	X		X	X	X		
630.30	BRIDGEPORT HYDROLOGIC AREA																									
	EAST WALKER RIVER (ABOVE BRIDGEPORT RESERVOIR)	PERENNIAL RIVER	X	X			X	X	X		X	X	X			X	X		X	X		X			BRIDGEPORT RESERVOIR	
	BRIDGEPORT RESERVOIR	RESERVOIR	X	X			X		X		X	X	X			X	X					X			EAST WALKER RIVER	
	BRIDGEPORT VALLEY WETLANDS	WETLANDS	X	X			X				X	X				X	X					X	X		E WALKER R/BRIDGEPORT GW	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X	X		X	X						
MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X		X	X		X	X	X			
630.40	EAST WALKER TRIBUTARIES HYDROLOGIC AREA																									
	CLEARWATER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X								VIRGINIA CREEK	
	VIRGINIA CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			EAST WALKER RIVER	
	GREEN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			EAST WALKER RIVER	
	LONG VALLEY CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			SWAUGER CREEK	
	SWAUGER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			BRIDGEPORT RESERVOIR	
	ROBINSON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			EAST WALKER RIVER	
	TWIN LAKES	LAKES	X	X			X	X	X		X	X	X			X	X					X	X		ROBINSON CREEK	
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X	X					X	X	X		
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X					X	X	X		
601.00	MONO HYDROLOGIC UNIT																									
	RUSH CREEK (ABOVE GRANT LAKE)	PERENNIAL STREAM	X				X		X	X	X	X				X	X					X			GRANT LAKE	
	RUSH CREEK (BELOW GRANT LAKE)	PERENNIAL STREAM	X	X			X	X			X	X	X			X	X					X			MONO LAKE	
	GRANT LAKE	LAKE	X								X	X	X			X	X					X			OWENS R/VIA AQUEDUCT/MONO L	
	SILVER LAKE	LAKE	X								X	X	X			X	X					X			RUSH CREEK	
	GULL LAKE	LAKE	X					X		X	X	X				X	X					X			REVERSED CREEK	
	JUNE LAKE	LAKE	X					X		X	X	X				X	X					X			REVERSED CREEK	
	FERN LAKE	LAKE	X	X				X		X	X	X				X	X					X			REVERSED CREEK	
	REVERSED CREEK	PERENNIAL STREAM	X								X	X	X			X	X					X			RUSH CREEK	
	AGNEW LAKE	LAKE	X							X	X	X	X			X	X					X			RUSH CREEK	
	GEM LAKE	LAKE	X							X	X	X	X			X	X					X			RUSH CREEK	
	ALGER LAKES	LAKES	X								X	X	X			X	X					X			SILVER LAKE	

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
601.00	MONO HU (continued)																									
	MILL CREEK	PERENNIAL STREAM	X	X				X	X		X	X	X	X			X	X					X			MONO LAKE
	LUNDY LAKE	LAKE	X							X	X	X	X	X			X	X					X			TRIBUTARY TO MILL CREEK
	BLUE LAKE	LAKE	X									X	X	X			X	X					X			TRIBUTARY TO MILL CREEK
	CRYSTAL LAKE	LAKE	X									X	X	X			X	X					X			TRIBUTARY TO MILL CREEK
	ONEIDA LAKE	LAKE	X									X	X	X			X	X					X			TRIBUTARY TO MILL CREEK
	LEE VINING CREEK (ABOVE DIVERSION)	PERENNIAL STREAM	X	X				X	X		X	X	X	X			X	X					X			GRANT LAKE/VIA AQUEDUCT
	LEE VINING CREEK (BELOW DIVERSION)	EPHEMERAL STREAM	X					X	X		X	X	X	X			X	X					X			MONO LAKE
	SADDLEBAG LAKE	LAKE	X								X	X	X	X			X	X					X			TRIBUTARY TO LEE VINING CREEK
	TIOGA LAKE	LAKE	X							X	X	X	X	X			X	X					X			TRIBUTARY TO LEE VINING CREEK
	ELLERY LAKE	LAKE	X							X	X	X	X	X			X	X					X			TRIBUTARY TO LEE VINING CREEK
	KIDNEY LAKE	LAKE	X								X	X	X	X			X	X					X			TRIBUTARY TO LEE VINING CREEK
	GIBBS LAKE	EPHEMERAL LAKE	X								X	X	X	X			X	X					X			TRIBUTARY TO LEE VINING CREEK
	WALKER CREEK (INCLUDE WALKER LAKE)	PERENNIAL STREAM	X	X				X	X			X	X	X			X	X					X			TRIBUTARY TO OWENS
	PARKER CREEK	PERENNIAL STREAM	X	X				X	X			X	X	X			X	X					X			TRIBUTARY TO OWENS RIVER
	MONO LAKE WETLANDS/MARSHES	WETLANDS										X	X				X	X	X				X	X	X	VIA AQUEDUCT
	MONO LAKE	SALINE LAKE	X	X		X				X		X	X	X	X			X	X	X	X		X			INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X								X	X	X			X	X								
	MINOR SURFACE WATERS		X	X				X	X			X	X	X			X	X					X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X				X	X			X	X	X			X	X					X	X	X	
602.00	ADOBE HYDROLOGIC UNIT																									
	ADOBE CREEK	PERENNIAL STREAM	X	X				X				X	X	X			X	X								ADOBE VALLEY GROUNDWATER
	NORTH CANYON CREEK	PERENNIAL STREAM	X	X				X				X	X	X			X	X								TRIBUTARY TO ADOBE CREEK
	ADOBE RESERVOIR	INTERMITTENT LAKE	X	X								X	X	X			X	X								INTERNALLY DRAINED LAKE
	RIVER SPRING LAKE	INTERMITTENT LAKE	X	X				X				X	X	X			X	X								INTERNALLY DRAINED LAKE
	BLACK LAKE	INTERMITTENT LAKE	X	X				X				X	X	X			X	X								INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X				X	X			X	X	X			X	X								
	MINOR SURFACE WATERS		X	X				X	X			X	X	X			X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X				X	X			X	X	X			X	X						X	X	
602.10	DEXTER CREEK HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X	X				X	X			X	X	X			X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X				X	X			X	X	X			X	X						X	X	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER	
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE
602.20	HUNTOON CREEK HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X					X	X
603.00	OWENS HYDROLOGIC UNIT																							
603.10	LONG HYDROLOGIC AREA																							
	LAKE CROWLEY	RESERVOIR	X	X					X	X	X	X	X			X		X				X		OWENS RIVER
	WILFRED CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X			X	X		OWENS RIVER
	OWENS RIVER	PERENNIAL RIVER	X	X			X	X	X		X	X	X			X		X			X	X		CROWLEY LAKE
	DEADMAN CREEK	PERENNIAL STREAM	X	X			X	X	X			X	X	X		X		X				X		OWENS RIVER
	GLASS CREEK	PERENNIAL STREAM	X					X			X	X	X		X	X	X					X		DEADMAN CREEK
	DRY CREEK	PERENNIAL IN UPPER REACHES	X					X			X	X	X			X		X					X	OWENS RIVER
	MAMMOTH CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X		X	X	X		OWENS RIVER
	TWIN LAKES	LAKE	X						X		X	X	X			X		X					X	MAMMOTH CREEK
	LAKE MAMIE	LAKE	X						X		X	X	X			X		X					X	MAMMOTH CREEK
	LAKE MARY	LAKE	X	X					X		X	X	X			X		X					X	MAMMOTH CREEK
	COLD WATER CREEK	PERENNIAL STREAM	X								X	X	X			X		X				X		LAKE MARY
	ARROWHEAD LAKE	LAKE	X						X		X	X	X			X		X				X		MAMMOTH CREEK
	SHELTON LAKE	LAKE	X						X		X	X	X			X		X				X		MAMMOTH CREEK
	WOODS LAKE	LAKE	X						X		X	X	X			X		X					X	MAMMOTH CREEK
	RED LAKE	LAKE	X						X		X	X	X			X		X				X		MAMMOTH CREEK
	LAKE GEORGE	LAKE	X						X		X	X	X			X		X					X	MAMMOTH CREEK
	HOT CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X	X		X		X		X	X	X		OWENS RIVER
	HORSESHOE LAKE	LAKE	X								X	X	X			X		X					X	MAMMOTH CREEK
	MCCLOUD LAKE	LAKE	X								X	X	X			X		X				X		MAMMOTH CREEK
	SHERWIN CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X				X		MAMMOTH CREEK
	SHERWIN LAKES	LAKE	X								X	X	X			X		X				X		SHERWIN CREEK
	LOST LAKE	LAKE	X								X	X	X			X		X				X		SHERWIN CREEK
	VALENTINE LAKE	LAKE	X								X	X	X			X		X				X		SHERWIN CREEK
	LAUREL CREEK	PERENNIAL STREAM	X								X	X	X			X		X				X		MAMMOTH CREEK
	CONVICT CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X		CROWLEY LAKE
	CONVICT LAKE	LAKE	X						X		X	X	X			X		X				X		CONVICT CREEK
	MCGEE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X				X		CROWLEY LAKE
	HILTON CREEK	PERENNIAL STREAM	X	X			X	X	X		X	X	X			X		X				X		CROWLEY LAKE
	HILTON LAKES	LAKES	X						X		X	X	X			X		X				X		HILTON CREEK



**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER	
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE
603.10	LONG HYDROLOGIC AREA (continued)																							
	MINOR SURFACE WATERS		X	X				X	X			X	X	X			X	X				X		
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X				X	X			X	X	X			X	X				X	X	X
603.20	UPPER OWENS HYDROLOGIC AREA																							
	OWENS RIVER WETLANDS	WETLANDS	X	X			X				X	X			X	X	X				X	X	X	
	OWENS RIVER (BELOW CROWLEY LAKE)	PERENNIAL STREAM	X					X		X	X	X	X			X		X		X	X			
	OWENS RIVER (BELOW FIRST P.H.)	EPHEMERAL STREAM	X					X		X	X	X	X			X		X		X	X			
	OWENS RIVER (BELOW PLEASANT VALLEY RESERVOIR)	PERENNIAL RIVER	X	X				X	X	X		X	X	X			X		X		X	X		
	ROCK CREEK	PERENNIAL STREAM	X	X			X	X	X		X	X	X			X		X				X		
	ROCK CREEK WETLANDS @ BOUNDARY ROAD	RIPARIAN/FLOODPLAIN/EMERGENT	X	X			X	X			X	X	X			X		X				X	X	X
	ROCK CREEK LAKE	LAKE	X								X	X	X			X		X				X		
	EASTERN BROOK LAKES	LAKES	X								X	X	X			X		X				X		
	PINE CREEK	PERENNIAL STREAM	X	X			X	X	X		X	X	X			X		X				X		
	BIRCHIM LAKE	LAKE	X								X	X	X			X		X		X				
	PINE LAKE	LAKE	X								X	X	X			X		X				X		
	HONEYMOON LAKE	LAKE	X								X	X	X			X		X						
	GABLE LAKES	LAKE	X						X		X	X	X			X		X						
	PLEASANT VALLEY RESERVOIR	RESERVOIR	X								X	X	X			X		X						
	HORTON CREEK	PERENNIAL CREEK	X	X			X	X			X	X	X			X		X				X		
	HORTON CREEK WETLANDS 4 (@ HWY 395)	WET MEADOW/EMERGENT	X	X			X	X			X	X	X			X		X				X	X	X
	HORTON CREEK WETLANDS 5	WETLANDS	X	X			X	X			X	X	X			X		X				X	X	X
	BROCKMAN RD. WETLAND BTWN 395 AND HORTON CREEK	WET MEADOW	X	X			X				X	X	X			X		X					X	X
	SAWMILL CR MARSH @ HWY 395	RIPARIAN/EMERGENT/MARSH	X	X			X	X			X	X	X			X		X				X	X	X
	PINE CREEK WETLANDS @ N. ROUND VALLEY ROAD	RIPARIAN/EMERGENT	X	X			X	X			X	X	X			X		X				X	X	X
	PINE CR DISTRIBUTARY CHANNEL	RIPARIAN	X	X			X	X			X	X	X			X		X				X	X	X
	WELLS MEADOW SPRING CREEK WETLANDS	WETLANDS	X	X			X	X			X	X	X			X		X				X	X	X
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X		X		X		X	X	X
	OWENS RIVER WATERSHED																							
	SAWMILL POND	POND	X	X			X	X			X	X	X			X		X						
	MCGEE CREEK	PERENNIAL CREEK	X	X			X	X			X	X	X			X		X				X		
	OWENS RIVER CANAL	EPHEMERAL CANAL	X	X			X				X	X	X			X		X						
	FISH SLOUGH WETLANDS	WETLANDS	X	X			X				X	X				X		X		X		X	X	X
	FISH SLOUGH(INYO-MONO CO LINE)	SLOUGH	X	X			X	X			X	X				X		X		X		X	X	X

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
603.20	UPPER OWENS HA (continued)																								
	OWENS RIVER WATERSHED (continued)																								
	FISH SLOUGH (AT FS DIVERSION)	SLOUGH	X	X			X				X	X			X	X		X	X	X			X		OWENS RIVER
	WETLAND NEAR PLEASANT VALLEY CAMPGROUND	RELICTUAL WETLAND	X	X			X				X	X			X	X		X	X				X	X	OWENS RIVER
	FISH SLOUGH	SLOUGH	X	X			X				X	X	X		X	X		X	X	X		X			OWENS RIVER
	MCNALLY CANALS	EPHEMERAL CANAL	X	X			X				X	X	X		X	X		X							OWENS RIVER
	WETLAND BETWEEN MCNALLY CANALS	WETLANDS	X	X			X				X	X	X		X			X					X	X	OWENS RIVER
	WETLAND BETWEEN MCNALLY CANALS	WETLANDS	X	X			X	X			X	X	X		X			X					X	X	OWENS RIVER
	UPPER MCNALLY CANAL WETLANDS	WETLANDS	X	X			X	X	X		X	X	X		X			X					X	X	OWENS RIVER
	BISHOP CREEK CANAL	PERENNIAL CANAL	X	X			X				X	X	X		X	X		X							OWENS RIVER
	RAWSON CANAL	EPHEMERAL CANAL	X	X			X				X	X	X		X	X		X							OWENS RIVER
	COLLINS CANAL	PERENNIAL CANAL	X				X				X	X	X		X	X		X							OWENS RIVER
	BUCKLEY PONDS	PONDS	X	X			X				X	X	X		X	X		X	X						OWENS RIVER
	BISHOP CREEK (ABOVE INTAKES)	PERENNIAL STREAM	X	X							X	X	X	X		X	X		X				X		INTAKE 2 RESERVOIR
	INTAKE 2 RESERVOIR	RESERVOIR	X								X	X	X	X		X	X		X						SOUTHERN CALIFORNIA EDISON
	BISHOP CREEK (BELOW INTAKE 2)	EPHEMERAL STREAM	X								X	X	X	X		X	X		X				X		POWER PLANT
	BISHOP CREEK (BELOW LAST P.H.)	PERENNIAL STREAM	X	X			X	X			X	X	X		X	X		X	X			X			OWENS RIVER
	HALLSIDE RESERVOIR	RESERVOIR	X								X	X	X		X	X		X	X						BISHOP CREEK
	NORTH LAKE	RESERVOIR	X							X		X	X	X		X	X		X						BISHOP CREEK
	LAKE SABRINA	RESERVOIR	X							X	X	X	X	X		X	X		X	X					BISHOP CREEK
	SOUTH LAKE	RESERVOIR	X							X	X	X	X	X		X	X		X						BISHOP CREEK
	GREEN LAKE CREEK	PERENNIAL STREAM	X								X	X	X		X	X		X	X						BISHOP CREEK
	COYOTE CREEK	PERENNIAL STREAM	X	X							X	X	X		X	X		X	X						BISHOP CREEK
	KEOUGH HOT SPRINGS	SPRINGS	X	X			X				X	X	X		X	X		X	X						OWENS RIVER
	BIG PINE CANAL	EPHEMERAL CANAL	X	X			X				X	X	X		X	X		X	X						OWENS RIVER
	BIG PINE CANAL	WETLANDS, MAINTAINED IRRIG CANAL	X	X			X	X			X	X			X			X					X	X	OWENS RIVER
	BAKER CREEK	PERENNIAL CREEK	X	X			X	X			X	X	X		X	X		X					X		BIG PINE CANAL
	BIRCH CREEK	PERENNIAL CREEK	X	X			X	X		X	X	X	X		X	X		X	X				X		TINEMAHA CREEK
	RED MOUNTAIN CREEK	PERENNIAL CREEK	X	X			X	X			X	X	X		X	X		X	X				X		TINEMAHA CREEK
	FISH SPRINGS	SPRINGS	X	X			X	X			X	X	X	X	X	X		X	X	X			X		TINEMAHA CREEK
	TINEMAHA CREEK	PERENNIAL CREEK	X	X			X				X	X	X		X	X		X					X		TINEMAHA RESERVOIR
	TINEMAHA RESERVOIR	RESERVOIR	X	X			X				X	X	X		X	X		X	X	X					OWENS RIVER
	MORRIS CREEK	PERENNIAL IN UPPER REACH	X	X			X				X	X	X		X	X		X	X						BENTON VALLEY GROUNDWATER
	CHALFANT VALLEY WATERSHED																								
	BARTLETT RANCH SPRINGS	SPRINGS	X	X			X				X	X	X		X	X		X	X						BENTON VALLEY GROUNDWATER
	MONTGOMERY CREEK	PERENNIAL IN UPPER REACH	X	X			X				X	X	X		X	X		X	X						BENTON VALLEY GROUNDWATER

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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
603.20	UPPER OWENS HA (continued)																									
	CHALFANT VALLEY WATERSHED (continued)																									
	MARBLE CREEK	PERENNIAL IN UPPER REACH	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	ROCK CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	FALLS CANYON CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	PELLISIER CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	MIDDLE CANYON CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	BIRCH CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	WILLOW CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			HAMIL VALLEY GROUNDWATER	
	COTTONWOOD CANYON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			HAMIL VALLEY GROUNDWATER	
	LONE TREE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X					X			HAMIL VALLEY GROUNDWATER	
	MINOR STREAMS		X	X			X				X	X				X	X									
	YELLOWJACKET CANYON CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	BENTON HOT SPRINGS	SPRINGS	X	X			X				X	X	X			X	X								HAMIL VALLEY GROUNDWATER	
	MILNER CREEK	INTERMITTENT STREAM	X	X			X			X	X	X	X			X	X								CHALFANT VALLEY GW	
	SILVER CANYON CREEK	PERENNIAL IN UPPER REACH	X	X			X				X	X	X			X	X								CHALFANT VALLEY GW	
	WARM SPRINGS	SPRINGS	X	X			X				X	X	X			X	X		X	X			X			
	WETLANDS/HOUSE S. OF REDDING CYN.	WETLANDS	X	X			X				X	X				X		X					X	X	OWENS VALLEY GW	
	WARM SPRINGS	SPRING	X	X			X	X			X	X				X		X	X	X			X		OWENS RIVER	
	WETLANDS/1st CYN S. OF SILVER CREEK	WETLANDS/SPRINGS	X	X			X				X	X				X		X					X	X	OWENS VALLEY GW	
	WETLANDS/MEADOW LEFT OF PINE CREEK RD.	WET MEADOW	X	X			X				X	X					X					X	X		PLEASANT VALLEY RESERVOIR	
	PINE CREEK AT ROVANA	WETLANDS, RIPARIAN	X	X			X				X	X				X	X					X	X		OWENS R/ PLEASANT VAL. RES.	
	WETLANDS/FORKS CAMPGROUND	WETLANDS	X	X			X				X	X				X	X					X	X		BISHOP CREEK	
	DUTCH JOHNS MEADOWS WETLANDS	WET MEADOW	X	X			X				X	X				X	X					X	X		BISHOP CREEK	
	WETLANDS/POWER STATION 3 (ELEV. 6500')	RIPARIAN	X	X			X	X			X	X				X	X						X	X		
	WETLANDS/LOWER BIRCH CREEK(HWY 168, ELEV 5700')	WETLANDS	X	X			X				X	X					X						X	X		
	WETLANDS/LOWER McGEE CREEK(ELEV 5700')	RIPARIAN, WETLANDS	X	X			X	X			X	X				X		X					X	X	BISHOP CREEK	
	SHARPS MEADOW(UPPER McGEE CREEK) WETLANDS	WETLANDS/ SPRINGS	X	X			X				X	X				X	X						X	X	MC GEE CREEK/ BISHOP CREEK	
	WELLS UPPER MEADOW WETLANDS	WET MEADOW/ WETLANDS	X	X			X				X	X					X						X	X		
	BUTTERMILK CANYON(ELEV 7800') CREEK	WETLANDS	X	X			X				X	X				X	X						X	X		
	UPPER BIRCH CREEK		X	X			X				X	X				X	X						X	X	PLEASANT VALLEY RES	
	MIDDLE FORK BISHOP CREEK(ELEV.9000') WETLANDS	WET MEADOW, RIPARIAN	X				X				X	X				X	X						X	X	BISHOP CREEK	
	SOUTH FORK BISHOP CREEK WETLANDS	WET MEADOW, RIPARIAN	X	X			X				X	X				X	X						X	X	BISHOP CREEK	
	WARREN DRY LAKE WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X	OWENS RIVER	
	WETLANDS/HALF Km. NW OF WARREN LAKE	WETLANDS, WET MEADOW	X	X			X				X	X					X						X	X	OWENS VALLEY GW	
	WETLANDS/HALF Km. WEST OF WARREN LAKE	WETLANDS, WET MEADOW	X	X			X				X	X					X						X	X	OWENS VALLEY GW	
	WETLANDS/WELL NORTH OF KLONDIKE LAKE	WETLANDS, WET MEADOW	X	X			X	X			X	X					X	X					X	X	OWENS RIVER	

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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
603.20	UPPER OWENS HA (continued)																									
	CHALFANT VALLEY WATERSHED (continued)																									
	WETLANDS/CHANNEL N OF KLONDIKE LAKE	WETLANDS, RIPARIAN	X	X			X				X	X			X			X	X				X	X		OWENS RIVER, KLONDIKE LAKE
	WETLANDS/OWENS RIVER CHANNEL N. OF KLONDIKE LK	WETLANDS, RIPARIAN	X	X			X				X	X			X			X	X				X	X		OWENS LAKE
	WETLANDS/EAST SIDE OF OWENS VALLEY, 0.5 Km N OF HWY	WETLANDS	X	X			X	X			X	X						X					X	X		OWENS RIVER
	WETLANDS/E. SIDE OF OWENS VALLEY	WETLANDS	X	X			X	X			X	X						X					X	X		OWENS RIVER
	BAKER CREEK, ABOVE BIG PINE	WETLANDS	X	X			X				X	X	X			X		X	X				X	X		OWENS RIVER
	UHLMEYER SPRINGS	SPRING	X	X			X				X	X						X								OWENS VALLEY GROUNDWATER
	MINOR SURFACE WATERS		X	X			X	X			X	X	X			X		X		X			X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X	X					X	X		
603.30	LOWER OWENS HYDROLOGIC AREA																									
	OWENS RIVER WETLANDS	WETLANDS	X	X			X				X	X			X	X		X				X	X			
	OWENS LAKE WETLANDS	WETLANDS	X	X			X				X	X			X	X		X					X	X		
	OWENS RIVER ( BELOW TINEMAHA RESERVOIR)	CONTROLLED RIVER	X	X			X				X	X	X			X		X		X		X				HAIWEE RES./VIA L.A. AQUEDUCT
	OWENS RIVER (BELOW INTAKE DAM)	EPHEMERAL STREAM	X	X			X	X			X	X	X			X		X	X	X		X				OWENS LAKE
	WETLANDS/ALKALI FLAT EAST OF OWENS RIVER, DOLOMITE	WETLANDS	X	X			X	X			X	X						X					X	X		LA AQUEDUCT
	WETLANDS/DOLOMITE	WETLANDS	X	X			X	X			X	X						X					X	X		LA AQUEDUCT
	LOWER OWENS RIVER CHANNEL WETLANDS	WETLANDS	X	X			X				X	X			X			X	X	X			X	X		LA AQUEDUCT
	TABOOSE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X				X				LA. AQUEDUCT
	GOODALE CREEK	PERENNIAL STREAM	X	X			X				X	X	X	X		X		X					X			LA. AQUEDUCT
	DIVISION CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X	X		X		X					X			LA. AQUEDUCT
	SAWMILL CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	THIBAUT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	OAK CREEK CAMPGROUND WETLANDS	WETLANDS	X	X			X	X			X	X				X		X					X	X		OAK CREEK
	OAK CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X	X	X	X		X		X			X			LA. AQUEDUCT
	NORTH FORK OAK CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			OAK CREEK
	SOUTH FORK OAK CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			OAK CREEK
	INDEPENDENCE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	PINYON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			TRIB. TO INDEPENDENCE
	SYMME CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	SPRING N OF SHEPHERD CREEK	SPRINGS	X	X			X				X	X	X					X	X	X						LA. AQUEDUCT
	SHEPHERD CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	BAIRS CREEK	PERENNIAL STREAM	X				X				X	X	X			X		X					X			LA. AQUEDUCT
	GEORGE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	HOGBACK CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X	X	X			X	X		LA. AQUEDUCT
	WETLANDS/EAST OF MOVIE FLAT		X				X	X			X	X						X					X	X		OWENS VALLEY GW

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER			
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
603.30	LOWER OWENS HA (continued)																									
	WETLANDS/HWY 395	WETLANDS	X	X			X				X	X						X	X				X	X		L.A. AQUEDUCT
	WTLNDS/FAULT SCARP W OF MT WHIT CEMTRY LONE PINE	WETLANDS	X	X			X				X	X						X					X	X		OWENS RIVER
	LOWER LONE PINE CREEK WETLANDS	WETLANDS	X	X			X		X		X	X				X		X					X	X		OWENS RIVER
	SPRING SOUTH OF LONE PINE CREEK	SPRING	X	X			X				X	X			X			X					X			LONE PINE CREEK
	SEEP WEST OF HORSESHOE MEADOW ROAD	WETLANDS	X	X			X				X	X						X					X	X		LONE PINE CREEK
	WETLANDS/PHEASANT CLUB EAST OF TUTTLE CREEK RD	SPRINGS	X	X			X	X			X	X						X	X				X	X		N FORK LUBKEN CREEK
	INDIAN SPRING	SPRINGS	X	X			X	X			X	X			X			X					X			LUBKEN CREEK
	POND ON INDIAN SPRINGS ROAD	SPRINGS	X	X			X				X	X			X			X					X			DIAZ LAKE
	TUTTLE CREEK	RIPARIAN	X	X			X				X	X				X		X					X			OWENS RIVER
	SEEP NORTH OF MOVIE FLAT	SPRING	X	X			X				X	X						X								
	WETLANDS/LONE PINE NARROW GORGE ROAD	WETLANDS	X	X			X				X	X						X	X	X			X	X		LA AQUEDUCT
	LONE PINE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	TUTTLE CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	DIAZ CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	DIAZ LAKE	LAKE	X	X			X		X		X	X	X		X	X	X	X					X			OWENS VALLEY GROUNDWATER
	NORTH FORK LUBKIN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			OWENS VALLEY GROUNDWATER
	SOUTH FORK LUBKIN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			OWENS VALLEY GROUNDWATER
	CARROLL CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			OWENS VALLEY GROUNDWATER
	COTTONWOOD CREEK	PERENNIAL STREAM	X	X			X			X	X	X	X			X		X					X			LA. AQUEDUCT
	COTTONWOOD LAKES (NO. 1,2,3,4,5,6)	LAKES	X				X				X	X	X			X		X					X			COTTONWOOD CREEK
	ASH CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X	X				X			HAIWEE RESERVOIR
	CARTAGO CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			HAIWEE RESERVOIR
	OLANCHA CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			HAIWEE RESERVOIR
	HAIWEE RESERVOIR WETLANDS	WETLANDS	X	X			X				X	X				X		X					X	X		
	HAIWEE RESERVOIR	RESERVOIR	X	X			X	X			X	X	X			X		X		X			X			LA. AQUEDUCT
	SUMMIT CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X					X			LA. AQUEDUCT
	HOGBACK CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X		X					X			HAIWEE RESERVOIR
	WETLANDS EAST OF STEVENS CANAL	WETLANDS	X	X			X	X			X	X						X	X	X			X	X		LA. AQUEDUCT
	WETLANDS/FORT INDEPENDENCE RD. AT HWY 395	WET MEADOW	X	X			X	X			X	X				X		X	X	X			X	X		LA. AQUEDUCT
	FORT INDEPENDENCE INDIAN RESERVATION	WETLANDS	X	X			X				X	X						X	X	X			X	X		OAK CREEK/ LA AQUEDUCT
	WTLNDS/SPR E OF SHABEL LN, N OF INDEPENDENCE	SPRING	X	X			X				X	X						X	X	X			X			LA AQUEDUCT
	SPRINGS S. OF KEELER	SPRINGS	X	X	X		X	X			X	X						X								OWENS LAKE
	CERRO GORDO SPRING	SPRINGS	X	X	X		X	X			X	X						X								OWENS LAKE
	DIRTY SOCKS HOT SPRING	SPRINGS	X	X			X				X	X						X								OWENS LAKE
	SPRING NE OF OLANCHA	SPRINGS	X	X			X				X	X						X								OWENS LAKE
	KEELER SPRINGS	SPRINGS	X	X			X	X	X		X	X				X	X	X	X				X			OWENS LAKE

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
603.30	LOWER OWENS HA (continued)																								
	OWENS LAKE	INTERMITTENT LAKE	X								X	X	X		X	X	X	X							INTERNALLY DRAINED LAKE
	MINOR SURFACE WATERS		X	X		X	X				X	X	X		X	X	X	X		X		X			
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X	X					X	X	
603.40	CENTENNIAL HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X	X			X	X	X		X	X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X	X					X	X	
604.00	FISH LAKE HYDROLOGIC UNIT																								
	CABIN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X	X						FISH LAKE VALLEY GW
	CHIATOVICH CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	INDIAN CREEK	STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	LEIDY CREEK	PERENNIAL STREAM	X	X			X			X	X	X	X			X	X	X	X						FISH LAKE VALLEY GW
	PERRY AIKEN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	MCAFFEE CREEK	PERENNIAL STREAM	X	X			X	X			X	X	X			X	X	X							FISH LAKE VALLEY GW
	TOLER CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	IRON CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	WILDHORSE CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	FURNACE CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	INDIAN GARDEN CREEK	INTERMITTENT STREAM	X	X			X				X	X	X			X	X	X							FISH LAKE VALLEY GW
	COTTONWOOD CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X	X	X	X						FISH LAKE VALLEY GW
	MINOR SURFACE WATERS		X	X			X				X	X	X			X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X	X					X	X	
605.00	DEEP SPRINGS HYDROLOGIC UNIT																								
	WYMAN CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X							DEEP SPRINGS VAL. GW
	CROOKED CREEK	PERENNIAL STREAM	X	X			X				X	X	X			X		X							TRIBUTARY TO WYMAN CREEK
	DEEP SPRINGS LAKE WETLANDS AND MARSH		X								X	X				X	X	X	X				X	X	
	DEEP SPRINGS LAKE	INTERMITTENT LAKE	X				X				X	X	X			X	X	X	X						DEEP SPRINGS VAL. GW
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X			X	X	X					X	X	
606.00	EUREKA HYDROLOGIC UNIT																								
	MINOR SURFACE WATERS		X	X			X				X	X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X				X	X	X					X	X	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
606.10	MARBLE BATH HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X	X			X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X	X						X	X		
606.20	MARBLE CANYON HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X	X			X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X	X						X	X		
607.00	SALINE HYDROLOGIC UNIT																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X	X		X	X	X						X	X		
607.10	SALT LAKE HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X	X						X	X		
607.20	CAMEO HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X	X						X	X		
608.00	RACE TRACK HYDROLOGIC UNIT																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X	X	X	X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X	X		X	X	X						X	X		
608.10	TEAKETTLE JUNCTION HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X	X						X	X		
608.20	HIDDEN VALLEY HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X	X						X	X		
608.30	ULIDA HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X	X						X	X		

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																						RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD	
608.40	SAND FLAT HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X				X			X	X			X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X		X					X	X	
609.00	AMARGOSA HYDROLOGIC UNIT																								
	TECOPA WETLANDS	WETLANDS	X							X	X			X			X	X	X	X		X	X		
	COTTONBALL MARSH	WETLANDS	X							X	X			X			X	X	X			X	X		
	AMARGOSA RIVER WETLANDS	WETLANDS	X	X			X			X	X			X			X	X	X		X	X	X		
	AMARGOSA RIVER	INTERMITTENT STREAM	X	X			X			X	X			X		X	X	X	X		X				AMARGOSA SUBAREA GW
	SALT CREEK	PERENNIAL STREAM	X				X			X	X			X		X	X	X	X		X				DEATH VALLEY GROUNDWATER
	SARATOGA SPRINGS	SPRINGS	X	X			X			X	X			X	X		X	X	X						DEATH VALLEY GW
	SCOTT'S RANCH SPRINGS	SPRINGS	X	X			X			X	X			X	X		X	X	X						DEATH VALLEY GW
	SCOTT'S CASTLE SPRINGS	SPRINGS	X	X			X			X	X			X		X	X	X	X						DEATH VALLEY GW
	MINOR SURFACE WATERS		X	X			X			X	X			X	X		X	X	X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X	X			X	X	
	609.10	DEATH VALLEY HYDROLOGIC AREA																							
MINOR SURFACE WATERS			X				X			X	X			X			X		X						
MINOR WETLANDS		SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X			X	X		X		X			X	X	
609.11	STOVEPIPE WELLS HYDROLOGIC SUBAREA																								
	SHEEP SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA RIVER
	AMARGOSA SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		DEATH VALLEY GW
	SCOTTYS SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA R./DEATH VALLEY GW
	TIMPAPAH SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA R./DEATH VALLEY GW
	OWL HOLE SPRINGS	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA RIVER
	SARATOGA SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA RIVER
	MANLY PEAK SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		BUTTE VL GW/ANVIL SPG. CYN. W
	LITTLE, SQUAW, & WILLOW SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		ANVIL SPG. CYN WS/ DEATH VAL. G
	CAVE, COTTONWOOD AND ARRASTRE SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		AMARGOSA RIVER, DEATH VAL. G
	MESQUITE, LOST SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		ANVIL SPG. CYN, AMARGOSA R.
	GRUBSTAKE SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		WARM SPG. CYN, AMARGOSA R.
	WARM SPRINGS	SPRINGS	X	X			X	X			X	X			X			X		X			X		WARM SPG.CYN, AMARGOSA R.
	RHODES SPRINGS	SPRINGS	X	X			X	X			X	X			X	X		X		X			X		RHODES WASH, DEATH VAL GW
	MINOR SURFACE WATERS		X	X			X				X	X			X			X		X					
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X	



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Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																						RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD	
609.12	HARRISBURGH HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X			X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.13	WINGATE WASH HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X			X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.20	SILURIAN HILLS HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X			X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.21	AVAWATZ HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X			X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.22	RED PASS HYDROLOGIC SUBAREA																								
	RED PASS LAKE	ALKALI LAKE	X				X				X	X			X		X	X	X					X	INTERNL DRN LK/RED PASS LK GW
	NO NAME LAKE	ALKALI LAKE	X				X				X	X			X		X	X	X					X	INTERNL DRN LK/RED PASS LK GW
	MINOR SURFACE WATERS		X	X			X				X	X			X		X	X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.23	VALJEAN HYDROLOGIC SUBAREA																								
	SILURIAN LAKE	ALKALI LAKE	X				X				X	X			X		X	X	X						SILURIAN LK/SILURIAN VAL GW
	KINGSTON SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X	X	X	X				X		SILURIAN LK/SILURIAN VAL GW
	COYOTE HOLES SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X	X	X	X				X		KINGSTON W/SALT C/SILURIAN L
	RABBIT HOLES SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X	X	X	X				X		SILURIAN LAKE/SILURIAN VAL GW
	MINOR SURFACE WATERS		X	X			X	X			X	X			X	X	X	X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	
609.24	SHADOW HYDROLOGIC SUBAREA																								
	COW COVE SPRINGS	FLOODPLAIN/SEEPS/EMERGENT	X	X			X	X			X	X			X	X		X	X				X		SHADOW VALLEY GW
	MINOR SURFACE WATERS		X	X			X				X	X			X			X	X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X	X				X	X	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																					RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	
609.30	RYAN HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X			X	X			X		X		X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X
609.31	FURNACE CREEK HYDROLOGIC SUBAREA																							
	MINOR SURFACE WATERS		X	X			X			X	X			X		X		X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X
609.32	GREENWATER HYDROLOGIC SUBAREA																							
	MINOR SURFACE WATERS		X	X			X			X	X			X		X		X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X
609.40	AMARGOSA DESERT HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X			X	X			X		X		X		X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X
609.41	CALICO HYDROLOGIC SUBAREA																							
	SALSBERRY SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X	AMARGOSA RIVER
	MONTGOMERY SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X	AMARGOSA RIVER
	MINOR SURFACE WATERS		X	X			X				X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X					X	X
609.42	SHOSHONE HYDROLOGIC SUBAREA																							
	WILLOW SPRING	SPRING/RIPARIAN/EMERGENT	X	X			X	X			X	X			X	X		X		X			X	AMARGOSA RIVER
	TECOPA HOT SPRINGS	SPRINGS	X	X			X				X	X			X		X	X	X					DEATH VALLEY GW
	TECOPA MARSHES	MARSHES/EMERGENT	X	X			X				X	X			X	X		X	X			X	X	DEATH VALLEY GW
	GRIMSHAM LAKE	LAKE/EMERGENT MARSHES	X	X			X				X	X			X	X		X	X			X	X	DEATH VALLEY GW
	SHOSHONE SPRING	SPRING/EMERGENT MARSHES/RIPARIAN	X	X			X	X			X	X			X	X		X		X		X	X	AMARGOSA RIVER
	CHAPPO SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X				AMARGOSA RIVER
	AMARGOSA RIVER/TECOPA RIPARIAN WETLANDS	RIPARIAN/EMERGENT/FLOODPLAIN	X	X			X	X			X	X			X	X		X		X		X	X	AMARGOSA RIVER
	MINOR SURFACE WATERS		X	X			X				X	X			X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X					X	X
	RESTING SPRING/SPANISH TRAIL RIPARIAN WETLANDS	SPRING/RIPARIAN/EMERGENT	X	X			X	X			X	X			X	X		X		X			X	AMARGOSA RIVER
	SHEEPHEAD SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X	AMARGOSA RIVER
	MINOR SURFACE WATERS		X	X			X	X			X	X			X	X		X						
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
609.43	CHICAGO HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X			X		X					
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X		X		X			X	X	
609.44	CALIFORNIA VALLEY HYDROLOGIC SUBAREA																								
	BECK SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		CALIFORNIA VALLEY GW
	CRYSTAL SPRING	SPRING/EMERGENT	X	X			X	X			X	X			X	X		X		X			X		CALIFORNIA VALLEY GW
	MINOR SURFACE WATERS		X	X			X	X			X	X			X			X		X					
	MINOR SPRINGS/SEEPS/WETLANDS	SPRING/SEEPS/EMERGENT	X	X			X	X			X	X			X			X		X			X	X	CALIFORNIA VALLEY GW
610.00	PAHRUMP HYDROLOGIC UNIT																								
	MINOR SURFACE WATERS		X	X			X				X	X	X		X			X		X					
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X		X		X			X	X	
611.00	MESQUITE HYDROLOGIC UNIT																								
	MESQUITE LAKE	ALKALI LAKE	X	X			X				X	X	X		X			X					X		INTERNL DRN LAKE/MESQUITE --
	HORSE THIEF SPRINGS	SPRINGS/EMERGENT	X	X			X				X	X	X		X	X		X				X			MESQUITE VALLEY GW
	MINOR SURFACE WATERS		X	X			X				X	X	X		X			X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X		X					X	X	
612.00	IVANPAH HYDROLOGIC UNIT																								
	IVANPAH LAKE	ALKALI LAKE	X	X			X				X	X			X	X	X						X	X	INTERNL DRN LK/IVANPAH VAL GW
	IVANPAH SPRINGS	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	WILLOW SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	MINERAL SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	WHEATON SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			WHEATON WASH
	CLIFF CANYON SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	SLAUGHTERHOUSE SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	SACATON SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	CHINA SPRINGS	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			WHEATON WASH
	HARDROCK QUEEN SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			WHEATON WASH
	GROANER SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			WHEATON WASH
	JUNIPER SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X		X		X			IVANPAH LAKE
	WILLOW SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X		X		X			IVANPAH LAKE
	DOVE SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X		X		X			IVANPAH LAKE
	COTTONWOOD SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE
	LIVE OAK SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X		X				X			IVANPAH LAKE

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																					RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	
612.00	IVANPAH HU (continued)																							
	CABIN SPRING	SPRINGS/EMERGENT	X	X			X	X			X	X			X	X	X						X	
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X			X	X	X						X	X
613.00	OWLSHEAD HYDROLOGIC UNIT																							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X
613.10	LOST LAKE HYDROLOGIC AREA																							
	LOST LAKE	ALKALI LAKE	X				X				X	X					X	X						
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X
613.20	OWL LAKE HYDROLOGIC AREA																							
	OWL LAKE	ALKALI LAKE	X				X				X	X					X	X						
	QUAIL SPRING	SPRING	X	X			X	X			X	X			X	X	X							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X
614.00	LEACH HYDROLOGIC UNIT																							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X
615.00	GRANITE HYDROLOGIC UNIT																							
	MINOR SURFACE WATERS		X				X				X	X	X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X				X	X			X	X	X		X	X	X						X	X
615.10	MCLEAN HYDROLOGIC AREA																							
	MCLEAN LAKE	ALKALI LAKE	X				X				X	X	X		X		X	X						
	MINOR SURFACE WATERS		X				X				X	X	X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X
615.20	NELSON HYDROLOGIC AREA																							
	NELSON LAKE	ALKALI LAKE	X				X				X	X	X		X		X	X						
	MINOR SURFACE WATERS		X				X				X	X	X		X		X							
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
616.00	BICYCLE HYDROLOGIC UNIT																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
617.00	GOLDSTONE HYDROLOGIC UNIT																									
	GOLDSTONE LAKE	ALKALI LAKE	X				X				X	X			X		X	X							INTERNALLY DRAINED LAKE	
	PIONEER LAKE	ALKALI LAKE	X				X				X	X			X		X	X							INTERNALLY DRAINED LAKE	
	GOLDSTONE LAKE	LAKE	X								X	X			X		X									
	MINOR SURFACE WATERS		X				X				X	X			X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
618.00	COYOTE HYDROLOGIC UNIT																									
	PARADISE SPRINGS	SPRINGS/HOT SPRINGS	X	X			X	X			X	X			X		X						X		COYOTE LAKE GW	
	JACK SPRING	SPRINGS	X	X			X	X			X	X			X	X	X								COYOTE LAKE GW	
	COYOTE LAKE		X				X	X			X	X	X		X		X								COYOTE LAKE	
	JACK RABBIT SPRINGS		X	X			X				X	X	X		X		X								COYOTE LAKE	
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
619.00	SUPERIOR HYDROLOGIC UNIT																									
	SUPERIOR LAKE	LAKE	X								X	X			X		X								SUPERIOR LAKE	
	INDIAN SPRINGS	SPRINGS	X	X							X	X			X		X								SUPERIOR LAKE	
	UNNAMED LAKES	LAKE	X								X	X			X		X								SUPERIOR LAKE	
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.00	BALLARAT HYDROLOGIC UNIT																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.10	WINGATE PASS HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																							RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD		
620.20	WILDROSE HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X	X	X			X				
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X	X					X	X		
620.21	WHITE SAGE HYDROLOGIC SUBAREA																									
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.22	WILD ROSE PEAK HYDROLOGIC SUBAREA																									
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.30	LEE FLAT HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.40	SANTA ROSA FLAT HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.41	MALPAIS MESA HYDROLOGIC SUBAREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.42	RAINBOW HYDROLOGIC SUBAREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.43	SILVER DOLLAR HYDROLOGIC SUBAREA																									
	MINOR SURFACE WATERS		X				X				X	X	X		X		X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.50	DARWIN HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X	X			X	X			X	X	X		X	X	X	X								
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X	X		X	X	X		X	X	X	X					X	X		

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER			
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	GOLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD	
620.60	PANAMINT VALLEY HYDROLOGIC AREA																									
	REDLANDS SPRING, DOWN THE FALL	SPRING, CREEK	X				X			X	X			X	X	X	X								PANAMINT VALLEY GW	
	SOURDOUGH SPRINGS	SPRINGS	X				X			X	X			X	X	X	X								PANAMINT VALLEY GW	
	GOLER CAN SPRINGS (UNNAMED)	SPRINGS	X				X			X	X			X	X	X	X								PANAMINT VALLEY GW	
	MINOR SURFACE WATERS		X			X	X			X	X	X		X	X	X	X									
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X		X	X	X			X	X	X		X	X	X						X	X		
620.70	BROWN HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X				X			X	X	X		X		X										
	MINOR WETLANDS	SPRINGS/SEEPS/EMERGENT/MARSHES	X	X			X	X			X	X	X		X	X	X						X	X		
620.80	ROBBERS HYDROLOGIC AREA																									
	LEAD PIPE SPRINGS	SPRINGS					X			X	X			X		X									PILOT KNOB VAL, PANAMINT VAL.	
	MINOR SURFACE WATERS		X				X			X	X	X		X		X										
	MINOR WETLANDS						X	X			X	X		X		X						X	X			
621.00	TRONA HYDROLOGIC UNIT																									
	SEARLES DRY LAKE BED	SALINE LAKE		X		X				X	X					X	X								TERMINAL DRAINED LAKE	
	MINOR SURFACE WATERS		X				X			X	X			X		X	X									
	MINOR WETLANDS		X			X	X	X			X	X		X		X						X	X			
621.10	SEARLES VALLEY HYDROLOGIC AREA																									
	PEACH SPRINGS	SPRINGS	X				X			X	X			X		X									SEARLES VALLEY GROUNDWATER	
	UNAMED SPRINGS IN THE NE CORNER OF TRONA W. QUAD	SPRINGS	X				X			X	X			X		X									SEARLES VALLEY GW	
	SPRINGS ON THE HOMEWOOD CAN QUAD	SPRINGS	X				X			X	X			X		X									SEARLES VALLEY GW	
	MINOR SURFACE WATERS		X				X			X	X			X		X										
	MINOR WETLANDS	WETLANDS	X				X	X			X	X		X		X						X	X			
621.20	SALT WELLS HYDROLOGIC AREA																									
	MINOR SURFACE WATERS		X							X	X			X		X										
	MINOR WETLANDS		X				X	X			X	X		X		X						X	X			
621.30	PILOT KNOB HYDROLOGIC AREA																									
	SEEP SPRINGS	SPRINGS	X				X			X	X			X		X										
	GRANITE WELLS SPRINGS	SPRINGS	X				X			X	X			X		X									GRANITE WELLS	
	MINOR SURFACE WATERS		X				X			X	X			X		X										
	MINOR WETLANDS	WETLANDS	X				X	X			X	X		X		X						X	X			

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER	
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE
622.00	COSO HYDROLOGIC UNIT																							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X			X						
	MINOR WETLANDS		X	X			X	X			X	X			X			X					X	X
622.10	WILD HORSE HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X				X	X			X			X					X	X
622.20	AIRPORT HYDROLOGIC AREA																							
	AIRPORT LAKE	ALKALI LAKE	X				X				X	X			X		X	X						INTERNALLY DRAINED LAKE
	MOUNTAIN SPRINGS & UPSTREAM	SPRINGS	X				X				X	X			X			X						MT SPR CYN WSH/INDIAN WELL GW
622.20	AIRPORT HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X				X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X				X	X			X	X			X			X					X	X
623.00	UPPER CACTUS HYDROLOGIC UNIT																							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X			X						
	MINOR WETLANDS	WETLANDS	X	X			X				X	X			X			X					X	X
624.00	INDIAN WELLS HYDROLOGIC UNIT																							
	INDIAN WELLS "BRIAN WELLS"		X	X			X	X			X	X			X			X						INDIAN WELLS VALLEY GW
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
624.10	ROSE HYDROLOGIC AREA																							
	LITTLE LAKE	LAKE	X	X			X				X	X			X			X						LITTLE LAKE
	LITTLE LAKE CANYON CREEK		X	X			X				X	X			X			X						LITTLE LAKE
	INTERMITTENT TRIBUTARY		X	X			X				X	X			X			X				X		LITTLE LAKE
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X				X		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
624.20	CHINA LAKE HYDROLOGIC AREA																							
	NINE MILE CANYON CREEK	INTERMITTENT STREAM	X	X			X				X	X	X		X	X		X						INDIAN WELLS SUBUNIT GW
	LARK SEEP LAGOON	LAKE	X	X			X				X	X			X			X	X	X		X	X	INDIAN WELLS SUBUNIT GW
	G-1 SEEP	SPRINGS	X	X			X				X	X			X	X		X		X		X		LARK SEEP



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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
624.20	CHINA LAKE HA (continued)																								
	SPRING IN FREEMAN CANYON	SPRINGS	X	X			X				X	X			X	X		X							FREEMAN CREEK
	BIG SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							FREEMAN CREEK
	DRY LAKE SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	DRY LAKE'	PLAYA LAKE	X	X			X				X	X			X	X		X							LAKE BED
	MOSCOW SPRINGS (3)	SPRINGS	X	X			X				X	X			X	X		X							SWEETWTR WSH,INDIAN WLS GW
	BIG SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	INDIAN WELLS CANYON SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	GRAPEVINE CYN SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	SHORT CYN SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	CHINA LAKE		X	X			X				X	X			X			X							CHINA LAKE
	SHEEP SPRINGS	SPRINGS	X	X			X				X	X			X	X		X							INDIAN WELLS VALLEY GW
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X							
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X		X					X	X	
625.00	FREMONT HYDROLOGIC UNIT																								
	TUCKER ROAD WETLANDS	WETLANDS, PERENNIAL	X	X			X				X	X			X			X					X	X	TEACHAPI V B GW
	WETLANDS ABOVE NEW DAM	EPHEMERAL STREAM	X				X				X	X			X			X					X	X	TEACHAPI V B GW
	E MOST SPRING IN "TUCKER ROAD" TRANSECT	SPRING	X	X			X				X	X			X			X							TEACHAPI V B GW
	OAK CREEK PASS SPRINGS	SPRINGS	X	X			X	X			X	X			X			X							TEACHAPI V B GW
	WTLNDS/OAK CR. PASS, 0.5 MI DWNSTREAM FROM SPRGS	WETLANDS	X				X	X			X	X			X			X					X	X	TEACHAPI V B GW
	OAK CREEK CANYON WETLANDS	WETLANDS	X	X			X				X	X			X			X					X	X	OAK CREEK
	GREEN SPRING	SPRINGS	X	X			X				X	X			X			X							KELSO VALLEY GROUNDWATER
	QUAIL SPRING	SPRINGS	X	X			X				X	X			X			X					X		COTTONWOOD CR./KELSO VAL G
	UPPER COTTONWOOD CREEK		X	X			X				X	X			X			X					X		COTTONWOOD CREEK
	UPPER SAND CREEK		X	X			X				X	X			X			X							CACHE CREEK
	LOWER SAND CREEK		X	X			X				X	X			X			X							
	UPPER CACHE CREEK		X	X			X				X	X			X			X							CACHE CREEK
	CACHE CREEK		X	X			X				X	X			X			X							FREMONT VALLEY
	CACHE CREEK 2		X				X				X	X			X			X							CACHE CREEK/ FREMONT VALLEY
	PROCTOR DRY LAKE, S OF HWY 58		X	X			X				X	X			X			X							PROCTOR LAKE
	SPRINGS SOUTH OF PROCTOR LAKE	SPRINGS	X	X			X				X	X			X			X							PROCTOR LAKE
	WETLANDS/CAMERON CANYON RD OFFRAMP(W BOUND)		X				X				X	X			X			X					X	X	CACHE CREEK
	LOWER CACHE CREEK		X				X				X	X			X			X							CACHE CREEK
	SEEP SOUTH OF CAMERON CANYON		X	X			X				X	X			X			X							CACHE CREEK
	SEEP ON SLOPE S. OF CAMERON CYN RD.		X	X			X				X	X			X			X							CACHE CREEK
	SPRING W OF CAMERON CANYON RD	SPRING	X	X			X				X	X			X			X							CACHE CREEK

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER	
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MGR	SPWN		WQE
625.00	FREMONT HU (continued)																							
	TEHACHAPI WILLOW SPRINGS RD WETLANDS		X				X			X	X			X			X						X	X
	KOEHN DRY LAKE		X	X	X	X	X			X	X			X		X	X							
	MESQUITE SPRINGS	SPRINGS	X	X			X			X	X			X		X								
	RED ROCK CANYON CREEK		X				X			X	X			X		X								
	MINOR SURFACE WATERS		X	X			X			X	X	X		X		X								
	MINOR WETLANDS	WETLANDS	X	X			X	X		X	X			X		X						X	X	
625.10	DOVE SPRINGS HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X		X	X	X			X			X							
	MINOR WETLANDS	WETLANDS	X	X			X	X		X	X			X		X						X	X	
625.20	KELSON LANDIS HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X		X	X	X			X			X							
	MINOR WETLANDS	WETLANDS	X	X			X	X		X	X			X		X						X	X	
625.30	EAST TEHACHAPI HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X		X	X	X			X			X							
	MINOR WETLANDS	WETLANDS	X	X			X	X		X	X			X		X						X	X	
625.40	KOEHN HYDROLOGIC AREA																							
	DUCK PONDS		X				X		X	X	X			X			X							KOEHN LAKE
	KOEHN LAKE		X				X		X	X	X			X			X							KOEHN LAKE
	MESA SPRINGS, POISON SPRINGS	SPRINGS	X	X			X		X	X	X			X			X							KOEHN LAKE
	MINOR SURFACE WATERS		X	X			X		X	X	X			X		X								
	MINOR WETLANDS	WETLANDS	X	X			X	X		X	X			X		X						X	X	
626.00	ANTELOPE HYDROLOGIC UNIT																							
	ROGER'S LAKE WETLANDS	WETLANDS	X							X	X			X		X	X					X	X	
	OAK CREEK	PERENNIAL STREAM	X	X			X	X		X	X	X		X		X								ANTELOPE VALLEY GW
	LITTLE ROCK CREEK	INTERMITTENT STREAM	X				X			X	X	X		X		X								ANTELOPE VALLEY GW
	BIG ROCK CREEK	PERENNIAL STREAM	X	X			X	X		X	X	X		X		X					X			ANTELOPE VALLEY GW
	MESCAL CREEK	PERENNIAL STREAM	X	X			X			X	X	X		X		X					X			L.A. AQUEDUCT
	FAIRMONT RESERVOIR	RESERVOIR	X	X			X	X		X	X	X		X		X								L.A. AQUEDUCT
	HAROLD RESERVOIR	RESERVOIR	X	X			X	X		X	X	X		X		X								ANTELOPE VALLEY GW
	LITTLE ROCK RESERVOIR	RESERVOIR	X	X			X	X		X	X	X		X		X								ANTELOPE VALLEY GW
	LAKE PALMDALE	RESERVOIR	X	X			X			X	X	X		X		X								L.A. AQUEDUCT

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HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER	
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE
626.00	ANTELOPE HU (continued)																							
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.10	CHAFEE HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.20	GLOSTER HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.30	WILLOW SPRINGS HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.40	NEENACH HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.50	LANCASTER HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.60	NORTH MUROC HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.70	BUTTES HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X
626.80	ROCK CREEK HYDROLOGIC AREA																							
	MINOR SURFACE WATERS		X	X			X				X	X			X			X						
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X			X					X	X

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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
627.00	CUDEBACK HYDROLOGIC UNIT																								
	MINOR SURFACE WATERS		X	X			X				X	X	X		X		X								
	MINOR WETLANDS	WETLANDS	X				X	X			X	X			X		X								
628.00	MOJAVE HYDROLOGIC UNIT																								
	LOWER NARROWS OF MAJOVE R. WETLANDS	WETLANDS	X	X			X				X	X			X	X	X	X	X	X			X	X	
	MOJAVE RIVER		X	X			X				X	X	X		X	X	X								UPPER MOJAVE GW BASIN
	WEST FORK MOJAVE RIVER	INTERMITTENT STREAM	X	X			X				X	X	X		X	X	X								MOJAVE RIVER GW BASIN
	EAST FORK OF WEST FORK OF MOJAVE RIVER	PERENNIAL STREAM	X	X							X	X	X		X	X						X			WEST FORK MOJAVE RIVER
	LAKE GREGORY	LAKE	X	X			X		X		X	X	X		X	X						X			BURNT HILL CANYON
	SEELEY CANYON CREEK	PERENNIAL STREAM	X	X							X	X	X		X	X									EAST FORK/WEST FORK
	ZYZYX SPRING	SPRINGS	X	X			X				X	X	X		X	X	X	X							MOJAVE HYDROLOGIC UNIT GW
	SUGARLOAF SPRING	SPRINGS	X				X				X	X			X		X								MAJAVE RIVER BASIN GW
	TURNER SPRINGS	SPRINGS	X	X			X				X	X			X		X						X	X	MOJAVE RIVER
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X	X							
	MINOR WETLANDS	WETLANDS	X				X	X			X	X			X	X	X	X					X	X	
628.10	EL MIRAGE HYDROLOGIC AREA																								
	HEATH CANYON CREEK (TRIBUTARY TO SHEEP CREEK)		X	X			X				X	X	X		X	X	X								DEEP CREEK
	MINOR SURFACE WATERS		X	X			X	X			X	X			X		X	X							
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X		X	X	X				X	X	
628.20	UPPER MOJAVE HYDROLOGIC AREA																								
	HOUSTON CREEK	PERENNIAL STREAM	X	X							X	X	X		X	X	X								EAST FORK/WEST FORK
	DART CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								HOUSTON CREEK
	DEEP CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								EAST FORK/WEST FORK
	SAWPIT CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								WEST FORK MOJAVE
	WILLOW CREEK	INTERMITTENT STREAM	X	X							X	X	X		X	X	X								DEEP CREEK
	TROY CREEK	INTERMITTENT STREAM	X	X			X				X	X	X		X	X	X								DEEP CREEK
	TROY POND	INTERMITTENT POND	X	X			X				X	X	X		X	X	X								DEEP CREEK
	HOLCOMB CREEK	INTERMITTENT STREAM	X	X							X	X	X		X	X	X								DEEP CREEK
	LITTLE BEAR CREEK	INTERMITTENT STREAM	X	X							X	X	X		X	X	X								DEEP CREEK
	LAKE ARROWHEAD	LAKE	X	X			X		X		X	X	X		X	X	X								DEEP CREEK
	ARROWBEAR LAKE	LAKE	X	X	X		X		X		X	X	X		X	X	X								DEEP CREEK
	HOOKS CREEK	PERENNIAL STREAM	X	X							X	X	X		X		X								DEEP CREEK
	TWIN PEAKS CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								
	SHALE CREEK	PERENNIAL STREAM	X	X							X	X	X		X	X						X			DEEP CREEK

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			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
628.20	UPPER MOJAVE HA (continued)																								
	SHEEP CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								DEEP CREEK
	CRAB CREEK	PERENNIAL STREAM	X	X							X	X	X		X	X					X				DEEP CREEK
	GREEN VALLEY LAKE	LAKE	X	X			X				X	X	X		X	X									GREEN VALLEY LAKE CREEK
	GREEN VALLEY LAKE STREAM	PERENNIAL STREAM	X	X			X				X	X	X		X	X									DEEP CREEK
	SILVERWOOD RESERVOIR	RESERVOIR	X	X			X				X	X	X		X	X									UPPER MOJAVE SUBUNIT GW
	GRASS VALLEY LAKE	LAKE	X	X			X				X	X	X		X	X									GRASS VALLEY LAKE
	GRASS VALLEY LAKE CREEK	PERENNIAL STREAM	X	X			X				X	X	X		X	X	X								WEST FORK MOJAVE RIVER
	UPPER MOJAVE RIVER, LOWER SLOUGH	WETLANDS	X	X			X				X	X			X		X					X	X		MOJAVE RIVER
	MINOR SURFACE WATERS		X	X						X	X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		
628.30	MIDDLE MOJAVE HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X			X	X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		
628.40	LOCKHART HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X			X	X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		
628.41	GRASS VALLEY HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X			X	X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		
628.42	HARPER VALLEY HYDROLOGIC SUBAREA																								
	BIRD SPRINGS	SPRINGS	X	X			X				X	X			X	X	X					X			HARPER VALLEY GROUNDWATER
	HARPER LAKE	ALKALI LAKE	X	X			X				X	X			X	X	X								INTERNALLY DRAINED LAKE
	OPAL MTN. SPRINGS	SPRINGS																				X			
	HARPER LAKE WETLANDS	WETLANDS	X	X			X				X	X			X	X	X					X	X		HARPER LAKE
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		
628.50	LOWER MOJAVE HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X			X	X		

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																						RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD	
628.60	NEWBERRY SPRINGS HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.61	KANE WASH HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.62	TROY VALLEY HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.70	AFTON HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.71	CAVES HYDROLOGIC SUBAREA																								
	MOJAVE RIVER		X	X			X				X	X			X	X	X							MOJAVE R. FORKS RESERVOIR	
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.72	CRONESE HYDROLOGIC SUBAREA																								
	BITTER SPRINGS	WETLANDS	X	X			X				X	X			X	X	X						X	X	
	CRONESE LAKES (EAST AND WEST)	WETLANDS	X	X			X				X	X			X	X	X						X	X	
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.73	LANGFORD HYDROLOGIC SUBAREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.80	BAKER HYDROLOGIC AREA																								
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	

**TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION**

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																				RECEIVING WATER		
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN		WQE	FLD
628.81	SILVER LAKE HYDROLOGIC SUBAREA																								
	SILVER LAKE	ALKALI LAKE	X	X			X				X	X			X	X	X	X							INTRNL DRN LK/SILVER LK HSA GW
	HALLORAN SPRING	SPRING/EMERGENT	X	X			X				X	X			X	X	X	X							SILVER LAKE
	INDIAN SPRING	SPRING	X	X			X	X			X	X			X	X	X								SILVER LAKE
	CANE SPRING	SPRING	X	X			X	X			X	X			X	X	X	X							SILVER LAKE
	GRANITE SPRING	SPRING	X	X			X	X			X	X			X	X	X	X							SILVER LAKE
	HENRY SPRING	SPRING	X	X			X	X			X	X			X	X	X								SILVER LAKE
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X		X				X	X	
628.82	SODA LAKE HYDROLOGIC SUBAREA																								
	SODA LAKE	ALKALI LAKE	X	X			X				X	X	X		X	X	X	X					X		INTERNALLY DRAINED LAKE
	PAIUTE SPRING	SPRING/EMERGENT	X	X			X	X			X	X	X		X	X	X	X	X			X	X		PAIUTE WASH/PAIUTE VALLEY GW
	MOJAVE RIVER		X	X							X	X			X	X	X								MOJAVE RIVER
	MESQUITE SPRINGS	SPRINGS	X	X			X				X	X			X	X	X					X			MOJAVE RIVER SINK
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X				X	X	
628.90	KELSO HYDROLOGIC AREA																								
	TOUGH NUT SPRING	SPRING/EMERGENT	X	X			X	X			X	X	X		X	X	X	X					X		CEDAR WASH
	MARL SPRING	SPRING/EMERGENT	X	X			X	X			X	X	X		X	X	X	X					X		KELSO WASH
	MINOR SURFACE WATERS		X	X			X				X	X			X	X	X								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X	X				X	X	
629.00	BROADWELL HYDROLOGIC UNIT																								
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X	X	X					X	X	
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X	X								

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-1	Surprise Valley	x	x	x	x		
6-2	Madeline Plains	x	x		x		
6-3	Willow Creek Valley	x	x		x		
6-4	Honey Lake Valley	x	x	x	x		x
6-5.01	Tahoe Valley - South	x	x	x			
6-5.02	Tahoe Valley - North	x	x				
6-6	Carson Valley	x	x	x	x		
6-7	Antelope Valley (Topaz Valley)	x	x		x		
6-8	Bridgeport Valley	x	x	x	x		
6-9	Mono Valley	x	x	x	x		
6-10	Adobe Lake Valley	x	x		x		
6-11	Long Valley	x	x	x	x		
6-12	Owens Valley	x	x	x	x		x
6-13	Black Springs Valley	x	x		x		
6-14	Fish Lake Valley	x	x		x		
6-15	Deep Springs Valley	x	x		x		
6-16	Eureka Valley	x			x		
6-17	Saline Valley	x			x		
6-18	Death Valley	x	x		x		x
6-19	Wingate Valley	x	x		x		
6-20	Middle Amargosa Valley	x	x	x	x		
6-21	Lower Kingston Valley	x	x		x		
6-22	Upper Kingston Valley	x	x		x		
6-23	Riggs Valley	x	x		x		
6-24	Red Pass Valley	x	x		x		
6-25	Bicycle Valley	x		x	x		
6-26	Avawatz Valley	x	x		x		
6-27	Leach Valley	x					
6-28	Pahrump Valley	x	x		x		
6-29	Mesquite Valley	x	x		x		
6-30	Ivanpah Valley	x	x	x	x		
6-31	Kelso Valley	x	x	x	x		
6-32	Broadwell Valley	x	x		x		
6-33	Soda Lake Valley	x	x	x	x		
6-34	Silver Lake Valley	x	x	x	x		
6-35	Cronise Valley	x	x	x	x		
6-36	Langford Valley	x	x	x	x		
6-37	Coyote Lake Valley	x	x		x		
6-38	Caves Canyon Valley	x	x	x	x		
6-39	Troy Valley	x	x	x	x		
6-40	Lower Mojave River Valley	x	x	x	x	x	
6-41	Middle Mojave River Valley	x	x	x	x	x	
6-42	Upper Mojave River Valley	x	x	x	x	x	
6-43	El Mirage Valley	x	x	x	x		
6-44	Antelope Valley	x	x	x	x		



**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-45	Tehachapi Valley East	x	x	x	x		
6-46	Fremont Valley	x	x	x	x		
6-47	Harper Valley	x	x	x	x		
6-48	Goldstone Valley	x		x	x		
6-49	Superior Valley	x					
6-50	Cuddback Valley	x	x	x	x		
6-51	Pilot Knob Valley	x	x	x	x		
6-52	Searles Valley (see note below)	x		x			
6-53	Salt Well Valley	x		x			
6-54	Indian Wells Valley	x	x	x	x		
6-55	Coso Valley	x					
6-56	Rose Valley	x	x	x	x		
6-57	Darwin Valley	x					
6-58	Panamint Valley	x		x			
6-59	Granite Mountain Area	x	x		x		
6-60	Fish Slough Valley	x	x	x	x		
6-61	Cameo Area	x					
6-62	Race Track Valley	x					x
6-63	Hidden Valley	x					
6-64	Marble Canyon Way	x	x		x		
6-65	Cottonwood Spring Area	x	x		x		
6-66	Lee Flat	x					
6-67	Martis Valley	x	x		x		
6-68	Santa Rosa Flat	x					
6-69	Kelso Lander Valley	x	x		x		
6-70	Cactus Flat	x	x	x			
6-71	Lost Lake Valley	x					
6-72	Coles Flat	x					
6-73	Wild Horse Mesa Area	x					
6-74	Harrsburg Flats	x					
6-75	Wildrose Canyon	x					
6-76	Brown Mountain Valley	x		x			
6-77	Grass Valley	x		x			
6-78	Denning Spring Valley	x	x		x		
6-79	California Valley	x	x	x	x		
6-80	Middle Park Canyon	x		x			
6-81	Butte Valley	x	x		x		
6-82	Spring Canyon Valley	x	x		x		
6-83	Furnace Creek Area	x					x
6-84	Greenwater Valley	x					x
6-85	Gold Valley	x	x		x		
6-86	Rhodes Hill Area	x	x		x		
6-87	Butterbread Canyon Valley	x					
6-88	Owl Lake Valley	x					

Note: MUN designation does not apply to ground water under Searles Lake

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-89	Kane Wash Area	x	x	x	x		
6-90	Cady Fault Area	x	x	x	x		
6-91	Cow Head Lake Valley	x	x		x		
6-92	Pine Creek Valley	x	x		x		
6-93	Harvey Valley	x	x		x		
6-94	Grasshopper Valley	x	x				
6-95	Dry Valley	x	x				
6-96	Eagle Lake Valley	x	x		x		
6-97	Horse Lake Valley	x	x				
6-98	Tuledad Canyon Area	x	x				
6-99	Painters Flat	x	x				
6-100	Secret Valley	x	x				
6-101	Bull Flat	x	x				
6-102	Modoc Plateau Recent Volcanic Areas	x	x				
6-103	Modoc Plateau Pleistocene Volcanic Areas	x	x				
6-104	Long Valley	x	x	x	x		
6-105	Slinkard Valley	x	x		x		
6-106	Little Antelope Valley	x	x		x		
6-107	Antelope Valley	x	x		x		
NOTE: BASIN NUMBERS 6-108 TO 6-345 ARE UN-NAMED, SEE PLATES 2A & 2B FOR LOCATION							
6-108		x					
6-109		x					
6-110		x					
6-111		x					
6-112		x					
6-113		x					
6-114		x					
6-115		x					
6-116		x					
6-117		x					
6-118		x					
6-119		x					
6-120		x					
6-121		x					
6-122		x					
6-123		x					
6-124		x					
6-125		x					
6-126		x					
6-127		x					
6-128		x					
6-129		x					
6-130		x					

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-131		X					
6-132		X					
6-133		X					
6-134		X					
6-135		X					
6-136		X					
6-137		X					
6-138		X					
6-139		X					
6-140		X					
6-141		X					
6-142		X					
6-143		X					
6-144		X					
6-145		X					
6-146		X					
6-147		X					
6-148		X					
6-149		X					
6-150		X					
6-151		X					
6-152		X					
6-153		X					
6-154		X					
6-155		X					
6-156		X					
6-157		X					
6-158		X					
6-159		X					
6-160		X					
6-161		X					
6-162		X					
6-163		X					
6-164		X					
6-165		X					
6-166		X					
6-167		X					
6-168		X					
6-169		X					
6-170		X					
6-171		X					
6-172		X					
6-173		X					
6-174		X					
6-175		X					

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-176		X					
6-177		X					
6-178		X					
6-179		X					
6-180		X					
6-181		X					
6-182		X					
6-183		X					
6-184		X					
6-185		X					
6-186		X					
6-187		X					
6-188		X					
6-189		X					
6-190		X					
6-191		X					
6-192		X					
6-193		X					
6-194		X					
6-195		X					
6-196		X					
6-197		X					
6-198		X					
6-199		X					
6-200		X					
6-201		X					
6-202		X					
6-203		X					
6-204		X					
6-205		X					
6-206		X					
6-207		X					
6-208		X					
6-209		X					
6-210		X					
6-211		X					
6-212		X					
6-213		X					
6-214		X					
6-215		X					
6-216		X					
6-217		X					
6-218		X					
6-219		X					
6-220		X					

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-221		X					
6-222		X					
6-223		X					
6-224		X					
6-225		X					
6-226		X					
6-227		X					
6-228		X					
6-229		X					
6-230		X					
6-231		X					
6-232		X					
6-233		X					
6-234		X					
6-235		X					
6-236		X					
6-237		X					
6-238		X					
6-239		X					
6-240		X					
6-241		X					
6-242		X					
6-243		X					
6-244		X					
6-245		X					
6-246		X					
6-247		X					
6-248		X					
6-249		X					
6-250		X					
6-251		X					
6-252		X					
6-253		X					
6-254		X					
6-255		X					
6-256		X					
6-257		X					
6-258		X					
6-259		X					
6-260		X					
6-261		X					
6-262		X					
6-263		X					
6-264		X					
6-265		X					

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-266		X					
6-267		X					
6-268		X					
6-269		X					
6-270		X					
6-271		X					
6-272		X					
6-273		X					
6-274		X					
6-275		X					
6-276		X					
6-277		X					
6-278		X					
6-279		X					
6-280		X					
6-281		X					
6-282		X					
6-283		X					
6-284		X					
6-285		X					
6-286		X					
6-287		X					
6-288		X					
6-289		X					
6-290		X					
6-291		X					
6-292		X					
6-293		X					
6-294		X					
6-295		X					
6-296		X					
6-297		X					
6-298		X					
6-299		X					
6-300		X					
6-301		X					
6-302		X					
6-303		X					
6-304		X					
6-305		X					
6-306		X					
6-307		X					
6-308		X					
6-309		X					
6-310		X					

**TABLE 2-2. BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-311		X					
6-312		X					
6-313		X					
6-314		X					
6-315		X					
6-316		X					
6-317		X					
6-318		X					
6-319		X					
6-320		X					
6-321		X					
6-322		X					
6-323		X					
6-324		X					
6-325		X					
6-326		X					
6-327		X					
6-328		X					
6-329		X					
6-330		X					
6-331		X					
6-332		X					
6-333		X					
6-334		X					
6-335		X					
6-336		X					
6-337		X					
6-338		X					
6-339		X					
6-340		X					
6-341		X					
6-342		X					
6-343		X					
6-344		X					
6-345		X					

# Chapter 3

## WATER QUALITY OBJECTIVES

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The Porter-Cologne Water Quality Control Act defines “water quality objectives” as the allowable “limits or levels of water quality constituents or characteristics which are established for the reasonable protection of beneficial uses of water or the prevention of nuisance within a specific area.” Thus, water quality objectives are intended to protect the public health and welfare, and to maintain or enhance water quality in relation to the existing and/or potential beneficial uses of the water. The objectives, when compared to future water quality data, will also provide the basis for detecting any future trend toward degradation or enhancement of basin waters.

The water quality objectives in this Basin Plan supersede and replace those contained in:

*The 1975 Water Quality Control Plan for the North Lahontan Basin, as amended through 1990, and*

*The 1975 Water Quality Control Plan for the South Lahontan Basin, as amended through 1990.*

Upon approval by the State Board and the California Office of Administrative Law (OAL), the proposed revisions in objectives for waters of the Lake Tahoe Basin will supersede and replace the corresponding objectives in the *Lake Tahoe Basin Water Quality Plan*, as amended through 1989. When considering approval of these, and other provisions of the revised Lahontan Basin Plan affecting the Lake Tahoe Basin, the State Board may consider rescission of the separate Lake Tahoe Basin Plan.

Water quality objectives apply to “waters of the State” and “waters of the United States.” Some of the waters of the Lahontan Region are interstate waters, flowing into either Nevada or Oregon. The Lahontan Regional Board has a responsibility to ensure that waters leaving the state meet the water quality standards of the receiving state (see the discussion of “Interstate Issues” in the Introduction to Chapter 4).

### Water Quality Standards

The federal Clean Water Act defines “water quality standards” to include both “designated uses” (i.e., beneficial uses) and “water quality criteria” (i.e., water quality objectives). Thus, the beneficial uses designated in Chapter Two of this Basin Plan and the water quality objectives of this Chapter are this Region's water quality standards for purposes of the Clean Water Act.

### Water Quality Objectives and Effluent Limits

It is important to recognize the distinction between ambient water quality objectives and “effluent limitations” or “discharge standards” which are conditions in state and federal waste discharge permits. Effluent limitations are established in permits both to protect water for beneficial uses within the area of the discharge, and to meet or achieve water quality objectives.

### Methodology For Establishing Water Quality Objectives

Water quality objectives are numerical or narrative. Narrative and numerical water quality objectives define the upper concentration or other limits that the Regional Board considers protective of beneficial uses.

The general methodology used in establishing water quality objectives involves, first, designating beneficial water uses; and second, selecting and quantifying the water quality parameters necessary to protect the most vulnerable (sensitive) beneficial uses. To comply with the Nondegradation Objective (see below), water quality objectives may be established at levels better than that necessary to protect the most vulnerable beneficial use.

In establishing water quality objectives, factors in addition to designated beneficial uses and the Nondegradation Objective are considered. These factors include environmental and economic considerations specific to each hydrologic unit, the need to develop and use recycled water, as well as the level of water quality which could be achieved through coordinated control of all factors which affect



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water quality in an area. Controllable water quality factors are those actions, conditions, or circumstances resulting from human activities that may influence the quality of the waters of the State, and that may be reasonably controlled.

Water quality objectives can be reviewed and, if appropriate, revised by the Lahontan Regional Board. Revised water quality objectives would then be adopted as part of this Basin Plan by amendment. Opportunities for formal public review of water quality objectives will be available at a minimum of once every three years following the adoption of this Basin Plan to determine the need for further review and revision.

As a component of the State's continuing planning process, data may be collected and numerical water quality objectives may be developed for additional water bodies and/or constituents where sufficient information is presently not available for the establishment of such objectives. If appropriate, these objectives may be adopted by the Regional Board and amended to this Basin Plan.

### ***Establishment of Numerical Objectives for Specific Water Bodies***

Where available data were sufficient to define existing ambient levels of constituents, these levels were used in developing the numerical objectives for specific water bodies. By utilizing annual mean, 90th percentile values and flow-weighted values, the objectives are intended to be realistic within the variable conditions imposed by nature. This approach provides an opportunity to detect changes in water quality as a function of time through comparison of annual means, while still accommodating variations in the measured constituents.

### ***Prohibited Discharges***

Discharges which cause violation of the Nondegradation Objective (see below), or any narrative or numerical water quality objective are prohibited. (See also Section 4.1, "Waste Discharge Prohibitions.")

After application of reasonable control measures, ambient water quality shall conform to the narrative and numerical water quality objectives included in this Basin Plan. When other factors result in the

degradation of water quality beyond the limits established by these water quality objectives, controllable human activities shall not cause further degradation of water quality in either surface or ground waters.

### ***Compliance with Water Quality Objectives***

The purpose of text, in italics, following certain water quality objectives is to provide specific direction on compliance with the objective. General direction on compliance with objectives is described in the last section of this Chapter. It is not feasible to cover all circumstances and conditions which could be created by all discharges. Therefore, it is within the discretion of the Regional Board to establish other, or additional, direction on compliance with objectives of this Basin Plan. The purpose of the italic text is to provide direction only, and **not** to specify method of compliance.

### ***Nondegradation Objective***

This objective applies to **all** waters of the Lahontan Region (including surface waters, wetlands, and ground waters.)

On October 28, 1968, the State Water Resources Control Board adopted Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California," establishing a nondegradation policy for the protection of water quality. This policy, referred to in this Basin Plan as the Nondegradation Objective, requires continued maintenance of existing high quality waters. Whenever the existing quality of water is better than the quality of water established in this Basin Plan as objectives (both narrative and numerical), such existing quality shall be maintained unless appropriate findings are made under the policy. The U.S. Environmental Protection Agency, Region IX, has also issued detailed guidelines for implementation of federal antidegradation regulations for surface waters (40 CFR § 131.12). For more information, see the discussion on "General Direction Regarding Compliance With Objectives" at the end of this Chapter.

As required by the federal Clean Water Act, no degradation is allowed in Lake Tahoe, designated as an Outstanding National Resource Water. Section

114 of the federal Clean Water Act also indicates the need to “preserve the fragile ecology of Lake Tahoe.”

### Water Quality Objectives for Surface Waters

Water quality objectives for surface waters are divided into the three categories of:

#### 1. Water Quality Objectives Which Apply to All Surface Waters

Listed alphabetically below, these narrative and numerical water quality objectives apply to **all** surface waters (including wetlands) within the Lahontan Region:

Ammonia  
Bacteria, Coliform  
Biostimulatory Substances  
Chemical Constituents  
Chlorine, Total Residual  
Color  
Dissolved Oxygen  
Floating Materials  
Oil and Grease  
Nondegradation of Aquatic Communities and Populations  
Pesticides  
pH  
Radioactivity  
Sediment  
Settleable Materials  
Suspended Materials  
Taste and Odor  
Temperature  
Toxicity  
Turbidity

#### 2. Water Quality Objectives For Certain Water Bodies

Some narrative and numerical water quality objectives are directed toward protection of surface waters (including wetlands) in specific areas. To the extent of overlap, these site-specific water quality objectives supersede the “Water Quality Objectives Which Apply to All Surface Waters” described above. The areas for which site-specific objectives have been adopted are listed below in order of hydrologic units (HUs) and hydrologic areas (HAs) within the Lahontan Region, in a north to south direction:

	Figure	Table
Surprise Valley HU	3-1	3-7
Eagle Drainage HA	3-2	3-8
Susanville HU	3-3	3-9
Little Truckee River HU	3-4	3-10
Truckee River HU	3-5	3-11
Lake Tahoe HU	3-6	3-12
Fallen Leaf Lake	3-6	3-13
West Fork Carson River HU	3-7	3-14
East Fork Carson River HU	3-7	3-14
West Walker River HU	3-8	3-15
East Walker River HU	3-8	3-15
Mono HU	3-9	3-16
Owens HU	3-10	3-17
Pine Creek, Inyo Co.	3-11	3-18
Antelope HU	3-12	3-19
Mojave HU	3-13	3-20
San Bernardino Mtns. Area	3-14	3-21

#### 3. Water Quality Objectives for Fisheries Management Activities Using the Fish Toxicant Rotenone

Rotenone is a fish toxicant used by the California Department of Fish and Game (DFG) for fishery management purposes. (See detailed discussions later in this Chapter and in Chapter 4.) Additional water quality objectives pertinent to rotenone treatments are: Color, Pesticides, Species Composition, and Toxicity.

#### Water Quality Objectives Which Apply to All Surface Waters

##### Ammonia

The neutral, unionized ammonia species ( $\text{NH}_3^\circ$ ) is highly toxic to freshwater fish. The fraction of toxic  $\text{NH}_3^\circ$  to total ammonia species ( $\text{NH}_4^+ + \text{NH}_3^\circ$ ) is a function of temperature and pH. Tables 3-1 to 3-4 were derived from USEPA ammonia criteria for freshwater. Ammonia concentrations shall not exceed the values listed for the corresponding conditions in these tables. For temperature and pH values not explicitly in the these tables, the most conservative value neighboring the actual value may be used or criteria can be calculated from numerical formulas developed by the USEPA. For one-hour ( $1\text{h-NH}_3$ ) and four-day ( $4\text{d-NH}_3$ ) unionized ammonia criteria, the following equations apply:

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$$1h\text{-NH}_3 = 0.052 \div (\text{FT} \times \text{FPH} \times 2)$$

$$4d\text{-NH}_3 = 0.80 \div (\text{FT} \times \text{FPH} \times \text{RATIO})$$

where:

$$\text{FT} = 10^{[0.03(20-\text{TCAP})]}$$

for:  $\text{TCAP} \leq \text{T} \leq 30$

$$\text{FT} = 10^{[0.03(20-\text{T})]}$$

for:  $0 \leq \text{T} \leq \text{TCAP}$

$$\text{FPH} = (1 + 10^{(7.4-\text{pH})}) \div 1.25$$

for:  $6.5 \leq \text{pH} \leq 8.0$

$$\text{FPH} = 1$$

for:  $8.0 \leq \text{pH} \leq 9.0$

$$\text{RATIO} = 20.25 \times (10^{(7.7-\text{pH})}) \div (1 + 10^{(7.4-\text{pH})})$$

for:  $6.5 \leq \text{pH} \leq 7.7$

$$\text{RATIO} = 13.5$$

for:  $7.7 \leq \text{pH} \leq 9.0$

and:

T = temperature in °C

TCAP = temperature cap in °C

For 1h-NH<sub>3</sub>, TCAP is 20°C with salmonids present and 25°C with salmonids absent. For 4d-NH<sub>3</sub>, TCAP is 15°C with salmonids present and 20°C with salmonids absent.

For interpolation of total ammonia (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>) criteria, the following equations can be used:

$$n_{1h} = 1h\text{-NH}_3 \div f, \quad \text{or} \quad n_{4d} = 4d\text{-NH}_3 \div f$$

where:

n<sub>1h</sub> is the one-hour criteria for total ammonia species (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>)

n<sub>4d</sub> is the four-day criteria for total ammonia species (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>)

$$f = 1 \div (10^{(\text{pKa}-\text{pH})} + 1)$$

$$\text{pKa} = 0.0901821 + [2729.92 \div (\text{T} + 273.15)]$$

and:

pKa is the negative log of the equilibrium constant for the NH<sub>4</sub><sup>+</sup> ⇌ NH<sub>3</sub><sup>°</sup> + H<sup>+</sup> reaction

f is the fraction of unionized ammonia to total ammonia species:  $[\text{NH}_3^\circ \div (\text{NH}_4^+ + \text{NH}_3^\circ)]$

Values outside of the ranges 0-30°C or pH 6.5-9.0 cannot be extrapolated from these relationships. Site-specific objectives must be developed for these conditions. A microcomputer spreadsheet to calculate ammonia criteria was developed by Regional Board staff. An example of output from this program is given in Table 3-5. Contact the Regional Board if a copy is desired.

#### Bacteria, Coliform

Waters shall not contain concentrations of coliform organisms attributable to anthropogenic sources, including human and livestock wastes.

The fecal coliform concentration during any 30-day period shall not exceed a log mean of 20/100 ml, nor shall more than 10 percent of all samples collected during any 30-day period exceed 40/100 ml. *The log mean shall ideally be based on a minimum of not less than five samples collected as evenly spaced as practicable during any 30-day period. However, a log mean concentration exceeding 20/100 ml for any 30-day period shall indicate violation of this objective even if fewer than five samples were collected.*

#### Biostimulatory Substances

Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect the water for beneficial uses.

#### Chemical Constituents

Waters designated as MUN shall not contain concentrations of chemical constituents in excess of the maximum contaminant level (MCL) or secondary maximum contaminant level (SMCL) based upon drinking water standards specified in the following

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provisions of Title 22 of the California Code of Regulations which are incorporated by reference into this plan: Table 64431-A of Section 64431 (Inorganic Chemicals), Table 64431-B of Section 64431 (Fluoride), Table 64444-A of Section 64444 (Organic Chemicals), Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges). This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

Waters designated as AGR shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses (i.e., agricultural purposes).

Waters shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses.

### **Chlorine, Total Residual**

For the protection of aquatic life, total chlorine residual shall not exceed either a median value of 0.002 mg/L or a maximum value of 0.003 mg/L. Median values shall be based on daily measurements taken within any six-month period.

### **Color**

Waters shall be free of coloration that causes nuisance or adversely affects the water for beneficial uses.

### **Dissolved Oxygen**

The dissolved oxygen concentration, as percent saturation, shall not be depressed by more than 10 percent, nor shall the minimum dissolved oxygen concentration be less than 80 percent of saturation.

For waters with the beneficial uses of COLD, COLD with SPWN, WARM, and WARM with SPWN, the minimum dissolved oxygen concentration shall not be less than that specified in Table 3-6.

### **Floating Materials**

Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect the water for beneficial uses.

For natural high quality waters, the concentrations of floating material shall not be altered to the extent that such alterations are discernable at the 10 percent significance level.

### **Oil and Grease**

Waters shall not contain oils, greases, waxes or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise adversely affect the water for beneficial uses.

For natural high quality waters, the concentration of oils, greases, or other film or coat generating substances shall not be altered.

### **Nondegradation of Aquatic Communities and Populations**

All wetlands shall be free from substances attributable to wastewater or other discharges that produce adverse physiological responses in humans, animals, or plants; or which lead to the presence of undesirable or nuisance aquatic life.

All wetlands shall be free from activities that would substantially impair the biological community as it naturally occurs due to physical, chemical and hydrologic processes.

### **Pesticides**

For the purposes of this Basin Plan, pesticides are defined to include insecticides, herbicides, rodenticides, fungicides, piscicides and all other economic poisons. An economic poison is any substance intended to prevent, repel, destroy, or mitigate the damage from insects, rodents, predatory animals, bacteria, fungi or weeds capable of infesting or harming vegetation, humans, or animals (CA Agriculture Code § 12753).

Pesticide concentrations, individually or collectively, shall not exceed the lowest detectable levels, using the most recent detection procedures available. There shall not be an increase in pesticide concentrations found in bottom sediments. There shall be no detectable increase in bioaccumulation of pesticides in aquatic life.

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Waters designated as MUN shall not contain concentrations of pesticides or herbicides in excess of the limiting concentrations specified in Table 64444-A of Section 64444 (Organic Chemicals) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### **pH**

In fresh waters with designated beneficial uses of COLD or WARM, changes in normal ambient pH levels shall not exceed 0.5 pH units. For all other waters of the Region, the pH shall not be depressed below 6.5 nor raised above 8.5.

*The Regional Board recognizes that some waters of the Region may have natural pH levels outside of the 6.5 to 8.5 range. Compliance with the pH objective for these waters will be determined on a case-by-case basis.*

### **Radioactivity**

Radionuclides shall not be present in concentrations which are deleterious to human, plant, animal, or aquatic life nor which result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life.

Waters designated as MUN shall not contain concentrations of radionuclides in excess of the limits specified in Table 4 of Section 64443 (Radioactivity) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### **Sediment**

The suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect the water for beneficial uses.

### **Settleable Materials**

Waters shall not contain substances in concentrations that result in deposition of material that causes nuisance or that adversely affects the water for beneficial uses. For natural high quality

waters, the concentration of settleable materials shall not be raised by more than 0.1 milliliter per liter.

### **Suspended Materials**

Waters shall not contain suspended materials in concentrations that cause nuisance or that adversely affects the water for beneficial uses.

For natural high quality waters, the concentration of total suspended materials shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

### **Taste and Odor**

Waters shall not contain taste or odor-producing substances in concentrations that impart undesirable tastes or odors to fish or other edible products of aquatic origin, that cause nuisance, or that adversely affect the water for beneficial uses. For naturally high quality waters, the taste and odor shall not be altered.

### **Temperature**

The natural receiving water temperature of all waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Board that such an alteration in temperature does not adversely affect the water for beneficial uses.

For waters designated WARM, water temperature shall not be altered by more than five degrees Fahrenheit (5°F) above or below the natural temperature. For waters designated COLD, the temperature shall not be altered.

Temperature objectives for COLD interstate waters and WARM interstate waters are as specified in the "Water Quality Control Plan for Control of Temperature in The Coastal and Interstate Waters and Enclosed Bays and Estuaries of California" including any revisions. This plan is summarized in Chapter 6 (Plans and Policies), and included in Appendix B.

### **Toxicity**

All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life. *Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity,*

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*population density, growth anomalies, bioassays of appropriate duration and/or other appropriate methods as specified by the Regional Board.*

The survival of aquatic life in surface waters subjected to a waste discharge, or other controllable water quality factors, shall not be less than that for the same water body in areas unaffected by the waste discharge, or when necessary, for other control water that is consistent with the requirements for "experimental water" as defined in *Standard Methods for the Examination of Water and Wastewater* (American Public Health Association, et al. 1992).

### **Turbidity**

Waters shall be free of changes in turbidity that cause nuisance or adversely affect the water for beneficial uses. Increases in turbidity shall not exceed natural levels by more than 10 percent.

### **Water Quality Objectives For Certain Water Bodies**

The narrative and numerical water quality objectives which follow in this section are directed toward protection of surface waters (including wetlands) in certain hydrologic units (HUs), watersheds, or water bodies within the Lahontan Region. These surface waters are listed by hydrologic unit, in a north to south direction.

Specific numerical criteria are organized in a tabular format. Maps (figures) are included to illustrate the locations of surface waters listed in the tables. Figures and tables are located at the end of the Chapter.

### **Surprise Valley Hydrologic Unit**

(See Figure 3-1 and Table 3-7 for water quality objectives for the Surprise Valley HU.)

### **Susanville Hydrologic Unit**

(Figures 3-2 and 3-3, Tables 3-8 and 3-9)

Unless otherwise specified, the following additional water quality objectives apply to all surface waters of the **Eagle Drainage Hydrologic Area** (Figure 3-2):

**Algal Growth Potential:** The mean monthly mean of algal growth potential shall not be altered to the

extent that such alterations are discernible at the 10 percent significance level.

### **Bacteria, Fecal Coliform**

The fecal coliform concentration based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 20/100 ml, nor shall more than 10 percent of total samples during any 30-day period exceed 75/100 ml.

**Biostimulatory Substances:** The concentrations of biostimulatory substances shall not be altered in an amount that could produce an increase in aquatic biomass to the extent that such increases in aquatic biomass are discernible at the 10 percent significance level.

**Chlorophyll-a:** For the following Eagle Lake stations listed below and mapped in Figure 3-2, the chlorophyll-a levels, as measured in micrograms per liter on a mean of monthly mean basis, shall not exceed the following values:

<u>Station</u>	<u>Chlorophyll-a</u>
Middle Basin 5A	5.2
South Basin 11	4.5

Also, chlorophyll-a levels in Eagle Lake shall not be increased to the extent that such alterations are discernible at the 10 percent significance level.

**Dissolved Oxygen:** In all waters of Eagle Lake except for the hypolimnion, the dissolved oxygen concentration shall not be depressed by more than 10 percent, below 80 percent saturation, or below 7.0 mg/L at any time, whichever is more restrictive.

**pH:** In the hypolimnion of Eagle Lake, the pH shall not be depressed below 7.6 at any time. For all other Eagle Lake waters, changes in normal ambient pH shall not exceed 0.1 units.

**Plankton Counts:** For the Eagle Lake stations listed below and mapped in Figure 3-2, total phytoplankton abundance as calculated per milliliter on a mean of monthly means basis shall not exceed the following values:

<u>Station</u>	<u>Plankton Count (number per mL)</u>
Middle Basin 4A	7,400

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South Basin 11      4,600

Also, for the waters of Eagle Lake, the phytoplankton abundance shall not be increased to the extent that such alterations are discernible at the 10 percent significance level.

**Species Composition:** Species composition of the aquatic biota shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Taste and Odor:** The taste and odor shall not be altered.

**Transparency:** Transparency of Eagle Lake waters as measured by a secchi disk on a mean of monthly mean basis shall not fall below the following values for each of the three index stations mapped in Figure 3-2:

<u>Station</u>	<u>Secchi Disk Transparency</u>
North Basin 6B	3.1 meters
Middle Basin 4A	2.3 meters
South Basin 11	4.4 meters

Also, the secchi disk transparency of Eagle Lake waters shall not be decreased to the extent that such alterations are discernible at the 10 percent significance level.

The following additional water quality objectives apply to **Honey Lake** (Figure 3-3):

The average value at any given time (based on at least 3 samples from 3 different locations) shall not exceed:

$$\begin{aligned} &\text{Arsenic (in mg/L)} \\ &= 37,113 \times (\text{lake volume in acre-feet})^{-0.98418} \end{aligned}$$

$$\begin{aligned} &\text{Boron (in mg/L)} \\ &= 836,820 \times (\text{lake volume in acre-feet})^{-0.98133} \end{aligned}$$

$$\begin{aligned} &\text{Molybdenum (in mg/L)} \\ &= 16,667 \times (\text{lake volume in acre-feet})^{-0.97658} \end{aligned}$$

The pH (based on the average of values from at least 3 samples from 3 different locations) shall not

at any time be depressed below 8.0 nor raised above 10.0.

### Little Truckee River Hydrologic Unit

(Figure 3-4, Table 3-10)

The following additional water quality objectives apply to all surface waters of the Little Truckee River Hydrologic Unit:

**Algal Growth Potential:** The mean monthly algal growth potential shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Biostimulatory Substances:** The concentration of biostimulatory substances shall not be altered in an amount that could produce an increase in aquatic biomass to the extent that such increases are discernible at the 10 percent significance level.

**Color:** The color shall not exceed an eight (8) Platinum Cobalt Unit mean of monthly means [approximately equivalent to the State of Nevada standard of a twelve (12) Platinum Cobalt Unit sample mean].

**Dissolved Oxygen:** The dissolved oxygen concentration shall not be depressed by more than 10 percent, below 80 percent saturation, or below 7.0 mg/L at any time, whichever is more restrictive.

**pH:** Changes in normal ambient pH levels shall not exceed 0.5 unit.

**Species Composition:** The species composition of aquatic organisms shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Taste and Odor:** The taste and odor shall not be altered.

**Turbidity:** The turbidity shall not be raised above 3 Nephelometric Turbidity Units (NTU) mean of monthly means. (This objective is approximately equal to the State of Nevada standard of 5 NTU sample mean.)

### Truckee River Hydrologic Unit

(Figure 3-5, Table 3-11)

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Unless otherwise specified, the following additional water quality objectives apply to all surface waters of the Truckee River Hydrologic Unit:

**Algal Growth Potential:** The mean monthly algal growth potential shall not be altered to the extent that such alterations are discernible at the 10 percent significance level. This objective does not apply to Martis Creek; however, nuisance or pollution levels of algal growth potential shall not be discernible at these stations.

**Biostimulatory Substances:** The concentration of biostimulatory substances shall not be altered in an amount that could produce an increase in aquatic biomass to the extent that such increases are discernible at the 10 percent significance level. This objective does not apply to Martis Creek or the Truckee River stations downstream of Martis Creek; however, no nuisance or pollution levels of algal biomass shall be discernible at these stations at any time.

**Color:** The color shall not exceed an eight (8) Platinum Cobalt Unit mean of monthly means (approximately equivalent to the State of Nevada standard of a twelve (12) Platinum Cobalt Unit sample mean).

**Dissolved Oxygen:** The dissolved oxygen concentrations shall not be depressed by more than 10 percent, below 80 percent saturation, or below 7.0 mg/L at any time, whichever is more restrictive.

**pH:** Changes in normal ambient pH levels shall not exceed 0.5 unit.

**Species Composition:** The species composition of aquatic organisms shall not be altered to the extent that such alterations are discernible at the 10 percent significance level. This objective does not apply to Martis Creek or the Truckee River stations downstream of Martis Creek; however, alterations in species composition which result in a nuisance or pollution shall not be discernible at these stations at any time.

**Taste and Odor:** The taste and odor shall not be altered.

**Turbidity:** The turbidity shall not be raised above 3

Nephelometric Turbidity Units (NTU) mean of monthly means. (This objective is approximately equal to the State of Nevada standard of 5 NTU sample mean.)

#### Lake Tahoe Hydrologic Unit

(Figure 3-6, Tables 3-12 and 3-13)

Unless otherwise specified, the following additional water quality objectives apply to all waters of the Lake Tahoe Hydrologic Unit:

**Algal Growth Potential:** For Lake Tahoe, the mean algal growth potential at any point in the Lake shall not be greater than twice the mean annual algal growth potential at the limnetic reference station. *The limnetic reference station is located in the north central portion of Lake Tahoe. It is shown on maps in annual reports of the Lake Tahoe Interagency Monitoring Program. Exact coordinates can be obtained from the U.C. Davis Tahoe Research Group.*

**Biological Indicators:** For Lake Tahoe, algal productivity and the biomass of phytoplankton, zooplankton, and periphyton shall not be increased beyond the levels recorded in 1967-71, based on statistical comparison of seasonal and annual means. *The "1967-71 levels" are reported in the annual summary reports of the "California-Nevada-Federal Joint Water Quality Investigation of Lake Tahoe" published by the California Department of Water Resources.*

**Clarity:** For Lake Tahoe, the vertical extinction coefficient shall be less than 0.08 per meter when measured below the first meter. When water is too shallow to determine a reliable extinction coefficient, the turbidity shall not exceed 3 Nephelometric Turbidity Units (NTU). In addition, turbidity shall not exceed 1 NTU in shallow waters not directly influenced by stream discharges. *The Regional Board will determine when water is too shallow to determine a reliable vertical extinction coefficient based upon its review of standard limnological methods and on advice from the U.C. Davis Tahoe Research Group.*

**Conductivity, Electrical:** In Lake Tahoe, the mean annual electrical conductivity shall not exceed 95 umhos/cm at 50°C at any location in the Lake.



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**pH:** In Lake Tahoe, the pH shall not be depressed below 7.0 nor raised above 8.4.

**Plankton Counts:** For Lake Tahoe, the mean seasonal concentration of plankton organisms shall not be greater than 100 per ml and the maximum concentration shall not be greater than 500 per ml at any point in the Lake.

**Suspended Sediment:** Suspended sediment concentrations in streams tributary to Lake Tahoe shall not exceed a 90th percentile value of 60 mg/L. (This objective is equivalent to the Tahoe Regional Planning Agency's regional "environmental threshold carrying capacity" standard for suspended sediment in tributaries.) *The Regional Board will consider revision of this objective in the future if it proves not to be protective of beneficial uses or if review of monitoring data indicates that other numbers would be more appropriate for some or all streams tributary to Lake Tahoe.*

**Transparency:** For Lake Tahoe, the secchi disk transparency shall not be decreased below the levels recorded in 1967-71, based on a statistical comparison of seasonal and annual mean values. *The "1967-71 levels" are reported in the annual summary reports of the "California-Nevada-Federal Joint Water Quality Investigation of Lake Tahoe" published by the California Department of Water Resources.*

**Turbidity:** see "Clarity" above

### West Fork Carson River Hydrologic Unit

(Figure 3-7, Table 3-14)

The following additional water quality objectives apply to all surface waters of the West Fork Carson River Hydrologic Unit:

**Algal Growth Potential:** The mean of monthly mean of algal growth potential shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Biostimulatory Substances:** The concentrations of biostimulatory substances shall not be altered in an amount that could produce an increase in aquatic biomass to the extent that such increases in aquatic

biomass are discernible at the 10 percent significance level.

**Color:** The color shall not exceed the 13 Platinum Cobalt Unit mean of monthly means (approximately equal to the State of Nevada standard of 13 Platinum Cobalt Unit sample mean).

**Dissolved Oxygen:** The dissolved oxygen concentration shall not be depressed by more than 10 percent, below 80 percent saturation or below 7.0 mg/L at any time, whichever is more restrictive.

**pH:** Changes in normal ambient pH levels shall not exceed 0.5 unit.

**Species Composition:** Species composition of the aquatic biota shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Taste and Odor:** The taste and odor shall not be altered.

**Turbidity:** The turbidity shall not be raised above a mean of monthly means value of 2 NTU. (This objective is approximately equal to the State of Nevada standard of 2 NTU annual mean.)

### East Fork Carson River Hydrologic Unit

(Figure 3-7, Table 3-14)

The following additional water quality objectives apply to all surface waters of the *Indian Creek watershed*:

**Algal Growth Potential:** The mean of monthly mean of algal growth potential shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Biostimulatory Substances:** The concentrations of biostimulatory substances shall not be altered in an amount that could produce an increase in aquatic biomass to the extent that such increases in aquatic biomass are discernible at the 10 percent significance level.

**Color:** The color shall not exceed the 13 Platinum Cobalt Unit mean of monthly means (approximately

equal to the State of Nevada standard of 13 Platinum Cobalt Unit sample mean).

**Dissolved Oxygen:** The dissolved oxygen concentration shall not be depressed by more than 10 percent, below 80 percent saturation, or below 7.0 mg/L at any time, whichever is more restrictive.

**pH:** Changes in normal ambient pH levels shall not exceed 0.5 unit.

**Species Composition:** Species composition shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

**Taste and Odor:** The taste and odor shall not be altered.

### Walker River Hydrologic Units

(See Figure 3-8 and Table 3-15 for water quality objectives for the Walker River HUs.)

#### Mono Hydrologic Unit

(See Figure 3-9 and Table 3-16 for water quality objectives for the Mono HU.)

#### Owens River Hydrologic Unit

(Figures 3-10 and 3-11, Tables 3-17 and 3-18)

The following additional water quality objectives apply to all surface waters of the *Pine Creek watershed* (Figure 3-11):

**Ammonia, Un-ionized:** The discharge of wastes shall not cause concentrations of un-ionized ammonia ( $\text{NH}_3^\circ$ ) to exceed 0.01 mg/L (as  $\text{NH}_3^\circ$ ) in receiving waters.

**Settleable Material:** The concentration of settleable material shall not be raised by more than 0.2 milliliter per liter (maximum), and by no more than an average of 0.1 milliliter per liter during any 30-day period.

#### Antelope Hydrologic Unit

(See Figure 3-12 and Table 3-19 for water quality objectives for the Antelope HU.)

#### Mojave Hydrologic Unit

(See Figures 3-13 and 3-14, and Tables 3-20 and 3-21, for water quality objectives for the Mojave HU.)

### ***Water Quality Objectives for Fisheries Management Activities Using the Fish Toxicant Rotenone***

Rotenone is a fish toxicant used by the California Department of Fish and Game (DFG) for fishery management purposes. (See Chapter 4 for a more complete discussion of this topic.)

The application of rotenone solutions and the detoxification agent potassium permanganate can cause several water quality objectives to be temporarily exceeded, both inside and outside of project boundaries. (Project boundaries are defined as encompassing the treatment area, the detoxification area, and the area downstream of the detoxification station up to a thirty-minute travel time.)

Additional narrative water quality objectives applicable to rotenone treatments are: color, pesticides, toxicity, and species composition. Conditional variances to these objectives may be granted by the Regional Board's Executive Officer for rotenone applications by the DFG, provided that such projects comply with the conditions described below and with the conditions described in Chapter 4 (Implementation) under the section entitled "Rotenone Use in Fisheries Management."

#### **Color**

The characteristic purple discoloration resulting from the discharge of potassium permanganate shall not be discernible more than two miles downstream of project boundaries at any time. Twenty-four (24) hours after shutdown of the detoxification operation, no color alteration(s) resulting from the discharge of potassium permanganate shall be discernible within or downstream of project boundaries.

#### **Pesticides**

Chemical residues resulting from rotenone treatment must not exceed the following limitations:

1. The concentration of naphthalene outside of project boundaries shall not exceed 25 ug/liter (ppb) at any time.
2. The concentration of rotenone, rotenolone, trichloroethylene (TCE), xylene, or acetone (or potential trace contaminants such as benzene or

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ethylbenzene) outside of project boundaries shall not exceed the detection levels for these respective compounds at any time. "Detection level" is defined as the minimum level that can be reasonably detected using state-of-the-art equipment and methodology.

3. After a two-week period has elapsed from the date that rotenone application was completed, no chemical residues resulting from the treatment shall be present at detectable levels within or downstream of project boundaries.
4. No chemical residues resulting from rotenone treatments shall exceed detection levels in ground water at any time.

### Species Composition

The reduction in fish diversity associated with the elimination of non-native game fish or exotic species may be part of the project goal, and may therefore be unavoidable. However, non-target aquatic populations (e.g., invertebrates, amphibians) that are reduced by rotenone treatments are expected to repopulate project areas within one year. Where species composition objectives are established for specific water bodies or hydrologic units, the established objective(s) shall be met for all non-target aquatic organisms within one year following rotenone treatment. For multi-year treatments (i.e., when rotenone is applied to the same water body during two or more consecutive years), the established objective(s) shall be met for all non-target aquatic organisms within one year following the final rotenone application to a given water body.

Threatened or endangered aquatic populations (e.g., invertebrates, amphibians) shall not be adversely affected. The DFG shall conduct pre-project monitoring to prevent rotenone application where threatened or endangered species may be adversely impacted.

### Toxicity

Chemical residues resulting from rotenone treatment must not exceed the limitations listed above for pesticides.

## Water Quality Objectives for Ground Water

(See also section 4.6, "Ground Water Protection and Management")

Water quality objectives for ground waters are divided into the two categories of:

1. **Water Quality Objectives Which Apply to All Ground Waters.** Listed alphabetically below, these narrative and numerical water quality objectives apply to **all** ground waters within the Lahontan Region:

Bacteria, Coliform  
Chemical Constituents  
Radioactivity  
Taste and Odor

2. **Water Quality Objectives For Specific Ground Water Basins.** Certain numerical and narrative water quality objectives are directed toward protection of specific ground water basins. These ground water basins are listed below by ground water basin name within the Lahontan Region, in a north to south direction:

Honey Lake Valley  
Truckee River and Little Truckee River HUs  
Carson Valley  
Mojave River Valley

### ***Water Quality Objectives Which Apply to All Ground Waters***

#### **Bacteria, Coliform**

In ground waters designated as MUN, the median concentration of coliform organisms over any seven-day period shall be less than 1.1/100 milliliters.

#### **Chemical Constituents**

Ground waters designated as MUN shall not contain concentrations of chemical constituents in excess of the maximum contaminant level (MCL) or secondary maximum contaminant level (SMCL) based upon drinking water standards specified in the following provisions of Title 22 of the California Code of Regulations which are incorporated by reference into this plan: Table 64431-A of Section 64431 (Inorganic

Chemicals), Table 64431-B of Section 64431 (Fluoride), Table 64444-A of Section 64444 (Organic Chemicals), Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges). This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

Waters designated as AGR shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses (i.e., agricultural purposes).

Ground waters shall not contain concentrations of chemical constituents that adversely affect the water for beneficial uses.

### **Radioactivity**

Ground waters designated as MUN shall not contain concentrations of radionuclides in excess of the limits specified in Table 4 of Section 64443 (Radioactivity) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### **Taste and Odor**

Ground waters shall not contain taste or odor-producing substances in concentrations that cause nuisance or that adversely affect beneficial uses. For ground waters designated as MUN, at a minimum, concentrations shall not exceed adopted secondary maximum contaminant levels specified in Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

## ***Water Quality Objectives For Certain Ground Water Basins***

### ***Honey Lake Valley Basin***

For ground waters under the **Eagle Drainage Hydrologic Area** (Figure 3-2), the taste and odor shall not be altered.

### ***Truckee River and Little Truckee River HUs***

For ground waters under the **Little Truckee River Hydrologic Unit** (Figure 3-4), the taste and odor shall not be altered.

For ground waters under the **Truckee River Hydrologic Unit** (Figure 3-5), the taste and odor shall not be altered.

### ***Carson Valley Basin***

For ground waters under the **Indian Creek Watershed** (Figure 3-7), the taste and odor shall not be altered.

For ground waters under the **West Fork Carson River Hydrologic Unit** (Figure 3-7), the taste and odor shall not be altered.

## **General Direction Regarding Compliance With Objectives**

This section includes general direction on determining compliance with the nondegradation, narrative and numerical objectives described in this Chapter. (Specific direction on compliance with certain objectives is included, in italics, following the text of the objective.) It is not feasible to cover all circumstances and conditions which could be created by all discharges. Therefore, it is within the discretion of the Regional Board to establish other, or additional, direction on compliance with objectives of this Plan. Where more than one objective is applicable, the **stricter objective shall apply**. (The only exception is where a regionwide objective has been superseded by the adoption of a site-specific objective by the Regional Board.) Where objectives are not specifically designated, downstream objectives apply to upstream tributaries.

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### ***Nondegradation Objective***

To implement State Board Resolution No. 68-16, the "Statement of Policy with Respect to Maintaining High Quality Waters in California," the Regional Board follows guidance such as that in the USEPA's 1993 *Water Quality Standards Handbook* and the State Board's October 7, 1987 legal memorandum titled "Federal Antidegradation Policy" (Attwater 1987). The State Board has interpreted the Resolution No. 68-16 to incorporate the federal antidegradation policy in order to ensure consistency with federal Clean Water Act requirements (see State Board Order No. WQ 86-17, pages 16-24). For detailed information on the federal antidegradation policy, see USEPA Region IX's *Guidance on Implementing the Antidegradation Provisions of 40 CFR 131.12* and USEPA's *Questions and Answers on Antidegradation*. The Regional Board's procedures for implementation of State and federal antidegradation policies are summarized below. It is important to note that the federal policy applies only to surface waters, while the State policy applies to both surface and ground waters.

Under the State Nondegradation Objective, whenever the existing quality of water is better than that needed to protect all existing and probable future beneficial uses, the existing high quality shall be maintained until or unless it has been demonstrated to the State that any change in water quality will be consistent with the maximum benefit of the people of the State, and will not unreasonably affect present and probable future beneficial uses of such water. Therefore, unless these conditions are met, background water quality concentrations (the concentrations of substances in natural waters which are unaffected by waste management practices or contamination incidents) are appropriate water quality goals to be maintained. If it is determined that some degradation is in the best interest of the people of California, some increase in pollutant level may be appropriate. However, in no case may such increases cause adverse impacts to existing or probable future beneficial uses of waters of the State.

Where the federal antidegradation policy applies, it does not absolutely prohibit any changes in water quality. The policy requires that any reductions in water quality be consistent with the three-part test

established by the policy, as described below.

#### **Part One—Instream Uses**

[40 CFR § 131.12(a)(1)]

The first part of the test establishes that "existing instream water uses and the level of water quality necessary to protect the existing uses shall be maintained and protected." Reductions in water quality should not be permitted if the change in water quality would seriously harm any species found in the water (other than an aberrational species). Waters of this type are generally referred to as "Tier I" waters.

#### **Part Two—Public Interest Balancing**

[40 CFR § 131.12(a)(2)]

The second part of the test applies where water quality is higher than necessary to protect existing instream beneficial uses. This part of the test allows reductions in water quality if the state finds "that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located" **and** existing beneficial uses are protected. Waters of this type are generally referred to as "Tier II" waters.

#### **Part Three—Outstanding National Resource Waters (ONRWs)** [40 CFR § 131.12(a)(3)]

The third part of the test established by the federal policy requires that the water quality of the waters which constitute an outstanding national resource be maintained and protected. No permanent or long-term reduction in water quality is allowable in areas given special protection as Outstanding National Resource Waters (48 Fed. Reg. 51402). Waters which potentially could qualify for ONRW designation are generally classified as "Tier III" waters.

Examples of such waters include, but are not limited to, waters of National and State Parks and wildlife refuges, waters of exceptional recreational or ecological significance, and state and federally designated wild and scenic rivers. To date, the only California water designated as an ONRW is Lake Tahoe. However, other California waters would certainly qualify.

ONRWs may be designated as part of adoption or amendment of water quality control plans. It is important to note that even if no formal designation

has been made, lowering of water quality should not be allowed for waters which, because of their exceptional recreational and/or ecological significance, should be given the special protection assigned to ONRWs.

#### ***Narrative and Numerical Objectives***

The sections below provide additional direction on determining compliance with the narrative and numerical objectives of this Basin Plan.

#### ***Pollution and/or Nuisance***

In determining compliance with narrative objectives which include the terms “pollution” and or “nuisance,” the Regional Board considers the following definitions from the Porter-Cologne Water Quality Control Act.

**Pollution** -- an alteration of the waters of the State by waste to the degree which unreasonably affects either of the following:

- such waters for beneficial uses.
- facilities which serve these beneficial uses.

“Pollution” may include “contamination.” Contamination means an impairment of the quality of the waters of the State by waste to a degree which creates a hazard to the public health through poisoning or through the spread of disease. Contamination includes any equivalent effect resulting from the disposal of waste, whether or not waters of the State are affected.

**Nuisance** -- Anything which meets all of the following requirements:

- Is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property.
- Affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal.
- Occurs during or as a result of the treatment or disposal of wastes.

#### ***References to Taste and Odor, Human Health and Toxicity (also see “acute toxicity” and “chronic toxicity,” below):***

In determining compliance with objectives including references to Taste and Odor, Human Health or Toxicity, the Regional Board will consider as evidence relevant and scientifically valid water quality goals from sources such as drinking water standards from the California Department of Health Services (State “Action Levels”), the National Interim Drinking Water Standards, Proposition 65 Lawful Levels, National Ambient Water Quality Criteria (USEPA’s “Quality Criteria for Water” for the years 1986, 1976 and 1972; “Ambient Water Quality Criteria,” volumes 1980, 1984, 1986, 1987 and 1989), the National Academy of Sciences’ Suggested No-Adverse-Response Levels (SNARL), USEPA’s Health and Water Quality Advisories, as well as other relevant and scientifically valid evidence.

#### ***References to Agriculture or AGR designations:***

In determining compliance with objectives including references to the AGR designated use, the Regional Board will refer to water quality goals and recommendations from sources such as the Food and Agriculture Organization of the United Nations, University of California Cooperative Extension, Committee of Experts, and McKee and Wolf’s “Water Quality Criteria” (1963).

#### ***References to “Natural High Quality Waters”:***

The Regional Board generally considers “natural high quality water(s)” to be those waters with ambient water quality equal to, or better than, current drinking water standards. However, the Regional Board also recognizes that some waters with poor chemical quality may support important ecosystems (e.g., Mono Lake).

#### ***References to “10 percent significance level”:***

A statistical hypothesis is a statement about a random variable’s probability distribution, and a decision-making procedure about such a statement is a hypothesis test. In testing a hypothesis concerning the value of a population mean, the null hypothesis is often used. The null hypothesis is that there is no difference between the population means (e.g., the mean value of a water quality parameter after the discharge is no different than before the discharge.) First a level of significance to be used in the test is specified, and then the regions of

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acceptance and rejection for evaluating the obtained sample mean are determined.

At the **10 percent significance level**, assuming normal distribution, the acceptance region (where one would correctly accept the null hypothesis) is the interval which lies under 90 percent of the area of the standard normal curve. Thus, a level of **significance of 10 percent** signifies that when the population mean is correct as specified, the sample mean will fall in the areas of rejection only 10 percent of the time.

If the hypothesis is rejected when it should be accepted, a Type I error has been made. In choosing a **10 percent level of significance**, there are 10 chances in 100 that a Type I error was made, or the hypothesis was rejected when it should have been accepted (i.e., one is 90 percent *confident* that the right decision was made.)

The **10 percent significance level** is often incorrectly referred to as the 90 percent significance level. As explained above, the significance level of a test should be low, and the confidence level of a confidence interval should be high.

**References to "Means" (e.g., annual mean, mean of monthly means), "Medians" and "90th percentile values":**

"**Mean**" is the arithmetic mean of all data. "**Annual mean**" is the arithmetic mean of all data collected in a one-year period. "**Mean of monthly mean**" is the arithmetic mean of 30-day averages (arithmetic means). The **median** is the value which half of the values of the population exceed and half do not. The **average value** is the arithmetic mean of all data. For a **90th percentile value**, only 10% of data exceed this value.

Compliance determinations shall be based on available analyses for the time interval associated with the discharge. If only one sample is collected during the time period associated with the water quality objective, (e.g., monthly mean), that sample shall serve to characterize the discharge for the entire interval. Compliance based upon multiple samples shall be determined through the application of appropriate statistical methods.

### ***Standard Analytical Methods to Determine Compliance with Objectives***

Analytical methods to be used are usually specified in the monitoring requirements of the waste discharge permits. Suitable analytical methods are:

- those specified in 40 CFR Part 136, and/or
- those methods determined by the Regional Board and approved by the USEPA to be equally or more sensitive than 40 CFR Part 136 methods and appropriate for the sample matrix, and/or
- where methods are not specified in 40 CFR Part 136, those methods determined by the Regional Board to be appropriate for the sample matrix

All analytical data shall be reported uncensored with method detection limits and either practical quantitation levels or limits of quantitation identified. Acceptance of data should be based on demonstrated laboratory performance.

For **bacterial analyses**, sample dilutions should be performed so the range of values extends from 2 to 16,000. The detection method used for each analysis shall be reported with the results of the analysis. Detection methods used for coliforms (total and fecal) shall be those presented in *Standard Methods for the Examination of Water and Wastewater* (American Public Health Association et al. 1992), or any alternative method determined by the Regional Board to be appropriate.

For **acute toxicity**, compliance shall be determined by short-term toxicity tests on undiluted effluent using an established protocol (e.g., American Society for Testing and Materials [ASTM], American Public Health Association, USEPA, State Board).

For **chronic toxicity**, compliance shall be determined using the critical life stage (CLS) toxicity tests. At least three approved species shall be used to measure compliance with the toxicity objective. If possible, test species shall include a vertebrate, an invertebrate, and an aquatic plant. After an initial screening period, monitoring may be reduced to the most sensitive species. Dilution and control waters should be obtained from an unaffected area of the receiving waters. For rivers and streams, dilution

water should be obtained immediately upstream of the discharge. Standard dilution water can be used if the above sources exhibit toxicity greater than 1.0 Chronic Toxicity Units. All test results shall be reported to the Regional Board in accordance with the "Standardized Reporting Requirements for Monitoring Chronic Toxicity" (State Board Publication No. 93-2 WQ).

### ***Application of Narrative and Numerical Water Quality Objectives to Wetlands***

Although not developed specifically for wetlands, many surface water **narrative objectives** are generally applicable to most wetland types. However, the Regional Board recognizes, as with other types of surface waters such as saline or alkaline lakes, that natural water quality characteristics of some wetlands may not be within the range for which the narrative objectives were developed. The Regional Board will consider site-specific adjustments to the objectives for wetlands (bacteria, pH, hardness, salinity, temperature, or other parameters) as necessary on a case-by-case basis.

The **numerical criteria** to protect one or more beneficial uses of surface waters, where appropriate, may directly apply to wetlands. For example, wetlands which actually are, or which recharge, municipal water supplies should meet human health criteria. The USEPA numeric criteria for protection of freshwater aquatic life, as listed in *Quality Criteria for Water—1986*, although not developed specifically for wetlands, are generally applicable to most wetland types. As with other types of surface waters, such as saline or alkaline lakes, natural water quality characteristics of some wetlands may not be within the range for which the criteria were developed. Adjustments for pH, hardness, salinity, temperature, or other parameters may be necessary. The Regional Board will consider developing site-specific objectives for wetlands on a case-by-case basis.



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**Table 3-1**  
**ONE-HOUR AVERAGE CONCENTRATION FOR AMMONIA<sup>1,2</sup>**

Waters Designated as COLD, COLD with SPWN, COLD with MIGR (Salmonids or other sensitive coldwater species present)

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0091	0.0129	0.0182	0.026	0.036	0.036	0.036
6.75	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
7.00	0.023	0.033	0.046	0.066	0.093	0.093	0.093
7.25	0.034	0.048	0.068	0.095	0.135	0.135	0.135
7.50	0.045	0.064	0.091	0.128	0.181	0.181	0.181
7.75	0.056	0.080	0.113	0.159	0.22	0.22	0.22
8.00	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.25	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.50	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.75	0.065	0.092	0.130	0.184	0.26	0.26	0.26
9.00	0.065	0.092	0.130	0.184	0.26	0.26	0.26
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	35	33	31	30	29	20	14.3
6.75	32	30	28	27	27	18.6	13.2
7.00	28	26	25	24	23	16.4	11.6
7.25	23	22	20	19.7	19.2	13.4	9.5
7.50	17.4	16.3	15.5	14.9	14.6	10.2	7.3
7.75	12.2	11.4	10.9	10.5	10.3	7.2	5.2
8.00	8.0	7.5	7.1	6.9	6.8	4.8	3.5
8.25	4.5	4.2	4.1	4.0	3.9	2.8	2.1
8.50	2.6	2.4	2.3	2.3	2.3	1.71	1.28
8.75	1.47	1.40	1.37	1.38	1.42	1.07	0.83
9.00	0.86	0.83	0.83	0.86	0.91	0.72	0.58

<sup>1</sup> To convert these values to mg/liter N, multiply by 0.822

<sup>2</sup> Source: U. S. Environmental Protection Agency. 1986. Quality criteria for water, 1986. EPA 440/5-86-001.

**Table 3-2**  
**ONE-HOUR AVERAGE CONCENTRATION FOR AMMONIA**<sup>1,2</sup>

Waters designated WARM, WARM with SPWN, WARM with MIGR (Salmonids or other sensitive coldwater species absent)<sup>3</sup>

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0091	0.0129	0.0182	0.026	0.036	0.051	0.051
6.75	0.0149	0.021	0.030	0.042	0.059	0.084	0.084
7.00	0.023	0.033	0.046	0.066	0.093	0.131	0.093
7.25	0.034	0.048	0.068	0.095	0.135	0.190	0.190
7.50	0.045	0.064	0.091	0.128	0.181	0.26	0.26
7.75	0.056	0.080	0.113	0.159	0.22	0.32	0.32
8.00	0.065	0.092	0.130	0.184	0.26	0.37	0.37
8.25	0.065	0.092	0.130	0.184	0.26	0.37	0.37
8.50	0.065	0.092	0.130	0.184	0.26	0.37	0.37
8.75	0.065	0.092	0.130	0.184	0.26	0.37	0.37
9.00	0.065	0.092	0.130	0.184	0.26	0.37	0.37
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	35	33	31	30	29	29	20
6.75	32	30	28	27	27	26	18.6
7.00	28	26	25	24	23	23	16.4
7.25	23	22	20	19.7	19.2	19.0	13.5
7.50	17.4	16.3	15.5	14.9	14.6	14.5	10.3
7.75	12.2	11.4	10.9	10.5	10.3	10.2	7.3
8.00	8.0	7.5	7.1	6.9	6.8	6.8	4.9
8.25	4.5	4.2	4.1	4.0	3.9	4.0	2.9
8.50	2.6	2.4	2.3	2.3	2.3	2.4	1.81
8.75	1.47	1.40	1.37	1.38	1.42	1.52	1.18
9.00	0.86	0.83	0.83	0.86	0.91	1.01	0.82

1 To convert these values to mg/liter, multiply by 0.822

2 Source: U. S. Environmental Protection Agency. 1986. Quality criteria for water, 1986. EPA 440/5-86-001.

3 These values may be conservative, however, if a more refined criterion is desired, USEPA recommends a site-specific criteria modification.

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**Table 3-3**  
**FOUR DAY AVERAGE CONCENTRATION FOR AMMONIA<sup>1,2</sup>**

Waters Designated as COLD, COLD with SPWN, COLD with MIGR (Salmonids or other sensitive coldwater species present)

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0008	0.0011	0.0016	0.0022	0.0022	0.0022	0.0022
6.75	0.0014	0.0020	0.0028	0.0039	0.0039	0.0039	0.0039
7.00	0.0025	0.0035	0.0049	0.0070	0.0070	0.0070	0.0070
7.25	0.0044	0.0062	0.0088	0.0124	0.0124	0.0124	0.0124
7.50	0.0078	0.0111	0.0156	0.022	0.022	0.022	0.022
7.75	0.0129	0.0182	0.026	0.036	0.036	0.036	0.036
8.00	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.25	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.50	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.75	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
9.00	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	3.0	2.8	2.7	2.5	1.76	1.23	0.87
6.75	3.0	2.8	2.7	2.6	1.76	1.23	0.87
7.00	3.0	2.8	2.7	2.6	1.76	1.23	0.87
7.25	3.0	2.8	2.7	2.6	1.77	1.24	0.88
7.50	3.0	2.8	2.7	2.6	1.78	1.25	0.89
7.75	2.8	2.6	2.5	2.4	1.66	1.17	0.84
8.00	1.82	1.70	1.62	1.57	1.10	0.78	0.56
8.25	1.03	0.97	0.93	0.90	0.64	0.46	0.33
8.50	0.58	0.55	0.53	0.53	0.38	0.28	0.21
8.75	0.34	0.32	0.31	0.31	0.23	0.173	0.135
9.00	0.195	0.189	0.189	0.195	0.148	0.116	0.094

<sup>1</sup> To convert these values to mg/liter N, multiply by 0.822.

<sup>2</sup> Source: U. S. Environmental Protection Agency. 1992. Revised tables for determining average freshwater ammonia concentrations. USEPA Office of Water Memorandum, July 30, 1992.

**Table 3-4**  
**FOUR DAY AVERAGE CONCENTRATION FOR AMMONIA**<sup>1,2</sup>

Waters designated WARM, WARM with SPWN, WARM with MIGR (Salmonids or other sensitive coldwater species absent)<sup>3</sup>

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0008	0.0011	0.0016	0.0022	0.0031	0.0031	0.0031
6.75	0.0014	0.0020	0.0028	0.0039	0.0055	0.0055	0.0055
7.00	0.0025	0.0035	0.0049	0.0070	0.0099	0.0099	0.0099
7.25	0.0044	0.0062	0.0088	0.0124	0.0175	0.0175	0.0175
7.00	0.0078	0.0111	0.0156	0.022	0.031	0.031	0.031
7.75	0.0129	0.0182	0.026	0.036	0.051	0.051	0.051
8.00	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
8.25	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
8.50	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
8.75	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
9.00	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	3.0	2.8	2.7	2.5	2.5	1.73	1.23
6.75	3.0	2.8	2.7	2.6	2.5	1.74	1.23
7.00	3.0	2.8	2.7	2.6	2.5	1.74	1.23
7.25	3.0	2.8	2.7	2.6	2.5	1.75	1.24
7.50	3.0	2.8	2.7	2.6	2.5	1.76	1.25
7.75	2.8	2.6	2.5	2.4	2.3	1.65	1.18
8.00	1.82	1.70	1.62	1.57	1.55	1.10	0.79
8.25	1.03	0.97	0.93	0.90	0.90	0.64	0.47
8.50	0.58	0.55	0.53	0.53	0.53	0.39	0.29
8.75	0.34	0.32	0.31	0.31	0.32	0.24	0.190
9.00	0.195	0.189	0.189	0.195	0.21	0.163	0.133

1 To convert these values to mg/liter N, multiply by 0.822.

2 Source: U. S. Environmental Protection Agency. 1992. Revised tables for determining average freshwater ammonia concentrations. USEPA Office of Water Memorandum, July 30, 1992.

3 These values may be conservative, however, if a more refined criterion is desired, USEPA recommends a site-specific criteria modification.

### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-5**  
**EXAMPLE AMMONIA SPREADSHEET OUTPUT**  
 (USEPA AMMONIA CRITERIA CALCULATOR\*)

Required user inputs: 1-h Temp. Cap = 20°; 4-d Temp. Cap = 15°; Temp., °C = 10; pH = 7.0  
 One-hour criteria not to exceed, mg/L as NH<sub>3</sub>

Parameter	0<T<TCAP			TCAP<T<30		
	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0
FT	1.995	1.995	1.995	1.000	1.000	1.000
FPH	2.810	2.810	1.000	2.810	2.810	1.000
Unionized NH <sub>3</sub>	0.0464	0.0464	0.1303	0.0925	0.0925	0.2600
Total NH <sub>3</sub> +NH <sub>4</sub>	25.0369	25.0369	70.3414	49.9552	49.9552	140.3495

Four-day criteria not to exceed, mg/L as NH<sub>3</sub>

Parameter	0<T<TCAP			TCAP<T<30		
	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0
FT	1.995	1.995	1.995	1.413	1.413	1.413
FPH	2.810	2.810	1.000	2.810	2.810	1.000
RATIO	28.899	13.500	13.500	28.899	13.500	13.500
Unionized NH <sub>3</sub>	0.0049	0.0106	0.0297	0.0070	0.0149	0.0420
Total NH <sub>3</sub> +NH <sub>4</sub>	2.6657	5.7064	16.0322	3.7654	8.0605	22.6461

Chemical thermodynamic constants\*\*

pKa = 9.731432321

f = 0.001852518

\* A Microsoft Excel spreadsheet

Use only that temperature and pH column which applies to the input data

T = Temperature, °C; TCAP = Temperature Cap, °C

\*\* pKa: -log K; K is equilibrium constant for ammonium

f is the fraction of unionized NH<sub>3</sub>/(Total NH<sub>3</sub>+NH<sub>4</sub>)

**Table 3-6**  
**WATER QUALITY CRITERIA FOR**  
**AMBIENT DISSOLVED OXYGEN CONCENTRATION<sup>1,2</sup>**

	Beneficial Use Class			
	COLD & SPWN <sup>3</sup>	COLD	WARM & SPWN <sup>3</sup>	WARM
30 Day Mean	NA <sup>4</sup>	6.5	NA	5.5
7 Day Mean	9.5 (6.5)	NA	6.0	NA
7 Day Mean Minimum	NA	5.0	NA	4.0
1 Day Minimum <sup>5,6</sup>	8.0 (5.0)	4.0	5.0	3.0

<sup>1</sup> From: USEPA. 1986. Ambient water quality criteria for dissolved oxygen. Values are in mg/L.

<sup>2</sup> These are water column concentrations recommended to achieve the required intergravel dissolved oxygen concentrations shown in parentheses. For species that have early life stages exposed directly to the water column (SPWN), the figures in parentheses apply.

<sup>3</sup> Includes all embryonic and larval stages and all juvenile forms to 30-days following hatching (SPWN).

<sup>4</sup> NA (Not Applicable).

<sup>5</sup> For highly manipulatable discharges, further restrictions apply.

<sup>6</sup> All minima should be considered as instantaneous concentrations to be achieved at all times.

### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-7**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**SURPRISE VALLEY HYDROLOGIC UNIT**

See Fig. 3-1	Surface Water	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	% Na	B	Total N	Total P
1	Bidwell Creek	55	1.0	-	-	0.05	0.2	-
2	Mill Creek	70	0.8	-	-	0.02	0.2	-
3	Cedar Creek	100	1.0	-	-	0.03	0.2	-
4	Eagle Creek	60	0.5	-	-	0.02	0.1	-
5	Emerson Creek	90	0.8	-	-	0.01	0.2	-
6	Bear Creek	110	0.6	-	-	0.02	0.1	-

<sup>1</sup> Annual Average Value/90th Percentile Value

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B            Boron  
Cl            Chloride  
N            Nitrogen, Total  
P            Phosphorus, Total  
% Na       Sodium, Percent

$$\frac{(Na \times 100)}{Na + Ca + Mg + K} = \% Na$$

Na, Ca, Mg, K expressed as milliequivalents per liter (meq/L ) concentrations.

SO<sub>4</sub>        Sulfate  
TDS        Total Dissolved Solids (Total Filterable Residue)

### Ch. 3, WATER QUALITY OBJECTIVES

See Fig. 3-2	Surface Waters	Objective (mg/L except as noted) <sup>1,4</sup>										
		TDS	Cl	SO <sub>4</sub>	NO <sub>3</sub> -N	TKN	N	P	B	PO <sub>4</sub>	SAR	ALK
1	Eagle Lake: North (Index Stn. 6b)	535	14.0	0.9	0.01	1.0	1.0	0.04 0.30 <sup>2</sup>	0.08	0.01 0.20 <sup>2</sup>	5.49	445 500 <sup>3</sup>
2	Eagle Lake: Middle (Index Stn. 4A)	500	14.0	0.9	0.01	1.0	1.0	0.04 0.30 <sup>2</sup>	0.08	0.01 0.20 <sup>2</sup>	5.49	430 500 <sup>3</sup>
3	Eagle Lake: South (Index Stn. 11)	800	14.0	0.9	0.02	1.3	1.3	0.04 0.30 <sup>2</sup>	0.08	0.01 0.20 <sup>2</sup>	5.49	470 500 <sup>3</sup>
4	Pine Creek	-	0.1	0.9	0.04	0.3	0.4	0.06	0.01	0.02	0.30	-
5	Merrill Creek	-	0.2	0.5	0.02	0.1	0.1	0.02	0.01	0.01	0.23	-
6	Papoose Creek	-	0.1	0.5	0.01	0.3	0.4	0.03	0.01	0.01	0.45	-
7	Grasshopper Creek	-	2.6	-	0.01	0.4	0.4	0.22	0.01	0.06	-	-

<sup>1</sup> Calculated and stipulated in terms of mean of monthly mean for the period of record values, unless otherwise specified.

<sup>2</sup> Maximum for hypolimnetic waters.

<sup>3</sup> Maximum value.

<sup>4</sup> Objectives are defined as follows:

ALK Alkalinity, Total as CaCO<sub>3</sub>

B Boron

Cl Chloride

N Nitrogen, Total

NO<sub>3</sub>-N Nitrogen as Nitrate

TKN Nitrogen, Total Kjeldahl

PO<sub>4</sub> Orthophosphate, Dissolved

P Phosphorus, Total

SO<sub>4</sub> Sulfate

TDS Total Dissolved Solids (Total Filterable Residue)

SAR Sodium Adsorption Ratio: (Na, Ca, Mg expressed as meq/L concentrations)

$$\frac{Na}{\sqrt{\frac{1}{2} \times (Ca + Mg)}} = SAR$$

Table 3-8  
WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES  
SUSANVILLE HU, EAGLE DRAINAGE HA



### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-9**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**SUSANVILLE HYDROLOGIC UNIT**

See Fig. 3-3	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	ASAR <sup>3</sup>	B	N	P
1	Willow Creek at Merrillville Rd	310	9.5	0.4	-	0.01	0.7	0.10
		335	10.0	0.5	-	-	0.8	0.11
2	Willow Creek at Co. Road 216	200	6.6	-	-	0.01	0.6	0.05
		230	-	-	-	-	-	-
3	Willard Creek	40	1.2	-	-	0.01	0.01	0.03
		45	1.5	-	-	-	-	-
4	Cheney Creek	70	0.01	-	-	0.01	0.01	0.03
		75	-	-	-	-	-	-
5	Susan River above Willard Creek	60	0.7	1.0	-	0.01	0.2	0.06
		75	1.0	-	-	-	0.3	-
6	Susan River at Lassen Street	95	2.0	2.0	0.3	0.01	0.30	0.15
		105	5.0	-	-	0.10	0.40	0.25
7	Susan River near Litchfield at Hwy. 395	185	8.0	25	2.5	0.1	0.65	0.25
		250	-	40	-	0.2	0.80	0.30
8	Piute Creek	135	1.0	0.6	-	0.01	0.5	0.14
		155	1.2	0.8	-	-	0.6	0.15
9	Gold Run Creek	40	0.2	-	-	0.01	0.1	0.02
		50	-	-	-	-	-	-
10	Lassen Creek	65	0.01	-	-	0.01	0.4	0.2
		80	-	-	-	-	-	-
11	Baxter Creek	70	0.4	-	-	0.01	0.5	0.12
		75	-	-	-	-	-	-

<sup>1</sup> Annual average value/90th percentile value.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

TDS	Total Dissolved Solids (Total Filterable Residue)
Cl	Chloride
SO <sub>4</sub>	Sulfate
B	Boron (maximum)
N	Nitrogen, Total
P	Phosphorus, Total

<sup>3</sup> ASAR Adjusted Sodium Adsorption Ratio:

Where concentrations are in milliequivalents per liter and pH<sub>c</sub> can be calculated using a Table found in Appendix E.

$$\frac{Na}{\sqrt{\frac{(Ca+Mg)}{2}}} \times (1 + (8.4 - pH_c))$$

**Table 3-10**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**LITTLE TRUCKEE RIVER HYDROLOGIC UNIT**

See Fig. 3-4	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	Fe	NO <sub>3</sub> -N	TKN	Total N	Total P
1	Little Truckee River below Boca Reservoir	60	1.0	1.0	.30	0.08	0.32	0.40	0.05
2	Little Truckee River below Independence Creek	45	1.0	1.0	0.13	0.05	0.40	0.45	0.03
3	Independence Lake	35	1.0	1.0	0.10	0.03	0.71	0.74	0.05
4	Independence Cr at Mouth	40	1.0	1.0	0.10	0.03	0.17	0.20	0.03
5	Little Truckee River above Independence Creek	45	1.0	1.0	0.10	0.07	0.35	0.42	0.04

<sup>1</sup> Values are mean of monthly means

<sup>2</sup> Objectives are as mg/L and defined as follows:

Cl	Chloride
Fe	Iron, Total
N	Nitrogen, Total
NO <sub>3</sub> -N	Nitrogen as Nitrate
TKN	Nitrogen, Total Kjeldahl
P	Phosphorus, Total
SO <sub>4</sub>	Sulfate
TDS	Total Dissolved Solids (Total Filterable Residue)

**Table 3-11**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**TRUCKEE RIVER HYDROLOGIC UNIT**

See Fig. 3-5	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>								
		TDS	Cl	SO <sub>4</sub>	P	B	NO <sub>3</sub> -N	N	TKN	Fe
1	Truckee River at Stateline	75	8.0	5.0	0.05	1.0	0.08	0.40	0.32	0.30
2	Truckee River below Little Truckee River	75	9.0	5.0	0.05	-	0.10	0.40	0.30	0.30
3	Truckee River below Prosser Creek	75	10.0	5.0	0.05	-	0.14	0.40	0.26	0.30
4	Truckee River below Martis Creek	80	10.0	5.0	0.05	-	0.20	0.40	0.20	0.29
5	Truckee River below Donner Creek	70	3.0	3.5	0.05	-	0.06	0.41	0.35	0.29
6	Martis Creek at Mouth	150	25.0	8.0	0.05	-	1.00	1.45	0.45	0.40
7	Trout Creek at Mouth	70	3.0	3.5	0.04	-	0.05	0.15	0.10	0.18
8	Squaw Creek at Mouth	85	3.0	25.0	0.02	-	0.05	0.18	0.13	0.13
9	Truckee River above Squaw Creek	65	2.0	2.0	0.03	-	0.06	0.22	0.16	0.13
10	Truckee River below Bear Cr.	65	2.0	2.0	0.03	-	0.05	0.21	0.16	0.13
11	Bear Creek at Mouth	65	2.0	2.0	0.02	-	0.05	0.15	0.10	0.10
	continued...									

**Table 3-11** (continued)  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**TRUCKEE RIVER HYDROLOGIC UNIT**

See Fig. 3-5	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>								
		TDS	Cl	SO <sub>4</sub>	P	B	NO <sub>3</sub> -N	N	TKN	Fe
12	Truckee River above Bear Creek	65	2.0	2.0	0.02	-	0.04	0.19	0.15	0.10
13	Truckee River at Lake Tahoe Outlet	65	2.0	2.0	0.01	-	0.02	0.12	0.10	0.03

<sup>1</sup> Values shown are mean of monthly mean for the period of record.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B                Boron  
Cl                Chloride  
N                Nitrogen, Total  
NO<sub>3</sub>-N          Nitrogen as Nitrate  
TKN            Nitrogen, Total Kjeldahl  
P                Phosphorus, Total  
% Na          Sodium, Percent:

$$\frac{(Na \times 100)}{Na + Ca + Mg + K} = \% Na$$

Na, Ca, Mg, and K expressed as milliequivalents per liter (meq/L) concentrations.

SO<sub>4</sub>            Sulfate  
TDS            Total Dissolved Solids (Total Filterable Residue)

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### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-12**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**LAKE TAHOE HYDROLOGIC UNIT**

See Fig. 3-6	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	B	N	P	Fe
1	Lake Tahoe	<u>60</u> 65	<u>3.0</u> 4.0	<u>1.0</u> 2.0	<u>0.01</u> -	<u>0.15</u> -	<u>0.008</u> -	--
2	Fallen Leaf Lake	<u>50</u> -	<u>0.30</u> 0.50	<u>1.3</u> 1.4	<u>0.01</u> 0.02	See Table 3-13 for additional objectives		
3	Griff Creek	<u>80</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.010</u> -	<u>0.03</u> -
4	Carnelian Bay Creek	<u>80</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
5	Watson Creek	<u>80</u> -	<u>0.35</u> -	--	--	<u>0.22</u> -	<u>0.015</u> -	<u>0.04</u> -
6	Dollar Creek	<u>80</u> -	<u>0.30</u> -	--	--	<u>0.16</u> -	<u>0.030</u> -	<u>0.03</u> -
7	Burton Creek	<u>90</u> -	<u>0.30</u> -	--	--	<u>0.16</u> -	<u>0.015</u> -	<u>0.03</u> -
8	Ward Creek	<u>70</u> 85	<u>0.30</u> 0.50	<u>1.4</u> 2.8	--	<u>0.15</u> -	<u>0.015</u> -	<u>0.03</u> -
9	Blackwood Creek	<u>70</u> 90	<u>0.30</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
10	Madden Creek	<u>60</u> -	<u>0.10</u> 0.20	--	--	<u>0.18</u> -	<u>0.015</u> -	<u>0.015</u> -
11	McKinney Creek	<u>55</u> -	<u>0.40</u> 0.50	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
12	General Creek	<u>50</u> 90	<u>1.0</u> 1.5	<u>0.4</u> 0.5	--	<u>0.15</u> -	<u>0.015</u> -	<u>0.03</u> -
13	Meeks Creek	<u>45</u> -	<u>0.40</u> -	--	--	<u>0.23</u> -	<u>0.010</u> -	<u>0.07</u> -
14	Lonely Gulch Creek	<u>45</u> -	<u>0.30</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
	continued...							

**Table 3-12** (continued)  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**LAKE TAHOE HYDROLOGIC UNIT**

See Fig. 3-6	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	B	N	P	Fe
15	Eagle Creek	<u>35</u> -	<u>0.30</u> -	--	--	<u>0.20</u> -	<u>0.010</u> -	<u>0.03</u> -
16	Cascade Creek	<u>30</u> -	<u>0.40</u> -	--	--	<u>0.21</u> -	<u>0.005</u> -	<u>0.01</u> -
17	Tallac Creek	<u>60</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
18	Taylor Creek	<u>35</u> -	<u>0.40</u> 0.50	--	--	<u>0.17</u> -	<u>0.010</u> -	<u>0.02</u> -
19	Upper Truckee River	<u>55</u> 75	<u>4.0</u> 5.5	<u>1.0</u> 2.0		<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
20	Trout Creek	<u>50</u> 60	<u>0.15</u> 0.20	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -

<sup>1</sup> Annual average value/90th percentile value.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B      Boron  
 Cl      Chloride  
 SO<sub>4</sub>    Sulfate  
 Fe      Iron, Total  
 N      Nitrogen, Total  
 P      Phosphorus, Total  
 TDS    Total Dissolved Solids (Total Filterable Residues)

### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-13**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**FALLEN LEAF LAKE, LAKE TAHOE HYDROLOGIC UNIT**

Constituent	Objective (See Fig. 3-6, location 2)
pH <sup>a</sup>	6.5 - 7.9
Temperature <sup>b</sup>	Hypolimnion - ≤15°C Bottom (105m) - ≤7.5°C at no time shall water be increased by more than 2.8°C (5°F).
Dissolved oxygen <sup>c</sup>	% saturation above 80% and DO >7 mg/L except if saturation exceeds 80% DO at bottom (105m) > 6mg/L
Total nitrogen <sup>d</sup>	0.087 <sup>e</sup> /0.114 <sup>f</sup> /0.210 <sup>g</sup>
Dissolved inorganic - N <sup>h</sup>	0.007 / 0.010 / 0.023
Total phosphorus	0.008 / 0.010 / 0.018
Soluble reactive - P	0.001 / 0.002 / 0.009
Soluble reactive iron	0.004 / 0.005 / 0.012
Total reactive iron	0.005 / 0.007 / 0.030
Chlorophyll-a <sup>ij</sup>	0.6 / 0.9 / 1.5
Clarity - Secchi depth <sup>k</sup> - Vertical extinction coefficient	18.5 / 16.0 <sup>l</sup> / 13.6 <sup>m</sup> 0.146 / 0.154 / 0.177 <sup>n</sup>
Phytoplankton cell counts <sup>o</sup>	219 / 280 / 450

- <sup>a</sup> 0.5 units above and 0.5 units below 1991 maximum and minimum values. Also reflects stability of this constituent throughout the year.
- <sup>b</sup> Based on 1991 data. Indicates that if temperature in the hypolimnion during the summer exceeds 15°C or if the water at 105m exceeds 7.5°C this would constitute a significant change from existing conditions. Unless there is a anthropogenic source of thermal effluent, which does not currently exist, changes in water temperature in Fallen Leaf Lake are natural. Objectives apply at any time during the defining period.
- <sup>c</sup> Based on coldwater habitat protection and 1991 data base. The need for an objective for the bottom (105m) results from the desire to control primary productivity and deposition of organic matter on the bottom. A decline in bottom DO to below 6 mg/L would indicate a fundamental shift in the trophic state of Fallen Leaf Lake.
- <sup>d</sup> Because of the similarity between the mid-lake and nearshore sites, Fallen Leaf Lake objectives for N, P and Fe are based on the combined mid-lake 8 m and 45 m, and nearshore 8 m concentrations. Units are mg N/L, mg P/L and mg Fe/L.
- <sup>e</sup> Mean annual concentration (May - October) unless otherwise noted.
- <sup>f</sup> 90th percentile value unless otherwise noted.
- <sup>g</sup> Maximum allowable value; 1.5 times the maximum 1991 value. No single measurement should exceed this value unless otherwise noted.
- <sup>h</sup> DIN = NO<sub>3</sub>+NO<sub>2</sub>+NH<sub>4</sub>
- <sup>i</sup> Corrected for phaeophytin degradation pigments.
- <sup>j</sup> Units are µg chl-a/L.
- <sup>k</sup> Units are meters.
- <sup>l</sup> 10th percentile since clarity increases with increasing Secchi depth.
- <sup>m</sup> Represents 15% loss of clarity from 10th or 90th percentile value.
- <sup>n</sup> Calculated in the photic zone between 1 m below surface to 35 m. Units are per meter.
- <sup>o</sup> Units are cells per milliliter.



**Table 3-14**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**EAST & WEST FORK CARSON RIVER HYDROLOGIC UNITS**

See Fig. 3-7	Surface Waters	Objective (mg/L except as noted) <sup>4</sup>								
		TDS	Cl	SO <sub>4</sub>	Total P	B	% Na	Total N	TKN	NO <sub>3</sub> -N
1	West Fork Carson River at Woodfords <sup>1</sup>	55	1.0	2.0	0.02	0.02	20	0.15	0.13	0.02
2	West Fork Carson River at Stateline <sup>1</sup>	70	2.5	2.0	0.03	0.02	20	0.25	0.22	0.03
3	Indian Creek Res. <sup>1</sup>	305	24	-	0.04	-	-	4.0	-	-
4	East Fork Carson River <sup>2</sup>	$\frac{80}{100}$	$\frac{4.0}{6.0}$	$\frac{4.0}{8.0}$	$\frac{0.02}{0.03}$	$\frac{0.12}{0.25}$	$\frac{25}{30}$	$\frac{0.20}{0.30}$	-	-
5	Bryant Creek Basin <sup>2,3</sup>	$\frac{140}{200}$	$\frac{15}{25}$	$\frac{35}{50}$	$\frac{0.02}{0.03}$	$\frac{0.20}{0.50}$	$\frac{-}{50}$	$\frac{0.20}{0.30}$	-	-

<sup>1</sup> Values shown are mean of monthly mean for the period of record.

<sup>2</sup> Annual average value/90th percentile value.

<sup>3</sup> In addition, the following numerical water quality objectives shall apply specifically to surface waters of the Bryant Creek Basin:

Parameter	Maximum Value (mg/l except as noted)
Turbidity (NTU)	15
Alkalinity, total as CaCO <sub>3</sub>	70 (minimum)
Acidity, total as CaCO <sub>3</sub>	10
Dissolved Iron	0.5
Manganese	0.5
Color, PCu	15
Aluminum	0.1
Copper	0.02
Arsenic	0.05

<sup>4</sup> Objectives are as mg/L and are defined as follows:

B	Boron	NO <sub>3</sub> -N	Nitrogen as Nitrate
Cl	Chloride	TKN	Nitrate, Total Kjeldahl
N	Nitrogen, Total	P	Phosphorus, Total
% Na	Sodium, Percent		

$$\frac{(Na \times 100)}{Na + Ca + Mg + K} = \% Na$$

Na, Ca, Mg, and K expressed as milliequivalents per liter (meq/L) concentrations.

SO <sub>4</sub>	Sulfate
TDS	Total Dissolved Solids (Total Filterable Residue)

**Table 3-15**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**WEST & EAST WALKER RIVER HYDROLOGIC UNITS**

See Fig. 3-8	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	% Na	B	Total N	Total P
1	Topaz Lake	$\frac{90}{105}$	$\frac{4}{7}$	-	$\frac{25}{30}$	$\frac{0.10}{0.20}$	$\frac{0.10}{0.30}$	$\frac{0.05}{0.10}$
2	West Walker River at Coleville	$\frac{60}{75}$	$\frac{3.0}{5.0}$	-	$\frac{25}{30}$	$\frac{0.10}{0.20}$	$\frac{0.20}{0.40}$	$\frac{0.01}{0.02}$
3	East Walker River at Bridgeport	$\frac{145}{160}$	$\frac{4.0}{8.0}$	-	$\frac{30}{35}$	$\frac{0.12}{0.25}$	$\frac{0.50}{0.80}$	$\frac{0.06}{0.10}$
4&5	Robinson Creek & all other tributaries above Bridgeport Valley	$\frac{45}{70}$	$\frac{2.0}{4.0}$	-	-	-	$\frac{0.05}{0.10}$	$\frac{0.02}{0.03}$

<sup>1</sup> Annual Average value/90th Percentile Value

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B            Boron  
 Cl          Chloride  
 N          Nitrogen, Total  
 P          Phosphorus, Total  
 % Na      Sodium, Percent

$$\frac{(Na \times 100)}{Na + Ca + Mg + K} = \% Na$$

(Na, Ca, Mg, K expressed as milliequivalents per liter or meq/L concentrations)

SO<sub>4</sub>        Sulfate  
 TDS        Total Dissolved Solids (Total Filterable Residue)

**Table 3-16**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**MONO HYDROLOGIC UNIT**

See Fig. 3-9	Surface Waters	Objective (mg/L) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	Total N	PO <sub>4</sub>
1	Mono Lake	<u>76,000</u> 80,700	<u>17,700</u> 18,000	<u>11,000</u> 12,000	<u>48</u> 52	<u>348</u> 355	<u>37</u> 47	-	<u>66</u> 75
2	June Lake	<u>200</u> 225	-	-	-	-	-	<u>0.3</u> 0.5	<u>0.06</u> 0.08
3	Reversed Creek (Gull Lake Inlet)	<u>130</u> 160	-	-	-	-	<u>0.1</u> 0.1	<u>0.4</u> 1.0	<u>0.24</u> 0.34
4	Gull Lake	<u>120</u> 140	-	-	-	-	-	<u>0.3</u> 0.8	<u>0.11</u> 0.17
5	Reversed Creek (Silver Lake inlet)	<u>100</u> 130	-	-	-	-	<u>0.1</u> 0.1	<u>0.2</u> 0.4	<u>0.16</u> 0.35
6	Rush Creek (S.C.E. inlet)	<u>41</u> 60	-	-	-	-	<u>0.1</u> 0.1	<u>0.1</u> 0.2	<u>0.02</u> 0.07
7	Silver Lake	<u>45</u> 60	-	-	-	-	-	<u>0.1</u> 0.2	<u>0.06</u> 0.09
8	Rush Creek (Grant Lake inlet)	<u>58</u> 70	-	-	-	-	<u>0.1</u> 0.1	<u>0.2</u> 0.2	<u>0.07</u> 0.09
9	Grant lake	<u>37</u> 46	<u>2.0</u> 4.0	<u>4.0</u> 8.0	<u>0.10</u> 0.20	<u>0.05</u> 0.08	-	<u>0.4</u> 0.9	<u>0.07</u> 0.15

<sup>1</sup> Annual average value/90th Percentile Value

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B	Boron
Cl	Chloride
F	Fluoride
N	Nitrogen, Total
NO <sub>3</sub> -N	Nitrogen as Nitrate
SO <sub>4</sub>	Sulfate
PO <sub>4</sub>	Dissolved Orthophosphate
TDS	Total Dissolved Solids (Total Filterable Residue)

**Table 3-17**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**OWENS HYDROLOGIC UNIT**

See Fig. 3-10	Surface Waters	Objective (mg/L ) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	Total N	PO <sub>4</sub>
1	Owens River (above East Portal)	110 200	11.0 16.0	5.0 8.0	0.40 0.80	0.40 0.80	0.1 0.1	0.2 0.5	0.90 3.75
2	Owens River (below East Portal)	100 150	6.0 12.0	6.0 16.0	0.30 0.60	0.20 0.40	0.5 1.0	0.6 1.5	0.73 0.94
3	Coldwater Creek	35 40	0.7 1.4	-	-	-	0.5 1.0	0.5 1.0	0.02 0.03
4	Mammoth Creek (Twin Lakes Bridge)	60 90	0.6 1.0	-	-	-	0.4 0.8	0.5 1.0	0.03 0.05
5	Mammoth Creek (Old Mammoth Road)	85 115	0.8 1.4	-	-	-	0.4 0.8	0.6 1.0	0.27 0.50
6	Mammoth Creek (at Hwy. 395)	75 100	1.0 1.4	6.0 11.0	0.10 0.30	0.03 0.05	0.4 0.8	0.6 1.0	0.11 0.22
7	Sherwin Creek	22 26	0.5 0.7	-	-	-	0.4 0.6	0.5 0.7	0.05 0.08
8	Hot Creek (at County Rd)	275 380	41.0 60.0	24.0 35.0	1.80 2.80	1.80 2.60	0.2 0.4	0.3 1.5	0.65 1.22
9	Convict Creek	85 95	1.5 3.0	11.0 14.0	0.05 0.15	0.02 0.06	0.2 0.4	0.3 0.5	0.03 0.05
10	McGee Creek	78 92	1.1 3.6	12.0 16.0	0.07 0.20	0.02 0.08	0.3 0.4	0.4 0.5	0.02 0.03
11	Hilton Creek	28 34	0.8 2.0	3.0 5.0	0.05 0.10	0.02 0.04	0.3 0.5	0.5 0.6	0.03 0.05
12	Owens River	215 290	20.0 33.0	14.0 24.0	0.73 1.10	0.76 1.26	0.7 1.4	1.0 2.3	0.56 0.70
13	Rock Creek (Mosquito Flat)	10 11	1.0 2.0	-	0.05 0.05	0.03 0.03	0.2 0.3	0.2 0.4	0.04 0.07
14	Rock Creek (above diversion)	21 23	1.2 2.0	-	0.05 0.05	0.06 0.06	0.3 0.5	0.4 0.7	0.01 0.01
15	Rock Creek (Round Valley)	48 70	1.8 4.0	5.0 7.0	0.16 0.30	0.03 0.06	0.4 0.5	0.6 0.7	0.15 0.28
16	SEE TABLE 3-18 FOR PINE CREEK OBJECTIVES								
17	Lake Sabrina	10 17	2.0 3.0	-	0.10 0.10	0.05 0.05	0.2 0.3	0.3 0.6	0.03 0.05
	continued...								

**Table 3-17** (continued)  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**OWENS HYDROLOGIC UNIT**

See Fig. 3-10	Surface Waters	Objective (mg/L) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	Total N	PO <sub>4</sub>
18	South Lake	12 20	3.7 4.3	-	0.10 0.10	0.02 0.02	0.1 0.1	0.2 0.4	0.03 0.04
19	Bishop Creek (Intake 2)	27 29	1.9 3.0	-	0.15 0.15	0.02 0.02	0.1 0.2	0.1 0.4	0.05 0.09
20	Bishop Creek (at Hwy 395)	59 105	2.4 6.0	7.2 12.0	0.12 0.30	0.04 0.10	0.5 0.9	0.7 1.0	0.09 0.18
21	Big Pine Creek (at Hwy395)	55 93	2.0 4.0	6.0 10.0	0.06 0.20	0.03 0.07	0.6 0.9	0.7 1.0	0.03 0.04
22	Fish Springs (above Hatchery)	174 219	-	-	-	-	0.7 0.8	0.8 1.0	0.17 0.23
23	Owens River (Tinemaha River Outlet)	207 343	17.9 42.0	26.8 59.0	0.57 0.90	0.61 1.50	0.6 1.1	0.9 1.5	0.32 0.56
24	Black Rock Springs	114 123	6.3 8.0	24.0 27.0	0.54 0.60	0.11 0.14	0.2 0.4	0.7 0.9	0.13 0.20
25	Oak Creek (above hatchery)	72 88	1.8 1.8	-	0.14 0.14	0.06 0.06	0.1 0.2	0.2 0.4	0.08 0.12
26	Independence Creek (gaging station)	80 114	6.5 11.0	15.0 23.0	0.10 0.20	0.12 0.26	0.4 0.8	0.6 1.0	0.05 0.09
27	Hogback Creek	45 48	2.5 3.6	-	0.10 0.10	0.03 0.06	0.2 0.3	0.4 0.6	0.02 0.04
28	Lone Pine Creek (Whitney Portal)	22 25	0.5 1.1	-	0.10 0.10	0.05 0.07	0.3 0.5	0.4 0.6	0.02 0.04
29	Lone Pine Creek (at gaging station)	56 81	4.0 8.0	4.6 7.0	0.12 0.20	0.06 0.11	0.3 0.4	0.4 0.5	0.01 0.01
30	Cottonwood Creek (Los Angeles Aqueduct)	66 91	1.9 4.0	7.4 11.0	0.20 0.40	0.05 0.10	0.1 0.4	0.4 0.6	0.11 0.17
31	Haiwee Reservoir (outlet)	215 315	19.5 38.0	27.0 62.0	0.60 0.90	0.56 0.91	0.5 1.0	0.8 1.5	0.23 0.36

<sup>1</sup> Annual average value/90th Percentile Value.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B        Boron  
 Cl       Chloride  
 F        Fluoride  
 N        Nitrogen, Total  
 NO<sub>3</sub>-N   Nitrogen as Nitrate  
 SO<sub>4</sub>     Sulfate  
 PO<sub>4</sub>     Dissolved Orthophosphate  
 TDS     Total Dissolved Solids (Total Filterable Residue)

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**Table 3-18**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**PINE CREEK, INYO COUNTY**

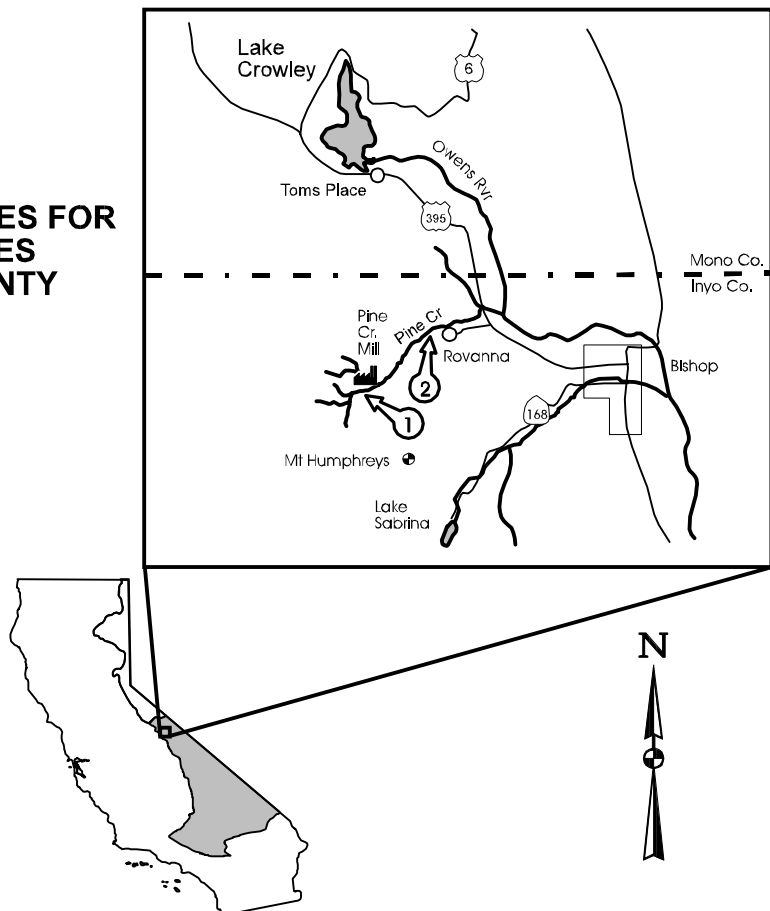
Fig. 3-11	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>								
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	N	NH <sub>3</sub>	P
1	R-1 (above US Tungsten Corp Mine)	50	3	13	-	-	0.3	0.9	0.01	0.04
2	R-5 (at LADWP weir above Rovana)	200	7	100	1.25	0.1	0.5	1.5	0.01	0.04

<sup>1</sup> Values shown are mean of monthly mean for the period of record.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B	Boron	NO <sub>3</sub> -N	Nitrogen as Nitrate
Cl	Chloride	P	Phosphorus, Total
F	Fluoride	SO <sub>4</sub>	Sulfate
N	Nitrogen, Total	TDS	Total Dissolved Solids
NH <sub>3</sub>	Ammonia, Un-ionized		(Total Filterable Residue)

**Figure 3-11**  
**WATER QUALITY OBJECTIVES FOR**  
**CERTAIN WATER BODIES**  
**PINE CREEK, INYO COUNTY**



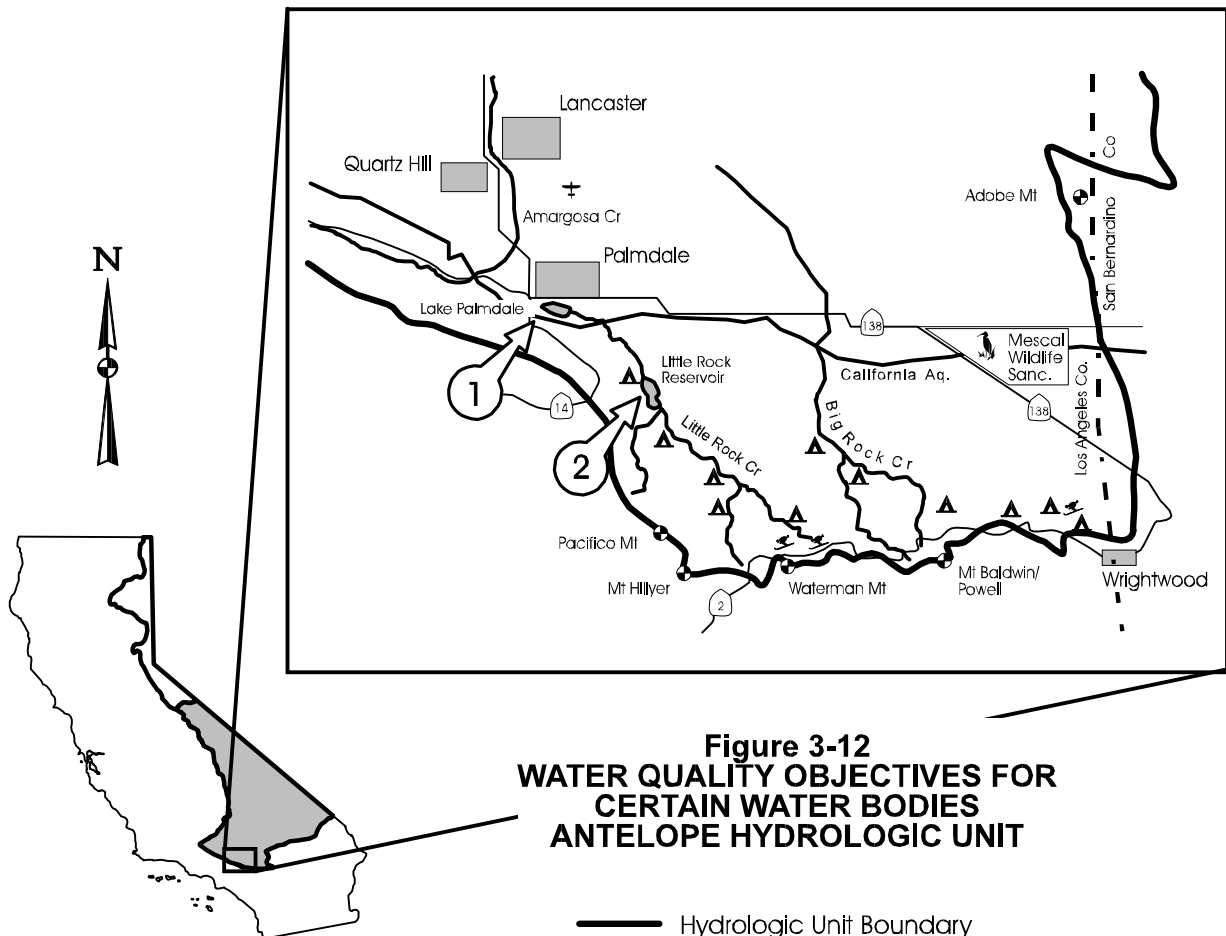
**Table 3-19**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**ANTELOPE HYDROLOGIC UNIT**

Fig. 3-12	Surface Waters	Objective (mg/L) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	Total N	PO <sub>4</sub>
1	Lake Palmdale	460 585	50.0 68.0	100.0 121.0	0.80 1.00	0.13 0.15	-	-	-
2	Little Rock Reservoir	176 180	12.5 20.0	16.5 19.0	0.29 0.38	0.03 0.05	0.4 0.7	-	-

<sup>1</sup> Annual average value/90th Percentile Value  
<sup>2</sup> Objectives are as mg/L and are defined as follows:

B Boron  
 Cl Chloride  
 F Fluoride  
 N Nitrogen, Total  
 NO<sub>3</sub>-N Nitrogen as Nitrate

SO<sub>4</sub> Sulfate  
 PO<sub>4</sub> Dissolved Orthophosphate  
 TDS Total Dissolved Solids (Total Filterable Residue)



**Figure 3-12**  
**WATER QUALITY OBJECTIVES FOR**  
**CERTAIN WATER BODIES**  
**ANTELOPE HYDROLOGIC UNIT**

— Hydrologic Unit Boundary



### Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-20**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**MOJAVE HYDROLOGIC UNIT**

See Fig. 3-13	Surface Waters (Stations 1& 2) Ground Waters (Stations 3, 4, 5, & 6)	Objective (mg/L)(Maximum)	
		TDS	NO <sub>3</sub> as NO <sub>3</sub>
1 <sup>a</sup>	West Fork Mojave River	245	6
2 <sup>a</sup>	West Fork Mojave River (at Lower Narrows)	312	5
3 <sup>b</sup>	Mojave River (at Barstow)	445	6
4 <sup>b</sup>	Mojave River (upstream side of Waterman Fault)	560	11
5 <sup>b</sup>	Mojave River (upstream side of Calico-Newberry Fault)	340	4
6 <sup>b</sup>	Mojave River (just upstream of Camp Cady Ranch Building Complex)	300	1

<sup>a</sup> Objectives for reaches of the Mojave River which normally flow underground, but under high flow conditions will surface.

<sup>b</sup> Objectives for reaches of the Mojave River which flow underground in a confined channel.

# Ch. 3, WATER QUALITY OBJECTIVES

**Table 3-21**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**SAN BERNARDINO MOUNTAINS AREA, MOJAVE HYDROLOGIC UNIT**

See Fig. 3-14	Surface Waters	Objective (mg/L) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	N	PO <sub>4</sub>
1	Arrowbear Lake	81	6.2	3.9	0.12	0.12	-	1.0	0.13
		139	10.0	8.1	0.21	0.25	-	2.0	0.14
2	Green Valley Lake	100	9.0	3.5	0.12	0.07	-	1.0	0.11
		134	12.0	5.8	0.20	0.14	-	2.0	0.16
3	Lake Arrowhead	78	7.7	2.4	0.21	0.04	-	-	-
		107	9.1	3.0	0.40	0.05	-	-	-
4	Hooks Creek	83	6.0	5.6	0.12	0.03	0.8	-	0.04
		127	10.0	13.0	0.17	0.06	2.5	-	0.05
5	Deep Creek (below Lake)	83	9.1	1.3	0.10	0.05	0.2	0.3	0.05
		123	16.0	4.9	0.19	0.07	0.6	0.7	0.13
6	Deep Creek (at Forks Dam)	184	10.6	31.3	1.66	0.10	0.6	-	-
		265	16.0	55.0	2.60	0.19	2.0	-	-
7	Twin Peaks Creek	86	20.4	5.6	0.07	0.02	0.3	-	-
		100	33.0	6.0	0.09	0.03	0.4	-	-
8	Grass Valley Creek (above Lake)	103	11.1	4.6	0.12	0.02	0.6	-	-
		136	15.0	8.1	0.26	0.04	1.8	-	-
9	Sheep Creek (at Allison Ranch)	56	6.0	3.4	0.13	0.01	0.3	-	-
		72	7.8	6.9	0.22	0.02	1.3	-	-
10	Seeley Creek (Valley of Enchantment)	112	21.1	10.5	0.17	0.04	-	-	-
		141	25.0	13.0	0.28	0.07	-	-	-
11	Houston Creek (above Dart Creek)	153	13.0	-	-	-	-	-	-
		170	15.0	-	-	-	-	-	-
12	Dart Creek (below Moon Lake)	120	10.9	4.0	0.16	0.07	-	-	-
		159	14.0	7.0	0.25	0.15	-	-	-
13	Lake Gregory	87	11.0	5.3	0.17	0.30	-	-	-
		95	12.0	7.7	0.30	0.30	-	-	-
14	Sawpit Creek	114	7.9	9.1	0.17	0.01	-	-	-
		145	9.0	13.0	0.22	0.03	-	-	-
15	W.F. Mojave (above Silverwood Lake)	219	8.4	34.0	0.26	0.02	-	-	-
		336	13.0	53.0	0.40	0.05	-	-	-

**Table 3-21** (continued)  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**SAN BERNARDINO MOUNTAINS AREA, MOJAVE HYDROLOGIC UNIT**

See Fig. 3-14	Surface Waters	Objective (mg/L ) <sup>1,2</sup>							
		TDS	Cl	SO <sub>4</sub>	F	B	NO <sub>3</sub> -N	N	PO <sub>4</sub>
16	E.F. of W.F.Mojave	140 200	12.7 22.0	10.7 17.0	0.23 0.40	0.06 0.10	-	-	-
17	Silverwood Reservoir	220 440	55 110	20 110	-	-	-	-	-
18	Mojave River (at Forks)	-	55 100	35 100	1.5 2.5	0.2 0.3	-	-	-
19	Mojave River (at Victorville)	-	75 100	40 100	0.2 1.5	0.2 0.3	-	-	-

<sup>1</sup> Annual average value/90th Percentile Value

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B Boron  
 Cl Chloride  
 F Fluoride  
 N Nitrogen, Total

NO<sub>3</sub>-N Nitrogen as Nitrate  
 SO<sub>4</sub> Sulfate  
 PO<sub>4</sub> Dissolved Orthophosphate  
 TDS Total Dissolved Solids (Total Filterable Residue)

# Chapter 4

## IMPLEMENTATION

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### Introduction

A program of implementation to protect beneficial uses and to achieve water quality objectives is an integral component of this Basin Plan. The program of implementation is required to include, but is not limited to:

- A description of the nature of actions which are necessary to achieve the objectives, including recommendations for appropriate action by any entity, public or private.
- A time schedule for the actions to be taken.
- A description of surveillance to be undertaken to determine compliance with objectives.  
(CA Water Code § 13242)

The surveillance activities needed to determine compliance with objectives are described in Chapter 6, "Monitoring and Assessment." The remaining requirements are fulfilled by this Chapter.

This Chapter includes discussions of general control actions and related issues, a description of the Region's Nonpoint Source Program, and discussions of specific types of activities and their related water quality problems, control actions and time schedules for the actions to be taken. Control actions specific to the Lake Tahoe Basin are included in Chapter 5 of this Plan. Detailed descriptions of waterbodies with their specific water quality problems and recommended control actions are included in the Region's Water Quality Assessment database and Fact Sheets.

### **General Control Actions and Related Issues**

The Regional Board regulates the sources of water quality related problems which could result in actual, or potential, impairments of beneficial uses or degradations of water quality. The Regional Board regulates both point and nonpoint source discharge activities. A point source discharge generally originates from a single, identifiable source, while a nonpoint source discharge comes from diffuse sources. To regulate the point and nonpoint sources,

control actions are required for effective water quality protection and management. Such control actions are set forth for implementation by the State Board, by other agencies with water quality or related authority, and by the Regional Board.

### **Control Actions under State Board Authority**

The State Board has adopted several statewide or areawide water quality plans and policies which complement or may supersede portions of this Basin Plan. These plans and policies may include specific control measures. Some State Board plans and policies do not affect waters of the Lahontan Region. See Chapter 6, "Plans and Policies," for summaries of the most significant State Board plans and policies which do affect the Lahontan Region.

### **Control Actions to be Implemented by Other Agencies with Water Quality or Related Authority**

Water quality management plans prepared under Section 208 of the Federal Water Pollution Control Act (Clean Water Act) have been completed by various public agencies. These Section 208 plans, as well as other plans adopted by federal, state, and local agencies, may affect the Regional Board's water quality management and control activities. A summary of relevant water quality management plans is included in Chapter 6, "Plans and Policies." The Regional Board can also be party to official agreements with other agencies, such as memorandum of understandings (MOUs) or management agency agreements (MAAs), which recognize and rely on the water quality authority of other agencies.

### **Control Actions under Regional Board Authority**

Control measures implemented by the Regional Board must provide for the attainment of this Basin Plan's beneficial uses and water quality objectives (see Chapter 2, "Beneficial Uses," and Chapter 3, "Water Quality Objectives"). In addition, the control measures must be consistent with State Board and Regional Board plans, policies, agreements, prohibitions, guidance and other restrictions and requirements. The most significant Regional Board policies are described in Chapter 6, "Plans and Policies."

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To prevent water quality problems, waste discharge restrictions are often used. The waste discharge restrictions can be implemented through Water Quality Certification, National Pollutant Discharge Elimination System (NPDES) permits, waste discharge requirements/permits (WDRs), discharge prohibitions, enforcement actions, special designations, and/or "Best Management Practices" (BMPs). Generally, WDRs and NPDES permits are used to regulate point sources of waste, with BMPs used to control nonpoint sources of waste.

**Water Quality Certification.** Clean Water Act Section 401 Water Quality Certification (Water Quality Certification) gives the Regional Board extremely broad authority to review proposed activities in and/or affecting the Region's waters. The Regional Board can then recommend to the State Board that it grant, deny, or condition certification of federal permits or licenses that may result in a discharge to "waters of the United States."

**National Pollutant Discharge Elimination System (NPDES).** NPDES permits are issued to regulate discharges of waste to "waters of the nation" including discharges of storm water from urban separate storm sewer systems and certain categories of industrial activity. Waters of the nation are surface waters such as rivers, lakes, bays, estuaries, oceans, etc. The permits are authorized by Section 402 of the federal Clean Water Act and Section 13370 of the California Water Code. The permit content and the issuance process are contained in the Code of Federal Regulations (40 CFR Part 122) and Chapter 9 of the California Code of Regulations. Regional Water Boards are authorized to take a variety of enforcement actions to obtain compliance with a NPDES permit. Enforcement may be only a simple order requiring the discharger to take corrective action to comply with the terms of its permit or may be an order prescribing civil monetary penalties.

NPDES permits are required to prescribe conditions of discharge which will ensure protection of beneficial uses of the receiving water as described in this Basin Plan, water quality control plans adopted by the State Water Board for inland surface waters, enclosed bays and estuaries, the ocean, and water quality control policies adopted by the State

Water Board for specific types of discharges or uses of waste water.

In addition to regulating discharges of waste water to surface waters, NPDES permits also require municipal sewage treatment systems to conduct pretreatment programs if their design capacity is greater than 5 million gallons per day. Smaller municipal treatment systems may be required to conduct pretreatment programs if there are significant industrial users of their systems. The pretreatment programs must comply with the federal regulations at 40 CFR Part 403.

The U.S. Environmental Protection Agency has approved the State's program to regulate discharges of waste water to "waters of the nation." The State, through the Regional Water Boards, issues the NPDES permits, reviews discharger self-monitoring reports, performs independent compliance checking, and takes enforcement actions as needed.

**Waste Discharge Requirements (WDRs).** The California Water Code authorizes Regional Water Boards to regulate discharges to land to protect water quality. Regional Water Boards issue WDRs in accordance with Section 13263 of the California Water Code. Regional Water Boards are authorized to review WDRs periodically. Regional Water Boards issue WDRs, review self-monitoring reports submitted by the discharger, perform independent compliance checking, and take necessary enforcement action. The California Water Code authorizes the Regional Water Boards to issue enforcement actions (see below) ranging from orders requiring relatively simple corrective action to monetary penalties in order to obtain compliance with WDRs.

**Waivers of WDRs.** Regional Water Boards may waive issuance of WDRs pursuant to CA Water Code § 13269 if the Regional Water Board determines that such waiver is not against the public interest. The requirement to submit a Report of Waste Discharge can also be waived. WDRs can be waived for a specific discharge or types of discharges. A waiver of WDRs is conditional and may be terminated at any time by the Regional Board. Regional Water Boards may delegate their authority to waive WDRs to the Regional Water Board Executive Officer in accordance with policies adopted by the Regional

Water Board and approved by the State Water Board. The Regional Board's general policy regarding waivers is described in Chapter 6, "Plans and Policies."

**Prohibitions and Exceptions to Prohibitions.** The Regional Board can prohibit specific types of discharges to certain areas (CA Water Code § 13243). These discharge prohibitions may be revised, rescinded, or adopted as necessary. Discharge prohibitions are described in the "Waste Discharge Prohibitions" section of this Chapter. For certain circumstances, the Regional Board will allow exceptions to some of these prohibitions. Prohibition exceptions are also described in the "Waste Discharge Prohibitions" section of this Chapter.

**Enforcement Actions.** To facilitate remediation of water quality problems, or in instances where waste discharge restrictions or other provisions of this Basin Plan are violated, the Regional Board can use different types of enforcement measures. These measures can include:

- A **Notice of Violation** or NOV is a letter formally advising a discharger in noncompliance that additional enforcement actions may be necessary if appropriate corrective actions are not taken.
- A **Time Schedule Order** or TSO (CA Water Code § 13300) is a time schedule for specific actions a discharger shall take to correct or prevent violations of requirements. A TSO is issued by the Regional Board for situations in which the Board is reasonably confident that the problem will be corrected.
- A **Cleanup and Abatement Order** or CAO (CA Water Code § 13304) is an order requiring a discharger to clean up a waste or abate its effects or, in the case of a threatened pollution or nuisance, take other necessary remedial action. A CAO can be issued by the Regional Board or by the Regional Board Executive Officer for situations when immediate action is needed on an urgent problem from regulated or unregulated discharges which are creating or threatening to create a condition of pollution or nuisance.

- A **Cease and Desist Order** or C&D (CA Water Code § 13301) is an order requiring a discharge to comply with WDRs or prohibitions according to a time schedule, or if the violation is threatening, to take appropriate remedial or preventative action. A C&D is issued by the Regional Board when violations of requirements or prohibitions are threatened, are occurring, or have occurred and probably will continue in the future. Issuance of a C&D requires a public hearing.

Monetary liabilities or fines (**administrative civil liabilities** or ACL) may also be imposed administratively by the Regional Board. Under certain circumstances, enforcement actions are referred to the State Attorney General or District Attorney.

**Special Designations.** Some water bodies have special designations and related narrative discharge restrictions. Examples of special designations are Outstanding National Resource Water, Sole-source Aquifer, Wild and Scenic River, and Water Quality Limited Segment. Applicable special designations and discharge restrictions are described in the "Resources Management and Restoration" section of this Chapter.

**Compliance Schedules.** The Porter-Cologne Act (CA Water Code § 13242[b]) requires a Basin Plan's program of implementation for achieving water quality objectives to include a "time schedule for the actions to be taken." Because of the lack of ambient water quality monitoring data for most of the water bodies of the Lahontan Region (see Chapter 7), it is not possible to state whether or not these waters are in achievement of all water quality objectives, or to set compliance schedules for achievement. The Regional Board periodically reviews available information on attainment of objectives and support of beneficial uses as part of the Water Quality Assessment (ongoing), Section 305(b) reporting (every two years), and Triennial Review (every three years) processes. These reviews may result in Basin Plan amendments and/or the issuance of new or revised discharge permits which will include specific compliance schedules for particular dischargers or for all discharges affecting particular water bodies. The Regional Board is also required to prioritize impaired water bodies listed as "Water Quality Limited" under Section 303(d) of the Clean Water Act for the development of "Total Maximum Daily Loads"

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(TMDLs) of pollutants to be used in setting wasteload allocations for dischargers, in order to ensure attainment of standards.

The 1975 Basin Plans included recommendations that specific studies be carried out by specific dates on needs for community wastewater collection and treatment facilities in certain areas of the Lahontan Region. These plans also recommended that some communities construct specific facilities by given dates. Most of these schedules were not met. Because expected year-to-year changes in availability of and priorities for funding will ensure that long term schedules are unrealistic, this Basin Plan does not include such recommendations. Priorities are set on a short-term basis for studies through the State Board's use of the Clean Water Strategy ranking system in various grant programs, and for facilities construction through the State Board Division of Clean Water Programs needs assessment process for loans and grants. Once funding is allocated, completion schedules are set through the contract process.

Some of the water quality control programs for the Lahontan Region do have specific compliance deadlines, which are discussed later in this Basin Plan. For example, the control measures for the Lake Tahoe Basin which are discussed in Chapter 5 are to be implemented over a 20-year period (through 2007) to ensure attainment of objectives. Some of the waste discharge prohibitions discussed later in this Chapter also include specific compliance dates.

The Regional Board maintains discharge permits (WDRs and NPDES permits) for point sources, each of which includes its own compliance schedule. Waste discharge permits for construction projects generally require implementation of Best Management Practices during and immediately after construction; long-term maintenance of permanent BMPs is expected. Regional Board enforcement orders for specific problems also include compliance schedules.

**Innovative Technology and Demonstration Projects.** The Regional Board occasionally receives proposals for the use of innovative technology, either as part of projects or activities which it regulates, or as a water quality mitigation measure. Examples include the use of bacteria as ice nucleating agents

for snowmaking at ski areas, and bioremediation technology for cleanup of toxic substance leaks and spills in ground water. Regional Board staff will evaluate such proposals on a case-by-case basis in relation to applicable water quality standards, discharge prohibitions, effluent limitations, and the risk of adverse water quality impacts from the specific technology. (Risk assessment is discussed in the "Spills, Leaks, Complaint Investigations, and Cleanups" section of this Chapter.) Because of the high resource value and extreme sensitivity of some of the waters of the Lahontan Region, some types of demonstration projects using new technology should be carried out within other watersheds.

**Interstate Issues.** The Lahontan Region includes most of California's common boundary with Nevada, and a small common boundary with Oregon. There are a number of interstate lakes, streams, and ground water basins. Section 518 of the federal Clean Water Act allows Indian tribes to apply to the USEPA to be treated as states for purposes of setting and implementing water quality standards under Sections 303 and 401 of the Act. As of 1993, no tribes within the Lahontan Region had been granted such status.

Historically, interstate water quantity issues have been of greater concern than water quality issues. (See the discussion of water quantity issues in the "Resources Management" section of this Chapter). However, the requirement for efforts by both California and Nevada to protect Lake Tahoe led to the development of the bi-state Tahoe Regional Planning Agency and a bi-state *Water Quality Management Plan for the Lake Tahoe Region* under Section 208 of the Clean Water Act (see Chapter 5). Impacts of ground water pumping in Nevada on supplies in Death Valley, and impacts of radioactivity from the Nevada Test Site on Death Valley ground water quality are also of concern.

In both planning and regulatory activities for interstate waters, Regional Board staff considers the applicable water quality standards of the other state. Regional Board staff request the opportunity to review and comment on revisions of other states water quality plans for waters shared with the Lahontan Region, and provides these states with similar opportunities to comment on Basin Plan revisions. If Regional Board Basin Plan amendments

or waste discharge permits appear to create a possibility of conflict with another state's standards, Regional Board staff consults with water quality staff of the other state to attempt to resolve the conflict. Because most water quality objectives for Lahontan Region waters are based on historical water quality and nondegradation considerations, water quality permits which ensure compliance with California standards generally should be adequate to prevent violation of another state's standards.

**Nonpoint Source Program.** Nonpoint sources of pollution are generally defined as sources which are diffuse and/or not subject to regulation under the federal National Pollutant Discharge Elimination System (for surface water discharges). Nonpoint sources include agriculture, grazing, silviculture, abandoned mines, construction, stormwater runoff, etc. Nonpoint sources have been identified as a major cause of water pollution in California according to the State Board's 1990 *Water Quality Assessment* report and 1988 *Nonpoint Source Problem Inventory for Surface Waters*.

The federal Clean Water Act (CWA) is the principal federal water quality protection statute. For point source discharges to surface waters, the CWA establishes a permit system. However, nonpoint sources are exempt from federal permitting requirements, as are discharges to ground water. The CWA was amended in 1987 to include a new Section 319 entitled "Nonpoint Source Management Programs." Section 319 requires states to develop Assessment Reports and Management Programs describing the states' nonpoint source problems. The State Board's November 1988 *Nonpoint Source Problem Inventory for Surface Waters* and *Nonpoint Source Management Plan* respond to this requirement.

The State Board's *Nonpoint Source Management Plan* relies on a three-tiered management approach to address nonpoint source problems. The options or tiers are presented in order of increasing stringency. In general, the least stringent option that successfully protects or restores water quality will be employed, with more stringent measures considered if timely improvements in beneficial use protection are not achieved. The three tiers are as follows:

1. **Voluntary Implementation of Best Management Practices (BMPs).** Property owners or managers may voluntarily implement BMPs. Implementation could occur for economic reasons and/or through awareness of environmental benefits. (Best Management Practices are described below).
2. **Regulatory-Based Encouragement of Best Management Practices.** Although the Porter-Cologne Act constrains Regional Boards from specifying the manner of compliance with water quality standards, there are two ways in which Regional Boards can use their regulatory authorities to encourage implementation of BMPs. First, the Regional Board may encourage BMPs by waiving adoption of waste discharge requirements on condition that dischargers comply with Best Management Practices. Alternatively, the Regional Board may enforce BMPs indirectly by entering into management agency agreements (MAAs) with other agencies which have the authority to enforce BMPs. The Regional Board will generally refrain from imposing effluent requirements on dischargers who are implementing BMPs in accordance with a waiver of waste discharge requirements, an approved MAA, or other State or Regional Board formal action.
3. **Effluent Limitations.** The Regional Board can adopt and enforce requirements on the nature of any proposed or existing waste discharge, including discharges from nonpoint sources. Although the Regional Board is precluded from specifying the manner of compliance with waste discharge limitations, in appropriate cases, limitations may be set at a level which, in practice, requires implementation of BMPs.

Not all of the categories of nonpoint source pollution follow this three-tiered approach. For example, silvicultural activities on non-federal lands are administered by the California Department of Forestry and Fire Protection (CDF). The State Board has entered into a Management Agency Agreement with CDF which allows the Regional Boards to review and inspect timber harvest plans and operations for implementation of BMPs for protection of water quality.



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The Regional Board approach to addressing or regulating categories of nonpoint source pollution is discussed in various sections throughout this Chapter.

**Best Management Practices.** Property owners, managers or other dischargers may implement “Best Management Practices” (BMPs) to protect water quality. The term “Best Management Practices” used in reference to control measures for nonpoint source water pollutants is analogous to the terms “Best Available Technology/Best Control Technology” (BAT/BCT) used for control of point source pollutants. The USEPA (40 CFR § 103.2[m]) defines BMPs as follows:

*“Methods, measures, or practices selected by an agency to meet its nonpoint source control needs. BMPs include, but are not limited to structural and nonstructural controls and operation and maintenance procedures. BMPs can be applied before, during and after pollution producing activities to reduce or eliminate the introduction of pollutants into receiving waters.”*

USEPA regulations (40 CFR § 130.6 [b][4][i]) provide that Basin Plans:

*“shall describe the regulatory and nonregulatory programs, activities, and BMPs which the agency has selected as the means to control nonpoint source pollution where necessary to protect or achieve approved water uses. Economic, institutional, and technical factors shall be considered in a continuing process of identifying control needs and evaluating and modifying the BMPs as necessary to achieve water quality goals.”*

BMPs fall into two general categories:

- **Source controls** which prevent a discharge or threatened discharge. These may include measures such as recycling of used motor oil, fencing streambanks to prevent livestock entry, fertilizer management, street cleaning, revegetation and other erosion controls, and limits on total impervious surface coverage. Because the effectiveness of treatment BMPs is often uncertain, source control is generally preferable to treatment. It is also often less expensive.
  - **Treatment controls** which remove pollutants from stormwater before it reaches surface or ground waters. These include infiltration facilities, oil/water separators, and constructed wetlands.
- BMPs for development projects can be applied both to new project construction, and, through “retrofitting,” to existing structures, roads, parking lots, and similar facilities. It may be possible to carry out an areawide retrofit program as part of a local government redevelopment project.
- In 1988, the State Board adopted a statewide *Nonpoint Source Management Plan* which relies first upon voluntary implementation of BMPs by land management agencies and private property owners, and second upon regulatory requirements for BMP use at the discretion of the Regional Boards. The use of BMPs is now mandatory under certain types of stormwater NPDES permits (see “Stormwater” section in this Chapter) and in the Lake Tahoe Basin (see Chapter 5).
- Several important points about BMPs must be emphasized at the outset:
- BMPs in California are generally certified by the State Board. Certified BMPs for the Lahontan Region include those of the U.S. Forest Service, Pacific Southwest Region (USFS 1979) and the Tahoe Regional Planning Agency (TRPA 1988, Vol. II). The State Board, together with a task force, has developed three BMP handbooks for guidance to holders of municipal, industrial, and construction NPDES stormwater permits (APWA 1993). There are a number of comprehensive BMP handbooks developed by agencies in other states which included practices which may or may not have been certified for use in the Lahontan Region. Non-certified “BMPs” may be proposed as alternative management practices, which will be evaluated by the Regional Board on a case-by-case basis.
  - The use of BMPs does **not** necessarily ensure compliance with effluent limitations or with receiving water objectives. Because nonpoint source control has been a priority only since the 1970s, the long-term effectiveness of some BMPs has not yet been documented. Some source control BMPs (e.g., waste motor oil recycling) may

be 100 percent effective if implemented properly. Information to date indicates that treatment control BMPs are **not** 100 percent effective, even if maintained and operated properly. Monitoring and evaluation of BMP effectiveness is an important part of nonpoint source control programs.

- The selection of individual BMPs must take into account specific site conditions (e.g., depth to ground water, quality of runoff, infiltration rates). Not all BMPs are applicable at every location. High ground water levels may preclude the use of runoff infiltration facilities, while steep slopes may limit the use of wet ponds.
- To be effective, most BMPs must be implemented on a long-term basis. Structural BMPs (e.g., wet ponds and infiltration trenches) require periodic maintenance, and may eventually require replacement.
- The “state-of-the-art” for BMP design and implementation is expected to change over time. The State Board's planning process will include periodic review and update of BMP certifications.

To date, the greatest attention has been given to development of BMPs for erosion and stormwater control in connection with construction projects, urban runoff, and timber harvest activities. BMPs are now being developed for control of a number of other nonpoint sources, including range livestock grazing and agricultural runoff.

General information on recommended nonpoint source management practices is provided under different water quality problem categories throughout this Chapter and in Chapter 5 on the Lake Tahoe Basin. For detailed information on the design, implementation, and effectiveness of specific BMPs, the reader should consult the appropriate BMP Handbook for the project type or location.

### ***Specific Types of Activities and Their Related Water Quality Problems, Control Actions, and Time Schedules for the Actions to be Taken***

This Plan considers specific types of problem-related activities with their water quality impacts, control actions and time schedules under the twelve categories of:

- 4.1 Waste Discharge Prohibitions
- 4.2 Spills, Leaks, Complaint Investigations, and Cleanups
- 4.3 Stormwater Runoff, Erosion, and Sedimentation
- 4.4 Wastewater—Treatment, Disposal and Reclamation
- 4.5 Solid and Liquid Waste Disposal to Land
- 4.6 Ground Water Protection and Management
- 4.7 Mining, Industry, and Energy Production
- 4.8 Land Development
- 4.9 Resources Management and Restoration
- 4.10 Agriculture
- 4.11 Recreation
- 4.12 Military Installations

General water quality impacts from each category of activities are first described, followed by details specific to the types of activities in each category.

## 4.1 WASTE DISCHARGE PROHIBITIONS

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Waste discharge prohibitions for the Lahontan Region are listed below by hydrologic units (HUs) or hydrologic areas (HAs) from north to south. Prohibitions that apply to the entire Region are listed first.

### Regionwide Prohibitions

1. The discharge of waste<sup>1</sup> which causes violation of any narrative water quality objective contained in this Plan, including the Nondegradation Objective, is prohibited.
2. The discharge of waste which causes violation of any numeric water quality objective contained in this Plan is prohibited.
3. Where any numeric or narrative water quality objective contained in this Plan is already being violated, the discharge of waste which causes further degradation or pollution is prohibited.
4. The discharge of untreated sewage, garbage, or other solid wastes, or industrial wastes into surface waters of the Region is prohibited. (For the purposes of this prohibition, "untreated sewage" is that which exceeds secondary treatment standards of the Federal Water Pollution Control Act, which are incorporated in this plan on page 4.4-3 under "Surface Water Disposal of Sewage Effluent.")
5. For municipal and industrial discharges:

The discharge, bypass, or diversion of raw or partially treated sewage, sludge, grease, or oils to surface waters is prohibited.

The discharge of wastewater except to the designated disposal site (as designated in waste discharge requirements) is prohibited.

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**Note:** <sup>1</sup>"Waste" is defined to include any waste or deleterious material including, but not limited to, waste earthen materials (such as soil, silt, sand, clay, rock, or other organic or mineral material) and any other waste as defined in the California Water Code § 13050(d).

### ***Exemption Criteria for Restoration Projects***

The Regional Board encourages restoration projects that are intended to reduce or mitigate existing sources of soil erosion, water pollution, or impairment of beneficial uses. For waste earthen materials discharged as a result of restoration projects, exemptions to the above prohibitions, and all other prohibitions contained in this Basin Plan, may be granted by the Regional Board whenever it finds that a specific project meets all of the following criteria:

1. The project will eliminate, reduce or mitigate existing sources of soil erosion, water pollution, and/or impairment of beneficial uses of water, *and*
2. There is no feasible alternative to the project that would comply with provisions of this Basin Plan, precluding the need for an exemption, *and*
3. Land disturbance will be limited to the absolute minimum necessary to correct or mitigate existing sources of soil erosion, water pollution, and/or impairment of beneficial uses of water, *and*
4. All applicable Best Management Practices and mitigation measures have been incorporated into the project to minimize soil erosion, surface runoff, and other potential adverse environmental impacts, *and*
5. The project complies with all applicable laws, regulations, plans, and policies.

**Note:** Additional exemption criteria apply to restoration projects proposed within the Lake Tahoe Basin (see Chapter 5 for these additional criteria).

### ***Considerations for Water Reclamation Projects***

The Regional Board encourages the reuse of treated domestic wastewater, and desires to facilitate its reuse (see Section 4.4 of this Chapter). The need to develop and use reclaimed water is one factor the Regional Board will evaluate when considering exemption requests to waste discharge prohibitions.

## Unit/Area-Specific Prohibitions

Figures depicting specific prohibition areas are located at the end of this Section. Figure 4.1-1 provides an overview of the Lahontan Region with

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the approximate location of all prohibition areas.

### ***Surprise Valley, Cowhead Lake, Madeline Plains, and Duck Flat Hydrologic Units***

(Figure 4.1-2)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances into the lakes or streams of the Hydrologic Unit is prohibited.
2. The discharge of untreated sewage, garbage or other solid wastes, or industrial wastes into surface waters of the Hydrologic Unit is prohibited.
3. The discharge of waste earthen materials or of any other waste as defined in Section 13050(d) of the California Water Code which would violate the water quality objectives of this Basin Plan or otherwise adversely affect the water for beneficial uses of this Basin Plan, is prohibited.

### ***Susanville and Smoke Creek Hydrologic Units***

(Figure 4.1-3)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances into the lakes or streams of the Hydrologic Unit is prohibited.
2. The discharge of untreated sewage, garbage or other solid wastes, or industrial wastes into the surface waters of the Hydrologic Unit is prohibited.
3. The discharge of waste earthen materials or of any other waste as defined in Section 13050(d) of the California Water Code which would violate the water quality objectives of this Basin Plan or otherwise adversely affect the water for beneficial uses of this Basin Plan, is prohibited.
4. The discharge of waste within the following described area (referred to as the Cady Springs Prohibition Area; see Figure 4.1-4) from leaching or percolation systems installed after August 17, 1995 is prohibited:

The Cady Springs Prohibition Area is defined as follows and is shown for information in Fig. 4.1-4:

**U.S.G.S. Map (7.5 Minute Series), Susanville Quadrangle:**

#### **T.30.N. and R.11.E.**

**Including:** Sections 1 through 18, 20 through 28, and portions of Sections 19, 29, 33, 34, 35, and 36. The boundary defining the portions of Sections 19, 29, 33, and 34 is based on the surface water divide between Piute Creek and Susan River drainages and the fault trace F<sub>1</sub> as described in the Cady Springs Water Quality Phase I Report (DWR 1993); the portions of those Sections within the Piute Creek drainage and north of the fault are included in the prohibition area. Areas north of the Susan River in Section 36 are included in the prohibition area.  
**Excluding:** Sections 30, 31 and 32.

#### **T.29.N. and R.11.E.**

**Including:** Areas north of the Susan River in Sections 2 and 3.  
**Excluding:** Section 1, and Sections 4 through 36.

Projects that satisfy the following criteria shall be exempt from the above-stated prohibition:

- a. The discharge is composed of domestic wastewater only; *and*
- b. The proposed disposal system satisfies the Regional Board's criteria for individual waste disposal systems (minimum distances, percolation rates, soil characteristics, depth to ground water, ground slope, expansion area), as prescribed in Chapter 4.4 of this Water Quality Plan; *and*
- c. One of the following:
  - i. The proposed project is residential, inside an "Existing Land Development," the net lot area is 15,000 square feet or more, and the wastewater discharge will not exceed one equivalent dwelling unit (EDU) per net lot area per day. This criterion is based on existing septic density requirements, as prescribed in Chapter 4.4 of this Water Quality Plan. The net lot area is that contained inside the boundaries set forth in the legal lot description; or
  - ii. The proposed project is non-residential or

## 4.1, Waste Discharge Prohibitions

of mixed occupancy, inside an "Existing Land Development," the net lot area is 15,000 square feet or more, and the wastewater discharge does not exceed one EDU per net lot area per day, as determined using Table I-3 in the Uniform Plumbing Code.

For proposed projects in "Existing Land Development" that do not satisfy the above-stated exemption criteria, an exemption to the prohibition may be granted by the Regional Board's Executive Officer after submittal by the proposed discharger of a Report of Waste Discharge which includes geologic and hydrologic evidence and an acceptable engineering design which sufficiently demonstrate that the use of the proposed leaching system will not, of itself or in conjunction with the use of other systems in the area, result in a pollution or nuisance, or other adverse effects to water quality or beneficial uses. (Guidance for preparing a Report of Waste Discharge may be obtained by contacting the office of the Regional Board.)

For purposes of the above-stated exemption criteria, "Existing Land Development" is defined as subdivisions or individual parcels that have legal lot descriptions approved by local agencies prior to April 21, 1995. Further, it is understood that Lassen County's standards for use of septic tank systems require, at a minimum, compliance with the Regional Board's criteria for individual waste disposal systems.

The Regional Board will not issue discharge permits for proposed leaching or percolation systems on "new lots" inside the prohibition area. For purposes of this prohibition, "new lots" are defined as lots created for development after April 21, 1995 by means of parcel splits and/or land divisions. An exemption may be granted by the Regional Board for projects on "new lots," provided the project is necessary for public health and safety, or other necessary public services which, by their inherent nature, must be located in close geographic proximity to the served public. Examples of such public services would be schools and post offices. To obtain an exemption, the proposed discharger must submit a Report of Waste Discharge which includes geologic and hydrologic evidence and an acceptable

engineering design which sufficiently demonstrate that the use of the proposed leaching system will not, of itself or in conjunction with the use of other systems in the area, result in a pollution or nuisance, or other adverse effects to water quality or beneficial uses.

### ***Eagle Drainage Hydrologic Area***

(Figure 4.1-5)

1. New discharge of waste within the Spaulding Tract and Stones-Bengard subdivisions is prohibited after March 30, 1987. For the purposes of this prohibition, new discharge of waste is the installation of new septic systems, or expansion of existing septic systems.
2. The discharge of waste from the Spaulding Tract or Stones-Bengard subdivisions with other than a zero discharge of nutrients to any surface waters or ground waters in the Eagle Lake basin is prohibited after September 14, 1989.
3. The discharge of waste from Eagle's Nest Tract in excess of a five consecutive month period each calendar year is prohibited.
4. Use of dishwashers, washing machines, garbage disposals and detergents containing phosphates is prohibited in Eagle's Nest Tract.
5. The maximum development density for new development which discharges wastes to subsurface disposal systems shall be one single family dwelling equivalent per 20 acres. For non-residential development, and/or where pre-discharge nutrient removal is provided, single family dwelling equivalence shall be based on mean total nitrogen discharge or mean total phosphorus discharge to the subsurface disposal system(s), whichever is more restrictive. Approval by the Regional Board's Executive Officer is required for each system prior to discharge from the system. Before granting such approval, the Executive Officer must find (based on evidence presented by the proposed discharger) that soils have good phosphorus removal capability, and that the system will comply with all other applicable criteria contained in this Plan.

For purposes of the above prohibition, "new

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development” is defined as any subdivision of land in any area other than the existing Spaulding Tract, Stones-Bengard and Eagle's Nest Tract subdivisions.

6. The discharge of wastes containing nutrients from the wastewater treatment facility on lands administered by the U.S. Forest Service, Lassen National Forest, to surface waters or ground waters in the Eagle Lake basin is prohibited.
7. The discharge of wastes containing nutrients from the Bald Hills Campground to surface waters or ground waters in the Eagle Lake basin is prohibited.
8. The discharge of wastes containing nutrients from any new recreational facility or use area to surface waters or ground waters in the Eagle Lake basin is prohibited, except as described below. For purposes of this prohibition any new or increased discharge of waste from any recreational facility or use area other than that discharged as of July 15, 1985 is prohibited unless the nutrient discharge equivalent is less than or equal to one single family dwelling per 20 acres.
9. The discharge of wastes containing nutrients from any subsurface disposal system on a lot with an elevation of less than 5130 feet is prohibited.
10. The discharge of wastes from boats, marinas, or other shoreline appurtenances into the lakes or streams of the Hydrologic Area is prohibited.
11. The discharge of untreated sewage, garbage or other solid wastes, or industrial wastes into the surface waters of the Hydrologic Area is prohibited.
12. The discharge of waste earthen materials or of any other waste as defined in Section 13050(d) of the California Water Code which would violate the water quality objectives of this Basin Plan or otherwise adversely affect the water for beneficial uses of this Basin Plan, is prohibited.

### ***Little Truckee River Hydrologic Unit***

(Figure 4.1-6)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances to surface waters of the Little Truckee River HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the Little Truckee River HU is prohibited.
3. The discharge of any waste or deleterious material in the Little Truckee River HU which would cause or threaten to cause violation of any water quality objective contained in this Plan, or otherwise adversely affect or threaten to adversely affect the beneficial uses of water set forth in this Plan, is prohibited.
4. The following additional prohibitions shall apply to the Little Truckee River HU:
  - (a) The discharge of treated or untreated domestic sewage, industrial waste, garbage or other solid wastes, or any other deleterious material to surface waters of the Little Truckee River HU is prohibited.
  - (b) The discharge, attributable to human activities, of solid or liquid waste materials, including but not limited to soil, silt, clay, sand, or other organic or earthen material, to surface waters of the Little Truckee River HU is prohibited.
  - (c) The discharge or threatened discharge, attributable to human activities, of solid or liquid waste materials including soil, silt, clay, sand, and other organic and earthen materials to lands within the 100-year floodplain of the Little Truckee River or any tributary to the Little Truckee River is prohibited.

### **Exemption Criteria for Little Truckee River Hydrologic Unit and Truckee River Hydrologic Unit**

The Regional Board may grant exemptions to prohibition 4(c) above as it applies to the Little Truckee River HU and the Truckee River HU for the repair or replacement of existing structures, provided that the repair or replacement does not involve the loss of additional floodplain area or volume. For

## 4.1, Waste Discharge Prohibitions

example, if a building or residence is damaged or destroyed by fire, flooding, etc., the pre-existing structure could be repaired or a structure of identical (or smaller) size could be re-built on the same site in the footprint of the pre-existing building. Prior to granting any such exemption, the Regional Board shall require demonstration by the proposed discharger that all applicable Best Management Practices and mitigation measures have been incorporated into the project to minimize any potential soil erosion and/or surface runoff problems.

The Regional Board may also grant exemptions to prohibition 4(c) above as it applies to the Little Truckee River HU and the Truckee River HU for the following categories of new projects:

- (1) projects solely intended to reduce or mitigate existing sources of erosion or water pollution, or to restore the functional value to previously disturbed floodplain areas
- (2) bridge abutments, approaches, or other essential transportation facilities identified in an approved county general plan
- (3) projects necessary to protect public health or safety or to provide essential public services
- (4) projects necessary for public recreation
- (5) projects that will provide outdoor public recreation within portions of the 100-year floodplain that have been substantially altered by grading and/or filling activities which occurred prior to June 26, 1975.

An exemption to prohibition 4(c) above may be allowed for a specific new project only when the Regional Board makes all of the following findings:

- The project is included in one or more of the five categories listed above
- There is no reasonable alternative to locating the project or portions of the project within the 100-year floodplain
- The project, by its very nature, must be located within the 100-year floodplain. (This finding is not required for those portions of outdoor public recreation projects to be located in areas that were substantially altered by grading and/or filling activities before June 26, 1975.) The determination of whether a project, by its very nature, must be located in a 100-year floodplain

shall be based on the kind of project proposed, not the particular site proposed. Exemptions for projects such as recreational facility parking lots and visitor centers, which by their very nature do not have to be located in a 100-year floodplain, will not be allowed in areas that were not substantially altered by grading and/or filling prior to June 26, 1975.

- The project incorporates measures which will insure that any erosion and surface runoff problems caused by the project are mitigated to levels of insignificance.
- The project will not, individually or cumulatively with other projects, directly or indirectly, degrade water quality or impair beneficial uses of water.
- The project will not reduce the flood flow attenuation capacity, the surface flow treatment capacity, or the ground water flow treatment capacity from existing conditions. This shall be ensured by restoration of previously disturbed areas within the 100-year floodplain within the project site, or by enlargement of the floodplain within or as close as practical to the project site. The restored, new or enlarged floodplain shall be of sufficient area, volume, and wetland value to more than offset the flood flow attenuation capacity, surface flow treatment capacity and ground water flow treatment capacity lost by construction of the project. This finding will not be required for: (1) essential public health or safety projects, (2) projects to provide essential public services for which the Regional Board finds such mitigation measures to be infeasible because the financial resources of the entity proposing the project are severely limited, or (3) projects for which the Regional Board finds (based on evidence presented by the proposed discharger) that the project will not reduce the flood flow attenuation capacity, the surface flow treatment capacity, or the ground water flow treatment capacity from existing conditions. Also see Appendix B for copies of Orders 6-90-22 and 6-93-08 describing conditions under which the Executive Officer can grant exceptions.

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### **Definitions (applicable in the Little Truckee River prohibition above, and in the Truckee River prohibition below):**

“**Necessary**” shall mean when the appropriate governmental agency finds that a project is needed to protect public health and safety, to provide essential services, or for public recreation.

“**Public recreation**” shall mean a project which can be enjoyed by an entire community or neighborhood, or a considerable number of persons. In previously altered floodplain areas (defined as floodplain areas where soils, vegetation and hydrology are found by the Regional Board to have been substantially modified by human activities which occurred prior to June 26, 1975) “public recreation” is limited to public outdoor recreation facilities/activities such as hiking trails, bike paths, and similar recreation facilities/activities which do not involve construction of buildings or similar structures.

### ***Truckee River Hydrologic Unit***

(Figure 4.1-7 through 4.1-9)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances to surface waters of the Truckee River HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the Truckee River HU is prohibited.
3. The discharge of any waste or deleterious material in the Truckee River HU, which would cause or threaten to cause violation of any water quality objective contained in this Plan, or otherwise adversely affect or threaten to adversely affect the beneficial uses of water set forth in this Plan, is prohibited.
4. The following additional prohibitions shall apply to the Truckee River HU:
  - (a) The discharge of treated or untreated domestic sewage, industrial waste, garbage or other solid wastes, or any other deleterious material to surface waters of the Truckee River HU is prohibited.
  - (b) The discharge, attributable to human activities, of solid or liquid waste materials, including but not limited to soil, silt, clay,

sand, or other organic or earthen material, to surface waters of the Truckee River HU is prohibited.

- (c) The discharge or threatened discharge, attributable to human activities, of solid or liquid waste materials including soil, silt, clay, sand, and other organic and earthen materials to lands within the 100-year floodplain of the Truckee River or any tributary to the Truckee River is prohibited. *(Exemptions to this prohibition may be granted by the Regional Board for certain projects. Exemption criteria are listed above under the discharge prohibitions for the Little Truckee River HU.)* Also see Appendix B for copies of Orders 6-90-22 and 6-93-08 describing conditions under which the Executive Officer can grant exceptions.
5. Discharge of wastewater or wastewater effluent resulting in an average total nitrogen concentration in the (undiluted) wastewater exceeding 9 mg-N/liter entering the Truckee River or any of its tributaries above the Boca Reservoir outlet confluence is prohibited. (Figure 4.1-8)
6. Further discharge from the secondary wastewater treatment facilities of Alpine Springs County Water District, Squaw Valley County Water District, Truckee Sanitary District, Placer County Service Area No. 21, Tahoe City Public Utility District, and North Tahoe Public Utility District is prohibited. (Figure 4.1-9)
7. No discharge of domestic wastewater to individual facilities such as septic tank-leachfield systems shall be permitted for any subdivisions (as defined by the Subdivision Map Act, Government Code 66424) which did not discharge prior to October 16, 1980. This prohibition shall apply to all areas where underlying ground waters are tributary to the Truckee River or any of its tributaries above the confluence of the Boca Reservoir outlet and the Truckee River (Figure 4.1-8). (Regionwide septic system density criteria apply to the portions of the Truckee River HU outside of this prohibition area.)



## 4.1, Waste Discharge Prohibitions

An exemption to this prohibition may be granted whenever the Regional Board finds (based on geologic and hydrologic evidence presented by the proposed discharger) that operation of individual domestic wastewater facilities in a particular area will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses. (See Figure 4.1-8A.) Also see Appendix B for a copy of Order 6-81-07 which describes a point system used by the Regional Board for evaluating requests for exemptions to this prohibition.

8. The discharge of wastes or wastewater to individual disposal facilities (such as septic tank-leachfield systems) within the Glenshire and Devonshire subdivisions is prohibited. (Figure 4.1-7)

An exemption to this prohibition may be granted for existing domestic wastewater facilities whenever the Regional Board's Executive Officer finds (based on geologic and hydrologic evidence presented by the proposed discharger) that continued operation of existing individual wastewater facilities will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses. An exemption to this prohibition may be granted for new leaching or percolation systems whenever the Regional Board's Executive Officer finds (based on geologic and hydrologic evidence presented by the proposed discharger) that leaching system disposal will not, individually or collectively, result in a pollution or nuisance, or other adverse affects to water quality or beneficial uses.

9. Exclusion of certain existing septic tank subdivisions from the site-specific waste discharge prohibitions above is not a mandate for build-out of all such subdivisions, and it is assumed that a large portion of existing lots currently approved for septic tank systems will eventually be sewer to the Tahoe-Truckee Sanitation Agency (TTSA).
10. Once sewer lines are installed in a subdivision or area, the discharge of wastes or wastewater to individual systems (such as septic tank-leachfield systems) from all new dwellings constructed or installed within 200 feet of the sewer line shall be prohibited.

11. Continued onsite discharge of septic tank effluent from structures within 200 feet of any existing sewer line connecting to TTSA, including the Truckee River Interceptor, where a septic tank-leachfield system is found to function improperly at any time, and/or where septic tank-leachfield construction is found to be in violation of the minimum criteria listed in this Plan, is prohibited.

### ***Lake Tahoe Hydrologic Unit***

This Basin Plan contains a separate chapter (Chapter 5) concerning Lake Tahoe and its watershed. Discharge prohibitions in effect for the Lake Tahoe HU are included in that chapter. Prohibitions are in effect in the Lake Tahoe HU for discharges and threatened discharges including, but not limited to, discharges or threatened discharges to lands, surface waters, ground waters, Stream Environment Zones, floodplains, and fish spawning habitats within the Lake Tahoe HU.

See Chapter 5 for discharge prohibitions and exemption criteria in effect for the Lake Tahoe HU. Also see Appendix B, Orders 6-70-48, 6-71-17, 6-74-139, 6-90-22, and 6-93-08 which describe conditions for exemptions.

### ***Carson River Hydrologic Units***

(Figure 4.1-10)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances to surface waters of the East Fork Carson River HU or West Fork Carson River HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the East Fork Carson River HU or West Fork Carson River HU is prohibited.
3. The discharge of any waste or deleterious material in the East Fork Carson River HU or West Fork Carson River HU, which would cause or threaten to cause violation of any water quality objective contained in this Plan, or otherwise adversely affect or threaten to adversely affect the beneficial uses of water set forth in this Plan, is prohibited.

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### ***Walker River Hydrologic Units***

(Figure 4.1-11)

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances to surface waters of the East Walker River HU or West Walker River HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the East Walker River HU or West Walker HU is prohibited.
3. The discharge of any waste or deleterious material within the East Walker River HU or West Walker River HU, which would cause or threaten to cause violation of any water quality objective contained in this Plan, or otherwise adversely affect or threaten to adversely affect the beneficial uses of water set forth in this Plan, is prohibited.

### ***Mono and Owens Hydrologic Units***

(Figures 4.1-12 through 4.1-19)

1. The discharge of waste to surface water, including sewage or sewage effluent, is prohibited in the following locations:
  - (a) Mill Creek and Lee Vining Creek watersheds (Figure 4.1-12)
  - (b) Rush Creek watershed above the outlet from Grant Lake (Figure 4.1-12)
  - (c) The Owens River and its tributaries upstream of Crowley Lake above elevation 7,200 feet (Figure 4.1-13)
  - (d) The Owens River and its tributaries downstream of Crowley Lake above elevation 5,000 feet (Figure 4.1-14)

An exemption to this prohibition may be granted whenever the Regional Board finds (based on geologic and hydrologic evidence presented by the proposed discharger) that the discharge of waste to surface waters will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses.

2. The discharge of waste from existing leaching or percolation systems is prohibited in the following areas:
  - (a) Rush Creek watershed above the outlet of Grant Lake (Figure 4.1-12)

- (b) Mammoth Creek watershed above elevation 7,650 feet, including the drainage area of the community of Mammoth Lakes (Figure 4.1-15)

An exemption to this prohibition may be granted whenever the Regional Board's Executive Officer finds (based on geologic and hydrologic evidence presented by the proposed discharger) that the continued operation of septic tanks, cesspools, or other means of waste disposal in a specific area will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses, and that the sewerage of such area would have a damaging effect upon the environment.

3. The discharge of waste is prohibited within the following portions of Inyo County Service Area No. 1:

- (a) Assessment District No. 1 (Fig. 4.1-16)
  - (b) Assessment District No. 2 (Fig. 4.1-17)
  - (c) City of Bishop (Fig. 4.1-16)

An exemption to this prohibition may be granted whenever the Regional Board's Executive Officer finds (based on geologic and hydrologic evidence presented by the proposed discharger) that the continued operation of septic tanks, cesspools, or other means of waste disposal in a specific area will not, individually or collectively, directly or indirectly, adversely affect water quality or the water for beneficial uses, and that the sewerage of such area would have a damaging effect upon the environment

An exemption to this prohibition may be granted whenever the Regional Board finds that a solid waste disposal site operated in accordance with an approved solid waste disposal plan will not, directly or indirectly, adversely affect water quality or beneficial uses.

4. The discharge of waste from new leaching and percolation systems is prohibited in the following areas (For this prohibition, new systems are any installed after May 15, 1975):
  - (a) Rush Creek watershed above the outlet from Grant Lake (Figure 4.1-12)
  - (b) Mammoth Creek watershed upstream of the

## 4.1, Waste Discharge Prohibitions

confluence of Sherwin and Mammoth Creeks (Figure 4.1-18)

- (c) The following portions of Inyo County Service Area No. 1:
  - (1) Assessment District No.1 (Figure 4.1-16)
  - (2) Assessment District No. 2 (Figure 4.1-17)
  - (3) Rocking K Subdivision (Fig. 4.1-16)
  - (4) City of Bishop (Fig. 4.1-16)
- (d) Mammoth Creek watershed, including the drainage area of the community of Mammoth Lakes, and the Sherwin Creek watershed upstream of the confluence of Sherwin and Mammoth Creeks. (Figure 4.1-15)

An exemption to this prohibition may be granted whenever the Regional Board's Executive Officer finds (based on geologic and hydrologic evidence presented by the proposed discharger) that leaching system disposal will not, directly or indirectly, individually or collectively, result in a pollution or nuisance, or other adverse affects to water quality or beneficial uses.

- 5. The discharge of waste within the following described area from new or existing leaching or percolation systems is prohibited (For this prohibition, new systems are any installed after May 15, 1975):

The area commonly known as the Hilton Creek/Crowley Lake communities included within the W/2, SW/4, Section 25, E/2, SE/4 and the SW/4, SE/4 and the S/2, SW/4 of Section 26, N/2, NE/4, NE/4, Section 34, N/2, NW/4 and the N/2, SE/4, NW/4 and the W/2, NE/4, Section 35, T4S, R29E, MDB&M. (Figure 4.1-19)

An exemption to the prohibition against discharge of waste from new septic/leaching systems may be granted by the Regional Board's Executive Officer after presentation by the proposed discharger of geologic and hydrologic evidence and an acceptable engineering design which sufficiently demonstrate that the use of the proposed leaching system will not, of itself or in conjunction with the use of other systems in the area, result in a pollution or nuisance, or other adverse affects to water quality or beneficial uses.

An exemption to the prohibition against discharge of waste from existing septic/leaching systems

may be granted by the Regional Board's Executive Officer after presentation by the discharger of geologic and hydrologic evidence that the continued use of an existing leaching disposal system will not, individually or collectively, result in a pollution or nuisance, or other adverse affects to water quality or beneficial uses.

### ***Amargosa Hydrologic Unit***

(Figure 4.1-20)

- 1. The discharge of septic tank pumpings (septage) or chemical toilet wastes to other than a sewage treatment plant or certified waste hauler shall be prohibited as soon as a treatment plant for that particular regional service area has provided the capability of handling such wastes.

### ***Searles Valley Hydrologic Area***

(Figure 4.1-21)

- 1. The discharge of septic tank pumpings (septage) or chemical toilet wastes to other than a sewage treatment plant or certified waste hauler shall be prohibited as soon as a treatment plant for that particular regional service area has provided the capability of handling such wastes.

### ***Antelope Hydrologic Unit***

(Figure 4.1-22)

- 1. The discharge of waste to surface water is prohibited above elevation 3,500 feet.

An exemption to this prohibition may be granted whenever the Regional Board finds that the discharge of waste to surface waters will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses.

- 2. The discharge of septic tank pumpings (septage) or chemical toilet wastes to other than a sewage treatment plant or certified waste hauler shall be prohibited as soon as a treatment plant for the particular regional service area has provided the capability of handling such wastes.

### ***Mojave Hydrologic Unit***

(Figure 4.1-23 and 4.1-24)

- 1. The discharge of waste to surface water in the Mojave Hydrologic Unit that is tributary to the West Fork Mojave River or Deep Creek, above elevation 3,200 feet (approximate elevation of

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Mojave Forks Dam), is prohibited. (Figure 4.1-23)

An exemption to this prohibition may be granted by the Regional Board whenever the Regional Board finds (based on evidence presented by the proposed discharger) that the discharge of waste is not directly to surface waters, and will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses.

2. The discharge of waste within the following areas is prohibited (Figure 4.1-23):

- (a) The Silverwood Lake watershed
- (b) The Deep Creek watershed above elevation 3,200 feet
- (c) The Grass Valley Creek watershed above elevation 3,200 feet

An exemption to this prohibition may be granted whenever the Regional Board finds that a solid waste disposal site operated in accordance with an approved solid waste disposal plan will not, directly or indirectly, adversely affect water quality or beneficial uses.

3. The discharge of waste from new leaching or percolation systems is prohibited in the following areas (Figure 4.1-23):

- (a) The Silverwood Lake watershed
- (b) Deep Creek and Grass Valley Creek watersheds above elevation 3,200 feet

For this prohibition, "new" systems are any installed after May 15, 1975.

An exemption to this prohibition may be granted whenever the Regional Board's Executive Officer finds that the operation of septic tanks, cesspools, or other means of waste disposal in a particular area will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses, and that the sewerage of such area would have a damaging effect upon the environment.

4. The discharge of wastes of sewage-bearing origin to surface waters in the Mojave River upstream of the Lower Narrows at Victorville is prohibited. (Figure 4.1-24)

An exemption to this prohibition may be granted by the Regional Board whenever the Regional Board finds (based on evidence presented by the proposed discharger) that the discharge of waste is not directly to surface water, and will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses.

5. The discharge of waste within the following described area is prohibited (Figure 4.1-24):

The area generally north of State Highway Number 18 commonly known as Apple Valley Desert Knolls, included within the NE/4, Sec. 12; NW/4, NW/4, Sec. 12; NE/4, NW/4, Sec. 12; N/2, SE/4, NW/4, Sec. 12; N/2, SW/4, NW/4, Sec. 12; N/2, S/2, SE/4, NW/4, Sec. 12; N/2, N/2, Sec. 11; N/2, SW/4, NW/4, Sec. 11; N/2, N/2, SE/4, NE/4, Sec. 11; N/2, NE/4, Sec. 10; SW/4, NE/4, Sec. 10; N/2, NE/4, NW/4, SE/4, Sec. 10; NW/4, NW/4, SE/4, Sec. 10; N/2, SE/4, NE/4, Sec. 10; SW/4, SE/4, NE/4, Sec. 10; E/2, Sec. 3; Sec. 2; and Sec. 1 of T5N, R4W, SBB&M and the NW/4, Sec. 7; NW/4, Sec. 6; NE/4, Sec. 6; SW/4, Sec. 6; W/2, SE/4, Sec. 6; and the W/2, E/2, SE/4, Sec. 6 of T5N, R3W, SBB&M and the S/2, Sec. 36; S/2, S/2, NW/4, Sec. 36; S/2, S/2, NE/4, Sec. 35; SE/4, Sec. 35; S/2, SW/4, Sec. 35; and the NE/4, SW/4, Sec. 35 of T6N, R4W, SBB&M and the S/2, Sec. 31 of T6N, R3W, SBB&M.

An exemption to this prohibition may be granted by the Regional Board's Executive Officer for new or existing wastewater leaching or percolation (septic) systems after presentation by the proposed discharger of geologic and hydrologic evidence that leaching system disposal will not, individually or collectively, result in a pollution or nuisance, or other adverse effects to water quality or beneficial uses.

6. The discharge of septic tank pumpings (septage) and chemical toilet wastes to other than a sewage treatment plant or a certified waste hauler shall be prohibited as soon as a treatment plant for the particular regional service area has provided the capability of handling such wastes.

## 4.2 SPILLS, LEAKS, COMPLAINT INVESTIGATIONS, AND CLEANUPS

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The Regional Board receives complaints of discharges through verbal or written notification from the public to staff at either of the Regional Board offices. The Regional Board responds to complaints of discharges (such as spills, leaks, intentional dumping, etc.) of substances which may impact water quality. It is the policy of the Regional Board to ensure that responses to all complaints involving threats to water quality be made in an expeditious manner. Proper response includes the following components:

- Thorough documentation of complaints.
- Appropriate follow-up, including: site inspections, referral to (or notification of) other regulatory agencies, corrective actions, enforcement actions, etc.
- Notification to complainant, as appropriate, of findings and subsequent actions.

Subsequent follow-up actions include determination of responsible party, enforcement, or issuance of waste discharge requirements.

The Regional Board notifies other responsible agencies (e.g., local public health, law enforcement, and fire officials, and/or the State Departments of Toxic Substances Control, Fish and Game, Pesticide Regulation, Integrated Waste Management Board, etc.) whenever the content of a complaint falls within another agency's jurisdiction.

Except for a discharge in compliance with waste discharge requirements, any person who causes or permits any reportable quantity of hazardous substance or sewage to be discharged in or on any waters of the State, or discharged or deposited where it is or probably will be discharged in or on any waters of the State, shall, as soon as possible, notify the Office of Emergency Services of the discharge in accordance with the spill reporting provision of the State toxic disaster contingency plan. The person shall also immediately notify the State

Board or the appropriate Regional Board of the discharge (CA Water Code § 13271).

Similarly, any person who discharges any oil or petroleum product under the above stated conditions shall, as soon as possible, notify the Office of Emergency Services of the discharge in accordance with the spill reporting provision of the State oil spill contingency plan. Immediate notification of an appropriate agency of the federal government, or of the appropriate Regional Board (in accordance with the reporting requirements set under CA Water Code § 13267 or 13383) shall satisfy the oil spill notification requirements of this paragraph (CA Water Code § 13272).

### ***Major Hazardous Spills***

The Regional Board staff will respond to assist local agencies and work cooperatively at large-scale hazardous material releases resulting from surface transportation accidents. The Regional Board staff's role is primarily to provide immediate, onsite technical assistance concerning water quality in order to minimize the potential damage to the public health and safety, and the environment. Regional Board staff will interact with local authorities in an organized and predictable manner in accordance with the California Office of Emergency Services Railroad Accident Prevention and Immediate Deployment Plan, or RAPID (Public Utilities Code Section 7718). Regional Board staff activities include: (1) providing information on existing downstream beneficial uses and potential impacts from the substance being released, (2) providing toxicity information about the substance, (3) setting up a water and sediment monitoring program, (4) collecting samples or requesting that a local agency equipped to enter a hazardous area take samples for the Regional Board, and (5) coordinating available resources (lab support, vehicles, sampling equipment).

### ***Reportable Quantities Of Hazardous Waste And Sewage Discharges***

Water Code Section 13271 requires that the State Board and the Department of Toxic Substances Control adopt regulations establishing reportable quantities for substances listed as hazardous wastes or hazardous materials pursuant to Section 25140 of the Health and Safety Code. Reportable quantities are those which should be reported because they may pose a risk to public health or the environment if discharged to ground or surface water.

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Similarly, the State Board was required to adopt regulations establishing reportable quantities for sewage. These requirements for reporting the discharge of sewage and hazardous materials do not supersede waste discharge requirements or water quality objectives.

The regulations for reporting spills of hazardous materials are given in Sections 2701, 2703, and 2705 of Chapter 2, Subchapter 3, of Title 19 of the California Code of Regulations and are incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### ***Proposition 65 Program***

The Safe Drinking Water and Toxic Enforcement Act of 1986 (Proposition 65), became effective January 1, 1987. Proposition 65 (CA Health and Safety Code § 25249.5, et seq.) prohibits discharges of any chemical “known to the State to cause cancer or reproductive toxicity” to a potential source of drinking water, with certain exceptions. It also requires “clear and reasonable warnings,” with certain exceptions, to be provided prior to an exposure to any of the listed chemicals (list is described below). Implementation of the Proposition specifies certain actions for designated governmental employees and for private parties.

#### ***Designated Governmental Employees***

Health and Safety Code Section 25180.7 requires designated governmental employees to disclose specific information to a local Board of Supervisors and a local health officer in the event of a hazardous discharge or threatened hazardous discharge (as defined below). A designated employee is an employee so identified by his or her (state or local) government agency who is required to sign a conflict of interest statement. A list of designated employee positions for the State and Regional Boards is available from the State Board's Office of the Chief Counsel.

Any designated employee who knowingly and intentionally fails to report information, as required by Proposition 65, shall be subject to imprisonment (not more than 3 years), fines (\$5,000 to \$25,000), and upon felony conviction, forfeit state employment. There is no liability for designated employees who, in

good faith, report hazardous waste discharges to the counties that are later determined not to be a substantial threat to the public health and safety.

Section 25180.7 of the Health and Safety Code states: “Any designated government employee who obtains information in the course of his official duties revealing the illegal discharge or threatened illegal discharge of a hazardous waste within the geographical area of his jurisdiction and who knows that such discharge or threatened discharge is likely to cause substantial injury to the public health or safety must, within seventy-two hours, disclose such information to the local Board of Supervisors and to the local health officer.” The information is disclosed via a Proposition 65 Notification Report, which includes the following information:

- discharge type
- how the discharge was discovered
- location of discharge
- probable discharger
- possible contacts
- concentration of contaminant in soil and/or water

#### ***Private Party Responsibilities***

Private parties must examine workplace chemicals, facilities emissions and products to determine if chemicals subject to the Proposition are present. If the chemicals are determined to be present at levels which cause significant risks, the private parties must provide precautionary warnings as specified by the Proposition. The attorney general, or any district attorney or city attorney may initiate enforcement actions against a violator. Also, any person or organization may bring an action in the public interest if the above officials are notified and fail to diligently prosecute the violation within 60 days. Exceptions to these warning requirements and discharge prohibitions are included in the Proposition.

#### ***Proposition 65 List***

The Proposition requires the State Governor to publish a list of chemicals known to cause cancer or reproductive toxicity, and revise and republish the list with any new information at least once per year. The

## 4.2, Spills, Leaks, Complaint Investigations, and Cleanups

first list was published in February 1989. More than 300 chemicals and substances have been listed as of 1992. The list is included in the California Code of Regulations (22 Cal. Code of Regs. § 12000[b-c]). Subsection (b) lists the chemicals known to cause cancer; Subsection (c) lists the chemicals known to cause reproductive toxicity.

### ***Requirements for Site Investigation and Remediation***

The State Board adopted State Board Resolution No. 92-49 "Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304" in June of 1992. The Resolution contains the policies and procedures which all Regional Boards shall follow for the oversight and regulation of investigations and cleanup and abatement activities for all types of discharge or threat of discharge subject to Section 13304 of the Water Code. (CA Water Code § 13304 requires that any person who has discharged or discharges waste into waters of the State in violation of any waste discharge requirement or other order or prohibition issued by a Regional Board or the State Board, or who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into waters of the State and creates, or threatens to create, a condition of pollution or nuisance may be required to clean up the discharge and abate the effects thereof. This Section authorizes the Regional Board to require complete cleanup of all waste discharged and restoration of affected water to background conditions, i.e., to the water quality that existed before the discharge.)

Thus, the Regional Board will follow State Board Resolution No. 92-49 for determining:

- when an investigation is required;
- scope of phased investigations necessary to define the nature and extent of contamination or pollution;
- cost-effective procedures to detect, clean up or abate contamination;

- reasonable schedules for investigation cleanup, abatement, or any other remedial action at a site.

State Board Resolution No. 92-49 outlines the five basic elements of a site investigation. Any or all elements of an investigation may proceed concurrently, rather than sequentially, in order to expedite cleanup and abatement of a discharge, provided that the overall cleanup goals and abatement are not compromised. State Board Resolution No. 92-49 investigation and cleanup and abatement activity components are as follows:

- **Preliminary site assessment:** To confirm the discharge and identity of dischargers; to identify affected or threatened waters of the State and their beneficial uses; and to develop preliminary information of the nature, and horizontal and vertical extent of the discharge;
- **Soil and water investigation:** To determine the source, nature and extent of the discharge with sufficient detail to provide the basis for decisions regarding subsequent cleanup and abatement actions, if any are determined by the Regional Board to be necessary;
- **Proposal and selection of cleanup action:** To evaluate feasible and effective cleanup and abatement actions, and to develop preferred cleanup and abatement alternatives;
- **Implementation of cleanup action:** To implement the selected alternative and verify progress via monitoring; and
- **Monitoring:** To confirm short- and long-term effectiveness of cleanup and abatement.

State Board Resolution No. 92-49 directs the Regional Board to ensure that the discharger is aware of and considers techniques which provide a cost-effective basis for initial assessment of a discharge such as use of current and historical photographs and site records, soil gas surveys, shallow geophysical surveys, and remote sensing techniques, as well as standard site assessment techniques (e.g., sampling and analyses of surface water, sediment, aquatic biota, ground water, and/or soil).

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As directed by State Board Resolution No. 92-49, the Regional Board will also ensure that the discharger is aware of and considers the following cleanup and abatement methods or combinations thereof, to the extent that they may be applicable to the discharge or threat thereof:

- Source removal and/or isolation
- In-place treatment of soil or water (bioremediation, aeration, fixation)
- Excavation or extraction of soil, water, or gas for on-site or off-site treatment (techniques include bioremediation, thermal destruction, aeration, sorption, precipitation, flocculation, sedimentation, filtration, fixation, evaporation)
- Excavation or extraction of soil, water, or gas for appropriate recycling, re-use, or disposal.

In every case, effluent discharged to waters of the Region shall contain essentially none of the following substances:

Chlorinated hydrocarbons  
Toxic substances  
Harmful substances that may bioconcentrate or bioaccumulate  
Excessive heat  
Radioactive substances  
Grease, oil, and phenolic compounds  
Excessively acidic and basic substances  
Heavy metals such as lead, copper, zinc, mercury, etc.  
Other deleterious substances

In addition, the following general discharge requirements are also applicable to discharges to waters of the Region:

- a. Neither the treatment nor the discharge shall cause a nuisance.
- b. The discharge of wastewater except to the designated disposal site is prohibited.
- c. All facilities used for collection, transport, treatment, or disposal of waste shall be adequately protected against overflow, washout, and flooding from a 100-year flood.

- d. A monitoring program shall be required. The monitoring program and reports shall include items and a time schedule to be determined by the Regional Board considering the needs and benefits to be obtained (CA Water Code § 13267).

### **Cleanup Levels**

State Board Resolution No. 92-49 also requires conformance with State Board Resolution No. 68-16 and applicable provisions of the California Code of Regulations, Title 23, Chapter 15, to the extent feasible. State Board Resolution No. 92-49 directs the Regional Board to ensure that dischargers are required to clean up and to abate the effect of discharges. This cleanup and abatement shall be done in a manner that promotes attainment of background water quality, or the highest water quality which is reasonable if background levels of water quality cannot be restored. The determination of what is reasonable shall consider all demands being made and to be made on those waters and the total values involved, beneficial and detrimental, economic and social, tangible, and intangible. Any cleanup less stringent than background shall be consistent with maximum benefit to the people of the State and shall not unreasonably affect present and anticipated beneficial uses of such water.

Where cleanup to background is infeasible, cleanup standards will be set:

- at the lowest concentrations for the individual pollutants which are technically and economically achievable;
- so as not to exceed the maximum concentrations allowable under applicable statutes and regulations for individual pollutants (including water quality standards in State and Regional Board water quality control plans and policies);
- so as not to pose a hazard to health or to the environment; and,
- so that the theoretical risks from chemicals associated with the release are considered additive across all media of exposure and are considered additive for those pollutants which cause similar toxicologic effects and for those which are carcinogens.



### ***Ground Water Cleanup Levels***

The overall cleanup level established for a waterbody is based upon its most sensitive beneficial use. In all cases, the Regional Board first considers high quality or naturally occurring "background" concentration objectives as the cleanup levels for polluted ground water and the factors listed above in "Cleanup Levels." Generally, compliance with approved cleanup levels must occur at all points within the plume of pollutants.

Ground water cleanup levels are approved on a case-by-case basis by the Regional Board, following the guidance and criteria found in the State Board's Resolution 92-49. Approved cleanup levels will consider the mobility, toxicity, and volume of pollutants. Further guidance for cleanup feasibility may be found in Subpart E of the National Oil and Hazardous Substances Pollution Contingency Plan (40 CFR Part 300); Section 25356.1(c) of the California Health and Safety Code; and USEPA's guidance documents on the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA).

### ***Soil Cleanup Levels***

The Regional Board will determine soil cleanup levels for the unsaturated zone based upon threat to water quality. In its determination, the Regional Board will use guidance from the USEPA, and Cal/EPA's Office of Health Hazard Assessment, and Department of Toxic Substances Control.

If it is unreasonable to clean up soils to background concentration levels, the Regional Board may consider site-specific recommendations for soil cleanup levels above background provided that applicable ground water quality objectives are met and health risks from surface or subsurface exposure meet current guidelines. The Regional Board may require follow-up ground water monitoring to verify that ground water is not polluted by chemicals remaining in the soil. The Regional Board may require that soils with remaining pollutants are covered and managed to minimize pollution of surface waters and/or exposure to the public. If significant amounts of waste remain onsite, the Regional Board may implement provisions contained in the California Code of Regulations, Title 23, Chapter 15 to the extent applicable.

### ***Spills, Leaks, Investigations, and Cleanups (SLIC Program)***

The SLIC Program was established by the State Board so that Regional Boards could oversee cleanup of illegal discharges, contaminated properties, and other unregulated releases adversely impacting the State's waters but not covered by another program.

Sites managed within the SLIC Program include sites with pollution from recent or historic spills, subsurface releases (e.g., pipelines, sumps), complaint investigations, and all other unauthorized discharges that pollute or threaten to pollute surface and/or ground waters. Investigation, remediation, and cleanup at SLIC sites proceed as directed in State Board Resolution No. 92-49 as described above.

### ***Use of the Cleanup and Abatement Account to Fund Cleanups***

The State Water Resources Control Board manages the Cleanup and Abatement Account (CAA) Fund. The CAA receives funds statewide as a result of court judgments from civil and criminal actions and from administrative civil liabilities.

The California Water Code provides for the disbursement of funds from the CAA to:

- Public agencies with the authority to clean up waste or abate its effects; and
- Regional Boards attempting to remedy an actual or potential water pollution problem for which adequate resources have not been budgeted.

The State Board has the authority to approve funding. Applicants do not have a right to these funds.

The Regional Board's Executive Officer, his/her designee, or a public agency may request emergency funds orally for amounts up to \$50,000. These requests are to be directed to the Chief Counsel. In the absence of that individual, other designated staff should be called in the order listed: the Executive Director, the Chief Deputy Director, or the Administrative Services Division Chief. Any of these four individuals may review and approve the

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request. Within one week following the oral request, the requesting agency shall submit the terms in writing. Non-emergency requests must be written to be considered by the State Board, and must include a specific Regional Board Resolution.

The agency or Regional Board receiving the funds shall notify the Office of Chief Counsel (OCC) upon project completion and submit a follow-up report. This report must describe the work accomplished and fund recoupment. OCC will review the report to verify that the agency performed the work.

OCC shall pursue the recovery of CAA funds expended for cleanup and abatement when a discharger refuses to perform or pay for the work.

Any funds not committed or expended within 12 months of encumbrance or approved project end date (whichever is later) shall be disencumbered. The agency has 90 days to submit a bill. The Executive Director may grant a time extension if no additional funding is required. Disencumbered funds become available for other projects.

If additional funding is required, approval must be given by the State Board or the designated approval authority (for emergency requests).

### ***Federal Superfund Program***

The federal "Superfund" program was established in 1980 with the passage of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA). The CERCLA provided funding and guidelines for the cleanup of the most threatening hazardous waste sites in the nation. High priority sites scheduled for cleanup under this program are placed on the National Priority List (see Section 4.12, "Military Installations").

### ***Risk Assessment***

In site-specific risk assessments, cleanup levels must be set to maintain the excess upperbound lifetime cancer risk to an individual less than 1 in 10,000 ( $10^{-4}$ ) or a cumulative toxicological effect as measured by the Hazard Index of less than one. For all sites performing risk assessments, an alternative with an excess cancer risk 1 in 1,000,000 ( $10^{-6}$ ) or less must also be considered. Risk assessment procedures are found in the USEPA's "Risk Assessment Guidance for Superfund" (Volume I,

Parts A, B, C, and Supplemental Guidance, 1989). Additional information may be found in Cal/EPA's Office of Environmental Health Hazard Assessment guidelines.

## **4.3 STORMWATER RUNOFF, EROSION, AND SEDIMENTATION**

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Water quality problems related to stormwater discharges, erosion and sedimentation are among the most frequent and widespread water quality problems in portions of the Lahontan Region which receive significant amounts of precipitation. Such problems are interrelated because eroded sediment is often carried to surface waters in stormwater. However, wind erosion and deposition are also locally important problems. Erosion and surface runoff are considered the most critical controllable sources of nutrient loading to Lake Tahoe (see Chapter 5). The following are general discussions of stormwater and erosion problems and relevant control measures. More specific information is included in subsequent sections on specific sources such as land development, agriculture, and resources management activities.

### **Stormwater Problems and Control Measures**

The term “stormwater” includes surface runoff resulting from rainfall and snowmelt. It is essentially synonymous with “urban runoff,” “highway runoff,” and “surface runoff” (as used in Chapter 5 of this Plan which deals with the Lake Tahoe Basin).

Under natural conditions, most rainfall and snowmelt is absorbed by soils and taken up by vegetation, and very little surface runoff occurs. Air pollutants in precipitation are largely removed by soils and vegetation before they reach surface waters. (Natural surface runoff events can be significant in the case of desert flash floods, and where soils and vegetation have been disturbed by natural events such as wildfires.) Human activities in watersheds, especially the creation of large amounts of impervious surface (e.g., roads, parking lots, and buildings) can greatly increase the potential for surface runoff, reduce the potential for soil/vegetation treatment of chemicals in rain and snow, and add a large variety of contaminants to the runoff discharge.

Human development of a watershed affects surface runoff quality by increasing the intensity of peak discharges, the volume of runoff per storm, the velocity of runoff during the storm, and the frequency

and severity of flooding. These changes can lead to increases in stream bedload sediment transport and streambank erosion, and to consequent degradation of aquatic habitat.

Urban runoff quality varies to some extent with land use (industrial vs. commercial vs. residential). Stormwater constituents of concern include sediment (from construction sites and unstabilized areas); other particulate matter (including glass and plastics); nutrients (from sediment, fertilizer, and animal wastes); and petroleum products, solvents, wood preservatives, paints, and heavy metals from wear and tear on roads, buildings, and vehicle parts. Organic matter (e.g., from animal wastes and fallen leaves) can give stormwater a significant biochemical oxygen demand (BOD). Coliform bacteria (from soils, animal excrement, and sewage spills) can also be present. Toxic “priority pollutants” in urban runoff include lead, zinc, copper, arsenic, chromium, cadmium, nickel, cyanide, and asbestos. In mountainous areas of the Lahontan Region, runoff containing salt and other deicing chemicals used on roads and parking lots during the winter is of concern (see the “Land Development” section of this Chapter). High intensity stormwater flows reaching surface waters can also raise stream temperatures, scour streambeds, and damage aquatic habitat, particularly fish spawning habitat.

Stormwater quality also varies with time. In California, which generally has dry summers and wet winters, pollutants can accumulate on pavement over the summer and can be flushed into surface waters in high concentrations by the first significant fall rainstorm. These high “first flush” concentrations may be especially stressful to aquatic organisms. Runoff from later storms may have lower pollutant concentrations. Spring snowmelt may also provide a flush of accumulated atmospheric acids and nutrients, including nitrogen, into surface waters (see the discussion of atmospheric deposition in the “Resources Management and Restoration” section of this Chapter). Flushing by desert flash floods and by summer thunderstorms in mountainous portions of the Lahontan Region are both of concern.

Nutrients from stormwater are considered a major source of pollution to Lake Tahoe. Deicing compounds are of special concern in the Lake Tahoe/Truckee region because the death of roadside vegetation due to salt impacts can increase erosion, and thus sediment and nutrient loading, to sensitive surface waters. Few quantitative data are available

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on concentrations of heavy metals and other toxic pollutants in stormwater in these areas.

Although stormwater quality (particularly that of urban and highway runoff) has not been well studied elsewhere in the Lahontan Region, many communities and highways are located near surface waters. Stormwater runoff of metals, deicing agents, and petroleum products from paved surfaces may be contributing to water quality problems. Even in desert areas, infrequent flood events may flush pollutants from urban surfaces and lead to surface and/or ground water quality problems.

Surface water “in systems designed or modified to collect or treat...storm water runoff” is not considered a “source of drinking water” under State Board Resolution 88-63 (Appendix B), “provided that the discharge from such systems is monitored to assure compliance with all relevant water quality objectives as required by the Regional Boards.” The “source of drinking water” designation affects the implementation of Proposition 65 (see “Spills, Leaks, Complaint Investigations, and Cleanups” section of this Chapter) in relation to toxic substances in stormwater. However, most surface and ground waters in the Lahontan Region which receive treated or untreated stormwater **are** designated sources of drinking water. Protection of these sources is a major consideration in the Regional Board's regulatory process.

### ***Stormwater Control Measures***

Implementation of control measures for the different types of nonpoint sources which are discussed throughout this Chapter will help to prevent water quality problems related to stormwater. Erosion control is particularly important.

Much of the information below is taken from the “State of California Stormwater Best Management Practices Handbooks,” prepared by the American Public Works Association Storm Water Task Force (APWA Task Force 1993). Also, see the general discussion of Best Management Practices (BMPs) in the introduction to this Chapter.

This Basin Plan does not include detailed discussion of specific stormwater BMPs. Such detail is provided in a variety of BMP Handbooks (e.g., TRPA 1988, APWA Task Force 1993, USEPA 1993). Different

types of controls for stormwater may be justified in different locations depending upon the type of development and the sensitivity of the affected waters.

Examples of source control BMPs for stormwater problems include control of air pollutants (see “Resources Management and Restoration” section on atmospheric deposition), enforcement of anti-litter ordinances, educational programs (to limit fertilizer and pesticide use by home gardeners and dumping of waste motor oil in storm drains), street and storm drain maintenance practices, spill prevention and cleanup, and BMPs for erosion control. Ultimately, nationwide efforts to redesign pollutant sources, comparable to the phaseout of leaded gasoline, may be necessary to reduce or eliminate some urban runoff constituents (e.g., zinc from tire wear and asbestos from brake linings).

Land use controls can also function as stormwater source controls. Protection and restoration of natural vegetation, soils and the duff layer, particularly in steep headwater areas, and in wetlands, floodplains, and riparian areas, preserves natural infiltration and nutrient uptake capabilities, as does limitation of impervious surface coverage. Naturally functioning soil/vegetation systems, particularly wetland systems, can act as buffers between urban areas and surface waters.

Examples of treatment control BMPs for stormwater include infiltration, wet ponds, extended detention basins, biofilters (such as grassy swales), media filtration (e.g., a settling basin followed by a sand filter), oil/water separators, and constructed wetlands. Because of differences in efficiency among BMPs, combinations of different methods often provide the best treatment.

The following are important considerations in the choice of treatment control BMPs:

- Because treatment methods are not 100 percent efficient, and the efficiency of treatment is difficult to predict, the highest priority should be given to source control. Source control is often less expensive than treatment.
- The type of pollutants to be treated (dissolved vs. particulate, nutrients vs. toxics, or combinations of pollutants) and the variability of pollutant

concentrations among storms and/or snowmelt events will affect the efficiency of treatment.

- Many treatment BMPs using vegetation were developed in states with wetter climates than California's, where vegetation can be maintained without irrigation. The need for irrigation of vegetation in stormwater treatment systems during the summer is an important factor in the Lahontan Region. The long-term performance of vegetative treatment systems under the harsh winter climates of the mountainous portions of the Lahontan Region has also not been well documented.
- Treatment BMP measures often require frequent visual inspections and periodic maintenance to ensure operation at maximum efficiency.
- The "design storm" for sizing of treatment facilities varies with local precipitation regimes. The design storm for Lake Tahoe facilities is specified in the local BMP handbook (TRPA 1988, Vol. II). The Regional Board may specify design storms for other areas in stormwater permits.
- Treatment BMPs may have both extra environmental benefits (passive recreation opportunities, wildlife habitat, ground water recharge) and adverse environmental side effects (potential drowning and mosquito breeding hazards in ponds, ground water contamination by infiltration).

"Areawide treatment systems" for municipal stormwater which involve combinations of infiltration, retention and detention basins, and natural and artificial wetlands, are being proposed in the Lake Tahoe Basin (see Chapter 5). Their ability to meet effluent limitations has not yet been demonstrated. In some states, wastewater treatment plants similar to those used for domestic wastewater have been constructed to treat stormwater.

#### ***Utilization of Wetlands for Stormwater Treatment***

Natural and artificial wetlands are employed elsewhere in the U.S. for treatment of municipal wastewater and acid mine drainage. Large scale wetland treatment systems for urban runoff are in service in coastal areas of California. The utilization

of "Stream Environment Zones" for removal of sediment and nutrients from stormwater in the Lake Tahoe Basin is an important part of that area's water quality program (see Chapter 5). In general, wetlands slow the flow of stormwater, allowing time for settling out of sediments, adsorption of dissolved constituents onto soils, and uptake of nutrients by soil microorganisms and rooted vegetation (see "Wetlands Protection" in Section 4.9 of this Chapter for a more detailed discussion of wetland functions).

Natural wetlands in the Lahontan Region are waters of the State and of the United States. They have designated beneficial uses and are subject to all of the water quality objectives in Chapter 3 of this Basin Plan, including nondegradation objectives for water quality and for biological communities and populations. Because the long-term impacts of urban, highway, and mine stormwater discharges on beneficial uses of natural wetlands are unknown (particularly in terms of bioaccumulation and bioconcentration of toxic trace metals), such wetlands should ideally be used only for final dissolved nutrient removal after pretreatment by other means has removed oil and grease, sediment, and sediment-bound metals. The quality of stormwater discharged to natural wetlands should be fully protective of designated beneficial uses. Long-term monitoring of stormwater impacts, especially biological impacts, on wetland ecosystems in the Lahontan Region is needed to support future Regional Board decisions on protection and utilization of such systems.

Artificial, or constructed wetlands, may be built specifically for the purposes of treating stormwater runoff. If not created as mitigation for the loss of natural wetlands, constructed wetlands need not attempt to replicate all of the functions (e.g., wildlife habitat) of natural wetlands. The Regional Board will not generally designate beneficial uses for or assign water quality objectives to wetlands created solely for the purpose of stormwater treatment. Such wetlands may be as simple as a gravel bed planted with cattails, or they may include pretreatment devices such as forebays or detention ponds, to reduce sediment loading and thus improve their efficiency.

Important considerations for those constructing artificial wetlands for the treatment of stormwater include:

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- Wetlands can act as “sinks” for pollutants. If pollutants accumulate to levels that become toxic, remedial action(s) may be required.
- The efficiency of pollutant removal will vary with the seasons. Winter temperatures and ice formation will reduce or halt pollutant removal by plants and microorganisms. Nutrients may be released from the wetland seasonally as vegetation decays. Over a 12-month period, a constructed wetland may be no more effective than a wet pond.
- The ability of a constructed wetland to treat certain pollutants such as phosphorus may decline over time as soils become saturated with the pollutant and plants reach maximum density. Cleanout of accumulated sediments, harvesting and replanting of wetland vegetation, or other maintenance activities may be necessary to preserve the stormwater treatment function. A qualified wetland ecologist should be involved in the design and installation of wetland vegetation. Constructed wetlands should be designed to facilitate access for maintenance. (As of 1992, constructed wetlands were exempt from the requirement to obtain a Section 404 permit for the removal of accumulated material.)

Because the ability of constructed wetlands to meet effluent limitations for discharges to other waters has not been demonstrated over the long-term under the environmental conditions within the Lahontan Region, it is important for wetland proponents to consult with Regional Board staff during the planning phase.

### ***NPDES Permits***

The 1987 amendments to the federal Clean Water Act mandated the issuance of NPDES permits for stormwater discharges from certain types of municipalities, industries, and construction sites. The State and Regional Boards are administering the stormwater NPDES program in California. The State Board interprets federal stormwater control regulations to “include the use of BMPs to control and eliminate sources of pollutants and limitations which prohibit the discharge of non-storm water.” A set of statewide BMP handbooks has been prepared to provide guidance for dischargers on compliance with the NPDES permits (APWA Task Force 1993).

BMPs include schedules of activities, prohibitions of

practices, maintenance procedures, and other management practices to prevent or reduce pollution. For industrial stormwater discharges, BMPs also include treatment devices, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste removal, or drainage from raw material storage (APWA Task Force 1993).

The statewide permits prohibit most non-stormwater discharges. Certain non-stormwater discharges, such as discharges from firefighting, fire hydrant flushing, and uncontaminated ground water resulting from dewatering activities, may be permitted if they do not cause significant pollution problems. However, all direct waste discharges to surface waters are prohibited in many parts of the Lahontan Region; these prohibitions would supersede the exceptions in the general permits.

### ***Municipal NPDES Stormwater Permits***

Municipal stormwater NPDES permits are required for municipalities with populations over 100,000, for drainage systems interconnected with the drainage systems of such municipalities, and for municipalities which are determined to be significant contributors of pollutants. The collective populations of the portions of Los Angeles and San Bernardino Counties within the Lahontan Region may warrant the issuance of municipal stormwater NPDES permits (the coastal portions of these Counties already have such permits). Because of the extraordinary resource values of Lake Tahoe, and the threat to its water quality posed by stormwater discharges containing sediment and nutrients, the State Board determined in 1980 that municipal stormwater was a significant source of pollutants and directed that stormwater NPDES permits should be issued to local governments. Municipal stormwater NPDES permits have been issued to the portions of Placer and El Dorado Counties within the Lake Tahoe Basin, and to the City of South Lake Tahoe, even though their populations are less than 100,000. A special set of surface runoff effluent limitations applies to stormwater discharges in the Lake Tahoe Basin (see Chapter 5).

Municipal stormwater NPDES permits require the development of a management program for construction activities within the permittee's jurisdiction. The program must: (1) address appropriate planning and construction procedures, (2) ensure BMP implementation at, and inspection and

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monitoring of, construction sites which discharge into municipal storm sewers, and (3) provide for education or training for construction site operators. The factors that should be addressed in a municipal stormwater management program are as follows:

#### **For Residential/Commercial Activities:**

- Roadway and drainage facility operations and maintenance programs
- BMP planning for new development and redevelopment projects
- Retrofitting existing or proposed flood control projects with BMPs
- Municipal waste handling and disposal operations
- Pesticide, herbicide, and fertilizer use controls

#### **For Improper Discharge Activities:**

- Prevention, detection, and removal program for illegal connections to storm drains
- Spill prevention, containment, and response program
- Program to promote proper use and disposal of toxic materials
- Reduction of stormwater contamination by leaking/overflowing separate sanitary sewers

#### **For Industrial Activities:**

- Inspection and control prioritization and procedures
- Monitoring of significant industrial discharges

#### **For Construction and Land Development Activities:**

- Water quality and BMP assessments during site planning
- Site inspection and enforcement procedures
- Training for developers and contractors

*Source:* APWA Task Force (1993)

The municipal and statewide NPDES construction permit programs interact. The municipality sets construction policies and standards, and is expected to enforce all local stormwater ordinances, floodplain management regulations, and local standards for grading and erosion control. Post-construction control measures required under the statewide construction permit (such as final site grading, and maintenance of erosion and drainage control measures) will be subject to municipal review and approval through existing procedures.

Because municipal stormwater permits have been in place in California for only a short time, the details of financing and implementation of control programs are still being worked out. In other states, areawide "stormwater utilities" have taken responsibility for construction, operation and maintenance of facilities.

#### ***Construction NPDES Stormwater Permit***

The USEPA's guidance for the issuance of stormwater NPDES permits (USEPA 1993), treats construction projects as a subset of industrial discharges. The State Board treats industrial and construction discharges separately, and has issued a statewide construction NPDES permit. The permit applies to construction projects resulting in land disturbance of five acres or greater; the area requirement affects both one-time disturbances and phased projects which cumulatively disturb more than five acres. (A court decision may result in application of the NPDES program to smaller projects, but guidance is not yet available.) The permit does not apply to routine or emergency maintenance work sponsored by public agencies, to dredging and/or filling permitted by the U.S. Army Corps of Engineers, or to projects on Indian lands or within the Lake Tahoe Basin.

Project proponents are required to: (1) prepare a Stormwater Pollution Prevention Plan (SWPPP) before construction begins, (2) file a Notice of Intent (NOI) with the State Board before construction begins, and (3) file a Notice of Termination with the State Board once construction is complete. These requirements are summarized as follows:

- The NOI certifies that the applicant will comply with conditions in the statewide general NPDES permit. It is not a permit application and does not require approval, although an annual fee must be

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submitted with it.

- The SWPPP is directed toward construction staff; it describes erosion and runoff control measures to be used during and after construction, and a plan to inspect and maintain these control measures. The SWPPP may be revised during construction in response to changed conditions, or if the properly installed BMPs are ineffective in preventing sediment transport off the site. Revisions to the SWPPP are also required if there are changes in activities which could result in a significant amount of pollutants discharged in stormwater.
- The State Board must be notified (via a Notice of Termination form) once construction is complete. It must also be notified if a change of ownership occurs during construction. In this case, a revised NOI must be submitted, and the SWPPP must be revised by the new owner to reflect any changes in construction conditions. The general construction permit requires that the project owner arrange for maintenance of drainage/stormwater control facilities after project completion; maintenance may be done by private parties or by a public agency such as a community service district. Municipalities may require maintenance agreements.

Construction project proponents may request to be placed under individual NPDES permits rather than the general permit. The Regional Board may issue individual stormwater NPDES permits to construction projects when more stringent controls are necessary to protect water quality. As noted above, individual construction projects may also be regulated under a municipality's NPDES management program.

### ***Industrial NPDES Stormwater Permits***

The State Board has adopted a statewide general industrial NPDES permit which applies to facilities which discharge stormwater to surface waters either directly or through a storm drain system. The general permit does not apply to facilities which discharge stormwater to a municipal sanitary sewer system, or to facilities which discharge to evaporation ponds, percolation ponds, or dry wells (ground water injection wells) where there is no discharge to surface waters under any circumstances. The general industrial permit applies to the following types of facilities:

- “heavy” manufacturing facilities
- certain other types of manufacturing facilities if materials are exposed to stormwater
- active and inactive mining and oil and gas facilities
- recycling facilities
- transportation facilities (including marinas)
- facilities subject to the requirements of 40 CFR Subchapter N (facilities subject to USEPA-promulgated stormwater effluent limitation guidelines, new source performance standards, or toxic pollutant effluent standards)
- hazardous waste treatment, storage, or disposal facilities
- landfills, land application sites, and open dumps
- steam electric generating facilities
- wastewater treatment plants with design flows greater than 1 million gallons per day.

The list above is a general summary from the draft statewide BMP handbook for industrial permits (APWA Task Force 1993). Some specific facilities within the categories above may not necessarily require NPDES permits. More detailed lists of specific industries requiring permits are contained in the statewide industrial NPDES permit, which is included as an appendix to the handbook.

For facilities such as wastewater treatment plants which discharge both stormwater and a primary industrial effluent to surface waters, both the general industrial stormwater NPDES permit and an individual NPDES permit for the primary effluent discharge would apply.

In addition to the stormwater industrial general permit, Regional Boards may, at their discretion, issue an industry-specific general permit. Industries may request individual NPDES permits instead of the general permit. Because the process is expensive and time-consuming, Regional Boards may choose **not** to issue an individual permit. Regional Boards



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are only expected to consider individual permits where individual facilities have unique characteristics or pose significant threats to water quality.

There is relatively little manufacturing industry in the Lahontan Region. Industrial facilities of concern include mines and mineral processing operations, energy production plants, automobile junkyards and repair shops, lumberyards, corporation yards, concrete batch plants, metal plating shops, carpet and steam cleaners, airports, and marinas.

Industrial stormwater discharges must meet the requirements of Clean Water Act Sections 301 and 402, which mandate the use of best available technology economically available (BAT) and best conventional pollution control technology (BCT) to reduce pollutants, and any more stringent controls necessary to meet water quality standards. Compliance with the requirements of a variety of other laws and regulations for the control of hazardous materials and hazardous wastes may help to reduce potential stormwater pollutants. Such programs include state and local laws to control toxic air pollutants, hazardous material storage and emergency response planning, the workers' right-to-know program, and hazardous waste source reduction and management review.

The industrial general permit process involves submittal of a Notice of Intent to the State Board, and preparation of a Storm Water Pollution Prevention Plan (SWPPP) and monitoring program. Requirements for NOIs and SWPPPs are similar to those discussed above for construction permits; they are discussed in detail in the BMP handbook (APWA Task Force 1993). The stormwater management programs developed by municipalities under NPDES permits (above) may include regulation of stormwater discharges from industries to municipal storm drain systems. Industries should check with local stormwater management authorities to identify applicable requirements. Other considerations in industrial stormwater control include possible needs for stormwater control facilities to comply with state and local air quality regulations, fire code requirements, and local sewer district requirements for discharges to a sanitary sewer.

#### ***Waste Discharge Requirements***

The Regional Board issues waste discharge requirements (WDRs) addressing both stormwater and erosion control, rather than NPDES permits, to smaller construction projects in sensitive areas such as the Lake Tahoe, Truckee River, and Eagle Lake Basins, and the Mammoth Lakes area. As noted in Chapter 5, a set of general WDRs has been adopted for small construction projects in the Lake Tahoe Basin. For smaller projects in less sensitive areas, waivers of WDRs may be appropriate. Waivers are best used to regulate small, short-term projects which do not present a threat to water quality. Specific types of projects for which waivers of stormwater WDRs may be considered are identified in the Regional Board's current waiver policy (see Chapter 6).

When reviewing environmental documents for projects which may be placed under WDRs, Regional Board staff should give special attention to stormwater control needs in relation to receiving water objectives, particularly the non-degradation and toxics objectives contained in this Basin Plan and the USEPA's National Toxics Rule.

WDRs should address inspection, operation, and maintenance of stormwater control facilities, as well as their installation.

Requirements for use of stormwater BMPs in connection with new construction should be distinguished from requirements for "retrofit" of BMPs to existing development. The most active retrofit program in the Lahontan Region is being implemented in the Lake Tahoe Basin (see Chapter 5). Retrofit is being addressed in WDRs for some dischargers elsewhere, such as ski resorts in the Truckee River HU. However, the Regional Board may issue WDRs, including requirements for stormwater control, for any discharge which causes or threatens to cause water quality problems.

Regional Board staff should continue to evaluate the need for municipal stormwater permits for communities outside of the Lake Tahoe Basin, particularly in sensitive watersheds such as the Truckee River, June Lakes, and Mammoth/Hot Creek areas. As part of this evaluation, staff should investigate needs for retrofit of stormwater BMPs. As an alternative to a municipal permit, WDRs could be

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issued to facilities with large areas of impervious surface (e.g., existing shopping centers, convention centers, sports stadiums, etc.) which do not fall under one of the other NPDES categories. If local governments independently adopt requirements for the application of BMPs and for treatment of stormwater to ensure attainment of standards, municipal permits may not be necessary for communities with fewer than 100,000 residents.

Only one set of general stormwater effluent limitations has been adopted in the Lahontan Region: the "Tahoe Regional Runoff Guidelines" (see Chapter 5). As more information becomes available about surface runoff quality in different areas, the Regional Board should consider adopting other effluent limitations for specific areas or types of stormwater discharges.

There are a large number of inactive mines in the Lahontan Region (see "Mining, Industry, and Energy Development" section of this Chapter). Limited biological and ambient water quality monitoring to date indicates that erosion and stormwater from these mines may be contributing to impairment of beneficial uses of surface waters, particularly in the Owens HU. Under the State Board's Toxic Substances Monitoring Program (see Chapter 7) elevated levels of metals have been detected in the tissues of fish from a number of water bodies with inactive mines in their watersheds. Regional Board staff should continue to review Industrial NPDES permit NOIs for these mines and should determine the need for individual permits. Monitoring programs should be adopted where appropriate to document impacts of mine stormwater on water and sediment quality and on aquatic biota. (The USEPA is proposing to develop and issue general a general stormwater permit for inactive mines on federal lands.)

Through the Section 319 outreach program, Regional Board staff should continue to provide information to other agencies, dischargers, and the public about stormwater problems, permitting requirements, and voluntary BMP implementation.

Very little information is available on the quality of stormwater in most parts of the Lahontan Region, or on its impacts on beneficial uses. The Regional Board should encourage Caltrans, local governments, road maintenance entities, and

university researchers to conduct additional studies of stormwater quality and impacts.

### ***Stormwater Control Measures Implemented by Other Agencies***

The U.S. Forest Service and Bureau of Land Management jurisdictions in California, and the California Department of Transportation, have adopted statewide plans under Section 208 of the Clean Water Act which include commitments to implement BMPs for erosion and surface runoff control in connection with their activities. The Regional Board reviews the activities of these agencies under Memoranda of Understanding and Management Agency Agreements. (See the summaries of these plans in Chapter 6, and the discussions of impacts in the "Resources Management," "Land Development," and "Recreation" sections of this Chapter.) Stormwater controls are being implemented (usually together with erosion controls) in watershed restoration activities under a number of Coordinated Resource Management Plans (CRMPs; see "Range Management" in Section 4.9 of this Chapter). These plans often involve cooperation among federal and state agencies, and private landowners.

The Regional Board may issue waste discharge requirements to Caltrans and to local governments to control the impacts of stormwater from road construction and maintenance activities (see "Land Development" section of this Chapter). Caltrans developed a statewide Section 208 plan which was approved by the State Board in 1979; it contains a commitment to implement BMPs but does not include great detail on the BMPs themselves. The State Board should encourage Caltrans to update its 208 plan to provide such detail, with particular attention to:

- stormwater and erosion control along existing highways
- erosion control during highway construction and maintenance
- reduction of direct discharges (e.g., through culverts)
- reduction of runoff velocity
- infiltration, detention and retention practices

### **4.3, Stormwater Runoff, Erosion, and Sedimentation**

- management of deicing compounds, fertilizer, and herbicide use
- spill cleanup measures
- treatment of toxic stormwater pollutants

Since Caltrans' contractors are responsible for most BMP implementation on highways, the selection of qualified contractors and the ongoing education of construction and maintenance personnel are particularly important.

Caltrans is required to obtain a municipal NPDES stormwater permit for discharges of stormwater from state-owned roads located in geographic areas for which municipal stormwater NPDES permits have been issued. Caltrans may be issued an individual stormwater permit which is separate from the permit issued to the municipality, or the Regional Board may require Caltrans to join as a co-permittee with the local agency which has jurisdiction over disposal of stormwater.

Local governments, whether or not they are under municipal stormwater NPDES permits, have authority to control stormwater discharges. A number of State laws and regulations affecting local governments have important implications for stormwater control. These include the General Plan Act, the California Environmental Quality Act, and the Subdivision Map Act. Local Governments may adopt zoning ordinances, flood control and drainage ordinances, and sewer use ordinances. As a result of the "non-designated" Section 208 planning process in the 1970s, some local governments in the Lahontan Region evaluated stormwater-related problems and strengthened their grading ordinances to prevent erosion and sedimentation. A BMP handbook was developed for the high elevation portions of Placer and Nevada Counties, although the BMPs were never formally certified.

All local governments within the Lahontan Region should consider the prevention and control of stormwater problems as high priorities in zoning for, and design of, new development and redevelopment. Needs for retrofit of stormwater controls to existing development should be considered on an areawide basis through periodic general plan updates. Local governments are strongly encouraged to apply for

federal grant funds under Sections 205(j), 314, and 319 of the Clean Water Act for studies of stormwater problems and implementation of control measures.

Flood control agencies should consider the water quality impacts of flood management programs as well as flood control objectives. Flood control facilities should be designed, operated and maintained to reduce pollutant concentrations in stormwater discharges.

The Tahoe Regional Planning Agency implements land use controls and sets conditions in its permits for construction projects which serve to control stormwater discharges in the Lake Tahoe Basin (see Chapter 5 of this Basin Plan).

Voluntary implementation of stormwater control BMPs by private parties (including retrofit to existing development) will be an important factor in achieving complete control of this pollution source. Public education programs, including newsletters distributed to homeowners, extension and "master gardener" programs, BMP demonstration sites, school curricula, videos, electronic bulletin boards, etc., are being developed and implemented by a variety of public agencies, schools and colleges, and environmental and citizens groups. Better coordination of these programs is desirable to make information widely available and to avoid duplication of effort.

## **Erosion and Sedimentation**

Erosion has been defined as: "The wearing away of the land surface by running water, wind, ice, or other geological agents, including such processes as gravitational creep," and sedimentation as: "The process by which mineral or organic matter is removed from its site of origin, transported, and deposited by wind, water or gravity" (California Resources Agency 1978).

Erosion is a natural process, which generally proceeds at a slow rate unless large-scale vegetation disturbance occurs (e.g., as a result of wildfire or intentional land clearing activities). Human activities in a watershed can greatly accelerate the rate and amount of erosion.

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The potential for erosion is determined by soil characteristics (such as particle size and gradation, organic content, soil structure, and soil permeability), vegetative cover, topography (slope length and steepness), and the frequency, intensity, and duration of precipitation. Many parts of the Lahontan Region are characterized by highly erodible soils, steep slopes, and harsh climates which limit the reestablishment of vegetation after disturbance.

Wind erosion, transport and deposition of sediment and toxic trace elements (such as arsenic) into downwind surface waters are problems in some desert areas of the Lahontan Region. Although wind erosion from desert playa lakebeds is a natural process, water diversions from tributaries of other desert lakes have partly or completely dried them up, increasing the likelihood of wind erosion. In some cases, human activities such as agriculture, mining, and illegal dumping, have increased the levels of pollutants subject to wind erosion. Owens Lake has been estimated to contribute five percent of all the particulate air pollution in North America (Polakovic 1993). Windblown arsenic concentrations from Mono Lake pose a human cancer risk of 1:10,000, which is one hundred times more dangerous than toxic factory emissions (Polakovic 1993). During drought years, windblown dust from the bed of Honey Lake in Lassen County can be carried about 40 miles to the Reno, Nevada area.

Sedimentation of surface waters affects beneficial uses by increasing turbidity, and physically altering streambed and lakebed habitat. Sediment affects prey capture by sight-feeding predators, clogs gills and filters of fish and aquatic invertebrates, covers and impairs fish spawning substrates, reduces survival of juvenile fish, reduces angling success, and smothers bottom dwelling plants and animals. Nutrients (such as phosphorus) and trace metals are often associated with sediment. Suspended sediment particles can act as substrates for the growth of bacteria which can concentrate dissolved nutrients from the water column. Toxic pollutants in stormwater have been found to concentrate in sediments. Sediment-bound pollutants can be remobilized under suitable environmental conditions.

Sediment can reduce the hydraulic capacity of stream channels, causing an increase in flood crests and flood damage. It can fill drainage channels, especially along roads, plug culverts and storm

drainage systems, and increase the frequency and cost of maintenance.

Sedimentation can decrease the useful lifetime of a reservoir by reducing storage capacity for municipal supplies and increasing treatment costs to remove turbidity. Sedimentation of harbors and drainage systems results in higher maintenance costs and potential problems associated with disposal of removed material. The accumulation of sediment in recreational lakes affects boating activity in the shorezone, and can lead to demands for dredging to deepen marinas and channels.

Farmers are generally aware that soil loss is an economic as well as an environmental problem. Homeowners may not be aware of this unless their homes and neighborhood streets are damaged by mudslides or streambank or lakeshore erosion.

Understanding the cumulative impacts of all past, present, and proposed human activities in a watershed is important in predicting the impacts of erosion on surface waters. Various sediment loading models have been developed. The U.S. Forest Service, Pacific Southwest Region has developed a "Cumulative Watershed Effects" methodology to predict sediment loading from timber harvests. This method has been adapted in the Lake Tahoe Basin for the evaluation of the impacts of new ski resort construction and the effectiveness of offsetting watershed restoration projects (see "Recreation" section of this Chapter).

### ***Erosion and Sedimentation Control Measures***

Erosion and sedimentation control measures are discussed in detail later in this Chapter in connection with a variety of problem types. They may be summarized as follows:

- Avoidance or limitation of disturbance of soils and vegetation, especially during the wet season.
- Use of structural and/or vegetative Best Management Practices (BMPs) to stabilize soils during and after activities which involve soil disturbance. Erosion control BMPs may require maintenance and possibly eventual replacement.

- Retrofit of BMPs, implementation of remedial erosion control projects, and watershed restoration projects to correct problems from past soil-disturbing activities.

***Erosion and Sedimentation Control  
Measures Implemented by the Regional  
Board***

Eroded sediment and other earthen materials which reach surface waters as a result of human activities are considered waste discharges under the Porter-Cologne Water Quality Control Act. Such discharges are subject to the prohibitions discussed elsewhere in this Chapter.

Under the State Board's 1988 Nonpoint Source Management Plan, the general approach to erosion control is to rely on voluntary implementation of BMPs, and to use regulatory controls if necessary. Because of the sensitivity of the Lahontan Region's waters and the high erodibility of its soils, the Regional Board takes a regulatory approach to erosion control for many types of new development in the mountainous parts of the Region (see the sections on "Land Development" and "Recreation" in this Chapter).

Statewide municipal, industrial, and construction NPDES permits can involve the implementation of erosion control measures. The Regional Board can issue waste discharge requirements or conditional waivers for construction projects and activities which do not fall under these statewide permits, or to projects which pose special threats to water quality, in order to prevent or mitigate the impacts of erosion and sedimentation.

As described elsewhere in this Chapter, the Regional Board works with other agencies and private landowners, often under Management Agency Agreements, to ensure that BMPs for erosion control are implemented in connection with timber harvesting and other silvicultural activities, mining, agriculture, range management, and recreational activities on public and private lands. In cooperation with the Tahoe Regional Planning Agency, the Regional Board implements a comprehensive erosion control program in the Lake Tahoe Basin (see Chapter 5). Specific erosion control guidelines have also been adopted for the Mammoth area; they are included in the "Land Development" section of this Chapter.

***Erosion and Sedimentation Control  
Measures Implemented by Other Agencies***

Some of the most erosion-sensitive lands in the Lahontan Region are protected from major watershed disturbance because they are under public ownership and are being managed for wilderness or low intensity, undeveloped recreation uses. Acquisition of other sensitive lands by public agencies such as the Wildlife Conservation Board and by private land trust and conservancy agencies can further reduce the risk of erosion and sedimentation problems. Public land acquisition programs are an important factor in reducing sedimentation to Lake Tahoe.

The U.S. Forest Service, U.S. Bureau of Land Management, and California Department of Transportation adopted statewide "208 plans" in the 1970s which include commitments to implement BMPs for erosion control. The USFS has developed a detailed BMP handbook (USFS 1979). The California Department of Forestry and Fire Protection's Forest Practice Rules also address erosion control, and its "Urban Forestry Program" provides advice and assistance to owners of smaller private forest parcels.

The U.S. Soil Conservation Service, in cooperation with Resource Conservation Districts, provides advice on agricultural erosion control. In some areas, such as the Tahoe Basin, the Resource Conservation Districts can assist homeowners in design of BMPs. University Extension offices also provide assistance on erosion control.

Local governments, through their planning and zoning authority, have the ability to direct new development to areas where it will cause the fewest erosion problems. Grading ordinances can limit the extent of grading without a permit, require erosion and sediment control plans which meet specific standards, and require posting of performance bonds to ensure proper implementation of erosion control measures. The State has developed a model grading ordinance (California Resources Agency 1978). Many of the local governments within the Lahontan Region strengthened their grading ordinances as a result of the "208 planning" process in the 1970s. These ordinances should be updated from time to time as the "state-of-the-art" in erosion control evolves. Local governments with municipal NPDES stormwater control permits are now required to address erosion

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control as part of their stormwater management planning process.

The Tahoe Regional Planning Agency has recognized the importance of windblown sediment in nutrient loading to Lake Tahoe, and has called for increases in the rate of BMP retrofit, and additional controls on offroad vehicle use, to reduce wind erosion. The Great Basin Air Pollution Control District is leading an interagency effort to reduce wind erosion from the Owens Lake bed through means such as vegetative stabilization. The need for and feasibility of similar controls for other ephemeral lakes in the Lahontan Region (such as Honey Lake, Mono Lake, and the Alkali Lakes in Modoc County) should be investigated.

Remedial erosion control projects to correct problems associated with past land disturbance activities are being implemented throughout the Lahontan Region by public agencies such as the U.S. Forest Service and Caltrans, and by public/private cooperative efforts such Coordinated Resource Management Plans (CRMPs). Such efforts should be continued and expanded wherever feasible. See the discussion of watershed restoration programs in "Resources Management and Restoration" section of this Chapter.

## 4.4 MUNICIPAL AND DOMESTIC WASTEWATER: TREATMENT, DISPOSAL, AND RECLAMATION

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Municipal and domestic wastewater discharges can cause chemical, bacteriological and toxic contamination to both ground and surface waters. Ground and/or surface water contamination can also occur from poor disposal practices, such as discharging wastes into unlined ponds, pits or sumps. Such waste discharges are regulated by the Regional Board or a designated agency with proper authority. Municipal wastewater, individual waste disposal systems, effluent limitations and policies under Regional Board authority are discussed below. Most of these requirements and policies are implemented through the Regional Board permitting process. However, some requirements are implemented by local agencies. For example, under a Memorandum of Understanding with the Regional Board, the County Health Departments issue permits to install and operate individual waste disposal systems. Methods used to determine compliance with limitations and requirements are further discussed in this Section.

Waste discharge prohibitions concerning sewage are listed Section 4.1, "Waste Discharge Prohibitions." Effluent limitations and treatment policies concerning wastewater treatment and disposal are set forth below. Discussion of specific wastewater facilities in the Lahontan Region follows the policy statements.

### Effluent Limitations

Effluent limitations for disposal of treated point source wastes to surface waters are developed for individual point sources and included in waste discharge requirements or NPDES permits. They are numeric and narrative limits placed on the quality and quantity of the waste discharge or effluent. Effluent limitations are based on water quality objectives for the area of effluent disposal and applicable state and federal policies and effluent limits. Numeric and narrative water quality objectives and policies are based on beneficial uses established for the receiving waters. Treatment process selection is

discussed in general for wastewater discharges and more specifically for two types of disposal: surface water disposal and land disposal. Waste discharge prohibitions related to treated point source wastes also determine methods of treatment and disposal. Prohibitions concerning wastewater are contained in the Waste Discharge Prohibitions section, above. Treatment policies, including pretreatment, unlined sewage ponds, constructed wetlands, package treatment plants and wastewater reclamation, are discussed under "Treatment Policies" below.

In the past, federal water quality control programs for surface water protection emphasized a "technology-based" approach to regulation of waste disposal. The current emphasis is on "water quality based controls." States have been directed to identify "Water Quality Limited Segments," which are surface water bodies that are not attaining water quality objectives or protection of beneficial uses and are not expected to do so even with technology-based controls. For these waters, states must conduct point and nonpoint source wasteload allocations, and establish Total Maximum Daily Loads (TMDLs) of pollutants which can be permitted from each discharger to ensure attainment and maintenance of water quality objectives and protection of beneficial uses. TMDLs are used, together with a margin of safety, to set effluent limitations in discharge permits. Water Quality Limited segments are identified through the State's Water Quality Assessment Process (Chapter 6). In 1992, the State Board established priorities for developing TMDLs for the State Water Quality Limited Segments. The Regional Board has identified Water Quality Limited Segments and will continue to do so.

Because the Lahontan Region has many high quality water bodies where state and federal nondegradation policies and regulations apply, effluent limitations are set to prevent degradation of water quality. Special considerations in effluent limitations for particular treatment plants (such as the Tahoe-Truckee Sanitation Agency) are discussed in the "Facilities Discussion" below.

### General Requirements

Discharge requirements are prescribed for each discharger on a case-by-case basis; however, in every case, industrial and municipal effluent discharged to waters of the Region shall contain essentially none of the following substances:

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Chlorinated hydrocarbons  
Toxic substances  
Harmful substances that may bioconcentrate or bioaccumulate  
Excessive heat  
Radioactive substances  
Grease, oil, and phenolic compounds  
Excessively acidic and basic substances  
Heavy metals such as lead, copper, zinc, mercury, etc.  
Other deleterious substances

Furthermore, any person who is discharging or proposes to discharge waste, other than into a community sewer system, must file a Report of Waste Discharge (RWD) with the Regional Board unless this requirement is waived by the Regional Board. Detailed lists of information needed in the Report of Waste Discharge can be obtained from Regional Board staff. Upon receipt of the RWD, the Regional Board, with information and comments received from state agencies and the public, will prescribe discharge requirements including any appropriate limitations on biological and mineral constituents, as well as toxic or other deleterious substances. Additionally, revised waste discharge reports may be required prior to additions of waste, changes in treatment methods, changes in disposal area or increases in effluent flow.

Discharge requirements will be established that are consistent with the water quality objectives for the receiving water (see Chapter 3 of this Plan), including wasteload allocations or Total Maximum Daily Loads (TMDLs) established for the discharge, the State Board's "non-degradation" policy, the federal anti-degradation and anti-backsliding regulations, and the principle of obtaining the optimum beneficial use of the Basin's water resources.

### ***Land Disposal of Sewage Effluent***

Land disposal of sewage effluent is exempt from the land disposal requirements contained in the California Code of Regulations, Title 23, Chapter 15 (see Solid and Liquid Waste Section). Some sewage-related discharges, such as sludge and septage may be regulated by Chapter 15. Land disposal of sewage effluent includes disposal to evaporation-percolation basins, irrigation of land, disposal to constructed or natural wetlands, drying ponds or

beds for municipal effluent sludge, and disposal to lined evaporation ponds.

Principal factors affecting treatment process selection for land disposal are the nature of soils and ground waters in the disposal areas and, where irrigation is involved, the nature of crops (see Wastewater Reclamation Policy). Wastewater characteristics of particular concern are total salt content, nitrate, boron, pathogenic organisms, and toxic chemicals. Where percolation alone is considered, the nature of underlying ground waters is of particular concern. Treatment processes should be tailored to insure that local ground waters are not degraded. U.S. Environmental Protection Agency (USEPA) guidelines for secondary treatment (based on the federal Clean Water Act, Section 301) do not apply to land disposal cases. However, municipal treatment facilities must provide effective solids removal and some soluble organics removal for percolation bed operations and for reduction of nuisance in wastewater effluent irrigation operations. Disinfection requirements are dictated by the disposal method. Oxidation ponds may be cost-effective in some remote locations and may be equivalent to secondary treatment. The exact constituents and limitations must be established on a case-by-case basis. Nitrate removal is required in some cases where percolating waste may impact beneficial uses of ground water due to increased nitrate levels. Percolation basins operated in alternating wet and dry cycles can provide significant nitrogen removal through nitrification/denitrification processes in the soil column. Finer textured soils are more effective in removing nitrogen than coarse soils. Monitoring in the immediate vicinity of the disposal site is required in either case. Where the need for nitrate removal is not clear, removal could be considered at a possible future stage depending on monitoring results.

The closed hydrologic systems of the Lahontan Region allow the accumulation of minerals in ground water. Therefore, discharge requirements for wastewater may generally specify a maximum limit for mineral constituents in order to meet the water quality objectives established for the receiving ground water. In areas where insufficient data preclude the establishment of objectives, and as an interim measure until such data are available, effluent limits may specify a reasonable incremental increase for constituents above the level contained in the underlying ground water. These limits may be



#### 4.4, Municipal and Domestic Wastewater: Treatment, Disposal, and Reclamation

superseded by more stringent requirements where necessary for effective water quality management of the receiving water. In all cases, ground waters of the Region are specified as a source of drinking water unless the Regional Board has granted an exemption in accordance with the Sources of Drinking Water Policy (see Chapter 6, Plans and Policies). Therefore, all effluent discharged to land must not adversely impact an underlying aquifer which is a designated drinking water supply.

##### **Surface Water Disposal of Sewage Effluent**

The general purpose of sewage treatment is to provide a stable effluent that can be disposed of without hazard or actual damage to the environment, that will commingle with and remain a part of the usable water supply, and that will not impair the quality of the receiving water for present and probable future beneficial uses. Surface water disposal is prohibited in some watersheds; see "Treatment Policies." (Also see Section 4.1, Regionwide Prohibition No. 4.)

Primary factors governing treatment process selection for disposal to surface waters are federal and state effluent limits, state public health regulations, and water quality objectives for beneficial use protection. At a minimum, discharges of sewage to surface waters shall meet effluent limitations in accordance with the USEPA standards for secondary treatment as presently established for the particular method of treatment. The current USEPA standards for minimum level of effluent quality attainable by secondary treatment (40 CFR § 133.102) are as follows:

Constituent <sup>1</sup>	30-Day Arithmetic Mean	7-Day Arithmetic Mean
20°C BOD <sub>5</sub> (mg/L)	30	45
Suspended Solids (mg/L)	30	45

pH: The effluent values for pH shall remain within the limits of 6.0 to 9.0

**Note:** <sup>1</sup> The arithmetic mean of the values for effluent samples collected for 20°C BOD<sub>5</sub> and Suspended Solids in a period of 30 consecutive days shall not exceed 15 percent

of the arithmetic mean of the values for influent samples collected at approximately the same times during the same period (85 percent removal).

In areas where there is no direct discharge to surface waters, but there is rapid percolation, conventional secondary treatment is currently adequate. USEPA guidelines for best practicable treatment would also apply in these cases. Where water contact recreational use is to be protected, the California Department of Health Services (DHS) requires coagulation, filtration, and disinfection providing a median coliform Most Probable Number (MPN) of 2.2/100 ml or less in receiving waters. Detoxification is required where fishery protection is a concern. Detoxification would include effluent limits for identified toxicants, pursuant to Section 307 of the Clean Water Act. Source control of specific toxicants may be necessary to comply with the Act. Acute and/or chronic biological toxicity testing is required to ensure compliance with all applicable state and federal toxicity standards. Additional effluent limitations and waste discharge prohibitions may be specified in accordance with appropriate plans or policies of the State or Regional Boards (see Chapter 6, Plans and Policies).

##### **Septage and Sludge Disposal**

Septage is generated from the use of holding tanks and septic tanks (see discussion of "Individual Wastewater Treatment Systems" later in this section). Sludge is the semi-solid material which settles out or is filtered out of sewage or water during the wastewater or drinking water treatment process. Septage and sludge may contain any substance that may be poured down a drain or flushed down a toilet. Metals, acids, alkalies, and pesticides may be present in small quantities. High levels of ammonia, coliforms, and BOD will almost certainly be found. Wastewater treatment sludge will also contain any substances used by the treatment plant to cause the solids to settle out of the liquid wastewater during the treatment process. Drinking water treatment sludge may have low levels of substances found in wastewater treatment sludge. Because of the concentrated nature of any percolate from sludge and septage, any percolate to ground or surface waters can seriously impact beneficial uses. Since municipal wastewater sludge is considered solid waste, disposal is regulated under Chapter 15. (See "Solid and Liquid Waste Disposal" section.)

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Septage is generated from numerous sources including residential septic tanks, holding tanks for recreational vehicle waste dumping, marina and individual vessel holding tanks, and commercial and industrial septic tanks. Because of the various sources, the quality of septage is also highly variable. It is desirable to have septage pumped and transported to either lined evaporation ponds or a sewage treatment plant where treatment of septage can be accomplished rather than direct disposal to a lined impoundment. Treatment of such concentrated waste, however, poses a problem for many smaller or at-capacity wastewater treatment plants in the Region. Not all wastewater treatment plants in the Lahontan Region accept septage from waste haulers who pump out septic tanks and holding tanks. The Regional Board will encourage that local officials review all proposals for new holding tanks or septic tanks to ensure that adequate septage disposal capacity is available. If necessary, the Regional Board will consider making adequate septage disposal a condition of permitting new holding tanks or septic tanks. Proposals for new holding tanks or septic tanks which may be accepting industrial waste or chemical toilet wastes should be reviewed carefully by local agencies and Regional Board staff to ensure that proper treatment and final disposal of the septage generated can be accomplished without detriment to water quality. If septage is not commingled with wastewater for treatment at an approved wastewater treatment facility, septage must be placed in a Class II surface impoundment, under Chapter 15 regulations (see "Solid and Liquid Waste Disposal" section). This is a lined containment structure, preventing the septage from contacting either surface or ground water.

The Regional Board specifically prohibits discharge of waste from boats and marinas to surface waters of several hydrologic units. The Regional Board also prohibits the discharge of waste directly to many surface waters of the Region (see "Waste Discharge Prohibitions"). Floating latrines are one possible way of reducing discharges of sewage from boats into lakes. Floating latrines will generally be of benefit, however, only for lakes that are so large that boaters in mid-lake find it inconvenient to return to shore to make use of on-shore facilities. Proposals for installation of floating latrines will be reviewed by the Regional Board on a case-by-case basis. Floating latrines should be vandalism-proof, and good maintenance agreements will be required. Boater

surveys are recommended prior to installation, to verify that such facilities will actually be used by boaters.

## Treatment Policies

### *Pretreatment Policy*

It is the responsibility of the State and Regional Boards to implement and administer the federal Pretreatment Program for controlling the discharge of toxic and hazardous pollutants by industrial users into publicly-owned treatment works (POTWs) with capacity of 5 million gallons per day (mgd) or greater. The Pretreatment Program is administered through the National Pollutant Discharge Elimination System (NPDES). The Pretreatment Program is administered by the State through a Memorandum of Agreement (MOA) between the USEPA and the State Board. Regional Board responsibilities are summarized below.

- Enforce national pretreatment standards prohibiting discharges (40 CFR § 403.5)
- Enforce national categorical pretreatment standards (40 CFR, Subchapter N, Effluent Guidelines and Standards)
- Review, approve or deny POTW pretreatment programs (40 CFR § 403.8, 403.9 and 403.11)
- Require POTWs to develop and enforce local discharge limits [40 CFR § 403.5(c)]
- Oversee POTW pretreatment programs to ensure compliance with 40 CFR § 403.8, and with other pretreatment requirements in the POTW's waste discharge permits or NPDES permit
- Perform POTW audits, compliance inspections, and review of quarterly and annual reports to assure POTW compliance with pretreatment requirements
- Provide the State Board and USEPA, upon request, with copies of all notices received from POTWs that relate to new or changed introduction of pollutants to the POTW or other pertinent information

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- Review and approve POTW requests for authority to modify categorical pretreatment standards to reflect removal of pollutants by a POTW (40 CFR § 403.7, 403.9 and 403.11)
- Apply all other pretreatment requirements as required by 40 CFR Part 403

Few municipal wastewater treatment plants in the Lahontan Region are large enough (greater than 5 mgd) to require pretreatment of commercial and industrial wastewater under the federal regulations. However, there is increasing concern for all wastewater facilities regarding the impacts of not only industrial, but also household chemicals on effluent quality.

##### ***Unlined Sewage Ponds***

There are numerous small unlined sewage ponds throughout the Region that are believed to be a threat to ground water quality because they allow the percolation of inadequately treated sewage to underlying ground water. These facilities are owned by either private parties or small public entities that have very limited financial resources. There is typically no ground water monitoring associated with these small ponds, so their actual impact on ground water is unknown. To require that all of these facilities be immediately upgraded to where they produce a secondary level effluent would create, in most cases, a significant financial burden to the owners of the ponds. Such an approach may also result in upgraded facilities that are not needed to protect ground water quality. Although it can also be expensive, ground water monitoring at each of these facilities is needed to determine whether they are degrading the ground water. If it is determined that the discharge from an unlined pond is impacting ground water, action will be taken to require either elimination or improved treatment of the wastewater discharge. The requirement for upgrading treatment (or elimination of the discharge by placing it in a lined evaporation pond) should be made with provisions allowing for the improvements to be made within two years.

##### ***Recommended Control Actions to Address Unlined Sewage Ponds***

1. Inventory all unlined ponds in the Region that are receiving sewage that has not received at least secondary-level treatment.
2. Prioritize the ponds by their threat to water quality, taking into account factors such as: (a) the volume of waste discharged, (b) the quality and existing beneficial uses of the receiving waters and (c) the likelihood of the sewage containing any industrial wastes.
3. Beginning with the highest priority facilities, revise waste discharge requirements to require the installation of at least three groundwater monitoring wells within two years.
4. If degradation of the ground water is detected at any time after the first two years of semi-annual ground water monitoring, waste discharge requirements will be revised to require that treatment of the discharge be upgraded to a secondary level within two years. If no degradation (either actual or predicted violations of water quality objectives) is detected, the discharge will be allowed to continue with ongoing sampling of the ground water monitoring wells.

*An exemption to the groundwater monitoring well requirement may be obtained if the discharger can submit evidence that demonstrates to the satisfaction of the Regional Board's Executive Officer that the underlying groundwater will not be adversely impacted by any discharge from the pond.*

##### ***Constructed Wetlands***

The use of constructed wetlands as a method to provide final treatment and disposal for municipal wastewater continues to grow throughout the country and may be proposed for use in the Lahontan Region. Constructed wetlands are generally of two types: (1) free water surface wetland and, (2)

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subsurface flow wetlands. Both types of constructed wetlands consist of shallow beds or channels utilizing the roots and rhizosphere of aquatic plants as the surface media for bacteriological activity. Free water surface wetlands also use the chemical uptake by the emergent vegetation and, sometimes floating vegetation (duckweed or water hyacinth) and zooplankters (daphnia) for treatment. Treatment of wastewater through constructed wetlands often achieves effluent of better than secondary treatment quality. Concerns over the use of constructed wetlands in the Lahontan Region include harsh climatic conditions (from excessive heat to excessive cold) which may significantly alter the plants' ability to grow, disposal/harvesting of plant material, and high operation and maintenance costs. At a minimum, constructed wetlands should be designed and constructed using guidelines contained in the USEPA's 1988 manual entitled "Constructed Wetlands and Aquatic Plant Systems for Municipal Wastewater Treatment." Some experimental wetlands are currently in use in the Lake Tahoe Basin for treatment of stormwater (see sections on Stormwater and Wetlands Policy). Wetlands are also being considered for treatment of acid mine drainage (see section on Mining). Data gathered from these experimental operations will provide useful information for future applications of constructed wetlands.

### ***Package Treatment Plant Policy***

Commercially available prefabricated treatment plants, known as package treatment plants, were originally designed to serve areas that could not be easily connected to an existing municipal sewage treatment plant. Such areas include the subdivisions constructed in the once remote areas surrounding the major desert communities in the southern portion of the Lahontan Basin and commercial establishments such as restaurants, motels, and RV parks. More recently, package plants have increased to a size that can serve small municipalities. Many plants employing biological treatment were installed with the idea that the plants would operate themselves and therefore, could be turned on and forgotten. However, to meet the current pollution discharge regulations, these plants require daily attention by a knowledgeable, conscientious and certified operator. Without proper maintenance and sludge disposal practices, waste discharges from these plants may cause unacceptable odor and

nuisance conditions, and/or violate water quality objectives and waste discharge requirements.

The Regional Board encourages persons to connect new developments to community sewer systems in lieu of the installation and use of package treatment plants. If community sewer systems are not available, and the area and development are unsuitable for individual waste disposal systems because:

- 1) the density of the subdivision or commercial development is greater than allowable for individual waste disposal systems (exceeds 2 single family equivalent dwelling units per acre or has a wastewater discharge volume greater than 500 gallons per day per acre), **or**
- 2) the nitrate concentration of the underlying ground water equals or exceeds 10 mg/L as nitrogen, then

the Regional Board will likely approve the use of package plants for treating waste discharges from the development. In areas with condition No. 2 above, the effluent from the package treatment plants will be required to meet a limitation of 10 milligrams per liter nitrate-nitrogen.

### ***Package Treatment Plant Criteria***

- a. Design should be based on peak daily flow estimates. A flow equalization chamber at the headworks may be appropriate for some applications so as not to overload the treatment capacity of the plant.
- b. Measures to control odor and/or eliminate nearby odor receptors must be included in the design and proposal.
- c. Package plants must include adequate storage and/or treatment (digestion) area for waste sludge. Proposed sludge disposal measures must be included in the project plan.
- d. For commercial, institutional or industrial systems, pretreatment may be necessary if the chemical composition of the wastewater is significantly different from domestic wastewater.

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- e. Package plants should contain duplicate equipment components for components subject to failure. If equipment is not on-site, the manufacturer should have the ability to provide replacement equipment to the operator so that a replacement component can be installed within forty-eight hours of failure.
- f. Package treatment plants which rely on soil absorption for treatment and/or disposal of any of the wastewater generated will be required to meet the criteria established for individual waste disposal systems (see "Individual Wastewater Treatment Systems" in this Chapter) applicable to soil absorption and ground water protection (soils, depth to ground water, slope of disposal field).
- g. Effluent from package treatment plants must meet all current Regional Board criteria. In addition, to be used for reclamation purposes, it must meet all current regulations of the Regional Board and the Department of Health Services regarding reclamation of wastewater (see Wastewater Reclamation Policy, below).

##### ***Package Treatment Plant Responsible Entity***

The package treatment plant should be owned or controlled by a public agency or a private entity with adequate financial and legal resources to assume responsibility for waste discharges. The owner is ultimately legally and administratively responsible for the performance of the treatment plant. The owner is also responsible for adding capacity and/or renovations to the treatment plant when needed, controlling sewer construction practices in the services area, keeping supplies at the plant, and supervising the operator. The operator of the plant shall be certified in the State of California with the appropriate classification for the specific treatment processes and effluent quality required of the plant. Additionally, the owner should provide for outside help for special problems which may arise in the operation of the package treatment plant. The outside help may be a consulting engineer, or an operator of a larger treatment plant in a nearby town. The owner shall notify the Regional Board of the designated person or persons qualified to handle special problems at the plant.

##### ***Package Treatment Plant Permitting***

The Regional Board will consider the adoption of waste discharge requirements (WDRs) for all package treatment plants. WDRs will contain specific effluent limitations (see section on effluent limitations, above). WDRs will also include monitoring and reporting requirements. Monitoring of the effluent may include analyses for the following parameters: flow, biological and/or chemical oxygen demand (BOD/COD), total dissolved solids, suspended solids, total and fecal coliform bacteria, nitrate, total nitrogen, total phosphorus, methylene blue active substances (MBAS), and purgeable halocarbons and aromatics. Monitoring requirements will also include monitoring of the receiving water, including the underlying ground water. At a minimum, four monitoring wells will be required.

#### **Wastewater Reclamation**

Parts of the Lahontan Region, like California in general, are experiencing an increasing water shortage. In the southern portions of the Lahontan Region, for instance, the Antelope Valley and the Mojave Ground Water Basins are overdrafted due to increased pumping to meet the water demands of the growing Victor Valley, Lancaster and Palmdale areas. In light of this increasing statewide water shortage, development of water supply alternatives is important. For many uses, reclaimed wastewater is a viable alternative water supply and sales of reclaimed water can sometimes be used to offset the costs of treating wastewater. Residential grey water use decreases residential water demand and is discussed below in "Individual Wastewater Treatment Systems."

Reclaimed water has a wide variety of applications. The applications include agricultural irrigation, landscape irrigation (including highway landscape, parks and golf courses), impoundments for landscape, recreational and/or wildlife uses, wetland and wildlife enhancement, industrial processes (e.g., cooling water, process water, wash water, dust control), construction activities and ground water recharge.

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Wastewater reclamation is an important component of wastewater management in the Lahontan Region. A total of 17 wastewater reclamation plants in the Lahontan Region accounted for 7% of all reclaimed water reuse in the State. In fact, the Los Angeles County Sanitation District No. 14 - Lancaster water reclamation plant and the South Tahoe Public Utility District sewage treatment plant were among the top twelve major reclaimed water producers in the State. Other reclaimed water producers in the Region include the Susanville Consolidated Sanitary District, the Crestline Sanitation District, the Lake Arrowhead Community Services District, and the Ridgecrest/China Lake Naval Weapons Center wastewater treatment facility.

Reclaimed water in the Lahontan Region is used for golf course, alfalfa, tree and other agricultural irrigation, as well as for soil compaction and dust control. Some reclaimed water from the Lancaster Water Reclamation Plant is used for wildlife habitat enhancement at Piute Pond and to supply a recreational lake at Apollo Lake County Park. Other uses of reclaimed water, such as for snow making in areas of Lake Arrowhead and Mammoth Lakes, have been proposed to the Regional Board. (See Waste Discharge Prohibitions Section for Mojave River HU for exemption language concerning reclaimed wastewater.)

The State Board adopted the "Policy with Respect to Water Reclamation In California" and the related "Action Plan for Water Reclamation in California" in 1977 (State Board Resolution No. 77-1). This policy specifies reclamation actions to be implemented by the State and Regional Boards, as well as other agencies. The policy directs the State and Regional Boards to encourage reclamation and reuse of water, and to promote water reclamation projects which preserve, restore, or enhance instream beneficial uses. The policy also states that the State and Regional Boards recognize the need to protect public health and the environment in the implementation of reclamation projects.

The Porter-Cologne Act requires Regional Boards to consider the need to develop and use reclaimed water when establishing water quality objectives. The Porter-Cologne Act also requires the State Department of Health Services (DHS) to establish statewide reclamation criteria for each type of

reclaimed water use to protect public health. The Act requires any person proposing to discharge reclaimed water to file appropriate information related to the discharge with the Regional Board. The Act also states that, after consulting with and receiving recommendations from DHS, and after any necessary public hearing, the Regional Board shall, if necessary to protect the public health, safety or welfare, adopt water reclamation requirements for the reclaimed water discharge.

The California Water Code provides encouragement for the use of reclaimed water in relation to water rights decisions, as follows (Section 1010 [a][1]):

"The cessation of, or reduction in, the use of water under any existing right regardless of the basis of right, as the result of the use of reclaimed water, ... is deemed equivalent to and for purposes of maintaining any right shall be construed to constitute, a reasonable beneficial use of water to the extent and in the amount that the reclaimed ... water is being used not exceeding however, the amount of such reduction."

The Porter-Cologne Act (Section 13522[b]) provides that the use of reclaimed water pursuant to uniform statewide reclamation criteria "does not cause, constitute, or contribute to, any form of contamination" unless the Department of Health Services or the Regional Board determines that contamination exists.

The Porter-Cologne Act (Sections 13523.1 and 13263[h]) allows Regional Boards to issue master reclamation permits for suppliers and/or distributors of reclaimed water. Master reclamation permits must include waste discharge requirements and requirements for the following: compliance with statewide reclamation criteria, establishment and enforcement by the permittee of rules or regulations for reclaimed water users, quarterly reporting on reclaimed water use, and periodic compliance inspections of water users by the permittee.

The California Water Code (Sections 13550 through 13556) declares that use of potable water for certain purposes (e.g., irrigation of parks, golf courses, cemeteries, and residential landscaping, and toilet and urinal flushing in nonresidential structures) is a waste and unreasonable use of water if nonpotable

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water is available, under specific conditions. Section 13555.2 declares the Legislature's intent to encourage the design and construction of distribution systems for nonpotable water separate from those for potable water. Section 13556 allows water suppliers to acquire, store, provide, sell and deliver reclaimed water for any beneficial use if the water use is in accordance with state reclamation criteria and with Chapter 7 of the Water Code.

While the Regional Board supports the concept of reclamation, it must also consider potential impacts from reclamation on ground and surface water quality. When reviewing proposed reclamation projects, the Regional Board carefully considers potential public health impacts from pathogens or conservative organic compounds, as well as the potential of the proposed project to create pollution or nuisance conditions. The Board also considers potential impacts on the quality of any receiving surface or ground waters. Wastewater reclamation is prohibited in areas of the Lahontan Region where waste discharge prohibitions are in place, unless exemption criteria, where applicable, can be met.

Accumulation of minerals is a common potential impact to receiving waters from reclaimed water uses. Accumulation of minerals must be minimized to provide for protection of beneficial uses. A variety of techniques can be used. Where well controlled irrigation is practiced, nitrate problems can be controlled. Vegetative uptake will utilize soluble nitrates which would otherwise move into ground water under a percolation operation. Demineralization techniques or source control of total dissolved solids may be necessary in some areas where ground waters have been or may be degraded. Presence of excessive salinity, boron, or sodium in the effluent could be a basis for rejection of proposals to irrigate cropland with effluent. However, the Porter-Cologne Act allows issuance of reclamation requirements to a project which **only** violates salinity objectives.

##### ***Reclamation Control Measures for Indian Creek Watershed***

In order to protect the beneficial uses of the Indian Creek watershed, the Regional Board must regulate the use of reclaimed water for irrigation in coordination with other discharges such as septic systems, irrigation return flows from lands not

irrigated with effluent, and stormwater from pasture lands and manure storage areas. (High nutrient and coliform bacteria levels measured in Indian Creek and the lower West Fork Carson River indicate that better management of animal wastes is desirable in these watersheds.) The amount of nutrients leaching into ground waters from areas irrigated with domestic wastewater effluent should be minimized.

The Regional Board should maintain stringent waste discharge requirements for the irrigation of agricultural lands with STPUD's effluent, and extensive monitoring should be done to ensure that public health is adequately protected.

Waste discharge requirements for ranchers irrigating with effluent must specify control measures at least as strict as the following:

- Irrigation efficiency must be at least 50% in all effluent discharge areas. Higher efficiencies should be mandated for specific areas to the maximum practical extent, based on site limitations and the limitations of available technology.
- Application of effluent to agricultural lands must be prevented during the winter period when crops are not growing.
- Prohibition of discharge to surface waters of tailwaters from lands irrigated with effluent.
- Strict effluent limits for Total Coliform Organisms
- Provision for pre-discharge assessment of potential effluent disposal sites to determine the risks of ground water contamination.
- Buffer areas to prevent effluent disposal too close to wells and spray disposal too close to dwellings and travelled ways.
- Ground and surface water monitoring to assess impacts of irrigation return flows.

## Facilities Discussion

### ***Regional Wastewater Treatment Facilities***

#### ***Victor Valley Wastewater Reclamation Authority***

In the past, local wastewater disposal systems in the Victor Valley area were adequate to serve its scattered development. However, in the 1970s the intensity of development reached the level where continued independent use of these systems and individual disposal units did not afford effective area wide control of wastewater. Based on long-range economic and water quality benefits to the immediate or downstream area, treatment and disposal facilities in the Victor Valley area needed consolidation. The disposal of wastewater necessitated a coordinated approach in the use of local ground, surface, and imported water to form an integral part of a water resources management program that provides for salinity control.

The Regional Board implemented control actions in the 1970s which resulted in the completion of a regional treatment plant in 1981, which is owned and operated by the Victor Valley Wastewater Reclamation Authority (VWVRA).

The VWVRA Treatment Plant, which is located approximately five miles north of the City of Victorville and approximately one mile northeast of George Air Force Base, collects, treats, and disposes of domestic wastewater.

The VWVRA transports wastewater to the treatment plant by means of interceptor sewers from the City of Victorville, Spring Valley Lake (San Bernardino County Service Area No. 64), Apple Valley, Oro Grande (San Bernardino County Service Area No. 42), Hesperia, and the City of Adelanto.

The VWVRA project and Regional Board control actions were also instrumental in the construction of sewer systems for the Apple Valley Desert Knolls, Basin Plan prohibition area, Apple Valley Village and Bear Valley Road area, which are currently served by the VWVRA treatment plant.

The original capacity of the VWVRA treatment facility was 4.8 mgd. VWVRA has subsequently expanded

the plant to 9.5 mgd. The plant currently treats and discharges an average of 7.0 mgd to the Mojave River.

The VWVRA treatment facility is designed to provide a level of treatment greater than standard secondary treatment for the discharge to the Mojave River and to provide standard secondary treatment for the discharge to percolation ponds. Treatment processes consist of screening, grit removal, primary sedimentation, flow equalization, biological treatment, using activated sludge, secondary sedimentation, secondary effluent percolation, coagulation, a combination of pressure and rapid sand filtration, and chlorination.

#### ***Tahoe-Truckee Sanitation Agency***

The Tahoe-Truckee Sanitation Agency (TTSA) provides tertiary treatment for wastewater collected by the North Tahoe and Tahoe City Public Utility Districts in the Lake Tahoe Basin; and by the Alpine Springs and Squaw Valley County Water Districts, the Truckee Sanitary District, and Placer County Service Area 21 in the Truckee River watershed. Wastewater is carried from member districts by an interceptor pipeline which generally parallels the Truckee River. Export of domestic wastewater from the Lake Tahoe Basin is mandated by the Porter-Cologne Act. The high level of treatment provided by TTSA is necessary to protect instream beneficial uses of the Truckee River in California and municipal use of the River in the Reno-Sparks, Nevada area.

The TTSA plant has an approved capacity of 5.83 mgd (maximum 7-day average, 7.4 mgd) during the summer. It provides high levels of nitrogen and phosphorus removal. Effluent limitations for nutrients and other parameters are established in the waste discharge requirements adopted for the facility. Treated wastewater is discharged to subsurface disposal trenches in hydrologic continuity with the Truckee River and Martis Creek, or used for spray irrigation in the same general area. Because subsurface disposal has not provided the additional phosphorus removal initially expected, TTSA has increased its relative emphasis on spray irrigation.

Numerical water quality objectives for the Truckee River and Martis Creek were revised in 1980 with consideration of the TTSA discharge. Nitrate-nitrogen was considered the most critical constituent for the protection of beneficial uses. Nitrate objectives (see



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Chapter 3) were established for different stream reaches based on a flow-related wasteload allocation model. (TTSA's ability to meet the objectives depends partly upon river flows which are managed by a federal watermaster under a court decree. River operating agreements are discussed in Section 4.9 of this Chapter.) Objectives for stations downstream of the TTSA discharge allow for increased nitrate loading (over natural background levels) from TTSA, and also allow increased loading of total dissolved solids, chloride, and sulfate, which are byproducts of the TTSA treatment process. In adopting these objectives, the Regional Board recognized that increases in loading of byproduct chemicals are necessary tradeoffs for the high levels of nitrogen removal.

Although TTSA is capable of removing nitrogen to a level of 2 mg/L in the effluent, the Regional Board set the effluent limitation at 9 mg/L in recognition of economic constraints. TTSA agreed to increase its level of nitrogen removal in the future if necessary for protection of beneficial uses. TTSA's effluent limitations were established on the premise that little or no improvement in quality would occur through soil percolation; the Regional Board had received no evidence of reliable long-term soil treatment at that time. Subsequently, TTSA initiated studies to define the capability of the soil in the effluent travel path to remove certain waste constituents. If adequate soil removal capacity is demonstrated, TTSA treatment levels for certain constituents may be reduced, with significant reductions in operation and maintenance costs and in capital costs for facilities expansion. No allowance for soil treatment should be established unless it is supported by substantial evidence of reliable constituent removals for extended periods of time.

Waste discharge prohibitions which affect the Truckee River watershed, are set forth in the "Waste Discharge Prohibitions" section of this Chapter.

If the counties within the TTSA service area desire to accommodate growth beyond the growth predicted in the TTSA Facilities Expansion Environmental Impact Report (TTSA 1981), it is recommended that the total number of septic tank discharges in the Tahoe-Truckee area be decreased or kept at current levels. This can be accomplished by requiring sewerage of existing septic tank subdivisions and/or by limiting

build-out of such subdivisions. Each single family dwelling septic tank discharge which is eliminated by sewerage will allow approximately two additional single family dwelling discharges to TTSA.

### ***Community Systems***

#### ***South Tahoe Public Utility District***

The South Tahoe Public Utility District (STPUD) provides collection and treatment for municipal wastewater from the El Dorado County portion of the Lake Tahoe Basin. Wastewater is given advanced secondary treatment and pumped over Luther Pass to Alpine County, where it is stored in Harvey Place Reservoir and used for pasture irrigation. (Export of wastewater from the Lake Tahoe Basin is mandated by the Porter-Cologne Act. An amendment to that Act allowed STPUD to submit a conceptual plan for the reuse of treated wastewater within the Tahoe Basin. However, any project involving reuse of reclaimed water in the Lake Tahoe Basin would still be required to comply with all water quality objectives and to protect beneficial uses.) STPUD's approved capacity is 7.7 mgd; its effluent limitations are established in the waste discharge requirements for the facility. The Regional Board maintains reclamation waste discharge requirements on ranchers who use the effluent for irrigation. Issues associated with the STPUD plant include treatment capacity; and continuing problems with spills within the Lake Tahoe Basin.

The Regional Board should continue to review progress toward the restoration of Indian Creek Reservoir, and may require additional measures if necessary to protect beneficial uses. During normal and heavy water years, the Regional Board should evaluate the potential for illegal overflows from the reservoir and should require STPUD to take action to prevent such overflows. STPUD's waste discharge requirements should continue to prohibit leakage from effluent storage and conveyance facilities, and the Regional Board should strictly enforce the Basin Plan requirement which states:

*"All facilities used for collection, transport, treatment or disposal of waste shall be adequately protected against overflow, washout, and flooding from a 100-year flood."*

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As a condition of Alpine County's approval of Harvey Place Reservoir, storage capacity in the reservoir was reserved for possible future discharges of secondary effluent from development in Alpine County. (See separate section on Markleeville PUD.) A decision to use this capacity would trigger review by the Regional Board and modification of STPUD's waste discharge requirements.

Alpine County should continue to regulate the density of new septic systems within the area affected by the STPUD discharge through zoning regulations and the MOU implementing the Regional Board's region-wide septic system criteria. The County should also continue to enforce ordinances concerning septic system installation which implement the criteria in this plan. The County should give Regional Board staff the opportunity to review any new ordinances which could affect water quality.

The Regional Board should continue to work with Alpine County, the Alpine Resource Conservation District, and affected landowners to remedy other nonpoint source problems which may contribute nutrients cumulatively with septic systems and irrigation with reclaimed wastewater to the waters of the East and West Fork Carson River HUs.

### ***Los Angeles County Sanitation District Number 14—Lancaster***

The District's plant currently treats municipal wastewater from the City of Lancaster, the surrounding unincorporated area and Fox Airfield. The capacity of the treatment plant is 11.6 mgd; it currently treats and discharges an average of 8.4 mgd. The treatment and disposal capacity is proposed to be expanded to 16.0 mgd by the year 1995.

All wastewater is treated by primary sedimentation tanks followed by additional treatment in oxidation ponds. Sludge from the primary sedimentation tanks is treated by anaerobic digesters. Digested sludge is stockpiled onsite until exported. In July 1988 the Mira Loma Jail facility located at 45100 60th Street West in Lancaster began using the digested sludge as a soil conditioner. An average of approximately 5,400 cubic yards per month have been exported to this facility during the period inclusive of July 1988 through October 1988. Potentially much of the stockpiled sludge would be used as soil amendment

by a large ranch currently under waste discharge requirements. Currently most of the effluent is discharged to Nebeker Ranch and/or chlorinated and discharged to Piute Pond. Piute Pond is a marsh-like area that is located on Edwards Air Force Base (AFB) property and is used for duck hunting and wildlife viewing as well as wastewater disposal. At Nebeker Ranch the treated wastewater is used for irrigation of fodder crops.

Oxidation pond effluent not discharged to Nebeker Ranch or Piute Pond receives further treatment by a tertiary treatment plant with a design capacity of 0.6 mgd. This plant includes chemical addition, coagulation, sedimentation, filtration, and chlorination facilities. The effluent from the tertiary treatment plant is discharged to Apollo County Park where it is used as a source of supply for three artificial recreational lakes. The lake waters are used for fishing, boating and landscape irrigation within the park and fire protection at the Fox Airfield. In addition, the lake waters are used for dust control and compaction during county road construction and maintenance activities.

### ***Los Angeles County Sanitation District No. 20—Palmdale***

Los Angeles County Sanitation District (LACSD) No. 20 treats domestic wastewater from the incorporated City of Palmdale and the surrounding unincorporated area. Secondary wastewater treatment is provided by ferric chloride ( $\text{FeCl}_3$ ) and polymer enhanced primary sedimentation tanks, anaerobic digesters, and oxidation ponds. Additional treatment is provided by oxidation pond aeration. Sludge from the anaerobic digesters is dried in drying beds and stockpiled on site. Stockpiled sludge is intermittently exported for use as fertilizer and soil conditioner at approved offsite locations. The current design capacity of the secondary treatment and disposal facility is 8.0 mgd. An average of 8.0 mgd is currently treated and used for reclamation. LACSD No. 20 is proposing new construction and modifications at the facility by 1995 which will result in an increase of design capacity to 15.0 mgd.

The effluent from the District's 30th and 40th Street East oxidation pond sites are conveyed by two gravity pipelines and a force main to the City of Los Angeles, Department of Airports (LADOA) Irrigation Site where effluent is discharged to land and a portion is used to surface irrigate pasture, fodder

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crops, pistachio trees and various other types of trees that will be harvested for firewood. The capacities of the gravity pipelines are 1.0 mgd and 3.1 mgd. The area of the irrigation site is 2,560 acres. This includes an increase of 1,800 acres adjacent to the adjacent to the existing 760 acres currently in use.

##### ***Eastern Sierra Community Service District***

The Eastern Sierra Community Service District was formed in 1977 to provide wastewater treatment for Inyo County Service Area No. 1 (which surrounds the City of Bishop) and the Bishop Indian Reservation. This area consists of all lands west and north of the Bishop City limits (West Bishop, Indian Reservation, Lazy A, Meadow Farms and Dixon Lane). The entire district is served by a multiple collection system that ranges in size from 8" to 27". All homes and businesses within the district are currently connected to said system.

This facility has a design capacity of 0.85 mgd and is located adjacent to the City of Bishop wastewater plant. The facility currently treats and disposes an average of 0.64 mgd of wastewater. The Eastern Sierra Community Service District wastewater plant consists of a primary clarifier, an anaerobic sludge digester and an aerated facultative pond. The effluent is then discharged onto pasture land or into one of 3 evaporation/percolation ponds. Each pond has a surface area of 15 acres.

##### ***Barstow Wastewater Treatment Facility***

The City of Barstow Wastewater Treatment Plant receives domestic and commercial wastewater from the communities of Barstow and Lenwood. The wastewater treatment plant also receives industrial wastewater from the Atchison, Topeka and Santa Fe Railway Company classification yard located in Barstow.

The design capacity of the Barstow Wastewater Treatment Plant is 4.5 mgd. Wastewater treatment processes at the plant include preliminary treatment, primary clarification, activated sludge and chlorination. The discharger has eight percolation ponds and two fodder crop irrigation (spray) sites to dispose of treated secondary effluent. One of the irrigation sites has an area of 72 acres and the other site has an area of 67 acres. The treatment plant, percolation ponds and 72-acre irrigation site are

located along the southern edge of the Mojave River bed. The 67-acre site is located along the opposite edge of the river bed.

The discharger treats primary sludge from the primary clarifiers with a grit removal system, sludge thickener and centrifuge. The dewatered primary sludge is incinerated, and sludge wasted from the activated sludge process is treated by an aerobic digester and is then discharged to the sludge drying beds. The dried sludge is hauled to the fodder crop irrigation sites where it is used as a soil conditioner and fertilizer.

The Wastewater Treatment Facility is regulated by waste discharge requirements for disposal of treated wastewater to the percolation ponds and irrigation site. Currently the City is pursuing a long range plan for treatment and disposal of wastewater.

##### ***Bishop Wastewater Treatment Facility***

The City of Bishop wastewater treatment plant receives domestic and commercial sewage from the community of Bishop. The Eastern Sierra Community Service District Sewage Treatment Plant serves local residents outside the City of Bishop.

The design capacity of the plant is approximate 1.6 mgd. Currently the City treats and disposes an average of approximately 0.6 mgd of domestic wastewater. Treatment processes are two primary clarifiers, one clay-lined aeration lagoon, and two clay-lined oxidation ponds. Sludge from the primary clarifiers is treated by two anaerobic digesters and then discharged to two drying beds. Approximately once per year the sludge from the drying beds is spread on a pasture irrigation area owned by the Los Angeles Department of Water and Power. Treated effluent is discharged to percolation ponds or pasture irrigation land for disposal. Approximately 125 acres are irrigated for non-milking animals.

The Bishop Wastewater Treatment Facility is regulated by waste discharge requirements for the discharge of treated wastewater to percolation ponds and irrigation pasture and for the discharge of sludge to irrigation pasture.

##### ***Lake Arrowhead Community Services Dist.***

Present sewered communities in the Lake Arrowhead area are served by an extensive collection system

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operated by the Lake Arrowhead Community Services District (LACSD). Wastewater is collected from the communities of Lake Arrowhead, Blue Jay and Twin Peaks, for treatment and disposal at the District's plants and effluent outfall system. Effluent exported from the San Bernardino Mountains via the outfall system is presently used to surface irrigated fodder crops at Lake Arrowhead Ranch in Hesperia. The LACSD treats an average of 1.5 mgd of domestic wastewater from the Lake Arrowhead area. Maximum wet weather flows of 8.5 mgd have occurred due to large amounts of inflow/infiltration. Wet weather flows have caused significant problems and the district is currently embarking on projects to reduce inflow/infiltration to the system. Flow during a holiday weekend may average as much as 3 mgd.

Wastewater treatment is provided by two treatment plants, the Willow Creek treatment plant and The Grass Valley treatment plant. The Willow Creek treatment plant provides secondary treatment and disinfection of wastewater by an aerated grit chamber, primary clarifiers, parallel contact-stabilization activated sludge/secondary clarifier units, chlorine contact tanks, and effluent equalization ponds. Sludge handling units include a gravity thickener, vacuum filter, sludge conveyer, incinerator, and an ash conveyer and storage system. The Grass Valley treatment plant provides secondary treatment and disinfection utilizing aerated grit chambers, primary clarifiers, high-rate plastic media trickling filters, secondary clarifiers, and chlorine contact tanks. An effluent equalization pond is also included. Sludge handling units include a gravity thickener and a belt filter press. Presently the sludge from the Willow Creek and Grass Valley plants is dewatered and disposed of at a sanitary landfill by burial.

Effluent from both treatment plants is discharged to a ten-mile outfall pipeline conveying the treated wastewater to a 300-acre site where it is used for spray irrigation of alfalfa (Lake Arrowhead Ranch). The irrigation site contains four percolation ponds which are used only when the effluent cannot be disposed of by irrigation.

Located approximately one-half mile northeast of the Willow Creek treatment plant are a series of hillside contour ponds which previously constituted the disposal site for the District. The ponds are not designated disposal sites, and any discharge to

these ponds constitutes a violation of waste discharge requirements and applicable discharge prohibitions contained in this Basin Plan. Hillside ponds, however, have been used under emergency conditions.

### ***Ridgecrest-China Lake Area***

The City of Ridgecrest's Regional Domestic Wastewater Treatment Plant is located in the Indian Wells Valley one mile northeast of downtown Ridgecrest. The plant serves the City of Ridgecrest and the China Lake Naval Weapons Center. The City collects, treats, and disposes of an average of 3.3 mgd of domestic wastewater in the winter and 4.2 mgd in the summer. The additional wastewater flow that occurs in the summer is believed to be due to the discharge of evaporative cooler reject water to the sewer. The current capacity of the treatment plant is 4.4 mgd. The plant is owned and operated by the City of Ridgecrest. Wastewater treatment is provided by preliminary treatment, primary clarifiers, four (4) oxidation ponds, and chlorination facilities. Effluent from the City's oxidation ponds is chlorinated and used to spray irrigate the Naval Weapons Center golf course. Wastewater disposal is also accomplished by discharging primary or secondary effluent to the City's three (3) evaporation ponds and four (4) percolation ponds. A portion of effluent is also used to surface irrigate grasses and trees on 73 acres owned by the City. The oxidation ponds and evaporation ponds are reportedly lined with clay. Sludge from the City's primary clarifiers is treated by two (2) anaerobic digesters and discharged to drying beds. The dried sludge will be used as a fertilizer and soil conditioner for fodder crops (barley and alfalfa) or will be disposed of by burial at the Ridgecrest solid waste disposal site. Since 1987, Ridgecrest has been under a cease and desist order due the formation of a ground water mound in the area. Percolation from the City's treatment plant ponds has been the primary cause for the formation of a ground water mound in the area. The mound has caused two problems. The first problem is the ponding of wastewater on the ground surface adjacent to the designated disposal ponds. The second problem caused by the mounding is the threatened migration of poor quality ground water toward domestic water supply wells located to the southwest. In response to the problem, Ridgecrest initiated the reclamation of wastewater to reduce percolation. Ridgecrest disinfects the reclaimed wastewater at the treatment plant by chlorine. The

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reclaimed wastewater is then pumped through approximately 3.5 miles of 6-inch diameter PVC pipe to four unlined ponds, comprising a total of ten acres, for storage. Thence the water is pumped for spray irrigation to 73 acres of pasture, including four acres of tree irrigation, adjacent to the old Ridgecrest sewage treatment pond and to 17 acres of golf course driving range. The China Lake Naval Weapons Center is also using the reclaimed wastewater to irrigate their golf course.

##### ***Silverwood Watershed Wastewater Treatment Plants***

All developed areas in the Silverwood Watershed are served by the treatment and effluent outfall system operated by the Crestline Sanitation District. Wastewater is collected from Crestline, Lake Gregory, and Lake Silverwood areas in the San Bernardino Mountains. The integrated system is comprised of three regional secondary treatment facilities: Houston Creek, Seeley Creek, and Cleghorn, which are served by an export outfall system for effluent disposal at Las Flores Ranch below Silverwood Watershed. The Crestline Sanitation District treats an average of 0.5 mgd of domestic wastewater. Due to excessive collection system infiltration/inflow that occurs during wet weather, the combined flow to the Crestline Sanitation District's treatment facilities and outfall pipeline has reached a maximum of 3.0 mgd. Wet weather flows have caused significant problems and the District is currently embarking on projects to reduce inflow/infiltration to the collection system.

The Houston Creek Treatment Plant process includes primary sedimentation, grit chamber clarification, primary clarifier, trickling filter, secondary clarification, chlorination, sludge holding tank. The Cleghorn treatment plant process includes an aeration chamber, secondary sedimentation, and chlorination. Each of the three treatment plants discharges disinfected secondary effluent to an 11-mile outfall pipeline system, which conveys the treated wastewater from the Silverwood Lake watershed to a disposal site located below Silverwood Lake and adjacent to the West Fork of the Mojave River. Disinfected effluent from the outfall pipeline is disposed of by discharging to either percolation ponds or to pasture irrigation at Las Flores Ranch. Another plant also within the Silverwood Watershed is owned and operated by the

U.S. Forest Service; it serves a campground. Treated effluent is discharged to Las Flores Ranch through the effluent outfall operated by the Crestline Sanitation District.

##### ***Susanville Consolidated Sanitary District***

Domestic and municipal wastewater from the incorporated City of Susanville and some of the surrounding unincorporated area is treated by the District's secondary treatment facility. Wastewater receives secondary treatment consisting of screening, comminution, grit removal, extended aeration using oxidation ditches with rotor aerators, secondary clarification, and chlorination. Onsite unlined emergency storage ponds are available to store flows during power outages, system failures or plant maintenance periods. The plant has a septic tank dump station which accepts 6,000 gallons per month of septic material which is diluted, chlorinated and metered into the plant headworks. The plant provides aerated storage and centrifuge drying for wastewater sludge which is stored onsite for ultimate application onto agricultural lands. Treated wastewater is discharged to Jensen Slough, approximately one-half mile upstream from its confluence with the Susan River. During the growing season, water is diverted from Jensen Slough for irrigating nearby agricultural lands. The District's wastewater system is regulated under a NPDES permit which specifies effluent and receiving water limits and a pretreatment program. The permit also requires surface water monitoring.

##### ***Bridgeport Public Utility District***

Wastewater from the community of Bridgeport (1990 population about 500) is treated by the District's stabilization pond system which consists of three unlined oxidation ponds and two percolation ponds. As of 1991, only one of the percolation ponds was used. The facility treats and disposes of up to 0.2 mgd of domestic wastewater and septage. Sludge has not yet been removed from this facility, which was constructed in 1968. Prior to 1990, the facility was not consistently meeting the maximum 30 mg/L BOD limitation (for secondary treatment) for wastewater available for percolation. A pollution study conducted in 1990 for the State Board (Toxic Technology, Inc. 1990) found indications of pond leakage and migration of wastewater constituents into ground water. However, no quantification could be made. As part of that study, ground water

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monitoring wells were installed. Waste discharge requirements revised in 1991 required additional treatment to meet secondary treatment standards and periodic ground water monitoring to evaluate the effects of the discharges.

### ***Markleeville Public Utility District***

Wastewater from the community of Markleeville is treated by the District's facility consisting of a mechanically aerated oxidation pond and two evaporation-percolation ponds. The system is designed to treat 0.04 mgd. All of the ponds are currently unlined and the subsurface flow migrates towards Markleeville Creek, located approximately 100 feet south of the ponds. There are numerous seeps at the toe of the slope below the ponds. It is unknown if the seeps are natural or are a result of the ponds. Regional Board staff is investigating potential impacts to water quality. Future increases in capacity may be handled by reserve capacity available in Harvey Place Reservoir which is currently used by South Tahoe Public Utility District (see Community Facility discussion for STPUD).

### ***Other Small Community Systems***

The Lahontan Basin has several small community wastewater treatment systems. These systems include eight oxidation pond systems located in Fort Bidwell, northern Eagle Lake (Stones-Bengard Sanitary Cooperative), southern Eagle Lake (USFS), Eagle Lake Ranger District, Leavitt Lake, Sierra Army Depot, Floriston, and the Woodfords Indian Community. Many other small communities and facilities discharge to community leachfield systems. Nine such facilities in the North Lahontan Basin are regulated by waste discharge requirements. In the South Lahontan Basin, there are many more small communities and individual industrial, commercial and recreational facilities that utilize separate wastewater treatment and disposal systems. Individual systems range from community leachfields to evaporation-percolation ponds to package activated sludge treatment plants. Approximately sixty-four such systems are regulated under waste discharge requirements.

Other potential small community systems considered in the 1975 North Lahontan Basin Plan include systems for Cedarville, Johnstonville/Janesville, Lake Forest Estates, Walker, and Twin Lakes. Other potential small community systems considered in the

1975 South Lahontan Basin Plan included systems for Randsburg, Johannesburg and Red Mountain, Little Rock, Pearblossom, Leona Valley, portions of the San Gabriel Mountains, Wrightwood, Hinkley, and Daggett. These systems have not been constructed. The need for community systems in these areas will be evaluated on a case-by-case basis if problems with current septic systems become apparent.

## **Individual Wastewater Treatment Systems (Septic Systems)**

The following principles and policies will be applied by the Regional Board in review of water quality factors relating to land developments and waste disposal from individual waste disposal systems:

1. The following criteria will be applied as the minimum to ensure continued adequate protection of water quality, protection of present and future beneficial uses, and prevention of pollution, contamination and nuisance conditions. The Regional Board will prohibit the discharge from individual disposal systems which do not conform to these criteria.
2. These criteria prescribe minimum conditions for waste disposal from individual on-site systems and do not preclude the establishment of more stringent criteria by local agencies or the Regional Board. The Regional Board does not intend to preempt the authority of local agencies and will support local agencies to the fullest extent possible, particularly in the implementation of more stringent regulations.
3. Detailed procedures to implement these criteria and to process exemptions to these criteria are included in "Regional Board Guidelines for Implementation of Criteria for Individual Waste Disposal Systems" (see Appendix C).
4. The criteria contained herein are applicable to the entire Lahontan Region and pertain to any and all proposed building that involves wastewater discharges to other than a community sewer system. The criteria apply to: (1) proposed building on lots within new subdivisions or parcels, **and** (2) proposed building on existing

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subdivided lots or parcels, **and** (3) proposed subdivisions. The criteria do not apply to: (1) existing individual waste disposal systems, or (2) projects which have final building permits prior to June 16, 1988, unless evidence exists which necessitates retrofit of septic systems to conform with current criteria. The "Regional Board Guidelines for Implementation of Criteria for Individual Waste Disposal Systems" specifies separate exemption procedures for existing developments and for new developments. Existing development includes projects for which **final** development plans, such as a final tract map, were approved by local agencies **prior** to June 16, 1988. New development includes subdivisions or individual parcels which **do not** have final development plans approved by local agencies **prior** to June 16, 1988.

5. These criteria do not apply to projects within septic system prohibition areas where the criteria are more stringent (for prohibitions, see Section 4.1 of this Chapter); and these criteria will preempt less stringent criteria in septic system prohibition areas.
6. Where community sewer systems are available, the Board will encourage connection to the sewer system in lieu of use of individual disposal systems.

### ***Criteria for Individual Waste Disposal Systems***

#### **1. Maximum Density**

Individual waste disposal systems associated with new developments which have a gross density greater than two (2) single family equivalent dwelling units per acre will be required to have secondary-level treatment of wastewater. Equivalent dwelling units (EDUs) are defined as a unit of measure used for sizing a development based on the amount of waste generated from that development; the value used in implementation of these criteria is 250 gallons per day per EDU. For the purposes of these criteria, the discharge from a single family dwelling is equal to one EDU. Senior citizen dwelling units and second units as defined in Government Code Sections 65852.1 and 65852.2 will not be considered

as additional dwelling units. In addition to residential developments, this secondary level treatment policy also applies to wastewater discharges from commercial, industrial, recreational and all other developments with wastewater discharge volumes exceeding two EDU per acre density (500/gal/day/acre based on 250 gal/day/EDU). Use of new septic systems is permitted in existing developments with lot sizes having a net area greater than or equal to 15,000 square feet. The net area is that contained within the boundaries as set forth in the legal lot description.

#### **2. Minimum Distances**

The Regional Board has established the minimum distances (see Table 4.4-1 entitled, "Minimum Distances For Siting Individual Waste Disposal Systems") necessary to provide protection to water quality and/or public health. Local hydrogeological conditions may necessitate greater separation of the sewage disposal system from a well or watercourse for protection of beneficial uses (e.g., drinking supply and water contact recreation).

#### **3. Additional Minimum Criteria**

- a. The percolation rate in the disposal area shall not be slower than 60 minutes per inch if the discharge is to a leachfield or 30 minutes per inch if discharge is to a seepage pit. If percolation rates are faster than 5 minutes per inch, then the soil for a total thickness of five feet below the bottom of the leaching trench shall contain at least 15% of material passing the No. 200 U.S. Standard Sieve and less than one-fourth of the representative soil cross-section shall be occupied by stones larger than 6 inches in diameter. Where the percolation rates are faster than 5 minutes per inch and the above requirement is not met, the minimum distance to ground water between the bottom of the disposal facilities and the anticipated high ground water shall be 40 feet. (The percolation rates shall be determined in accordance with procedures prescribed by the appropriate local public health agency).
- b. Clay, bedrock, other material impervious to the passage of water, or fractured bedrock, shall not be less than 5 feet below the bottom of the leaching trench or less than 10 feet below the bottom of the seepage pit. Impervious is defined for design purposes as a stratum with percolation

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times of greater than 120 minutes per inch.

- c. Depth to anticipated high ground water below the bottom of the leaching trench shall not be less than 5 feet. Depth to anticipated high ground water below the bottom of the seepage pit shall not be less than 10 feet. Greater depths are required if native material does not provide adequate filtration.
- d. Ground slope in the disposal area shall not be greater than 30 percent.
- e. Minimum criteria specified above must be met within the area of the proposed system and within the 100% expansion area for the proposed system.

### ***Exemptions to the Criteria for Individual Waste Disposal Systems***

In certain locations and under special circumstances, the Board or its Executive Officer may waive individual criteria.

- 1. Waiver of one or more individual criteria may occur if:
  - a. The area beneath the proposed septic system discharge has no significant amount of ground water having present or future beneficial uses; or
  - b. It can be proven that no pollution, nuisance or unreasonable degradation of either surface or ground waters will occur as a result of the proposed septic system density when considered individually or cumulatively with other discharges in the area; or
  - c. Construction of a community collection, treatment, and disposal system is imminent. Short-term, interim use of individual waste disposal systems may be allowed.

### ***Implementation of Criteria for Individual Waste Disposal Systems***

- 1. The Regional Board and the local agencies have adopted, through Memoranda of Understanding, criteria which are compatible with or more stringent than these criteria.
- 2. The Memoranda of Understanding include the

procedures of the review and processing of applications for proposed discharge of wastewater from land developments which only discharge **domestic** waste, including single-family-unit residential, multi-unit residential, commercial, industrial and recreational developments. The Memoranda of Understanding include provisions for Regional Board review and processing of specific application (e.g., for industrial waste discharges).

- 3. For those local agencies which have adopted these or more stringent criteria, land developments which only discharge **domestic** waste, including single-family-unit residential, multi-unit residential, commercial, industrial and recreational developments, will be permitted entirely by the local agency. (However, the Regional Board reserves the authority to take action, if necessary, as described in item 6 below.)
- 4. Whenever the proposed development will not meet the minimum criteria and no Memorandum of Understanding or other equivalent document exists between the Regional Board and the local agency, applications for all projects shall be transmitted to the Regional Board along with a complete report of waste discharge and a filing fee.
- 5. The Regional Board will review, on a project-by-project basis, proposals for commercial, industrial, recreational and all other types of developments which discharge **industrial** waste. If required, the report of waste discharge will contain information on estimated wastewater flows, types of wastes, and occupancy rates which will enable the Regional Board to evaluate the discharge in terms of EDUs.
- 6. In any case, the Regional Board will prohibit the discharge of wastes from land developments which will result in violation of water quality objectives, will impair present or future beneficial uses of water, or will cause pollution, nuisance, or contamination, or will unreasonably degrade quality of any waters of the State.



#### **4.4, Municipal and Domestic Wastewater: Treatment, Disposal, and Reclamation**

##### ***Implementation for Other Types of Waste Disposal from Land Developments***

1. Severe impact on water quality can result from failure to implement adequate measures to control storm drainage and erosion. Land developers must provide plans for the control of such runoff from initial construction up to the complete build-out of the development. (See "Land Development" section.)
2. The disposal of solid waste can have adverse impacts on water quality and public health. Land developers must submit a plan which conforms to the regional or county master plan and contains adequate provisions for solid waste disposal for complete build-out of the development.
3. The disposal of septic tank sludge is an important part of any area-wide master plan for waste disposal. Land developers must submit a plan which conforms to the regional or county master plan and contains adequate provisions for septic tank sludge disposal for complete build-out of the development.
4. The responsibility for the timely submittal of information necessary for the Board to determine compliance with these guidelines rests with persons submitting proposals for development or discharge. The Porter-Cologne Water Quality Control Act provides that no person shall initiate discharges of waste prior to filing a report of waste discharge and prior to (1) issuance of waste discharge requirements, (2) the expiration of 120 days after submittal of an adequate report of waste discharge, or (3) the issuance of a waiver by the Regional Board.

##### ***Alternative Individual Waste Disposal Systems***

In areas where conditions do not support the use of conventional individual subsurface waste disposal systems (e.g., septic systems), the use of engineered alternative systems can be considered. Alternative waste disposal systems include, but are not limited to, mound systems, evapotranspiration beds, sand filters (intermittent and/or recirculating), and lined evaporation ponds. The Regional Board supports the use of engineered alternative systems for waste disposal as a remedy for otherwise unsuitable existing lots. However, the Regional Board

discourages the use of engineered alternative systems for new construction, lots, or subdivisions.

Several factors the Local Health Officer and/or the Regional Board staff will consider when evaluating a proposal for the use of an alternative system include, but are not limited to:

1. **size of parcel**
2. **density of surrounding development**
3. **depth to ground water and bedrock**
4. **depth of soils** suitable for waste disposal as classified under the USDA classification system
5. **climate**
6. **access**
  - (a) for maintenance and pumping year-round
  - (b) control to prevent public contact
7. **emergency contingency plans** (including plans for expansion, replacement or repair)
8. **operation and maintenance requirements**
9. **distance to sewer**

##### ***Criteria for Alternative Systems***

1. The conditions (soils, ground water, slope) which limit the use of conventional septic tank systems may also apply to alternative systems which rely on soil absorption for treatment and/or disposal of all or most of the wastewater generated (see Criteria for Individual Waste Disposal Systems).
2. **Mound Systems.** Mound systems shall be installed in accordance with criteria established in the State Board's *Guidelines for Mound Systems* (1980) or other criteria acceptable to the Executive Officer in conformance with standard engineering practices.
3. **Evapotranspiration Systems.** Evapotranspiration systems shall be installed in accordance with criteria contained in the State Board's *Guidelines for Evapotranspiration Systems* (1980) or other criteria acceptable to the Executive Officer in conformance with standard engineering practices.
4. **Sand Filters.** Sand filters shall be installed in accordance with the specifications for sand filters in the State of Oregon, Department of Environmental Quality's *On-site Sewage Disposal Rules* (July 1, 1991) or other criteria acceptable to

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the Executive Officer in conformance with standard engineering practices.

5. **Grey Water Systems.** Under certain circumstances, grey water systems may be an acceptable method of disposal in conjunction with a composting toilet or holding tank to handle black water. Examples of appropriate applications include recreational areas such as campgrounds, day use facilities, and trailheads. Grey water systems shall be installed in accordance with the California Plumbing Code (24 Cal. Code of Regs., Part 5) and the local administrative authority. If properly constructed and operated, grey water systems are not expected to create a nuisance or pollution.
6. Other proposals for alternative systems shall be evaluated jointly by the local regulatory agency and Regional Board staff on a case-by-case basis. Some engineered systems may be considered experimental by the Regional Board. Experimental systems will be handled with caution. A trial period of at least one year should be established whereby proper system operation must be demonstrated. Under such an approach, experimental systems are granted a one-year conditional approval.
7. All proposals for alternative systems shall be designed by a Civil Engineer, Engineering Geologist or Sanitarian licensed to practice in California.

### **Maintenance Requirements**

System designers should be responsible for developing specifications and procedures for proper system operation. Designers should provide to system owners an informational operation and maintenance document that includes: (1) clear and concise procedures for operation and maintenance, and (2) instructions for repair and/or replacement of critical items within forty-eight hours following failure. Engineered systems should be inspected by a licensed Civil Engineer, Engineering Geologist or Sanitarian during installation to insure conformance with approved plans.

### **Permitting Authority**

The County Health Officer may approve alternative systems when **all** of the following conditions are met:

1. The Health Officer has found the system to be in compliance with criteria approved by the Regional Board Executive Officer (see Criteria for Individual Waste Disposal Systems and Criteria for Alternative Systems above); **and**
2. The Health Officer has either: (1) informed the Regional Board Executive Officer of the proposal to use the alternative system and the Executive Officer agrees that it complies with the finding in (a) above; or (2) a written agreement that the Executive Officer has delegated approval authority to the County Health Officer; **and**
3. A public or private entity has agreed in writing to assume responsibility for the inspection, monitoring, maintenance, and eventual decommissioning/reclamation of the system.

If all of the above conditions cannot be met, the Regional Board will consider issuing waste discharge requirements for alternative systems.

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**Table 4.4-1**  
**MINIMUM DISTANCES FOR SITING WASTE DISPOSAL SYSTEMS (in feet)**

Facility	Domestic Well	Public Well	Perennial Stream <sup>1</sup>	Drainage Course or Ephemeral Stream <sup>2</sup>
Septic tank or sewer line	50	50	50	25
Leaching field	100	100	100	50
Seepage pit	150	150	100	50
continued...				
Facility	Fill Bank <sup>3</sup>	Cut or Property Line <sup>4</sup>	Lake or Reservoir <sup>5</sup>	
Septic tank or sewer pit	10	25	50	
Leaching field	4h	50	200	
Seepage pit	4h <sup>6</sup>	75	200	

<sup>1</sup> As measured from the line which defines the limit of a 100-year-frequency flood.

<sup>2</sup> As measured from the edge of the channel.

<sup>3</sup> Distance in feet equals four times the vertical height of the cut or fill bank. Distance is measured from the top edge of the bank.

<sup>4</sup> Distance in feet from property line of any neighboring lot on which individual well(s) are used. (Distances are to property lines of neighboring lots, i.e., not street easements)

<sup>5</sup> As measured from the high water line. (Regional Board Resolution No. 82-6 defines the high water line for Eagle Lake, Eagle Drainage Hydrologic Area as 5117.5 feet, a definition used in prohibiting the discharge of wastes from subsurface disposal systems on a lot with an elevation of less than 5130 feet. See Section 4.1 of this Basin Plan for waste discharge prohibitions for Eagle Lake.)

<sup>6</sup> As measured from the high seepage level.

## 4.5 SOLID AND LIQUID WASTE DISPOSAL TO LAND

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The Regional Board regulates the disposal of waste to land under Chapter 15, Division 3, Title 23, of the California Code of Regulations, known as "Chapter 15." Chapter 15 applies to wastes which cannot be discharged directly or indirectly to waters of the State and which therefore must be discharged to land for treatment, storage, or disposal.

Types of operations in the Lahontan Region which are subject to Chapter 15 include solid waste disposal sites (landfills), industrial wastewater ponds (surface impoundments), septage and sludge disposal (see "Septage and Sludge Disposal" in Section 4.4), mining and geothermal operations (see "Mining, Industry, and Energy Development"), and some confined animal facilities (see "Agriculture"). This section contains: (1) a summary of the pertinent sections of Chapter 15, (2) a discussion of Region-specific requirements and prohibitions, and (3) a discussion of the Solid Waste Assessment Test Program.

### **Chapter 15**

Chapter 15 contains minimum, prescriptive standards for proper management of applicable wastes. Regional Boards may impose more stringent requirements to accommodate regional and/or site-specific conditions.

Dischargers may propose alternatives to the construction or prescriptive standards contained in Chapter 15 if they can show that the prescriptive standard is not feasible (i.e., too difficult or costly to implement, or not likely to perform adequately under the given circumstances). The proposed alternative must be able to provide equivalent management of the waste, and must not be less stringent than the prescribed standards.

Discharges to land which may be exempt from Chapter 15 are listed in Appendix D.

Wastes fall into four categories under the current classification system. These four categories are: Hazardous, Designated, Non-Hazardous, and Inert, and are defined in Appendix D. Hazardous and Designated wastes can often be generated by the

same source and may differ only by their concentrations of given constituents.

Wastes must be disposed of differently depending on their liquids content and the waste category into which they fall. A table containing the Summary of Waste Management Strategies for Discharge of Waste to Land (see Appendix D) shows the proper level of containment for the various categories of waste. A table containing Geologic and Siting Criteria for Classified Waste Management Units is included in Appendix D.

Receiving water monitoring is required at all waste management units. Appendix D discusses the monitoring requirements for the various classes of waste management units, and describes the progressive phases of monitoring.

The routine ground water monitoring conducted during the entire compliance period of a project's life is referred to as "detection monitoring." If a leak is detected during the course of detection monitoring, an "evaluation monitoring" program must be established. If the evaluation monitoring verifies the presence of a leak, a "corrective action program" must be established and conducted until the problem has been successfully corrected.

Vadose zone monitoring must be conducted at all waste management units. Appendix D discusses the minimum requirements for an acceptable vadose zone monitoring program.

Special requirements for confined animal facilities are discussed in Article 6 of Chapter 15. These facilities are also subject to other portions of Chapter 15 as applicable. Confined animal facilities are discussed in detail in the section entitled "Agriculture."

Under Chapter 15, mining waste discharges are only subject to the requirements of Article 7, or other portions of Chapter 15 as referenced by Article 7. Mining wastes are also subject to regulation under the Surface Mining and Reclamation Act (SMARA, CA Public Resources Code, Title 14, Division 2, Chapter 9). Article 7 and SMARA are discussed in detail in the section entitled "Mining, Industry, and Energy Development."

An inactive waste management unit can still pose a threat to water quality. In fact, due to the nature of some wastes and the characteristics of some disposal sites, sometimes water quality problems do

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not become evident until years after a site has closed. Therefore, Chapter 15 requires that all waste management units have a plan for acceptable closure procedures and post-closure maintenance and monitoring.

### ***Solid and Liquid Waste Requirements***

Solid wastes are disposed of in a landfill or Solid Waste Disposal Site (SWDS). A landfill, as defined in Chapter 15, is a waste management unit at which waste is discharged in or on land for disposal. A landfill may be classified as Class I, II, or III, depending on the type of waste being accepted, but the term "landfill" typically refers to a Class III municipal solid waste landfill which accepts only inert or non-hazardous, municipal solid waste. Landfills are an integral component of most communities in the Lahontan Region, except for those of the Lake Tahoe Basin. Solid waste generated in the Lake Tahoe Basin is exported out of the Basin.

"Hazardous" solid wastes must be disposed of in Class I landfills or waste piles. "Designated" solid wastes must be disposed of in Class I or II landfills or waste piles. Liquid wastes may not be disposed of to Class III waste management units. Rather, liquid wastes must be discharged to Class I or II surface impoundments, depending on their classification.

Discharges from solid and liquid waste management units can impact both ground and surface waters. The receiving water most likely to be at risk from a waste management unit is the ground water beneath the site. Precipitation or runoff may enter the unit and contact the waste, percolate through it, and travel to ground water, carrying constituents of the waste with it. Solid waste may contain enough free liquids to form a leachate and travel to ground water. Vapors may migrate from a waste management unit into the soils and ground water below the unit. Gases forming in a closed waste management unit may pressurize the unit and force contaminants into the ground water. A liquid waste impoundment may leak its contents into the soils and ground water beneath the unit. Liquids may exit a waste management unit and travel to nearby surface waters. Uncontained solid waste may also be transported to surface waters by wind.

The Regional Board regulates all the active waste management units and some of the closed units in

the Region under waste discharge requirements which contain pertinent Chapter 15 regulations. Some of the applicable requirements include:

1. Waste management units must be sited in locations where they will not extend over a known Holocene fault or into areas with inadequate separation from ground water.
2. Waste management units must be constructed to minimize (Class III) or prevent (Class I and II) the possibility of leachate contacting ground water. This may be done by siting the unit in an area where the depth to ground water is very great or where natural geologic features will provide containment. A Class III waste management unit may also have a clay or synthetic liner with a leachate collection and removal system (LCRS), if there is a possibility that ground water could be impacted by leakage from the unit. Class I and II units **must** be lined. A discharger may propose engineered alternatives to the Chapter 15 containment requirements, but the alternatives must provide equal or greater protection to the receiving waters at the site, per Article 1.
3. To minimize or prevent the formation of leachate, solid waste management units shall be covered periodically with soil or other approved materials. Runoff from offsite should be prevented from entering a waste management unit and contacting the wastes in the unit.
4. The potential receiving waters shall be monitored. A waste management unit shall have sufficient ground water monitoring wells at appropriate locations and depths to yield ground water samples from the uppermost aquifer to provide the best assurance of the earliest possible detection of a release from the waste management unit. Perched ground water zones shall also be monitored. Background monitoring should be conducted for one year prior to opening a new waste management unit.

Chapter 15 requires that the vadose zone shall be monitored at all new sites and at any existing site, unless it can be shown to the satisfaction of the Regional Board that there are no vadose zone monitoring devices that would work at the site, or that installation of vadose zone monitoring

#### 4.5, Solid and Liquid Waste Disposal to Land

devices would require unreasonable dismantling or relocating of permanent structures.

5. All operating waste management units must have an approved closure/post-closure monitoring and maintenance plan and their operators must provide the Regional Board with assurance that sufficient funds are irrevocably committed to ensure that the site will be properly reclaimed and maintained.
6. The operator of a waste management unit must obtain and maintain assurances of financial responsibility for foreseeable releases from the unit.

#### **Municipal Wastewater Sludge Management**

Wastewater sludge (biosolids) is a by-product of wastewater treatment. Raw sludge usually contains 93 to 99.5 percent water with the balance being solids that were present in the wastewater and that were added to or cultured by wastewater treatment processes. Most POTWs treat the sludge prior to ultimate use or disposal. Normally, this treatment consists of dewatering and/or digestion. In some cases, such as at Lake Arrowhead and Barstow, a portion of the sludge is incinerated.

Treated and untreated sludges may contain high concentrations of heavy metals, organic pollutants, pathogens, and nitrates. Storage and disposal of municipal sludges on land can result in degradation of ground and surface water if not properly performed. The Regional Board currently regulates handling and disposal of sludge pursuant to Chapter 15 and Department of Health Services (DHS) standards for sludge management (Cal. Code of Regs., Title 22, Division 4, Section 60301).

Sludge may be placed in a Class III landfill (see section on Chapter 15) if it can meet the following requirements, otherwise it must be placed in a Class II surface impoundment:

1. The landfill is equipped with a leachate collection and removal system, *and*
2. The sludge must contain at least 20 percent solids if primary sludge, or at least 15 percent

solids if secondary sludge, mixtures of primary and secondary sludges, or water treatment sludge, *and*

3. A minimum solids-to-liquid ratio of 5:1 by weight must be maintained to ensure that the co-disposal will not exceed the initial moisture-holding capacity of the nonhazardous solid waste. The Regional Board may require that a more stringent solids-to-liquid ratio be maintained, based on site-specific conditions.

In addition to landfilling, sludge may be disposed of in a number of other ways, provided it meets the requirements specific to the given disposal method. Sludge may be incinerated, applied to land as a soil amendment, made into commercial fertilizer, or stockpiled in piles or drying beds. Generally, the Regional Board regulates the disposal of sludge under the requirements for the treatment plant which generates the sludge. However, for land application of sludge, separate waste discharge requirements for the landowner will be considered. The State's Integrated Waste Management Board (CIWMB) also regulates the disposal of sludge.

The USEPA has promulgated a policy of promoting those municipal sludge management practices that provide for the beneficial use of sludge while maintaining or improving environmental quality and protecting public health. On February 19, 1993, the USEPA published final sewage sludge regulations in 40 CFR Part 503. The regulations are intended to assure that use and disposal of sewage sludges comply with federal sludge use and disposal criteria developed by USEPA. The State Board or the CIWMB may develop a state sludge management program consistent with the USEPA policy and criteria for land application, surface disposal, and incineration of sewage sludge. Applicable federal regulations for the disposal of sewage sludge in municipal solid waste landfills are contained in 40 CFR Parts 257 and 258 (Subtitle D).

#### **Subtitle D**

These federal regulations apply to municipal solid waste landfills (Class III landfills under California's "Chapter 15"). The Subtitle D regulations outline the classification of municipal landfills, siting criteria, design criteria, operation procedures, water quality

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monitoring parameters and standards, closure and post-closure care requirements, and financial assurance guidelines, similar to Chapter 15. USEPA considers Subtitle D to be minimum standards for landfill operation. States may have equal or more stringent requirements, but may not have less stringent requirements. If a state's landfill regulation program meets USEPA's approval, that state may apply to become a USEPA "approved state" for landfill regulation, and Subtitle D provisions do not apply. However, if all or a part of a state's regulations do not meet USEPA's approval, more stringent portions of Subtitle D take precedence until that state modifies its program and obtains approval. California has obtained approval from USEPA.

### ***Discharge Prohibitions that Apply to Solid Wastes***

Discharge prohibitions that apply to solid wastes and prohibition exemptions are described in the Waste Discharge Prohibitions section of this Chapter, and in Chapter 5 (Lake Tahoe Chapter).

### ***Solid Waste Water Quality Assessment Test (SWAT)***

Section 13273 was added to the California Water Code with Assembly Bill (AB) 3525. This section required the State Board to rank the approximately 2,100 active and inactive solid waste disposal sites throughout the State on the basis of the potential threat they may pose to water quality. The State Board approved a ranked list of solid waste disposal sites, containing 13 ranks with 150 sites per rank, and an incomplete Rank 14.

On July 1, 1987, operators of landfills in Rank 1 were to submit solid waste assessment test (SWAT) reports. By July 1 of each succeeding year, the SWAT reports were due for landfills in the next rank, through rank fourteen, due July 1, 2001. The Porter-Cologne Water Quality Control Act (CA Water Code § 13273[b]) requires SWAT reports to contain the following:

1. An analysis of the surface and ground water on, under, and within one mile of the solid waste disposal site to provide a reliable indication of whether there is any leakage of hazardous constituents.

2. A chemical characterization of the soil-pore liquid in those areas which are likely to be affected if the solid waste disposal site is leaking, as compared to geologically similar areas near the solid waste disposal site which have not been affected by leakage or waste discharge.

The Regional Board must review the SWAT report to determine whether any hazardous waste has migrated into the receiving waters. If hazardous waste has migrated, the Regional Board must notify the Department of Health Services and the Integrated Waste Management Board, and take appropriate remedial action (CA Water Code § 13273[e]). As of August 1992, the Lahontan Region has approximately 161 solid waste disposal sites on the SWAT list, with an average of twelve sites in each rank. A number of solid waste disposal sites throughout the Lahontan Region were not included on the SWAT list, due to age, size, type of wastes being accepted, and other reasons.

### ***Toxic Pits Cleanup Act***

The Toxic Pits Cleanup Act of 1984 (TPCA) required that all impoundments containing liquid hazardous wastes or free liquids containing hazardous waste be retrofitted with a liner/leachate collection system, or dried out by July 1, 1988, and subsequently closed to remove all contaminants or contain any residual contamination.

## 4.6 GROUND WATER PROTECTION AND MANAGEMENT

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The Lahontan Region includes over 1,581 square miles of ground water basins. Ground waters in the Region supply high quality drinking water and irrigation water, as well as industrial service supply, wildlife habitat supply, and aquaculture supply waters. Ground waters in the Region also provide a source of freshwater for the replenishment of inland lakes and streams of varying salinity.

Historic and ongoing agricultural, urban, and industrial activities can degrade the quality of ground water. Discharges to ground water from these activities include: underground and aboveground tank and sump leaks, agricultural and industrial chemical spills, landfill leachate, septic system failures, and chemical seepage via shallow drainage wells and abandoned wells. Severe ground water overdraft has occurred in portions of the Region. Ground water overdraft can affect beneficial uses of surface waters such as wetlands and springs, particularly in dry areas. It can concentrate trace chemicals, including naturally occurring salts and contaminants resulting from human activities. Overdraft can lead to land subsidence and surface soil cracking. Some soil types (fine grained silts and clays), once compacted, can never again hold as much water upon rewatering of the aquifer. Increased ground water pumping in overdrafted aquifers can draw pollutants toward wells. Imported water used for ground water recharge, if it is of naturally lower quality than local ground water, is a discharge because it contains contaminants above background concentrations (Sawyer 1988). Discharges from some types of construction projects (e.g., placement of fill in wetlands) can reduce ground water recharge.

The resulting impacts on ground water quality from these discharges are often long-term and difficult to remediate. Remediation is often very costly. Consequently, as waste discharges are identified, prompt and expedient efforts to clean up and contain the source areas, as well as to prevent further ground water quality impacts, must be undertaken. Activities that may potentially affect ground waters must be managed to ensure that ground water quality is protected.

The following sections describe the beneficial uses, water quality objectives, and water quality control (implementation) measures specific to ground waters. Much of the information on beneficial uses, water quality objectives, and some of the control measures are described in more detail elsewhere in this Basin Plan. Appropriate references to other parts of this Basin Plan are included.

### Beneficial Uses

For purposes of this Basin Plan, "ground water" includes all subsurface waters in the Lahontan Region. Ground water basins in the Region are shown on maps located in Plates 2A and 2B. Beneficial uses applicable to ground waters in the Region include: municipal and domestic water supply (MUN), industrial process supply (IND), agricultural supply (AGR), freshwater replenishment to surface waters (FRSH), wildlife habitat (WILD), water contact recreation (REC-1), water quality enhancement (WQE), and aquaculture supply (AQUA). Beneficial uses of specific ground water basins in the Region are designated in Table 2-2 of this Basin Plan.

Unless otherwise designated by the Regional Board, all ground waters are considered suitable, or potentially suitable, for municipal or domestic water supply (MUN). In making exceptions, the Regional Board will consider the criteria referenced in Regional Board Resolution No. 6-89-94, "Incorporation of 'Sources of Drinking Water Policy' into the Water Quality Control Plan (Basin Plan)," where:

- The total dissolved solids (TDS) exceed 3,000 mg/L (5,000 uS/cm, electrical conductivity) and the ground water is not reasonably expected by the Regional Board to supply a public water system; *or*
- There is contamination, either by natural processes or by human activities (unrelated to a specific pollution incident), that cannot reasonably be treated for domestic use using either Best Management Practices or best economically achievable practices; *or*
- The water source does not provide sufficient water to supply a single well capable of producing an average, sustained yield of 200 gallons per day; *or*



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- The aquifer is regulated as a geothermal energy producing source or has been exempted administratively pursuant to 40 CFR § 146.4 for the purpose of underground injection, or fluids associated with the production of hydrocarbon or geothermal energy, provided that these fluids do not constitute a hazardous waste under 40 CFR § 261.3.

### Water Quality Objectives for Ground Water

The Nondegradation Objective (State Board Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California" is described in Chapter 3 of this Basin Plan and applies to ground waters. Other water quality objectives for ground water consist primarily of narrative objectives combined with a limited number of numerical objectives, and are included in Chapter 3 of this Basin Plan. Ground waters shall not contain concentrations of bacteria, chemical constituents, radioactivity, or substances producing taste and odor in excess of the ground water objectives described in Chapter 3. These objectives define the upper concentration or other limit that the Regional Board considers protective of beneficial uses. These objectives apply to all ground waters, rather than only at a wellhead, at a point of consumption, or at point of application of discharge.

As mentioned above, a limited number of numerical objectives are included in this Basin Plan. The Regional Board is limited in its resources to independently establish numerical ground water objectives for all constituents in all ground water basins.

Numerical ground water objectives for individual ground water basins may be developed in the future. As the Regional Board obtains information which provides more detailed delineation of beneficial uses within basins, revised objectives may be developed to protect these beneficial uses.

### Regional Board Control Measures for Ground Water Protection and Management

To protect ground water resources, the Regional Board allows few waste discharges to land. (See the

"Solid and Liquid Waste Disposal to Land" section of this Chapter.) Those that are permitted (e.g., landfills) are closely regulated under existing laws and regulations to maintain and to protect ground water quality for beneficial uses. Another category of discharges to land is individual waste disposal systems (e.g., septic systems). In most instances, the Regional Board has waived its regulation of individual waste disposal systems provided that counties (and some cities) in the Region regulate the systems. Specific provisions of the regulation are included in Memoranda of Understanding (MOUs) with each county or city. The MOUs stipulate that regulation of the systems must comply with all Regional Board requirements (see "Wastewater" section of this Chapter).

Discharges of hazardous and nonhazardous waste, and the waste management units at which the wastes are discharged (e.g., landfills, surface impoundments), are regulated by the Regional Board through waste discharge requirements to properly contain the wastes, and to ensure that effective monitoring is undertaken to protect water resources of the Region (also see "Solid and Liquid Waste" section of this Chapter). These waste discharges are also concurrently regulated by other State and local agencies. Local agencies implement the State's solid waste management programs as well as local ordinances governing the siting, design, and operation of solid waste disposal facilities (usually landfills) with the concurrence of the California Integrated Waste Management Board (CIWMB). The CIWMB also has direct responsibility for review and approval of plans for closure and post-closure maintenance of solid waste landfills. The Department of Toxic Substance Control (DTSC) issues permits for all hazardous waste management, treatment, storage, and disposal facilities. The State Board, Regional Boards, CIWMB and DTSC have entered into a Memorandum of Understanding to coordinate their respective roles in the concurrent regulation of these discharges.

The laws and regulations governing both hazardous and nonhazardous solid waste disposal have been revised and strengthened in recent years. Implementation of these laws and regulations through the following programs is summarized below: California Code of Regulations, Title 23, Chapter 15; Resource Conservation and Recovery Act; Toxic Pits Cleanup Act; Solid Waste Assessment Tests. (See

the "Solid and Liquid Waste" section of this Chapter for detailed control actions).

***California Code of Regulations,  
Title 23, Chapter 15***

Referred to as "Chapter 15," this is the most significant regulation used by the Regional Board in regulating hazardous and nonhazardous waste treatment, storage, and disposal. These regulations include very specific siting, construction, monitoring and closure requirements for all existing and new waste treatment, storage, and disposal facilities. Chapter 15 requires operators to provide assurances of financial responsibility for initiating and completing corrective action for all known or reasonably foreseeable releases from their waste management units. Detailed technical criteria are provided for establishing water quality protection programs, and corrective action programs for releases from waste management units. Chapter 15 requires the review and update of waste discharge requirements for all hazardous waste treatment, storage, and disposal sites by January 1, 1993 and for all nonhazardous waste, storage, and disposal sites by July 1, 1994. Chapter 15 defines waste types to include hazardous wastes, designated wastes, nonhazardous solid wastes, and inert wastes.

***The Federal Resource Conservation  
and Recovery Act (RCRA)***

The State implements RCRA's Subtitle C (Hazardous Waste Regulations for Treatment, Storage, and Disposal) through the DTSC and the Regional Boards. In August 1992, the USEPA formally delegated RCRA Subtitle C program implementation authority to DTSC. As described above, regulation of hazardous waste discharges is also included in the California Code of Regulations ("Chapter 15"). (Chapter 15 monitoring requirements were also amended in August 1991 so as to be equivalent to RCRA requirements). These will be implemented through the adoption of waste discharge requirements for hazardous waste sites covered by RCRA. The discharge requirements will then become part of a State RCRA permit issued by DTSC.

Federal regulations required by the RCRA's Subtitle D have been adopted for municipal solid waste landfills (40 CFR Parts 257 & 258). The USEPA has approved California's Subtitle D program (see

Section 4.5 for more information about Subtitle D). USEPA delegation of authority to the State Board for implementation of Subtitle I (Underground Storage Tanks) is pending.

***Toxic Pits Cleanup Act***

The Toxic Pits Cleanup Act of 1984 (TPCA) required that all impoundments containing liquid hazardous wastes or free liquids containing hazardous waste be retrofitted with a liner/leachate collection system, or dried out by July 1, 1988, and subsequently closed to remove all contaminants or contain any residual contamination.

***Solid Waste Assessment  
Tests (SWATs)***

Section 13273, added to the California Water Code in 1985, requires all owners of both active and inactive nonhazardous landfills to complete a Solid Waste Assessment Test (SWAT) to determine if hazardous wastes have migrated from the landfill into ground water. There were 161 sites identified in the Lahontan Region subject to this program. Pursuant to a list adopted by the State Board, 150 site owners statewide per year would complete this evaluation by 2001. The SWAT program is discussed in detail in the "Solid and Liquid Waste" section of this Chapter.

***Underground Storage Tank Program***

Implementation of the Underground Storage Tank (UST) Program is unique, as the Health and Safety Code gives local agencies the authority to oversee investigation and cleanup of UST leak sites. The Corrective Action regulations (23 Cal. Code of Regs., Ch. 16, Article 11) use the term "regulatory agency" in recognition of the fact that local agencies have the option to oversee site investigation and cleanup, in addition to their statutory mandate to oversee tank permitting, leak reporting, and tank closure. Several local agencies now have the authority (through Local Oversight Program contracts with the State Board or Memoranda of Understanding with the Regional Board) to act on the Regional Board's behalf in requiring investigations and cleanup. The Regional Board retains the authority to approve case closure.

Reports of leaking USTs are submitted by local agencies (city, county, etc.) and by private parties to the Regional Board. Submittals are on a standard form that complies with Proposition 65 notification

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(Underground storage tank Unauthorized Releases [Leak]/Contamination Site Report). The local agencies forward copies of the leak reports to the Regional Board. (See also "Proposition 65 Program" in Section 4.2.)

The cleanup and enforcement elements of the program are shared between the Regional Board and the local agencies. Regional Boards are responsible for oversight of investigation and remediation where unauthorized releases from USTs pose a threat to, or have impacted, water quality. Local agencies, such as County Health Services, are responsible for tank permitting, monitoring, and removal, and the investigation and remediation of releases that do not pose a threat to water quality. Additionally, several local agencies have contracted with the State Board under the Local Oversight Program (LOP) to oversee the investigation and remediation of releases that threaten or have impacted water quality.

The California Code of Regulations, Title 23, Division 3, Chapter 16, contains State regulations regarding underground tank construction, monitoring, repair, release reporting, and corrective action. The objectives of the regulations are to:

- Place all USTs storing hazardous substances, covered by law, under permit;
- Ensure that all existing USTs, covered by law, meet standards for the detection of releases of hazardous substances;
- At the time of application for an UST permit, ensure that all new USTs covered by law, meet standards to prevent releases of hazardous substances;
- Ensure that the UST program complies with the federal UST requirements and secure authorization from USEPA to regulate USTs in the State;
- Identify leaking USTs and decide whether the Regional Board or local implementing agency will have the lead for supervision of cleanup within 90 days of the discovery of a leak. Undertake cleanup supervision of 10-25% of existing backlogged and new leak cases each year. The annual caseload will depend on the severity of the

water quality problems and the availability of Regional Board resources to oversee cleanup;

- Provide funding for eligible local agencies, under a local oversight program, for the oversight of leaking UST cleanup;
- Ensure that appropriate cleanup actions are undertaken in a timely manner at UST sites which have no identifiable Responsible Party (RP) or which have an insolvent RP (orphan site);
- Ensure that all tank integrity tests, conducted within the State, are performed by or under the direct supervision of a licensed tank tester;
- Require all existing underground pressurized piping to be equipped with an automatic leak detector;
- Ensure that all UST owners and operators shall maintain evidence of financial responsibility for taking corrective action and for compensating third parties for bodily injury and property damage caused by a release;
- Require secondary containment for pressurized piping, corrosive protection for tanks, and spill and overfill prevention equipment for UST systems.

### Number of UST Cases in the Region

As of July, 1993, a total of 591 leaking USTs had been documented in the Lahontan Region. Of these 591 releases, approximately 150 (25%) have impacted ground water. A list of these UST releases and the status of investigation and remediation at each site is published quarterly by staff of the Regional Board.

### Areas With the Greatest Number of UST Releases Affecting Ground Water

Throughout the Lahontan Region several areas have been identified as containing a significant number of leaking USTs that have impacted ground water. Generally, these areas are light industrial/service areas that typically have shallow ground water and/or coarse soils. Because of the significant number of documented releases in these areas, a substantial amount of geologic and hydrologic data have been generated.

#### **UST Cleanup Trust Fund (SB 2004)**

In 1991 the State Legislature passed SB 2004, which required that 0.006 cents be paid by tank owners to the State for each gallon of petroleum products stored in a UST. This tax program generates revenue to provide a maximum of \$990,000 grant money per claim for investigation and remediation to those persons who operated or owned USTs that have leaked. The fund reimburses monies that are spent by the discharger during investigation and cleanup. Staff of the Regional Board and State Board are responsible for reviewing technical proposals for investigation and remediation to ensure plans are technically and economically effective.

Dischargers applying for the fund are separated into "A," "B," "C," and "D" categories. These categories are generally based on gross annual income, with "A" applicants having the least income. Since the fund is designed to assist those dischargers with the least financial ability to conduct investigation and remediation, "A" applicants have the highest priority for funding. Since many tank owners and operators lack resources, assistance from the fund increases opportunities for remedial actions.

#### **UST Remediation Goals**

Regional Board staff is responsible for ensuring that dischargers are required to clean up and abate the effects of discharges in a manner that promotes attainment of background water quality, or the highest water quality which is reasonable if background levels of water quality cannot be restored. Factors to be considered include: environmental characteristics of the hydrographic unit under consideration, past, present and future beneficial uses of the water, economic factors, and the need to prevent nuisance (CA Water Code § 13241).

#### **Source Removal**

The most important factor in ground water remediation is source removal. Sources of ground water pollution at UST sites include leaking tanks and piping, existing soil pollution, and free-phase petroleum products that may be floating on top of the water table. These major sources can feasibly be removed in the short-term at minimal costs as compared to the long-term process necessary to clean up the dissolved phase portion of ground water pollution.

#### **Interim Remedial Actions for USTs**

At a site where a leak has occurred from a UST, sources of ground water pollution can be removed in the short-term while investigation of the extent of ground water pollution and ground water remedial design is on-going. Interim remedial actions are considered a cost-effective method of protecting water quality and beneficial uses. Interim remedial actions include the following:

- *Removal of Free-Phase Petroleum Hydrocarbons.* Petroleum products typically spread laterally on top of the water table and within the capillary fringe prior to dissolving into the ground water. Until completely dissolved, this "free product" provides a continuing source of pollution both to the ground water and capillary fringe soils. Removal of this free product can be accomplished while any further investigation of soil and ground water pollution is being conducted.
- *Remediation of Contaminated Soil.* If polluted soils are in direct contact with the ground or surface waters, these soils may pose a continuing threat to water quality and adversely impact beneficial uses. Volatile organic constituents may move within unsaturated soils by leaching or in a vapor phase, which may adversely impact water quality and beneficial uses. This soil pollution can feasibly be removed while investigation of ground water pollution is continuing.
- *Ground Water Pollution Containment.* Containment of ground water pollution as an interim remedial action is necessary if: (a) petroleum constituents in the ground water pose an immediate threat to water supplies or public health and safety, or (b) the pollution plume appears to be migrating off-site at a rate that will limit the dischargers ability to later remediate the pollution. Containment may also be required as a part of overall site remediation.

#### **Dissolved Phase Ground Water Remediation**

In cases where ground water has been impacted, dissolved phase ground water pollution must be remediated. Remedial activities shall be conducted to assure that pollution is cleaned up in a manner that: (a) is consistent with maximum benefit to the people of the State, (b) does not unreasonably affect

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present and anticipated beneficial uses of such water, and (c) does not result in water quality less than that prescribed in the water quality control plans and policies adopted by the State and Regional Boards.

### Ground Water Monitoring

In order to determine the effectiveness of any ground water remedial action, ground water monitoring will be necessary. Ground water monitoring may also be necessary to track the movement of pollution plumes, and can be used to monitor any natural degradation of ground water pollution.

### Reports of Waste Discharge

The Regional Board requires that dischargers file a report of waste discharge (RWD) when any waste is proposed to be discharged to land or surface waters. RWDs are required for treated ground water discharges to land and surface waters, for in-situ soil and ground water bioremediation projects where substances other than oxygen are being discharged, and for large scale ex-situ bioremediation projects where liquids are being discharged. For specific treatment discharges, a listing of information to support a RWD is available from the Regional Board office. Once a RWD is filed, the Regional Board may issue a waiver or may adopt Waste Discharge Requirements (WDRs) for the discharge.

### Cleanup Levels

In addition to the following discussion of cleanup levels for soil and ground water at a UST site, reference should be made to Section 4.2 of this Basin Plan.

Section 2725, Article 11, Chapter 16, Title 23 of the California Code of Regulations outlines what elements are required to be included in a Corrective Action Plan (CAP). Section 2725(g) requires the establishment of target cleanup levels for ground water in the final CAP. Any CAP that proposes final ground water cleanup levels above background must include justification demonstrating that the Plan: (1) is consistent with maximum benefit to the people of the State, (2) will not unreasonably affect present and anticipated beneficial uses of such water, and (3) will not result in water quality less than that prescribed in the water quality control plans and policies adopted by the State and Regional Boards.

Prior to the initiation of a corrective action, it may not be feasible to generate sufficient technical justification to support not remediating ground water to background concentrations. Target levels are recommended to be set at minimum laboratory detection limits (background) for petroleum related constituents. Technical and economic feasibility of attaining background can best be determined during the remedial process. Dischargers shall consider those items listed in Title 23, Chapter 15, Article 5, Section 2550.4d (Cal. Code of Regs.) in presenting their justification. Final justification for not remediating to background levels may include, but not be limited to, chemical transport modelling, evidence of asymptotic concentrations of pollutants over a duration during remediation, and social/economic considerations.

Final cleanup levels may be allowed between background and established water quality standards in certain cases. (Established standards include primary and secondary drinking water standards and USEPA Health Advisory levels.) Any proposal to remediate ground waters to levels between background and an established numerical water quality standard must include a justification for such degradation. Any justification must consider those items listed in Title 23, Chapter 15, Article 5, Section 2550.4d (Cal. Code of Regs.).

### The City of Bishop

The majority of documented releases in the Bishop area have occurred in the light industrial/service area along Hwy. 395 (Main Street). Depth to ground water along Main Street ranges from three to eight feet below ground surface (bgs). Ground water dominantly flows east toward the Owens River.

Soils in the Bishop area are variable. Coarse alluvial cobbles and boulders are present on the alluvial fan of the eastern Sierra Nevada range at the western edge of Bishop. However, throughout the City, soils appear to be predominantly clayey sands and clayey silts with low permeability characteristics. A shallow unconfined aquifer is present beneath the City of Bishop at depths ranging from three to eight feet below ground surface. The ground water gradient of this aquifer throughout the City of Bishop is gently sloping. Additionally, the low permeability soils result in slow ground water velocities.

## 4.6, Ground Water Protection and Management

Municipal supply wells for the City of Bishop are located east and north of known petroleum dispensing facilities. No known water supply wells are located in areas of known or suspected ground water pollution.

Dischargers at several UST sites in the City of Bishop have installed ground water monitoring wells. The results of well sampling indicate that pollution plumes have little or no natural degradation without active remediation, but these plumes also migrate very slowly.

*UST Policy for Bishop.* Based on the principles of State Board Resolution No. 92-49, Board staff has developed a policy to set time schedules for completing soil and ground water cleanup. To the extent feasible, schedules will be set to coincide with the availability of resources, including UST Trust Funds. The policy specifically applies to potential Trust Fund "A," "B," and "C" applicants in specific hydrogeologic areas of Bishop. The policy is as follows:

1. When USTs are removed, all identified soil pollution will be excavated to the property boundaries to the depth of the ground water table (depth to ground water in Bishop ranges from 3 to 8 feet below ground surface). Contaminated soil beneath existing onsite buildings will not be required to be removed at this time.
2. Soil samples will be collected from all excavation sidewalls to document effective removal of contaminated soils or the location of any remaining soil contamination that persists offsite.
3. The discharger will remove any fuel found floating on the water table surface.
4. Field investigation methods (such as Hydropunch™ and cone penetrometers) can be effectively used to preliminarily define the lateral extent of ground water pollution. This data will then be used to locate a maximum of three ground water monitoring wells that approximately define the down-gradient extent of ground water pollution. It is expected that these wells will be installed offsite.

5. Monitoring of the ground water will be conducted by the discharger. Monitoring includes laboratory analysis of ground water samples collected from the installed monitoring wells. The discharger will continue to remove any identified fuel found floating on the water table surface.
6. The UST owner/operator would not be required to perform additional soil or dissolved phase ground water remediation until SB 2004 funding is available, provided that the discharger supplies the Regional Board documentation that a grant application has been filed with the State Board.
7. Dissolved phase ground water remediation would only be required prior to receiving SB 2004 funding if it becomes evident that the discharger will not qualify for SB 2004 funding, or the pollution poses an imminent threat to public health. This policy does not change the overall remedial goals of the Regional Board.

### **UST Discharges in Hydrogeologic Areas Other than Bishop**

Ground water pollution plumes may migrate slowly in other areas of the Region besides Bishop. However, data must be generated in these additional areas that conclusively demonstrates that these conditions exist. In areas where it can be conclusively demonstrated that hydrological conditions similar to Bishop exist, the above policy may be applied to remediation of UST release sites. In areas where pollution plumes do not migrate slowly, failure to initiate ground water remediation in the short-term may result in a substantially more extensive condition of pollution, and may also increase the threat to public health and safety.

### **Aboveground Storage Tanks**

Spills and leaks from aboveground petroleum storage tanks and their associated piping can cause contamination of surface and ground waters. In the past, aboveground storage tanks in California were operated without requirements for secondary containment or for maintaining spill contingency plans.

The State enacted the Aboveground Petroleum Storage Act (APSA) in 1990 (CA Health and Safety Code § 25270, Chapter 6.67). The APSA requires

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owners or operators of specified aboveground petroleum storage tanks to file a storage statement describing the location and capacity of their facility, submit a filing fee, and perform specified spill prevention and response actions. The APSA also grants authority to the Regional Boards to, under certain circumstances, require the installation of leak detection systems, secondary containment, and/or ground water monitoring.

The APSA does not apply to tanks containing products such as propane, which are not liquid at standard temperatures and pressures.

The Regional Board will conduct periodic inspections of aboveground tanks. The schedule of inspections will focus on those facilities which are near navigable waters, potable water supplies, and/or near sensitive ecosystems.

### ***Spills, Leaks, Investigation, and Cleanup (SLIC) Program***

Sites managed within the SLIC Program include sites with pollution from recent or historic spills, subsurface releases (e.g., pipelines, sumps), complaint investigations, and all other unauthorized discharges that pollute or threaten to pollute surface and/or ground waters. Investigation, remediation, and cleanup at SLIC sites proceed as directed in State Board Resolution No. 92-49 as described below. (For further details regarding the SLIC Program, see Section 4.2, "Spills, Leaks, Complaint Investigations, and Cleanups.")

### ***Federal Superfund Program***

The federal "Superfund" program was established in 1980 with the passage of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA). The CERCLA provided funding and guidelines for the cleanup of the most threatening hazardous waste sites in the nation. High priority sites scheduled for cleanup under this program are placed on the National Priority List (NPL).

To clean up pollution at federal military sites, the State has signed a Memorandum of Agreement with the Department of Defense which established procedures under which site investigation and cleanup will proceed. Investigation and cleanup at these sites must meet the requirements of the USEPA "Superfund" hazardous waste cleanup

program. This involves completion of a formal Preliminary Assessment, Site Investigation, and Remedial Investigation and Feasibility Study, leading to a Record of Decision on an acceptable Remedial Action Plan. (For further details, see Section 4.12, "Military Installations.")

### ***Implementation of State Board Resolution No. 92-49 "Policies and Procedures for Investigation, Cleanup and Abatement of Discharges Under Water Code Section 13304"***

This Resolution contains policies and procedures that all Regional Boards shall follow for the oversight and regulation of investigations and cleanup and abatement activities resulting from all types of discharge or threat of discharge subject to Section 13304 of the Water Code. State Board Resolution No. 92-49 outlines the five basic elements of a site investigation. The Resolution requires that the Regional Board ensure that the discharger is aware of and considers minimum cleanup and abatement methods. (For further details, see Section 4.2, "Spills, Leaks, Complaint Investigations, and Cleanups.")

### ***Ground Water Overdraft and Related Water Quality Problems***

Ground water overdraft can affect water quality, particularly in terms of total dissolved solids and organic compounds. (See also "Water Quality/Quantity Issues; Water Export and Storage," in Section 4.9 of this Chapter for additional discussion of ground water problems.)

The Regional Board will consider issuance of waste discharge requirements for ground water recharge with imported water which is of lower quality than local ground water. The Regional Board will also consider issuance of waste discharge requirements for projects which would interfere with ground water recharge. The Regional Board will consider monitoring ground water extraction in contaminated basins to ensure that pumping patterns do not cause the migration of pollutants within the basins, causing contaminants to move to unpolluted areas of the basins.

### ***Agricultural Activities***

Irrigation practices, pesticide and fertilizer use, and confined animal operations can adversely impact the

quality and beneficial uses of ground water. The Regional Board encourages the use of Best Management Practices to minimize water quality impacts from these activities.

The Regional Board participates in a statewide monitoring program for pesticides in ground water, as mandated by the Pesticide Contamination Prevention Act (AB 2021). When appropriate, the Regional Board also issues waste discharge requirements to regulate discharges of waste and/or wastewater from irrigated fields and operations such as confined animal facilities. (See “Agriculture” section, later in this Chapter, for further details.)

### ***Stormwater Management***

Infiltration of stormwater is a common treatment method (see Section 4.3, “Stormwater”). It allows removal of nutrients and some other constituents through physical filtration or adsorption, and through biological uptake by plant roots and soil microorganisms. However, in areas with high ground water tables, infiltration may lead to ground water contamination by toxic metals, deicing salts, and/or organic compounds which are common in urban stormwater. In these cases pretreatment to remove toxic stormwater constituents before infiltration, or choice of an alternative treatment method may be necessary. Regional Board staff will review proposals for infiltration of stormwater on a case-by-case basis, and place appropriate conditions in waste discharge permits to ensure protection of ground water quality.

Regional Board staff is currently conducting a study to determine the effectiveness of infiltration trenches in the treatment of surface runoff and in the protection of ground water. Three infiltration trenches in South Lake Tahoe are being studied. Ground water up and down gradient of each trench, and soil moisture from varying depths is being collected and analyzed. Data will be evaluated to determine whether any pollutants are entering ground water via the trenches, and whether any reduction of pollutants in runoff is occurring as the runoff percolates from the bottom of the trenches to the ground water. Contingent on available funding, the Regional Board may continue the study over the next one to five years.

## **Federal Control Measures for Ground Water Protection and Management**

1. A number of federal statutes (e.g., the Clean Water Act, the Resource Conservation and Recovery Act, the Safe Drinking Water Act, the Comprehensive Environmental Response, Compensation and Liability Act, and the Federal Insecticide, Fungicide, and Rodenticide Act) provide the U.S. Environmental Protection Agency (USEPA) with the authority to prevent and control sources of ground water contamination, as well as to clean up existing contamination. USEPA recognized that these authorities to protect ground water were fragmented among many different statutes and were largely undefined. As a result, in 1984, the USEPA adopted a Ground Water Protection Strategy to articulate the problem and USEPA's role in ground water protection. The Strategy provides a system for internal coordination as well as a strengthening of state programs (National Research Council 1986). Guidelines have been issued for USEPA decisions affecting ground water protection and cleanup. The guidelines include a three-tiered system for classification of ground water. Class I is a strict nondegradation category for irreplaceable drinking water supplies and aquifers associated with ecologically vital systems; Class II includes current and potential sources of drinking water and waters having other beneficial uses; Class III consists of nondrinkable water based on existing poor quality and isolation from drinking water aquifers. The USEPA accords different levels of protection to each water class and is developing guidelines on how the classes will be applied. In its Strategy, the USEPA intends to apply its classification system through all of its programs.
2. The USEPA has authority, under Section 1424 of the Safe Drinking Water Act, to designate certain ground waters as “**sole source aquifers**.” There are no USEPA designated sole source aquifers in the Lahontan Region, although ground waters eligible for this designation may exist. Any federal financially-assisted project proposed within an area receiving this designation will be subject to USEPA review to ensure that the project is



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designed and constructed to protect water quality. The criteria for sole source designation are:

- The aquifer must be the sole or principal source of drinking water for the area.
- No economically feasible alternative drinking water sources exist within the nearby area.
- If contaminated, a significant public health hazard would result.

### Ground Water Control Actions by other State Agencies

1. California does not have statewide comprehensive ground water management laws; management is shared by many agencies using authority provided by various State statutes. The California Department of Water Resources' role in ground water management and protection is to provide technical assistance to other agencies, collect data, and conduct investigations. The responsibility of protecting ground water from pollution is shared with the State Board by other departments within the California Environmental Protection Agency (e.g., Department of Pesticide Regulation, Department of Toxic Substances Control, Integrated Waste Management Board, and Office of Environmental Health Hazard Assessment).
2. California water rights law does not require State permits for ground water diversions, except for underground waters which flow in defined channels (e.g., the lower Mojave River). Possible means of addressing the water quality impacts associated with ground water pumping and overdraft include use of nuisance law, the Public Trust doctrine, and existing State Board authority. Adjudication of ground water rights is also possible; this could result in court appointment of a watermaster, with court-defined authority ranging from monitoring and recording to broad management powers. The State Board may also place conditions to protect ground water in grant contracts or water rights permits for surface water use (Sawyer 1988). Adjudications to protect the quality of ground water is further discussed in Section 2100 and Section 2101 of the California Water Code. Water Code Section 2100 allows the State Board to file a Superior Court action or to

intervene in an existing or proposed adjudication proceeding to "restrict pumping, or to impose physical solutions, or both, to the extent necessary to prevent destruction or irreparable injury to the quality of such water."

3. Improperly constructed, altered, maintained, or destroyed wells (including monitoring wells) are potential pathways for introducing contaminants to ground water. Such wells can act as conductors or pipelines through which waters of varying water quality can commingle. This may result in the degradation of high quality water supplies. The potential for ground water quality degradation increases as the number of wells and borings in an area increases.

Improperly constructed, altered, maintained, or destroyed wells can facilitate ground water quality degradation by:

- Allowing contaminants or poor quality water to enter ground water from the surface.
- Allowing ground water from polluted or naturally poor quality aquifers to migrate (via the well annulus), thus contaminating high quality aquifers.
- Allowing the well bore to be used for illegal waste disposal.

Permanently inactive or "abandoned" wells that have not been properly destroyed pose a serious threat to water quality. They are frequently forgotten and become dilapidated with time, and thus can become conduits for ground water quality degradation. In addition, humans and animals can fall into wells left open at the surface.

The California Department of Water Resources (DWR) is responsible for establishing statewide well standards for the protection of water quality (CA Water Code § 231). State law (CA Water Code § 13801), also requires each county, city, or water agency where appropriate, to adopt ordinances that meet or exceed DWR standards for proper well placement, construction, and abandonment. The same law specifies that local governments which fail to adopt an adequate well ordinance shall enforce the DWR standards. State

well standards are found in DWR Bulletins No. 74-81 and 74-90, entitled "Water Well Standards, State of California."

## **Ground Water Control Actions by Local Agencies**

1. The roles of local agencies in regulation of individual waste disposal systems and in oversight of underground storage tanks are described above.
2. County water districts have broad authority to conserve, protect, and replenish ground water supplies. The Subdivision Map Act allows cities and counties to adopt ground water recharge facility plans, construct recharge facilities, and charge a fee for the construction of such facilities as a condition of approval for subdivision maps and building permits (Sawyer 1988).
3. State law permits the formation of local ground water management districts. A few such districts have been established within the Lahontan Region. Local governments should strictly enforce well construction and abandonment standards. Where wellhead protection ordinances have been adopted, they should be strictly enforced.

## **Recommended Control Actions for Ground Water Protection and Management**

1. The potential exists for physical solutions to water quality problems related to ground water overdraft, such as provision of alternative water supplies, artificial recharge, or the establishment of physical barriers or injection barriers to pollutants. Such solutions can be required by the courts in connection with water rights adjudications, or as part of ground water management programs which could include regulation and augmentation of supply. Physical solutions could also be authorized during approval of water development projects. These solutions may involve conjunctive use projects where surface waters are used for ground water recharge or as a substitute supply for ground water users. It is important to manage ground

and surface waters as an interconnected resource (Sawyer 1988).

2. Basic data are needed to evaluate potential threats to ground water quality and beneficial uses. This database should contain information on hydrogeology, soil characteristics, ground water location and level, ground water quality, ground water movement, water well location and construction, ground water extractions, land use, waste discharges, potential and existing pollution sources (e.g., landfills, underground storage tanks, significant quantities of chemicals used in land use practices such as pesticides and fertilizers, concentrated areas of septic system use, and drilling operations) and extent of contamination. A database of this type would also be useful to determine cumulative impacts of discharges and other activities on ground water basins. This database could be maintained by the Regional Board. Most of the information could be obtained from other agencies.
3. Ground water quality monitoring is essential to determine to what extent ground water beneficial uses and water quality are threatened and to evaluate the effectiveness of any actions implemented to protect beneficial uses and water quality. The Regional Board will encourage ground water quality monitoring. All data collected should be entered into STORET or compatible databases.
4. In areas of high septic system density, nitrate and chloride levels should be monitored to detect contamination to ground water from the septic systems.
5. The U.S. Soil Conservation Service, Resource Conservation Districts and U.C. Cooperative Extension Farm Advisors will be encouraged by the Regional Board to promote Best Management Practices such as minimal applications of fertilizers and other chemicals to protect ground waters.
6. The Regional Board will encourage the formation of local ground water management districts. The districts should cooperate with the Regional

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Board in the regulation of such things as ground water recharge and irrigation practices to conserve ground water.

7. Local governments should consider land use zoning to restrict the type and amount of development in critical ground water recharge areas.
8. To conserve ground water resources, the Regional Board will encourage the use of Best Management Practices to minimize water use for agricultural, landscape, and turf irrigation.
9. To conserve ground water resources, the Regional Board will encourage the use of reclaimed water wherever feasible without adversely impacting beneficial uses. (Regional Boards are required, when establishing water quality objectives, to consider the need to develop and use reclaimed water.)
10. Regional Board staff, in reviewing environmental documents for projects which could affect ground water quality, should ensure that CEQA requirements for public disclosure on impacts, alternatives and mitigation measures are fulfilled.
11. The Regional Board should consider holding public fact finding hearings on specific ground water quality/quantity problems. Such hearings could result in recommendations for State Board action.

## 4.7 MINING, INDUSTRY, AND ENERGY PRODUCTION

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The primary industries in the Lahontan Region are mining and mineral processing. Other industries in the Region include lumber mills, energy production facilities, chemical manufacturing facilities, and concrete and asphalt batch plants.

Nearly all industrial operations have the potential to produce “general” types of water quality impacts, similar to those of any large construction site (e.g., erosion/sedimentation and spillage of motor vehicle fluids). Additionally, each type of industrial operation may pose its own industry-specific threats to water quality. For example, lumber mills can contribute significant quantities of tannins, lignins, BOD, and color to receiving waters. Concrete batch plants can contribute TDS, high alkalinity, and metals to receiving waters. Mining operations can contribute cyanide, heavy metals, or acid mine drainage to receiving waters.

### General Discharge Limitations

Waste discharge requirements are prescribed for each discharger on a case-by-case basis; however, in every case, industrial and municipal effluent discharged to waters of the Region shall contain essentially none of the following substances:

- Chlorinated hydrocarbons
- Toxic substances
- Harmful substances that may bioconcentrate or bioaccumulate
- Excessive heat
- Radioactive substances
- Grease, oil, and phenolic compounds
- Excessively acidic and basic substances
- Heavy metals such as lead, copper, zinc, mercury, etc.
- Other deleterious substances

Furthermore, any person who is discharging or proposes to discharge waste, other than into a community sewer system, must file a Report of Waste Discharge (RWD) with the Regional Board unless this requirement is waived by the Regional Board. Detailed lists of information needed in the RWD can be obtained from Regional Board staff.

Upon receipt of the RWD, the Regional Board, with information and comments received from state agencies and the public, will prescribe discharge requirements including any appropriate limitations on biological and mineral constituents, as well as toxic or other deleterious substances. Additionally, revised waste discharge reports may be required prior to additions of waste, changes in treatment methods, changes in disposal area or increases in effluent flow.

Discharge requirements will be established that are consistent with the water quality objectives for the receiving water (see Chapter 3 of this Plan), including wasteload allocations or Total Maximum Daily Loads (TMDLs) established for the discharge, the State Board's “non-degradation” policy, the federal anti-degradation and anti-backsliding regulations, and the principle of obtaining the optimum beneficial use of the Basin's water resources.

### Mining and Mineral Processing Operations

Many quarries exist in the Lahontan Region, extracting such commodities as iron ore, pumice, marble, limestone, talc, and asbestos. Most such quarries do not use chemical extraction processes, and effects on water quality are usually limited to the general impacts described above.

Sand and gravel quarries are also fairly common in the Region, and are of concern because they often occur in riparian and/or floodplain areas. In general, discharges from sand and gravel operations comply with water quality objectives; such operations are usually considered to be minor, because potential adverse water quality impacts can most often be mitigated with relatively simple measures. The final restoration phase is the most critical—at the end of the project, the site must be stabilized, revegetated, and/or restored in a manner which will ensure long-term water quality protection.

An unknown number of recreation prospectors use “dry wash” or recirculating water systems to gravity separate gold. These activities have the potential to degrade water quality and beneficial uses by disturbing streambeds and riparian and floodplain areas.

The mining operations which pose the most significant threat to water quality in the Lahontan Region are hard rock mining for precious metals

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(e.g., gold or silver). Toxic chemicals, such as cyanide or mercury, are often leached through ores to obtain precious metals. The chemical leaching process involves placement of crushed ore material onto a liner (heap leaching) or into a tank or vat (vat leaching), and saturation of the ore with the leaching chemical solution ("barren" solution). The solution leaches metals as it percolates through the ore, then drains to a pond ("pregnant" solution pond) where the metals can be recovered. Spent ores are washed with water to remove any remaining chemical solution prior to disposal.

Ore preparation generally involves some crushing or pulverizing. This process exposes a maximum amount of ore surface area for the chemical leaching process. This also maximizes the amount of surface area that will be exposed to the elements after the ore has been processed and disposed. Prolonged exposure to the elements (and/or to acid mine drainage) will result in the leaching of heavy metals and/or salts which the ore may contain.

Acid mine drainage (AMD) is the product of sulfurous rock, bacteria, water, and oxygen. This highly acidic drainage is associated with mining because, although it may occur naturally, mining activities tend to enhance the formation of AMD by opening tunnels (introducing water and/or oxygen to subterranean sulfurous rock) and by exposing large quantities of susceptible rock to the elements (waste tailings piles). Once AMD formation has been established, control is extremely difficult. The best control is prevention.

Water is utilized in mining operations for dust control, equipment cooling, make-up for leaching solutions, and for other purposes. In sand and gravel quarrying, water is used to wash aggregate. Process water may become contaminated with metals, salts, toxic chemicals, oils and greases, fuels, and/or sediments. If allowed to escape containment, process water is likely to impact or threaten to impact receiving waters. When a mining operation ceases, large water-filled ponds often remain on the site. These ponds may threaten receiving waters by concentrating on-site contaminants (becoming toxic pits), and by overflowing into surface waters.

### ***Regulatory Authority***

Mining waste discharges are regulated under Article 7 of Chapter 15 (Cal. Code of Regs.). Further regulations for mines are contained in the California Water Code, Section 13260.

All mining operations are subject to the Surface Mining and Reclamation Act (SMARA, CA Public Resources Code, Title 14, Division 2, Chapter 9). SMARA requires that anyone proposing to conduct a mining operation file a reclamation plan with (and be permitted by) the Lead Agency (typically the County) in the area where the mine is to be sited. The reclamation plan must include, in part, a description of the type of operation to be conducted; the initiation and termination dates; and a description of the manner in which reclamation will be accomplished, including a description of the manner in which contaminants will be controlled and mining waste will be disposed of, and a description of the manner in which rehabilitation of affected streambed channels and streambanks to a condition of minimizing erosion and sedimentation will occur. The reclamation plan is a useful tool for the Regional Board in evaluating the level of regulation appropriate for a given operation. Whatever the level of regulation the Board decides upon, the operation will be regulated by the Lead Agency, and the operator will be required to reclaim the site at the end of the operation.

### ***Federal Superfund Program***

The federal "Superfund" program was established in 1980 with the passage of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA). The CERCLA provided funding and guidelines for the cleanup of the most threatening hazardous waste sites in the nation. High priority sites scheduled for cleanup under this program are placed on the National Priority List (NPL). The federal government normally places large sites with identified problems on the Superfund list for cleanup. Ideally, the owner(s) or responsible parties are then required to conduct cleanup operations. However, if the owner(s) cannot be located or do not have sufficient funds, the cleanup becomes the responsibility of federal or state government. Smaller sites, or sites without identified problems may also pose significant threats to water quality, but do not

make it onto the Superfund list. Once these sites are identified, they must be handled on a case-by-case basis by the Regional Board, ideally by responsible parties, but otherwise by State or local agencies.

### **Active Mine Sites**

#### ***Case History—Mountain Pass Mine and Mill Operations***

The Mountain Pass Rare Earth Mine, first located in 1949, is in the Ivanpah district of the South Lahontan Basin. The district was mined intermittently until 1940, for silver, lead, zinc, and copper.

The Mountain Pass Mine and Mill is currently operated by Molycorp. The ore body consists of carbonates, sulfates, bastnaesite, and quartz. Bastnaesite is a rare earth fluorocarbonate which contains lanthanide (rare earth) metals. Lanthanide metals include cerium, lanthanum, samarium, gadolinium, neodymium, praseodymium, and europium, and are used in such things as lighter flints, ultraviolet absorbing glass, coloring agents for glass, and television tubes.

The Mountain Pass Mine and Mill is an open pit mine with milling, beneficiation, and processing facilities. The three major milling plants are the flotation plant, chemical plant, and separation plant. Mine wastewaters were discharged to percolation ponds onsite until 1980, causing degradation of underlying ground waters. Most mine wastewater is currently collected from various discharge points at the mill site and discharged to a 100-acre evaporation pond located on Ivanpah Dry Lake about 13 miles to the east. Mine waste overburden is stockpiled onsite. Process water, tailings, and product storage ponds still exist at the millsite.

Major water quality concerns at the Mountain Pass Mine include the continued leakage from the active main tailings pond. This leakage continues to degrade ground water already polluted by dissolved minerals, nitrates, and sodium lignin sulfonate, which is a surfactant used in the floatation plant. Other concerns included inactive waste disposal sites and lead sulfide precipitates stored at the Molycorp hazardous waste storage site. Molycorp is currently

working under Regional Board and Department of Toxic Substances Control schedules to correct the problems.

### **Abandoned/Historic Mines**

In the past, mining operations were often conducted with little concern for immediate or future environmental impacts. Tailings were placed in waterways, ore processing occurred on unlined ground surfaces, toxic chemicals were often not rinsed from ore prior to ore disposal, and no effort was made to reclaim exposed slopes. As a result, numerous old, mostly abandoned, mine sites are now severely impacting surface and ground waters in the Lahontan Region. Many surface waters in the Region, such as Monitor Creek, Leviathan Creek, Bodie Creek, and the Carson River, have moderate to high levels of heavy metals, salts, and/or mercury, due at least in part to past mining activities. High levels of metals have been detected in fish tissue under the State Board's Toxic Substances Monitoring Program. Surface and ground waters are also being impacted by acid mine drainage and severe erosion problems at mine sites.

#### ***Case History—Leviathan Mine***

The Leviathan Mine, located in Alpine County, is the most significant abandoned mine site in the Lahontan Region. The soil and underlying geology of the site are sulfur-rich, and the mine has primarily been exploited for that mineral (although the earliest mining at the site was for metals). Operations at the site began in 1863, and continued under various owners until the late 1960s.

Until 1952, operations at the site involved tunnel mining, with minimal impact to nearby surface waters. In 1952, Anaconda Copper Company purchased the site and began an open-pit mining operation, dumping tailings directly into surface waters (Leviathan Creek). Acid mine drainage (AMD) then began leaching into surface waters in significant quantities.

After a fish kill occurred in 1959, Anaconda implemented some mitigation measures, but the impacts were difficult to control. In 1962, the Regional Board determined that the mine should be regulated, and requested a report of waste discharge from Anaconda. Anaconda responded by removing

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all the previously installed mitigation measures and selling the mine to Alpine Mining Enterprises, a small corporation with no assets.

The Regional Board adopted waste discharge requirements on Alpine Mining Enterprises in 1962 and spent the next several years trying unsuccessfully to make Alpine Mining Enterprises correct the AMD and erosion problems at the site. In 1969, the Regional Board referred the matter to the Attorney General, but litigation efforts were stymied by Alpine Mining Enterprises' lack of resources and the apparent lack of recourse against Anaconda under California law.

In 1978, California voters approved a bond measure which enacted the State Assistance Program (SAP), and the State Board granted the Regional Board \$3.76 million from this bond act to address the Leviathan Mine problem, which was now causing occasional cattle kills and which had left an eight mile stretch of Leviathan and Bryant Creeks sterile. At about the same time, the Regional Board successfully negotiated with ARCO, the now parent company of Anaconda, for a \$2.337 million settlement in lieu of litigation. As part of the settlement, the State of California purchased the mine for \$50,000. The State Board was given the responsibility of overseeing restoration activities at the mine. The State Board assigned much of the oversight responsibility to the Regional Board.

In 1985, a restoration project was completed and the mine site was revegetated. The reclamation strategy was designed (by Brown and Caldwell Consulting Engineers) to control or eliminate approximately 75 percent of the AMD pollution previously entering Leviathan Creek. However, the plant species selected for revegetation were not tolerant to site conditions, and most of the plants have since died. This has left acres of eroding slopes which are currently inundating the mine's pollution abatement facilities with sediment, jeopardizing their function. Earth is also eroding from beneath the mine's pollution abatement facilities, undermining their structural stability. Additionally, the road system at the site has little drainage control and is contributing to the erosion and sedimentation problem. The eroding slopes and resulting contaminated sediment loads also endanger the restoration of the potential beneficial uses of the Leviathan Creek system.

Water quality monitoring data (for parameters including nickel, aluminum, iron, arsenic, sulfate, total dissolved solids, and pH) indicates a significant decrease in pollutant concentrations since the project was constructed. However, downstream beneficial uses have not been fully restored, pollutant loading is still significant, and all monitoring has been conducted during drought years when production of AMD is expected to be at a minimum.

On June 9, 1989, the USEPA issued its final decision on Section 304(l) of the Clean Water Act. As a result of this decision, Leviathan Creek was identified on the Section 304(l)(1)(B) "short list" as a waterbody impaired by toxic pollutants, specifically arsenic and nickel. Concurrently, the Leviathan Mine was listed under Section 304(l)(1)(C) as the point source contributing toxics to Leviathan Creek. In addition, the State of California submitted Aspen, Bryant and Leviathan Creeks for inclusion on the 304(l)(1)(A) "long list" as waterbodies not meeting State water quality standards.

The Section 304(l) listing required the State of California to prepare an Individual Control Strategy (ICS) for the Leviathan Mine by February 4, 1990. USEPA and the Lahontan Regional Board discussed a coordinated effort on the ICS during a workshop in January, 1991. No further actions have been taken by the State or Regional Board to pursue the ICS since that time.

### ***Control Measures for Mining and Mineral Processing***

1. The Regional Board shall review all new mining, mineral processing, and exploratory operations (and existing unpermitted operations on a case-by-case basis) and issue conditional waivers, waste discharge requirements, or NPDES permits for operations that may (individually or cumulatively) result in potentially significant impacts to water quality or beneficial uses.
2. To control general water quality threats posed by mining and mineral processing operations, Best Management Practices (BMPs) shall be required, including mechanical or vegetative soil stabilization, runoff collection/treatment systems, vehicle fluid containment facilities, etc. Process water, aggregate washwater, and/or dust control water should be contained in ponds or behind

dikes, or otherwise treated to remove sediments. (See BMP and stormwater control discussions in Section 4.3 and in the introduction to this Chapter).

3. Specific control measures include the following:

- **Gravel and Sand Operations:** The Executive Officer may issue a conditional waiver to any site where all operations and washwaters are confined to land, no discharge to surface waters, including wetlands, will occur, and stockpiles are protected from flooding. If disturbance is proposed in a wetland, Clean Water Act Section 401/404 Water Quality Certification must be obtained.
- **Leaching Operations:** The Regional Board shall regulate all discharges of cyanide or other toxic chemicals used in precious metal extraction, regardless of the size of the operation. Toxic chemicals should be prevented from escaping any portion of the leaching cycle. Pregnant and barren solution impoundments and leach pads should be lined and monitored; leaching vats and chemical storage facilities should have additional containment (e.g., an outer tank) and monitoring. If toxic chemicals are identified in underlying soils or ground water, the leaching process should be stopped until the leak can be located and repaired, and the contamination remediated.
- **Hard Rock Mining:** When new mining operations are proposed, the discharger must comprehensively test waste materials for acid generation potential. Waste which has a high acid generation potential must be placed in engineered containment or otherwise disposed of to either prevent AMD formation or to contain any AMD which is generated. The potential for leaching of soluble metals and salts should also be evaluated prior to commencement of operation at a new mine site. Mine wastes which will generate significant quantities of metals or salts should be disposed of to engineered containment or otherwise prevented from contaminating surface or ground waters.

***Recommended Future Actions for  
Mining and Mineral Processing***

1. Pursuant to 304(l) regulations, the State Board must consider funding various remediation alternatives for the Leviathan Mine. The Regional Board shall consider the following alternatives and recommend some or all of them to the State Board for consideration:

- **Control eroding slopes and mine tailings.** Implement a comprehensive slope stabilization and revegetation program specifically designed to establish plants that are tolerant to acidic soil and low water conditions, such as those which occur at the mine site. The established plants and structural improvements should stabilize the soils and significantly reduce erosion and sediment transport to pollution abatement facilities as well as the Leviathan Creek system. An established vegetative cover will also reduce stormwater percolation and the resultant generation of AMD.
  - **Control roadside drainage and erosion.** Regrade roads for proper drainage and install drainage control and treatment structures. By properly directing the concentrated runoff from roads and installing drainage structures, the integrity of the roads will be maintained while erosion and sediment transport to streams will be reduced.
  - **Control excess AMD.** Construct projects to reduce the pollution loading to area surface waters, construct an additional holding pond to contain AMD overflow from the existing evaporation ponds, and/or establish a wastewater treatment system to treat AMD overflows from the existing evaporation ponds to Leviathan Creek.
  - **Reline the ponds**
  - **Examine water diversion to prevent AMD formation**
2. In order to maintain the beneficial effects of the pollution mitigation project at Leviathan Mine, a number of regular maintenance activities must be



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conducted. These include: (1) periodic fence repairs, (2) annual sediment removal from drainageways, (3) flow regulation to and between ponds, (4) emergency repairs, and (5) periodic water quality monitoring to ensure that pollution levels are not increasing. Over the long-term, major efforts will be required to either rehabilitate the existing project or to otherwise reduce the level of pollutants leaving the site.

3. The Regional Board should investigate the water quality impacts of other inactive mines and identify and implement appropriate control actions.
4. The Regional Board should consult with the California Department of Fish and Game to develop leaching operations control measures to protect wildlife from lethal chemicals. Such control measures could include covering or otherwise containing all waters with chemical concentrations at levels lethal to wildlife.

### Industrial Activities other than Mining and Mineral Processing

**Cement production.** There are currently several large cement production facilities located in the southern part of the Lahontan Region. These facilities quarry mineral products, crush and blend them proportionally, heat them together in a kiln, and then crush finely the resulting klinker product to form cement. The cement manufacturing process can result in degradation of both surface and ground water quality due to parameters and constituents including pH, chloride, sulfate, potassium, sodium, calcium, and metals such as chromium.

Two significant waste types are generated during cement production. The first, kiln dust, is off-specification product that is unable to meet the cement industry's alkalinity requirements because of the type of raw minerals mined at some plants. (Not all cement plants produce kiln dust.) Kiln dust is frequently dumped onsite near the plants and spread.

The pH of kiln dust is usually very high, ranging from 11 to 13.5 pH units. Due to its corrosive pH, kiln dust can be classified as a "hazardous" waste (under Title 23, Chapter 15, Cal. Code of Regs.). However, if a particular manufacturer has been granted a variance from the California Department of Toxic Substances Control, the Regional Board may find that their kiln dust could be classified as a "designated" waste (under Title 23, Chapter 15, Cal. Code of Regs.) or a "special" waste (under Title 22, Cal. Code of Regs.). The USEPA is currently studying this issue to determine how kiln dust should be classified.

The second type of waste, kiln refractory liner brick, is used to line the kilns and historically contained leachable amounts of chromium in concentrations considered hazardous. Often, when kiln brick containing chromium was replaced, it was disposed onsite. Recently, the kiln brick composition has been reformulated and new brick is now available that does not contain chromium. Currently, when kiln bricks are replaced, most cement plants will crush and recycle the old bricks through the cement manufacturing process.

**Concrete production.** There are numerous concrete batch plants throughout the Region. Concrete batch plants combine gravel, water, and cement to form concrete. Liquid and semi-solid waste from truck and equipment washout is produced. This waste is very alkaline (the pH may be as high as 12.5 in fresh cement), is high in TDS, and may contain assorted heavy metals. The washout may contain various additives or other chemicals that are used in concrete production. This wastewater is usually disposed to a settling pond, and then to a sewer (POTW) or to onsite percolation ponds. Waste concrete, left over from individual projects, is often disposed onsite by dumping in a large pile, where it hardens.

**Asphalt production.** Asphalt batch plants generally involve mixing petroleum products (usually diesel fuel) with earthen materials. Large quantities of both materials are generally stored onsite. Water quality can be significantly degraded if these materials reach water courses.

**Lumber mills.** Lumber mills generally consist of outdoor log and lumber storage, indoor milling facilities, energy cogeneration facilities, and waste

piles/ponds. Threats to water quality include wastewater from log watering (high in tannins, lignins, color, BOD, etc.), process wastewater from energy cogeneration (high in TDS, plus any chemical additives), ash from energy cogeneration (highly alkaline, possibly high in metals), and spillage of wood treatment chemicals (such as cupric arsenate, pentachlorophenol, etc.).

***Control Measures for Industrial  
Activities other than Mining and  
Mineral Processing***

1. Industrial operations in the Lahontan Region shall be reviewed on a case-by-case basis, and regulated as appropriate. Conditional waivers, waste discharge requirements, or NPDES permits shall be issued as necessary to protect water quality and beneficial uses.
2. To control general water quality threats posed by erosion and stormwater from industrial operations, Best Management Practices (BMPs) shall be used, including mechanical or vegetative soil stabilization, runoff collection/treatment systems, vehicle fluid containment facilities, etc. (See BMP and stormwater control discussions in Section 4.3 and in the introduction to this Chapter). If industrial wastewater is being discharged to a wastewater treatment plant, pretreatment of the wastewater may be required (refer to Pretreatment Policy, discussed in Section 4.4, "Wastewater").
3. The Regional Board should continue to review Notices of Intent (NOIs) for statewide Industrial Stormwater NPDES permits, and should issue individual permits when needed to protect water quality.

Specific control measures applicable to industrial operations are as follows:

4. **Cement Industry:** The Regional Board shall regulate cement kiln dust disposal and all ready mix cement plants where water quality could be impacted. Wastewater from cement batch plants is considered to be a designated waste, and may need to be discharged to a lined impoundment, if

site-specific characteristics (e.g., soil type, depth to ground water, ground water quality, etc) will not protect ground water from degradation. The Regional Board will consider, on a case-by-case basis, the need to line cement wastewater ponds. Solid or semi-solid wastes should be deposited in landfills or other legal points of disposal unless the discharger can demonstrate that the waste will not pose a threat to water quality if deposited onsite.

5. **Asphalt Batch Plants:** Waste control measures are fairly straightforward at such sites. Petroleum products should be stored in tanks, and the tanks placed in lined holding areas. If spillage to soil occurs, contaminated soils should be scraped up, stored on a liner, and incorporated into asphalt as soon as possible. A berm (or other runoff control) should be placed downgradient from earthen material stockpiles.
6. **Lumber mills:** Waste control measures include lined ponds for untreated wastewater, containment of surface runoff, and proper storage and disposal of ash (ash is usually landfilled, but may also be used as a soil amendment).

***Recommended Future Actions for  
Industrial Activities***

1. The Regional Board should consider developing a policy for addressing the disposal of "off-specification" concrete. Possible policy might include requiring that the material be stored on a liner or stored indoors, or that ground water monitoring be conducted around the on-site spreading areas.
2. The Regional Board should consider developing a policy or policies for addressing the large, potentially toxic pits left at mining operations. Possible policies might include (but are not limited to) requiring that the pits be filled at the end of a site's operation, requiring long-term financial assurance to correct future water quality problems resulting from the pits, or lining the pits.

**Energy Production**

There are several facilities in the Lahontan Region that produce electricity or provide energy for heating

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purposes. These facilities utilize sources including geothermal fluids, solar energy, fossil fuels, biomass, and hydroelectric power. Facilities producing energy from these sources all generate some type of waste products which can impact water quality if not properly treated, contained or disposed. (The disposal of wastes to land is discussed separately in “Wastewater and Solid Waste” and the “Ground Water Protection” sections of this Chapter).

Potential adverse impacts to water quality may result from the following waste stream components: spent geothermal fluids, cooling tower blowdown, boiler blowdown, ash, and supply water treatment system wastewater. Constituents which can impact water quality include: total dissolved solids (TDS), sediment, heavy metals, solvents, biocides, and residual chlorine. The temperature of discharged water can also affect receiving waters. Additionally, with hydroelectric projects, there may be flow depletions in the affected reach of the river or stream, resulting in impacts to water quality and beneficial uses.

### **Geothermal**

Geothermal resources in the Lahontan Region have been explored and developed in the Surprise Valley, the Honey Lake Valley, Bridgeport Valley, Long Valley near Mammoth Lakes, and the Coso Known Geothermal Resource Area northwest of Ridgecrest. Exploration is currently underway at Fort Irwin. Geothermal resources found in the Region provide many opportunities for alternative energy development. Geothermal power plants extract hot water through large wells drilled from 500-10,000 feet below the surface. The hot water is either passed through heat exchangers (binary process) to create steam to generate electricity, or is used directly for space heating or in a heat exchange process to heat water for domestic and/or commercial uses. Hot water return flows from these processes are usually injected back into the geothermal reservoirs through separate wells, but in some cases are discharged to surface waters or to land. Geothermal steam and condensate may be highly mineralized and corrosive, and special precautions must be taken to ensure that geothermal development will not create pollution problems. Besides spent geothermal fluids, other wastes discharged from geothermal exploratory and production projects are: cuttings from well drilling operations, and fluids from well testing. Until it can

be shown that such activities can be conducted without risk of water quality degradation, the Regional Board will oppose further consideration of geothermal exploration or development in the Eagle Lake Basin, Lassen County (see Resolution 82-7 in Appendix B).

### **Fossil fuels**

Fossil fuel energy production facilities in the Lahontan Region include coal-fired steam plants and a gas compressor station. Future development of fossil fuel powered steam plants could occur in the South Lahontan Basin to meet the increasing energy needs of Southern California. Southern California Edison Company operates a coal gasification facility and a coal-fired steam plant using coal fines or underflow from a traditional coal-fired steam plant in Nevada. Waste discharges result from the following components: cooling tower blowdown, boiler blowdown, sulfur recovery processes, slag (from coal gasification) or fly-ash (from coal-fired plants), and supply water treatment system wastewater. The primary concern with the wastewater is the high concentration of total dissolved solids that threaten the water quality of underlying aquifers. Because of the high concentrations of salts and the further concentration through evaporation, the liquids in the waste ponds are considered designated wastes under Chapter 15. Southern California Gas Company operates a gas compressor station that discharges cooling tower blowdown water. The water discharged is of better quality than a nearby well used for irrigation, so most of the wastewater is being reclaimed for irrigation; the remaining water is discharged to an unlined evaporation-percolation pond.

### **Solar**

Solar energy stations use a heating transfer fluid (HTF) to transfer heat from solar energy to water, in order to create steam for generating electricity. Waste stream components include: cooling tower blowdown, sodium regeneration water, demineralization blowdown, solar boiler blowdown, supply water treatment system wastewater, and power block runoff. Biocides are used in the cooling towers to prevent biological growth; the resulting waste products are acids and amines. Blowdown water contains sulfuric salts, due to the use of sulfuric acid to minimize scale buildup in condensers. The wastewaters are similar to those described for

fossil fuel facilities and are considered designated wastes under Chapter 15. The HTF is not considered a waste, since it is used for production and is recirculated in a closed system. However, HTF spills do occur and the contaminated soil is classified as a waste. Such contaminated soil must be removed and properly treated and/or stored prior to disposal at an appropriate facility.

### ***Biomass***

Several energy production facilities exist in the Region that utilize biomass as a fuel source. Biomass fuels are typically the products or by-products of logging or milling operations, however, household, medical, or other wastes may also be proposed for incineration. The primary water quality concern is the disposal of ash produced by such facilities. Such ash is often hazardous due to high pH and/or metals content. Ash generated by energy production facilities must be tested to determine its degree of hazard and disposed of in compliance with Chapter 15.

### ***Hydroelectric Power***

Hydroelectric power, or hydropower, is the power generated by conversion of the energy of running water. Hydroelectric facilities are usually constructed in or immediately adjacent to the water body being utilized. Water may be diverted from the water body, run through the facility, and returned to the river at some point downstream. Alternately, the flow of the entire river may be utilized. Impacts to a water body from hydroelectric projects include erosion and sedimentation resulting from construction, increased turbidity and temperature, and possibly discharge from turbines in the watercourse. Additionally, there may be flow depletions in the affected portion of the stream and loss of habitat and reduction in the recreational/aesthetic quality of the stream, resulting in impairment of the beneficial uses.

## ***Control Measures for Energy Production***

1. The Regional Board regulates energy production facilities through the adoption of waste discharge requirements (WDRs) which specify effluent limitations, receiving water limitations, and other provisions in accordance with all applicable laws, regulations, and policies. The WDRs can also prohibit certain discharges, such as PCBs or

waste discharges to surface waters or land. Spill control and prevention plans and closure plans, including assurance of financial responsibility, are required. Self-monitoring programs are issued along with the WDRs. The Regional Board may consider issuing a waiver of waste discharge requirements for interim discharges or where discharges are appropriately controlled by another permitting authority.

2. When adopting or amending WDRs for energy facilities, the Regional Board shall implement the following measures wherever appropriate:

- Where interim waste discharges (such as drilling cuttings and test waters) are proven to be non-hazardous and no impacts to water quality will occur, discharges may be allowed to unlined sumps. Wastes left after evaporation may be buried on site. Such discharges would likely not require regulation by the Regional Board.
- Where discharges may impact water quality or the waste is considered hazardous, wastes shall be discharged to lined ponds. Closure will require a synthetic liner for capping, or removal of cuttings to an appropriate disposal location. Such discharges would likely require waste discharge requirements or other regulation by the Regional Board.
- Wastewaters from energy production facilities may be used for dust control during construction and operation where no adverse impacts to surface water or ground water quality will occur and where the wastewater is not hazardous.
- Waste discharges from energy production facilities may be allowed to land (irrigation) or to unlined ponds where the effluent quality is similar to or of better quality than the receiving waters. Monitoring will be required to ensure that adverse impacts to the water quality of the receiving waters (either the underlying ground water or the nearby surface waters) will not occur.

3. For all proposed **geothermal operations**, the Regional Board encourages re-injection of spent

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geothermal fluids to an aquifer with similar water quality as the best measure to protect surface waters and good quality ground waters. If re-injection is not possible, the Regional Board will require all other proposed methods of disposal of spent geothermal fluids to result in a discharge which complies with all provisions of this Basin Plan.

The Regional Board will coordinate with other permitting authorities to determine whether WDRs are appropriate. Where adequate water quality protection can be provided by another permitting authority, the Regional Board may choose not to issue a waste discharge permit. The California Division of Oil and Gas (CDOG), which has jurisdiction and responsibility for geothermal development, supervises all well drilling and abandonment activities on private lands. CDOG also implements the Underground Injection Control Program, including the reinjection of geothermal fluids on private lands. The Regional Board works closely with the CDOG to regulate these facilities in accordance with the Memorandum of Agreement (MOA) between the State Board and CDOG as amended by State Board Resolution No. 88-61. The U.S. Bureau of Land Management and the U.S. Environmental Protection Agency have responsibility for regulation of reinjection on federal lands.

4. For proposed **hydroelectric projects**, the Regional Board will coordinate permitting processes with the Federal Energy Regulatory Commission (FERC) and the State Board. All hydroelectric projects which will produce energy for sale must comply with the FERC licensing process, or acquire an exemption from FERC. The FERC licensing process includes an optional preliminary permit, giving the permitted developer "first-in-line" status for a given project, while feasibility and environmental impact studies are performed for the project. After review of the feasibility studies, FERC may deny the license, grant it without conditions, or reserve continuing jurisdiction. Projects with capacity of 5 MW or less may be exempt from any FERC licensing requirements if the proposed facility is located at an existing dam, or will use an existing natural water feature. FERC also exempts projects producing 100 KW or less. (Note that hydro

projects exempt from FERC may still require State water rights permits and/or waste discharge permits). All FERC licenses have expiration dates. Applicants for relicensing must complete the pre-filing requirements two years prior to the expiration of the current license. Before FERC will issue a license, applicants must provide evidence of compliance with State water rights laws.

Section 401 of the Clean Water Act requires that applicants for a federal license or permit, such as a FERC license, for any activity which may result in a discharge to navigable waters, obtain a water quality certification from the State. The federal agency cannot issue the permit or license unless the State issues or waives 401 certification, and any conditions of the State's certification must be included as conditions of the federal permit or license. If the State denies the request, the federal permit or license cannot be issued. If the State fails to act on the request for certification within a mandated timeframe, the request is deemed waived. The State Board is the California agency designated to issue Section 401 certifications for hydroelectric projects. The certification process, as related to hydropower projects, is described below.

*Water Rights Permit.* An applicant for development of hydropower must either possess a valid water right or else apply for one to the State Board. Generally, the State Board requires that the feasibility studies be nearly completed in order to show that the applicant has demonstrated diligence in acquiring a water rights permit. The State Board will also only issue one water rights permit per site. In the case of competing water rights applications, the State Board will wait until the FERC permit is granted.

Protests regarding water rights applications must be filed with the State Board within the 45 or 60-day review period indicated in the notice of application for water rights. If the protestants and applicant cannot resolve their differences directly, the State Board will resolve the issue during an evidentiary hearing.

*California Environmental Quality Act (CEQA).* Action cannot be taken by the State Board on a request for water quality certification for a hydroelectric project (Section 401 Certification)

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until compliance with CEQA is demonstrated. Whether or not a water rights permit is required for the project, the State Board will ordinarily be the lead agency for CEQA purposes. Until the State Board adopts an appropriate CEQA document or determines that the proposed project is exempt, no action will be taken on water quality certification. If the project proponent is a local agency, that agency should be the lead agency under CEQA. Again, no action on water quality certification will be taken until the local agency adopts an appropriate CEQA document.

*Section 401 Water Quality Certification.* When a complete application and request for water quality certification has been received by the Regional Board, the Board immediately forwards the application and certification request to the State Board. The State Board 401 coordinator and the Regional Board coordinate to make a certification decision (certification issued, issued with conditions, or denied) within the mandated timeframe. The Regional Board may adopt waste discharge requirements in addition to Section 401 Water Quality Certification for hydroelectric projects. However, the WDRs may be preempted by FERC license provisions.

As a result of January 1, 1993 legislation, the State and Regional Boards have limited authority over hydroelectric projects. Their authority includes:

- Full authority over projects which are exempt from FERC licensing (the Los Angeles Department of Water and Power's Owens River Gorge facility is exempt).
- For multi-purpose projects, the State and Regional Boards may apply its requirements to the use of the project for irrigation, municipal use, or similar purposes.
- The State may still apply its water right requirements to the extent necessary to protect proprietary rights.
- The State may apply authority assigned or delegated to it under other federal laws, including water quality certification authority

under Section 401 of the Clean Water Act, as described above.

5. For **hydroelectric projects**, in addition to the control actions described in No. 1 and 2 above, the Regional Board will recommend, as appropriate, the following as conditions of waste discharge permits and/or as recommended conditions for Section 401 Water Quality Certification:
  - Temporary and permanent erosion and drainage control measures during project construction and operation, including ongoing sediment cleanout from diversion structures, and stabilization of all disturbed areas associated with the project (e.g., transmission lines, access roads)
  - Mitigation of effects from reduced flows on maintenance of water quality and instream beneficial uses (including impacts on riparian habitat).
6. For **cogeneration facilities**, boiler blowdown and other process waters high in Total Dissolved Solids or conditioning chemicals should be appropriately contained (either by a liner system or by natural geologic containment). Ground water monitoring should be conducted around process water disposal areas.

#### ***Recommended Future Actions for Energy Production***

In cooperation with other appropriate local, state, and federal agencies, and private landowners, the Regional Board should develop a monitoring program to detect water quality trends, identify problem areas, and determine any needed levels of action.

## 4.8 LAND DEVELOPMENT

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The construction and maintenance of urban and commercial developments can impact water quality in many ways. Construction activities inherently disturb soil and vegetation, often resulting in accelerated erosion and sedimentation. Stormwater runoff from developed areas can also contain petroleum products, nutrients, and other contaminants.

This section contains a discussion of the potential water quality impacts expected to result from land development activities, followed by control measures to reduce or offset water quality impacts from such activities.

### Construction Activities and Guidelines

Construction activities often produce erosion by disturbing the natural ground surface through scarifying, grading, and filling. Floodplain and wetland disturbances often reduce the ability of the natural environment to retain sediment and assimilate nutrients. Construction materials such as concrete, paints, petroleum products, and other chemicals can contaminate nearby water bodies. Construction impacts such as these are typically associated with subdivisions, commercial developments, and industrial developments.

#### ***Control Measures for Construction Activities***

The Regional Board regulates the construction of subdivisions, commercial developments, industrial developments, and roadways based upon the level of threat to water quality. The Regional Board will request a Report of Waste Discharge and consider the issuance of an appropriate permit for any proposed project where water quality concerns are identified in the California Environmental Quality Act (CEQA) review process. Any construction activity whose land disturbance activities exceed five acres must also comply with the statewide general NPDES permit for stormwater discharges (see "Stormwater" section of this Chapter).

The following are guidelines for construction projects regulated by the Regional Board, particularly for projects located in portions of the Region where

erosion and stormwater threaten sensitive watersheds. The Regional Board recommends that each county within the Region adopt a grading/erosion control ordinance to require implementation of these same guidelines for all soil disturbing activities:

1. Surplus or waste material should not be placed in drainageways or within the 100-year floodplain of any surface water.
2. All loose piles of soil, silt, clay, sand, debris, or other earthen materials should be protected in a reasonable manner to prevent any discharge to waters of the State.
3. Dewatering should be performed in a manner so as to prevent the discharge of earthen material from the site.
4. All disturbed areas should be stabilized by appropriate soil stabilization measures by October 15th of each year.
5. All work performed during the wet season of each year should be conducted in such a manner that the project can be winterized (all soils stabilized to prevent runoff) within 48 hours if necessary. The wet season typically extends from October 15th through May 1st in the higher elevations of the Lahontan Region. The season may be truncated in the desert areas of the Region.
6. Where possible, existing drainage patterns should not be significantly modified.
7. After completion of a construction project, all surplus or waste earthen material should be removed from the site and deposited in an approved disposal location.
8. Drainage swales disturbed by construction activities should be stabilized by appropriate soil stabilization measures to prevent erosion.
9. All non-construction areas should be protected by fencing or other means to prevent unnecessary disturbance.
10. During construction, temporary protected gravel dikes, protected earthen dikes, or sand bag dikes should be used as necessary to prevent discharge of earthen materials from the site during periods of precipitation or runoff.

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11. Impervious areas should be constructed with infiltration trenches along the downgradient sides to dispose of all runoff greater than background levels of the undisturbed site. Infiltration trenches are not recommended in areas where infiltration poses a risk of ground water contamination.
12. Infiltration trenches or similar protection facilities should be constructed on the downgradient side of all structural drip lines.
13. Revegetated areas should be continually maintained in order to assure adequate growth and root development. Physical erosion control facilities should be placed on a routine maintenance and inspection program to provide continued erosion control integrity.
14. Waste drainage waters in excess of that which can be adequately retained on the property should be collected before such waters have a chance to degrade. Collected water shall be treated, if necessary, before discharge from the property.
15. Where construction activities involve the crossing and/or alteration of a stream channel, such activities should be timed to occur during the period in which stream flow is expected to be lowest for the year.
16. Use of materials other than potable water for dust control (i.e., reclaimed wastewater, chemicals such as magnesium chloride, etc.) is strongly encouraged but must have prior Regional Board approval before its use.

### ***Specific Policy and Guidelines for Mammoth Lakes Area***

To control erosion and drainage in the Mammoth Lakes watershed at an elevation above 7,000 feet (Figure 4.8-1), the following policy and guidelines apply:

#### **Policy:**

A Report of Waste Discharge is required not less than 90 days before the intended start of construction activities of a **new development** of either (a) six or more dwelling units, or (b)

commercial developments involving soil disturbance on one-quarter acre or more.

The Report of Waste Discharge shall contain a description of, and time schedule for implementation, for both the **interim erosion control measures** to be applied during project construction, and **short- and long-term erosion control measures** to be employed after the construction phase of the project. The descriptions shall include appropriate engineering drawings, criteria, and design calculations.

#### **Guidelines:**

1. Drainage collection, retention, and infiltration facilities shall be constructed and maintained to prevent transport of the runoff from a 20-year, 1-hour design storm from the project site. A 20-year, 1-hour design storm for the Mammoth Lakes area is equal to 1.0 inch (2.5 cm) of rainfall.
2. Surplus or waste materials shall not be placed in drainageways or within the 100-year flood plain of surface waters.
3. All loose piles of soil, silt, clay, sand, debris, or earthen materials shall be protected in a reasonable manner to prevent any discharge to waters of the State.
4. Dewatering shall be done in a manner so as to prevent the discharge of earthen materials from the site.
5. All disturbed areas shall be stabilized by appropriate soil stabilization measures by October 15 of each year.
6. All work performed between October 15th and May 1st of each year shall be conducted in such a manner that the project can be winterized within 48 hours.
7. Where possible, existing drainage patterns shall not be significantly modified.
8. After completion of a construction project, all surplus or waste earthen material shall be removed from the site and deposited at a legal point of disposal.



9. Drainage swales disturbed by construction activities shall be stabilized by the addition of crushed rock or riprap, as necessary, or other appropriate stabilization methods.
  10. All nonconstruction areas shall be protected by fencing or other means to prevent unnecessary disturbance.
  11. During construction, temporary erosion control facilities (e.g., impermeable dikes, filter fences, hay bales, etc.) shall be used as necessary to prevent discharge of earthen materials from the site during periods of precipitation or runoff.
  12. Revegetated areas shall be regularly and continually maintained in order to assure adequate growth and root development. Physical erosion control facilities shall be placed on a routine maintenance and inspection program to provide continued erosion control integrity.
  13. Where construction activities involve the crossing and/or alteration of a stream channel, such activities shall be timed to occur during the period in which streamflow is expected to be lowest for the year.
3. The Regional Board shall encourage and assist other agencies in watershed restoration efforts along the Susan River.
  4. The Regional Board shall encourage the City of Susanville and Lassen County to adopt a comprehensive grading ordinance. These ordinances should require, for all proposed land disturbing activities, the use of Best Management Practices to reduce erosion and stormwater runoff, including but not limited to temporary and permanent erosion control measures.
  5. The Regional Board shall encourage the City of Susanville, Lassen County and Caltrans to implement Best Management Practices to reduce erosion and stormwater runoff when constructing and maintaining roads, both paved and unpaved, under their jurisdiction.

### ***Land Development/Urban Runoff Control Actions for Susan River Watershed***

1. To protect riparian vegetation and wetlands from land disturbance activities, the Regional Board shall recommend that Lassen County and the City of Susanville require new development or any land disturbing activities to include buffer strips of undisturbed land, especially along the Susan River and its tributaries.
2. The Regional Board, with assistance from the City of Susanville and the California Department of Transportation (Caltrans), should conduct monitoring of the Susan River and Piute Creek within the City of Susanville to assess impacts from urban runoff. Control measures should be planned and implemented based on the results of the monitoring. The monitoring plan should be developed to identify nonpoint sources needing control. Monitoring proposals will be submitted by the Regional Board, and work will be conducted as resources allow and as the Susan River gains priority.

## **Road Construction and Maintenance**

Road construction activities often involve extensive earth moving, including clearing, scarifying, excavating for bridge abutments, disturbing or modifying floodplains, cutting, and filling. Additionally, the potential for land disturbance exists from construction materials, equipment maintenance, fuel storage facilities, and general equipment use.

Once constructed, impervious road surfaces create another source of water pollution. Oils, greases, and other petroleum products, along with such toxic materials as battery acid, antifreeze, etc., may be deposited along the road surfaces. These contaminants become suspended or dissolved in any stormwater runoff that is generated on the road surfaces. Unless otherwise treated, these contaminants will flow toward local surface or ground waters. (See "Stormwater" section of this Chapter.)

Road maintenance can be potentially threatening to water quality in a number of ways. Below-grade culverts slowly fill with sediment and are cleaned out periodically, sometimes by flushing accumulated sediment into downstream drainageways. Grading of shoulders and drainageways can detach sediments and increase the risk of erosion into nearby surface waters. Road surfaces may be repainted or resealed

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with materials that harden quickly, but which can be washed off while still fresh by stormwater runoff.

In the winter, roads are often snowy, icy, or wet. To reduce winter road hazards, maintenance crews may remove the snow or ice, apply sand to provide added traction, and/or apply deicing chemicals to melt the snow and ice. Sand is rapidly dissipated or crushed by the traffic, and must be replaced frequently. Great quantities of sediment enter drainageways and/or surface waters due to this practice. Snow may be removed mechanically via snowplow or snowblower. This practice is not particularly detrimental to water quality in itself, but the snow often carries substances from the roadway when removed. Sediments, chemical deicers, and vehicle fluids may travel much farther than they would otherwise, possibly reaching area surface waters. Ice and small accumulations of snow may be removed with chemical deicers. The deicer in widest use is rock salt (sodium chloride), due to its low cost, high availability, and predictable results.

Winter road maintenance was brought to the forefront in 1989 when significant numbers of roadside trees in the Lake Tahoe Basin suddenly started dying. The public outcry caused many environmental groups and regulatory agencies, including the Regional Board, to look more closely at what had been a more or less unscrutinized, unregulated process in the past. Data began to show that Caltrans was using very high amounts of salt each winter, and the figure seemed to increase from one year to the next. The consensus of the various regulatory agencies was that Caltrans should reduce salt use, explore various alternate deicers, and monitor the impacts of salt applications on soil, water, and vegetation. Salt use decreased significantly from 1989-1992, due to more careful application procedures and to drought conditions.

At least three alternate deicers have been explored: calcium magnesium acetate, potassium acetate, and magnesium chloride with corrosion inhibitors. These products have shown some promise, but further study is required. The cost to switch to an alternate deicer will be significant. The road departments are unwilling to make the switch unless an alternate deicer is demonstrably better environmentally, will not require too much adjustment on the part of the maintenance crews and equipment, and will actually do an effective and predictable job when applied.

However, Caltrans' monitoring of vegetation showed minimal and temporary salt accumulation within the vegetation. During the spring, any salt that had accumulated in the vegetation was flushed out from the plant material. The impacts of chemical deicers on fish and wildlife within the Lahontan Region have not been studied.

### ***Control Measures for Road Construction and Maintenance***

(Additional control measures for roads are included in the "Stormwater" section of this Chapter.)

The Regional Board regulates road construction and maintenance projects within the Lahontan Region, concentrating efforts on major construction and construction in sensitive areas. Major construction projects and those projects in sensitive areas are most often regulated under individual WDRs, and are routinely inspected. Less significant projects may be issued conditional waivers of WDRs. The Regional Board has also adopted road maintenance waste discharge requirements for some county governments in the Region. Road construction and maintenance in the Lake Tahoe Basin is also regulated under municipal NPDES Stormwater Permits (see Chapter 5).

For all road projects, the Board requires that construction be conducted in a manner which is protective to water quality, and that, at the end of a given project, the site be restabilized and revegetated. These requirements are detailed in a Management Agency Agreement with Caltrans regarding the implementation of BMPs. Additionally, all road projects are to be in compliance with the Caltrans Statewide 208 Plan (CA Dept. of Transportation 1980), which was approved by the State Board in 1979. This Plan contains a commitment to implement BMPs, but does not include great detail on the BMPs themselves. The State Board should encourage Caltrans to update its 208 plan to provide such detail, with particular attention to:

- stormwater/erosion control along existing highways
- erosion control during highway construction and maintenance

- reduction of direct discharges (e.g., through culverts)
- reduction of runoff velocity
- infiltration, detention and retention practices
- management of deicing compounds, fertilizer, and herbicide use
- spill cleanup measures
- treatment of toxic stormwater pollutants

Since much of the implementation of BMPs on highways is done by Caltrans' contractors, the selection of qualified contractors and ongoing education of construction and maintenance personnel on BMP techniques are particularly important.

In the Lake Tahoe Basin, all governmental agencies assigned to maintain roads are required to bring all roads in the Lake Tahoe Basin into compliance with current "208" standards within a specified time schedule. That is, all existing facilities must be retrofitted to handle the stormwater runoff from the 20-year, 1-hour storm, and to restabilize all eroding slopes. The twenty-year time frame for this compliance process ends in 2008.

The Regional Board should allow salt use to continue as one component of a comprehensive winter maintenance program. However, the Regional Board should continue to require that it be applied in a careful, well-planned manner, by competent, trained crews. Should even the "proper" application of salt be shown to cause adverse water quality impacts, the Regional Board should then require that it no longer be used in environmentally sensitive areas, such as the Lake Tahoe Basin. Similarly, should an alternate deicer be shown to be effective, environmentally safe, and economically feasible, its use should be encouraged in lieu of salt.

## 4.9 RESOURCES MANAGEMENT AND RESTORATION

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Natural resources abound within the Lahontan Region. Surface and ground waters are of high quality and in abundant supply relative to surrounding areas. Large expanses of coniferous forests, woodlands and sagebrush lands intermixed with meadows, riparian areas and wetlands are found throughout the Region. Much of this land is publicly owned and managed.

Activities which extract, export, restore or otherwise manage these natural resources can impact beneficial uses and water quality. For instance, water exports from the Region can impact water quality. Diversion of tributaries can result in increased salinity or alkalinity and decreased volume of lakes. Sediment discharges from reservoirs used to store water for export have resulted in fish kills. Ground water pumping for export can impact the quality of the Region's ground water as well as the quantity. Timber harvest operations and related road construction can impact water quality through increased sediment load and changes in water temperature. Ranching activities can adversely affect water quality by contributing excessive sediment, nutrients, and pathogens. Additional examples of land management activities which can impact water quality are: controlled burning, recreation management, and habitat management for threatened, endangered or rare species.

Water quality protection policies, resource management and restoration activities, their related water quality problems and control actions are all described in this section.

### Special Designations to Protect Water Resources

Certain waters within the Region are considered exceptional resources for a variety of reasons. The special designations described below are available to protect these exceptional resources.

#### ***Wild and Scenic River***

The federal Wild and Scenic Rivers Act of 1968 (P.L. 90-542) declared that "the established national policy of dam and other construction at appropriate sections

of the rivers of the United States needs to be complemented by a policy that would preserve other selected rivers or sections thereof in their free-flowing condition to protect the water quality of such rivers and to fulfill other vital national conservation purposes."

Federal Wild and Scenic status prohibits construction of new dams and major water diversions. Eligible and designated rivers may include both public and private land. The Act does not prohibit development on private property along designated rivers, but allows for the acquisition of such lands to protect Wild and Scenic values. On public lands, both eligible and designated river segments are specifically managed to protect identified Wild and Scenic values.

There are currently no federally-designated Wild and Scenic Rivers in the Lahontan Region. However, numerous river segments in the Region are eligible for federal Wild and Scenic status (see Table 4.9-1). Federal guidelines require that rivers eligible for National Wild and Scenic River designation be managed to protect their outstandingly remarkable values and free-flowing character until Congress makes a decision concerning designation. A condition (No. 7) of the Nationwide Permit under Clean Water Act Section 404 for dredge and fill activities states that no activity may occur in a component of the National Wild and Scenic River System, or in a river officially designated by Congress as a "study river" for possible inclusion in the system while the river is in an official study status.

In 1972, the California Legislature passed the California Wild and Scenic Rivers Act (California Stats. 1972, c. 1259, p. 2510, § 5093.50 to 5093.69), which is very similar to the federal legislation. The Act prohibits the construction of dams, reservoirs, and most water diversion facilities on river segments designated by the Legislature to be included in the system. Reaches of two rivers in the Lahontan Region, the West Walker and East Fork Carson, are currently designated as California Wild and Scenic Rivers:

- **West Walker River** -- Approximately 37 river miles from Tower Lake at the headwaters downstream to the confluence with Rock Creek, near the town of Walker on the edge of Antelope Valley, as well as about one mile of one tributary (Leavitt Creek).

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- **East Fork Carson River** -- Approximately ten river miles from the town of Markleeville to the California/Nevada state line.

### ***Outstanding National Resource Water***

The federal antidegradation regulation (40 CFR § 131.12), initially adopted in 1975, establishes requirements for protection of high quality waters. Implementation of the federal antidegradation regulations includes the potential to designate certain waters of the Lahontan Region as Outstanding National Resource Waters (ONRWs).

The water quality of the waters which are designated an ONRW must be maintained and protected. No permanent or long-term reduction in water quality is allowable in areas given special protection as ONRWs (48 Fed. Reg. 51402). Examples of such waters include, but are not limited to, waters of national and state parks and wildlife refuges, waters of exceptional recreational or ecological significance, and state and federally designated wild and scenic rivers. To date, the only California waters designated as ONRWs are Lake Tahoe and Mono Lake. However, other California waters would certainly qualify. ONRWs may be designated as part of adoption or amendment of water quality control plans. It is important to note that even if no formal designation has been made, lowering of water quality should not be allowed for waters which, because of their exceptional recreational and/or ecological significance, are eligible for the special protection assigned to ONRWs.

### ***Beneficial Use Designations***

Certain beneficial use designations recognize special qualities of the waterbody which received the designation. For example, the beneficial use of BIOL (Preservation of Biological Habitats of Special Significance) is designated for waters which support designated areas or habitats such as sanctuaries and ecological reserves. The beneficial use of RARE (Rare, Threatened, or Endangered Species) is designated for waters which support habitats necessary for the survival and successful maintenance of plant and/or animal species established by state or federal law as rare, threatened or endangered. (See also "Beneficial Uses," Chapter 2 of this Basin Plan.)

### ***Stream Environment Zone (Lake Tahoe Basin)***

A Stream Environment Zone (SEZ) designation is used in the Lake Tahoe Basin for perennial, ephemeral and intermittent streams, lakes, ponds, areas of beach or marsh soils, areas of riparian vegetation and other similar areas. Many discharge prohibitions apply to protect SEZs. (See Chapter 5 for further details.)

### ***Sole Source Aquifer***

The U.S. Environmental Protection Agency (USEPA) has authority, under Section 1424 of the Safe Drinking Water Act, to designate certain ground waters as "sole source aquifers." Any federal financially-assisted project proposed within an area receiving this designation will be subject to USEPA review to ensure that the project is designed and constructed to protect water quality. For a more detailed discussion, see the "Ground Water Protection and Management" section of this Chapter.

### ***Significant Natural Areas***

In 1981, Significant Natural Areas legislation (Assembly Bill 1039) was passed to promote awareness and protection of biological diversity throughout California. In response to this mandate, the California Department of Fish and Game (DFG) established the Lands and Natural Areas Program (LNAP) to encourage recognition and perpetuation of California's most significant biological resources (CA Fish and Game Code 1930-1932). The LNAP issues periodically updated reports identifying Significant Natural Areas (SNAs) throughout the State. To qualify for SNA status, a site must meet at least one of the following criteria:

- the site harbors a species and/or community element that is extremely rare
- the site harbors an assemblage of three or more rare biotic elements
- the site is the "best example" of a rare community or habitat type
- the site is a center of high biological diversity

DFG has utilized the Natural Diversity Data Base to identify SNAs by county; exact boundaries of SNAs have not been established through field surveys.

Numerous SNAs have been identified in the Lahontan Region. Many of these SNAs harbor special biological resources that are indicative of beneficial uses of water.

The Regional Board considers SNA and other Natural Diversity Data Base information when updating beneficial use designations for the Region's waters and when updating the Region's Water Quality Assessment Data Base (see Chapter 7).

#### ***Special Aquatic Sites***

Special Aquatic Sites (SASs) include wetlands, mudflats, vegetated shallows, coral reefs, riffle and pool complexes, sanctuaries and refuges (as listed in 40 CFR § 230.3), vernal pools, and riparian areas. For the purposes of the SAS definition, "riparian areas" are areas within the jurisdictional waters of the United States which are comprised of the following habitat types, as characterized by the U.S. Fish and Wildlife Service: Palustrine Emergent Wetland, Palustrine Scrub-Scrub Wetland, Palustrine Forested Wetland (Cowardin et al. 1979). U.S. Army Corps of Engineers Section 404 nationwide permits for discharges of dredge and fill materials are not certified, except under certain conditions, for discharges which will affect SAS sites (see also "Wetlands Protection" discussion later in this section). Parts of many waters of the Lahontan Region qualify for the SAS designation as wetlands, riffle and pool complexes, sanctuaries, refuges and riparian areas. The Regional Board considers SAS information when updating beneficial use designations for the Region's waters and when updating the Region's Water Quality Assessment Data Base (see Chapter 7).

#### ***Research Natural Areas and Special Interest Areas***

The U.S. Forest Service (USFS) uses the designation of Research Natural Area (RNA) to preserve a specific area as a representative sample of an ecological community, primarily for scientific and educational purposes. The USFS designation of Special Interest Areas (SIA) establishes areas to managed for their unique and special features including botanical and other features. The Regional Board considers USFS RNA and SIA designations when updating beneficial use designations for the Region's waters, and when updating the Region's Water Quality Assessment Data Base (see Chapter

7).

#### ***Areas of Critical Environmental Concern***

The U.S. Bureau of Land Management uses the Area of Critical Environmental Concern (ACEC) designation for areas where special management is needed to protect and prevent irreparable damage to important resources including fish and wildlife resources, or other natural systems. The ACEC designation signifies that the area contains significant values or resources. The Regional Board considers BLM Areas of Critical Environmental Concern designations when updating beneficial use designations for the Region's waters, and when updating the Region's Water Quality Assessment Data Base (see Chapter 7).

#### ***Water Quality/Quantity Issues; Water Export and Storage***

Because much of the Lahontan Region is desert, water supplies are often limited under natural conditions. Diversions of water for human use have threatened or impaired other beneficial uses in several portions of the Region. Although the authority to issue and modify water rights licenses rests with the State Water Resources Control Board rather than with the Regional Board, the Regional Board can bring water quality problems related to water diversions to the State Board's attention, and request that solutions be considered.

Most surface water in the Lahontan Region has already been allocated through court adjudications, water rights licenses, or interstate agreements (a map illustrating all adjudicated basins in the State is available from the State Board, Division of Water Rights). The California-Nevada Interstate Water Compact was negotiated in the 1960s, approved by the states in the early 1970s, and partially ratified by Congress in 1990 as P.L. 101-618. This law allocates the surface and ground waters of the Carson River and Lake Tahoe/Truckee River watersheds between the two states. Management of reservoirs and flows of regulated streams in these watersheds is the responsibility of a federal watermaster.

Large amounts of water are exported from the Mono Lake and Owens River watersheds by the Los

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Angeles Department of Water and Power for municipal use in Southern California. Smaller amounts are exported to the American River and Feather River watersheds from the North Lahontan Basin. Some water is imported into the Lahontan Region via the California Aqueduct. Many natural lakes in the Region have been dammed to increase storage, and are operated as reservoirs; new reservoirs have also been constructed. (See the separate discussion of "Reservoir Management," below.)

Diversions have totally or almost totally dewatered some lakes and streams in the Lahontan Region, impairing or precluding the attainment of aquatic beneficial uses (e.g., Owens Lake). Recent court decisions have required the rewatering of the Owens River Gorge and some Mono Lake tributaries. Where diversion is not total, lower flows, or changes in the timing of flows, can stress aquatic ecosystems through higher summer temperatures, greater winter ice formation, increases in the concentrations of pollutants, and other factors.

Temperature and flow variations can affect critical life stages of aquatic organisms, and can change the nature and rate of nutrient and mineral cycles. In some cases (e.g., Mono Lake), lower water levels can increase the vulnerability of water-dependent wildlife to predators. Low streamflows stress riparian vegetation. Water diversions can aggravate natural stresses on aquatic and wetland ecosystems which result from droughts. Low flows can affect the ability of dischargers to surface waters to ensure attainment of receiving water objectives downstream of the discharge. The magnitude and timing of stormwater flows affects the concentration of pollutants, and the "first flush" of concentrated pollutants which have accumulated on urban pavement during the dry season can be especially stressful to aquatic organisms (see the "Stormwater" section in this Chapter). Diversions from lakes and reservoirs used for boating can result in increased demands for dredging to facilitate access to marinas and piers, with consequent water quality impacts related to resuspension of sediment and contaminants. In some parts of California, removal of vegetation, or conversion of vegetation to a different community type, is being used to increase surface runoff to increase water supplies. Water quality impacts of such practices, in terms of increased erosion and

sedimentation, and loss of riparian/wetland values, can be significant.

Most municipal and agricultural water supplies used within the Lahontan Region come from ground water, often from individual wells. Ground water diversions are likely to increase because of new federal regulations which increase treatment requirements for surface sources of drinking water. Severe ground water overdraft has occurred in portions of the Region ranging from Surprise Valley in Modoc County to the Antelope and Victor Valleys in the South Lahontan Basin. Ground water overdraft can affect beneficial uses of surface waters such as wetlands and springs, particularly in dry areas. It can concentrate trace chemicals, both naturally occurring salts and contaminants due to human activities. Overdraft can lead to land subsidence and surface soil cracking. Some soil types (fine grained silts and clays), once compacted, can never again hold as much water upon rewatering of the aquifer. Severe cracking has occurred at Edwards Air Force Base near Lancaster, leading to the concern that cracks extending to the water table may facilitate the entry of toxic substances into water supplies. Increased ground water pumping in overdrafted aquifers can draw pollutants toward wells. Improperly constructed or abandoned wells can also act as conduits for pollutants (see the discussion of well standards in the "Ground Water" section of this Chapter). Imported water used for ground water recharge, if it is of naturally lower quality than local ground water, can be considered a discharge even if no new introduction of wastes into the environment is involved (Sawyer 1988). Some types of construction projects (e.g., placement of fill in wetlands) can reduce ground water recharge.

The potential exists for increased diversion and export of water from the Lahontan Region. The Reno and Las Vegas, Nevada areas are growing rapidly, and are considering increased ground water pumping on the Nevada side of the state line. Such pumping could affect beneficial uses of surface and ground waters in California, including springs and wetlands in Death Valley which support endangered species. Concern has also been expressed about the migration of radionuclides from the Nevada Test Site in California ground waters in the area.

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Water quality problems can also occur as a result of flooding. In some areas the potential for flooding has increased due to hydrologic modification, increased impervious surface, and disturbance of wetlands and riparian vegetation. Flooding can erode streambanks, and wash out sewer lines and stored fuels and hazardous materials. (See also Section 4.3, "Stormwater, Runoff, Erosion, and Sedimentation"; and the "Floodplain and Riparian Area Protection" discussion later in this section.)

### ***Control Measures to Prevent or Mitigate Water Quality Problems Related to Water Quantity***

Regional Board and other state, as well as federal and local, control actions related to water quantity/quality are described below.

#### ***Regional Board Control Actions***

Actions which can be taken by the Regional Board to prevent or mitigate the impacts of water quality problems related to water quantity include:

1. Establishment of flow-weighted numerical water quality objectives for surface waters, based on long-term hydrologic data, in order to reduce the frequency of violations due to natural drought conditions.
2. Consideration of the flow and water supply needs of aquatic organisms, riparian/wetland vegetation, and wildlife when establishing biological water quality objectives.
3. Consideration of water availability before the issuance of waste discharge requirements, and placement of conditions in requirements limiting water use in order to protect water quality. (The State Board has determined that such conditions are appropriate under limited circumstances. Because the Porter-Cologne Act provides that the Regional Board cannot specify the method of compliance, the authority to include water use limits in waste discharge requirements does not provide authority to specify water conservation measures to achieve those limits [Sawyer 1988].) One example would be placement of conditions in waste discharge requirements for hydroelectric projects to mitigate the impacts of releases from impoundments on downstream uses. (See also the "Ground Water" section in this Chapter.)
4. Issuance of waste discharge requirements for ground water recharge with imported water which is of lower quality than local ground water.
5. Issuance of waste discharge requirements for projects which would interfere with ground water recharge.
6. Encouragement of the use of Best Management Practices to minimize water use for agricultural, landscape, and turf irrigation.
7. Undertaking investigations (e.g., fact finding hearings) into ground water quality/quantity problems, and making recommendations for State Board action under Water Code Section 2100.
8. Encouragement of the use of reclaimed water wherever feasible without adverse impacts on beneficial uses. (Regional Boards are required, when establishing water quality objectives, to consider the need to develop and use reclaimed water.)
9. Recommendations to the State Board during review of construction projects which may also require water rights permits.
10. Encouragement of the adoption and implementation of wellhead protection programs. (See the discussion of well standards in the "Ground Water Protection and Management" section of this Chapter.)
11. Continued participation by Regional Board staff as observers in meetings involving proposed changes in water exportation from the Lahontan Region (e.g., changes in the Truckee River operating agreement). Staff should also attempt to stay informed on large scale diversion proposals even when no formal meetings are being held.
12. Careful review of and consideration of waste discharge requirements for any proposals to manage vegetation or convert vegetation types in order to increase water yield from a watershed.



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13. Careful staff review of CEQA documents to ensure that water quality/quantity issues are adequately addressed.

### ***Control Measures for Water Quantity/Water Quality by other State Agencies***

The Porter-Cologne Act provides authority for planning in relation to water quantity/flow issues, but implementing authority is generally separate from the authority provided by State water quality plans (Sawyer 1988).

1. Under the Public Trust Doctrine (see Chapter 1 of this Plan), the State Water Resources Control Board must consider the protection of a variety of environmental values when making decisions to issue or renew water rights permits. The State Board can grant appropriative water rights for the protection of beneficial uses, and can ensure that natural flows remain in a water body to protect designated beneficial uses. For some areas, the State Board has adopted water rights policies which give direction for future actions on water rights applications. The policy affecting the Lake Tahoe Basin was adopted in 1969 and is in need of update.
2. California water rights law does not require State permits for ground water diversions, except for underground waters which flow in defined channels (e.g., the lower Mojave River). However, the State is bound by limits such as those set by the California-Nevada Interstate Water Compact on all diversions from the Carson River and Lake Tahoe/Truckee River systems. Possible means of addressing the impacts of ground water pumping and overdraft include use of nuisance law, the Public Trust doctrine, and existing State Board authority. Adjudication of ground water rights is also possible; this could result in court appointment of a watermaster, with court-defined authority ranging from monitoring and recording to broad management powers. The State Board may also place conditions to protect ground water in grant contracts or water rights permits for surface water use (Sawyer 1988). See also the discussion of Water Code Section 2100 in Section 4.6 of this Chapter.

3. The Department of Fish and Game should continue to define instream flow requirements for fish and other aquatic organisms, and should bring water quality problems related to water quantity to the attention of the State and Regional Boards. The Wildlife Conservation Board can purchase land and acquire associated riparian water rights for the protection of fish and wildlife.
4. The Attorney General of California has authority to bring legal action for protection of the natural resources of the State. This authority could be used to correct water quality problems related to water quantity.

### ***Federal Control Measures for Water Quantity/Water Quality***

1. The U.S. Environmental Protection Agency should continue to give special attention to water quality/quantity relationships in the arid west when giving direction to states on the adoption of water quality standards and the implementation of these standards in permits.
2. The Federal Energy Regulatory Commission should give special attention to the water quality/quantity impacts of hydroelectric projects proposed within the Lahontan Region.
3. Federal land management agencies within the Lahontan Region should define the water supply needs for all beneficial uses which occur within their jurisdictions, and should bring these needs to the attention of the State Board for consideration during the formulation of water rights policies and the revision of water rights permits.

### ***Local Control Measures for Water Quantity/Water Quality***

1. County water districts have broad authority to conserve, protect, and replenish ground water supplies. The Subdivision Map Act allows cities and counties to adopt ground water recharge facility plans, construct recharge facilities, and charge a fee for the construction of such facilities as a condition of approval for subdivision maps and building permits (Sawyer 1988).

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2. State law permits the formation of local ground water management districts. A few such districts have been established within the Lahontan Region, and more may be formed in response to proposed ground water pumping on the Nevada side of the state line. Local governments should strictly enforce well construction standards. Where wellhead protection ordinances have been adopted, they should be strictly enforced.
3. The Tahoe Regional Planning Agency has adopted an "environmental threshold carrying capacity" standard to protect fisheries in the Lake Tahoe Region. This standard provides that, until instream flow standards are established in the TRPA Regional Plan, a nondegradation standard shall apply to instream flows. The threshold standards also state the policy of the TRPA Governing Body to seek transfer of existing points of water diversion from streams to Lake Tahoe. The Best Management Practices Handbook in the 208 Plan (TRPA 1988) includes lists of approved native and "adapted" grass, shrub, and tree species for use in landscaping and revegetation.

### ***Recommended Future Actions for Water Quantity/Water Quality***

1. The potential exists for physical solutions to water quality problems related to ground water overdraft, such as provision of alternative water supplies, artificial recharge, or the establishment of physical barriers or injection barriers to pollutants. Such solutions can be provided through the courts in connection with water rights adjudications, or as part of ground water management programs including regulation and augmentation of supply. Physical solutions could also be authorized during approval of water development projects. These solutions may involve conjunctive use projects where surface waters are used for ground water recharge or as a substitute supply for ground water users. It is important to manage ground and surface waters as an interconnected resource (Sawyer 1988).
2. Long drought periods beginning in the 1970s inspired a variety of legislation related to water conservation and reclamation. Local governments are now required to have ordinances regulating landscape irrigation. Local governments within the Lahontan Region should

be encouraged to require use of native plants or species adapted to local conditions, which have low requirements for irrigation, fertilizer, and pesticides for survival and maintenance.

## **Reservoir Management**

Reservoirs and natural lakes used as reservoirs, are widely utilized throughout the Lahontan Region to store water for municipal and agricultural supply. These reservoirs also supply aquatic and wildlife habitat and meet ground water recharge, recreation, and flood control needs. Reservoir operations and maintenance activities can impact water quality and beneficial uses both within and downstream of reservoirs.

Reservoir release practices can result in the release of high levels of nutrients and sediments, deoxygenated water, or insufficient downstream flows to sustain fish and maintain aquatic habitats. The release of deoxygenated water from the bottom of reservoirs is extremely detrimental as it can result in large downstream fish kills. Likewise, the release of warmer water can also impact downstream aquatic life forms. Reservoir discharges through improperly designed spillways can increase downstream erosion.

Stored or impounded water can develop taste and odor problems caused by algal growth or other microorganisms. Water impoundment can also cause water temperature to increase. Temperature differences between inflowing water and reservoir surface water can result in the formation of density or turbidity currents. These currents plunge below the surface, carrying any sediment load to the reservoir dam.

Point and nonpoint sources of pollution within a reservoir's drainage area, such as fertilizer applications, bank erosion, timber harvesting, stormwater runoff, wastewater discharges and industrial discharges, can contribute to the sediment and nutrient load into a reservoir. High nutrient levels in a reservoir can contribute to accelerated eutrophication and/or impact downstream waters. Most reservoirs act as large sediment basins and accumulate sediments. Coarse sediments usually deposit in a delta at the head of the reservoir, while finer sediment can remain in suspension and may eventually settle in the deepest pools or be carried to the dam. Some pollutants, such as metals, can be

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re-suspended from the sediments into the water column. Certain conditions, such as flooding or reservoir dewatering, can cause accumulated reservoir sediments to be discharged into downstream waters.

Dredging is sometimes used to remove sediment, and to control internal nutrient cycling and macrophyte growth. However, dredging itself can impact water quality and beneficial uses. Specific impacts and regulation of dredging are discussed in the “Boating and Shorezone Recreation” discussion of the “Recreation” section of this Chapter.

### ***Control Measures for Reservoirs***

(See also Control Measures for Lake Restoration later in this Section.)

The reservoirs (both constructed and natural lakes operated as reservoirs) in the Lahontan Region and their beneficial uses are listed in Chapter 2. Past control measures for these reservoirs included adoption of waste discharge requirements (WDRs) for construction activities (regulation of discharges related to waste earthen materials, stormwater runoff, construction-related wastes, domestic wastewater generated during construction). WDRs have also been adopted for hydroelectric projects associated with reservoirs (hydroelectric projects are discussed in the “Mining, Industry, and Energy Development” section of this Chapter). The WDRs included surface water discharge limitations for a variety of water quality parameters including nutrients, turbidity, pH, taste, odor, temperature and algal growth potential, as well as Best Management Practices (BMPs) to prevent discharge of waste earthen materials. Construction of future reservoirs will be regulated in a similar manner. During review of any future proposed reservoirs, the Regional Board will coordinate closely with the State Board's Division of Water Rights, California Department of Fish and Game, California Division of Dam Safety, as well as other agencies.

### ***Recommended Future Actions for Reservoir Management***

In addition to careful review of proposed new reservoirs, the Regional Board should focus on operations and maintenance of existing reservoirs to minimize impacts on water quality and beneficial uses. This regulation should incorporate relevant

provisions contained in the State Board's Thermal Plan. (The Thermal Plan is summarized in Chapter 6.) Through MAAs, MOUs or WDRs, operation and maintenance activities such as dredging, discharges, and repairs should include control measures to prevent increases in nutrient levels and sediment loads, as well as BMPs to prevent downstream bank erosion and impacts to downstream aquatic habitats. The Regional Board should consider a prohibition against the release of deoxygenated water from reservoirs.

## **Wetlands Protection and Management**

California historically supported an estimated 5 million acres of wetlands. Wetlands have not always been considered as valuable natural resources. Thus, in California, an estimated 91 percent of wetlands have been lost due to alterations in their biological, chemical and physical properties (National Research Council 1992). The remaining wetlands are considered very valuable resources. Wetland values and functions include high productivity, water purification, flood control, nutrient removal and transformation, sediment stabilization and retention, water supply, ground water recharge and erosion control. The high biological productivity of wetlands results in important wildlife habitat for both aquatic and terrestrial animals and plants, including feeding, breeding and nursery grounds. A greater than average number of rare species are found in wetland habitats. Wetlands also provide a number of other scientific, educational and aesthetic uses.

The statewide Water Quality Assessment database (see Chapter 7 of this Basin Plan) lists some of the wetlands within the Lahontan Region. The Regional Board also maintains a separate wetland database that includes general locations (maps), descriptions, and assessments of the condition of many wetlands within the Region. Because of the seasonality of rainfall in the Region, some wetlands may not be easy to identify by simple means (e.g., aerial photographs) or by obvious wetland characteristics. Thus, site-specific boundaries of the Region's wetland areas will be determined on an as-needed basis using methods in the current “Federal Manual for Identifying and Delineating Jurisdictional Wetlands” (U.S. Army Corps of Engineers, 1987) performed by certified wetland delineators

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(certification program established in accordance with Section 307[e] of the Water Resources Development Act of 1990) or by other qualified professionals acceptable to the Regional Board. A separate method of identifying “Stream Environment Zones” in the Lake Tahoe Basin is used for regulatory purposes in that watershed (TRPA 1988, Vol. III).

Wetlands within the Region are defined to include areas that are “inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions (including) playa lakes, swamps, marshes, bogs and similar areas such as sloughs, prairie potholes, wet meadows, prairie river overflows, mudflats, and natural ponds” (40 CFR § 110.1[f]).

The federal Clean Water Act formally equates “navigable waters” with “waters of the United States” (§ 502[7]). The Code of Federal Regulations also equates “navigable waters” to “waters of the United States” and specifically incorporates wetlands in navigable waters definitions, including those for interstate and intrastate waters (40 CFR § 232.2[q]). The Porter-Cologne Water Quality Control Act (CA Water Code § 13050[e]) defines “waters of the State” to be “any water, surface or underground, including saline waters, within the boundaries of the State.” Thus, wetlands are both waters of the State and waters of the United States. Therefore, provisions of the California Water Code apply. These provisions include protection of beneficial uses and water quality. Beneficial uses of wetlands are listed in Chapter 2 of this Plan. Water quality objectives which apply to surface waters, including wetlands, are included in Chapter 3 of this Plan. (The Regional Board recognizes that the natural pH of some wetlands may not meet the pH narrative objective.)

Numeric criteria to protect one or more designated uses of surface waters have been developed by the U.S. Environmental Protection Agency (USEPA). Where appropriate, these criteria directly apply to wetlands. For example, wetlands which actually are, or recharge, municipal water supplies should meet human health criteria. The USEPA numeric criteria for protection of freshwater aquatic life, as listed in “*Quality Criteria for Water—1986*,” although not developed specifically for wetlands, are generally applicable to most wetland types (USEPA 1990).

As with other types of surface waters, such as saline or alkaline lakes, natural water quality characteristics of some wetlands may not be within the range for which the criteria were developed. Adjustments for pH, hardness, salinity, temperature, or other parameters may be necessary.

Impacts to the water quality of wetlands can negatively affect any or all of the wetlands' functions and values. Thus, the following control measures are necessary to protect wetlands.

### ***Control Measures for Wetland Protection***

As direction for implementing control measures for wetlands protection, the Regional Board will use Senate Concurrent Resolution No. 28 which states that “*It is the intent of the Legislature to preserve, protect, restore, and enhance California's wetlands and the multiple resources which depend upon them for the benefit of the people of the State.*”

Regional Board and other State, as well as federal and local, wetland protection control actions are described below and apply to all wetlands which are considered “waters of the State” and/or “waters of the United States.” Additional control measures applicable to “Stream Environment Zones” in the Lake Tahoe Basin are discussed in Chapter 5. Control measures specific to constructed/artificial wetlands are also included below, and in the sections of this Chapter on “Wastewater” and “Stormwater.” The “Stormwater” section includes a detailed discussion of the use of wetlands for stormwater treatment. Control measures specific to wetland restoration are discussed separately, later in this section.

### ***Regional Board Control Measures for Wetland Protection and Management***

1. For proposed discharges of municipal wastewater, stormwater, solid wastes, earthen materials, or other wastes to wetlands, the Regional Board will ensure that wetlands are afforded the same level of protection as other types of surface waters with respect to standards and minimum treatment requirements. For discharges to wetlands, all applicable water quality standards for the wetland and any adjacent waters must be met. Recommended conditions pursuant to Clean Water Act Section

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401 Water Quality Certification, waste discharge requirements, monitoring and inspections programs, Cease and Desist/Clean-up and Abatement Orders will be implemented as necessary. The monitoring may include water quality, sediment quality, whole effluent toxicity and biological measurements such as diversity indices. Monitoring the fate of persistent or bioaccumulative contaminants may also be required by the Regional Board.

2. Hydrology is a major factor influencing the type and location of wetlands. To protect the beneficial uses and water quality of wetlands from impacts due to hydrologic modifications, the Regional Board will carefully review proposed water diversions and transfers (including ground water pumping proposals), and require or recommend control measures and/or mitigation as necessary and applicable.
3. In conjunction with beneficial use designations and water quality objectives, the Regional Board will implement the State Board's Resolution No. 68-16 "Statement with Respect to Maintaining High Quality Waters In California" (see "Nondegradation Objective" in Chapter 3; also see Chapter 6, "Plans and Policies") to regulate point and nonpoint source discharges to wetlands, particularly for those types of impacts difficult to assess through compliance with established water quality objectives alone (e.g., impacts due to physical and hydrological modifications).
4. The Clean Water Act Section 401 program (Water Quality Certification process) gives the Regional Board extremely broad authority to review proposed activities in and/or affecting the Region's waters (including wetlands). The Regional Board can then recommend that the State Board grant, deny, or condition certification of federal permits or licenses that may result in a discharge to "waters of the United States" (e.g., U.S. Army Corps of Engineers CWA Section 404 permits, licenses from the Federal Energy Regulatory Commission). The Regional Board, in coordination with the State Board, will use this authority to prevent impacts to beneficial uses of wetlands and/or violation of wetlands water quality objectives. In addition to recommending

that the State Board grant, deny or condition certification of federal permits or licenses, the Regional Board has independent authority under the California Water Code to regulate discharges to wetlands through waste discharge requirements or other orders (see No. 1 above).

5. Many beneficial uses and the water quality of wetlands can be impacted by filling and dredging. For proposed discharges due to dredging activities, and for proposed discharges of dredged and/or fill materials into wetlands regulated under Clean Water Act Section 404 (U.S. Army Corps permit program), the Regional Board will utilize the process described above in No. 4.

Note: U.S. Army Corps Section 404 nationwide permits for discharges of dredge and fill materials are not certified, except under certain conditions, for discharges which will affect "Special Aquatic Sites." Special Aquatic Sites are defined in the "Special Designations to Protect Water Resources," at the beginning of this Section.

During its review of projects proposing discharges of dredged and/or fill materials into wetlands, the Regional Board will consider whether the project is water dependent and whether there are viable project alternatives. For projects where no viable alternatives exist, the Regional Board will consider whether wetland impacts can be made acceptable through certification and/or permit conditions. The Regional Board may elect to use its independent authority under the California Water Code to regulate discharges to wetlands through waste discharge requirements or other orders (see No. 1 above).

6. The Regional Board now coordinates wetlands permitting with other agencies. Staff will work with local governments toward further streamlining of the permitting process by facilitating earlier consultation with and coordination among all permitting agencies, including the U.S. Army Corps of Engineers and the California Department of Fish and Game. Improved coordination may also include measures such as development of a single

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permitting package containing necessary forms and instructions for all appropriate agencies, with coordinated review times, and development of Memoranda of Understanding with local governments.

7. The Regional Board will also explore the feasibility of streamlining permitting by defining wetland values and mitigation requirements on an areawide basis (e.g., for an existing subdivision) and then issuing general waste discharge requirements, waiving waste discharge requirements, or recommending waiver of Water Quality Certification for subsequent individual projects in that area. Areawide permits, or new Regional Board policy language, would define the specific types of wetland disturbance covered and the extent of mitigation required. This process could be coordinated with the U.S. Army Corps of Engineers' Special Area Management Plan (SAMP) process and/or with local governments' wetlands plans and policies (see the section below on "Local Control Measures for Wetland Protection and Management"). Areawide general permits or new Regional Board policies would require CEQA compliance, with project level detail on required mitigation.
8. For proposed fill activities or other discharges which will result in wetland loss, the Regional Board will require compensatory mitigation so that there will be no net loss of wetland acreage and no net loss of wetland functions and values when the project and mitigation lands are evaluated together. The Regional Board may require an inventory of wetland characteristics to take place prior to wetland disturbance to determine wetland size, functions and values, to serve as a guide for wetland restoration or creation, and to form a comparative basis for evaluating the success of the mitigation project.

In determining the functions and values of the wetland, the Regional Board will consider integrated physical, chemical and biological wetland parameters including water purification, flood control, nutrient removal and transformation, sediment stabilization and retention, water supply, ground water recharge/discharge, erosion control, recreation, wildlife diversity/abundance and aquatic diversity/abundance. Suggested methods to

determine wetland function and values are shown in Table 4.9-2. The Regional Board will consider wetland function and value determinations made by other methods such as the Wetland Evaluation Technique (WET) developed by Adamus et al. (1987) for the U.S. Army Corps of Engineers. Wetland function and value determinations made using other methodologies will be considered by the Regional Board on a case-by-case basis. In recognition that determining wetland function and value uses relatively new methods, the Regional Board will carefully and judiciously make wetland function and value determinations. The Regional Board will also track the development of new methodologies, and review such methodologies for application in future wetland function and value determinations.

The Regional Board will consider wetland boundaries determined by using the U.S. Army Corps of Engineers' 1987 "Federal Manual for Identifying and Delineating Jurisdictional Wetlands." Delineation of wetlands shall be performed by certified wetland delineators (certification program established in accordance with Section 307[e] of the Water Resources Development Act of 1990) or by other qualified professionals.

The Regional Board will coordinate all wetland mitigation requirements with those of the U.S. Army Corps of Engineers.

9. The Regional Board prefers avoidance of wetland disturbance to disturbance followed by mitigation such as restoration or creation. In its review of projects with potential wetland impacts, the Regional Board will follow the sequence of: Avoid; Minimize; Mitigate. Through a thorough analysis of project alternatives, the project proponent must first demonstrate to the Regional Board that wetland impacts are not avoidable. If the impacts are not avoidable, the proponent must then demonstrate that the impacts to the wetland area are the minimum necessary for the project. The project proponent must then propose mitigation to compensate for any wetland impacts.

When mitigation is necessary, the Regional Board prefers in-kind, on-site mitigation

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whenever possible. If not possible, the Regional Board will then consider in-kind, off-site mitigation. As a last choice, the Regional Board will consider out-of-kind mitigation. "In-kind" means that the mitigation wetland site will have similar function and value to that of the disturbed wetland site in terms of physical, chemical and biological wetland parameters including water purification, flood control, nutrient removal and transformation, sediment stabilization and retention, water supply, ground water recharge/discharge, erosion control, recreation, wildlife diversity and abundance, and aquatic species diversity and abundance. "Out-of-kind" means that the mitigation wetland site will substantially differ from the disturbed wetland site in regard to these same parameters.

Regional Board staff is available to assist the project proponent by identifying potential mitigation opportunities. The Regional Board may accept payment by the project proponent to a mitigation bank or to another entity that will provide the required mitigation.

10. Restoration of an historic wetland (once functioning wetland but now damaged or destroyed) generally will have a greater chance of success in terms of restoration of wetland functions and long-term persistence than constructed wetlands at an upland site (Kusler and Kentula 1990). Thus, for mitigation purposes, the Regional Board prefers wetland restoration rather than wetland creation.
11. For restored or created wetlands, measures may be necessary to protect the wetland from excessive sedimentation, foot traffic, offroad vehicles, exotic species, or other factors that may inhibit wetland functions or degrade wetland values. Protective measures may include buffers (between the mitigation site and the surrounding area), fences or other barriers, and sedimentation basins. Thus, the Regional Board will require that the proposed mitigation provide for buffer zones or other protective measures, as appropriate.
12. When mitigation is necessary, the Regional Board will require, as a waste discharge permit condition, or as a recommended condition for

Clean Water Act Section 401 Water Quality Certification, that a mitigation plan be prepared and executed. The plan must demonstrate that no net loss of wetland acreage and no net loss of wetland functions and values will occur when the project and mitigation lands are evaluated together. Proof of ownership, easement, or similar documents for the mitigation site must be provided in the mitigation plan. The plan should also clearly establish specific goals of the mitigation that can be targeted in subsequent evaluations. Wetland restoration or creation proposed as compensatory mitigation, which could or will result in a waste discharge, will be regulated as necessary by the Regional Board to ensure compliance with all provisions of this Basin Plan (see also "Wetland Restoration" discussion later in this Section, as well as "Constructed Wetlands" discussion in Section 4.4 of this Chapter). For both restored or created compensatory wetlands, the mitigation plan should include details of establishing and maintaining the restored wetland, as well as a monitoring program to evaluate the status and success of the restoration or creation.

13. Created wastewater treatment wetlands designed, built, and operated solely as wastewater treatment systems are generally not considered to be waters of the United States (USEPA 1990). Water quality standards that apply to natural wetlands generally do not apply to such created wastewater treatment wetlands. However, many created wetlands are designed, built, and operated to provide, in addition to wastewater treatment, functions and values similar to those provided by natural wetlands. Under these circumstances, such created multiple use wetlands may be considered waters of the U.S. and applicable water quality standards would apply. The applicability of water quality standards to created wetlands will be determined by the Regional Board on a case-by-case basis. In its determination, the Regional Board will consider factors such as size, type of waste to be treated, location, degree of isolation of the created wetlands, and other appropriate factors. Any discharge from a created wetlands which does not qualify as "waters of the U.S." must meet applicable water quality standards of its receiving water(s).

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### ***Control Measures for Wetland Protection and Management by Other State Agencies***

1. Through required conditions in its Lake/Streambed Alteration Permits, the California Department of Fish and Game can provide some wetland protection, especially for fish and wildlife resources, and other aquatic resources.
2. The California Resources Agency, including the Departments of Fish and Game and Water Resources, is developing a comprehensive wetlands conservation plan. State Board staff is participating in the Resources Agency's planning process. An implementation strategy is to be included in the conservation plan. The strategy may include specific legislation, bond acts, administrative law changes, and other means as necessary to accomplish the goals of the conservation plan.
3. The California Department of Parks and Recreation has developed a Wetlands Protection Policy.
4. The California Department of Forestry utilizes a streamside protection zone system which provides some wetlands protection.

### ***Federal Control Measures for Wetland Protection and Management***

1. The United States Army Corps of Engineers (COE) addresses intrusions into navigable waters and issues permits for discharge of fill and dredge material to navigable waters (including wetlands). These permits are referred to as Clean Water Act (CWA) Section 404 permits. In its permitting process, the COE considers comments from other federal agencies, such as the U.S. Fish and Wildlife Service and from state agencies, such as the Regional Board and the California Department of Fish and Game. The permits are reviewed by the U.S. Environmental Protection Agency. The USEPA has veto authority over COE CWA Section 404 permits for discharges to navigable waters.
2. Under the Emergency Wetlands Resources Act of 1986, the U.S. Fish and Wildlife Service (USFWS) is required to complete the mapping of wetlands within the lower 48 states by 1998 through the National Wetlands Inventory and to assess the status of the nation's wetland

resources every ten years. The maps, status and trends resulting from the USFWS's work will provide necessary documentation to support additional wetlands protection measures if necessary.

3. The U.S. Forest Service utilizes a streamside protection zone system which provides some wetlands protection.

### ***Local Control Measures for Wetland Protection and Management***

1. The Tahoe Regional Planning Agency, in cooperation with the Regional Board, implements discharge prohibitions and other protection measures for "Stream Environment Zones," including wetlands, in the Lake Tahoe Basin (see Chapter 5 of this Plan).
2. Mono County is developing a Wetland Preservation Policy. The draft policy includes wetlands protection or "buffer" zones, development guidelines and mitigation requirements including provisions for the development of a local mitigation bank.
3. The Mojave River Task Force, with members from the staff of the Town of Apple Valley, the Cities of Hesperia and Victorville and San Bernardino County Regional Parks, is developing a multiple objective resource management plan for the Mojave River Corridor (San Bernardino County). One main objective of the plan is to balance the many uses of the riparian corridor such as wetland habitat, recreation and flood control while still providing the necessary level of resource protection.

### ***Recommended Control Measures for Wetland Protection and Management***

1. When practical, where wetland restoration or creation is required as mitigation, the Regional Board should consider requiring that the mitigation be completed **before** allowing wetland disturbance to occur.
2. Because of the risks inherent in restoring or creating certain wetland types, such as those which support threatened or endangered species or unique biological communities, area ratios of disturbed to restored/created wetlands should be



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1:1.5, 1:2, or higher, for some mitigation projects. Larger mitigation areas increase the likelihood of successfully restoring or creating the wetland function and value of the disturbed wetland.

3. Design of wetland restoration and creation should consider the relationship of the wetlands to the watershed (including water sources, other wetlands, adjacent upland and deep water habitats).
4. The Regional Board should encourage local government entities to develop and execute wetland protection policies. The policies should include provisions to develop local mitigation banks whose primary focus is on the restoration of historic wetland sites (once functioning wetland sites that are now damaged or destroyed).
5. The Regional Board should encourage evaluation of past wetland mitigation efforts to guide future efforts.
6. The Regional Board should discourage wetland disturbance in areas designated by the California Department of Fish and Game as Significant Natural Areas (see "Special Designations to Protect Water Resources" at the beginning of this Section).

### Floodplain and Riparian Area Protection

(See also "Wetlands" discussion above, and the discussion of discharge prohibitions in Section 4.1.)

A 100-year floodplain is defined as the extent of a flood that has a statistical probability of occurring once in 100 years. Floods of this extent may occur more than once every 100 years, and floods of even greater extent are possible. Most state, federal and local floodplain protection planning is based upon the 100-year floodplain. Floodplains often include wetland and riparian areas which may extend beyond the limits of the 100-year floodplain. Riparian areas are typically defined as the terrestrial moist soil zone immediately adjacent to wetlands, lakes, and both perennial and intermittent streams.

Undisturbed floodplains and riparian areas provide natural storage for flood waters and thus moderate downstream flood flows and augment dry season (base) flows. The wetland and riparian areas of floodplains can provide water treatment including settling of suspended matter as flood flows are slowed, physical filtration of sediment and associated chemicals by vegetation, uptake of nutrients by roots and foliage, adsorption of chemicals on soil particles, and uptake and chemical transformation of substances by soil microorganisms. Riparian areas are important habitat for fish and other wildlife (including significant habitat for threatened or endangered species), providing drinking water, abundant food, a moderate climate (with more shade and cooler temperatures than many upland areas), and shelter. Riparian areas support abundant and diverse mixtures of plant and animal life. An estimated 25 percent of California's mammals, half of its reptiles, and three-fourths of its amphibians are closely associated with riparian areas (Warner and Hendrix 1984). Riparian vegetation is important in providing streambank stability and shading, temperature control, and food for aquatic systems.

In addition to the values of flood control, water quality protection, base flow augmentation, and wildlife habitat, floodplains and riparian areas can provide opportunities for dispersed recreation, access points for water contact recreation, and open space for aesthetic enjoyment. As all of these values can be impacted by development or other disturbances in the floodplain and riparian areas, protection measures are necessary.

### ***Control Measures for Floodplain and Riparian Areas***

Regional Board and other state, as well as federal and local, floodplain and riparian protection control actions are described below.

#### ***Regional Board Floodplain Control Actions***

Regional Board prohibitions regarding floodplains, as well as prohibition exemption criteria, are described in the Waste Discharge Prohibitions section of this Chapter, and in the Lake Tahoe Chapter.

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### ***Control Measures for Floodplain and Riparian Areas by other State Agencies***

1. California Executive Order 8-39-77 directs that “all agencies responsible for programs which affect land use planning, including state permit programs, shall take flood hazards into account in accordance with recognized floodway and 100-year frequency flood design standards when evaluating plans and shall encourage land use appropriate to the degree of hazard involved.”
2. The California Department of Water Resources (1980) flood management policy includes the following provisions:
  - The preferred method of flood damage reduction is to adjust use and occupancy of the floodplain through management or regulation of uses, rather than solely by structural works in the stream;
  - Structural flood damage reduction projects should usually be limited to those already developed areas in which flood-proofing or relocation of development is not economically or socially feasible;
  - The social values of essentially natural streams will be recognized, and flexibility in degree of protection will be considered where a community so desires since the traditional solution of channelization or elimination of a stream is often seen as a bigger problem by the community;
  - The structural integrity of existing flood protection works must be assured through effective management and surveillance programs, accompanied by programs to deal with residual risks;
  - Flood management efforts will be carried out in a way that incorporates ground water recharge, wetland, fish and wildlife protection and enhancement, and recreational development as integral parts of the flood management program. This includes recognition of the values of wetland and riparian habitat and native vegetation and maximum efforts to preserve these values and resources.

3. California Department of Forestry and Fire Protection (CDF) Forest Practice Rules (Rules) detail specific best management practices to protect riparian areas during timber harvest operations on non-federal lands throughout California. These Rules require establishment of Watercourse and Lake Protection Zones adjacent to lakes, streams, wetlands, and springs to exclude equipment, roads, and landings, and to retain sufficient canopy cover.
4. Other state agency programs which may regulate floodplain and riparian protection activities include the Department of Fish and Game's stream alteration permit program and endangered species review process (see “Sensitive Species and Biological Communities” discussion later in this section).

### ***Federal Control Measures for Floodplain and Riparian Areas***

1. The 1977 Executive Order 11988 (floodplain management) and Executive Order 11990 (wetlands) directed federal agencies to avoid actions that would adversely affect floodplains and wetlands. The floodplain order states that if avoidance is not practical, agencies are to restore and preserve natural floodplain values. The order also provided a basis for coordination among the many federal agencies with floodplain management authority.
2. A U.S. Forest Service policy (Leven 1984) provides that preferential consideration be given to riparian area-dependent resources over other resources and activities when conflicts occur.
3. The U.S. Army Corps of Engineers federal Clean Water Act Section 404 permit program for dredging and filling activities also affects floodplains. For details of the Section 404 permit program, see “Wetlands Protection” discussion above.

### ***Local Control Measures for Floodplain and Riparian Areas***

Many counties in the Region provide general protection for floodplains and riparian areas through zoning, land use ordinances and the project review process. Examples include specified buffer zones, building setbacks, grading limits, and building bans within floodplains.

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### ***Recommended Future Actions for Floodplain and Riparian Areas***

1. For proposed projects with probable floodplain impacts where floodplains have not been mapped by FEMA or the Corps of Engineers, the Regional Board should require appropriate floodplain mapping by the project applicant.
2. The Regional Board should consider adopting floodplain discharge prohibitions for other environmentally sensitive areas of the Region such as Mammoth Lakes.
3. The Regional Board should continue to promote protection of riparian areas on U.S. Forest Service, U.S. Bureau of Land Management, and non-federal grazing operations, allotments, and leases.

## **Forest Management**

Forested lands are found throughout the Lahontan Region. Management of these lands can include timber harvests, fire suppression, the use of prescribed fire, and other activities. Forest management activities can also include the use of pesticides and various restoration techniques. Restoration techniques and pesticide use are discussed elsewhere in this Chapter.

### ***Silviculture/Timber Harvests***

Silvicultural activities in the Lahontan Region occur on both federal and non-federal forest land. Tree harvesting methods include commercial thinning, clearcutting, sanitation, and salvaging of dead or dying trees. These harvesting operations are performed on areas of up to several thousand acres, and involve equipment such as chainsaws, tractor skidders, dozers, logging trucks, and road watering trucks. Many of these areas have not been harvested for many decades, if at all, and therefore have thick undergrowth, especially near streamcourses or wetlands. Logging activities such as road construction and improvement, log landings, watercourse crossing construction, and endlining, can result in soil erosion and discharge to streams, streamcourse damage, compaction or removal of riparian soil and vegetation, and soil and plant loss in wetlands.

### ***Control Measures for Silvicultural Activities***

The Regional Board reviews proposed forest management activities for compliance with the provisions of this Basin Plan, and acts as a “responsible agency” under CEQA to review timber harvest proposals in the Region. The review of timber harvest activities includes reviewing timber harvest plans to assess the potential for adverse effects to water quality from silvicultural activities, inspecting the planned harvest area with the land owner or representative, and prescribing water quality protection measures. If Regional Board concerns during this review are not satisfactorily addressed, the Regional Board can appeal the harvest plan. The Regional Board reserves the option to adopt waste discharge requirements for forest management activities that pose a threat to water quality.

The Regional Board reviews timber harvest proposals for both federal and non-federal lands. However, such review for National Forest System (NFS) lands differs from that on nonfederal lands. Special forest management provisions apply to the Lake Tahoe Basin (see Chapter 5).

**Federal Lands.** The USFS has the authority and responsibility to manage and protect the land which it administers, including protection of water quality. When the USFS plans a timber harvest, it generally writes a NEPA document and routes it for public review. When the Notice of Decision is approved, the USFS writes a timber sale contract agreement with the hired logger. This agreement lists the terms of contract and includes protection measures for streamcourses, sensitive vegetation, soil stabilization, and erosion prevention that the logger must follow.

The State of California has a Memorandum of Understanding (MOU) with the USFS to insure that the State Clearinghouse receives copies of NEPA documents for major projects. The Clearinghouse then distributes copies to the appropriate state agencies for the designated review period. The MOU applies to projects which have the potential to exceed State or regional water quality standards or violate other provisions of this Basin Plan.

More specific to timber harvest plans is the Management Agency Agreement (MAA) between the USFS and State Water Resources Control Board

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(State Board). The MAA recognizes the mutual desire of each agency to achieve the goals of the Federal Water Pollution Control Act and to assure control of water pollution through implementation of Best Management Practices (BMPs). Each agency mutually agrees to coordinate water quality monitoring, share data, and cooperate in other water quality management planning activities.

During timber harvest activities on NFS lands, the USFS requires use of BMPs to directly or indirectly mitigate adverse effects to water quality and beneficial uses. Once BMPs are applied during a timber operation, their effectiveness is evaluated by the USFS. If BMP implementation did not produce the desired results, the USFS initiates corrective action and the BMPs may be modified as needed.

Timber harvest BMPs that are intended to protect water quality include:

- The location and method of streamcrossings, and location of skid trails and roads, must minimize impacts to water quality.
- Maintenance of the natural flow of streams and reduction of sediment and other pollutants that may enter watercourses.
- All project debris must be removed from the streamcourse in the least disturbing manner.
- Timber operators must repair all damage to streamcourses, banks and channels.
- Water bars and other erosion control structures must be located to prevent water and sediment from being channeled into streamcourses and to dissipate concentrated flows.
- Equipment must stay a set minimum distance from streamcourses depending upon slope and high water mark.
- Proper drainage must be maintained during use of log landings.
- Used landings must be ditched or sloped to permit drainage and dispersion of water.
- Appropriate water quality monitoring shall be conducted.

**Non-federal lands.** The State Board recognizes the water quality authority of the Board of Forestry (BOF) and the California Department of Forestry (CDF) during timber operations on non-federal lands. The State Board has certified a water quality management plan which includes Best Management Practices for these timber operations on non-federal lands.

When a timber owner wishes to harvest on private lands, a registered professional forester (RPF) is required to complete and sign a Timber Harvest Plan (THP). The THP includes a topographic map of the area, determination of number of acres, expected time period of operation, locations of roads, large landings and stream crossings, type of harvest, and watercourse and wetland protection measures. This THP is then filed with CDF. A review team meeting is held at the regional CDF office. This meeting may include representatives from CDF, the Regional Board, California Department of Fish and Game (DFG), and California Department of Parks and Recreation (CDP&R). After the meeting, a copy of the THP with any revisions is sent to the Regional Board for its review of potential water quality impacts.

Regional Board staff may elect to meet on-site with CDF staff and the RPF who completed the THP. The land or timber owner and a DFG inspector may also be present. The timber harvest operation is inspected to ensure compliance with State Forest Practice Rules (FPRs) and the Regional Board's Basin Plan. These FPRs include the following provisions:

- Timber operations shall prevent unreasonable damage to riparian vegetation, and site productivity must be maintained by minimizing soil loss.
- Appropriate levels of protection are assigned to different types of watercourses, including minimum distances logging machinery must be kept away from streamcourses and wet areas (buffer zones). The widths of the buffer zones depend on side slope and beneficial uses of the water.
- At least 50% of the understory (acts as sediment filter) and overstory (shades water to maintain

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temperature) must be retained along streamcourses and wetlands.

- Watercourse crossings must be kept to a minimum.
- If fish are present, the crossing must allow unrestricted passage of fish and water.
- Roads must be located and constructed to minimize impacts to water quality.
- Roads and landings should have adequate drainage.
- Heavy equipment is not to be operated on unstable soils or slide areas.
- Waterbreaks must be installed before the winter period. Standards are to be followed for distances between water breaks on slopes. These water breaks should allow water to discharge into vegetative cover, duff, slash, rock or less erodible material to minimize erosion and should be maintained during timber operations.
- Timber operations during the winter period must not be performed under saturated soil conditions.
- Material from logging operations shall not be discharged into waters of the State in quantities deleterious to beneficial uses of water.
- Timber operators shall not use watercourses, marshes or wet meadows as log landings, roads or skid trails.
- Vegetation and soil bordering or covering meadows and wet areas shall be retained and protected during timber operations.
- Trees cut within watercourse and lake protection zones shall be felled away from the watercourse by endlining to protect vegetation from heavy equipment operations.

**Lake Tahoe Basin.** Special control actions for forest management activities within the Lake Tahoe Basin are included in Chapter 5 of this Plan.

### ***Recommended Future Actions for Silvicultural Activities***

Regional Board staff should continue to actively review both federal and non-federal timber harvest proposals and to conduct on-site inspections as necessary. Future Regional Board efforts should focus on cumulative water quality impacts of forest management activities.

### ***Fire Control and Prescribed Burns***

Wildfires are part of the natural process of the forest ecosystem. Some species of trees and other plants are dependent upon wildfires for seed germination and/or seedling establishment. However, these fires, both natural and human caused, can have major impacts on vegetation conditions with subsequent effects on soils and water quality. In many forests, fire suppression techniques are commonly used, adding an abundance of available “fuel” to the forest. This “fuel” can contribute to a high intensity wildfire which magnifies impacts on vegetation, soils, and water quality.

Fires initiate a process of soil movement that continues through subsequent rainstorms. The process begins as fires consume vegetation. With the vegetation removed, effective ground cover to hold soils in place is also removed. The vegetation is no longer removing and using soil nutrients like nitrogen and phosphorous. Many nutrients are left in the ashes which can easily be transported to surface waters by stormwater runoff or ground water flow. If the fire destroys the duff layer (a biologically rich protective layer of decaying needles and branches), only easily erodible ashes are left to cover the bare mineral soils. The duff layer normally functions like a sponge, soaking up precipitation, including snow melt. Without the duff layer, the water which would normally infiltrate to ground water becomes erosive runoff. In areas of sandy soils, intense burning of the duff layer can chemically alter the soils, creating a water repellant or “hydrophobic” layer which can further increase runoff. Runoff can rapidly erode bare mineral soil and flush nutrient-rich ashes into rills and gullies. With more runoff, these gullies can increase in size, eventually draining to surface waters, eroding upland areas, scouring some natural stream channels while adding sediments to some channels and lakes. This increased sedimentation can impact

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fish spawning gravels and fill pools and riffles which are important aquatic habitat components. Sediments also contribute large amounts of nutrients to streams and lakes. Fires can further impact water quality by increasing the return periods of floods associated with moderate and extreme storms. Fires can also impact water temperature by reducing stream shading.

Burning under prescribed conditions to control undesirable vegetation, control insects or pathogens, or to maintain ecological succession, can have similar water quality impacts to those of wildfires, but usually on a lesser scale.

Thus, from a water quality perspective, controlling fires is important. However, fire fighting can also leave its mark on watersheds. The activities of firefighters and heavy equipment can result in soil disturbance, vegetation removal, and stream sedimentation. Chemical fire retardants also have the potential to impact water quality. Many of these fire retardants are ammonium-based and decompose to such products as ammonia, sodium cyanide and sulfuric and phosphoric acids. Some retardants are mixes of foaming and wetting agents. Aquatic toxicity testing of these fire retardants has shown aquatic organism sensitivity to many retardants. In the case of foaming agents, the water surface tension is reduced which interferes with the ability of fish and other organisms to obtain oxygen from the water.

### ***Control Measures for Fire Control and Prescribed Burn Operations***

The Regional Board shall rely on the water quality expertise of the USFS and CDF to promptly take measures after fires to reduce the adverse effects on water quality and beneficial uses. The Regional Board shall further rely on the USFS and CDF in the design and use of fire control activities and prescribed burn activities which avoid or minimize adverse impacts on water and soil resources. The Regional Board encourages the USFS and CDF to consider the following measures to protect water quality and beneficial uses.

- Burning under prescribed conditions should generally be located away from stream channels or standing water. Some types of burns may be closer to standing water. The Regional Board should be notified of any proposal to conduct burning activities near watercourses.

- When the residual fuel load will be acceptable, non-burning techniques such as scattering or hauling away slash are preferred, especially where the slash will provide soil protection. (Timber harvests and herbicide use, both possible means of reducing fuel loads, are discussed elsewhere in this Chapter).
- When fighting fires, direct drops of fire retardants into streams, lakes, wetland areas, or riparian areas should be avoided.

### ***Recommended Future Actions for Fire Control and Prescribed Burn Operations***

The Regional Board should request each state and federal land management agency within the Region to submit information on any fire retardant proposed for use in fire fighting. This information should include chemical composition, chemical decomposition products, results of any aquatic organism toxicity or other toxicity testing and mode of action (foaming, wetting, etc.). Following any fire fighting activities, information on amounts used and locations of use should be submitted to the Regional Board.

## **Range Management**

Rangeland is the most extensive landtype in California, accounting for more than 40 million acres of the State's 101 million acres. As most of the rangelands are located between forested areas and major river systems, nearly all surface waters in the State flow through rangelands. Thus, rangeland activities can greatly impact water quality. In this section, grazing activities are discussed. Other rangeland management activities, such as riparian restoration and erosion control, are discussed elsewhere in this Chapter.

### ***Livestock Grazing***

Grazing activities (particularly overgrazing), by contributing excessive sediment, nutrients and pathogens, can adversely impact water quality and impair beneficial uses. Soil erosion and sedimentation are the primary causes of lowered water quality from rangelands. When grazing removes most of the vegetative cover from pastures and rangelands, the soil surface is exposed to erosion from wind and water. With runoff, eroded soil becomes sediment which can impair stream uses and alter stream channel morphology. With steep

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slopes, highly erodible soils and intense storm events, the sediment delivery ratio (a measure of the amount of eroded soil delivery to a waterbody) on rangeland can be very high. Streambank erosion and lakeshore erosion are other sources of sediment on rangelands. Lakeshores, streambanks and associated riparian zones are often subjected to heavy livestock use. Trampling and grazing of vegetation contribute to lakeshore and streamside instability as well as accelerated erosion.

Sediments can contribute large amounts of nutrients to surface water. Nutrients, mainly nitrogen and phosphorous, from manure and decaying vegetation also enter surface waters, particularly during runoff periods. Very critical nutrient problems can develop where livestock congregate for water, feed, salt and shade. Pasture fertilization can also be a source of nutrients to surface waters, as well as a source of pesticides, particularly if flood irrigation techniques are used on rangelands. (Irrigation return flows are discussed in the "Agriculture" section of this Chapter).

Stream zone and lakeshore areas are important for water quality protection in that they can "buffer" (intercept and store nutrients which have entered surface and ground waters from upgradient areas). These "buffer zones" are more sensitive to processes which can increase nutrient discharges such as soil compaction, soil erosion, and vegetation damage than other areas of the rangeland.

Localized contamination by pathogens in surface water, ground water and soils can result from livestock in pastures and rangelands. Rangeland streams can show increased coliform bacterial levels with fecal coliform levels tending to increase as intensity of livestock use increases. Fecal coliform serve as indicators that pathogens could exist and flourish. The extent of the pathogens is usually determined by livestock density, timing and frequency of grazing, and access to the surface waters.

### ***Control Measures for Grazing***

Grazing activities occur on both public and private lands in the Lahontan Region. Regulation of grazing on federal lands differs from that on private lands.

**Federal lands.** Grazing activities on federal lands are regulated by the responsible land management agency, such as the U.S. Bureau of Land Management (BLM) or the U.S. Forest Service (USFS). Through MOUs and MAAs, the Regional Board recognizes the water quality authority of the USFS and BLM in range management activities on federal lands. Both the USFS and BLM require allotment management plans (AMPs) to be prepared for a specific area and for an individual permittee. The Regional Board relies on the water quality expertise of the USFS or BLM to include appropriate water quality measures in the AMPs. Most AMPs include specific Best Management Practices (BMPs) to protect water quality and existing and potential beneficial uses.

**Non-federal (private) lands.** The Range Management Advisory Committee (RMAC) is a statutory committee which advises the California Board of Forestry on rangeland resources. The RMAC has identified water quality protection as a major rangeland issue and has assumed a lead role in developing a Water Quality Management Plan for private rangelands in California. Regional Board staff is actively participating in the Plan's development. Sections proposed for inclusion in the Plan are status of water quality and soil stability on state rangelands, authority, mandates and programs for water quality and watershed protection, local water quality planning guidelines, sources of assistance, development of management measures (BMPs), state agency water quality responsibilities and monitoring guidelines. Upon its completion, the Rangeland Water Quality Management Plan will be submitted to the State Board for consideration of adoption. On private lands whose owners request assistance, the U.S. Soil Conservation Service (SCS), in cooperation with the local Resource Conservation Districts (RCDs), can provide technical and financial assistance for range and water quality improvement projects. An MOU is in place between the SCS and the State Board for planning and technical assistance related to water quality actions and activities undertaken to resolve nonpoint source problems on private lands.

On both public and private lands, the Regional Board encourages grazing strategies that maintain adequate vegetative cover to reduce erosion and

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sedimentation. The Regional Board promotes dispersal of livestock away from surface waters as an effective means of reducing nutrient and pathogen loading. The Regional Board encourages use of BMPs to improve water quality, protect beneficial uses, protect streamzone and lakeshore areas, and improve range and watershed conditions including:

- Implementing rest-rotation grazing strategies
- Changing the season of use (on/off dates)
- Limiting the number of animals
- Increasing the use of range riders to improve animal distribution and use of forage
- Fencing to exclude grazing in sensitive areas
- Developing non-lakeshore and non-stream zone watering sites
- Constructing physical improvement projects such as check dams
- Restoring riparian habitat

These same BMPs may result in improved range and increased forage production, resulting in increased economic benefit to the rancher and land owner. The Regional Board also encourages land owners to develop appropriate site-specific BMPs using technical guidance documents from the Soil Conservation Service and the U.S. Environmental Protection Agency (USEPA 1993).

##### ***Regional Board Control Actions for Livestock Grazing***

In addition to relying on the grazing management expertise of agencies such as the USFS, BLM or RMAC, the Regional Board can directly regulate grazing activities to protect water quality. Actions available to the Regional Board include:

1. Require that a Report of Waste Discharge be filed, that an AMP be prepared, or that a Coordinated Resource Management Plan (CRMP) be adopted within one year of documentation of erosion problems, destruction or major impairment of vegetation, or significant addition of nutrients, pathogens and/or sediments to surface waters or ground waters resulting from

grazing or grazing management activities. Such problems indicate impairment of beneficial uses or violation or threatened violation of water quality objectives.

2. Require that all AMPs and CRMPs contain BMPs necessary to correct existing water quality problems or to protect water quality so as to meet all applicable beneficial uses and water quality objectives contained in Chapters 2 and 3 of this Basin Plan. Corrective measures would have to be implemented within one year of submittal of the AMP or CRMP, except where staged BMPs are appropriate. Implementation of a staged BMP must commence within one year of submittal of the AMP or CRMP.
3. Require that each AMP or CRMP include specific objectives, actions, and monitoring and evaluation procedures. The discussion of actions must establish the seasons of use, number of livestock permitted, grazing system(s) to be used, a schedule for rehabilitation of ranges in unsatisfactory condition, a schedule for initiating range improvements, and a schedule for maintenance of improvements. The schedule for initiating and maintaining range improvements must include priorities and planned completion dates. The discussion of monitoring and evaluation must propose a method and timetable for reporting of livestock forage conditions, watershed condition, and surface and ground water quality.
4. Require that all AMPs and CRMPs be circulated to interested parties, organizations, and public agencies.
5. Consider adoption of waste discharge requirements if an AMP or CRMP is not prepared or if the Executive Officer and the landowner do not agree on BMPs proposed in an AMP or CRMP.
6. Decide that AMPs and CRMPs prepared to address a documented watershed or water quality problem may be accepted by the Regional Board's Executive Officer in lieu of adoption of Waste Discharge Requirements.
7. Oversee monitoring of water quality variables and beneficial uses. Provide data interpretation.



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**Eagle Lake.** The following control measures apply to the Eagle Drainage Hydrologic Area (see map in Section 4.1):

- A Report of Waste Discharge must be filed, or an AMP prepared for specific areas within one year of documented proof of (1) erosion, (2) destruction, or major impairment of vegetation, or (3) significant addition of nutrients to surface waters or ground waters resulting from grazing or grazing management activities.
- All AMPs must contain Best Management Practices (BMPs) necessary to correct existing water quality problems or to protect water quality. Corrective measures must be implemented within one year of submittal of the AMP, except where staged BMPs are appropriate. Implementation of a staged BMP must commence within one year of submittal of the AMP. The BMPs required because of documented watershed or water quality problems may be accepted by the Regional Board's Executive Officer in lieu of adoption of Waste Discharge Requirements.

The AMP must be circulated to interested parties, organizations, and public agencies. Each AMP must address objectives, actions, and monitoring and elevation. The discussions of actions must establish the seasons of use, number of livestock permitted, grazing system to be used, a schedule for rehabilitation of ranges in unsatisfactory condition, a schedule for initiating range improvements, and a schedule for improvement maintenance. The schedule for initiating and maintaining range improvements must include priorities and planned completion dates. The discussion of monitoring and elevation must propose a method and timetable for reporting of livestock forage conditions, watershed condition, and surface and ground water quality. Each AMP should describe all BMPs in enough detail to show that all water quality standards of this Basin Plan will be protected or restored.

### ***Recommended Future Actions for Grazing Management***

1. Encourage BLM, USFS, RCD and private landowners to develop watering sites for

livestock away from lakeshores, stream zones, and riparian areas.

2. Encourage private landowners to request technical and financial assistance from SCS, in cooperation with the local Resource Conservation Districts, in the preparation of AMPs and the implementation or construction of grazing and water quality improvements.
3. Continue to coordinate with the RMAC in the development of a water quality management plan for private rangelands.

## **Fisheries Protection and Management**

Fisheries protection, including the preservation and enhancement of aquatic habitat, is a necessary consideration during project review, when potential impacts may occur as a result of a project. Recommended control actions for protecting fishery-related beneficial uses are described below.

Fisheries management activities in the Lahontan Region include operation of public hatcheries to rear fish, restoration of habitat, and use of fish toxicants (i.e., rotenone) to eliminate undesirable fish populations. Regulation of activities related to public hatcheries and fish toxicants are discussed in this section. Habitat restoration is discussed elsewhere in this Chapter.

### ***Control Actions for Fisheries Protection***

1. The Regional Board will coordinate with the California Department of Fish and Game (DFG) and the U.S. Fish and Wildlife Service (USFWS) to decide on the appropriate and necessary protection measures to protect a specific fish population and its habitat. Fisheries protection requirements should be considered during review of any proposed project that may impact any fishery or its habitat.
2. Chapter 2 of this Plan designates beneficial uses of the Region's surface waters. The general uses related to fish habitat are: "Cold Freshwater Habitat" (COLD), "Warm Freshwater Habitat" (WARM), "Inland Saline Water Habitat" (SAL). Some surface waters have also been further

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designated for “Migration of Aquatic Organisms” (MIGR) and “Spawning, Reproduction, and Development” (SPWN). Where migration and/or spawning occur, the special measures listed below are required to protect spawning areas and migration corridors:

- Prior to activities which may impact spawning habitat, an assessment of the gravel bed condition will be made by the discharger with assistance from DFG. Waste discharge activities with detrimental impacts to the gravel bed will not be allowed.
- During construction, maintenance or operation of any project, minimum stream flows are to be maintained for fish survival and/or passage.
- During construction, maintenance or operation of any project, fish passage shall be provided.
- When designing facilities to be placed in a streambed, such as a culvert, stream velocities shall be maintained at a reasonable level which will not result in obstruction of fish passage.

### ***Fish Hatcheries***

Discharges produced by fish hatcheries include suspended solids and nutrients from fish wastes and unconsumed fish food, as well as potential discharges of pesticides or other substances used to control fish diseases. Potential water quality impacts downstream from these discharges include increased productivity and algal growth, increased biological oxygen demand, and impaired aquatic habitat. However, in one instance, discharges from a hatchery (Hot Creek Hatchery) promoted the growth of vegetation fed upon by the endangered Owens tui chub. Because the routine removal of the vegetation was threatening the endangered fish, hatchery personnel stopped removing the vegetation.

Hatchery operations are themselves sensitive to water conditions. For example, optimum propagation of fish is restricted to a narrow range of temperatures; alteration of ambient water temperature can have a severe effect on hatchery fish production. In one instance, geothermal development in the vicinity of a fish hatchery could alter the temperature of geothermal springs that are

used as water supplies for hatchery operations. The potential loss in productivity due to altered temperature of the hatchery water supplies could potentially result in several million dollars in monetary damages. (Geothermal development is discussed in the “Mining, Industry and Energy Development” section of this Chapter.)

### ***Control Actions for Hatcheries***

All hatchery operations which include point source discharges to surface waters are regulated under National Pollutant Discharge Elimination System (NPDES) permits. Effluent discharge parameters limited in the NPDES permits include suspended solids and settleable matter. Receiving water limitations in the NPDES permits for hatcheries include color, taste, odor, foaming agents, toxic substances, dissolved oxygen, turbidity and aquatic growth.

### ***Recommended Future Actions for Hatcheries***

The Regional Board should be advised of routine and other applications of pesticides or other substances potentially containing toxic substances.

### ***Rotenone Use in Fisheries Management***

The California Department of Fish and Game (DFG) often has cause to eliminate competitors, predators, and otherwise undesirable fish populations as part of its fishery management programs. Such management programs include the restoration or protection of threatened or endangered species, control of fish diseases, elimination of prohibited species, actions to increase the abundance of desirable sport fish species, and actions to establish and maintain wild trout stocks.

In carrying out its management programs, the DFG often finds it necessary to completely eliminate existing fish populations in designated areas; this practice provides optimum conditions for propagation of healthy, desirable fish. The DFG has determined that in certain situations the use of rotenone, a fish toxicant, is the only effective, practical method of achieving this objective.

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The discharge of rotenone formulations and the detoxifying agent, potassium permanganate, can violate water quality objectives and adversely affect beneficial uses of water. Impacts may occur both within project boundaries and outside of those boundaries. (Project boundaries are defined as encompassing the treatment area, the detoxification area, and the area downstream of the detoxification station up to a thirty-minute travel time.) Outside of project boundaries, impacts are expected to be minimal. Trace amounts of rotenone or other compounds may escape project boundaries, but these residues do not tend to persist beyond one or two days, and beneficial uses are not expected to be impaired in the long-term.

Rotenone treatment is typically followed by the addition of potassium permanganate, which is a strong oxidant used to detoxify the active ingredient(s). In the past, some potassium permanganate has occasionally escaped project boundaries, and has sometimes been visible as much as one or two miles below project boundaries (permanganate has a characteristic purple color). Unexpected fish kills have also occurred downstream of project boundaries due, at least in part, to permanganate toxicity. However, potassium permanganate decomposes quickly in water and does not persist for more than a day following the end of detoxification. At these levels, potassium permanganate is not considered a health threat to humans.

In addition to the active ingredient, liquid rotenone formulations also contain “inert” ingredients (e.g., carriers, solvents, dispersants, emulsifiers), and may also contain, in trace amounts, organic contaminants. Such “inert” ingredients and contaminants may include naphthalene, methylnaphthalene, xylene, acetone, trichloroethylene (TCE), benzene, and ethylbenzene.

Benzene is a known human carcinogen. TCE is a known animal carcinogen, and a suspected human carcinogen. Concentrations of these compounds in rotenone-treated water are expected to meet current drinking water standards. However, the Regional Board expects the DFG to make every reasonable effort to encourage the development of rotenone formulations containing less objectionable compounds, and to prepare annual progress reports.

Long-term impacts of rotenone use are distinct from short-term impacts. Long-term impacts normally last from two to six years and are expected to be limited to the area within project boundaries. Long-term impacts result because the treatments are typically repeated at a given project site for several consecutive years, after which time the treated waters are restocked with fish. During this time, however, most or all fish have been eliminated from the project site. Other gill-breathing organisms (such as aquatic invertebrate and amphibian populations) are also impacted, but are expected to recover over time.

The long-term impacts therefore consist of a temporary loss of beneficial uses, specifically aquatic habitat and recreational fishing opportunities. In the case of endangered species restoration projects, permanent replacement of existing species with a threatened or endangered species is the project objective, and fishing opportunities for the existing species are permanently lost at the project site.

Short-term impacts last only as long as chemical residues from the rotenone treatment persist. These chemicals are introduced to the water during the treatment process, but tend to decompose or volatilize in a matter of hours or days, depending on site conditions. Some chemical residues may be detectable for up to two weeks. In addition to effects on aquatic life, short-term impacts can adversely affect aesthetics, recreation, and water supplies. Short-term impacts are generally limited to the area within project boundaries, except on occasions when chemical residues escape beyond these boundaries.

As described above, the application of rotenone to surface waters by the DFG will result in a temporary lowering of water quality. The State Board's “Statement of Policy with Respect to Maintaining High Quality of Waters in California” (Resolution No. 68-16) directs that whenever the existing quality of waters is better than standards established in water quality objectives, the existing level of quality shall be maintained. Deterioration of water quality is permissible only if the Regional Board finds that such a change will be consistent with maximum benefit to the people of the State. Similarly, the Federal Antidegradation Policy (40 CFR § 131.12) dictates that water quality shall be preserved unless deterioration is necessary to accommodate important

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economic or social development.

The temporary deterioration of water quality due to the use of rotenone by the DFG is justifiable in certain situations. The Regional Board recognizes that the State and federal Endangered Species Acts require the restoration and preservation of threatened and endangered species. The Regional Board also recognizes that situations may arise where outbreaks of fish disease or the threat presented by prohibited or exotic species may require immediate action to prevent serious damage to valuable fisheries resources and aquatic habitat. These resources are of important economic and social value to the people of the State, and the transitory degradation of water quality and short-term impairment of beneficial uses that would result from rotenone application is therefore justified, provided suitable measures are taken to protect water quality within and downstream of the project area.

Pursuant to federal regulations (40 CFR § 131.13), the Regional Board may grant variances to water quality objectives under certain circumstances. Narrative water quality objectives applicable to rotenone treatments include: toxicity, pesticides, color, and species composition (see Chapter 3, "Water Quality Objectives").

In 1990, the Regional Board adopted Resolution No. 6-90-43 to allow the conditional use of rotenone by the DFG in the Lahontan Region. The Resolution granted authority to the Regional Board's Executive Officer to waive waste discharge requirements and reports of waste discharge for rotenone application projects meeting the conditions listed below. The Resolution also directed the Executive Officer to execute a Memorandum of Understanding with the DFG to facilitate the implementation of rotenone projects within the Lahontan Region. The MOU was executed on July 2, 1990.

### ***Control Measures for Rotenone Use***

The Regional Board's Executive Officer may grant conditional variances from applicable water quality objectives for DFG projects involving the use of rotenone, subject to the following conditions. A variance will not be granted for any project that fails to meet these conditions. If a variance is denied, any discharge of rotenone formulation or potassium permanganate may be subject to enforcement action by the Regional Board.

### **Conditions:**

1. The purpose of the proposed project must be one of the following:
  - (a) The restoration and protection of threatened or endangered species.
  - (b) The control of fish diseases where the failure to treat could result in significant damage to fisheries resources or aquatic habitat.
  - (c) The elimination of prohibited species (as defined in CA Fish and Game Code § 2118), where competition or predation from such species threatens valuable sport fish or native fish populations, or populations of other valuable organisms.

The Regional Board may, on a project-by-project basis, grant variances for the use of fish toxicants in other kinds of fisheries management activities, when the DFG can provide the necessary justification for allowing a temporary lowering of water quality according to the provisions of the Federal Antidegradation Policy (contained in 40 CFR § 131.12) and State Board Resolution No. 68-16.

2. Chemical residues resulting from rotenone treatment must not exceed the narrative or numerical limitations established in Chapter 3 of this Basin Plan, under the section entitled "Water Quality Objectives For Fisheries Management Activities Using the Fish Toxicant Rotenone."
3. Within two years of the last treatment for a specific project, a fisheries biologist or related specialist from the DFG must assess the restoration of applicable beneficial uses to the treated waters, and certify in writing that those beneficial uses have been restored. A project will be considered to have been completed upon written acceptance by the Regional Board's Executive Officer of such certification.
4. Based on information and project plans submitted by the DFG, the Regional Board's Executive Officer must determine that the proposed project will meet all applicable provisions (including subsequent amendments or

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revisions) of this Basin Plan, the DFG's Environmental Impact Report *Rotenone Use for Fisheries Management* (1994), and the Memorandum of Understanding between the Regional Board and the DFG regarding rotenone use. Whenever the language contained in the above-mentioned documents may overlap, the requirements that will provide the most restrictive protection of water quality shall apply. Furthermore, the Regional Board's Executive Officer must determine that the project meets all of the following additional criteria:

- (a) The limitations on chemical residue levels referenced in Condition #2 (above) can be met.
- (b) The planned treatment protocol will result in the minimum discharge of chemical substances that can reasonably be expected for an effective treatment.
- (c) Chemical transport, spill contingency plans, and application methods will adequately provide for protection of water quality.
- (d) Suitable measures will be taken to notify the public, and potentially affected residents.
- (e) Suitable measures will be taken to identify potentially affected sources of potable surface and ground water intakes, and to provide potable drinking water where necessary.
- (f) A suitable monitoring program will be followed to assess the effects of treatment on surface and ground waters, and on bottom sediments.
- (g) For each project, the DFG has satisfied the requirements of the California Environmental Quality Act (CEQA).
- (h) The chemical composition of the rotenone formulation has not changed significantly (based on analytical chemical scans to be performed by the DFG on each formulation lot to be used) in such a way that potential

hazards may be present which have not been addressed.

- (i) Plans for disposal of dead fish are adequate to protect water quality.

The Regional Board recognizes that allowing rotenone use may have unavoidable adverse impacts. Some of these impacts could be mitigated in the long-term through the discovery or development of formulations whose "inert" ingredients (i.e., carriers, solvents, dispersants, and emulsifiers) have less objectionable properties, and which are free of objectionable contaminants. The DFG shall: (1) make every reasonable effort to encourage the development of such formulations, and (2) provide annual updates to the Regional Board (by December 31 of each calendar year) detailing DFG's progress and obstacles encountered during reformulation efforts.

### **Recommended Future Actions for Rotenone Use**

1. In cooperation with the DFG, monitor projects involving the discharge of fish toxicants to determine impacts on water quality and beneficial uses.
2. In cooperation with the DFG, modify rotenone application, detoxification, and monitoring procedures, whenever measures are identified that will provide greater protection for water quality and beneficial uses.
3. In cooperation with other state and federal agencies, and private entities, encourage the rapid development of rotenone formulations containing less objectionable compounds.

## **Sensitive Species and Biological Communities**

Because of its great topographic, geologic and climatic diversity, and because of environmental changes over time which have created ecological islands which facilitate evolutionary change, the Lahontan Region supports a wide variety of plant and animal species and many biological community types. Numerous plant and animal species in the Region are listed as threatened or endangered under the federal Endangered Species Act and/or the

California Endangered Species Act (CESA), or are candidates for such listing. Examples include the Lahontan and Piute cutthroat trout, several kinds of desert pupfish, the Lake Tahoe shorezone plant Tahoe yellowcress, and springsnails which are restricted to a few springs in the Owens River watershed. These and many other sensitive species depend directly on aquatic or wetland habitats for survival. The Lahontan Region also includes water bodies which support rare or unique combinations of species (biological communities). Examples include the Grass Lake sphagnum bog in the Lake Tahoe Basin, the Mono Lake ecosystem, and the springs and wetlands in the Amargosa River watershed. In some cases, these communities have been given special recognition and protection, as U.S. Forest Service Research Natural Areas or Special Interest Areas, U.S. Bureau of Land Management Areas of Critical Environmental Concern, etc. Detailed information on sensitive species and communities in the Lahontan Region can be found in the Department of Fish and Game's (DFG's) Natural Diversity Database, which is updated on an ongoing basis. The Regional Board's Water Quality Assessment database also notes the presence of sensitive species and communities in association with specific water bodies.

Aquatic and wetland habitats for many sensitive species have been degraded, impaired, or threatened by water diversions and/or the nonpoint source problems (mining, silviculture, livestock grazing, etc.) discussed elsewhere in this Chapter. For example, nonpoint source pollution has contributed to the decreasing clarity of Lake Tahoe and this decreased clarity is believed to be a threat to its unique deepwater macrophyte communities. The human introduction of nonnative predator and competitor species or species capable of hybridizing with sensitive plants and animals is also a problem. Because little chemical or biological monitoring has been done for most water bodies in the Lahontan Region, the habitat requirements of many sensitive species are not well known.

### ***Control Measures for Sensitive Species and Biological Communities***

1. The U.S. Fish and Wildlife Service and the California Department of Fish and Game (through the Fish and Game Commission) are responsible for "listing" threatened and endangered species, defining critical habitats,

and preparing and implementing recovery plans. These agencies review proposed projects which could affect sensitive species or critical habitats. Under the CESA, state agencies which are lead agencies under the California Environmental Quality Act must consult with the California Department of Fish and Game (DFG) before approving projects with potential impacts on state-listed species. If the DFG issues a determination of "jeopardy," the lead agency must provide for DFG-approved mitigation in order to approve the project. The Regional Board consults with DFG under CESA regarding potential impacts of its Basin Plan amendments, policy changes, and the development projects for which it occasionally takes lead agency responsibility.

2. The Regional Board has recognized existing or potential habitats for sensitive species and biological communities through the "RARE" and "BIOL" beneficial use designations in Chapter 2 of this Plan. Additional water bodies will be so designated as new species are listed or new information about species distribution becomes available. In 1990, the Regional Board amended its narrative regionwide objective for pesticides to allow the use of rotenone in treatment of water bodies prior to the reintroduction of threatened or endangered fish species (see the sections on pesticides and rotenone elsewhere in this Chapter). During future revisions of water quality objectives for specific water bodies, the habitat needs of sensitive species will receive special consideration.

### ***Recommended Future Actions for Sensitive Species and Biological Communities***

1. The State Water Resources Control Board and/or the Department of Fish and Game should provide the necessary funds for the biological and chemical monitoring in the Lahontan Region to support Regional Board determinations on the adequacy of statewide objectives to protect threatened/endangered species, and to support the development of site-specific objectives if necessary.
2. Local governments should recognize and provide protection for sensitive aquatic/wetland species and communities in their land use planning, zoning and project review activities.

### Watershed Restoration

As water flows through a watershed, its quality is determined by many factors within that watershed including climate, geology and topography. Natural events within the watershed, such as fire and flooding, can affect the quality of the ground waters, lakes, streams and wetlands within the watershed. The quality of these ground waters, lakes, streams and wetlands can also be impacted by human land use activities within the watershed, including the precipitation and dry deposition of atmospheric contaminants.

“To restore and maintain the chemical, physical and biological integrity of the Nation's waters” is a proclaimed goal of the federal Clean Water Act (33 U.S.C. 466 et seq.). Part of this goal, maintaining or protecting water quality, is addressed in many parts of this Plan, including nondegradation policy statements (Chapters 3 and 6), designation of water quality standards (Chapters 2 and 3) and identification of special designations to protect water quality (Chapter 4). The second part of this goal is to “restore.” As described above, water quality is so closely related by drainage basin or watershed conditions that water quality restoration relies to a great extent on watershed restoration.

In this section, the term *restoration* means the reestablishment of pre-disturbance functions and related physical, chemical and biological characteristics of aquatic ecosystems (National Research Council 1992). The goal of restoration is to return an ecosystem to a former natural condition—to emulate a natural system which is ecologically integrated with its surrounding area.

This section is divided into three parts: lake, river/stream and wetland restoration. However, the Regional Board supports an integrated approach to restoration—an approach which tries to consider ecological interactions within a watershed. As all watershed components (lakes, streams, rivers, ponds, ground water, wetlands) are interconnected, successful restoration of one component must consider all other components, including cumulative impacts to the watershed.

In each part of this section, impacts and stresses to the water body type which could create the need for restoration are described, followed by a discussion of

restoration techniques, water quality control measures and recommended actions for the restoration techniques. Potential sources of funding for restoration are also included.

### Lake and Reservoir Restoration

Main causes of degradation of lake quality include eutrophication (increased biological productivity due to excessive loading of nutrients and organic matter), hydrologic changes (e.g., artificially stabilizing lake level), siltation from erosion, acidification (from atmospheric sources or acid mine drainage) and toxic contamination (National Research Council 1992).

Eutrophication is a natural process. However, excessive addition of inorganic nutrients, organic matter and/or silt to lakes and reservoirs can accelerate the process, leading to increased biological production (such as increased populations of algae and rooted plants) and a decrease in lake or reservoir volume. Sediment and associated nutrients from nonpoint sources (such as land development, agriculture, livestock grazing, forest practices, and recreational activities) are often the cause of accelerated eutrophication. Signs of accelerated eutrophic conditions include algal blooms, surface scum, rapid loss of volume in lakes and reservoirs, noxious odors, tainted fish flesh, tainted domestic water supplies, depleted dissolved oxygen, fish kills and development of nuisance plant or animal populations such as common carp. Thus, eutrophic conditions affect water quality and impair the aesthetic, recreational, fish and wildlife, industrial, domestic and other beneficial uses of lakes and reservoirs. Eutrophication can result in decreased property values and the need for expensive water treatment or the development of new water supplies, including construction of new reservoirs.

In the Lahontan Region, accelerated eutrophication is a concern in many lakes and reservoirs. As early as 1946, possible impacts on the water quality of Lake Tahoe from land use activities were noted. Land uses such as waste treatment from septic systems in the Eagle Lake basin of Lassen County are contributing to the eutrophication of Eagle Lake. The prolific growth of aquatic weeds in Twin Lakes of the Mammoth Lakes Basin is considered a nuisance by many Basin residents.

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Hydrologic changes to a lake include diversions of tributary stream flows which can result in long-term lowering of the lake level and ecological impacts to both the tributaries and the lake. Diversion of tributaries into Mono Lake resulted in a lowered water supply, increased the lake's salinity and caused ecological damage to the tributaries and to the lake itself. Stabilizing lake levels through use of a control structure such as a dam can lead to damage to near-shore ephemeral wetlands, loss of fish spawning areas, and degraded water quality from accumulation of littoral sediments (oxidizing organic sediments) (National Research Council 1992).

Acidification of poorly buffered lakes by acidic deposition can affect the entire ecosystem. Acid deposition is discussed in detail later in this section (see "Atmospheric Deposition" later in this Section).

Lake restoration technology can be divided into two main categories (National Research Council 1992). The first category includes steps to divert, prevent or treat excessive nutrient, silt and organic loads. This first category of technology may be insufficient to produce immediate and long-lasting effects due to internal nutrient recycling and associated algal/macrophyte production. Thus, a second category of technologies may be necessary which changes or controls internal physical, chemical or biological processes of the lake or reservoir. In the first category, several restoration techniques have been documented to achieve the physical and chemical control of nutrients (diversion, advanced waste treatment, dilution, flushing, sediment removal and hypolimnetic flushing or aeration). Likewise, several techniques in the second category such as plant biomass control measures (harvesting, biological controls, herbicide use) have also been documented.

Examples of both of these categories of restoration are found in the Lahontan Region. To prevent pollutant loading into Lake Tahoe, waste discharge prohibitions have been implemented and many millions of dollars have been spent on slope stabilization, revegetation and other remedial erosion control measures (see "Stormwater Runoff, Erosion, and Sedimentation" section in this Chapter). The clarity, nutrient levels and both phytoplankton and periphyton productivity in Lake Tahoe are carefully monitored. To prevent nutrient loading into Eagle

Lake (Lassen County), waste discharge prohibitions are also implemented. The prolific growth of aquatic weeds in Twin Lakes of the Mammoth Lakes Basin often results in a weed harvest.

Generally, the Lahontan Regional Board encourages the restoration of water quality and beneficial uses through lake and reservoir restoration measures, particularly those techniques which prevent pollutant loading into lakes or reservoirs. However, to prevent possible detrimental impacts to water quality or beneficial uses from certain restoration techniques, the following control measures are necessary.

### ***Control Measures for Lake/Reservoir Restoration***

1. Erosion control and other nonpoint source control measures designed to prevent pollution loading into lakes and reservoirs must comply with proven, standard Best Management Practices (see BMP discussion in the Introduction to this Chapter). Proposed alternative BMPs may be considered on a case-by-case basis.
2. The Regional Board will review, and regulate as necessary, grazing practices and other land use practices to minimize damage to lake ecosystems and to restore damaged lakes. Where appropriate, the Regional Board may require a protection or buffer zone for the restoration project.
3. Herbicidal and algicidal chemicals have been associated with major adverse impacts on lake systems, none of which are considered restorative. These impacts include nutrient releases to the water after plant death, dissolved oxygen depletion following plant decay, toxic effects on nontarget organisms at recommended doses, rapid regrowth of plants following treatment, as well as conflicting and unresolved issues regarding the mutagenic and carcinogenic effects of some of the chemicals. Thus, the use of herbicides and algicides for lake/reservoir restoration purposes is strongly discouraged. Any proposals for such uses will be carefully reviewed and regulated by the Regional Board if necessary to ensure that water quality standards will not be violated. The narrative objective of "no detectable pesticides" (see Chapter 3) essentially precludes the use of aquatic herbicides (also see discussion of "Agricultural Chemicals" in the "Agriculture" section of this Chapter).



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4. Restoration projects which propose the use of biological controls will be carefully reviewed and regulated by the Regional Board if necessary to ensure the protection of beneficial uses of the lake/reservoir. To avoid the unintentional development of pest populations, review of biological control proposals will be coordinated with the California Department of Fish Game.
5. Restoration techniques which could or will result in a waste discharge, such as sediment removal (see discussion on "Dredging" in the "Recreation" section of this Chapter), flushing, nutrient precipitation/removal, bank sloping, placement of woody debris, and/or placement of spawning gravel will be regulated as necessary by the Regional Board to ensure compliance with all provisions of this Basin Plan including waste discharge prohibitions. The prohibitions and exemption criteria for restoration work are discussed in the "Waste Discharge Prohibitions" section of this Chapter.
6. Any proposal to reduce the effect of lake/reservoir acidification (e.g., liming or calcite treatments, dilution) will be reviewed by the Regional Board on a case-by-case basis and will be regulated as necessary.
7. Eroding shorelines should be stabilized. Vegetative methods are strongly preferred unless structural methods are more cost-effective, considering the severity of wind and wave erosion, offshore bathymetry, and the potential adverse impacts on other shorelines and offshore areas.

The USEPA (1993) summarizes information on a variety of shoreline protection practices. General considerations include design of all shorezone structures so that they do not transfer erosion energy or otherwise cause visible loss of surrounding shorezones; establishment and enforcement of no wake zones to reduce erosion potential from boat wakes, establishment of setbacks for upland development and land disturbance, and direction of upland drainage away from bluffs and banks so as to avoid accelerating slope erosion.

8. The Regional Board will recommend that all proposals for lake/reservoir restoration include adequate monitoring to evaluate the success of the project. The monitoring may include the establishment of baseline water quality, habitat assessment and biotic community data as a reference from which to evaluate project success, as well as monitoring after implementation of the restoration project. Where appropriate, the monitoring may be required by the Regional Board.

### ***Recommended Future Actions for Lake/Reservoir Restoration***

1. The Regional Board should encourage evaluation of past lake restoration efforts to guide future efforts.
2. The Regional Board should encourage lake restoration methods which promote a stable, self-sustaining system.
3. The Regional Board should support lake restoration projects which develop improved techniques for aquatic plant (macrophyte) and littoral zone management.
4. The Regional Board should support projects which result in the ability to predict a lake's trophic state from nutrient loading.
5. The Regional Board should support demonstration watershed-scale restorations which integrate lake components with river/stream and wetland components. Whenever possible, demonstration projects should be conducted outside of sensitive areas such as the Lake Tahoe Basin.

### ***Potential Sources of Funds for Lake and Reservoir Restoration***

A potential source of funds for lake restoration projects is the federal Clean Lakes Program. The Clean Lakes Program is administered by the U.S. Environmental Protection Agency (USEPA). The Program includes funding for both diagnostic and feasibility studies, and for implementation projects. The Regional Board coordinates with the State Board and the USEPA to solicit and evaluate lake restoration proposals, and also participates in the grant award process. State Board Nonpoint Source

(§ 319), Water Quality Management (§ 205[j]) and Special Investigations Programs also are potential sources of funds for lake restoration projects.

### ***River and Stream Restoration***

Healthy, vegetated riparian habitat is essential to the natural ecological functioning of associated rivers and streams (National Research Council 1992). The removal of riparian vegetation by livestock, farming, logging, mining and urban development can result in wider, shallower and warmer streams and rivers, as well as introduction of excessive sediment loads and toxics from runoff into the water. Flood control practices, such as straightening stream channels, can cause water to gouge wide, shallow channels, resulting in altered riparian vegetation.

Diversions have totally or almost totally dewatered some streams in the Lahontan Region, impairing or precluding the attainment of aquatic beneficial uses (e.g., the Owens Gorge, Mono Lake tributaries). Recent court decisions have required the rewatering of the Owens River Gorge and some Mono Lake tributaries. Where diversion is not total, lower flows, or changes in the timing of flows, can stress aquatic ecosystems through higher summer temperatures, greater winter ice formation, increases in the concentrations of pollutants, and other factors. Temperature and flow variations can affect critical life stages of aquatic organisms, and can change the nature and rate of nutrient and mineral cycles.

Environmental stresses to streams and rivers, such as those described above, can impact water quality parameters including temperature, turbidity, dissolved oxygen, nutrients and pH. The stresses can also impact aquatic habitat quality by affecting substrate type, water depth and velocity, spawning and nursery areas, and habitat diversity (pools, riffles, woody debris).

The goal of river and stream restoration is to restore the natural sediment and flow regimes, a natural channel morphology, the natural riparian plant community, and the native aquatic plants and animals (National Research Council 1992). River and stream restoration technology can be divided into the two categories of nonstructural and structural techniques. Both nonstructural and structural techniques can be used in species-centered

restoration, such as restoring stream habitat to improve trout productivity, or in general restoration.

Nonstructural techniques include policies and procedures that limit or regulate activities such as withdrawal of water from a stream or land use practices such as grazing. Other examples of nonstructural techniques are the preservation or restoration of floodplains (see "Floodplain" discussion above), the establishment of riparian protection zones (buffer zones) and exclusion of riparian areas from heavy human and livestock use.

Structural techniques include installation or removal of instream structures, or modifications such as installation of fish ladders or selective water withdrawal structures to maintain downstream temperatures. Structural instream techniques also include placement of logs, root wads or artificial structures for habitat improvement and channel modifications. Structural bank modifications include use of vegetation for stabilization, bank sloping, sheet piling and riprap. These structural techniques can be divided into three types: biotechnical engineering (e.g., channel modification which uses vegetation); natural or "soft" engineering (e.g., restoration which uses local natural materials such as woody debris and alluvium), and "hard" hydraulic engineering (e.g., use of concrete, sheet piling, riprap).

Generally, the Lahontan Regional Board encourages the restoration of water quality and beneficial uses through stream and river restoration measures, particularly erosion control or other measures which prevent pollutant loading into streams and rivers. However, to prevent possible detrimental impacts to water quality or beneficial uses from certain restoration techniques, the following control measures are necessary.

### ***Control Measures for River and Stream Restoration***

1. Erosion control and other measures to prevent pollution loading must comply with proven, standard Best Management Practices (see BMP discussion in the Introduction to this Chapter). Proposed alternative BMPs may be considered on a case-by-case basis. The Regional Board will encourage erosion control by biotechnical or "soft" engineering approaches for bank stabilization and repair, where appropriate, in

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preference to dams, levees, channelization, riprap or other “hard” engineering approaches.

2. The Regional Board will review, and regulate as necessary, grazing practices and other land use practices to minimize damage to riparian ecosystems and to restore damaged streams and rivers. Where appropriate, the Regional Board may require a protection or buffer zone for the restoration project.
3. Restoration techniques which could or will result in a waste discharge such as bank sloping, placement of woody debris, and/or placement of spawning gravel or sediment removal, will be regulated as necessary by the Regional Board to ensure compliance with all provisions of this Basin Plan, including waste discharge prohibitions. The prohibitions and exemption criteria for restoration work are discussed in the “Waste Discharge Prohibitions” section of this Chapter.
4. The Regional Board will recommend that all proposals for river and stream restoration include adequate monitoring to evaluate the success of the project. The monitoring may include the establishment of baseline water quality, habitat assessment and biotic community data as a reference from which to evaluate project success, as well as monitoring after implementation of the restoration project. Where appropriate, the monitoring may be required by the Regional Board.

### ***Recommended Future Actions for River/Stream Restoration***

1. The Regional Board should encourage evaluation of past river/stream restoration efforts to guide future efforts.
2. The Regional Board should encourage river/stream restoration methods which promote a stable, self-sustaining system. This could include designation of floodplain/riparian protection zones or removal of dikes/levees to reestablish connections between rivers, streams, riparian wetland areas and floodplains.
3. During the issuing or renewal of water rights permits (e.g., renewal of hydroelectric licenses,

dam operating permits), the Regional Board should support opportunities to allocate waters to instream uses. Similarly, the Regional Board should support opportunities to allocate waters to instream uses when water conservation efforts result in surplus water.

4. The Regional Board should support demonstration watershed-scale restorations which integrate river/stream components with lake and wetland components. Whenever possible, demonstration projects should be conducted outside of sensitive areas such as the Lake Tahoe Basin.

### ***Potential Sources of Funds for Stream/River Restoration***

Federal Clean Lakes Program funds are also available for projects affecting tributaries into lakes (see program description above). River and stream restoration funds are available from the State Board Nonpoint Source (§ 319), Water Quality Management Programs (§ 205[j]) and Special Investigations Programs. Funds for urban stream restoration are available from the California Department of Water Resources. Urban stream restoration funds are awarded to reduce damage from flooding and from bank erosion while restoring the aesthetic value of the stream.

### ***Wetland Restoration***

(Creation of artificial wetlands for mitigation purposes is discussed in the “Wetlands Protection” section above; SEZ restoration is discussed in the Lake Tahoe Chapter.)

Unlike lakes and rivers, wetlands have not always been considered as valuable natural resources. Thus, in California, an estimated 91 percent of wetlands have been lost due to alterations in their biological, chemical and physical properties (National Research Council 1992). Biological alterations include damage to or removal of natural biota, including impacts from the introduction of non-native plants and animals. Many riparian wetland areas of the Owens River have been impacted by grazing which causes soil compaction and destruction of the natural wetland vegetation. Physical alterations include changes in the hydrology and topography

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which support the wetland. Mono Basin wetlands have been impacted by water diversions, as have wetlands in the Owens River basin. Draining wetlands for agriculture, dredging and filling in rivers and lakes and construction of dams all can physically damage wetlands. Construction of the Tahoe Keys subdivision at the delta of the Upper Truckee River into Lake Tahoe resulted in dredge and fill of over 300 acres of wetlands. Point and nonpoint source runoff can chemically alter wetlands by discharging nutrients, toxic, hazardous or other chemical wastes into the wetland.

Wetland restoration techniques include reestablishing flow (restoring river flows, restoring flood regimes, controlling drainage) reestablishing topography (removing fill, replacing dredged materials), controlling pollutant loading and reestablishing wetland biota.

Generally, the Lahontan Regional Board encourages the restoration of water quality and beneficial uses through wetland restoration measures, particularly erosion control or other measures which prevent pollutant loading into the wetlands. However, to prevent possible detrimental impacts to water quality or beneficial uses from certain restoration techniques, the following control measures are necessary.

### ***Control Measures for Wetland Restoration***

1. Erosion control and other measures to prevent pollution loading into the wetland restoration site must comply with proven, standard Best Management Practices (see BMP discussion in the Introduction to this Chapter). Alternative management practices may be considered on a case-by-case basis.
2. The Regional Board will review, and regulate as necessary, grazing practices and other land use practices to minimize damage to wetland ecosystems and to restore damaged wetlands. Where appropriate, the Regional Board may require a protection or buffer zone for the restoration project.
3. Restoration techniques which could or will result in a waste discharge, such as removal of fill or replacement of dredged materials, will be regulated as necessary by the Regional Board to ensure compliance with all provisions of this Basin Plan, including waste discharge

prohibitions. The prohibitions and exemption criteria for restoration work are discussed in the "Waste Discharge Prohibitions" section of this Chapter.

4. The Regional Board will recommend that all proposals for wetland restoration include adequate monitoring to evaluate the success of the project. The monitoring may include the establishment of baseline water quality, habitat assessment and biotic community data as a reference from which to evaluate project success, as well as monitoring after implementation of the restoration project. The monitoring may include sampling off the project site wherever affected by the restoration. Where appropriate, the monitoring may be required by the Regional Board.
5. In instances where natural wetlands are to be restored for the main purpose of wastewater treatment (including stormwater treatment), the Regional Board will determine the applicability of water quality standards to the wetland on a case-by-case basis, and may elect to develop site-specific objectives. In its determination, the Regional Board will consider factors such as size, type of waste to be treated, location, degree of isolation of the created wetlands, and other appropriate factors.

### ***Recommended Future Actions for Wetland Restoration***

1. The Regional Board should encourage evaluation of past wetland restoration efforts to guide future efforts.
2. The Regional Board should encourage wetland restoration methods which promote a stable, self-sustaining system.
3. The Regional Board should encourage wetland restoration assessment to evaluate both structural (hydrology, flora, fauna) and functional (sediment retention, nutrient cycling) parameters.
4. The Regional Board should promote projects which will result in more natural wetland restoration (e.g., native wetland plant propagation, baseline studies of natural wetland ecosystems)

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5. When practical, where wetland restoration is required as mitigation, the Regional Board should require that the mitigation is completed **before** allowing wetland damage to occur.
6. The Regional Board should support demonstration watershed-scale restorations which integrate wetland components with lake and river/stream components. Whenever possible, demonstration projects should be conducted outside of sensitive areas such as the Lake Tahoe Basin.

### ***Potential Sources of Funds for Wetland Restoration***

The State and Regional Board coordinate in submittal and administration of federal wetland grants issued under Clean Water Act § 104(b)(3). The focus of these grants is wetland protection but wetland restoration can be included when it is part of an overall wetland protection program. Other grant programs (e.g., § 314, § 319, § 205[j]) administered by the State Board may also provide funds for wetland restoration.

## **Atmospheric Deposition ("Acid Rain" and Dry Deposition of Pollutants)**

Public concern over the impacts of air pollutants on water quality has increased in recent years. Acidic rain, snow, and fog have been measured in California. Dry deposition of pollutants can also occur directly onto surface waters. Nitric acid from vehicle emissions tends to be the most important acidic pollutant, in contrast to the eastern United States where sulfuric acid from the burning of coal is more abundant. Organic acids are also present in acid rain. The California Air Resources Board (CARB) has documented long distance transport of pollutants from urban coastal areas to the Sierra Nevada and the Mojave Desert. The CARB is sponsoring long-term research on the impacts of wet and dry deposition of air pollutants on Sierra Nevada ecosystems. Although much of this research is centered on the west slope of the Sierra, the results are applicable to comparable soils and waters of the Lahontan Region.

Atmospheric deposition is of concern because of the direct and indirect impacts of acidification on beneficial uses of water, and because of the potential for increased eutrophication due to the deposition of nitrogen, which is known or presumed to be the limiting nutrient for many Sierra waters. Many of the high elevation lakes and streams of the Lahontan Region naturally have very low alkalinity, and their granitic watersheds provide very little buffering capacity for incoming acidity. Short-term drops in the pH of streams in the Lake Tahoe Basin have been documented during the snowmelt season (U.S. Forest Service, Lake Tahoe Basin Management Unit 1990) but the long-term acidification of surface waters in the Lahontan Region has not been conclusively documented. Limited sampling by the U.S. Environmental Protection Agency (1987) and the Department of Fish and Game (McClenaghan et al. 1987) demonstrated that some Lahontan Region lakes have pH values below the 6.5 unit objective in Chapter 3 of this Plan. However, in the absence of long-term baseline monitoring data for most of these lakes, it is difficult to ascertain whether these low pH values are natural or the result of acidification.

Changes in pH may stress or kill aquatic organisms directly. Spring flushes of acidity accumulated in winter snowpacks may be directly damaging. Experiments have shown that acidity increases the tendency of benthic invertebrates to leave their stream substrates and "drift" downstream. This obviously affects local nutrient and energy cycling and the availability of food for fish. Acidity also affects aquatic biota by changing the mobility of nutrients and toxic trace elements in soils, and their availability in waters. In the eastern United States, the increased availability of aluminum as a result of acidification is a major factor in the decline of fish populations. There are naturally high levels of metals in many Lahontan Region watersheds, as shown by the large number of inactive mines and the results of the Toxic Substances Monitoring Program (see Chapter 7). Increased mobilization of these metals due to atmospheric deposition would be of great concern. Through one or more of these mechanisms, atmospheric acidity may be involved in the documented declines of amphibian populations in the Sierra Nevada in the 1980s.

Although the magnitude of the impacts are still controversial, acid deposition has been linked to

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“forest decline” in the northeastern U.S. and in Europe. The CARB has documented stress to forest trees in the San Bernardino Mountains from air pollutants from the South Coast air basin. The death of terrestrial vegetation may affect nutrient loading to surface waters by increasing rates of erosion and reducing nutrient uptake. Studies in and near the Lake Tahoe Basin have shown that undisturbed meadow soils and vegetation are capable of removing at least 98% of the nitrogen in incoming precipitation.

The impacts of direct wet and dry nutrient deposition on eutrophication of surface waters have not been studied for most surface waters of the Lahontan Region. Logically, one would expect such eutrophication to occur in small, shallow lakes near the Sierra crest which receive more precipitation than waters further east. Such eutrophication has not been documented.

Atmospheric deposition is considered a significant part of the nitrogen budget of Lake Tahoe. Precipitation chemistry in the Lake Tahoe Basin has been monitored on an ongoing basis since the early 1980s. Direct wet and dry deposition on the Lake have also been studied by the University of California Tahoe Research Group. The relative importance of long distance transportation of nitrogen oxides from outside of the Lake Tahoe Basin and of nitrogen oxides from vehicle and space heater emissions within the Basin has not been conclusively established. Atmospheric nutrients are important considerations for Lake Tahoe because of the lake's large surface area in relation to the size of its watershed, and the long residence time of lake waters (about 700 years).

##### ***Recommended Control Measures for Acid Deposition***

1. The control of air pollution is outside of the authority of the State and Regional Boards. However, these agencies should work with state and regional air pollution control, transportation, and land use planning authorities to ensure that atmospheric deposition continues to be monitored, and that pollution emissions are minimized to the greatest extent feasible.
2. The CARB expects to continue studying the impacts of acid deposition on aquatic ecosystems, and has been directed to consider the feasibility of air quality standards for areal loading of pollutants (e.g., kilograms of nitrogen per hectare per year). Regional Board staff should continue to review CARB reports related to water quality issues and should comment on the loading standards if and when they are proposed.
3. The State and Regional Boards should work with the Department of Fish and Game, the Department of Water Resources, and university researchers to ensure that adequate biological and chemical monitoring of Lahontan Region waters is done so that trends toward acidification and/or eutrophication as a result of atmospheric deposition can be detected before such problems become significant and perhaps irreversible.
4. Restoration techniques for acidified waters (e.g., liming) are being developed, largely in the eastern United States. However, these methods are expensive, require long-term maintenance, and are probably not feasible for the remote lakes in federal wilderness areas which are the most vulnerable to acidification.
5. Regional Board staff should consider atmospheric nutrient loading when constructing nutrient budgets for specific watersheds, for use in wasteload allocations and effluent limitations, and for revisions to receiving water objectives. Atmospheric deposition may be an important consideration in stormwater NPDES permits (see the “Stormwater Runoff” section of this Chapter). Staff should evaluate whether existing objectives for nutrients, pH, and biological communities are adequate to protect beneficial uses threatened by acidification. Additional site specific objectives may be necessary.
6. The Tahoe Regional Planning Agency has adopted a regional “environmental threshold carrying capacity” standard to reduce annual “vehicle miles travelled” (VMT) within the Lake Tahoe Basin by 10% from the 1981 level in order to reduce nitrogen oxide emissions and consequent atmospheric deposition to the Lake. The 208 Plan (TRPA 1988), outlines control measures to be implemented by TRPA and local governments to reduce atmospheric nutrient deposition. These include increased and improved mass transit; redevelopment,

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consolidation, and redirection of land uses to make transportation systems more efficient; controls on combustion heaters and other stationary sources of air pollution; protection of vegetation, soils, and the duff layer; and controls on offroad vehicles to control suspension of nutrient-laden dust. In order to reduce transport of airborne nutrients from upwind areas, the 208 Plan commits TRPA to work with California legislators “to encourage additional research into the generation and transport of nitrogen compounds, to require regular reports on the subject from the CARB, and to provide incentives or disincentives to control known sources of NO<sub>x</sub> emissions upwind from the Tahoe Region. TRPA shall actively participate in the review and comment on draft air quality control plans from upwind areas to encourage additional NO<sub>x</sub> control measures.” TRPA is also committed to further monitoring of the nature and extent of transport of airborne nutrients into the Lake Tahoe region.

**Table 4.9-1**  
**List of rivers in Lahontan Region determined eligible for National Wild & Scenic**  
**River designation by federal land management agencies**

Hydrologic Unit Number	Name of river/creek followed by managing agency	NF = National Forest; RA =USBLM Resource Area
601	Lee Vining Creek	Inyo NF
601	Mill Creek	Inyo NF
601	South Fork Mill Creek	Inyo NF
601	Upper Parker Creek	Inyo NF
603	Walker Creek	Inyo NF
603	Convict Creek	Inyo NF
603	Cottonwood Creek (Sierra Nevada)	Inyo NF
603	Fish Slough	Bishop RA
603	George Creek	Bishop RA
603	Glass Creek	Inyo NF
603	Hot Creek	Inyo NF & Bishop RA
603	Independence Creek	Bishop RA
603	Laurel Creek	Inyo NF
603	Lone Pine Creek	Inyo NF
603	McGee Creek	Inyo NF
603	Rock Creek	Inyo NF & Bishop RA
603	South Fork Bishop Creek	Inyo NF
603	Upper Owens River	Inyo NF
604	Cottonwood Creek (White Mountains)	Inyo NF
630	Atastra Creek	Bishop RA
630	Dog Creek	Bishop RA
630	East Walker River	Toiyabe NF
630	Green Creek	Bishop RA
630	Rough Creek	Bishop RA
630	Virginia Creek	Bishop RA
631	West Walker River	Toiyabe NF
632	East Fork Carson River	Toiyabe NF



**Table 4.9-1** (continued)  
**List of rivers in Lahontan Region determined eligible for National Wild & Scenic  
River designation by federal land management agencies**

Hydrologic Unit Number	Name of river/creek followed by managing agency	NF = National Forest; RA =USBLM Resource Area
634	Cold Creek	Tahoe NF
634	Martis Creek	Tahoe NF
634	Upper Truckee River	LTBMU
635	Alder Creek	Tahoe NF
635	Lower Truckee River	Tahoe NF
636	Independence Creek	Tahoe NF
636	Little Truckee River	Tahoe NF
636	Perazzo Canyon	Tahoe NF
636	Sagehen Creek	Tahoe NF

**Table 4.9-2**  
**SUGGESTED METHODS FOR EVALUATING**  
**WETLAND FUNCTIONS AND VALUES**

Function / Value	Suggested Methods of Evaluation
<b>HYDROLOGY</b>	
Surface Water Inflow/Outflow	Monitor flow rates; hydrological model of watershed dynamics (usually a simple model of extent of wetland, timing and volume of inputs, depth and duration of flooding, discharge from wetland); install and monitor staff gages.
Ground Water Discharge/Recharge	Monitor water levels in appropriate wells; Install and monitor piezometers; Model of watershed dynamics (see above).
Nutrient Supply and their limiting factors	Analyze soil texture and organic matter content; Determine soil and pore water nutrient concentrations; Sample inflowing and outflowing waters for nutrient concentrations (use to estimate nutrient removal); Survey for toxic substances; Conduct bioassays for limiting factors.
Flood Storage	Monitor water levels in relation to flow velocity; Model of watershed dynamics (see above).
Erosion/Accretion/Sedimentation	Measure in channels and in wetlands
Shoreline Stabilization	Map shoreline from aerial photographs; Install and monitor markers.
<b>PRODUCTIVITY</b>	Assess cover of floating or epibenthic algae by calculating change in biomass through time; also see "Plant Growth" below.
<b>VEGETATION</b>	
Plant Cover	Use aerial photographs to determine cover of dominant species; Verify aerial photograph determinations by using methods such as belt transect (forested wetlands), replicate transect (herbaceous wetlands), multiple quadrants (shrub dominated wetlands); Establish and use fixed point panoramic photograph locations.
	continued...

(from National Research Council, 1992; Kusler and Kentula, 1990)

**Table 4.9-2 (continued)**  
**SUGGESTED METHODS FOR EVALUATING**  
**WETLAND FUNCTIONS AND VALUES**

Function / Value	Suggested Methods of Evaluation
Plant Growth and its Limiting Factors	Measure end-of-season live standing crop (EOSL); use linestrip/elongated quadrant (to monitor survival and growth of weedy species); Assess/monitor organic matter composition; Measure soil redox potential; Measure nutrient content of inflowing waters; Establish and use fixed point panoramic photograph locations.
Sensitive Plant Species/Communities	Quantitatively survey populations of sensitive plant species; Determine life history characteristics to predict ability to survive in restored wetland (e. g., numbers, seed production and germination, seedling establishment, recruitment).
<b>WILDLIFE / FISHERY HABITATS</b>	Survey/censuses; Sample community composition, seasonally if necessary, including macroinvertebrate sampling (artificial substrate samplers); reliable observations (record habitat use and movements between habitats, identify areas for feeding, nesting, refuge, spawning, nursery.
Sensitive Species/Communities	Quantitatively survey populations; Determine life history characteristics to predict ability to survive.
<b>RESILIENCE</b>	Follow recovery of species impacted by environmental extremes; Establish and use fixed point panoramic photograph locations.
<b>RESISTANCE TO INVASIVE EXOTICS</b>	Map occurrence of weedy plants, and rank species abundance; census exotic animals and evaluate population (stable, declining, increasing).
<b>RECREATION</b> (Contact and non-water contact)	Survey recreational uses.
<b>ECOLOGICAL WATERSHED CONTEXT</b>	Use analytical models to evaluate the relationships between wetland, upland, and transitional areas in terms of factors such as flood control, habitat, and food chain support.

(from National Research Council, 1992; Kusler and Kentula, 1990)

## 4.10 AGRICULTURE

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Agriculture is an important land use in many parts of the Lahontan Region. Agricultural uses include ranching, dairying, aquaculture, and the production of irrigated crops. Rangeland livestock grazing is a major agricultural use in the Region that is discussed separately in the “Range Management” discussion of the “Resources Management and Restoration” section of this Chapter. Public fish hatcheries are discussed separately in the “Fisheries Management” discussion of the “Resources Management and Restoration” section of this Chapter.

Agricultural activities can affect water quality in a number of ways. Agricultural drainage contributes salts, nutrients, pesticides, trace elements, sediments, and other by-products that can degrade the quality of surface and ground waters. There are unique problems associated with irrigated agriculture, animal confinement operations, aquaculture facilities, and the use of agricultural chemicals.

### Irrigated Agriculture

Irrigation drainage can contain significant amounts of pesticides, fertilizers, salts, trace elements, and sediment. (Control of pesticides and fertilizers is discussed in the following section entitled “Agricultural Chemicals.”)

Trace elements (such as molybdenum, boron, arsenic, selenium, etc.) can have both chronic and acute toxic effects on humans and other animals. Sedimentation impairs fisheries and, by virtue of the characteristics of many organic and inorganic compounds to bind to soil particles, it serves to distribute and circulate toxic substances through stream, lake, and riparian systems. The cost of pumping and treating water for municipal and industrial use also increases with increasing sediment load.

Salts contained in irrigation water become concentrated as evaporation and crop transpiration remove water from soils. Depending on the fraction of applied irrigation water that is leached through the soil, salts may either accumulate in the crop root zone or be carried with the drainage water. Salt accumulation in the root zone can result in reduced crop yield and quality. Salts present in drainage waters may reach surface or ground water via natural flows or via discharge of surface drains (e.g.,

tailwater ditches) or subsurface drains (e.g., tile drains).

Improved irrigation efficiency can substantially reduce the rate of salt accumulation, allowing crop production to continue into the foreseeable future even in the low rainfall areas. Water saved through implementation of irrigation efficiency programs could be used for dilution of agricultural wastewater, recharge of ground water, and/or non-agricultural uses.

However, in areas experiencing chronic salt accumulation, agriculture can be sustained in the long-term only if degraded waters are removed at a sufficient rate to maintain low salt levels and to achieve a satisfactory balance between imports and exports of salts. This may be achieved by installation of drainage systems and by export of saline drainage to temporary or permanent “salt sinks.” Salt sinks are designated acceptor areas for saline wastewaters, where such waters can be stored and evaporated. Both the North and South Lahontan Basins contain a number of alkali and dry lakes that could possibly be adapted for use as salt sinks. However, any such proposal(s) must comply with the water quality objectives contained in this Basin Plan, and with all other applicable laws, regulations, and policies.

Salt inputs to a basin can be reduced in part by improved management of salt sources such as fertilizers, animal wastes, and soil amendments. Regulation may be required, but an appreciable improvement can also be expected from education of farmers to understand and better utilize existing information and Best Management Practices.

In the North Lahontan Basin, areas where irrigated agriculture is important include the East and West Walker Rivers, Carson River, and lower Susan River watersheds. In the South Lahontan Basin, the majority of irrigation occurs in the Antelope, Owens, and Fremont Valleys, and along the Mojave and Amargosa Rivers.

Until about 1960, irrigated agriculture constituted the South Basin's major developed land use, with the greatest acreage in the Antelope Valley. Around 1950, however, rising ground water-pumping costs, resulting from dropping ground water levels in parts of the Antelope Valley, caused a decline in agricultural acreage. The 30,000-acre reduction in the Basin's irrigated agriculture experienced from 1950 to 1970 is largely attributed to the declining

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ground water levels in Antelope Valley. Irrigated acreage in Antelope Valley will probably continue to decline until the year 2000, and agricultural waste loads will decline correspondingly.

The effect of irrigation drainage on the receiving ground water is highly variable. For instance, in the Owens Valley, irrigation has produced no appreciable effect on the ground water quality due to the low mineral content of the irrigation supply water and the relatively minor amount of irrigated acreage. However, in the Little Rock area and along the Mojave River, irrigation drainage has noticeably contributed to localized increases in mineral and nitrate content of the underlying ground water.

Water supply wells are discussed in the "Ground Water Protection and Management" section of this Chapter. The use of reclaimed water is discussed in the "Wastewater" section of this Chapter.

### ***Control Measures for Irrigated Agriculture***

#### ***Regional Board Actions***

The Regional Board shall take all appropriate measures, as required by the California Constitution (Article X, § 2) and the California Water Code (§ 275), to prevent waste of water, unreasonable use of water, unreasonable method of use of water, and/or unreasonable method of diversion of water within the Lahontan Region. Irrigation practices shall also be regulated by implementing relevant provisions of the State Board's "Sources of Drinking Water Policy," and Nonpoint Source Management Plan. Both the Policy and Plan are summarized in Chapter 6 of this Basin Plan.

#### ***Specific Control Actions for the Susan River Watershed***

1. The Regional Board shall work with the Resource Conservation District, the Soil Conservation District and private agricultural landowners to formulate a plan to begin implementation of Best Management Practices on agricultural lands to reduce pollutant loading to the Susan River.
2. The State Board, with assistance from the Regional Board and the Department of Water Resources, should examine water rights on the

Susan River to determine if violations are occurring which threaten beneficial uses. As water rights permits are renewed, the Regional Board will work with State Board staff to ensure that beneficial uses are adequately protected.

3. In cooperation with agricultural users of the CSD effluent, the Susanville CSD with assistance from Regional Board staff, shall establish a monitoring program for the effluent ditch/Brockman Slough system to quantify point and non-point sources of pollutants that are contributing to the degradation of the sloughs and hence, the Susan River.

#### ***Federal Control Measures for Irrigated Agriculture***

1. Under the authority of the amended Coastal Zone Management Act, the U.S. Environmental Protection Agency has developed guidance specifying management measures for sources of nonpoint water pollution (including agriculture) in coastal waters (USEPA 1993). Measures have been proposed for sediment control, animal waste management, nutrient and pesticide management, grazing, and irrigation. This guidance may be applicable to many non-coastal waters as well.
2. In April 1992, the U.S. Environmental Protection Agency and the U.S. Department of Agriculture signed a Memorandum of Agreement (MOA) to implement increased pollution prevention in the agricultural sector. The MOA calls for the development of a pollution prevention strategy which targets the areas of nutrient management, total resource management planning, voluntary livestock or poultry management agreements, safer pesticide registration, and voluntary action projects in selected watersheds. The strategy emphasizes reduced risk to human health and natural ecosystems from agricultural activities through voluntary action.
3. The federal Conservation Reserve Program (CRP), administered by the USDA, takes fragile farmland out of production for between 10 and 15 years. The land owners receive an annual rental payment for idling the land, as well as cost-share assistance for establishing permanent vegetative cover. Stream corridors, wellhead protection areas, and other environmentally critical lands are also eligible for CRP.

### ***Recommended Future Actions for Irrigated Agriculture***

In cooperation with other appropriate local, state, and federal agencies, and private landowners, the Regional Board should:

1. Develop a monitoring program to detect water quality trends, identify problem areas, and determine the needed levels of action.
2. Encourage the use of irrigation methods designed to reduce deep percolation and nitrate leaching, and to eliminate surface runoff and erosion (e.g., drip irrigation systems, surge valves on furrow irrigation systems, etc.).
3. Support efforts by the Soil Conservation Service, Resource Conservation Districts, University Cooperative Extension, and others to develop guidelines to improve irrigation practices and to educate individual farmers about the principles of irrigation efficiency, and methods of controlling salt inputs.
4. Regulate the reclamation of new lands which could contribute large quantities of salts or pollutants to waters of the State.
5. Regulate the importation and reuse of wastewater to minimize the application of waters which are of poorer quality than existing or imported supplies. If such import or transport to upslope areas for reuse is allowed, the Regional Board should take suitable steps to mitigate short- and long-term adverse effects of increased salt load resulting from wastewater recycling.
6. Restrict the use of reclaimed waters, where water supplies are limited, to existing irrigated acreage rather than developing new irrigated acreage to utilize the reclaimed water.

## **Agricultural Chemicals**

Agricultural chemicals include pesticides (insecticides, herbicides, fungicides, rodenticides, etc.), fertilizers, soil amendments, and other compounds. Pesticides and fertilizers can contaminate surface and ground water supplies, posing health hazards to humans and animals. Fertilizers can also contribute to the eutrophication of

streams, lakes, and rivers by adding nutrients to these systems.

### ***Pesticides***

The California Department of Pesticide Regulation (DPR) is the lead agency responsible for pesticide registration and regulation in California. The DPR maintains a computerized data base that contains information on the kinds and quantities of pesticides used in the State, including the location and acreage of chemical applications, and the type of crop treated.

Local administration of the DPR's pesticide regulatory program is the responsibility of the County Agricultural Commissioners (CACs), with coordination, supervision, and training provided by the DPR. The CACs enforce pesticide laws and regulations, and evaluate permit requests for the use of restricted pesticides. In addition, the CACs monitor and inspect pesticide handling and use operations, investigate suspected pesticide misuse, and take enforcement action against violators. The CACs are required by law to consult quarterly with Regional Board staff to report any problems resulting from pesticide use.

Effective control of problems related to pesticides is difficult because application practices tend to vary, depending on the particular chemicals and crops involved. Furthermore, the types of pesticides and formulations that are currently in use tend to change rapidly, as often as every three to five years.

The State Water Resources Control Board (State Board) entered into a Memorandum of Understanding (MOU) with the DPR on December 23, 1991, to ensure that pesticides registered in California are used in a manner that protects water quality and the beneficial uses of water while recognizing the need for pest control. The MOU established principles of agreement regarding activities of both agencies, identified primary areas of responsibility and authority between these agencies, and provided methods and mechanisms necessary to assure ongoing coordination of activities at both the State and local levels. The State Board and DPR mutually agreed, in part, to develop an implementation plan to (1) provide uniform guidance and direction to the Regional Water Quality Control Boards and to the CACs

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regarding the implementation of the MOU, (2) describe in detail procedures to implement specific sections of the MOU, and (3) make specific the respective roles of units within both agencies.

The Director of the DPR, in consultation with the State Board, the Regional Boards, and the California Office of Environmental Health Hazard Assessment, is required under the Pesticide Contamination Prevention Act (AB 2021) to annually report the following information to the California Legislature:

- The location and number of ground water wells sampled for pesticide active ingredients, and the agencies responsible for drawing and analyzing the samples.
- The location and number of well samples with detectable levels of pesticide active ingredients, and the agencies responsible for drawing and analyzing the samples.
- An analysis of the results of well sampling described above to determine the probable source of the residues. The analysis shall consider factors such as the physical and chemical characteristics of the economic poison, volume of use, method of application, irrigation practices, and types of soil in areas where the economic poison is applied.
- Actions taken by the DPR and the State and Regional Boards to prevent economic poisons from migrating to ground waters of the State.

Regional Board responsibilities in the AB 2021 Program include compiling and transmitting to the State Board any of the activities described above that have occurred in the Region during the year. The State Board combines information from all of the Regional Boards to assist in the preparation of the annual AB 2021 report to the California Legislature.

### **Fertilizers**

Nutrients contained in fertilizers (including animal manure) can reach surface water via storm runoff, irrigation drainage, or by natural subsurface flows. Fertilizers can contribute to nitrate accumulation in ground water, resulting in violations of the drinking water standard. Fertilizers can also contribute to

cumulative nutrient loading, along with other sources such as septic systems and urban runoff.

Because the primary agricultural land use in the Lahontan Region is range livestock grazing, agricultural fertilizer use is relatively low compared to that in some other parts of the State. However, localized water quality problems have resulted from agricultural fertilizer applications. For example, increases in salinity and nitrates in ground waters of the Mojave River and Antelope Valley areas are believed to have resulted in part from excess applied fertilizers. Off-site application of manure from dairies also has resulted in water quality degradation.

More efficient application of fertilizers could help to reduce the amount of nutrients reaching surface and ground waters with agricultural drainage and runoff.

### ***Vector Control and Weed Control***

Agricultural chemicals are often employed for non-agricultural uses. For instance, aquatic herbicides are sometimes used for the control of aquatic weeds to improve vehicle access, to enhance recreational opportunities, or for aesthetic reasons. The use of terrestrial herbicides may be proposed for forest management, landscaping, fire control, golf course maintenance, or for other similar purposes. Pesticides are also used by public agencies for vector control (i.e., to eliminate pests and disease-carrying organisms such as mosquitoes).

The Regional Board has asked to be notified by public agencies of any large-scale applications of such chemicals within their jurisdiction. For example, the U.S. Forest Service is expected to notify the Regional Board of plans for chemical applications associated with timber harvest or other forest management activities. The California Department of Food and Agriculture, which is currently responsible for certain pest control programs such as that for the gypsy moth, has been asked to notify the Regional Board of plans for pesticide applications in this Region. The U.S. Bureau of Land Management, in implementing its Noxious Weed Control Program, has been asked to notify the Regional Board of aerial herbicide applications and of any spills in, or near, surface waters. Upon such notification, the Regional Board is able to become involved in the environmental consultation process required by the National Environmental Policy Act (NEPA) and the

California Environmental Quality Act (CEQA). In this way, the Regional Board can ascertain whether potential water quality impacts from such activities will be mitigated.

For smaller-scale applications, such as the use of herbicides for golf courses or other turf areas, the Regional Board has adopted waste discharge requirements which include control measures for herbicide use. The Regional Board may wish to have staff review projects on a case-by-case basis, in order to determine whether there is any potential for water quality impacts and if waste discharge requirements are necessary.

In some instances, use of these substances will have unavoidable water quality impacts, particularly in situations where the chemicals are applied directly into or near surface water (such as aquatic weed control or vector control). In these cases, the use of such chemicals can result in the violation of water quality objectives for pesticides and toxic substances, as well as in the violation of waste discharge prohibitions. Federal regulations (40 CFR § 131.13) allow the Regional Board to grant conditional variances to water quality objectives under certain circumstances. Furthermore, pursuant to Section 13269 of the California Water Code, the Regional Board may waive the need for waste discharge requirements and reports of waste discharge, for specific types of discharge, where such a waiver is in the public interest. Such actions nevertheless must conform to State and federal nondegradation requirements. Although these policies do allow limited decline in water quality when the State finds that an overriding public benefit will result, both the federal and State policies require that water quality be maintained at a level sufficient to protect existing beneficial uses.

### ***Control Measures for Agricultural Chemicals***

#### ***Regional Board Control Actions***

Chapter 3 of this Basin Plan includes a narrative water quality objective for pesticides which states that pesticide concentrations in waters of the Region shall not exceed the lowest detectable levels, using the most recent detection procedures available. (This objective was amended in 1990 to provide limited

exemptions for the use of rotenone by the California Department of Fish & Game.)

The use of agricultural chemicals shall be further regulated by implementing relevant provisions of the State Board's Nonpoint Source Management Plan, and, once adopted, the plan guiding implementation of the State Board's 1991 MOU with the Department of Pesticide Regulation. Some pesticides are also included in the California Department of Health Services' Proposition 65 list of carcinogens which should not be present above "action levels" in sources of drinking water. (Proposition 65 is discussed in the "Spills, Leaks, Complaint Investigations and Cleanups" section of this Chapter.)

The narrative water quality objective for pesticides, and nondegradation objectives for water quality and aquatic communities and populations, are important considerations in the Regional Board's regulation of discharges which may include pesticides. These objectives essentially preclude the use of aquatic pesticides or the direct discharge of pesticides to surface waters.

#### ***Federal Control Measures for Agricultural Chemicals***

1. Under the authority of the amended Coastal Zone Management Act, the U.S. Environmental Protection Agency (USEPA) has developed guidance specifying management measures for sources of nonpoint pollution (including agriculture) in coastal waters (USEPA 1993). Measures have been proposed for nutrient and pesticide management. This guidance may be applicable to many non-coastal waters as well.
2. In April 1992, the USEPA and the U.S. Department of Agriculture (USDA) signed a Memorandum of Agreement (MOA) to implement increased pollution prevention in the agricultural sector. The MOA calls for the development of a pollution prevention strategy which includes safer pesticide registration. The strategy emphasizes reduced risk to human health and natural ecosystems from agricultural activities through voluntary action.
3. The USEPA and USDA are cooperating in the development and implementation of environmentally-sound pest management



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practices, and in the identification of the best methods of applying integrated pest management in agriculture. As a first step, both agencies sponsored a public/private Integrated Pest Management Forum in June 1992.

4. In April 1992, a *Federal Register* notice and public workshop solicited public comments on possible criteria, policies, and procedures for encouraging the development and registration of negligible-risk pesticides and replacement pesticides than are less hazardous than currently-registered products. Options suggested included faster review of applications, lower fees and registration costs for safer pesticides, reconsideration of current registrations for riskier pesticides, and public listing of risky pesticides as targets for replacement.
5. The Agriculture in Concert with the Environment (ACE) grant program is administered by the USEPA's Office of Pollution Prevention and the USDA Cooperative State Research Service. ACE grants have been awarded for projects whose objective is adopting sustainable agriculture practices and reducing the use of herbicides and other pesticides.
6. The USDA's Sustainable Agriculture and Research Program gives grants to develop and distribute to farmers practical, reliable information on alternative farming practices.

### **Recommended Future Actions for Agricultural Chemicals**

In cooperation with other appropriate local, state, and federal agencies, and private landowners, the Regional Board should:

- Encourage the State Board to develop a monitoring program to detect water quality trends related to agricultural chemicals, identify problem areas, and determine the needed levels of action.
- Review proposals for weed control and vector control projects on a case-by-case basis, and consider adopting Basin Plan policies and/or waivers to allow qualified projects to proceed.
- Support efforts by the Soil Conservation Service, Resource Conservation Districts, University Cooperative Extension, and others to educate

individual farmers about Best Management Practices for fertilizer and irrigation management, including, but not limited to, developing fertilizer management plans and/or other strategies to optimize the type, amount, rate, and timing of application.

- Develop Best Management Practices or other guidance for the control of aerial applications of agricultural chemicals.

## **Confined Animal Facilities**

Confined animal facilities are used to raise or shelter high population densities of animals such as cattle, pigs, chickens, turkeys, sheep, horses, commercial furbearers, and pets. A number of such facilities presently exist in the Lahontan Region.

Confined animal facilities may potentially impact water quality in a number of ways. Stormwater runoff can carry by-products of such operations into surface waters. Such pollutants include washwater from milking areas, salts present in animal feed and manure, nutrients and pathogens found in manure, and sediment that has been detached by trampling and other land disturbances. Manure disposal can also affect ground water quality by increasing concentrations of total dissolved solids (salt) and nitrate.

Manure and wastewater from confined animal facilities may generally be applied to disposal fields or crop lands, provided that the quantities applied are reasonable. "Reasonable" is defined as the amount the land or crops can beneficially utilize. Overloading may be detrimental to the application site, as well as nearby receiving waters.

The confined animal facilities presently of most concern in the Lahontan Region are dairies. Studies have shown that the total dissolved solids (salt) content of the ground water along the Mojave River has become elevated both along the length of the river and over time. Dairy manure is one likely contributor to the overall salt loading of this closed basin.

In the early 1980s, dairy operators in the increasingly urbanized Chino basin began looking to the high desert along the Mojave River to relocate. A proposal

to establish a large number of dairies in Summit Valley (the headwaters of the Mojave River) prompted the Regional Board to commission a study to identify and evaluate potential areas of concern associated with the location/siting of confined animal facilities. That study, conducted by the Department of Water Resources, concluded that a two- to three-mile band along the Mojave River would most rapidly be impaired by percolation of dairy and other wastes, and that other areas outside of the Mojave River floodplains could also be impacted by dairy waste, but at a slower rate. The Regional Board responded by adopting waste discharge requirements for large dairies located along the Mojave River.

### ***Control Measures for Confined Animal Facilities***

(For confined animal facilities regulations which apply in the Lake Tahoe Basin, see Chapter 5.)

The State and Regional Water Boards have authority under the California Water Code, in general, and regulations contained in the California Code of Regulations, Title 23, Chapter 15, Article 6, in particular, to fully regulate waste disposal activities at confined animal facilities.

### ***Regional Board Control Actions***

The Regional Board has adopted waste discharge requirements (WDRs) for several dairy operations in the Lahontan Region. Regional Board staff will periodically inspect all confined animal facilities for which WDRs have been adopted. Based on inspections and other information, the WDRs will be periodically evaluated to determine if they are protective of water quality and in conformance with the minimum standards contained in the California Code of Regulations (23 Cal. Code of Regs. § 2560-2565). Control systems must be designed to minimize surface runoff, minimize percolation of field-applied wastewater to ground water, and minimize percolation of water through manure into ground water. Any control system utilizing retention ponds should either be lined or situated over soil of relatively low permeability to allow slow infiltration and percolation. Additional and/or more stringent measures may be required in areas overlying threatened or impaired sources of drinking water. The need for construction/retrofit of pollution prevention or ground water monitoring facilities

(including time schedules) will be considered on a case-by-case basis.

The State Board's Dairy Waste Task Force issued guidelines in 1991 to facilitate consistent regulation of waste management at dairies throughout California. Those guidelines (and any future amendments) will be used by the Regional Board to assess and respond to the potential water quality impacts of dairy operations. The regulatory process for existing dairies is initiated by surveying dairy owners and encouraging the use of Best Management Practices. If a dairy owner does not voluntarily implement BMPs, a conditional waiver of waste discharge requirements may be issued. Waste discharge requirements may be adopted for those facilities that fail to comply with the conditional waiver. Regardless of the tier under which a facility is regulated, all confined animal operations are required to comply with the minimum standards contained in the California Code of Regulations and this Basin Plan.

All proposed new or re-opening dairies must file a report of waste discharge with the Regional Board. The Regional Board will require that the report of waste discharge include the information outlined in the Dairy Waste Task Force guidance. Based on the report of waste discharge (and other information as available), the Regional Board will either adopt waste discharge requirements or a conditional waiver stipulating that, at a minimum, facilities will be designed, constructed and operated to meet the minimum criteria contained in the California Code of Regulations and this Basin Plan. Monitoring programs may be required to assure compliance.

The Regional Board relies heavily upon the USDA Soil Conservation Service (SCS), which has the technical expertise and congressional authority to assist farmers in developing pollution prevention plans to comply with state regulations, including this Basin Plan. In some cases, matching funds are available through the SCS to assist the owners of confined animal facilities in the design and construction of pollution prevention measures.

The process described above for the regulation of dairies will also be utilized to assess and regulate other types of confined animal facilities, whenever deemed appropriate by the Regional Board's Executive Officer.

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Regulation of confined animal facilities by the Regional Board shall account for cumulative effects such as salt and nitrate accumulations in ground water from other sources.

Waste discharge requirements adopted for a specific confined animal facility may not effectively regulate the off-site disposal of manure. Potential water quality degradation due to such disposal shall be regulated by implementing relevant provisions of the State Board's Nonpoint Source Management Plan.

### ***Federal Control Measures for Confined Animal Facilities***

1. Under the authority of the amended Coastal Zone Management Act, the U.S. Environmental Protection Agency has developed guidance specifying management measures for sources of nonpoint water pollution (including agriculture) in coastal waters (USEPA 1993). Measures have been proposed for animal waste management. This guidance may be applicable to many non-coastal waters as well.
2. In April 1992, the U.S. Environmental Protection Agency and the U.S. Department of Agriculture signed a Memorandum of Agreement (MOA) to implement increased pollution prevention in the agricultural sector. The MOA calls for the development of a pollution prevention strategy which includes voluntary livestock or poultry management agreements. The strategy emphasizes reduced risk to human health and natural ecosystems from agricultural activities through voluntary action.

### ***Recommended Future Actions for Confined Animal Facilities***

1. In cooperation with other agencies, the Regional Board should develop a monitoring program to detect water quality trends, identify problem areas, and determine the needed levels of action.
2. Where appropriate, the Regional Board should begin actively regulating all confined animal facilities that may adversely affect water quality or beneficial uses.
3. To aid in the development of BMPs for dairy systems, the Regional Board should cooperate with other agencies to collect and review, whenever feasible, field-scale data on salt and

plant-available nitrogen for cropped or pastured dairy production systems.

4. The Regional Board should encourage the use of plant nutrients in liquid and solid animal wastes as a resource, rather than a waste to be disposed of.
5. The Regional Board should encourage and assist in the development of criteria for allowable animal units/acre for different site-specific crop, soil, climate, and management variables.

## **Aquaculture Facilities**

(Public fish hatcheries are addressed in the "Fisheries Management" discussion within the "Resources Management and Restoration" section of this Chapter.)

Discharges from aquaculture operations can contain waste products (nutrients and suspended solids) as well as pesticides and other substances. Potential water quality impacts downstream of these discharges include increased productivity and algal growth, increased biological oxygen demand, and impaired aquatic habitat. The temperature of discharged waters can also affect receiving waters.

Another concern with aquaculture facilities is the release of exotic species. If commercial species are not properly contained, they could escape and become established outside of the facility, potentially violating objectives for species diversity and nondegradation of aquatic communities.

### ***Regional Board Control Actions for Aquaculture Facilities***

All aquaculture facilities which include point source discharges to surface waters shall be regulated under National Pollutant Discharge Elimination System (NPDES) permits.

### ***Recommended Future Actions for Aquaculture Facilities***

The Regional Board should be advised of routine and other applications of pesticides or other substances potentially containing toxic substances.

## 4.11 RECREATION

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Tourism related to outdoor recreation is a major sector of the Lahontan Region's economy. Recreational activities range from backpacking in wilderness areas to golfing, boating, and skiing at highly developed resorts. Water quality concerns associated with outdoor recreation include sanitation, erosion/stormwater problems (related to disturbance of soils and vegetation), and water contamination due to the use of pesticides at golf courses and fuel and paint at marinas.

Impacts of recreation are of special concern in the Lake Tahoe Basin, which receives as many as 20 million visitors annually. The application of special control measures to recreational projects on sensitive lands in the Lake Tahoe Basin is discussed in Chapter 5.

Water quality problems associated with specific recreational activities are discussed below, together with recommended regionwide control measures.

### Backcountry Recreation

The Lahontan Region includes at least part of nine National Forests and ten designated wilderness areas within these forests. Wilderness recreation in the eastern Sierra Nevada is so popular that quotas for overnight use have been established for several areas. Much of the National Forest land which is not designated wilderness is managed for dispersed recreation, with few developed facilities such as parking lots, restrooms, etc. Much of the Bureau of Land Management land within the Region is also managed for dispersed recreation. Dispersed recreation can include hiking, backpacking, packing with livestock, fishing, hunting, camping at undeveloped areas, recreational use of natural hot springs, cross-country skiing, snow camping, etc. (Problems related to use of offroad vehicles are discussed in a separate section below.)

Problems related to dispersed and wilderness recreation include disposal of human and animal waste too close to surface waters, littering, destruction of meadow and riparian vegetation by trampling from humans and livestock, erosion of trails, and watershed damage by human-caused wildfires. One unusual type of problem results from the unauthorized "development" of natural hot springs for spa use, including physical alterations to create

pools, and use of disinfectant chemicals and soaps which may be harmful to unique hot spring biota.

Relatively little quantitative information is available on the baseline quality of backcountry water bodies to enable the evaluation of the extent of problems related to recreation.

#### ***Control Measures for Backcountry Recreation***

Designated wilderness and national park areas are of special concern. Land use practices in these areas must assure protection of beneficial uses of water. Erosion control in the vicinity of surface waters must be implemented for all human activities which disturb the natural ground surface. Animal wastes must be managed to prevent nuisance and to protect beneficial uses of water.

#### ***Recommended Control Measures for Backcountry Recreation***

1. The USFS and BLM have ongoing programs of trail maintenance and watershed restoration, including the restoration of wetlands disturbed by recreational use. Information is provided to wilderness users at trailheads regarding sanitation, etc., and wilderness rangers patrol backcountry areas to increase public awareness. These programs should be continued.
2. The USFS and BLM should conduct additional water quality monitoring to determine the impacts of dispersed recreational use. Where problems are apparent, the Regional Board should work with land managers to prevent further impacts and to ensure the implementation of remedial measures.
3. Regional Board staff should review and comment on recreation and wilderness management plans prepared by public agencies, and should encourage these agencies to mitigate water quality problems that have been identified by monitoring and/or public complaints.

### Campgrounds and Day Use Areas

Developed recreation areas such as campgrounds, picnic areas, vista points, and interpretive centers generally have roads and parking lots and may have restrooms and recreational vehicle waste dumping facilities. They generally result in more soil disturbance and compaction, and a greater amount of impervious surface, than undeveloped recreational

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facilities. They are often located near surface waters, and heavy foot traffic may damage streambanks and lakeshores. Pesticides may be used at such facilities to control mosquitoes or rodent vectors of disease.

### ***Control Measures for Campgrounds and Day Use Areas***

1. The Regional Board regulates developed recreation facilities on public lands under MOUs and MAAs (see Chapter 6). It may also issue waste discharge requirements where necessary to protect water quality. Wastewater disposal at developed recreational facilities is subject to the control measures discussed in the “Wastewater” section of this Chapter, and to the regionwide septic system density limits and areawide waste discharge prohibitions where applicable.
2. New private recreation facilities involving soil disturbance of 5 acres or greater are subject to the statewide stormwater construction NPDES permit (see “Stormwater” section of this Chapter).

### ***Recommended Control Measures for Campgrounds and Day Use Areas***

1. In portions of the Region where erosion and stormwater problems threaten sensitive surface water bodies, waste discharge requirements (WDRs) should be considered for the construction of new private recreational facilities even when the statewide construction permit does not apply. WDRs may also be necessary to require installation of BMPs by existing private facilities in such areas. Waivers of WDRs may be appropriate in less sensitive areas.
2. New campgrounds and day use recreation facilities should be designed to minimize water quality impacts by avoiding disturbance of steep slopes, highly erodible soils, and riparian/wetland areas. Best Management Practices can be applied to new and existing campgrounds and day use areas to reduce erosion and provide treatment for stormwater. Control of erosion from unpaved roads and parking areas is particularly important. Interpretive displays and programs at recreational facilities should address water quality impacts of recreation and request public cooperation (e.g., use of designated fishing trails rather than random trampling of streambank vegetation.)

3. Campgrounds and other recreational facilities on public lands are occasionally closed and remodeled or relocated to allow the recovery of compacted soils and natural vegetation. Public agencies operating developed recreational facilities which have encroached on wetlands or riparian areas should be encouraged to relocate facilities outside of these sensitive areas, and to restore riparian/wetland functions where feasible.
4. Where other disposal facilities are not locally available, public and private campgrounds which attract significant numbers of recreational vehicles should provide waste dumping stations to reduce the extent of illegal dumping.
5. Additional monitoring of the water quality impacts of developed recreation in the Region should be performed in order to facilitate the implementation of control measures, as needed.

## **Boating and Shorezone Recreation**

Water quality problems related to boating result both from discharges of wastes from boats, and from construction and operation of facilities to support recreational and commercial boating. “Support” activities and facilities include dredging, piers, marinas, boat launching facilities, boat parking and storage facilities. (The term “boats” for purposes of this section includes river rafts, jet skis, and other watercraft.) Lake Tahoe has the greatest number of developed support facilities, including a U.S. Coast Guard station. Large commercial tour boats operate on Lake Tahoe, and there are plans for expanded “waterborne transit.” However, boating is popular at other large lakes in the Region (e.g., Arrowhead, Eagle, Crowley), and there are public and private marinas and launching facilities at many smaller lakes. There are many private piers at some lakes which are surrounded by residential development, such as Donner Lake. When flows permit, the Truckee and East Fork Carson Rivers are very popular for rafting.

Waste discharges associated with boating include human sewage, garbage and litter, fuels from leaks, spills, and engine exhausts, and antifouling chemicals in boat paints. Boat wakes and propwash in shallow waters can also erode shorelines or

suspend bottom sediment, increasing turbidity and mobilizing nutrients and contaminants in the sediment.

Almost all surface waters in the Lahontan Region are designated sources of drinking water pursuant to Proposition 65 (see “Spills, Leaks, Complaint Investigations, and Cleanups” section of this Chapter), and many of them, including Lake Tahoe, Donner Lake, and some of the Mammoth and June Lakes, have existing surface water intakes for municipal supply. (The Mammoth and June Lakes, and Crowley Lake, a very popular boating area, are part of the Los Angeles Department of Water and Power's domestic supply system.) It is thus very important to protect these domestic supplies from vessel wastes.

Dredging, whether it is done to create marinas or to maintain or increase boat access to marinas and piers under low water conditions, can have a number of potentially significant water quality impacts. It disturbs sediments, smothers bottom-dwelling organisms, and releases nutrients and contaminants which had settled out of the water. The sediments may also be redeposited elsewhere. Disposal of dredged material in the shorezone of a lake may allow leaching of dissolved nutrients and contaminants back into the lake.

The construction of piers and other shorezone structures can involve localized erosion, suspension of bottom sediments, and destruction of valuable riparian vegetation. Even after construction, piers, jetties, and marinas constitute physical alterations in natural shorezone conditions. Impermeable (e.g., rock crib) piers can alter natural patterns of sand and sediment transport along the shore, adversely affecting habitat values. Even permeable shorezone structures may have cumulative impacts on sand transport.

Many marinas are enclosed areas which trap sediment, nutrients and contaminants. Higher water temperatures within enclosed marina areas may lead to algae blooms and/or dissolved oxygen depletion. Some pollutants may accumulate in marina sediments, and affect biological processes both through gradual long-term release and through resuspension of sediment upon dredging. Pollutants may enter marinas from boats, maintenance activities near or over water, and stormwater runoff from

parking lots and other onshore impervious surfaces. In some cases, disposal of fish-cleaning wastes can increase biochemical oxygen demand (BOD). The level of pollutant accumulation in the marina depends on the level of flushing; however, flushing merely redistributes pollutants elsewhere in the lake.

Metals and metal containing compounds are widely used in boats and marina related activities. Examples include lead as ballast, arsenic in paint pigments, pesticides and wood preservatives, zinc anodes used to deter corrosion of metal hulls and engine parts, and copper and tin in antifoulant paints. Boatyard hull pressure washing operations may release metals in concentrations of environmental concern (USEPA 1993).

Elevated levels of petroleum hydrocarbons may occur in marina waters as a result of refueling activities and bilge or fuel discharges from boats. Petroleum hydrocarbons tend to adsorb to particulate matter and become incorporated into sediments. They persist for years, with long-term impacts on benthic organisms (USEPA 1993).

Shorezone structures near stream inlets to lakes can act as barriers to fish migration and/or alter currents and the transport of sediment from streams. The visual presence of large numbers of piers and shorezone structures can alter the quality of visitors' recreational experiences and thus affect recreational beneficial uses.

Beach use is popular at Lake Tahoe and at other lakes around the Region. Water quality problems associated with beach use can include sanitation, littering, and stormwater problems related to nearshore parking facilities. Because the beaches of Sierra lakes are often rocky, resorts sometimes import sand to create beaches. Lake currents may repeatedly transport the sand away from the beach, making ongoing replenishment necessary. Sand used for replenishment may contain nutrients, salts, or contaminants. Private landowners with rocky beaches may also rearrange underwater rocks offshore to create a sandy bottom for swimming and wading, with detrimental impacts on fish habitat.

#### ***Control Measures for Boating and Shorezone Recreation***

1. *Vessel Wastes.* Direct discharges of wastes, including sewage, garbage, and litter into surface

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waters of the Lahontan Region are prohibited (see “Waste Discharge Prohibitions” section of this Chapter). Control of discharges of human sewage from boats is discussed in detail in the “Wastewater” section of this Chapter. Briefly, the Regional Board should determine needs for specific marinas and public launching facilities serving larger boats with holding tanks to have wastewater pumpout facilities; and should request the State Board to use its authority under the Harbors and Navigation Code to require installation of these facilities. Dumping stations for “portapotties” from smaller boats should also be readily available onshore, and floating latrines may be appropriate in some areas. Public land managers and river rafting businesses should provide restrooms or chemical toilets at heavily used raft put-in and take-out points; these facilities will be subject to regionwide onsite disposal system criteria and any local discharge prohibitions.

2. Public education programs are needed to increase use of wastewater disposal facilities and to prevent the dumping of garbage and litter from boats and rafts. Local governments should strictly enforce anti-litter laws. Voluntary beach and stream litter cleanup operations should be encouraged.
3. Most boat engines are designed for operation near sea level. These engines operate on a “rich” (very high) fuel-to-air ratio on high mountain lakes. Soot and unburned fuel can be discharged from engines not adjusted for high altitude operation. Boats based year-round at high elevations should have their engines adjusted for high altitude operation.

Regional Board staff should obtain additional information about the extent and impacts of petroleum product discharges from boat engine exhausts to surface waters of the Region. If the problem appears to be significant, the Regional Board should work with the State Board, the Department of Boating and Waterways, the Department of Fish and Game, county and state health departments, and other appropriate agencies to develop control measures. Statewide and possibly national action, like that used to control tributyltin (TBT), may be necessary to

promote or require alternative fuels and more efficient engines.

4. The use of paint containing the antifouling agent TBT on smaller boats is now prohibited by State and federal legislation. Vessels painted with TBT before January 1, 1988 may continue to be used, but may not be repainted with TBT paint. Maintenance activities on older boats need careful controls to prevent TBT paint from entering lakes in stormwater (see marina discussion below). Regional Board staff should attempt to stay aware of new information on other antifouling paint ingredients (e.g., copper) which could have significant water quality impacts.
5. Local governments, resource management agencies, and other entities with authority to regulate boating activity should exclude motorized vehicles from shallow water areas which support important habitat in order to prevent sediment and shorezone disturbance from propwash. Speed limits and “no-wake zones” can also be used for this purpose.
6. *Dredging and Underwater Construction.* The following guidelines apply primarily to dredging in connection with recreational activities. However, dredging is also performed for other purposes, such as removal of sediment from reservoirs and hydroelectric facilities. Many of the considerations below apply to these types of projects as well; see also the separate discussions of these facilities elsewhere in this Chapter.

For regulatory purposes, Regional Board staff divide dredging activities into “maintenance” and “new” dredging. Maintenance dredging involves areas and sediment depths which have been previously dredged. The depth of dredging is important to water quality because the concentrations of nutrients, organic matter, and toxic substances in sediment may vary with depth depending upon physical, chemical, and biological processes. (In Lake Tahoe, maintenance dredging may not be done below an authorized lake bottom elevation; see Chapter 5.) New dredging is that done outside of maintenance dredging boundaries, or below any

applicable approved lake bottom elevation. Waste discharge permits for marinas may include conditions for allowable ongoing maintenance dredging; new dredging generally requires a new or revised permit.

There are two major types of dredging equipment: bucket ("clamshell") dredges, and suction dredges. Bucket dredging involves the scooping and transfer of sediments to a dewatering site, and the subsequent removal of sediments to an approved disposal site. Such operations typically create highly turbid water due to bucket drag on the lake bottom as it pulls free from the sediment. Turbidity barrier installation is usually required to isolate water disturbed by mechanical dredging operations.

Suction dredges are operated like a vacuum cleaner. Sediments are removed in a slurry, which is pumped through a semi-flexible pipeline to a dewatering and/or settling area. ("Bypass" dredging may involve redeposition of sediments in another area of the lakebed.) Experience has shown that water quality impacts can be minimized if suction dredging is employed and the slurry is pumped out of the lake; in such cases, turbidity barriers may not be necessary.

Dewatering and settling areas must be designed to accommodate the expected flow and to provide necessary removal of suspended and dissolved solids. If dewatering and/or settling areas are not designed to accommodate the expected flow, temporary shutdown of dredging operations may be necessary to avoid overloading the system. Overloading the system may lead to the failure of containment berms and/or the release of water which may violate water quality standards. It is important to note that dewatering and settling areas need not be adjacent to the dredging site. Slurries can be pumped for distances of several thousand feet to several miles, depending upon particle size. In some dredging operations in Lake Tahoe, dredged sediments have been pumped from an outer channel area and discharged within a marina to be removed mechanically. In these cases, turbidity barriers are usually required to isolate the disturbed water from the lake.

Suction dredging is often the most effective and most environmentally safe method, especially with offsite disposal. However, even with turbidity barriers, suction dredging followed by interim storage of dredged material in an "inner harbor" situation may create more problems than bucket dredging. Localized problems related to turbidity may result from repeated disturbance of stored material for final disposal. Practical limitations, such as land availability for dewatering and/or settling, may also make bucket type dredging more appropriate in some cases.

In the Lake Tahoe Basin, Regional Board staff apply the local stormwater effluent limitations to nutrient discharges from dredged material dewatering and settling areas (see "Stormwater" section of this Chapter; see also Chapter 5). In other watersheds, effluent limitations for such operations should reflect the characteristics of the slurry, and receiving water standards. In all cases, the Regional Board may require additional site-specific analysis of the material proposed to be dredged (e.g., analysis of the proportion of colloidal material or silt to sand) and may require additional mitigation as necessary.

Turbidity barriers must be designed and used with caution. Failures or breaches of turbidity barriers are usually the result of wind and current loadings which cause the barrier to pull away from its bottom anchoring. A breach in the turbidity barrier is always accompanied by a release of waters which may violate water quality standards. To avoid failures, turbidity barriers should be designed to withstand expected wind and current loadings. Care must be taken to ensure that the barrier conforms to the lake bottom, forming an adequate seal. A recommended method of bottom anchoring is to sew a heavy chain into the bottom of the barrier. It is important to realize that the weight of an object decreases when placed under water. For example, the weight of a sand bag is reduced to 1/3 when placed in water, and additional bags must be used to effectively anchor the barrier. Turbidity barriers may contribute to localized temporary water quality problems since they trap nutrients from suspended sediments, and reduced water circulation increases water temperature inside the barrier; both of these



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factors can lead to algae blooms.

Entanglements with dredging machinery are often the cause of breaches in the barrier. A ten-foot buffer zone between the barrier and machinery could prevent such occurrences.

Freeboard is the distance between the water surface and the top of the turbidity barrier. The amount of freeboard should be based on site-specific characteristics. In some cases, it may be desirable to allow some splash over the barrier, while in others it may be impossible to limit splashover without violating water quality standards. Too much freeboard can allow the barrier to act as a sail, catching the wind, which puts additional stress on the barrier and bottom anchoring. Too little freeboard could allow splashover to occur, leading to a violation of water quality standards. Fastening the tops of turbidity curtains to sections of floating piers can be very effective. In all cases, turbidity barriers should be designed with a freeboard which will limit the stress placed on the bottom anchoring and ensure that splashover discharges do not result in violation of standards.

Turbidity barriers are classified into two types, permeable and impermeable. Permeable barriers allow water and dissolved solids to pass through while stopping all but the smallest of suspended solids; impermeable barriers prevent passage of water and dissolved or suspended constituents. In dredging of an area with a high concentration of nutrients and/or toxics, and low wind and current loadings, an impermeable barrier might be more effective at isolating the nutrients and/or toxics. In cases where nutrients and/or toxics are not in high concentrations and wind and current conditions are high, permeable barriers may be preferred. Permeable barriers also have the advantage of preventing barrier failure due to excessive water pressure behind the curtain.

Site specific design is the key to successful dredging operations. The configuration of the area to be dredged, land type and availability for dewatering and or settling, types and amount of material being dredged, nutrient concentrations within the sediments, and expected weather conditions should all be considered. By tailoring

the dredging operations to the specific site, violations of water quality standards can be avoided.

Dredging and filling activities within surface waters may require a Section 401 or 404 permit from the U.S. Army Corps of Engineers (see "Wetlands" discussion in the "Resources Management and Restoration" section of this Chapter). Most lakebeds and streambeds in California are owned by the State, and their disturbance may also require a permit from the State Lands Commission and/or the Department of Fish and Game.

Proposals for dredging, filling, or dredged material disposal should continue to be evaluated on a case-by-case basis; the Regional Board should consider issuing waste discharge requirements where necessary to protect beneficial uses.

7. *Beach Creation and Replenishment.* Because it disturbs natural shorezone habitats and associated wetland/riparian values, the importation of sand to create new recreational beaches at natural lakes and reservoirs should be discouraged. Replenishment of existing sand beaches should use only clean sand.
8. *Shorezone Protection.* Eroding shorelines should be stabilized. Vegetative methods are strongly preferred unless structural methods are more cost-effective, considering the severity of wind and wave erosion, offshore bathymetry, and the potential adverse impacts on other shorelines and offshore areas.

The USEPA (1993) summarizes information on a variety of shoreline protection practices. General considerations include design of all shorezone structures so that they do not transfer erosion energy or otherwise cause visible loss of surrounding shorezones; establishment and enforcement of no wake zones to reduce erosion potential from boat wakes, establishment of setbacks for upland development and land disturbance, and direction of upland drainage away from bluffs and banks so as to avoid accelerating slope erosion.

9. *Piers.* Discharges attributable to the construction of new piers in certain habitat types in Lake Tahoe are prohibited (see Chapter 5). Although there are no specific pier-related prohibitions applicable to other lakes in the Region, the general discharge prohibitions discussed elsewhere in this Chapter apply to pier construction. The Regional Board has historically regulated piers serving single family homes to a lesser extent than public piers, breakwaters, jetties, marinas, and other large in-lake construction projects. Pier construction projects throughout the Region should meet the following conditions:

- The disturbance of lake bed materials should be kept to a minimum during construction. Best practicable control technology should be used to keep suspended earthen materials out of the lake. (This may involve techniques such as installation of pilings within caissons.)
- No petroleum products, construction wastes, litter or earthen materials should enter surface waters. All construction waste products should be removed from the project site and dumped at a legal point of disposal. Any mechanical equipment operating within the lake should be cleaned and maintained prior to use.
- No wood preservatives should be used on wood which will be in contact with lake water.
- The pier owner should ensure that the project contractor is aware of these and any other applicable conditions.

Regional Board staff should continue to review proposals for shorezone and underwater construction on a case-by-case basis through the Section 401 water quality certification process, and the Board should consider waste discharge requirements where necessary to protect water quality.

10. *Marinas.* Certain types of marinas in California are subject to the statewide industrial stormwater NPDES permit (see the "Stormwater Runoff, Erosion, and Sedimentation" section of this Chapter). These include marinas which are primarily in the business of renting boat slips,

storing boats, cleaning boats, and repairing boats, and which generally perform a range of other marine services (USEPA 1993). The NPDES permit applies only to point sources of stormwater from the maintenance areas at the marina. The NPDES program does not apply to marinas that are not involved in equipment cleaning or vehicle maintenance activities, or to "marine service stations" which are primarily in the business of selling fuel without vehicle maintenance or equipment cleaning operations (USEPA 1993). Marina construction or maintenance activities which do not fall under the statewide industrial stormwater NPDES permit may be subject to the statewide construction stormwater NPDES permit and/or areawide municipal stormwater NPDES permits (e.g., at Lake Tahoe).

Because of the sensitivity of the affected surface waters, the Regional Board should keep individual waste discharge requirements in effect for all larger existing marinas, in order to effectively regulate the maintenance of fueling and wastewater disposal facilities, maintenance dredging, and other operation and maintenance activities which could adversely affect water quality. Proposals for new or significantly expanded marinas should be evaluated on a case-by-case basis against applicable water quality objectives, prohibitions, and effluent limitations.

Boat maintenance areas at marinas should be designed and operated to prevent the entry of toxic pollutants from marina property into surface waters. The USEPA (1993) recommends the designation of discrete impervious areas for maintenance activities, the use of roofed areas to prevent rain from contacting pollutants, and the diversion of offsite runoff away from the maintenance area for separate treatment. It also recommends source controls to collect pollutants and thus keep them out of runoff, such as sanders with vacuum attachments, the use of large vacuums to collect debris from the ground, and the use of tarps under boats which are being sanded or painted. Infiltration of runoff from non-maintenance areas is recommended; in some parts of the United States hull-cleaning waste is required to be pretreated and discharged to a

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sewer.

Over-water boat maintenance activities by marina tenants should not require opening more than a pint-size paint can. Engine oil changes should not be done while a boat is in the water. The State Board's BMP handbook for industrial NPDES permits (APWA Task Force 1993) contains additional recommendations to prevent problems from over-water maintenance activities.

Liquid and solid wastes produced by marina operation, maintenance, and repair activities, including waste oils, solvents, antifreeze, and paints, should be properly disposed of. Marinas with heavy use by fishermen should also manage fish waste disposal. Fish waste management can include establishment of fish cleaning areas with waste receptacles, issuance of rules controlling or prohibiting fish cleaning at the marina, education of boaters about waste problems, and implementation of composting where appropriate (USEPA 1993).

The USEPA (1993) recommends the use of automatic shutoff nozzles, and fuel/air separators (on air vents or tank stems of inboard fuel tanks), to reduce the amount of fuel spilled into surface waters during fueling of boats. It also recommends the use of oil-absorbing materials in the bilge areas of all boats with inboard engines. These materials should be examined at least once a year and replaced as necessary.

Marina fueling stations should be designed to allow for ease in cleanup of spills. This includes allowance for booms to be deployed to surround a fuel spill. Marinas should have fuel spill contingency plans meeting local and State requirements. These plans should include health and safety procedures, notification, and spill containment and control. Appropriate containment and control materials should be stored in a clearly marked, easily accessible location. Materials should include absorbent pads and booms, fire extinguishers, a copy of the spill contingency plan, and other equipment deemed suitable. Marina tenants and employees should be educated on spill prevention and cleanup (USEPA 1993, APWA Task Force 1993).

Some marinas have chemical over-water fire retardant systems. In reviewing marina projects, Regional Board staff should investigate the types of chemicals being used and their potential water quality impacts in relation to applicable water quality objectives.

Marina water treatment systems (to remove nutrients and turbidity) have been suggested as mitigation for the impacts of marina expansion at Lake Tahoe. The Tahoe Keys subdivision currently has a treatment system to remove phosphorus from the waters of its artificial lagoons. Any new proposals for marina water treatment systems in the Lahontan Region should be evaluated based upon site specific conditions and water quality risks associated with the proposed treatment (see discussion of lake restoration in the "Resources Management and Restoration" section of this Chapter.)

Additional monitoring should be conducted in areas of heavy boating and rafting use to document the water quality impacts of vessel wastes, shorezone construction, and dredging. In particular, marina sediments should be sampled for TBT when dredging is proposed.

### Offroad Vehicles

Offroad vehicles (ORVs), (also called "off-highway" vehicles or OHVs), include, but are not limited to, any of the following: bicycles, motorcycles, "all terrain vehicles," snowmobiles, and any other vehicle (including passenger trucks and cars) operated off of paved roads. While the impacts of "mountain" bicycles are still being debated, motorized vehicles can cause serious erosion problems, directly (through soil detachment, compaction, or creation of ruts) or indirectly (through damage to vegetation or by starting wildfires). Operation of over-the-snow vehicles can also disturb soils and vegetation if there is insufficient snow cover.

#### ***Control Measures for Offroad Vehicles***

1. The U.S. Forest Service and Bureau of Land Management designate ORV routes on public lands and prohibit operation away from these routes. ORV use may be further restricted during extremely dry conditions in order to prevent fires, and during wet (i.e., winter/spring) conditions

when excessive soil disturbance is likely. However, illegal use can and does occur. Compliance should be encouraged via well planned and targeted public education efforts, as well as strict enforcement of regulations.

2. Regional Board staff should continue to review and comment on proposed changes in ORV management plans of public agencies. These agencies should be encouraged to monitor the water quality impacts of legal ORV use, and to modify or close routes where water quality problems are occurring. Modifications could include rerouting of trail segments away from surface waters and wetlands, or installation of bridges at stream crossings. Closed routes should be stabilized and revegetated.
3. Some local governments have ordinances regulating ORV use, although these may be directed at problems unrelated to water quality (e.g., noise). All local governments in the Region should be encouraged to adopt and enforce ordinances which will prevent erosion from ORV use on private lands.
4. Although waste discharge requirements are generally an infeasible means of controlling the impacts of private ORV use, the Regional Board can issue requirements or cleanup orders to landowners whose property is contributing to water quality problems as a result of ORV damage. Waste discharge requirements can also be issued to commercial ORV facilities to ensure proper operation (e.g., to ensure that snowmobiles are operated over snow deep enough to prevent soil damage).

## Ski Areas

Alpine skiing facilities are found on public and private lands in the San Bernardino and San Gabriel Mountains and in the Sierra Nevada, including the Mammoth Lakes, June Lakes, Lake Tahoe, and Truckee areas. Some of these ski areas have stimulated neighboring private resort development, which can include facilities such as golf courses and bike trails designed to attract summer visitors. The potential exists for the expansion of existing ski areas and the creation of new ones.

Downhill skiing facilities tend to be located at high elevations on steep terrain with poorly developed soils, in areas receiving high amounts of precipitation. Water quality problems associated with ski areas include: erosion and sedimentation from construction and maintenance activities, disturbance of wetlands, stormwater runoff from parking lots and other impervious surfaces, and disposal of domestic wastewater in areas which are remote from urban wastewater treatment plants and which are usually unsuitable for septic systems. Snow-making and snow-grooming are also of concern. Installation of pipelines and excavation of storage ponds for snow-making can lead to severe erosion. Some ski areas use bacteria as nucleating agents for snow crystals; the bacteria can contribute nitrogen to surface runoff. Salts such as ammonium nitrate and sodium chloride may be used to groom ski slopes. Upon snowmelt, these salts may adversely affect instream uses and/or riparian vegetation.

Older ski areas were constructed with little consideration of water quality impacts. Preparation for the 1960 Winter Olympics at Squaw Valley involved channelization of a creek, filling of a wet meadow to support parking, and construction of a wastewater treatment plant which raised nitrate levels in a sole-source municipal aquifer. Later ski area developments have been more carefully planned. However, even the use of Best Management Practices (BMPs) for erosion and stormwater control cannot completely eliminate water quality impacts. The fragile soils, harsh climates, and short growing seasons at ski areas make the revegetation of cleared roads, trails, and ski slopes very difficult. Disturbed areas at most older ski resorts are still not adequately stabilized. A State Water Resources Control Board study of one ski area which used "state-of-the-art" BMPs showed an erosion rate six times higher than natural levels (White and Franks 1978).

The U.S. Forest Service uses conceptual models to evaluate the risk of Cumulative Watershed Effects (CWE) and adverse impacts on beneficial uses of water from land management activities. The methodology is primarily used to evaluate the effects of proposed timber harvest activities; however, it has recently been adapted to predict the impacts of new land disturbance during construction of skiing facilities. Chapter 20 of the U.S. Forest Service's Soil

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and Water Conservation Handbook (R-5 FSH 2509.22) provides a general overview of CWE methodology and analysis recommendations. The U.S. Forest Service's 1993 report entitled *Cumulative Watershed Effects Analysis for Heavenly Valley Ski Area* discusses the potential use of CWE procedures for ski areas in the Lake Tahoe Basin.

Analyses are performed by an interdisciplinary team, and include some degree of professional judgement. CWE analysis involves quantifying existing and proposed watershed disturbance as "Equivalent Roaded Acres" (ERA). (An acre of road is assigned an ERA of 1.0. An acre of well-vegetated ski run on a gentle slope might be assigned an ERA coefficient of 0.2; an acre of badly eroding ski run on a steep slope might be given a value of 2.0 ERA.) Disturbed areas can be analyzed after the performance of remedial erosion or drainage control work, and the ERA value can be revised downwards. CWE analysis also involves determination of a "Threshold of Concern" (TOC) for each watershed affected. The TOC is an upper limit of tolerance to disturbance (in ERA). The risk of initiating adverse cumulative water quality effects greatly increases as this upper limit is approached or exceeded. Determination of the TOC is an interactive and multi-step process which involves comparison of several watersheds with respect to the extent of land use disturbance and the occurrence or nonoccurrence of adverse cumulative impacts.

Where CWE analysis indicates that the TOC of a subwatershed in a ski area is currently exceeded or is expected to be exceeded as a result of proposed development, conditions may be placed in the ski area permits on additional new projects. These conditions can be used as a means of phasing new projects in relation to the accomplishment of remedial erosion control programs. This approach is being used by the U.S. Forest Service, Lake Tahoe Basin Management Unit and the Tahoe Regional Planning Agency for proposed ski area expansions in the Lake Tahoe Basin, and may be applied to Forest Service ski area permits elsewhere.

### **Control Measures for Skiing Facilities**

1. The Regional Board has adopted waste discharge requirements (WDRs) and/or NPDES permits for all large ski areas in the Region, to address the problem areas identified above in relation to

locally applicable water quality objectives, discharge prohibitions, and effluent limitations. These WDRs are updated periodically to address proposed ski area expansions and/or changes in operation and maintenance activities which could affect water quality. Permit conditions include the use of temporary and permanent BMPs, the prevention and cleanup of fuel and sewage spills, and in some cases, remedial measures to correct water quality problems created by past development. Permit conditions also regulate the use of snow-making chemicals and bacteria in addition to snow-grooming chemicals.

2. The Regional Board shall review proposed new skiing facilities and issue WDRs and/or NPDES permits as appropriate.
3. Skiing facilities in the Lake Tahoe Basin shall continue to be regulated under the provisions of Chapter 5, Section 5.15 of this Basin Plan, in addition to the general control measures outlined in Chapter 4.

### **Recommended Control Measures for Skiing Facilities**

1. The U.S. Forest Service and local governments with permitting authority over ski areas should consider placing conditions in their permits to require:
  - the effective implementation of all applicable temporary and permanent BMPs
  - measures to prevent, report, and clean up fuel and sewage spills
  - measures to limit the use of snow-making and snow-grooming chemicals where appropriate, in order to protect water quality
  - sufficient monitoring to assess water quality impacts and the effectiveness of mitigation measures
2. Land management agencies and local governments which have lead agency responsibility for permitting new or expanded ski areas outside of the Lake Tahoe Basin should encourage the preparation of comprehensive master plans and master environmental

documents which recognize and mitigate the potential direct, indirect, and cumulative water quality impacts of each new project.

3. New and expanded ski areas should be designed to minimize soil and vegetation disturbance, particularly the disturbance of wetlands. Modern techniques permit ski lift installation without road construction. Logging for clearance of ski slopes and trails can also be done by helicopter, cable, over-the-snow vehicles or other means that minimize soil disturbance. Stream crossings should be kept to a minimum. Because of the difficulty of revegetation, native herbaceous and shrubby plants should be left in place on ski slopes and trails to the greatest extent possible.
4. Local governments, land management agencies, and the Regional Board should use the Cumulative Watershed Effects (CWE) model as a means to evaluate the water quality impacts of, and the adequacy of mitigation for, development of new skiing facilities outside of the Lake Tahoe Basin. Where appropriate, CWE analyses should be prepared for existing ski areas to determine necessary remedial improvements. Where CWE analysis indicates that current or projected disturbance is in excess of the Threshold Of Concern (TOC) for subwatersheds within the ski area, further development should be permitted only in conjunction with remedial erosion control programs and monitoring plans which ensure that the ERAs within those subwatersheds are substantially reduced and driven toward or below the TOC.

## Golf Courses and Other Turf Areas

For visual amenity and to provide water hazards, golf courses are often located near surface waters. Construction of golf courses may include hydrologic modification, such as diversion or damming of streams or alteration of wetlands. Golf courses involve intensive management of turf, including the use of pesticides and fertilizer which may run off into surface waters or percolate into ground water. Mowing of turf creates large volumes of clippings containing nutrients and pesticides which must be considered in decisions on disposal or composting.

Golf course turf demands large amounts of water for irrigation. In some portions of the Region, reclaimed water is used to irrigate golf courses; however, as noted elsewhere in this Chapter, the use of reclaimed water is not without a risk of water quality problems.

Other large turf areas, such as athletic fields and urban parks, can pose water quality problems similar to those created by golf courses, and should be addressed through similar control measures.

### **Control Measures for Golf Courses and other Turf Areas**

(Control measures concerning the use of pesticides and fertilizers are discussed separately in the "Agriculture" section of this Chapter.)

1. The Regional Board has adopted waste discharge requirements (WDRs) for golf courses in the sensitive Lake Tahoe and Truckee River watersheds, and should consider issuing similar WDRs for any golf courses which have the potential to cause significant impacts on surface or ground waters. WDRs should include effective implementation of Best Management Practices, record-keeping of fertilizer and pesticide use, and monitoring of surface and/or ground water quality. Construction stormwater NPDES permits may be required for new or expanded golf courses.
2. New and remodeled golf courses should be designed to minimize the need for hydrologic modification and disturbance of wetlands and riparian vegetation.
3. New and remodeled golf courses should also be designed to require minimal fertilizer and pesticide application (e.g., through the use of target greens which require intensive maintenance on only a small portion of the course).
4. Water use for irrigation of golf courses should be minimized to the greatest extent possible. In addition to making limited water supplies available for other uses, such conservation will reduce the loading of nutrients and pesticides to surface and ground waters. New technology in irrigation systems can greatly reduce water use. Any proposed use of reclaimed water for golf course irrigation should be evaluated carefully in relation to site-specific water quality constraints.

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5. In addition to irrigated turf, golf courses include buildings such as clubhouses and maintenance facilities, and parking lots, all of which may contribute to erosion or stormwater problems. Pretreatment of any pesticides and/or petroleum products in this stormwater may be necessary before such discharges could be permitted. Stormwater containment and treatment should be an integral part of golf course design in portions of the Region where surface waters may be affected. Although water hazard ponds may be used as stormwater retention or detention basins, eutrophication is likely to be a problem and these basins may need frequent maintenance. In desert areas of the Region, stormwater control for golf courses may be a less important consideration; however, toxic substances should be protected against the hazard of washout from flash floods.
6. Local governments should evaluate proposals for new or expanded/remodeled golf courses, or for zoning to facilitate such projects, against the water quality concerns outlined above, and should incorporate appropriate water quality mitigation measures into their conditional permits.

## 4.12 MILITARY INSTALLATIONS

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Military installations have created some of the nation's largest and most complex environmental contamination problems. Executive Order No. 12580, adopted in 1987, directs all federal facilities to investigate and remediate areas of environmental contamination. As a result, the U.S. Department of Defense (DOD) has assumed responsibility for investigation and remediation at military installations.

The Regional Board is actively involved in investigation and remedial activities at military installations, including seven active military sites, one recently closed site, and six formerly used defense sites. All but two of these installations are in the South Basin and include three of the world's largest bases. Following are lists of active military bases in the Lahontan Region with one noted as being recently closed. (These lists are current as of 1994).

### South Lahontan Basin:

Fort Irwin National Training Center  
George Air Force Base (closed)  
Edwards Air Force Base  
Air Force Plant #42, Palmdale  
Marine Corp Logistics Base, Barstow  
China Lake Naval Air Weapons Station

### North Lahontan Basin:

Sierra Army Depot  
Marine Corps Mountain Warfare Training Center

The operations of the above military installations for the past 60 years have yielded hazardous substance releases that have degraded water quality within, and in some cases, outside of base properties. The manner in which these hazardous substances were handled was, in fact, common practice at all federal facilities across the nation during this time. As a result of past waste disposal practices, spills, and inadequate regulations, the military installations have created significant water quality problems.

Adverse impacts to water quality can result from discharge of petroleum hydrocarbons, heavy metals, solvents, acids and alkalis, landfill leachate, explosive organic compounds, and low-level radionuclides. These pollutants originate from the following sources:

- gas stations
- fuel pipelines
- stormwater retention basins
- contaminated wells
- fire training facilities
- evaporation ponds
- target ranges
- waste piles
- washwater/solvent catchment basins
- storage tanks (above and underground)
- waste disposal sites (solid, hazardous, pesticides, munitions, low-grade radioactive)

These releases have created substantial soil, surface water, and ground water contamination affecting or threatening to affect wildlife and aquatic habitats and causing domestic wells to be abandoned.

### ***Control Measures for Military Installations***

The Regional Board has the regulatory responsibility under the federal Clean Water Act and the California Water Code to protect water quality on federal property in the State, including military installations. Past control measures on bases included adoption of waste discharge requirements (WDRs) for discharges related to storm runoff, construction activities, and municipal wastewater treatment facilities. The WDRs included surface and ground water discharge limitations for water quality parameters such as nutrients, turbidity, pH, taste, odor, temperature and algal growth, as well as BMPs to prevent discharge of waste earthen materials. Other control measures by the Regional Board have been to review and regulate military base compliance in detecting and removing leaking underground storage tanks, uncovering and eliminating toxic pits, and issuance of Cleanup and Abatement Orders or other actions to remediate polluted ground water.

The State of California entered into a Memorandum of Agreement (DSMOA) with the DOD that identified 92 federal facilities within California for site remediation. The purpose of site remediation is to characterize and remove hazardous pollutants that pose a potential or actual threat to human health and/or the environment. Upon completion of site remediation, the facilities may be available for unrestricted use. The DSMOA acknowledges the State's role for providing oversight of the site remediation and provides for the State to receive payment for its oversight costs.



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At military installations where water quality is threatened due to the release of hazardous substances, both the Regional Board and the Department of Toxic Substances Control (DTSC) have overlapping jurisdiction to order cleanup of sites. A Memorandum of Understanding (MOU) was executed in 1990 between the DTSC, the State Water Resources Control Board, and the Regional Boards, which specified each agency's responsibilities in hazardous waste site cleanup. Under that MOU, the Regional Board retained lead responsibility for certain cleanup operations at military installations. Subsequently, in 1994, the Secretary of Cal/EPA designated DTSC as the lead agency for all DSMOA military installations in California. DTSC is now responsible for coordinating cleanup activities and for ensuring that the Regional Boards' concerns regarding water quality issues are addressed. The Regional Board remains the state lead agency for regulation of active sites permitted by WDRs (such as landfills and sewage treatment plants), cleanup of leaking underground storage tank sites, and other programs mandated by the federal Clean Water Act.

Recognizing that a large number of federal facilities have been contaminated by hazardous substances which may pose a risk to human health and the environment, Congress has passed many acts to provide funding, regulations, and guidelines for site cleanup.

### ***Installation Restoration Program***

The Department of Defense (DOD) developed the Installation Restoration Program (IRP) to comply with the federal Resource Conservation and Recovery Act (RCRA) of 1976. (RCRA required federal agencies to comply with local and state environmental regulations concerning waste disposal practices at federal facilities.) The objective of the IRP is to assess hazardous waste disposal and spill sites at military installations and to develop remedial actions consistent with the National Contingency Plan (NCP) for those sites which pose a threat to human health and the environment. The IRP is the DOD's primary mechanism for response actions at all military installations.

### ***Federal "Superfund" Program (CERCLA)***

The federal "Superfund" program was established in 1980 with the passage of the Comprehensive Environmental Response, Compensation and Liability

Act (CERCLA). The CERCLA provided funding and guidelines for the cleanup of the most threatening hazardous waste sites in the nation. High priority sites scheduled for cleanup under this program are placed on the National Priority List (NPL). In California, a large number of federal facilities have been placed on the NPL; a significant proportion of these are military installations.

As of 1994, three federal facilities within the Lahontan Region are on the NPL, all being military bases in the South Basin. They are: the Marine Corps Logistics Base near Barstow, Edwards Air Force Base, and George Air Force Base.

Over the years, provisions of the IRP have been developed and modified to insure DOD compliance with other federal enactments such as the CERCLA, and the Superfund Amendment and Reauthorization Act (SARA), an amendment to the CERCLA. SARA requires that all federal facilities on the NPL enter into a Federal Facilities Agreement (FFA) with the USEPA. States can also be a party to the FFA but this is not a requirement. The FFA is a site-specific document which defines the USEPA's and the State's expectations as to site investigation and problem remediation. It specifies tasks and compliance schedules, describes a dispute resolution process, and stipulates penalties for compliance schedule violations. In the Lahontan Region, all three military bases on the NPL have signed a FFA of which the Regional Board is a signatory party.

**Response Process.** All military bases in the State with historical discharges that threaten or have potential to threaten human health and the environment are being cleaned up in compliance with the CERCLA guidelines. The guidelines include a response process consisting of removal, remedial, and enforcement programs. The rigorous response process includes the following actions:

- *Preliminary Assessment*, to determine release sites and the extent of contamination or threat of contamination to the environment.
- *Remedial Investigation/Feasibility Study (RI/FS)*, evaluates all information obtained during the Remedial Investigation (an investigation to fully characterize the contaminant sources requiring remediation), identifies ARARs (Applicable or

Relevant and Appropriate Requirements, which are numerical constituent limits for cleanup and/or discharge, and other action-, location-, or chemical-specific requirements), compares treatment technologies and recommends a Preferred Alternative for the cleanup operation.

- *Record of Decision*, a document disclosing the cleanup action to be pursued, including ARARs which list the numerical final constituent limits for cleanup or discharge.
- *Remedial Design/Remedial Action*, is the design of the cleanup technology used at the site and the remedial activities to take place.
- *Operation and Maintenance*, is the operation and maintenance of the cleanup activities at the site during the time of remediation.

SARA requires federal facilities with FFAs to comply with applicable state standards in performing remedial actions. Thus, applicable state agencies can be involved in the CERCLA response process regarding ranking, long-term planning, RI/FSs, remedial action selection, and other negotiations.

The Regional Board takes an active role in the response process for the military installations with FFAs to assure that ground water investigations and cleanup activities are completed in accordance with Regional Board policies for the protection of water quality. This is achieved by establishing ARARs, providing input for remedial design and remedial actions, overseeing operation and maintenance of cleanup activities, and conducting inspection of bases to insure compliance with FFAs. Sometimes, however, disagreements will occur between signatory parties of FFAs regarding how and when to achieve compliance. In these cases, the parties enter the dispute resolution process under the FFA to alleviate disagreements and achieve resolution.

#### **Non-NPL Federal Facilities**

Another provision of SARA requires federal facilities not listed on the NPL to comply with all state laws for the cleanup of hazardous substances released into the environment. Section 120(a)(4) allows states to pursue all enforcement remedies, including assessment of civil liability against federal facilities not implementing acceptable remedial actions for contaminated sites. Federal facilities, including

military bases, not on the NPL can sign into a state compliance agreement called a Federal Facilities Site Remediation Agreement (FFSRA). This is a document that formalizes a working agreement between the federal facility and state agencies. It establishes a schedule for site investigations and any necessary cleanup, and it provides the enforcement mechanism for commitments not met. As of 1994, one non-NPL military base in the Lahontan Region (Sierra Army Depot) has signed a FFSRA.

As of 1994, the other military bases in the Region (the Marine Corps Mountain Warfare Training Center, Fort Irwin, Air Force Plant #42, and the China Lake Naval Weapons Center) are not on the NPL and do not have FFSRAs. These facilities, however, have sites contaminated with petroleum products, heavy metals, and other pollutants that have led to degradation of water quality. Site agreement (FFSRA) negotiations are in progress for some bases.

#### **Formerly Used Defense Sites (FUDS)**

There are six major FUDS in the Lahontan Region, all being in the South Basin. Most of the operations on these now-closed bases were similar to operations on other bases where investigations revealed serious water quality problems. As of 1994, these six FUDS have not been formally investigated by the Department of Defense to determine if contamination problems exist, and if water quality is being impacted or threatened. The U.S. Army Corps of Engineers is responsible for environmental investigations and cleanup of FUDS.

#### **Recommended Future Actions for Military Installations**

The Regional Board should continue to work with DTSC and other state agencies to obtain FFSRAs for the military bases in the Region without this document. Having a FFSRA can assist facilities in acquiring funding for remedial activities and insure that progress is made towards achieving compliance with State water quality standards. The agreements can also ensure that cleanup activities at the bases are performed in a timely manner, or that enforcement action will be taken and civil penalties pursued by the Attorney General's office. The Regional Board should continue to monitor compliance at all other bases to insure that

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remediation work is being performed to comply with FFSRAs and FFAs.

The Regional Board should work to see that all FUDS are investigated to determine if they pose a threat to water quality. If water quality is being impacted or threatened at these sites, the Regional Board must ensure that appropriate remediation actions are being pursued by the DOD.

# Chapter 5

## WATER QUALITY STANDARDS AND CONTROL MEASURES FOR THE LAKE TAHOE BASIN

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### Introduction

Lake Tahoe is a designated Outstanding National Resource Water<sup>1</sup> (ONRW), which is renowned for its extraordinary clarity and purity, and deep blue color. Since the 1960s, Lake Tahoe has become impaired by declining transparency and increasing phytoplankton productivity due to increased sediment and nutrient loading attributable to human activities (Figures 5-1 and 5-2). Further increases in algal growth could change the clear blue color of the Lake. Under federal and state antidegradation regulations and guidelines, no further degradation of Lake Tahoe can be permitted. Attainment of clarity and productivity standards requires control of nutrient and sediment loading, which in turn requires (1) export of domestic wastewater and solid waste from the Lake Tahoe watershed, (2) restrictions on new development and land disturbance, and (3) remediation of a variety of point and nonpoint source problems related to past human activities in the Tahoe Basin. **This Chapter summarizes a variety of control measures for the protection and enhancement of Lake Tahoe which in many cases are more stringent than those applicable elsewhere in the Lahontan Region.**

Control of environmental problems at Lake Tahoe was initially difficult because the Lake is partly in California and partly in Nevada. The State Water Resources Control Board (State Board) adopted a special *Lake Tahoe Basin Water Quality Plan* in 1980 for the California side of the watershed. In recognition of the national importance of environmental protection at Lake Tahoe, a bistate Tahoe Regional Planning Agency (TRPA) was formed by act of Congress (P.L. 96-551). The TRPA was directed to adopt a regional land use plan based on "environmental threshold carrying capacities," to preserve a variety of environmental values in addition to water quality, including air quality, vegetation, wildlife and fisheries, and scenic quality. TRPA adopted regional environmental threshold standards in 1982. Its *Regional Plan for*

*the Lake Tahoe Basin* (TRPA 1987), which includes Goals and Policies, a Code of Ordinances, and Plan Area Statements, received final approval in 1987. TRPA was also designated by California, Nevada, and the USEPA as the areawide water quality planning agency under Section 208 of the federal Clean Water Act. It adopted a bistate plan, currently entitled *Water Quality Management Plan for the Lake Tahoe Region* (TRPA 1988), which is referred to as the "208 Plan" throughout this Chapter. As part of its 1989 conditional certification of TRPA's 1988 revision to the 208 Plan (Resolution 89-32), the State Board directed the Lahontan Regional Board to incorporate the most appropriate provisions of the 208 Plan and the *Lake Tahoe Basin Water Quality Plan* into the *Water Quality Control Plan for the North Lahontan Basin*. This Chapter of the Lahontan Basin Plan fulfills that direction.

Most of the changes in this Chapter in relation to earlier water quality plans are editorial. Since the two Lake Tahoe water quality plans together comprise more than 1700 pages, the information which follows has been greatly condensed. Some plan language has been carried over verbatim. Some language has been edited for consistency with the rest of this Basin Plan (e.g., with respect to capitalization and acronyms). The reader is referred to the original plans for more detailed discussions and background information on water quality problems, the history of planning at Lake Tahoe, implementing agencies and schedules for implementation, and the rationale for specific control measures.

More substantial changes in this Chapter in relation to earlier water quality plans include: new beneficial use designations, revised narrative water quality objectives, new numerical water quality objectives for Fallen Leaf Lake, incorporation of provisions of the USEPA's National Toxics Rule, update of some language to reflect current state laws, and some changes in control measures to resolve differences between the State Board and TRPA plans.

For the reader's convenience, this Chapter contains copies of some information on water quality objectives, beneficial use designations, and waste

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**Note:** <sup>1</sup>ONRWs are described in Chapter 4. See the subsection entitled "Special Designations to Protect Water Resources" within Section 4.9, "Resources Management and Restoration."

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discharge prohibitions for waters of the Lake Tahoe Basin which is also included in Chapters 2, 3, and 4 of this Basin Plan.

### ***Water Quality Problems and Control Needs***

Steep slopes, erodible soils, and a short growing season make the Lake Tahoe Basin acutely sensitive to human activities. Development practices which may have little impact elsewhere can cause severe erosion in the Tahoe Basin, increasing sediment and nutrient loads to Lake Tahoe. Relatively small nutrient loadings can seriously affect Lake Tahoe's water quality. The level of algal growth in the lake is limited by the availability of nutrients; the concentration of nutrients in the lake at present is extremely low. The primary source of additional nutrients is erosion resulting from land development and land management practices. Lake Tahoe has historically been considered nitrogen limited; recent bioassays indicate that phosphorus is also becoming limiting in some situations. It is important to control **all** controllable sources of both nitrogen and phosphorus. Development disturbs vegetation and soils, and creates impervious surface coverage which interferes with natural nutrient removal mechanisms. Other sources of nutrients include fertilizers, sewer exfiltration and sewage spills, leachate from abandoned septic systems, and atmospheric deposition.

Erosion and surface runoff related to rapid development of the Lake Tahoe Basin in the 1960s and 1970s caused deterioration of the water quality of Lake Tahoe. Phytoplankton productivity in Lake Tahoe increased more than 200 percent, and water clarity decreased by 22 percent, between 1968 and 1991. (Water quality standards for clarity and productivity are based on 1968-1971 levels.) Increased growth of attached algae in nearshore waters has been linked to the level of onshore development.

Because of its large size compared to its small watershed, Lake Tahoe has a very long residence time. The typical drop of water resides in Lake Tahoe for about 700 years. Thus, the flushing action of precipitation and runoff that benefits many other lakes cannot be relied upon to preserve Lake Tahoe.

For practical purposes, one may employ the approximation that sediments and nutrients discharged to Lake Tahoe remain there forever, either suspended in the water column, or settled on the bottom.

Although recent changes in the water quality of Lake Tahoe are drastic, they do not reflect the *full* impact of the increases in erosion rates caused by recent development. There is a long lag time between disturbances in the Basin and the complete expression of their impacts on Lake Tahoe. Increased nutrient loading rates exert their full effect through a gradual buildup of nutrient concentrations over many years. Thus, preventing future increases in erosion rates will not be enough to protect the water quality of Lake Tahoe. A major reduction in the quantities of nutrients reaching Lake Tahoe is required.

Although the primary purpose of the implementation program in this Chapter is to protect and enhance the water quality and beneficial uses of Lake Tahoe, it will also protect tributary waters. There are 170 other lakes, 63 tributary streams, and numerous wetlands in the Lake Tahoe Basin; most of the lakes and about half of the streams are in California. There are also two named ground water basins in the California portion of the watershed. Most of these waters have naturally high quality, and state and federal antidegradation regulations apply. The Upper Truckee River, and the lower Truckee River downstream of the Lake Tahoe dam are under study for inclusion in the National Wild and Scenic Rivers System. Although many of the lakes are within wilderness areas, they are threatened by heavy recreational use and atmospheric deposition. Other tributary waters have been adversely affected by erosion, stormwater, diversion, channelization, or filling. In particular, wetlands have been drastically disturbed by human activities; see the section on Stream Environment Zones (SEZs) below.

The water quality control program for the Lake Tahoe Basin treats erosion and surface runoff (stormwater) as different facets of the same problem. Reducing nutrient loads will require both remedial measures to correct existing erosion/runoff problems and strict controls on future development. The principal control measures are:

- Large-scale remedial erosion and drainage control (Capital Improvements Program) and SEZ restoration projects.
- Installation and maintenance of onsite erosion and surface runoff (stormwater) control measures in connection with all new and existing development.
- Controls on nonpoint source discharges from new development, including new subdivisions, new development in SEZs, new development with excess impervious surface coverage, and new development not offset by remedial measures.
- Controls on discharges related to other activities including timber harvest, livestock confinement and grazing, and recreational facilities (including golf courses, dredging, and shorezone construction to support water-related recreational activities).

In addition to the control measures for sediment and nutrients which were the main focus of the two earlier Lake Tahoe plans, regionwide control measures for toxic pollutants, needed for attainment of the water quality objectives in the USEPA's National Toxics Rule, section 131.36 of 40 CFR (10/22/92), which is incorporated by reference, apply to the Lake Tahoe Basin. Because the Lake Tahoe program emphasizes the use of wetlands (SEZs) for stormwater treatment, the attainment of objectives for toxic metals and whole effluent toxicity in waters affected by stormwater discharges must be given special consideration. Control measures to ensure attainment of the objective for nondegradation of biological communities and populations are also of concern in relation to stormwater discharges.

### **Implementation Authority**

Implementation of the water quality control programs discussed in this Chapter is a bistate, interagency effort. These control measures, and the authority for their implementation, are summarized in Table 5-1. Many of the control measures can best be implemented by local governments or the Tahoe Regional Planning Agency, but the Lahontan Regional Board and State Water Resources Control Board are ultimately responsible for implementation. To the extent that other agencies do not make and

fulfill implementation commitments, the Regional Board will carry out these control measures. Similar control measures are being implemented by TRPA and the Nevada Division of Environmental Protection in Nevada.

The Lahontan Regional Board's authority for planning, regulation, and enforcement is discussed in greater detail in Chapters 1 and 4 of this Basin Plan. The Regional Board implements the federal Clean Water Act, the California Water Code (including the Porter-Cologne Act) and a variety of laws related to control of solid waste and toxic and hazardous wastes. The Regional Board has authority to set and revise water quality standards and discharge prohibitions. It may issue permits, including federal NPDES permits and Section 401 water quality certifications, and State waste discharge requirements or waivers of waste discharge requirements. Its planning and permitting actions require compliance with the California Environmental Quality Act (CEQA). The Regional Board has broad enforcement authority; actions may range from staff enforcement letters, through cleanup and abatement or cease and desist orders, to civil penalties or referral to the California Attorney General.

The State Board has authority to review Regional Board planning and permitting actions. It sets statewide water quality policy. It may also adopt water quality standards and control measures on its own initiative, as it did in the *Lake Tahoe Basin Water Quality Plan*. Other State Board functions which may affect the Lake Tahoe Basin include loan and grant funding for wastewater treatment facilities and nonpoint source control projects, and water rights permitting authority.

The Tahoe Regional Planning Agency's authority comes from P.L. 96-551 and from the water quality planning functions delegated by California, Nevada, and the USEPA under Section 208 of the Clean Water Act. TRPA has a bistate Governing Body with appointed members, an Advisory Planning Commission which includes the Executive Officer of the Lahontan Regional Board, and a technical staff under an Executive Director. It may set regional environmental standards, issue land use permits including conditions to protect water quality, and take enforcement actions. TRPA is directed to ensure attainment of the most stringent state or federal

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standards for a variety of environmental parameters in addition to water quality; for example, it is a designated air quality and transportation planning agency in California. TRPA has delegated authority to review certain types of new development to local governments under Memoranda of Understanding (MOUs). P.L. 96-551 establishes a TRPA environmental review process which is legally separate from CEQA and from the National Environmental Policy Act (NEPA). TRPA's Code of Ordinances, and its MOUs with federal, state and local governments identify categories of projects and activities which are exempt from TRPA's review. Further direction for TRPA's activities is included in a 1987 settlement of litigation by the California Attorney General and the League to Save Lake Tahoe against TRPA over the adequacy of its regional land use plan.

TRPA's approach to water quality control involves a combination of voluntary and regulatory aspects. As noted in the section on Best Management Practices (BMPs), below, TRPA sets conditions for protection and enhancement of water quality in its land use permits for new projects or projects involving remodeling, and relies initially on voluntary BMP implementation by landowners who are not seeking permits. All landowners are expected to implement BMPs over the 20-year lifetime of the 208 Plan. Local governments have incentives for voluntary implementation of remedial water quality control projects in that TRPA may limit allocations for new development based on accomplishment of remedial work. If TRPA identifies significant water quality problems, it may request or require remedial action plans, including implementation schedules. TRPA's enforcement authority is narrower than the Lahontan Regional Board's. Noncompliance with permit conditions may result in forfeiture of required security funds, or revocation of the permit. However, TRPA cannot levy fines for noncompliance with permit or action plan conditions without going to court. The 208 Plan expresses TRPA's reliance on Regional Board authority to accomplish its water quality-related goals in California.

The Regional Board and TRPA implement their water quality plans in a complementary manner. The two agencies entered into a Memorandum of Understanding in 1994 in order to increase the level of coordination and the avoidance of duplication of

effort. (See Chapter 6 of this Basin Plan for more information.)

The U.S. Forest Service (USFS), Lake Tahoe Basin Management Unit (LTBMU), controls over 70 percent of the land in the Lake Tahoe Basin. It implements a land and resource management plan (USFS 1988) and the statewide USFS 208 Plan (USFS 1979). In contrast to some National Forest plans which emphasize resource extraction activities such as timber harvest, the major emphasis of the LTBMU plan is water quality protection. The LTBMU has an ongoing watershed restoration program, and implements a land acquisition program to prevent development of sensitive private lands. It has permitting and enforcement authority over activities by other parties on National Forest lands. USFS activities and permits are subject to environmental review under NEPA. The Lahontan Regional Board reviews but does not issue permits for timber harvest activities by the LTBMU in the Tahoe Basin, under the statewide Management Agency Agreement summarized in Chapter 6. It may issue permits for other activities on National Forest land (e.g., ski area expansion).

Local governments in the Lake Tahoe Basin have been delegated authority by TRPA to implement its plans for certain types of development projects. They also have major responsibility for implementing the remedial projects for water quality problems which are discussed later in this Chapter. Local governments are preparing "community plans" in cooperation with TRPA, the business community, and other community interest groups, for most of the urban areas in the Tahoe Basin. These plans are expected to coordinate the accomplishment of remedial projects with new commercial development and redevelopment.

Other agencies involved in implementation of water quality control measures in the California portion of the Tahoe Basin include the U.S. Soil Conservation Service, the U.S. Army Corps of Engineers, the California Department of Transportation (Caltrans), the California Tahoe Conservancy, the California State Lands Commission, the California Department of Parks and Recreation, the California Department of Fish and Game, the California Department of Forestry and Fire Protection, and the Tahoe Resource Conservation District. Monitoring carried

out by the LTBMU, the U.S. Geological Survey, the University of California Tahoe Research Group, the California Department of Water Resources, and other agencies continues to be important in assessing progress on implementation. The 208 Plan (Vol. I) provides a more detailed discussion of water quality implementation authority in the Tahoe Basin.

### ***Jurisdictional Boundaries***

The California water quality standards and discharge prohibitions, and most of the control measures discussed later in this Chapter apply to the “Lake Tahoe Basin” or “Lake Tahoe Hydrologic Unit (HU),” which is the entire watershed tributary to and including Lake Tahoe in California. This area (Figure 5-3) includes portions of Alpine, El Dorado, and Placer Counties. The 208 Plan applies to the “Lake Tahoe Region,” which is defined by P.L. 96-551. The Lake Tahoe Region includes lands in El Dorado and Placer Counties (California) and Douglas, Carson City, and Washoe Counties (Nevada) which are tributary to Lake Tahoe. It does not include the Alpine County portion of the Lake Tahoe watershed, but does include part of the Truckee River HU, between the Lake Tahoe outlet dam and the Bear Creek confluence (Figure 5-4). These differences in State and TRPA jurisdictional boundaries may create some confusion in implementation.

The Alpine County portion of the watershed is almost all National Forest land, but includes some State highway right-of-way and part of the South Tahoe Public Utility District (STPUD) wastewater export pipeline. The Regional Board has reviewed fisheries management activities, grazing permits, and proposed watershed restoration activities in this portion of the Tahoe Basin. It is a popular recreation area which includes a segment of the Pacific Crest Trail. All of the control measures discussed below for construction and other activities on National Forest lands, or for road and right-of-way construction and maintenance, apply in this area, even though TRPA permits may not apply. The Regional Board will consider issuing or revising waste discharge permits for activities in this area as necessary to protect water quality.

In the portion of the Truckee River watershed which is within TRPA's jurisdiction, the Lahontan Regional

Board implements a separate set of water quality standards, discharge prohibitions, and exemption criteria. This area includes existing residential, commercial, and highway development. Proposals for its redevelopment have been made by Placer County under California redevelopment law, and through the joint Placer County/TRPA community planning process.

### ***Compliance Schedules***

Regionwide schedules for obtaining compliance with water quality objectives are discussed in Chapter 4 of this Basin Plan. The regional Water Quality Assessment database (described in Chapter 7) is revised periodically to reflect the current status of compliance with objectives and the current degree of support of beneficial uses. The USEPA requires reporting every two years under Section 305(b) of the Clean Water Act on whether a specific water body fully supports, partially supports, or does not support all designated beneficial uses. The Regional Board reviews the adequacy of all Basin Plan standards and control programs to protect water quality at least once every three years through the “Triennial Review” process, and sets priorities for further Basin Plan revisions accordingly (see Chapter 1).

Lake Tahoe is listed as a “Water Quality Limited Segment” under Section 303(d) of the federal Clean Water Act. When better information becomes available on sediment and nutrient budgets for Lake Tahoe, and on the efficiency of Best Management Practices, the Regional Board will use this information, and estimates of expected water quality improvements due to the control measures outlined in this Chapter, to establish Total Maximum Daily Loads (TMDLs) of pollutants to Lake Tahoe. Section 303(d) requires TMDLs to be set for Water Quality Limited Segments in order to ensure the attainment of surface water quality standards. A TMDL must be adopted as a Basin Plan amendment, and must be approved by the USEPA. (See Chapter 4 for additional information on TMDLs).

The water quality control programs for the Lake Tahoe Basin which are outlined below (including major remedial erosion/stormwater control and SEZ restoration programs) are expected to be implemented over a 20-year period ending in 2007.



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Implementation will involve coordinated actions by state, federal, regional, and local agencies, and by private landowners. TRPA projects attainment of all water quality standards for Lake Tahoe and its tributaries by that date. In coordination with regional environmental monitoring programs, the TRPA Regional Plan and 208 Plan (Vol. I, pages 179-186) include a tracking system for measuring attainment of environmental standards. It identifies "benchmarks" or indicators of progress, narrative or numerical interim performance targets for state and regional standards which are not being attained, and a variety of in-place and potential supplemental "compliance measures" for attainment of these targets.

TRPA is required to identify, for each water quality control measure, the size and rate of its contribution to attainment of the threshold or standard, and to ensure that the control measures are adequate to attain and maintain the threshold standards. Based on results of scientific studies, TRPA may also adjust the targets to make them consistent with the latest scientific information.

The 1988 208 Plan incorporates TRPA's interim targets for turbidity in the shallow waters of Lake Tahoe, winter clarity in pelagic Lake Tahoe, phytoplankton productivity in pelagic Lake Tahoe, tributary water quality (including suspended sediment), runoff water quality (for discharges to surface waters and ground waters), water quality of "other lakes" than Lake Tahoe, acreage of naturally functioning Stream Environment Zones, vehicle miles travelled (as a means of reducing atmospheric deposition), reductions in atmospheric nutrient loading, implementation of the Capital Improvements Program, and implementation of Best Management Practices.

At five-year intervals, beginning in 1991, TRPA is required to issue progress reports covering: (1) the amount and rate of progress toward the targets above, (2) the cumulative impacts on each indicator of projects approved by TRPA from the date of approval of the 208 Plan, (3) the extent to which the Tahoe Region and applicable sub-regions are making progress toward the thresholds and standards for the parameters listed above, and (4) recommendations for implementation of supplemental or contingency measures necessary to attain and maintain the

targets and standards, or (5) recommendations for modification or elimination of compliance measures in place to attain and maintain the targets and standards. Lists of supplemental compliance measures were included in the Technical Appendices (Vol. VII) of the 208 Plan.

If an interim target is not attained, adjustments must be made to TRPA's regional land use plan to ensure progress toward attainment; this may involve implementation of previously identified "supplemental" compliance measures. TRPA conducted its first five-year review of standards attainment in 1991-92, and adopted, or is in the process of adopting, changes to its Code of Ordinances affecting implementation programs. Interim targets for a number of the parameters listed above were also revised, without changes in the 208 Plan. (Substantial changes in compliance schedules or compliance measures could require amendments to the 208 Plan.) For example, TRPA's 1991 interim target for Stream Environment Zone (SEZ) restoration was 400 acres; actual restoration was about 100 acres. TRPA is revising SEZ restoration goals for each local government, to be implemented by the next (1996) major review of progress toward attainment of standards.

The 1988 208 Plan also includes a number of internal deadlines for implementation of specific tasks, not all of which have been met. In its 1989 conditional certification of the 208 Plan (Resolution 89-32; see Appendix B), the State Board set additional deadlines for a number of actions by TRPA, including preparation of a financial plan for implementation of key programs, and reports on water quality monitoring data and progress toward plan implementation.

### ***Plan Amendment Procedures***

As noted above, the Lahontan Regional Board sets priorities for Basin Plan revisions as part of its Triennial Review process. The Regional Board may also initiate Basin Plan amendments at any time in response to other issues of concern. As more information becomes available about the water quality and beneficial uses of waters of the Lake Tahoe HU, the Regional Board may consider changes in water quality standards such as adoption of numerical objectives for tributary streams which do

not currently have them. The control measures set forth in this Chapter have been determined to be the **minimum** needed to prevent further degradation of Lake Tahoe due to sediment and nutrient loading, and to ensure eventual attainment of clarity and productivity standards. Additional controls on sediment and nutrient loading may need to be developed in the future to offset the impacts of unforeseen factors such as the mortality of forest trees due to drought-related stresses in the late 1980s and early 1990s. Additional control measures may also need to be developed to ensure attainment of the standards contained in the USEPA's National Toxics Rule. Any substantial future changes in provisions of the TRPA 208 Plan which have been incorporated into this Lahontan Basin Plan may trigger consideration of corresponding Basin Plan amendments.

Before they take effect, Basin Plan amendments adopted by the Regional Board must be approved by the State Board and the California Office of Administrative Law.

**Table 5-1**  
**SUMMARY OF LAKE TAHOE BASIN WATER QUALITY CONTROL PROGRAM**

<p>Program implemented jointly by Regional Board, TRPA, USFS, local governments, other parties. Similar program implemented in Nevada by TRPA, USFS, local governments and Nevada Division of Environmental Protection. Regional Board and TRPA programs have different jurisdictional boundaries in California. 20 year implementation schedule for 208 Plan, ending in 2007. Other compliance schedules for specific types of activities.</p>	
WATER QUALITY STANDARDS	<p><b>State standards</b>, including designated beneficial uses and water quality objectives, implemented by State and Regional Boards.</p> <p><b>Regional "environmental threshold" standards</b>, implemented by TRPA</p>
WASTE DISCHARGE PROHIBITIONS	<p>State prohibitions against discharges of <b>sewage, industrial waste, solid wastes, earthen materials</b>, etc., including prohibitions related to <b>new subdivisions, land capability, Stream Environment Zones, development not offset by remedial measures, and new piers in significant fish spawning habitat</b>. Implemented by Regional Board. TRPA implements similar land use restrictions.</p>
BEST MANAGEMENT PRACTICES	<p><b>Use of BMPs mandatory</b> for all new development. Implementation through State and TRPA permits and enforcement programs. <b>Retrofit of BMPs required by Regional Board</b> for existing development. BMPs also required for resource management uses such as timber harvest and livestock grazing. Plan endorses <b>TRPA BMP Handbook</b>.</p>
STORMWATER CONTROLS	<p><b>State stormwater effluent limitations</b> for direct discharges to surface water and stormwater infiltrated into soils; similar TRPA thresholds. <b>State stormwater NPDES permits and waste discharge requirements issued by Regional Board</b>. Stormwater controls required in TRPA permits. Areawide stormwater treatment systems to be implemented by local governments in some areas.</p>
REMEDIAL OFFSET PROGRAMS	<p><b>Offset of impacts of existing development needed in addition to controls on new development.</b> TRPA 208 Plan includes requirements for implementation of \$300 million <b>Capital Improvements Program</b> (remedial erosion and stormwater control projects along public rights of way) and <b>Stream Environment Zone Restoration Program</b>. California projects to be implemented by Caltrans and local governments with oversight from TRPA and Regional Board. Separate <b>USFS watershed restoration program</b>. <b>Regional Board BMP retrofit strategy for existing development</b>. TRPA also requires retrofit for existing development and water quality mitigation fees or performance of remedial work for individual development projects.</p>
LAND COVERAGE RESTRICTIONS	<p><b>Land capability system</b> limits allowable impervious surface coverage, especially on high erosion hazard lands and in Stream Environment Zones. Provision for field verification of coverage and <b>"man-modified" reclassification</b>. <b>Land coverage rules</b> implemented in Regional Board, TRPA permits. Limited exceptions for public projects, coverage transfer, coverage relocation. Mitigation of existing excess coverage required. TRPA also implements alternative <b>Individual Parcel Evaluation System</b> for vacant single family parcels.</p>

**Table 5-1 (continued)**  
**SUMMARY OF LAKE TAHOE BASIN WATER QUALITY CONTROL PROGRAM**

CONTROLS FOR SEZs AND SIMILAR RESOURCES	<b>Development, disturbance strictly limited in SEZs and setback areas, 100-year flood plains, shorezone areas.</b> Limits implemented through Regional Board discharge prohibitions, TRPA land use restrictions, Clean Water Act Section 401 and 404 programs. Some exceptions for public projects, coverage relocation; <b>specific exemption findings required. 1.5:1 restoration requirement</b> for permitted SEZ disturbance. Shorezone projects must meet TRPA development standards. TRPA 208 Plan includes <b>SEZ Restoration Program</b> expected to restore 25% of disturbed/developed SEZs. Control measures for other problems also serve to protect ground water.
DEVELOPMENT RESTRICTIONS	TRPA land use plan <b>limits total development in watershed</b> ; Regional Board and TRPA implement <b>discharge prohibitions</b> and <b>land use restrictions</b> related to development as noted above. State and federal land purchase programs, and transfer of development rights programs provide relief for landowners affected by restrictions.
WASTEWATER AND SOLID WASTE CONTROLS	<b>Export of sewage and solid waste</b> from Tahoe Basin required, with limited exceptions, by state laws and regulations. Controls needed for sewage spills, infiltration/inflow, sewerline exfiltration; implemented by Regional Board and sewer districts in California. <b>Interagency hazardous spill contingency plan, coordinated by USEPA.</b>
WATER RIGHTS AND WATER USE	<b>Limits on diversions for consumptive use</b> from all sources within Lake Tahoe Basin, by act of Congress. WDRs for sewer districts include conditions to prevent use beyond limits. TRPA plans include minimum fireflow requirements, requirements for use of native/adapted plants in landscaping. Recommendations for State Board action on <b>water rights policy update, water meter use.</b>
ROADS AND RIGHTS-OF-WAY	Controls for problems related to erosion from new and existing roads, road maintenance activities, snow and ice control, implemented through Regional Board permits. <b>Capital Improvements Program</b> to be implemented by local governments and state highway departments.
TIMBER HARVEST	In addition to USFS BMPs and California Department of Forestry and Fire Protection Forest Practice Rules, restrictions apply on clearcut size and timber harvest activities in SEZs and on high erosion hazard lands. <b>Regional Board reviews timber harvest activities on public and private lands.</b>
LIVESTOCK GRAZING & CONFINEMENT	Controls on location, intensity, and season of livestock operations, and on manure storage and disposal to protect SEZs and ground water. Requirements for BMP retrofit for existing operations. Regional Board, TRPA, and USFS have authority to issue permits, enforce controls.

**Table 5-1** (continued)  
**SUMMARY OF LAKE TAHOE BASIN WATER QUALITY CONTROL PROGRAM**

OUTDOOR RECREATION	Controls for water quality impacts of outdoor recreation (dispersed recreation, campgrounds and day use areas, ski areas, golf courses, and boating and shorezone recreation), through Regional Board and TRPA permits, and USFS programs on National Forest Lands. Impacts related to erosion, SEZ disturbance, fertilizer use, dredging and underwater construction, wastewater disposal and fuel spills, etc.
MISC. WATER QUALITY PROBLEMS	Control measures for problems related to fertilizer use, pesticide use, and wet and dry atmospheric deposition. Fertilizer and pesticide controls through Regional Board and TRPA permits; atmospheric deposition control through TRPA traffic/air pollution controls and other 208 Plan commitments.

## 5.1 WATER QUALITY STANDARDS

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The federal Clean Water Act defines “water quality standards” to include both “designated uses” (i.e., beneficial uses) and “water quality criteria” (i.e., water quality objectives). Thus, the designated beneficial uses and the water quality objectives listed below are the California water quality standards for waters of the Lake Tahoe Hydrologic Unit (HU).

Twenty-three beneficial uses and their definitions were developed by the State Board staff and recommended for use in the Regional Board Basin Plans. Three of those beneficial uses (Marine Habitat, Estuarine Habitat, and Shellfish Harvesting) are not found within the Region. Regional Board staff added two additional uses (Water Quality Enhancement, Flood Peak Attenuation/Flood Water Storage). Thus, the following nine beneficial use designations have been added since adoption of the 1975 Basin Plans: Industrial Process Supply, Fish Spawning, Fish Migration, Navigation, Commercial and Sport Fishing, Water Quality Enhancement, Preservation of Biological Habitats of Special Significance, Aquaculture, and Flood Peak Attenuation/Flood Water Storage. Specific wetland habitats and their associated beneficial uses has been added in recognition of the value of protecting wetlands. This Chapter contains two tables (Tables 5.1-1 and 5.1-2) designating the beneficial uses of surface waters and ground waters in the Lake Tahoe HU.

### Definitions of Beneficial Uses

**AGR Agricultural Supply.** Beneficial uses of waters used for farming, horticulture, or ranching, including, but not limited to, irrigation, stock watering, and support of vegetation for range grazing.

**AQUA Aquaculture.** Beneficial uses of waters used for aquaculture or mariculture operations including, but not limited to, propagation, cultivation, maintenance, and harvesting of aquatic plants and animals for human consumption or bait purposes.

**BIOL Preservation of Biological Habitats of Special Significance.** Beneficial uses of waters that support designated areas or

habitats, such as established refuges, parks, sanctuaries, ecological reserves, and Areas of Special Biological Significance (ASBS), where the preservation and enhancement of natural resources requires special protection.

**COLD Cold Freshwater Habitat.** Beneficial uses of waters that support cold water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.

**COMM Commercial and Sportfishing.** Beneficial uses of waters used for commercial or recreational collection of fish or other organisms including, but not limited to, uses involving organisms intended for human consumption.

**FLD Flood Peak Attenuation/Flood Water Storage.** Beneficial uses of riparian wetlands in flood plain areas and other wetlands that receive natural surface drainage and buffer its passage to receiving waters.

**FRSH Freshwater Replenishment.** Beneficial uses of waters used for natural or artificial maintenance of surface water quantity or quality (e.g., salinity).

**GWR Ground Water Recharge.** Beneficial uses of waters used for natural or artificial recharge of ground water for purposes of future extraction, maintenance of water quality, or halting of saltwater intrusion into freshwater aquifers.

**IND Industrial Service Supply.** Beneficial uses of waters used for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, geothermal energy production, hydraulic conveyance, gravel washing, fire protection, and oil well repressurization.

**MIGR Migration of Aquatic Organisms.** Beneficial uses of waters that support habitats necessary for migration, acclimatization between fresh and salt water, or temporary activities by aquatic organisms, such as anadromous fish.

**MUN Municipal and Domestic Supply.** Beneficial uses of waters used for community, military, or

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individual water supply systems including, but not limited to, drinking water supply.

NAV **Navigation.** Beneficial uses of waters used for shipping, travel, or other transportation by private, military, or commercial vessels.

POW **Hydropower Generation.** Beneficial uses of waters used for hydroelectric power generation.

PRO **Industrial Process Supply.** Beneficial uses of waters used for industrial activities that depend primarily on water quality.

RARE **Rare, Threatened, or Endangered Species.** Beneficial uses of waters that support habitat necessary for the survival and successful maintenance of plant or animal species established under state and/or federal law as rare, threatened or endangered.

REC-1 **Water Contact Recreation.** Beneficial uses of waters used for recreational activities involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, and use of natural hot springs.

REC-2 **Non-contact Water Recreation.** Beneficial uses of waters used for recreational activities involving proximity to water, but not normally involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, and aesthetic enjoyment in conjunction with the above activities.

SAL **Inland Saline Water Habitat.** Beneficial uses of waters that support inland saline water ecosystems including, but not limited to, preservation and enhancement of aquatic saline habitats, vegetation, fish, and wildlife, including invertebrates.

SPWN **Spawning, Reproduction, and Development.** Beneficial uses of waters that support high quality aquatic habitat necessary for reproduction and early development of fish and wildlife.

WARM **Warm Freshwater Habitat.** Beneficial uses of waters that support warm water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.

WILD **Wildlife Habitat.** Beneficial uses of waters that support wildlife habitats including, but not limited to, the preservation and enhancement of vegetation and prey species used by wildlife, such as waterfowl.

WQE **Water Quality Enhancement.** Beneficial uses of waters that support natural enhancement or improvement of water quality in or downstream of a water body including, but not limited to, erosion control, filtration and purification of naturally occurring water pollutants, streambank stabilization, maintenance of channel integrity, and siltation control.

## Historical Beneficial Uses

The 1975 Basin Plans included brief discussions of the history of human water use in the Lahontan Region, and tables of “historical” beneficial use designations from earlier interstate water policies and “interim” final Basin Plans. Earlier beneficial use designations were primarily on a watershed basis; the 1975 Plans designated uses for specific water bodies. Copies of historical information from the 1975 Plans may be obtained by contacting Regional Board staff. The 1975 beneficial use designations were based on knowledge of the existing and potential water uses, with emphasis on the former. For example, many high quality surface waters of the North Lahontan Basin were not designated for municipal use because water supplies in these areas were taken from ground water sources. Historical beneficial uses have been incorporated into Tables 5.1-1 and 5.1-2 as potential uses (a use which once existed could potentially exist again).

No beneficial use designations adopted in the 1975 Basin Plans have been removed from waters of the Lake Tahoe HU. Removal of a use designation requires a "Use Attainability Analysis," using U.S. Environmental Protection Agency methodology, to show that the use does not occur and cannot reasonably be attained.

### Present and Potential Beneficial Uses

In the Basin Planning process, a number of beneficial uses are usually identified for a given body of water. Water quality objectives are established (see below) which are sufficiently stringent to protect the most sensitive use. The Regional Board reserves the right to resolve any conflicts among beneficial uses, based on the facts in a given case. It should be noted that the assimilation of wastes is **not** a beneficial use.

In the tables of beneficial uses (Tables 5.1-1 and 5.1-2), an "X" indicates an existing or potential use. Many of the existing uses are documented by biological data or human use statistics; some are not. Lakes and streams may have potential beneficial uses established because: (1) plans already exist to put the water to those uses, (2) conditions (location, demand) make such future use likely, (3) the water has been identified as a potential source of drinking water based on the quality and quantity available (see Sources of Drinking Water Policy, in Appendix B), and/or (4) existing water quality does not support these uses, but remedial measures may lead to attainment in the future. The establishment of a potential beneficial use can have different purposes such as: (1) establishing a water quality goal which must be achieved through control actions in order to re-establish a beneficial use as in No. 4, above, or (2) serving to protect the existing quality of a water source for eventual use.

The water body listings in Tables 5.1-1 and 5.1-2 name all significant surface waters and ground water basins. Maps of the hydrologic units and the ground water basins are included as part of this Basin Plan (see Plates 1A and 2A). Hydrologic units and ground water basins are listed from north to south. Unit and basin numbers are provided in the tables for reference to the Department of Water Resources standardized maps. Unless otherwise specified, beneficial uses also apply to all tributaries of surface

waters identified in Table 5.1-1 (i.e., specific surface waters which are not listed have the same beneficial uses as the streams, lakes, wetlands, or reservoirs to which they are tributary). Note that nondegradation objectives (see below) would supersede other objectives in instances where the tributary is of higher quality than its receiving water. Other minor surface waters, including wetlands, springs, streams, lakes, and ponds, are included under one heading for each hydrologic unit. These minor surface waters have an "X" to designate each potential or existing beneficial use. Also, ground waters which are not a part of the named basins are recognized as potential or existing "municipal and domestic water supply" (MUN). The beneficial uses for ground water which are contained in Table 5.1-2 are for each ground water basin or sub-basin as an entirety. Some ground water basins contain multiple aquifers or a single aquifer with varying water quality which may support different beneficial uses. Therefore, the placing of an "X" in Table 5.1-2 does not indicate that all of the ground waters in that particular location are suitable (without treatment) for a designated beneficial use. However, all waters are designated as MUN unless they have been specifically exempted by the Regional Board through adoption of a Basin Plan amendment after consideration of substantial evidence to exempt such waters (see Sources of Drinking Water Policy in Appendix B). Also, certain surface waters, including internal drainage lakes, may have varying water quality from changes in natural conditions (e.g., change in water volume). The designation of multiple beneficial uses in Table 5.1-1, which may appear conflicting for a particular surface water, indicates existing or probable future beneficial uses that may occur only temporarily.

In most cases, removing a beneficial use designation from Table 5.1-1 will require a Use Attainability Analysis (UAA) to be conducted (using USEPA methodology). If there is substantial evidence to remove a use designation from a specific water body, the Regional Board will consider adoption of a Basin Plan amendment to remove a designated beneficial use. However, there are many beneficial uses which are not intended to apply to the entire length of a stream or to a surface water during certain temporal conditions (see above). The beneficial use designations that may be considered for temporary or site specific designation include:



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IND, PRO, GWR, FRSH, NAV, POW, COLD, MIGR, SPWN, and WQE. For these situations, Regional Board staff, in order to make a recommendation to the Regional Board, will rely on site-specific documentation which may include: water quality data, field data, professional opinions (from Regional Board staff or other state and federal agencies, also universities), and other evidence collected by a discharger. The most sensitive existing or probable future use will be protected. Uses that did not exist, do not exist and will not exist in the foreseeable future, will not be required to be protected. The MUN designation will not be considered for a site-specific designation since it is designated for all waters, unless specifically exempted by the Regional Board in accordance with the State Board's Sources of Drinking Water Policy.

### Water Quality Objectives

The Porter-Cologne Water Quality Control Act defines "water quality objectives" as the allowable "limits or levels of water quality constituents or characteristics which are established for the reasonable protection of beneficial uses of water or the prevention of nuisance within a specific area." Thus, water quality objectives are intended to protect the public health and welfare, and to maintain or enhance water quality in relation to the existing and/or potential beneficial uses of the water. The objectives, when compared to future water quality data, will also provide the basis for detecting any future trend toward degradation or enhancement of basin waters.

Water quality objectives apply to "waters of the State" and "waters of the United States." Some of the waters of the Lahontan Region are interstate waters, flowing into either Nevada or Oregon. The Lahontan Regional Board has a responsibility to ensure that waters leaving the state meet the water quality standards of the receiving state (see the discussion of "Interstate Issues" in the Introduction to Chapter 4).

#### ***Water Quality Objectives and Effluent Limits***

It is important to recognize the distinction between ambient water quality objectives and "effluent limitations" or "discharge standards" which are

conditions in state and federal waste discharge permits. Effluent limitations are established in permits both to protect water for beneficial uses within the area of the discharge, and to meet or achieve water quality objectives. Stormwater effluent limitations for the Lake Tahoe HU are discussed in Section 5.6.

#### ***Methodology For Establishing Water Quality Objectives***

Water quality objectives are numerical or narrative. Narrative and numerical water quality objectives define the upper concentration or other limits that the Regional Board considers protective of beneficial uses.

The general methodology used in establishing water quality objectives involves, first, designating beneficial water uses; and second, selecting and quantifying the water quality parameters necessary to protect the most vulnerable (sensitive) beneficial uses. To comply with the Nondegradation Objective (see below), water quality objectives may be established at levels better than that necessary to protect the most vulnerable beneficial use.

In establishing water quality objectives, factors in addition to designated beneficial uses and the Nondegradation Objective are considered. These factors include environmental and economic considerations specific to each hydrologic unit, the need to develop and use recycled water, as well as the level of water quality which could be achieved through coordinated control of all factors which affect water quality in an area. Controllable water quality factors are those actions, conditions, or circumstances resulting from human activities that may influence the quality of the waters of the State, and that may be reasonably controlled.

Water quality objectives can be reviewed and, if appropriate, revised by the Lahontan Regional Board. Revised water quality objectives would then be adopted as part of this Basin Plan by amendment. Opportunities for formal public review of water quality objectives will be available at a minimum of once every three years following the adoption of this Basin Plan to determine the need for further review and revision.

### ***Establishment of Numerical Objectives for Specific Water Bodies***

Where available data were sufficient to define existing ambient levels of constituents, these levels were used in developing the numerical objectives for specific water bodies. By utilizing annual mean, 90th percentile values and flow-weighted values, the objectives are intended to be realistic within the variable conditions imposed by nature. This approach provides an opportunity to detect changes in water quality as a function of time through comparison of annual means, while still accommodating variations in the measured constituents.

Objectives for specific water bodies generally reflect either historical (often pre-1975) water quality, or the levels of constituents needed to protect the most sensitive beneficial use. The waters of the Lake Tahoe Basin are generally of very high quality; however, in a few water bodies, State water quality objectives may be exceeded due to natural causes. For example, some wells in South Lake Tahoe have concentrations of uranium exceeding the drinking water maximum contaminant level. The Regional Board recognizes that such violations may occur, and will assess compliance with the objectives on a case-by-case basis.

Most of the numerical water quality objectives for Lake Tahoe and its tributaries, and the narrative objectives for clarity and productivity, are based on historical high quality. In 1980, the State Board revised the numerical objectives set for Lake Tahoe and its tributaries in the 1975 North Lahontan Basin Plan, with some modifications clarifying the standards for Lake Tahoe and revising the standards for tributary streams. The clarity and productivity objectives were based on monitoring data from the late 1960s and early 1970s and were set to stabilize the quality of Lake Tahoe at levels recorded in those years. The revised water quality objectives for tributary streams were based on data collected during TRPA's Section 208 planning effort in the 1970s for streams classified as draining disturbed or undisturbed watersheds. Weighted mean concentrations were determined for total nitrogen, total phosphorus, and iron for each tributary stream. For a stream draining an undisturbed watershed, the water quality objectives for these three parameters in Table 5.1-3 represent the weighted mean

concentrations determined for that specific stream. For streams draining disturbed watersheds, the objectives in Table 5.1-3 are based on the overall mean nutrient concentration for all streams draining undisturbed watersheds.

Numerical objectives have not yet been established for all streams tributary to Lake Tahoe in California. TRPA has requested that the Regional Board review and consider revising existing objectives for iron, since recent monitoring data show violations of objectives in some presumably undisturbed water bodies. Although more intensive stream monitoring has been performed since 1980, most of the information collected reflects drought conditions, and it does not provide a good basis for setting or revising objectives. Regional Board staff propose to review and consider further revision of objectives for tributaries of Lake Tahoe as part of the next Triennial Review process, assuming that better information will be available.

Achieving water quality objectives for tributary streams will also help to protect Lake Tahoe. Tributary objectives are in addition to, not a substitute for the standards for Lake Tahoe. Despite attainment of the standards for a stream, further reductions in the nutrient concentrations in the stream may be required so that the total nutrient load from all streams is reduced enough to prevent deterioration of Lake Tahoe.

### ***Prohibited Discharges***

Discharges which cause violation of the Nondegradation Objective (see below), or any narrative or numerical water quality objective are prohibited. (See also Section 5.2, "Waste Discharge Prohibitions.")

After application of reasonable control measures, ambient water quality shall conform to the narrative and numerical water quality objectives included in this Basin Plan. When other factors result in the degradation of water quality beyond the limits established by these water quality objectives, controllable human activities shall not cause further degradation of water quality in either surface or ground waters.

### ***Compliance with Water Quality Objectives***

The purpose of text, in italics, following certain water quality objectives is to provide specific direction on compliance with the objective. General direction on compliance with objectives is described in the last section of this Chapter. It is not feasible to cover all circumstances and conditions which could be created by all discharges. Therefore, it is within the discretion of the Regional Board to establish other, or additional, direction on compliance with objectives of this Basin Plan. The purpose of the italic text is to provide direction only, and **not** to specify method of compliance.

### **Nondegradation Objective**

This objective applies to **all** waters of the Lahontan Region (including surface waters, wetlands, and ground waters.)

On October 28, 1968, the State Water Resources Control Board adopted Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California," establishing a nondegradation policy for the protection of water quality. This policy, referred to in this Basin Plan as the Nondegradation Objective, requires continued maintenance of existing high quality waters. Whenever the existing quality of water is better than the quality of water established in this Basin Plan as objectives (both narrative and numerical), such existing quality shall be maintained unless appropriate findings are made under the policy. The U.S. Environmental Protection Agency, Region IX, has also issued detailed guidelines for implementation of federal antidegradation regulations for surface waters (40 CFR § 131.12). For more information, see the discussion on "General Direction Regarding Compliance With Objectives" at the end of this Chapter.

The State Board designated Lake Tahoe an Outstanding National Resource Water (ONRW) in 1980, both for its recreational and its ecological value, and stated:

"Viewed from the standpoint of protecting beneficial uses, preventing deterioration of Lake Tahoe requires that there be no significant increase in algal growth

rates. Lake Tahoe's exceptional recreational value depends on enjoyment of the scenic beauty imparted by its clear, blue waters. ...Likewise, preserving Lake Tahoe's ecological value depends on maintaining the extraordinarily low rates of algal growth which make Lake Tahoe an outstanding ecological resource."

Section 114 of the federal Clean Water Act also indicates the need to "preserve the fragile ecology of Lake Tahoe."

### **Water Quality Objectives for Surface Waters**

(See Tables 5.1-3 through 5.1-6)

Unless otherwise specified, the following objectives (listed alphabetically) apply to all surface waters of the Lahontan Region, including the Lake Tahoe HU (see Figures 5-3 and 5-4):

#### **Ammonia**

The neutral, unionized ammonia species ( $\text{NH}_3^\circ$ ) is highly toxic to freshwater fish. The fraction of toxic  $\text{NH}_3^\circ$  to total ammonia species ( $\text{NH}_4^+ + \text{NH}_3^\circ$ ) is a function of temperature and pH. Tables 5.1-5 and 5.1-6 were derived from USEPA ammonia criteria for freshwater. Ammonia concentrations shall not exceed the values listed for the corresponding conditions in these tables. For temperature and pH values not explicitly in these tables, the most conservative value neighboring the actual value may be used or criteria can be calculated from numerical formulas developed by the USEPA. For one-hour (1h- $\text{NH}_3$ ) and four-day (4d- $\text{NH}_3$ ) unionized ammonia criteria, the following equations apply:

$$1\text{h-}\text{NH}_3 = 0.052 \div (\text{FT} \times \text{FPH} \times 2)$$

$$4\text{d-}\text{NH}_3 = 0.80 \div (\text{FT} \times \text{FPH} \times \text{RATIO})$$

where:

$$\text{FT} = 10^{[0.03(20-\text{TCAP})]}$$

for:  $\text{TCAP} \leq \text{T} \leq 30$

$$\text{FT} = 10^{[0.03(20-\text{T})]}$$

for:  $0 \leq \text{T} \leq \text{TCAP}$

$$\text{FPH} = (1 + 10^{(7.4-\text{pH})}) \div 1.25$$

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for:  $6.5 \leq \text{pH} \leq 8.0$

FPH = 1

for:  $8.0 \leq \text{pH} \leq 9.0$

$\text{RATIO} = 20.25 \times (10^{(7.7-\text{pH})}) \div (1 + 10^{(7.4-\text{pH})})$   
for:  $6.5 \leq \text{pH} \leq 7.7$

RATIO = 13.5

for:  $7.7 \leq \text{pH} \leq 9.0$

and:

T = temperature in °C

TCAP = temperature cap in °C

For 1h-NH<sub>3</sub>, TCAP is 20°C with salmonids present and 25°C with salmonids absent. For 4d-NH<sub>3</sub>, TCAP is 15°C with salmonids present and 20°C with salmonids absent.

For interpolation of total ammonia (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>) criteria, the following equations can be used:

$$n_{1h} = 1h\text{-NH}_3 \div f, \quad \text{or} \quad n_{4d} = 4d\text{-NH}_3 \div f$$

where:

n<sub>1h</sub> is the one-hour criteria for total ammonia species (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>)

n<sub>4d</sub> is the four-day criteria for total ammonia species (NH<sub>4</sub><sup>+</sup> + NH<sub>3</sub><sup>°</sup>)

$$f = 1 \div (10^{(\text{pKa}-\text{pH})} + 1)$$

$$\text{pKa} = 0.0901821 + [2729.92 \div (T + 273.15)]$$

and:

pKa is the negative log of the equilibrium constant for the NH<sub>4</sub><sup>+</sup> ⇌ NH<sub>3</sub><sup>°</sup> + H<sup>+</sup> reaction

f is the fraction of unionized ammonia to total ammonia species:  $[\text{NH}_3^\circ \div (\text{NH}_4^+ + \text{NH}_3^\circ)]$

Values outside of the ranges 0-30°C or pH 6.5-9.0

cannot be extrapolated from these relationships. Site-specific objectives must be developed for these conditions. A microcomputer spreadsheet to calculate ammonia criteria was developed by Regional Board staff. An example of output from this program is given in Table 5.1- 7. Contact the Regional Board if a copy is desired.

### Bacteria, Coliform

Waters shall not contain concentrations of coliform organisms attributable to anthropogenic sources, including human and livestock wastes.

The fecal coliform concentration during any 30-day period shall not exceed a log mean of 20/100 ml, nor shall more than 10 percent of all samples collected during any 30-day period exceed 40/100 ml. *The log mean shall ideally be based on a minimum of not less than five samples collected as evenly spaced as practicable during any 30-day period. However, a log mean concentration exceeding 20/100 ml for any 30-day period shall indicate violation of this objective even if fewer than five samples were collected.*

### Biostimulatory Substances

Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect the water for beneficial uses.

### Chemical Constituents

Waters designated as MUN shall not contain concentrations of chemical constituents in excess of the maximum contaminant level (MCL) or secondary maximum contaminant level (SMCL) based upon drinking water standards specified in the following provisions of Title 22 of the California Code of Regulations which are incorporated by reference into this plan: Table 64431-A of Section 64431 (Inorganic Chemicals), Table 64431-B of Section 64431 (Fluoride), Table 64444-A of Section 64444 (Organic Chemicals), Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges). This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

Waters designated as AGR shall not contain concentrations of chemical constituents in amounts

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that adversely affect the water for beneficial uses (i.e., agricultural purposes).

Waters shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses.

### **Chlorine, Total Residual**

For the protection of aquatic life, total chlorine residual shall not exceed either a median value of 0.002 mg/L or a maximum value of 0.003 mg/L. Median values shall be based on daily measurements taken within any six-month period.

### **Color**

Waters shall be free of coloration that causes nuisance or adversely affects the water for beneficial uses.

### **Dissolved Oxygen**

The dissolved oxygen concentration, as percent saturation, shall not be depressed by more than 10 percent, nor shall the minimum dissolved oxygen concentration be less than 80 percent of saturation.

For waters with the beneficial uses of COLD, COLD with SPWN, WARM, and WARM with SPWN, the minimum dissolved oxygen concentration shall not be less than that specified in Table 5.1-8.

### **Floating Materials**

Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect the water for beneficial uses.

For natural high quality waters, the concentrations of floating material shall not be altered to the extent that such alterations are discernable at the 10 percent significance level.

### **Oil and Grease**

Waters shall not contain oils, greases, waxes or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise adversely affect the water for beneficial uses.

For natural high quality waters, the concentration of oils, greases, or other film or coat generating substances shall not be altered.

### **Nondegradation of Aquatic Communities and Populations**

All wetlands shall be free from substances attributable to wastewater or other discharges that produce adverse physiological responses in humans, animals, or plants; or which lead to the presence of undesirable or nuisance aquatic life.

All wetlands shall be free from activities that would substantially impair the biological community as it naturally occurs due to physical, chemical and hydrologic processes.

### **Pesticides**

For the purposes of this Basin Plan, pesticides are defined to include insecticides, herbicides, rodenticides, fungicides, piscicides and all other economic poisons. An economic poison is any substance intended to prevent, repel, destroy, or mitigate the damage from insects, rodents, predatory animals, bacteria, fungi or weeds capable of infesting or harming vegetation, humans, or animals (CA Agriculture Code § 12753).

Pesticide concentrations, individually or collectively, shall not exceed the lowest detectable levels, using the most recent detection procedures available. There shall not be an increase in pesticide concentrations found in bottom sediments. There shall be no detectable increase in bioaccumulation of pesticides in aquatic life.

Waters designated as MUN shall not contain concentrations of pesticides or herbicides in excess of the limiting concentrations specified in Table 64444-A of Section 64444 (Organic Chemicals) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### **pH**

In fresh waters with designated beneficial uses of COLD, changes in normal ambient pH levels shall not exceed 0.5 pH units. For all other waters, the pH shall not be depressed below 6.5 nor raised above 8.5.

*The Regional Board recognizes that some waters of the Region may have natural pH levels outside of the*

*6.5 to 8.5 range. Compliance with the pH objective for these waters will be determined on a case-by-case basis.*

### **Radioactivity**

Radionuclides shall not be present in concentrations which are deleterious to human, plant, animal, or aquatic life nor which result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life.

Waters designated as MUN shall not contain concentrations of radionuclides in excess of the limits specified in Table 4 of Section 64443 (Radioactivity) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### **Sediment**

The suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect the water for beneficial uses.

### **Settleable Materials**

Waters shall not contain substances in concentrations that result in deposition of material that causes nuisance or that adversely affects the water for beneficial uses. For natural high quality waters, the concentration of settleable materials shall not be raised by more than 0.1 milliliter per liter.

### **Suspended Materials**

Waters shall not contain suspended materials in concentrations that cause nuisance or that adversely affects the water for beneficial uses.

For natural high quality waters, the concentration of total suspended materials shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.

### **Taste and Odor**

Waters shall not contain taste or odor-producing substances in concentrations that impart undesirable tastes or odors to fish or other edible products of aquatic origin, that cause nuisance, or that adversely affect the water for beneficial uses. For naturally high

quality waters, the taste and odor shall not be altered.

### **Temperature**

The natural receiving water temperature of all waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Board that such an alteration in temperature does not adversely affect the water for beneficial uses.

For waters designated COLD, the temperature shall not be altered.

Temperature objectives for COLD interstate waters and WARM interstate waters are as specified in the "Water Quality Control Plan for Control of Temperature in The Coastal and Interstate Waters and Enclosed Bays and Estuaries of California" including any revisions. This plan is summarized in Chapter 6 (Plans and Policies) and included in Appendix B.

### **Toxicity**

All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life. *Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, bioassays of appropriate duration and/or other appropriate methods as specified by the Regional Board.*

The survival of aquatic life in surface waters subjected to a waste discharge, or other controllable water quality factors, shall not be less than that for the same water body in areas unaffected by the waste discharge, or when necessary, for other control water that is consistent with the requirements for "experimental water" as defined in *Standard Methods for the Examination of Water and Wastewater* (American Public Health Association, et al. 1992).

### **Turbidity**

Waters shall be free of changes in turbidity that cause nuisance or adversely affect the water for beneficial uses. Increases in turbidity shall not exceed natural levels by more than 10 percent.

### **Water Quality Objectives for Certain Water Bodies** (Figure 5.1-1)

The following objectives (listed alphabetically) are in addition to the regionwide objectives specified above. These objectives apply to certain surface waters of the Lake Tahoe Hydrologic Unit (HU). Tables 5.1-3 and 5.1-4 also contain additional water quality objectives for certain water bodies within the Lake Tahoe HU.

#### **Algal Growth Potential**

For Lake Tahoe, the mean algal growth potential at any point in the Lake shall not be greater than twice the mean annual algal growth potential at the limnetic reference station. *The limnetic reference station is located in the north central portion of Lake Tahoe. It is shown on maps in annual reports of the Lake Tahoe Interagency Monitoring Program. Exact coordinates can be obtained from the U.C. Davis Tahoe Research Group.*

#### **Biological Indicators**

For Lake Tahoe, algal productivity and the biomass of phytoplankton, zooplankton, and periphyton shall not be increased beyond the levels recorded in 1967-71, based on statistical comparison of seasonal and annual means. *The "1967-71 levels" are reported in the annual summary reports of the "California-Nevada-Federal Joint Water Quality Investigation of Lake Tahoe" published by the California Department of Water Resources.*

#### **Clarity**

For Lake Tahoe, the vertical extinction coefficient shall be less than 0.08 per meter when measured below the first meter. When water is too shallow to determine a reliable extinction coefficient, the turbidity shall not exceed 3 Nephelometric Turbidity Units (NTU). In addition, turbidity shall not exceed 1 NTU in shallow waters not directly influenced by stream discharges. *The Regional Board will determine when water is too shallow to determine a reliable vertical extinction coefficient based upon its review of standard limnological methods and on advice from the U.C. Davis Tahoe Research Group.*

#### **Conductivity, Electrical**

In Lake Tahoe, the mean annual electrical conductivity shall not exceed 95 umhos/cm at 50°C at any location in the Lake.

#### **pH**

In Lake Tahoe, the pH shall not be depressed below 7.0 nor raised above 8.4.

#### **Plankton Counts**

For Lake Tahoe, the mean seasonal concentration of plankton organisms shall not be greater than 100 per ml and the maximum concentration shall not be greater than 500 per ml at any point in the Lake.

#### **Suspended Sediment**

Suspended sediment concentrations in streams tributary to Lake Tahoe shall not exceed a 90th percentile value of 60 mg/L. (This objective is equivalent to the Tahoe Regional Planning Agency's regional "environmental threshold carrying capacity" standard for suspended sediment in tributaries.) *The Regional Board will consider revision of this objective in the future if it proves not to be protective of beneficial uses or if review of monitoring data indicates that other numbers would be more appropriate for some or all streams tributary to Lake Tahoe.*

#### **Transparency**

For Lake Tahoe, the secchi disk transparency shall not be decreased below the levels recorded in 1967-71, based on a statistical comparison of seasonal and annual mean values. *The "1967-71 levels" are reported in the annual summary reports of the "California-Nevada-Federal Joint Water Quality Investigation of Lake Tahoe" published by the California Department of Water Resources.*

### **Water Quality Objectives for Fisheries Management Activities Using the Fish Toxicant Rotenone**

Rotenone is a fish toxicant used by the California Department of Fish and Game (DFG) for fishery management purposes. (See Chapter 4 for a more complete discussion of this topic.)

The application of rotenone solutions and the detoxification agent potassium permanganate can cause several water quality objectives to be temporarily exceeded, both inside and outside of project boundaries. (Project boundaries are defined as encompassing the treatment area, the detoxification area, and the area downstream of the detoxification station up to a thirty-minute travel

time.)

Additional narrative water quality objectives applicable to rotenone treatments are: color, pesticides, toxicity, and species composition. Conditional variances to these objectives may be granted by the Regional Board's Executive Officer for rotenone applications by the DFG, provided that such projects comply with the conditions described below and with the conditions described in Chapter 4 (Implementation) under the section entitled "Rotenone Use in Fisheries Management."

### **Color**

The characteristic purple discoloration resulting from the discharge of potassium permanganate shall not be discernible more than two miles downstream of project boundaries at any time. Twenty-four (24) hours after shutdown of the detoxification operation, no color alteration(s) resulting from the discharge of potassium permanganate shall be discernible within or downstream of project boundaries.

### **Pesticides**

Chemical residues resulting from rotenone treatment must not exceed the following limitations:

1. The concentration of naphthalene outside of project boundaries shall not exceed 25 ug/liter (ppb) at any time.
2. The concentration of rotenone, rotenolone, trichloroethylene (TCE), xylene, or acetone (or potential trace contaminants such as benzene or ethylbenzene) outside of project boundaries shall not exceed the detection levels for these respective compounds at any time. "Detection level" is defined as the minimum level that can be reasonably detected using state-of-the-art equipment and methodology.
3. After a two-week period has elapsed from the date that rotenone application was completed, no chemical residues resulting from the treatment shall be present at detectable levels within or downstream of project boundaries.
4. No chemical residues resulting from rotenone treatments shall exceed detection levels in ground water at any time.

### **Species Composition**

The reduction in fish diversity associated with the elimination of non-native game fish or exotic species may be part of the project goal, and may therefore be unavoidable. However, non-target aquatic populations (e.g., invertebrates, amphibians) that are reduced by rotenone treatments are expected to repopulate project areas within one year. Where species composition objectives are established for specific water bodies or hydrologic units, the established objective(s) shall be met for all non-target aquatic organisms within one year following rotenone treatment. For multi-year treatments (i.e., when rotenone is applied to the same water body during two or more consecutive years), the established objective(s) shall be met for all non-target aquatic organisms within one year following the final rotenone application to a given water body.

Threatened or endangered aquatic populations (e.g., invertebrates, amphibians) shall not be adversely affected. The DFG shall conduct pre-project monitoring to prevent rotenone application where threatened or endangered species may be adversely impacted.

### **Toxicity**

Chemical residues resulting from rotenone treatment must not exceed the limitations listed above for pesticides.

## **Water Quality Objectives Which Apply to All Ground Waters**

### **Bacteria, Coliform**

In ground waters designated as MUN, the median concentration of coliform organisms over any seven-day period shall be less than 1.1/100 milliliters.

### **Chemical Constituents**

Ground waters designated as MUN shall not contain concentrations of chemical constituents in excess of the maximum contaminant level (MCL) or secondary maximum contaminant level (SMCL) based upon drinking water standards specified in the following provisions of Title 22 of the California Code of Regulations which are incorporated by reference into this plan: Table 64431-A of Section 64431 (Inorganic Chemicals), Table 64431-B of Section 64431



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(Fluoride), Table 64444-A of Section 64444 (Organic Chemicals), Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges). This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

Waters designated as AGR shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses (i.e., agricultural purposes).

Ground waters shall not contain concentrations of chemical constituents that adversely affect the water for beneficial uses.

### Radioactivity

Ground waters designated as MUN shall not contain concentrations of radionuclides in excess of the limits specified in Table 4 of Section 64443 (Radioactivity) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

### Taste and Odor

Ground waters shall not contain taste or odor-producing substances in concentrations that cause nuisance or that adversely affect beneficial uses. For ground waters designated as MUN, at a minimum, concentrations shall not exceed adopted secondary maximum contaminant levels specified in Table 64449-A of Section 64449 (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits), and Table 64449-B of Section 64449 (Secondary Maximum Contaminant Levels-Ranges) of Title 22 of the California Code of Regulations which is incorporated by reference into this plan. This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

## General Direction Regarding Compliance With Objectives

This section includes general direction on determining compliance with the nondegradation,

narrative and numerical objectives described in this Chapter. (Specific direction on compliance with certain objectives is included, in italics, following the text of the objective.) It is not feasible to cover all circumstances and conditions which could be created by all discharges. Therefore, it is within the discretion of the Regional Board to establish other, or additional, direction on compliance with objectives of this Plan. Where more than one objective is applicable, the **stricter objective shall apply**. (The only exception is where a regionwide objective has been superseded by the adoption of a site-specific objective by the Regional Board.) Where objectives are not specifically designated, downstream objectives apply to upstream tributaries.

### Nondegradation Objective

To implement State Board Resolution No. 68-16, the "Statement of Policy with Respect to Maintaining High Quality Waters in California," the Regional Board follows guidance such as that in the USEPA's 1993 *Water Quality Standards Handbook* and the State Board's October 7, 1987 legal memorandum titled "Federal Antidegradation Policy" (Attwater 1987). The State Board has interpreted the Resolution No. 68-16 to incorporate the federal antidegradation policy in order to ensure consistency with federal Clean Water Act requirements (see State Board Order No. WQ 86-17, pages 16-24). For detailed information on the federal antidegradation policy, see USEPA Region IX's *Guidance on Implementing the Antidegradation Provisions of 40 CFR 131.12* and USEPA's *Questions and Answers on Antidegradation*. The Regional Board's procedures for implementation of State and federal antidegradation policies are summarized below. It is important to note that the federal policy applies only to surface waters, while the State policy applies to both surface and ground waters.

Under the State Nondegradation Objective, whenever the existing quality of water is better than that needed to protect all existing and probable future beneficial uses, the existing high quality shall be maintained until or unless it has been demonstrated to the State that any change in water quality will be consistent with the maximum benefit of the people of the State, and will not unreasonably affect present and probable future beneficial uses of such water. Therefore, unless these conditions are met, background water quality concentrations (the

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concentrations of substances in natural waters which are unaffected by waste management practices or contamination incidents) are appropriate water quality goals to be maintained. If it is determined that some degradation is in the best interest of the people of California, some increase in pollutant level may be appropriate. However, in no case may such increases cause adverse impacts to existing or probable future beneficial uses of waters of the State.

Where the federal antidegradation policy applies, it does not absolutely prohibit any changes in water quality. The policy requires that any reductions in water quality be consistent with the three-part test established by the policy, as described below.

### **Part One—Instream Uses**

[40 CFR § 131.12(a)(1)]

The first part of the test establishes that “existing instream water uses and the level of water quality necessary to protect the existing uses shall be maintained and protected.” Reductions in water quality should not be permitted if the change in water quality would seriously harm any species found in the water (other than an aberrational species). Waters of this type are generally referred to as “Tier I” waters.

### **Part Two—Public Interest Balancing**

[40 CFR § 131.12(a)(2)]

The second part of the test applies where water quality is higher than necessary to protect existing instream beneficial uses. This part of the test allows reductions in water quality if the state finds “that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located” **and** existing beneficial uses are protected. Waters of this type are generally referred to as “Tier II” waters.

### **Part Three—Outstanding National Resource Waters (ONRWs)** [40 CFR § 131.12(a)(3)]

The third part of the test established by the federal policy requires that the water quality of the waters which constitute an outstanding national resource be maintained and protected. No permanent or long-term reduction in water quality is allowable in areas given special protection as Outstanding National Resource Waters (48 Fed. Reg. 51402). Waters

which potentially could qualify for ONRW designation are generally classified as “Tier III” waters.

Examples of such waters include, but are not limited to, waters of National and State Parks and wildlife refuges, waters of exceptional recreational or ecological significance, and state and federally designated wild and scenic rivers. To date, the only California water designated as an ONRW is Lake Tahoe. However, other California waters would certainly qualify.

ONRWs may be designated as part of adoption or amendment of water quality control plans. It is important to note that even if no formal designation has been made, lowering of water quality should not be allowed for waters which, because of their exceptional recreational and/or ecological significance, should be given the special protection assigned to ONRWs.

### ***Narrative and Numerical Objectives***

The sections below provide additional direction on determining compliance with the narrative and numerical objectives of this Basin Plan.

#### ***Pollution and/or Nuisance***

In determining compliance with narrative objectives which include the terms “pollution” and or “nuisance,” the Regional Board considers the following definitions from the Porter-Cologne Water Quality Control Act.

**Pollution** -- an alteration of the waters of the State by waste to the degree which unreasonably affects either of the following:

- such waters for beneficial uses.
- facilities which serve these beneficial uses.

“Pollution” may include “contamination.” Contamination means an impairment of the quality of the waters of the State by waste to a degree which creates a hazard to the public health through poisoning or through the spread of disease. Contamination includes any equivalent effect resulting from the disposal of waste, whether or not waters of the State are affected.

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**Nuisance** -- Anything which meets all of the following requirements:

- Is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property.
- Affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal.
- Occurs during or as a result of the treatment or disposal of wastes.

***References to Taste and Odor, Human Health and Toxicity (also see “acute toxicity” and “chronic toxicity,” below):***

In determining compliance with objectives including references to Taste and Odor, Human Health or Toxicity, the Regional Board will consider as evidence relevant and scientifically valid water quality goals from sources such as drinking water standards from the California Department of Health Services (State “Action Levels”), the National Interim Drinking Water Standards, Proposition 65 Lawful Levels, National Ambient Water Quality Criteria (USEPA’s “Quality Criteria for Water” for the years 1986, 1976 and 1972; “Ambient Water Quality Criteria,” volumes 1980, 1984, 1986, 1987 and 1989), the National Academy of Sciences’ Suggested No-Adverse-Response Levels (SNARL), USEPA’s Health and Water Quality Advisories, as well as other relevant and scientifically valid evidence.

***References to Agriculture or AGR designations:***

In determining compliance with objectives including references to the AGR designated use, the Regional Board will refer to water quality goals and recommendations from sources such as the Food and Agriculture Organization of the United Nations, University of California Cooperative Extension, Committee of Experts, and McKee and Wolf’s “Water Quality Criteria” (1963).

***References to “Natural High Quality Waters”:***

The Regional Board generally considers “natural high

quality water(s)” to be those waters with ambient water quality equal to, or better than, current drinking water standards. However, the Regional Board also recognizes that some waters with poor chemical quality may support important ecosystems (e.g., Mono Lake).

***References to “10 percent significance level”:***

A statistical hypothesis is a statement about a random variable’s probability distribution, and a decision-making procedure about such a statement is a hypothesis test. In testing a hypothesis concerning the value of a population mean, the null hypothesis is often used. The null hypothesis is that there is no difference between the population means (e.g., the mean value of a water quality parameter after the discharge is no different than before the discharge.) First a level of significance to be used in the test is specified, and then the regions of acceptance and rejection for evaluating the obtained sample mean are determined.

At the **10 percent significance level**, assuming normal distribution, the acceptance region (where one would correctly accept the null hypothesis) is the interval which lies under 90 percent of the area of the standard normal curve. Thus, a level of **significance of 10 percent** signifies that when the population mean is correct as specified, the sample mean will fall in the areas of rejection only 10 percent of the time.

If the hypothesis is rejected when it should be accepted, a Type I error has been made. In choosing a **10 percent level of significance**, there are 10 chances in 100 that a Type I error was made, or the hypothesis was rejected when it should have been accepted (i.e., one is 90 percent *confident* that the right decision was made.)

The **10 percent significance level** is often incorrectly referred to as the 90 percent significance level. As explained above, the significance level of a test should be low, and the confidence level of a confidence interval should be high.

***References to “Means” (e.g., annual mean, mean of monthly means), “Medians” and “90th percentile values”:***

“**Mean**” is the arithmetic mean of all data. “**Annual**

**mean**” is the arithmetic mean of all data collected in a one-year period. **“Mean of monthly mean”** is the arithmetic mean of 30-day averages (arithmetic means). The **median** is the value which half of the values of the population exceed and half do not. The **average value** is the arithmetic mean of all data. For a **90th percentile value**, only 10% of data exceed this value.

Compliance determinations shall be based on available analyses for the time interval associated with the discharge. If only one sample is collected during the time period associated with the water quality objective, (e.g., monthly mean), that sample shall serve to characterize the discharge for the entire interval. Compliance based upon multiple samples shall be determined through the application of appropriate statistical methods.

### ***Standard Analytical Methods to Determine Compliance with Objectives***

Analytical methods to be used are usually specified in the monitoring requirements of the waste discharge permits. Suitable analytical methods are:

- those specified in 40 CFR Part 136, and/or
- those methods determined by the Regional Board and approved by the USEPA to be equally or more sensitive than 40 CFR Part 136 methods and appropriate for the sample matrix, and/or
- where methods are not specified in 40 CFR Part 136, those methods determined by the Regional Board to be appropriate for the sample matrix

All analytical data shall be reported uncensored with method detection limits and either practical quantitation levels or limits of quantitation identified. Acceptance of data should be based on demonstrated laboratory performance.

For **bacterial analyses**, sample dilutions should be performed so the range of values extends from 2 to 16,000. The detection method used for each analysis shall be reported with the results of the analysis. Detection methods used for coliforms (total and fecal) shall be those presented in *Standard Methods for the Examination of Water and Wastewater* (American Public Health Association et al. 1992), or

any alternative method determined by the Regional Board to be appropriate.

For **acute toxicity**, compliance shall be determined by short-term toxicity tests on undiluted effluent using an established protocol (e.g., American Society for Testing and Materials [ASTM], American Public Health Association, USEPA, State Board).

For **chronic toxicity**, compliance shall be determined using the critical life stage (CLS) toxicity tests. At least three approved species shall be used to measure compliance with the toxicity objective. If possible, test species shall include a vertebrate, an invertebrate, and an aquatic plant. After an initial screening period, monitoring may be reduced to the most sensitive species. Dilution and control waters should be obtained from an unaffected area of the receiving waters. For rivers and streams, dilution water should be obtained immediately upstream of the discharge. Standard dilution water can be used if the above sources exhibit toxicity greater than 1.0 Chronic Toxicity Units. All test results shall be reported to the Regional Board in accordance with the “Standardized Reporting Requirements for Monitoring Chronic Toxicity” (State Board Publication No. 93-2 WQ).

### ***Application of Narrative and Numerical Water Quality Objectives to Wetlands***

Although not developed specifically for wetlands, many surface water **narrative objectives** are generally applicable to most wetland types. However, the Regional Board recognizes, as with other types of surface waters such as saline or alkaline lakes, that natural water quality characteristics of some wetlands may not be within the range for which the narrative objectives were developed. The Regional Board will consider site-specific adjustments to the objectives for wetlands (bacteria, pH, hardness, salinity, temperature, or other parameters) as necessary on a case-by-case basis.

The **numerical criteria** to protect one or more beneficial uses of surface waters, where appropriate, may directly apply to wetlands. For example, wetlands which actually are, or which recharge, municipal water supplies should meet human health criteria. The USEPA numeric criteria for protection of freshwater aquatic life, as listed in *Quality Criteria for*

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*Water—1986*, although not developed specifically for wetlands, are generally applicable to most wetland types. As with other types of surface waters, such as saline or alkaline lakes, natural water quality characteristics of some wetlands may not be within the range for which the criteria were developed. Adjustments for pH, hardness, salinity, temperature, or other parameters may be necessary. The Regional Board will consider developing site-specific objectives for wetlands on a case-by-case basis.

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### Key to Table 5.1-1

**“HU No.”** This column contains numbers used by the California Department of Water Resources in mapping surface water Hydrologic Units, Hydrologic Areas, and Hydrologic Subareas (watersheds and subwatersheds). See Plate 1A. The Lake Tahoe Basin is divided into three separate Hydrologic Areas, including the lake itself and “North Tahoe” and “South Tahoe” Hydrologic Areas including tributary waters.

**“Hydrologic Unit/Subunit/Drainage Feature”**

This column contains (in bold type) the names of watersheds and subwatersheds corresponding to the Hydrologic Unit numbers in the preceding column, and the names of surface waterbodies, including lakes, streams, and wetlands. Wetlands of the Lake Tahoe Basin were not delineated by the Regional Board's wetlands identification contractor to the same level of detail as those in other parts of the Lahontan Region such as the Owens River HU. Wetland names in this column are generally indicators of location rather than “official” geographic names. More precise information on wetland locations is available in the Regional Board's wetlands database.

**“Waterbody Class Modifier”** This column includes descriptive information on each waterbody in the preceding column (i.e., distinction between lakes, streams, and wetlands). The modifiers in the entries for “minor wetlands” indicate that such wetlands may include springs, seeps, emergent wetlands, and marshes. The term “emergent” refers to wetlands

dominated by erect, rooted, herbaceous aquatic plants such as cattails, which extend above the water surface (Mitsch and Gosselink 1986). Marshes are one type of emergent wetland.

**“Beneficial Uses”** The subheadings under this heading are abbreviations of beneficial use names which are defined in the text of Section 5.1. An “x” in a column beneath one of these subheadings designates an existing or potential beneficial use for a given waterbody.

**“Receiving Water”** This column names the waterbody to which a “drainage feature” named at the far left side of the table is tributary.

**TABLE 5.1-2. BENEFICIAL USES FOR GROUND WATERS OF THE  
TAHOE BASIN**

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	AQUA	WILD
6-5.01	TAHOE VALLEY -SOUTH	X	X	X			
6-5.02	TAHOE VALLEY -NORTH	X	X				

**Table 5.1-3**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**LAKE TAHOE HYDROLOGIC UNIT**

See Fig. 5.1-1	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	B	N	P	Fe
1	Lake Tahoe	<u>60</u> 65	<u>3.0</u> 4.0	<u>1.0</u> 2.0	<u>0.01</u> -	<u>0.15</u> -	<u>0.008</u> -	--
2	Fallen Leaf Lake	<u>50</u> -	<u>0.30</u> 0.50	<u>1.3</u> 1.4	<u>0.01</u> 0.02	See Table 5.1-4 for additional objectives		
3	Griff Creek	<u>80</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.010</u> -	<u>0.03</u> -
4	Carnelian Bay Creek	<u>80</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
5	Watson Creek	<u>80</u> -	<u>0.35</u> -	--	--	<u>0.22</u> -	<u>0.015</u> -	<u>0.04</u> -
6	Dollar Creek	<u>80</u> -	<u>0.30</u> -	--	--	<u>0.16</u> -	<u>0.030</u> -	<u>0.03</u> -
7	Burton Creek	<u>90</u> -	<u>0.30</u> -	--	--	<u>0.16</u> -	<u>0.015</u> -	<u>0.03</u> -
8	Ward Creek	<u>70</u> 85	<u>0.30</u> 0.50	<u>1.4</u> 2.8	--	<u>0.15</u> -	<u>0.015</u> -	<u>0.03</u> -
9	Blackwood Creek	<u>70</u> 90	<u>0.30</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
10	Madden Creek	<u>60</u> -	<u>0.10</u> 0.20	--	--	<u>0.18</u> -	<u>0.015</u> -	<u>0.015</u> -
11	McKinney Creek	<u>55</u> -	<u>0.40</u> 0.50	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
12	General Creek	<u>50</u> 90	<u>1.0</u> 1.5	<u>0.4</u> 0.5	--	<u>0.15</u> -	<u>0.015</u> -	<u>0.03</u> -
13	Meeks Creek	<u>45</u> -	<u>0.40</u> -	--	--	<u>0.23</u> -	<u>0.010</u> -	<u>0.07</u> -
14	Lonely Gulch Creek	<u>45</u> -	<u>0.30</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
	continued...							

**Table 5.1-3** (continued)  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**LAKE TAHOE HYDROLOGIC UNIT**

See Fig. 5.1-1	Surface Waters	Objective (mg/L except as noted) <sup>1,2</sup>						
		TDS	Cl	SO <sub>4</sub>	B	N	P	Fe
15	Eagle Creek	<u>35</u> -	<u>0.30</u> -	--	--	<u>0.20</u> -	<u>0.010</u> -	<u>0.03</u> -
16	Cascade Creek	<u>30</u> -	<u>0.40</u> -	--	--	<u>0.21</u> -	<u>0.005</u> -	<u>0.01</u> -
17	Tallac Creek	<u>60</u> -	<u>0.40</u> -	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
18	Taylor Creek	<u>35</u> -	<u>0.40</u> 0.50	--	--	<u>0.17</u> -	<u>0.010</u> -	<u>0.02</u> -
19	Upper Truckee River	<u>55</u> 75	<u>4.0</u> 5.5	<u>1.0</u> 2.0		<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -
20	Trout Creek	<u>50</u> 60	<u>0.15</u> 0.20	--	--	<u>0.19</u> -	<u>0.015</u> -	<u>0.03</u> -

<sup>1</sup> Annual average value/90th percentile value.

<sup>2</sup> Objectives are as mg/L and are defined as follows:

B Boron

Cl Chloride

SO<sub>4</sub> Sulfate

Fe Iron, Total

N Nitrogen, Total

P Phosphorus, Total

TDS Total Dissolved Solids (Total Filterable Residues)



**Table 5.1-4**  
**WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES**  
**FALLEN LEAF LAKE, LAKE TAHOE HYDROLOGIC UNIT**

Constituent	Objective (See Fig. 5.1-1, location 2)
pH <sup>a</sup>	6.5 - 7.9
Temperature <sup>b</sup>	Hypolimnion - ≤15°C Bottom (105m) - ≤7.5°C at no time shall water be increased by more than 2.8°C (5°F).
Dissolved oxygen <sup>c</sup>	% saturation above 80% and DO >7 mg/L except if saturation exceeds 80% DO at bottom (105m) > 6mg/L
Total nitrogen <sup>d</sup>	0.087 <sup>e</sup> /0.114 <sup>f</sup> /0.210 <sup>g</sup>
Dissolved inorganic - N <sup>h</sup>	0.007 / 0.010 / 0.023
Total phosphorus	0.008 / 0.010 / 0.018
Soluble reactive - P	0.001 / 0.002 / 0.009
Soluble reactive iron	0.004 / 0.005 / 0.012
Total reactive iron	0.005 / 0.007 / 0.030
Chlorophyll-a <sup>ij</sup>	0.6 / 0.9 / 1.5
Clarity - Secchi depth <sup>k</sup> - Vertical extinction coefficient	18.5 / 16.0 <sup>l</sup> / 13.6 <sup>m</sup> 0.146 / 0.154 / 0.177 <sup>n</sup>
Phytoplankton cell counts <sup>o</sup>	219 / 280 / 450

- <sup>a</sup> 0.5 units above and 0.5 units below 1991 maximum and minimum values. Also reflects stability of this constituent throughout the year.
- <sup>b</sup> Based on 1991 data. Indicates that if temperature in the hypolimnion during the summer exceeds 15°C or if the water at 105m exceeds 7.5°C this would constitute a significant change from existing conditions. Unless there is a anthropogenic source of thermal effluent, which does not currently exist, changes in water temperature in Fallen Leaf Lake are natural. Objectives apply at any time during the defining period.
- <sup>c</sup> Based on coldwater habitat protection and 1991 data base. The need for an objective for the bottom (105m) results from the desire to control primary productivity and deposition of organic matter on the bottom. A decline in bottom DO to below 6 mg/L would indicate a fundamental shift in the trophic state of Fallen Leaf Lake.
- <sup>d</sup> Because of the similarity between the mid-lake and nearshore sites, Fallen Leaf Lake objectives for N, P and Fe are based on the combined mid-lake 8 m and 45 m, and nearshore 8 m concentrations. Units are mg N/L, mg P/L and mg Fe/L.
- <sup>e</sup> Mean annual concentration (May - October) unless otherwise noted.
- <sup>f</sup> 90th percentile value unless otherwise noted.
- <sup>g</sup> Maximum allowable value; 1.5 times the maximum 1991 value. No single measurement should exceed this value unless otherwise noted.
- <sup>h</sup> DIN = NO<sub>3</sub>+NO<sub>2</sub>+NH<sub>4</sub>
- <sup>i</sup> Corrected for phaeophytin degradation pigments.
- <sup>j</sup> Units are µg chl-a/L.
- <sup>k</sup> Units are meters.
- <sup>l</sup> 10th percentile since clarity increases with increasing Secchi depth.
- <sup>m</sup> Represents 15% loss of clarity from 10th or 90th percentile value.
- <sup>n</sup> Calculated in the photic zone between 1 m below surface to 35 m. Units are per meter.
- <sup>o</sup> Units are cells per milliliter.

**Table 5.1-5**  
**ONE-HOUR AVERAGE CONCENTRATION FOR AMMONIA<sup>1,2</sup>**

Waters Designated as COLD, COLD with SPWN, COLD with MIGR (Salmonids or other sensitive coldwater species present)

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0091	0.0129	0.0182	0.026	0.036	0.036	0.036
6.75	0.0149	0.021	0.030	0.042	0.059	0.059	0.059
7.00	0.023	0.033	0.046	0.066	0.093	0.093	0.093
7.25	0.034	0.048	0.068	0.095	0.135	0.135	0.135
7.50	0.045	0.064	0.091	0.128	0.181	0.181	0.181
7.75	0.056	0.080	0.113	0.159	0.22	0.22	0.22
8.00	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.25	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.50	0.065	0.092	0.130	0.184	0.26	0.26	0.26
8.75	0.065	0.092	0.130	0.184	0.26	0.26	0.26
9.00	0.065	0.092	0.130	0.184	0.26	0.26	0.26
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	35	33	31	30	29	20	14.3
6.75	32	30	28	27	27	18.6	13.2
7.00	28	26	25	24	23	16.4	11.6
7.25	23	22	20	19.7	19.2	13.4	9.5
7.50	17.4	16.3	15.5	14.9	14.6	10.2	7.3
7.75	12.2	11.4	10.9	10.5	10.3	7.2	5.2
8.00	8.0	7.5	7.1	6.9	6.8	4.8	3.5
8.25	4.5	4.2	4.1	4.0	3.9	2.8	2.1
8.50	2.6	2.4	2.3	2.3	2.3	1.71	1.28
8.75	1.47	1.40	1.37	1.38	1.42	1.07	0.83
9.00	0.86	0.83	0.83	0.86	0.91	0.72	0.58

1 To convert these values to mg/liter N, multiply by 0.822

2 Source: U. S. Environmental Protection Agency. 1986. Quality criteria for water, 1986. EPA 440/5-86-001.

**Table 5.1-6**  
**FOUR DAY AVERAGE CONCENTRATION FOR AMMONIA<sup>1,2</sup>**

Waters Designated as COLD, COLD with SPWN, COLD with MIGR (Salmonids or other sensitive coldwater species present)

	Temperature, °C						
pH	0	5	10	15	20	25	30
Un-ionized Ammonia (mg/liter NH <sub>3</sub> )							
6.50	0.0008	0.0011	0.0016	0.0022	0.0022	0.0022	0.0022
6.75	0.0014	0.0020	0.0028	0.0039	0.0039	0.0039	0.0039
7.00	0.0025	0.0035	0.0049	0.0070	0.0070	0.0070	0.0070
7.25	0.0044	0.0062	0.0088	0.0124	0.0124	0.0124	0.0124
7.50	0.0078	0.0111	0.0156	0.022	0.022	0.022	0.022
7.75	0.0129	0.0182	0.026	0.036	0.036	0.036	0.036
8.00	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.25	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.50	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
8.75	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
9.00	0.0149	0.021	0.030	0.042	0.042	0.042	0.042
Total Ammonia (mg/liter NH <sub>3</sub> )							
6.50	3.0	2.8	2.7	2.5	1.76	1.23	0.87
6.75	3.0	2.8	2.7	2.6	1.76	1.23	0.87
7.00	3.0	2.8	2.7	2.6	1.76	1.23	0.87
7.25	3.0	2.8	2.7	2.6	1.77	1.24	0.88
7.50	3.0	2.8	2.7	2.6	1.78	1.25	0.89
7.75	2.8	2.6	2.5	2.4	1.66	1.17	0.84
8.00	1.82	1.70	1.62	1.57	1.10	0.78	0.56
8.25	1.03	0.97	0.93	0.90	0.64	0.46	0.33
8.50	0.58	0.55	0.53	0.53	0.38	0.28	0.21
8.75	0.34	0.32	0.31	0.31	0.23	0.173	0.135
9.00	0.195	0.189	0.189	0.195	0.148	0.116	0.094

1 To convert these values to mg/liter N, multiply by 0.822.

2 Source: U. S. Environmental Protection Agency. 1992. Revised tables for determining average freshwater ammonia concentrations.

**Table 5.1-7**  
**EXAMPLE AMMONIA SPREADSHEET OUTPUT**  
 (USEPA AMMONIA CRITERIA CALCULATOR\*)

Required user inputs: 1-h Temp. Cap = 20°; 4-d Temp. Cap = 15°; Temp., °C = 10; pH = 7.0

One-hour criteria not to exceed, mg/L as NH<sub>3</sub>

Parameter	0<T<TCAP			TCAP<T<30		
	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0
FT	1.995	1.995	1.995	1.000	1.000	1.000
FPH	2.810	2.810	1.000	2.810	2.810	1.000
Unionized NH <sub>3</sub>	0.0464	0.0464	0.1303	0.0925	0.0925	0.2600
Total NH <sub>3</sub> +NH <sub>4</sub>	25.0369	25.0369	70.3414	49.9552	49.9552	140.3495

Four-day criteria not to exceed, mg/L as NH<sub>3</sub>

Parameter	0<T<TCAP			TCAP<T<30		
	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0	6.5<pH<7.7	7.7<pH<8.0	8.0<pH<9.0
FT	1.995	1.995	1.995	1.413	1.413	1.413
FPH	2.810	2.810	1.000	2.810	2.810	1.000
RATIO	28.899	13.500	13.500	28.899	13.500	13.500
Unionized NH <sub>3</sub>	0.0049	0.0106	0.0297	0.0070	0.0149	0.0420
Total NH <sub>3</sub> +NH <sub>4</sub>	2.6657	5.7064	16.0322	3.7654	8.0605	22.6461

Chemical thermodynamic constants\*\*

pKa = 9.731432321

f = 0.001852518

\* A Microsoft Excel spreadsheet

Use only that temperature and pH column which applies to the input data

T = Temperature, °C; TCAP = Temperature Cap, °C

\*\* pKa: -log K; K is equilibrium constant for ammonium  
 f is the fraction of unionized NH<sub>3</sub>/(Total NH<sub>3</sub>+NH<sub>4</sub>)

**Table 5.1-8**  
**WATER QUALITY CRITERIA FOR**  
**AMBIENT DISSOLVED OXYGEN CONCENTRATION<sup>1,2</sup>**

	Beneficial Use Class	
	COLD & SPWN <sup>3</sup>	COLD
30 Day Mean	NA <sup>4</sup>	6.5
7 Day Mean	9.5 (6.5)	NA
7 Day Mean Minimum	NA	5.0
1 Day Minimum <sup>5,6</sup>	8.0 (5.0)	4.0

<sup>1</sup> From: USEPA. 1986. Ambient water quality criteria for dissolved oxygen. Values are in mg/L.

<sup>2</sup> These are water column concentrations recommended to achieve the required intergravel dissolved oxygen concentrations shown in parentheses. For species that have early life stages exposed directly to the water column (SPWN), the figures in parentheses apply.

<sup>3</sup> Includes all embryonic and larval stages and all juvenile forms to 30-days following hatching (SPWN).

<sup>4</sup> NA (Not Applicable).

<sup>5</sup> For highly manipulatable discharges, further restrictions apply.

<sup>6</sup> All minima should be considered as instantaneous concentrations to be achieved at all times.

## 5.2 WASTE DISCHARGE PROHIBITIONS

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The following is a listing of waste discharge prohibitions applicable within the Lake Tahoe Hydrologic Unit (Figure 5-3). These include both regionwide prohibitions and prohibitions specifically applicable to the Lake Tahoe Hydrologic Unit (HU). The texts of prohibitions and exemption criteria applicable to portions of the Truckee River HU within the Tahoe Regional Planning Agency's jurisdiction are also included. "Waste" is defined to include any waste or deleterious material, including, but not limited to, waste earthen materials (such as soil, silt, sand, clay, rock, or other organic or mineral material) and any other waste as defined in the California Water Code Section 13050(d). A short summary of these prohibitions (Table 5.8-1) is included with the discussion of development restrictions, below, for reference.

### Regionwide Prohibitions

1. The discharge of waste which causes violation of any narrative water quality objective contained in this Plan, including the Nondegradation Objective, is prohibited.
2. The discharge of waste which causes violation of any numeric water quality objective contained in this Plan is prohibited.
3. Where any numeric or narrative water quality objective contained in this Plan is already being violated, the discharge of waste which causes further degradation or pollution is prohibited.
4. Direct discharges of wastes, including sewage, garbage, and litter, into surface waters of the Region are prohibited.

### **Regionwide Exemption Criteria for Restoration Projects**

The Regional Board encourages restoration projects that are intended to reduce or mitigate existing sources of soil erosion, water pollution, or impairment of beneficial uses. For waste earthen materials discharged as a result of restoration projects,

exemptions to the prohibitions above, and all other prohibitions contained in this Basin Plan, may be granted by the Regional Board whenever it finds that a specific project meets all of the following criteria:

1. The project will eliminate, reduce, or mitigate existing sources of soil erosion, water pollution, and/or impairment of beneficial uses of water, *and*
2. There is no feasible alternative to the project that would comply with the provisions of this Basin Plan, precluding the need for an exemption, *and*
3. Land disturbance will be limited to the absolute minimum necessary to correct or mitigate existing sources of soil erosion, water pollution, and/or impairment of beneficial uses of water, *and*
4. All applicable Best Management Practices and mitigation measures have been incorporated into the project to minimize soil erosion, surface runoff, and other potential adverse environmental impacts, *and*
5. The project complies with all applicable laws, regulations, plans, and policies, *and*
6. Additional exemption criteria apply to restoration projects proposed within the Lake Tahoe Basin. To the extent that they are more stringent, the Lake Tahoe Basin criteria supersede the regionwide criteria, above.

### **Considerations for Water Reclamation Projects**

The Regional Board encourages the reuse of treated domestic wastewater, and desires to facilitate its reuse (see Section 4.4). The need to develop and use reclaimed water is one factor the Regional Board will evaluate when considering exemption requests to waste discharge prohibitions. (For special water reclamation provisions applicable in the Lake Tahoe Basin, see 5.c. below.)

### **Discharge Prohibitions for the Lake Tahoe Hydrologic Unit (HU)**

1. The discharge of wastes from boats, marinas, or other shoreline appurtenances to surface waters of the Lake Tahoe HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the Lake Tahoe HU is prohibited.

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3. The discharge of waste earthen material or of any other waste as defined in Section 13050(d) of the California Water Code which would violate the water quality objectives of this plan, or otherwise adversely affect the beneficial uses of water designated by this plan, is prohibited.
4. The discharge of treated or untreated domestic sewage, industrial waste, garbage or other solid wastes, or any other deleterious material to the surface waters of the Lake Tahoe Basin is prohibited. (Also see Sections 4.1 and 4.4 of this plan.)
5. Prohibition 4 above applies to surface waters. The following language from the Porter-Cologne Act also prohibits the disposal of municipal wastewater to ground waters and requires export of sewage from the Lake Tahoe Basin, with limited exceptions:
  - a. *“Notwithstanding any other provision of law, upon any district in the Lake Tahoe Basin providing in any area of the district a sewer system and treatment facilities sufficient to handle and treat any resultant waste and transportation facilities sufficient to transport any resultant effluent outside the Lake Tahoe Basin, the further maintenance or use of cesspools or other means of waste disposal in such area is a public nuisance and the district shall require all buildings from which waste is discharged to be connected with the sewer system within a period of not less than 90 days from the completion of such system and facilities.”* (Porter-Cologne Act § 13950, effective January 1, 1970)
  - b. *“Notwithstanding any other provision of law, on or after January 1, 1972, waste from within the Lake Tahoe watershed shall be placed only into a sewer system and treatment facilities sufficient to handle and treat any such waste and transportation facilities sufficient to transport any resultant effluent outside the Lake Tahoe watershed, except that such waste may be placed in a holding tank which is pumped and transported to such treatment and transportation facilities.*

*As used in this section ‘waste’ shall not include solid waste refuse.*

*The further maintenance or use of cesspools, septic tanks, or other means of waste disposal in the Lake Tahoe watershed on or after January 1, 1972, by any person, except as permitted pursuant to this section, is a public nuisance. The occupancy of any building from which waste is discharged in violation of this section is a public nuisance, and an action may be brought to enjoin any person from occupying any such building.*

*This section shall not be applicable to a particular area of the Lake Tahoe watershed whenever the Regional Board for the Lahontan Region finds that the continued operation of septic tanks, cesspools, or other means of waste disposal in such area will not, individually or collectively, directly or indirectly, affect the quality of the waters of Lake Tahoe and that the sewerage of such area would have a damaging effect upon the environment.*

*This section shall not be applicable to any area or areas within the Fallen Leaf Lake watershed in the event the Regional Board for the Lahontan Region finds that with the export of toilet wastes by single family residences, or with the export of toilet and kitchen wastes with respect to any commercial properties, the continued use of septic tanks, cesspools, or other means of waste disposal in such area or areas for the treatment and disposal of the remaining wastes, will not, individually or collectively, directly or indirectly, affect the quality of the waters of Lake Tahoe, and that the sewerage of such area or areas would have a damaging effect upon the environment.*

*This section shall not affect the applicability of Section 13950.”* (CA Water Code § 13951, effective September 2, 1969; amended 1975)

(Most development within the Fallen Leaf Lake watershed is now sewerage. See the section of this Chapter on wastewater treatment, export, and disposal for additional

## 5.2, Waste Discharge Prohibitions

discussion of Regional Board exceptions for wastewater disposal by unsewered structures in remote areas of the Fallen Leaf Lake watershed, and in some other parts of the Lake Tahoe Basin. See Appendix B for copies of Orders 6-70-48, 6-71-17, and 6-74-139 regarding sewage export variances for the Lake Tahoe Basin.)

- c. *“Notwithstanding the provisions of Sections 13950 and 13951, water containing waste which has been placed in a sanitary sewer system for treatment and transportation outside of the Lake Tahoe Basin may be reclaimed in a pilot reclamation project to demonstrate the technical and environmental feasibility of using such water for beneficial purposes within the Lake Tahoe Basin in accordance with the provisions of the Water Reclamation Law...and the provisions of this section.*

*Prior to the initiation of any pilot reclamation project within the Lake Tahoe Basin, the reclaimer or reuser shall submit the project with technical data to the Regional Board for the Lahontan Region for approval. Only those projects submitted before January 1, 1984, shall be considered. The technical data submitted shall demonstrate that such pilot reclamation project will not, individually or collectively, directly or indirectly, adversely affect the quality of the waters of Lake Tahoe. The intended operational life of the project shall be at least 10 years.*

*No pilot reclamation project shall be initiated unless and until such Regional Board approves the project, and finds that such pilot reclamation project or projects will not, individually or collectively, directly or indirectly, adversely affect the quality of the waters of Lake Tahoe. The Regional Board for the Lahontan Region shall place conditions on any approved project to include specification of maximum project size. The Regional Board for the Lahontan Region may suspend or terminate an approved project for cause at any time.”* (Porter-Cologne Act § 13952, added in 1978.)

(Only one reclamation proposal, from the South Tahoe Public Utility District, was received by the January 1, 1984 deadline.)

6. The prohibition in Porter-Cologne Act § 13951, cited above, excluded discharges of solid waste. The State Board adopted the following additional prohibition in 1980:

The discharge of garbage or other solid waste to lands within the Lake Tahoe Basin is prohibited.

The State Board also stated that “No discharge of industrial waste within the Lake Tahoe Basin should be allowed.”

7. The discharge, attributable to human activities, of solid or liquid waste materials, including soil, silt, clay, sand and other organic and earthen materials, to the surface waters of the Lake Tahoe Basin, is prohibited.
8. The discharge, attributable to human activities, of solid or liquid waste materials, including soil, silt, clay, sand and other organic and earthen materials to lands below the highwater rim of Lake Tahoe or within the 100-year floodplain of any tributary to Lake Tahoe is prohibited.
- (See the sections of this Chapter on 100-year floodplain protection, shorezone protection, and development restrictions for discussion of the applicability of and exemption criteria for this prohibition.)
9. The threatened discharge, attributable to human activities, of solid or liquid waste materials including soil, silt, clay, sand, and other organic and earthen materials, due to the placement of said materials below the highwater rim of Lake Tahoe or within the 100-year floodplain of any tributary to Lake Tahoe, is prohibited.
- (See the sections of this Chapter on 100-year floodplain protection, shorezone protection, and development restrictions for discussion of the applicability of and exemption criteria for this prohibition.)
10. The discharge or threatened discharge, attributable to new pier construction, of solid or liquid wastes, including soil, silt, sand, clay,



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rock, metal, plastic, or other organic, mineral, or earthen materials, to significant spawning habitats or to areas immediately offshore of important stream inlets in Lake Tahoe is prohibited.

(The applicability of this prohibition is discussed in the subsection on “Piers” within the section of this Chapter on water quality problems related to outdoor recreation.)

The applicability of, and exemption criteria for, Prohibitions 11-14 below are discussed in the sections of this Chapter on Stream Environment Zone protection, development restrictions, and remedial projects and offset. Definitions of terms used in these prohibitions are given following Prohibition 14.

11. The discharge or threatened discharge, attributable to development of any new subdivision, of solid or liquid waste, including soil, silt, sand, clay, or other organic or earthen material, to ground or surface waters in the Lake Tahoe Basin is prohibited.
12. The discharge or threatened discharge, attributable to new development in Stream Environment Zones or which is not in accordance with land capability, of solid or liquid waste, including soil, silt, sand, clay, or other organic or earthen material, to ground or surface waters in the Lake Tahoe Basin is prohibited.
13. The discharge or threatened discharge, attributable to new development in Stream Environment Zones, of solid or liquid waste, including soil, silt, sand, clay, rock, metal, plastic, or other organic, mineral or earthen materials, to Stream Environment Zones in the Lake Tahoe Basin is prohibited.
14. The discharge or threatened discharge attributable to new development not in accordance with the offset policy set by the *Lake Tahoe Basin Water Quality Plan* and/or the offset requirements summarized in the section of this Chapter entitled “Remedial Programs and Offset,” of solid or liquid waste, including soil, silt, sand, clay or other organic or earthen material, to ground or surface waters in the Lake

Tahoe Basin is prohibited.

Prohibitions 11 through 14 above shall not apply to any structure the Regional Board approves as reasonably necessary:

- for erosion control projects, habitat restoration projects, wetland rehabilitation projects, Stream Environment Zone restoration projects, and similar projects, programs, and facilities,
- to carry out the 1988 TRPA regional transportation plan,
- for health, safety, or public recreation, or
- for access across SEZs to otherwise buildable parcels.

Approvals of exemptions shall include the specific findings set forth in the section of this Chapter on development restrictions.

As used in Prohibitions 11 through 14, a discharge is “ATTRIBUTABLE” to development of the type addressed by a discharge prohibition listed above if and only if that development results in a discharge in excess of that which would result from development which is not of the type addressed by the discharge prohibition, and is otherwise in conformance with the other control measures set forth in Chapters 4 and 5 of the *Water Quality Control Plan for the Lahontan Region*, and applicable requirements of any public agency.

“NEW DEVELOPMENT” as used in Prohibitions 11 through 14, above, means the construction of any structure, including any commercial or residential building, road, driveway or other impervious surface, or any other construction activity resulting in permanent soil disturbance, which had not received all necessary permit approvals before adoption of these prohibitions (before October, 1980). “New Development” does not include maintenance or repair of an existing structure or the replacement of any existing structure with another structure on the same parcel of no greater land coverage. (Relocation of land coverage on the same parcel is subject to specific relocation criteria.)

## 5.2, Waste Discharge Prohibitions

“NEW DEVELOPMENT NOT IN ACCORDANCE WITH LAND CAPABILITY,” as used in Prohibition 12 above, means new development which results in an impervious surface or other land disturbance in excess of the allowable percentage of impervious cover set forth in R. Bailey, *Land Capability Classification of the Lake Tahoe Basin, California-Nevada* (1974). In the case of development within an existing subdivision where all necessary subdivision roads and utilities have been constructed, development within a particular parcel shall not be considered in excess of allowable coverage where:

- Land coverage or land disturbance within that particular lot or parcel does not exceed allowable coverage; or
- Coverage has been allocated among all lots or parcels within the subdivision so that total land coverage or land disturbance within the subdivision—taking into account all roads, utilities, existing structures, and disturbed areas, allocations to vacant lots or parcels, and areas dedicated to open space—does not exceed allowable coverage,
- Coverage is allocated on an areawide basis within a redevelopment area, as defined by an approved redevelopment plan meeting the requirements of California law.
- Maximum coverage is in conformance with the requirements of the TRPA Regional Plan (TRPA 1987) and the revised 208 Plan (TRPA 1988), including the coverage rules set forth later in this Chapter.

“NEW DEVELOPMENT NOT IN ACCORDANCE WITH THE OFFSET POLICY/OFFSET REQUIREMENTS” as used in Prohibition 14, above, means any new development for which mitigation work has not been performed or for which water quality mitigation fees have not been paid as required by the TRPA Code of Ordinances, Chapter 82.

“NEW SUBDIVISION,” as used in Prohibition 11 above, means any new development involving the division of any lot or parcel into two or more lots or condominiums which: “(1) results in impervious surface or other soils disturbance in excess of that which would be allowable under these prohibitions or

any applicable land use ordinance if the lot or parcel were not divided; or (2) which would create new development potential inconsistent with the goals and policies of the TRPA Regional Plan.” Examples of land divisions which do not constitute new subdivisions under the revised 208 Plan are listed in the section of this Chapter on development restrictions, below. “NEW SUBDIVISION,” as used in Prohibition 11 above, also means any housing development involving construction of new roads and utilities which has the same type of water quality impacts as a new lot and block subdivision, even if the property remains under single ownership.

“STATE BOARD” means the California State Water Resources Control Board.

“REGIONAL BOARD” means the California Regional Water Quality Control Board, Lahontan Region.

“STREAM ENVIRONMENT ZONE,” as used in Prohibitions 12 and 13, above, means any areas which can be identified as a “stream environment and related hydrologic zone” using the procedures set forth in the revised 208 Plan (TRPA 1988, Vol. III, pages 10-15). (The criteria for identification of Stream Environment Zones and related setbacks are summarized in the section of this Chapter on resource protection and restoration.)

### ***Discharge Prohibitions for the Portions of the Truckee River Hydrologic Unit Affected by the TRPA 208 Plan***

In addition to the regionwide discharge prohibitions above, the Lahontan Regional Board implements the following discharge prohibitions and exemption criteria within the Truckee River HU between the Lake Tahoe Dam and the confluence of the River with Bear Creek. TRPA implements a different set of land use restrictions and exemption criteria for SEZs and 100-year floodplains in this area.

The following prohibition language has been edited to isolate language applicable to the portion of the Truckee River HU within TRPA's jurisdiction, and to provide clarification. Section 4.1 of this Basin Plan contains the complete prohibition language applicable to the entire Truckee River HU (Figure 5-4).

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1. The discharge of wastes from boats, marinas or other shoreline appurtenances to surface waters of the Truckee River HU is prohibited.
2. The discharge of any waste or deleterious material to surface waters of the Truckee River HU is prohibited.
3. The discharge of any waste or deleterious material in the Truckee River HU, which would cause or threaten to cause violation of any water quality objective contained in this plan, or otherwise adversely affect or threaten to adversely affect, the beneficial uses of water set forth in this Plan, is prohibited.
4. The discharge of treated or untreated domestic sewage, industrial waste, garbage or other solid wastes, or any other deleterious material to surface waters of the Truckee River HU is prohibited.
5. Discharge of wastewater or wastewater effluent resulting in an average total nitrogen concentration in the (undiluted) wastewater exceeding 9-mg/l entering the Truckee River or any of its tributaries above the Boca Reservoir outlet confluence is prohibited.
6. Further discharge from the secondary wastewater treatment facilities of the Tahoe City Public Utility District and North Tahoe Public Utility District is prohibited (Figure 5.2-1).
7. No discharge of domestic wastewater to individual facilities such as septic tank-leachfield systems shall be permitted for any subdivisions (as defined by the Subdivision Map Act, Government Code § 66424) which did not discharge prior to October 16, 1980. This prohibition shall apply to all areas where underlying ground waters are tributary to the Truckee River or any of its tributaries above the confluence of the Boca Reservoir Outlet and the Truckee River (Figure 5.2-2). **Note:** TRPA's land use restrictions against new subdivisions, adopted in 1987, apply to the portion of the Truckee River HU within its jurisdiction. TRPA also requires new development to be served by sewers.

An exemption to this prohibition may be granted whenever the Regional Board finds (based on geologic and hydrologic evidence presented by the proposed discharger) that operation of individual domestic wastewater facilities in a particular area will not, individually or collectively, directly or indirectly, adversely affect water quality or beneficial uses of water. (See Appendix B for a copy of Order 6-81-7 which describes a point system used by the Regional Board for evaluating requests for exemptions to this prohibition.)

There are some vacant lots within the portion of the Truckee River HU where the 208 Plan applies which were subdivided prior to the effective date of Prohibition 3, above. The exclusion of these lots from Prohibition 3 is not a mandate for buildout of these lots using septic systems. TRPA requires that new development within its jurisdiction be served by a sewer system.

8. Once sewer lines are installed in a subdivision or area, discharge of wastes or wastewater to individual systems (such as septic tank-leachfield systems) from all new dwellings constructed or installed within 200 feet of the sewer line shall be prohibited.
9. Continued onsite discharge of septic tank effluent from structures within 200 feet of any existing sewer line connecting to the Tahoe-Truckee Sanitation Agency (TTSA), including the Truckee River Interceptor, where a septic tank-leachfield system is found to function improperly at any time, and/or where septic tank-leachfield construction is found to be in violation of the minimum criteria listed in Chapter 4 of this Plan, is prohibited.
10. The discharge, or threatened discharge, attributable to human activities, of solid or liquid waste materials, including soil, silt, clay, sand and other organic and earthen materials to lands within the 100-year floodplain of the Truckee River or any tributary to the Truckee River is prohibited.

The following are Regional Board exemption criteria for this discharge prohibition. Applicants should be aware that TRPA has separate

## 5.2, Waste Discharge Prohibitions

exemption criteria for its land use restrictions on Stream Environment Zone and 100-year floodplain disturbance.

The Regional Board may grant exemptions to Prohibition 10 above for the repair or replacement of existing structures, provided that the repair or replacement does not involve the loss of additional floodplain area or volume. For example, if a building or residence is damaged or destroyed by fire, flooding, etc., the pre-existing structure could be repaired or a structure of identical or smaller size could be rebuilt on the same site. Prior to granting any such exemption, the Regional Board shall require demonstration by the proposed discharger that all applicable Best Management Practices and mitigation measures have been incorporated into the project to minimize any potential soil erosion and/or surface runoff problems.

The Regional Board may also grant exemptions to Prohibition 10 above for the following categories of new projects:

- (1) Projects solely intended to reduce or mitigate existing sources or erosion or water pollution, or to restore the functional value to previously disturbed floodplain areas
- (2) Bridge abutments, approaches, or other essential transportation facilities identified in an approved county general plan
- (3) Projects necessary to protect public health or safety or to provide essential public services
- (4) Projects necessary for public recreation
- (5) Projects that will provide outdoor public recreation within portions of the 100-year floodplain that have been substantially altered by grading and/or filling activities which occurred prior to June 26, 1975 (the effective date of Prohibition 10 above).

An exemption to Prohibition 10 above may be allowed for a specific new project only when the Regional Board makes all of the following findings:

- The project is included in one or more of the five categories listed above
- There is no reasonable alternative to locating the project or portions of the project within the 100-year floodplain
- The project, by its very nature, must be located within the 100-year floodplain. (This finding is not required for those portions of outdoor public recreation projects to be located in areas that were substantially altered by grading and/or filling activities before June 26, 1975.) The determination of whether a project, by its very nature, must be located in a 100-year floodplain shall be based on the kind of project proposed, not the particular site proposed. Exemptions for projects such as recreational facility parking lot and visitor centers, which by their very nature do not have to be located in a 100-year floodplain, will not be allowed in areas that were not substantially altered by grading and or filling prior to June 26, 1975.
- The project incorporates measures which will insure that any erosion and surface runoff problems caused by the project are mitigated to levels of insignificance.
- The project will not, individually or cumulatively with other projects, directly or indirectly, degrade water quality or impair beneficial uses of water.
- The project will not reduce the flood flow attenuation capacity, the surface flow treatment capacity, or the ground water flow treatment capacity from existing conditions. This shall be ensured by restoration of previously disturbed areas within the 100-year floodplain within the project site, or by enlargement of the floodplain within or as close as practical to the project site. The restored, new or enlarged floodplains shall be of sufficient area, volume, and wetland value to more than offset the flood flow attenuation capacity, surface flow treatment capacity, and ground water flow treatment capacity lost by construction of the project. This finding will not be required for: (1) essential public health or safety projects, (2)

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projects to provide essential public services for which the Regional Board finds such mitigation measures to be infeasible because the financial resources of the entity proposing the project are severely limited, or (3) projects for which the Regional Board finds (based on evidence presented by the proposed discharger) that the project will not reduce the flood flow attenuation capacity, the surface flow treatment capacity, or the ground water flow treatment capacity from existing conditions.

### **Definitions:**

“Necessary” shall mean when the appropriate government agency findings that a project is needed to protect public health and safety, to provide essential service, or for public recreation.

“Public recreation” shall mean a project which can be enjoyed by an entire community or neighborhood, or a considerable number of persons. In previously altered floodplain areas (defined as floodplain areas where soils, vegetation and hydrology are found by the Regional Board to have been substantially altered by human activities which occurred prior to June 26, 1975) “public recreation” is limited to public outdoor recreation facilities and/or activities such as hiking trails, bike paths, and similar recreation facilities/activities which do not involve construction of buildings or similar structures.

## 5.3 BEST MANAGEMENT PRACTICES

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As noted in the introduction to Chapter 4 of this Basin Plan, Best Management Practices (BMPs) are:

*“methods, measures, or practices selected by an agency to meet its nonpoint source control needs. BMPs include but are not limited to structural and nonstructural controls and operation and maintenance procedures. BMPs can be applied before, during and after pollution producing activities to reduce or eliminate the introduction of pollutants into receiving waters”*

(40 CFR § 103.2[m])

The State Water Resources Control Board has historically certified BMPs for use in California as part of its approval of water quality management plans prepared by other agencies, although they can be approved separately. The State Board's 1988 *Nonpoint Source Management Plan* stresses voluntary implementation of BMPs as an initial approach, with regulatory Regional Board action to require use of BMPs if necessary to protect water quality. The use of BMPs is required under stormwater NPDES permits, although the State and Regional Boards cannot specify the particular BMPs to be selected. Because of the sensitivity of Lake Tahoe and tributary waters, the State Board adopted the following mandatory requirement for BMPs in 1980:

*“For construction in the Tahoe Basin allowed under this plan, the structures or facilities built must incorporate best management practices to control erosion and surface runoff.”*

Specific examples of BMPs given were slope stabilization, protective surface cover or vegetation, and adequate drainage facilities.

This Basin Plan continues the 1980 requirement for BMPs, and the endorsement of the Tahoe Regional Planning Agency's *Handbook of Best Management Practices*, which was revised in 1988 and certified as part of the current 208 Plan (Volume II). Most practices in the Handbook are concerned directly with erosion and stormwater control, but it also addresses other topics such as dredging and antifouling coatings on boats.

The TRPA BMP Handbook incorporates most of the BMPs related to forest practices in the USFS's statewide 208 Plan (USFS 1979) which has also been certified by the State Board. Although there is no specific BMP Handbook, Caltrans has agreed under its statewide 208 Plan and MAA to develop and use BMPs in highway work. The State Board has **not** certified the Board of Forestry's Forest Practice Rules as BMPs for timber harvest activities on private lands in the Lake Tahoe Basin. However, the Forest Practice Rules apply in the Lake Tahoe Basin, for all commercial timber harvest operations on private or State land, just as they apply to other areas of California.

The use of BMPs does **not** provide assurance of compliance with state effluent limitations. Compliance with water quality discharge standards can only be determined on a site-by-site basis (208 Plan, Vol. VI, page 123).

The Regional Board may consider approval of alternative management practices for use in specific projects on a case-by-case basis. TRPA may also approve alternative “BMPs” to meet water quality standards when special circumstances occur. Such circumstances may include but are not limited to: streets, highways, and bike trails, existence of high water tables, unusual upstream or downstream flow conditions, and the presence of unusual concentrations of pollutants. More recent handbooks prepared for other agencies (APWA Task Force 1993, USEPA 1993) summarize management practices which could be considered as alternatives to TRPA BMPs in some situations.

The BMP Handbook also specifies (page 5) that:

*“the use of a practice not contained in the Handbook should be demonstrated to the satisfaction of the permit-issuing authority to be equal or better in achieving the runoff quality guidelines than the use of methods or practices presented herein. Since no one BMP is 100 percent effective, usually more than one practice must be applied to the problem. Selection of combinations of practices must be based upon analysis of specific site conditions.”*

One very important BMP which both the Regional Board and TRPA require to be implemented is the regional grading deadline. Grading, filling, and clearing of vegetation which disturbs soil, and other disturbances of soil are prohibited during inclement weather and for the resulting period of time when the

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site is covered with snow or in a saturated, muddy or unstable condition. Special regulations and construction techniques will apply to construction activities occurring between October 15 and May 1. All project sites must be adequately winterized by October 15 as a condition for continued work on the site. Exceptions will be permitted in emergency situations where grading is necessary for reasons of public safety or erosion control (208 Plan, Vol. I, page 125).

The BMP Handbook also contains the regional stormwater runoff effluent limitations (Table 5.6-1) and specifies the 20-year, 1-hour design storm for stormwater control facilities (see the section of this Chapter on stormwater problems).

The Preface to TRPA's BMP Handbook indicates that it is meant to be used in conjunction with other portions of the 208 Plan and with TRPA's Code of Ordinances (TRPA 1987). Applicable ordinances include Chapter 25 on general installation of BMPs, Chapter 54 on standards and provisions for installation of shorezone BMPs, Chapter 64 on grading, Chapter 65 on vegetation protection during construction, Chapter 71 on timber harvest activities, Chapter 73 on livestock grazing, Chapter 78 on wildlife habitat protection, and Chapter 79 on fish habitat protection.

Monitoring data for remedial erosion and drainage control projects, and several ongoing grant-funded special studies of BMP effectiveness in the Lake Tahoe Basin, will allow better evaluation of BMPs in the future, and may indicate the need for more revisions in the current Handbook. TRPA has made a commitment to submit changes or additions to the BMP Handbook to the States and (the USEPA) for certification and approval as 208 Plan amendments, except for minor editorial revisions, updates, and additional diagrams and illustrations.

The Lahontan Regional Board requires the use of BMPs in its waste discharge permits for new Tahoe Basin projects, and may issue waste discharge permits to require the "retrofit" of BMPs to existing developed or disturbed sites which are causing water quality problems. Retrofit is also addressed in the areawide municipal stormwater NPDES permits (see the discussions of stormwater permits and "offset" programs later in this Chapter). The Regional Board prefers that detailed, design-level mitigation

proposals, including proposed BMPs, be submitted as early as possible in the review process for waste discharge permits.

Under TRPA's Regional and 208 Plans, all persons who own land, and all public agencies which manage public land, are required to install and maintain BMPs. The 208 Plan requires that TRPA permits for new projects which modify structures or establish land coverage shall require application of BMPs to the area affected by the project. As part of its permitting process, TRPA also requires the preparation of a plan and schedule for retrofit of BMPs to the remainder of the parcel. The amount of retrofit required at the time of project approval is based on the cost and nature of the project (208 Plan Vol. I, pages 110-111 and 228).

BMPs for specific types of water quality problems (e.g., problems associated with livestock grazing) are discussed in greater detail in separate sections of this Chapter, below.

## 5.4 LAND CAPABILITY AND COVERAGE LIMITATIONS

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In 1980, the State Board determined that limits on land disturbance and impervious surface coverage are necessary to prevent further increases in nutrient loading to Lake Tahoe from erosion and stormwater runoff. These limits are implemented largely through the land capability system and associated land use restrictions and discharge prohibitions. The Tahoe Regional Planning Agency implements a complex set of land coverage rules through the 208 Plan and its regional plan ordinances (TRPA 1987).

A system developed by the USFS in 1971, in cooperation with TRPA, provides a relative quantification of tolerance of land in the Lake Tahoe Basin to human disturbance (Bailey 1974). The Lake Tahoe Basin land capability system should not be confused with the U.S. Department of Agriculture system used to classify the suitability of agricultural lands for growing crops. It should also not be confused with the more recent USFS "Cumulative Watershed Effects" methodology (USFS 1988), which provides a different way to assess the sensitivity of watersheds to disturbance (see the discussion of ski areas later in this Chapter).

The land coverage rules summarized in this section are implemented through land use permits issued by TRPA and local governments, and may be implemented through waste discharge permits issued by the Regional Board.

### Land Capability

Factors evaluated in determining land capability classification include geomorphology, hazards from floods, high water tables, poorly drained soils, landslides, fragile flora and fauna, soil erodibility, and slope steepness. All of these factors affect sediment generation from an area following disturbance. The criteria used to assign lands to different land capability classes are shown in Table 5.4-1. The 208 Plan (Vol. I) contains a more detailed discussion of Tahoe Basin soils and geomorphology.

### ***Verification of Land Capability Classifications***

TRPA has adopted land capability maps as part of its regional land use plan (TRPA 1987). The U.S. Soil Conservation Service soils maps which form the basis of the land capability maps do not have sufficient resolution to identify soils on parcels which are typically 1/3 acre or less (208 Plan, Vol. I, page 5). Field verification is necessary to determine the true land capability classification of individual parcels or project areas. In its field surveys of more than 12,000 vacant single family residential parcels to assign scores under the Individual Parcel Evaluation System (IPES, discussed below), TRPA has also determined their Bailey land capability classifications. The Bailey land capability system is used for other types of development, and verification of onsite land capability classification under the is done on a project-by-project basis.

TRPA's regional land use plan establishes procedures for "land capability challenges," under which a landowner who believes that the capability of his parcel has been wrongly mapped or field-verified can appeal the classification to TRPA. The TRPA Governing Body may, after reviewing information provided by the landowner's and TRPA's technical consultants, decide to change the land capability classification of the parcel. In some cases, land capability challenges for larger areas may result in amendments to the land capability maps.

While California's water quality control programs include discharge prohibitions related to the land capability system, the State and Regional Boards have not formally adopted TRPA's land capability maps as part of their State water quality plans. Regional Board staff generally accept TRPA's use of these maps and its field verifications of land capability classification, rather than taking the time to do independent field verifications. However, if a technical disagreement occurs, the Regional Board may evaluate the site-specific data independently against the criteria of the Bailey system.

### ***"Man-Modified" Determinations***

The 1980 *Lake Tahoe Basin Water Quality Plan* included the concepts that some Stream Environment Zones (SEZs) might have been so altered by human activities that they would no longer function as SEZs, and that under certain circumstances such SEZs could be assigned another land capability classification and allowable impervious surface coverage for development. The Regional



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Board reclassified the Tahoe Keys subdivision and some nearby properties under these criteria. TRPA also developed “man-modified SEZ” reclassification procedures. In its 1987 land use plan and 1988 208 Plan, TRPA extended the “man-modified” concept to allow reclassification of the land capability of any parcel which has been so changed by human activities that it now exhibits the characteristics of another class, if certain findings can be made. Thus an originally steep Class 2 parcel which had been disturbed by quarrying might be reclassified to Class 6 or 7. The major impact of such a reclassification would be to increase the allowable “base coverage” (see the discussion of land coverage rules, below).

The Lahontan Regional Board implements discharge prohibitions related to the land capability system and the protection of SEZs, which are similar to but separate from the land use prohibitions implemented by TRPA. (See the discussion of development restrictions later in this Chapter.) The Regional Board must therefore approve “man-modified” reclassifications separately from TRPA. Although TRPA may consider “man-modified” reclassifications as part of its land capability map amendment process, the Regional Board has historically considered them only in connection with discharge permits issued for specific project proposals.

TRPA’s process for “man-modified” reclassifications involves TRPA retention of a “team of experts” who “shall be recognized as possessing special qualifications to evaluate soils, landforms, hydrology, and other characteristics of land in the Tahoe Region.” The team may include a geomorphologist, soil scientist, geologist, and hydrologist. TRPA also considers data provided by the applicant’s consultants. TRPA’s “team of experts” prepares a technical report which addresses factors such as geomorphic characteristics, hydrology, soil characteristics, erosion hazard, and vegetation. The report must also identify the land capability characteristics resulting from the modification and the team’s opinion as to the land capability district generally exhibiting those characteristics (TRPA 1987, Ordinance Section 20.2). TRPA’s Governing Body evaluates this report and considers whether findings can be made to amend the land capability maps to reclassify the lands in question.

Regional Board staff will generally review “man-modified” reclassifications concurrently with, or following review by TRPA. The Regional Board will independently evaluate the technical information generated by TRPA’s “team of experts” and the applicant’s consultants, and TRPA’s interpretation of project compliance with its required findings. The proposed reclassification of a project site should be evaluated as part of the California Environmental Quality Act (CEQA) document for the project.

“Man-modified” reclassifications of land capability may be approved by the Regional Board only if all of the following findings can be made:

- If the land proposed for reclassification is mapped as a Stream Environment Zone, it was modified before June 11, 1971 (the date of adoption of the Regional Board’s prohibitions against discharge to 100-year flood plains and lands below the high water rim of Lake Tahoe and its tributaries). If the land proposed for reclassification is mapped as land capability 1a, 1c, 2, 3, 4, 5, 6, or 7, it was modified before February 10, 1972 (the effective date of TRPA’s first land use plan). Evidence of modification, such as historic aerial photographs, must be supplied by the applicant; and
- Further development or modification will not exacerbate the water quality-related problems resulting from the modification of the land and will not adversely impact sensitive lands (e.g., high erosion hazard lands or SEZs) adjacent to or nearby the man-modified area; and
- The land no longer exhibits the characteristics of land bearing the same, original land capability classification; and
- Restoration of the land to its original land capability is infeasible. (Factors to be used by the Regional Board in determining feasibility may include, but need not be limited to: the cost of restoration, the potential achievement of a more positive cost-benefit ratio by offsite restoration, environmental harm which could be caused by onsite restoration, interference by onsite restoration with an existing legal use, and whether or not the land is identified for restoration, e.g., in the 208 Plan SEZ Restoration Program.) and

## 5.4, Land Capability and Coverage Limitations

- Further development or modification of the reclassified site can be mitigated offsite; and
- Mitigation will be implemented to offset the losses in water quality protection caused by modification of the land and pertinent land capability district. This mitigation should be implemented both onsite and offsite, and should include a schedule of maintenance.

Separate procedures for “man-modified” reclassification of 100-year floodplains and shorezone areas by the Regional Board and TRPA are discussed in the sections of this Chapter on floodplain and shorezone protection.

### **Individual Parcel Evaluation System (IPES)**

The IPES is an alternative to the Bailey land capability system adopted as part of TRPA's 1987 regional land use plan, which ranks vacant single family parcels in relation to their potential to create water quality problems if developed. The IPES applies **only** to vacant single family residential parcels; the Bailey land capability system is used to evaluate modifications of already developed single family parcels and new or modified development of all other types.

TRPA has established an initial numerical score, the “IPES line” (725 out of a possible 1150 points), separating more sensitive from less sensitive parcels. Parcels with scores above the line may be built upon if the owner receives a development “allocation.” TRPA currently limits allocations for new single family homes to about 300 per year in the Lake Tahoe Basin as a whole, in order to phase development in relation to accomplishment of its mitigation programs for all of the environmental impacts of development, including water quality impacts. (See the discussions of offset programs and development restrictions later in this Chapter.) Local governments may distribute allocations on a first come-first serve basis or by some other process such as a random drawing. If the criteria discussed below are met, TRPA may consider allowing the “line” between buildable and unbuildable parcels to move downwards to allow development of more sensitive parcels. IPES rankings are not exactly equivalent to land capability classifications; some lots

mapped in land capability Classes 4-7 have received IPES scores below the line, and some land capability Class 3 lots have received IPES scores above the line.

Although the review of single family home projects in the Lake Tahoe Basin was delegated to TRPA in the 1989 amendments to the *Lake Tahoe Basin Water Quality Plan*, the State and Regional Boards have a continuing interest in the protection of Class 1-3 lands. See the section of this Chapter on development restrictions for discussion of the applicability of discharge prohibitions to development under the IPES.

The State Board's certification of the 208 Plan (Resolution 89-32) includes the condition that:

*“TRPA will notify the State Board 90 days in advance of a proposed change in the Individual Parcel Evaluation System (IPES) line. Upon notification of a proposed move in the IPES line, the State Board will assess the reasonableness of progress being made toward meeting the revised 208 Plan's Thresholds and interim targets and in accordance with its responsibilities as a certifying agency under Section 208 of the Clean Water Act, make a determination regarding continued State Board certification of the revised 208 Plan.”*

Technical details on procedures for establishing IPES scores and moving the IPES line are provided in TRPA's Ordinance Chapter 37. The following is a summary of information on the IPES from the 208 Plan (Vol. I, page 116).

The IPES score of a given parcel is established based on the following criteria: (1) relative erosion hazard, (2) runoff potential, (3) degree of difficulty to access the building site, (4) water influence areas, (5) condition of the watershed, (6) ability to revegetate, and (7) the need for water quality improvements in the vicinity of the parcel. A property owner may increase the rating of a parcel, to a limited and finite degree, by constructing offsite water quality improvements. TRPA must approve any such water quality improvement projects; a project must be located off-site, and must be completed prior to the construction of the single family dwelling.

IPES scores are determined by a TRPA “team of

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experts” who conduct field evaluations using a standardized approach. If part of the parcel is SEZ, the process includes consideration of the area of land outside the SEZ which is available for construction. Depending upon the size of the parcel, the IPES team or the property owner may select the best building site. Property owners may appeal a parcel's rating to an independent body of qualified experts not involved in the initial field evaluation of that parcel. These independent experts shall apply the IPES criteria, and their decision shall be final unless the property owner appeals to the TRPA Governing Board. The Board may change a rating only upon finding that the IPES criteria were not applied correctly. The 208 Plan includes procedures to adjust the IPES line if appeals result in significant increases in the number of parcels above the line in a given jurisdiction.

The numerical level defining the top rank for any jurisdiction (County or City) shall be lowered annually by the number of allocations utilized in that jurisdiction during the previous year provided that the following conditions are met:

- all parcels in the top rank are otherwise eligible for development under state water quality plans and other legal limitations, and
- a monitoring program for that jurisdiction is in place as set forth in the Monitoring and Evaluation Subelement of the TRPA Goals and Policies (TRPA 1987), and
- demonstrable progress is being made on the Capital Improvements Program for water quality within that jurisdiction, and
- there is a satisfactory rate of reduction in the inventory of vacant parcels, (the IPES line shall not move down in any jurisdiction unless the number of parcels below the line in that jurisdiction, compared to the number deemed sensitive on January 1, 1986, does not exceed 20 percent in El Dorado and Placer Counties, or 33 percent in Washoe and Douglas Counties), and
- the level of compliance with conditions of project approvals within that jurisdiction is satisfactory.

With respect to the requirement that a monitoring

program shall be in place in a given jurisdiction, TRPA will monitor stream flows and concentrations of sediment and nutrients in representative tributaries to determine annual pollutant loads. This information will provide a basis for evaluating the relative health of the watershed within which development is contemplated and progress toward meeting environmental threshold carrying capacity standards.

The 208 Plan, as amended, requires that this monitoring program shall be in place in a local jurisdiction, and shall characterize water quality conditions, before the IPES line is lowered. The term “in place” means that a TRPA-approved monitoring system, with established procedures and responsibilities, is physically located on the selected tributaries, and samples have been collected and analyzed for the previous water year. The monitoring program, to be effective, should remain in place on a continuing and long- term basis. TRPA intends to collect, on a long-term basis pursuant to stringent QA/QC [quality assurance/quality control] procedures, improved tributary water quality data which will be used to better assess average and existing conditions and to understand water quality trends and compliance with state and federal water quality standards.

The location of IPES monitoring program sampling sites, the frequency of sampling, and financial responsibilities will be set forth in TRPA's Monitoring Program, based on the recommendations of the TRPA Monitoring Committee (see the general discussion of monitoring at the end of this Chapter). The objectives of the IPES monitoring program are to:

- (1) Characterize the water quality of streams draining affected residential areas in relationship to the overall water quality observed in the watershed,
- (2) Identify short-term changes in water quality from affected residential areas, and
- (3) Ensure that TRPA and state water quality standards are being attained and maintained.

The IPES monitoring program will include QA/QC procedures to ensure that the data accurately represent the actual water quality conditions.

## 5.4, Land Capability and Coverage Limitations

Monitoring will normally occur not only at the mouths of streams, but also at locations in closer proximity to residential subdivisions. While the stream mouth monitoring will generally cover the entire year, monitoring at other locations higher in the watershed will be geared toward the spring snowmelt period and the fall storm season to contain costs. In addition to the monitoring stations established at the time of 208 Plan adoption in 1988, TRPA estimates that 30 to 40 additional IPES monitoring stations will be required throughout its jurisdiction (208 Plan, Vol. I, page 119).

To determine that demonstrable progress is being made on the Capital Improvements Program (CIP) within a given jurisdiction, TRPA will consider progress under both the CIP and the SEZ Restoration Programs (208 Plan Volumes III and IV). TRPA has established benchmarks against which the progress can be evaluated (see the discussion of compliance schedules earlier in this Chapter). TRPA will review the progress of a given jurisdiction over a three-year period covering the previous year, the current year, and the upcoming year. For the demonstrable progress criteria to be met, TRPA must make one of the following findings: (1) funding is committed and there is a strong likelihood that construction will commence on one or more high priority watershed improvement projects in the current or upcoming year, and construction of one or more high priority projects has taken place in the previous or current year, or (2) the performance of the local jurisdiction on implementation of SEZ restoration and capital improvement projects is consistent with progress necessary to meet the established benchmarks. In this context, the term "high priority project" means a project with a substantial water quality benefit.

To determine whether the level of compliance in a jurisdiction is satisfactory, TRPA will evaluate:

1. The percentage of projects which commenced construction three or more years earlier but which have not had their securities returned for water quality related practices (TRPA collects securities for projects which it permits in order to ensure implementation of conditions of approval);
2. The number of projects which are behind schedules in project approvals for BMP retrofit;
3. The number of projects which required TRPA issuance of cease and desist orders for failure to observe conditions of approval within the previous fiscal year, as compared to the number of projects inspected, and
4. The number of projects on which violations remain unresolved, compared to the number resolved.

For TRPA to approve a project under IPES, the parcel must be served by a paved road, water service, sewer service, and electric utility. However, Chapter 27 of the TRPA Code of Ordinances sets forth provisions for waiver of the paved road requirement.

TRPA has assigned IPES scores to most vacant single family parcels within its jurisdiction; some of these scores are still being appealed. Following adoption of the 208 Plan, TRPA began discussion on whether conditions for movement of the IPES line had been satisfied in Douglas County, Nevada. The discussion group, which included the Regional Board's Executive Officer, developed more detailed performance criteria for evaluation of the conditions. No movement of the IPES line has yet been approved by TRPA in California.

Regional Board staff should continue to participate in TRPA-sponsored discussions, and to review written TRPA proposals, regarding any changes in the IPES criteria or movement of the IPES line. If and when movement of the line is proposed in California, Regional Board staff should independently review the proposal and advise the Regional Board and State Board staff regarding possible recommendations to the State Board on reconsideration of certification of the 208 Plan, pursuant to State Board Resolution 89-32.

### Coverage Limitations

Projects permitted by the Regional Board and TRPA must comply with the limitations on land coverage outlined below. In amending the *Lake Tahoe Basin Water Quality Plan* in 1989, the State Board

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endorsed the following land coverage rules from Volume I of the 208 Plan. TRPA's Code of Ordinances, Chapter 20 (TRPA 1987) provides more detailed information on coverage rules and calculations affecting specific circumstances.

### **Base Coverage Limits**

Each land capability class is assigned a single numerical value representing the percentage of the land surface which may be covered with impervious surface without substantial damage to the land. These coverages are listed in Table 5.4-2. (Note that although the original Bailey land capability system assigned 1% coverage to class 1b, or Stream Environment Zone (SEZ) lands, **no** new coverage or permanent disturbance is currently permitted in SEZs unless specific exemption findings can be made; see the "Development Restrictions" section of this Chapter). The land coverage rules allow transfer of the assigned 1% coverage for use out of the SEZ under some circumstances. The land capability system also specifies that high erosion hazard lands in capability classes 1 and 2 are not suited to urbanization and should be left in their natural state.

Before 1980, most of the development in the Lake Tahoe Basin did not comply with the land capability system. Most of the subdivisions in the Basin were built before regional planning agencies adopted ordinances implementing the land capability system. This lack of conformance to land capability has contributed significantly to water quality problems. Modeling of 19 watersheds by State Board staff in 1980 showed a high correlation among sediment yield, land capability, and degree of disturbance. In 1980, the State Water Resources Control Board adopted a prohibition against discharges or threatened discharges attributable to new development which is not in compliance with the land capability system.

In 1982, TRPA adopted an "environmental threshold carrying capacity" management standard for soil conservation which provides that:

*"Impervious surface coverage shall comply with the Land Capability Classification of the Lake Tahoe Basin, California-Nevada, A Guide for Planning (Bailey 1974)."*

The 1987 TRPA regional land use plan and the 1988 208 Plan set forth a complex set of rules for application of the land capability system to determine allowable impervious surface coverage for new and existing development. The 1987 TRPA Regional Plan assigns coverage to vacant single family residential lots according to their numerical scores under an Individual Parcel Evaluation System (IPES). The TRPA Regional Plan also assigns an allowable "base coverage," reflecting the Bailey limits or the IPES criteria, to each commercial, tourist, recreational, or residential parcel, and allows coverage exceeding land capability system limits on some parcels in exchange for the retirement or restoration of coverage elsewhere in the same "Hydrologically Related Area" (Figure 5.4-1). TRPA considers the implementation of these Regional Plan provisions to be in conformance, on a regionwide basis, with the Bailey land capability standard.

The 208 Plan (Vol. I, page 121) provides that allowed "base coverage" for all new projects and activities shall be calculated by applying the Bailey coefficients to the applicable area within the parcel boundary, or:

- for subdivisions previously approved by TRPA in conformance with the Bailey coefficients, coverage assigned to individual lots shall be the allowed base coverage,
- for (previously approved) planned unit developments not in conformance with the Bailey coefficients, the coefficients shall apply to the entire project area minus public rights-of-way, and the allowed base coverage shall be apportioned to individual lots and common area facilities,
- for parcels evaluated under the IPES, the allowable base land coverage shall be a function of the parcel's combined score for relative erosion hazard and runoff potential, as correlated with the Bailey coefficients and applied to the evaluated area. Figure 5.4-2 is a graph showing allowable coverage in relation to IPES scores.

The allowed base coverage may be increased by transfer of land coverage within hydrologically related areas (Figure 5.4-1) up to the limits set forth in Table 5.4-3. Special provisions for additional coverage, such as for exceptionally long driveways and

## 5.4, Land Capability and Coverage Limitations

handicapped access, may also be allowed by TRPA ordinance.

In addition to the limitations on land coverage above, the 208 Plan (Vol. I, page 121) provides that no new land coverage or other permanent disturbance shall be allowed in land capability districts 1, 2, or 3, except as follows:

- For single-family dwellings reviewed and approved pursuant to the IPES
- For public outdoor recreation facilities if certain findings can be made
- For public service facilities if certain findings can be made.

TRPA's exemption findings for public outdoor recreation and public service projects on Class 1-3 lands are similar to those required for SEZs. TRPA requires the proponents of such projects to fully restore Class 1-3 lands in an amount 1.5 times the area disturbed or developed beyond that permitted in the Bailey coefficients. The 1.5:1 restoration requirement can be accomplished onsite or offsite, and is in lieu of coverage transfer or excess coverage mitigation provisions elsewhere in TRPA's Regional Plan. Onsite mitigation in the form of implementation of Best Management Practices is still required. (See the section on "Development Restrictions" below for a more detailed discussion of required Regional Board findings in connection with discharge prohibitions related to disturbance of high erosion hazard lands.)

### ***Excess Coverage Mitigation***

As noted above, existing impervious surface coverage in the Lake Tahoe Basin far exceeds allowable coverage in most developed areas, particularly in SEZs. TRPA has adopted an excess coverage mitigation program, which is described in the 208 Plan (Vol. I, pages 111-112) and summarized below. The Regional Board generally relies on TRPA to implement this program. If the Regional Board finds that TRPA is not providing for excess coverage mitigation according to the criteria below, the Board reserves the right to require such mitigation in waste discharge permits. Existing coverage in excess of the land capability system

limits which has been fully mitigated, or which is exempt according to the criteria below, is not considered to be in violation of the Regional Board discharge prohibitions related to land capability (see the section of this Chapter on development restrictions).

Where rehabilitation or modification projects are approved on parcels with existing coverage in excess of the Bailey coefficients ("excess coverage"), a land coverage mitigation program shall provide for the reduction of coverage in an amount proportional to the cost of the project and the extent of excess coverage. To accomplish these reductions, property owners may (1) reduce coverage onsite; (2) reduce coverage offsite within the hydrologically related area (Figure 5.4-1); (3) in lieu of coverage reduction, pay an excess coverage mitigation fee to a land bank established to accomplish coverage reductions; (4) consolidate lots or adjust lot lines; or (5) any combination of the above. These programs are expected to achieve significant reductions in existing coverage. (Other programs such as the coverage transfer system discussed below, land acquisition and restoration programs by public agencies, and the bonus incentive program in TRPA's Ordinance Chapter 34 will also help to reduce excess coverage.)

Certain types of projects are exempt from excess coverage mitigation requirements, including: projects on parcels where the coverage has already been mitigated; repair and reconstruction of buildings damaged by fire or other calamity; installation of erosion control facilities; restoration of disturbed areas; SEZ restoration; underground storage tank removal, replacement, or maintenance; hazardous waste spill control or prevention facilities; sewage pumpout facilities; and repairs to linear public facilities. (The TRPA Regional Plan defines "linear public facilities" to include pipelines and power transmission facilities, transmission and receiving facilities, transportation routes, and transit stations and terminals.)

TRPA sets excess coverage mitigation fees according to guidelines in its regional land use plan (TRPA 1987). The fee schedule must provide a reasonable level of funding for the land bank, must not unduly restrict or deter property owners from

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undertaking rehabilitation projects, and must carry out an effective coverage reduction program.

### ***Coverage Transfer***

Within limits, impervious surface coverage for a specific project may be increased beyond the base coverage allowance through transfer of existing or potential coverage from another parcel. Maximum allowable coverage with transfer is summarized for various types of development in Table 5.4-3. The Regional Board generally relies on TRPA to implement the coverage transfer program. If the Regional Board finds that TRPA is not following the procedures described below, the Board reserves the right to require compliance with these criteria in waste discharge permits.

Land coverage may be transferred within hydrologically related areas (Figure 5.4-1). The intent of the coverage transfer provisions is to allow greater flexibility in the placement of land coverage within hydrologically related areas, using land banks, lot consolidations, land coverage restoration, and transfers. The coverage transfer provisions allow for coverage in excess of base coverage to be permitted and still be consistent with Regional Board discharge prohibitions related to land capability and with TRPA's environmental threshold standards (see the section of this Chapter on development restrictions).

Coverage transfers for commercial and tourist accommodations projects shall be existing hard coverage (i.e., man-made structures) except where TRPA finds that there is an inadequate supply at a reasonable cost within the hydrologically-related area. In such a case, TRPA may increase the coverage supply in this order of priority: (1) by allowing transfer of existing soft coverage, i.e., compacted areas without structures, (2) by allowing transfer of potential coverage, i.e. base allowed coverage, and (3) by redefining the hydrologic boundaries within which transfers can occur. (Regional Board staff should review and evaluate the potential water quality impacts of any TRPA proposals to increase the coverage supply; the Regional Board may wish to make formal recommendations to TRPA regarding such proposals.)

Coverage transfers for residential, outdoor recreation, public service, regional public facility and public

health and safety projects may utilize either existing coverage or disturbance or potential coverage. Transfer for linear public facility projects shall have the option of transferring existing hard or soft coverage.

The 208 Plan (Vol. I, page 127) directs that a land coverage banking system be established to facilitate the elimination of excess land coverage and to provide transfer mechanisms. As of 1993, the California Tahoe Conservancy served as a land bank on the California side of the Tahoe Basin; and TRPA was seeking establishment of a Nevada-side land bank. Private coverage transactions are also allowed in both states.

Under the 208 Plan, coverage transfers are subject to the following qualifications and constraints:

- coverage transfers shall be at a ratio of 1:1 or greater, and
- coverage transferred for a single family house shall be from a parcel equal to, or more environmentally sensitive than, the receiving parcel, and
- in the case of parcels containing an SEZ, the amount of coverage attributable to the SEZ portion may be transferred to the non-SEZ portion or may be utilized in the SEZ pursuant to the access provisions of the SEZ policies.

In connection with a transfer of land coverage, the transferor lot shall be appropriately restricted and restored to a natural or near natural state. All transfers must be approved by the affected local government jurisdictions.

TRPA cannot approve coverage transfers into community plan areas until it adopts community plans which must include schedules for implementation of remedial water quality projects that achieve applicable goals and water quality standards (208 Plan, Vol. VI, page 51).

Transfers of soft coverage (denuded and compacted areas without structures) are allowed only where the soft coverage was established legally. Thus transfer of soft coverage does not constitute a disincentive to rehabilitate disturbed areas, since legally established

soft coverage can, and should be legally paved. To have been legally established, soft coverage must be established prior to the adoption of TRPA's first regional land use plan in 1972, and compacted such that 75% of normal precipitation runs off the surface. (208 Plan, Vol. VI, page 53).

The following additional criteria should be used to verify the existence of legal soft coverage:

- The site should have been in continuous use since 1972.
- In addition to the use of historical aerial photographs, a site inspection should be done to verify existing conditions, including the rate of infiltration.
- The disturbed area should be associated with a legally established land use (e.g., an unpaved driveway for an existing house, or the shoulder of an existing road).

Coverage transfers may occur in association with other types of transfer of development rights (see the discussion below).

Occasionally TRPA encounters a parcel which is otherwise eligible for a permit for a single family house, but on which the building site with the least impact on the land is far from the street. In return for sacrificing up to 400 square feet of otherwise available land coverage, and upon a finding that the direct result of the increased coverage is to locate the house on the site with the least impact on the land, TRPA will allow extra land coverage by transfer (208 Plan, Vol. VI, page 105).

New linear public facilities, public health and safety facilities, and access for the handicapped may utilize coverage transfer programs to achieve coverage which is the minimum needed to achieve their public purpose. Repairs to linear public facilities are exempt from excess coverage mitigation requirements. Linear public facilities which create additional land coverage must offset the water quality impacts of that additional coverage, although impervious coverage permitted as a result of transfer of coverage is exempt from water quality mitigation fee requirements (see also the sections of this Chapter

on roads and rights-of-way, and on development restrictions).

### ***Coverage Relocation***

In addition to transfer of coverage between parcels, existing coverage may be relocated on the same parcel or project area if the following findings can be made:

- The relocation is to an equal or superior portion of the parcel or project area, as determined by reference to the following factors:
  - (a) Whether the area of relocation already has been disturbed
  - (b) The slope of and natural vegetation on the area of relocation
  - (c) The fragility of the soil on the area of relocation
  - (d) Whether the area of relocation appropriately fits the scheme of use of the property
  - (e) The relocation does not further encroach into a Stream Environment Zone, backshore, or the setbacks established in TRPA's Code of Ordinances for protection of SEZs or backshore
  - (f) The project otherwise complies with the land coverage mitigation program set forth in TRPA's Ordinance Section 20.5, and
- The area from which the land coverage was removed is restored in accordance with TRPA's Ordinance Section 20.4.C., and
- The relocation is not to Land Capability Districts 1a, 1b, 1c, 2 or 3, from any higher numbered land capability district, and
- If the relocation is from one portion of a SEZ to another portion, there is a net environmental benefit to the SEZ. Net environmental benefit to the SEZ is defined as an improvement to the functioning of the SEZ and includes, but is not limited to:



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- (a) Relocation of coverage from a more disturbed area or to an area further away from the stream channel
- (b) Retirement of land coverage in the affected SEZ in the amount of 1.5:1 of the amount of land coverage being relocated within a SEZ, or
- (c) For projects involving the relocation of more than 1000 square feet of land coverage within a SEZ, a finding, based on a report prepared by a qualified professional, that the relocation will improve the functioning of the SEZ and will not negatively affect the quality of existing habitats.

The Regional Board generally relies on TRPA to ensure that coverage relocation complies with the criteria above. If the Regional Board finds that TRPA is not fully implementing these criteria, the Board reserves the right to review projects involving relocation of coverage in accordance with the language included in this Basin Plan. The Regional Board may also determine that site specific or project-specific water quality impacts or issues warrant its review of coverage relocation separately from TRPA. Details of the types of projects to be reviewed by the Regional Board will be worked out through an implementation agreement with TRPA.

**Table 5.4-1**  
**CRITERIA FOR ASSIGNMENT OF CAPABILITY CLASSIFICATION**  
**TO LAKE TAHOE BASIN LANDS**

Capability Levels	Tolerance for Use	Slope Percent <sup>1</sup>	Relative Erosion Potential	Runoff Potential	Disturbance Hazards
7	Most	0-5	Slight	Low to Moderately Low	Low Hazard Lands
6		0-16	Slight	Low to Moderately Low	
5		0-16	Slight	Moderately High to High	
4	Least	9-30	Moderate	Low to Moderately Low	Moderate Hazard Lands
3		9-30	Moderate	Moderately High to High	
2		30-50	High	Low to Moderately Low	High Hazard Lands
1a		30+	High	Moderately High to High	
1b		Poor Natural Drainage Fragile Flora and Fauna <sup>2</sup>			
1c					

<sup>1</sup> Most slopes occur within this range. There are however, many areas that fall outside the range given.

<sup>2</sup> Areas dominated by rocky and stony land.

**Table 5.4-2**  
**ALLOWABLE COVERAGE ON DIFFERENT**  
**CAPABILITY CLASSES**

Capability Class	Erosion Hazard	Allowable Impervious Surface Coverage (%)
7	Low	30
6		30
5		25
4	Moderate	20
3		5
2	High	1
1		1

**Table 5.4-3**  
**LAND COVERAGE TRANSFER LIMITS**

Category	Maximum Allowed Land Coverage	
Single Family Residential	The maximum land coverage allowed (base plus transfer) on a parcel through a transfer program shall be:	
	Parcel Size	Land Coverage
	0 - 4,000	base land coverage only
	4,001 - 9,000	1,800 square feet.
	9,001 - 14,000	20%
	14,001 - 16,000	2,900 sq. ft.
	16,001 - 20,000	3,000 sq. ft.
	20,001 - 25,000	3,100 sq. ft.
	25,001 - 30,000	3,200 sq. ft.
	30,001 - 40,000	3,300 sq. ft.
	40,001 - 50,000	3,400 sq. ft.
	50,001 - 70,000	3,500 sq. ft.
	70,001 - 90,000	3,600 sq. ft.
	90,001 - 120,000	3,700 sq. ft.
	120,001 - 150,000	3,800 sq. ft.
	150,001 - 200,000	3,900 sq. ft.
	200,001 - 400,000	4,000 sq. ft.
Single Family Residential in Planned Unit Developments	The maximum coverage allowed (base plus transfer) shall be up to 100 percent of the proposed building envelope but not more than 2,500 sq. ft. Lots in subdivisions with TRPA-approved transfer programs may be permitted with the coverage specified by that approval.	
Commercial Facilities in an Approved Community Plan	The maximum coverage allowed (base plus transfer) on an existing undeveloped parcel shall be 70% of the land in capability districts 4, 5, 6 and 7. For existing developed parcels, the maximum is 50 percent. Coverage transfers to increase base coverage up to 50% shall be at 1:1. Coverage transfers to increase coverage above 50% shall be at gradually increasing ratios, up to a maximum of 2:1.	
Tourist, Multi-Residential, Public Service, Recreation in an Approved Community Plan.	The maximum coverage (base plus transfer) shall be 50% of the land in capability district 4, 5, 6 and 7. Coverage transfer ratios to increase coverage to 50% shall be at 1:1.	
Other Multi-Residential	The maximum coverage (base plus transfer) shall be as set forth under Single Family Residential, above.	
Linear Public Facilities and Public Health and Safety Facilities	The maximum coverage (base plus transfer) shall be the minimum coverage needed to achieve their public purpose.	
Public Service Facilities Not in a Community Plan Area	The maximum coverage (base plus transfer) shall be 50 percent, provided TRPA finds there is a demonstrated need and requirement to locate the facility outside a community plan area, and there is no feasible alternative which would reduce land coverage.	

Source: TRPA (1987)Regional Plan, Goals and Policies, p. II-14, 15.

## 5.5 REMEDIAL PROGRAMS AND OFFSET

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While restrictions on new development in the Lake Tahoe Basin (see the “Development Restrictions” section of this Chapter) will prevent or mitigate new adverse water quality impacts from such development, the water quality impacts of current watershed disturbance will continue to be felt for years to come unless remedial projects are implemented to offset their impacts. In 1980, the State Board adopted prohibitions against discharges or threatened discharges from new development which is not offset by remedial work, and directed the Lahontan Regional Board to adopt an offset policy or approve such a policy if adopted by another agency.

The 1980 *Lake Tahoe Basin Water Quality Plan* included a priority list of remedial erosion control projects, which was subsequently replaced by the TRPA “Capital Improvements Program” priority list (208 Plan, Vol. IV). The 1988 revisions to the 208 Plan also added a remedial Stream Environment Zone Restoration Program (208 Plan, Vol. III, discussed in the section of this Chapter on SEZ protection). A variety of other TRPA programs function to offset the impacts of past development, including excess coverage mitigation, transfer of development rights, and requirements for remedial work as a condition of approval of permits for new or remodeled development. More information on the rationale for current remedial project priorities is available in the *Lake Tahoe Basin Water Quality Plan* (as amended through 1989) and the 208 Plan.

### **Offset Policy**

The 1980 *Lake Tahoe Basin Water Quality Plan* called for phasing of new development in accordance with the accomplishment of remedial erosion control work in order to offset the adverse impacts of previous development. The plan directed the Lahontan Regional Board to review progress toward the adoption of an offset policy by regional land use agencies, and to adopt its own policy if necessary. The plan set forth specific criteria for an offset policy, related to its priority list for public remedial projects and to payment of fees or performance of remedial work by private land owners.

In 1982, the Regional Board approved the Tahoe Regional Planning Agency's water quality mitigation fee system as an offset policy. (See Resolution 82-4 in Appendix B). This fee system has since been revised. This Basin Plan considers the entire TRPA offset program described below to fulfill the 1980 direction for an offset policy. Substantial modifications to this offset program are subject to Regional Board review.

The current 208 Plan and TRPA regional land use plan provide for offset and for phasing of development in relation to offset, in several ways:

- Chapter 82 of the TRPA Code of Ordinances requires that “all projects and activities which result in the creation of additional impervious surface coverage shall offset 150 percent of the potential water quality impacts of the project” through performance of offsite water quality control projects and/or payment of water quality mitigation fees. Exemptions from this requirement are provided under limited circumstances.
- Chapter 20 of the TRPA Code of Ordinances includes an excess coverage mitigation program to reduce the impacts of existing excess land coverage by requiring onsite or offsite retirement or restoration of coverage in connection with project approvals on such sites.
- Development beyond the limits established in the 1987 Regional Plan litigation settlement will require findings regarding progress toward the attainment of environmental standards, which will include evaluation of the adequacy of remedial work.
- Lowering the Individual Parcel Evaluation System line to permit single family home development on more sensitive parcels will also require findings regarding progress on remedial projects.
- The TRPA plans provide incentives, such as additional building height, or a limited increase in the IPES score, for the performance of additional remedial work by landowners.
- TRPA requires retrofit of BMPs to all existing development over the 20-year lifetime of the 208 Plan, and enforces this requirement primarily through its permitting process for remodeling projects. See the discussion of the Regional Board's BMP retrofit program, below.

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### ***Remedial Projects***

The remedial erosion and urban runoff control projects implemented in the Lake Tahoe Basin are large scale measures to control runoff and erosion from past development, especially street and highway construction. These projects involve source controls for erosion and surface runoff problems on public lands, and include implementation of BMPs.

The 208 Plan relies heavily upon the implementation of watershed improvements to reduce sediment and nutrient loads from the watershed of Lake Tahoe and to improve water quality in the region. Because it involves projects affecting public rights-of-way, the Capital Improvements Program (CIP) is discussed in greater detail in the section of this Chapter on roads and rights-of-way. The SEZ Restoration Program is discussed in the section on Stream Environment Zones. The cost of these improvements, which are described in Volumes III and IV of the plan, is high (over \$300 million in 1988 dollars). To achieve the most cost effective and timely improvements in water quality, it is necessary to set priorities among the many watershed improvement projects.

The CIP attaches a high priority for erosion and runoff control to projects which affect SEZs, particularly wetland and riparian areas; which reduce or repair disturbance of seasonally-saturated variable source areas; and which attempt to restore a more natural hydrologic response in the watershed by infiltrating runoff and reducing drainage density, especially in areas near tributary streams. Full program implementation can only be accomplished through effective interagency communications, cooperation, and flexibility. TRPA will work with the various implementation agencies to incorporate the 208 priority guidance into their long-range programs and to evaluate their programs at regular five-year intervals.

The U.S. Forest Service implements remedial erosion control and SEZ restoration projects on National Forest lands in the Lake Tahoe Basin as part of its ongoing watershed restoration program.

The California Tahoe Conservancy provides grant funding for remedial projects carried out by other agencies, and implements remedial projects on some of the lands which it has acquired (see the

discussion of land acquisition in the section of this Chapter on development restrictions).

Local governments will have incentives to carry out remedial projects in that future development in their jurisdictions will be phased depending upon progress under the CIP.

### ***BMP Retrofit***

The retrofit of BMPs is mandatory for all existing development in the Lake Tahoe Basin. Retrofit of BMPs to existing facilities is addressed under municipal and industrial stormwater NPDES permits (see the discussions of these permits in the sections of this Chapter and Chapter 4 on stormwater). The Regional Board may also require BMP retrofit through waste discharge requirements, NPDES permits, and enforcement actions. The Board evaluates the need for retrofit based on factors contributing to a facility's threat to water quality, including proximity to surface water, depth to ground water, Bailey land capability classification, potential pollutants or nutrients used or stored on the site, and "housekeeping practices" for control of litter, liquid and solid wastes, and past spills. The number and severity of factors involved determine a facility's threat to water quality.

The Regional Board's strategy for obtaining retrofit of BMPs includes the following priority groups of facilities (industrial facilities regulated under the statewide industrial stormwater NPDES permit program are not included):

**Priority Group 1** includes facilities with the most significant potential for sediment, nutrient, or pollutant loadings to Lake Tahoe, such as large parking lots, commercial stables and grazing operations, automobile service stations and repair shops, and facilities where machinery or materials are stored or used outdoors (e.g., cement and asphalt plants).

**Priority Group 2** includes facilities such as mobile home parks, disposal areas for snow from roadways, and parking lots greater than 50 spaces, which have relatively lower potential for sediment, nutrient, or pollutant loading.

**Priority Group 3** includes facilities such as campgrounds, carpet and steam cleaner operations, and large turf areas, and pollutants such as greywater, pesticides, and fertilizer use in addition to the categories above.

Specific facilities within each category will be regulated based on threat to water quality from pollutant/nutrient loadings and water quality factors. The priority for a specific facility within Group 2 or 3 may change if a water quality problem is discovered.

Ongoing waste discharge requirements may be maintained for facilities which present an ongoing threat even after BMPs are installed (e.g., golf courses and marinas; see the separate discussions of these facilities later in this Chapter). Waste discharge requirements for facilities which no longer threaten water quality after the installation of BMPs may be rescinded.

### ***Excess Coverage Mitigation***

The 208 Plan (Vol. I, page 111) requires that, when projects are approved for modification or rehabilitation of facilities on parcels with existing coverage in excess of the Bailey coefficients ("excess coverage"), a land coverage mitigation program shall provide for the reduction of coverage in an amount proportional to the cost of the project and the extent of excess coverage. To accomplish these reductions, property owners may:

- reduce coverage onsite,
- reduce coverage offsite within the same hydrologically related area (Figure 5.4-1),
- in lieu of coverage reduction, pay an excess coverage mitigation fee to a land bank established to accomplish coverage reductions,
- consolidate lots or adjust lot lines, or
- implement any combination of the measures above.

These programs are expected to achieve significant reductions in existing coverage. TRPA's plans set forth procedures for establishing the excess coverage mitigation fee schedule, and require that it shall (1) provide a reasonable level of funding for the land

bank, (2) not unduly restrict or deter property owners from undertaking rehabilitation projects, and (3) carry out an effective coverage reduction program.

### ***Transfer of Development***

To provide both TRPA and property owners with more flexibility to plan new development and at the same time, mitigate existing land use and water quality problems, TRPA encourages consolidation of development through transfer of existing development, including a transfer of land coverage program (208 Plan, Vol. I, page 126).

**Transfers of residential development rights** are permitted from vacant parcels to parcels eligible for residential or multiresidential development. Each parcel is assigned one development right, which in conjunction with a residential allocation, is required by TRPA for construction of a residential unit. Multi-residential development thus requires the transfer of development rights unless bonus units are granted in relation to public benefits provided by the project, including the benefits from water quality improvements. Upon transfer of a development right, sensitive parcels are not eligible for future residential development. Nonsensitive parcels are restricted from residential development unless a development right transfer back to the parcel is permitted.

**Transfers of "units of use"** (tourist accommodation units, residential units, and commercial floor area) are also permitted when the structures on the donor sites are removed or modified to eliminate the transferred units. Bonus units may be granted for transferred tourist units, based on public benefits, including water quality benefits. Upon transfer of units of use, sensitive parcels are permanently restricted from receiving new development, and are restored and maintained in a natural state, insofar as is possible.

**Transfers of residential allocations** are permitted from parcels located on sensitive lands to more suitable parcels. (An allocation, in addition to a residential development right, is required before any person can commence construction of an additional residential unit, except for affordable housing units as defined in the TRPA Code. TRPA shall permit the transfer of allocations from parcels in SEZs, land capability districts 1, 2, and 3, lands determined to be sensitive under the IPES, or shorezone capability

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districts 1 through 4, to parcels outside these areas. When an allocation is transferred, the entire donor parcel shall be permanently retired, and the transfer shall be approved by the affected local government jurisdictions.

**Transfers of Land Coverage** are discussed earlier in this Chapter in the section on land capability and coverage limits.



## 5.6 STORMWATER PROBLEMS AND CONTROL MEASURES

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Surface runoff is the principal controllable source of pollutants affecting Lake Tahoe. Development of the watershed has greatly accelerated natural erosion rates and increased nutrient loading in stormwater. Disturbance of soils and vegetation, particularly in Stream Environment Zones, has reduced the natural treatment capacity for nutrients in stormwater. Impervious surfaces collect pollutants from vehicles and atmospheric sources and discharge them in stormwater. Infiltration of precipitation is greatly reduced; surface runoff dramatically increases, and downstream rill and gully erosion are increased. Stormwater from some land use types, such as golf courses and other areas of heavy fertilizer use, may be particularly rich in nutrients. The 208 Plan (Vol. 1, page 92) identifies stormwater problems associated with urban and roadside drainage systems, snow disposal and increased impervious surface coverage.

Chapter 4 of this Basin Plan includes a more general discussion of stormwater problems and regionwide control measures. Most of the control measures discussed in this Chapter (including limits on development of fragile lands and on total impervious surface coverage, remedial erosion control, excess coverage mitigation and SEZ restoration programs, fertilizer management, and requirements for use of BMPs for erosion and drainage control) are meant to prevent or mitigate stormwater impacts.

The 208 Plan (Vol. I, page 91) states that management practices to control elevated levels of runoff from existing development should be geared toward treatment of runoff waters through the use of natural and artificial wetlands as close to the source of the problem as possible. Management practices should also infiltrate runoff to negate the effects of increased impervious coverage and drainage density. Management practices should ensure that snow disposal does not harm water quality, and that snow removal from unpaved areas does not expose soils to runoff and further disturbance, contributing to sediment and nutrient loading to receiving waters. This section focuses on effluent limitations, stormwater permits and areawide stormwater treatment systems.

### ***Effluent Limitations***

In 1980, the State Board adopted an earlier version of the stormwater effluent limitations set forth in Table 5.6-1. The Regional Board uses these effluent limitations in discharge permits for stormwater. Effluent limitations for additional pollutants, especially for toxic substances, may be necessary to ensure compliance with receiving water standards. The “design storm” for stormwater control facilities in the Lake Tahoe Basin is the 20-year, 1-hour storm; however, containment of a storm of this size does not necessarily ensure compliance with effluent limitations or receiving water quality standards.

The 208 Plan incorporates the State Board's 1980 effluent limitations, and TRPA has adopted them as regional “environmental threshold carrying capacity standards” for ground water, with the addition of the following provision:

*“Where there is a direct and immediate hydraulic connection between ground and surface waters, discharges to groundwater shall meet the guidelines for surface discharges.”*

TRPA has also adopted the following environmental threshold standard related to surface runoff:

#### Numerical standard

Achieve a 90 percentile concentration value for dissolved inorganic nitrogen of 0.5 mg/l, for dissolved phosphorus of 0.1 mg/l, and for dissolved iron of 0.5 mg/l in surface runoff directly discharged to a surface water body in the Basin.

Achieve a 90 percentile concentration value for suspended sediment of 250 mg/l.

#### Management standard

Reduce total annual nutrient and suspended sediment loads as necessary to achieve loading thresholds for tributaries and littoral and pelagic Lake Tahoe.

(The latter standard refers to other TRPA environmental threshold standards which involve reductions in nutrient loading from all sources.)

Table 5.6-1 includes revisions of the 1980 limitations. The Lahontan Regional Board applies the numbers in Table 5.6-1 on a site- or project-specific basis in response to identified erosion or runoff problems. Monitoring through 1988 showed that urban runoff exceeds the limitations for discharge to surface

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waters in more than 90 percent of the samples taken (208 Vol. 1 page 262).

The effluent limitations at the top of Table 5.6-1 apply to stormwater discharges to surface waters, and generally to surface runoff leaving a specific project site. If surface runoff enters a project site from upgradient, its quality and volume may together with the quality and volume of runoff generated onsite, affect the quality of runoff leaving the site. Regional Board stormwater permits for sites where offsite stormwater enters the property will take these effects into consideration. In general, where the quality of runoff entering the site is worse than that of runoff generated on site, there should be no statistically significant increase (at a 90 percent confidence level) in pollutants in the water discharged from the site. If the quality of runoff entering the site is equal to or better than the quality of runoff generated on the site, stormwater exiting the site should be of the quality which would be expected if there were no onsite runoff (i.e., onsite stormwater should not degrade clean runoff flowing through the site).

The effluent limitations at the bottom of Table 5.6-1 apply to stormwater discharges to infiltration systems. Infiltration systems include, but are not limited to, trenches, dry wells, ponds, vaults, porous pavement and paving stones. Infiltration effectively filters out sediments and results in reductions in heavy metals, oil and grease, and nutrients bound to particulate matter. Dissolved nutrient concentrations can be reduced by incorporating vegetation and an organic soil layer into the infiltration system (e.g., grass-lined swales, vegetated ponds, etc.) Since runoff is treated by infiltration through vegetation and soil layers, the effluent limits are greater for discharges to infiltration systems. Locating infiltration systems in areas of high ground water may result in ground water contamination and reduced percolation rates. Therefore, discharges to infiltration systems located in areas where the separation between the highest anticipated ground water level and the bottom of the infiltration system is less than five (5) feet may be required to meet the effluent limits for stormwater discharges to surface waters.

### ***Stormwater Permits***

The Lahontan Regional Board regulates stormwater discharges in the Lake Tahoe Basin through waste

discharge requirements for individual dischargers, and through stormwater NPDES permits. As noted in elsewhere in this Chapter, the Regional Board has an active program to ensure the retrofit of BMPs to existing development in the Lake Tahoe Basin. This includes the retrofit of stormwater control measures. The regionwide stormwater NPDES permit program is summarized in Chapter 4; additional information is provided in the statewide BMP Handbooks for municipal, construction, and industrial stormwater NPDES permits (APWA Task Force, 1993).

In 1980, the State Board adopted a requirement that municipal and stormwater NPDES permits be issued for local governments on the California side of the Lake Tahoe Basin (and also recommended that such permits be issued on the Nevada side). This direction preceded the USEPA's development of nationwide regulations for stormwater NPDES permits, and the USEPA was reluctant for such permits to be issued at Lake Tahoe in the early 1980s. The Lahontan Regional Board adopted areawide stormwater waste discharge requirements for local governments (Placer and El Dorado Counties and the City of South Lake Tahoe) in 1984. Following the development of nationwide USEPA stormwater regulations, the Regional Board adopted municipal stormwater NPDES permits for these entities in 1992. (Although the permanent resident populations of these municipalities within the Lake Tahoe Basin are less than 100,000, too small to trigger the automatic requirement for municipal stormwater NPDES permits, the State has determined that stormwater from these areas is a significant contributor of pollutants to Lake Tahoe, and that such permits are necessary.)

Municipal NPDES permits require preparation of stormwater management programs, which must cover the topics summarized in Table 5.6-2. Municipal stormwater management programs must (1) address appropriate planning and construction procedures, (2) ensure BMP implementation, inspection and monitoring at construction sites, and (3) provide for education or training for construction site operators.

Coordination among municipal, industrial and construction stormwater permittees in the same geographic area is expected as part of the NPDES process. As noted in Chapter 4, NPDES permit conditions to control stormwater from state highways

## 5.6, Stormwater Problems and Control Measures

may be included in the municipal permit or in a separate permit issued to the highway authority. In 1993, the Regional Board has adopted a separate municipal stormwater NPDES permit for Caltrans to address discharges from California State highways within the Lake Tahoe Basin.

The municipal stormwater NPDES permits for the Lake Tahoe Basin will be important vehicles for ensuring implementation of the remedial Capital Improvements and Stream Environment Zone Restoration Programs and obtaining compliance with BMP retrofit schedules.

The statewide construction stormwater NPDES permit for projects involving one-time or cumulative disturbance of five or more acres does **not** apply within the Lake Tahoe Basin. The Regional Board has the authority to issue individual stormwater NPDES permits for larger Tahoe construction projects, and has adopted a general NPDES permit for such projects, which will be implemented together with current general waste discharge requirements for small commercial, recreation public works, and multifamily residential projects. New projects are reviewed individually, and are required to submit reports of waste discharge before being placed under the general requirements.

There is no heavy manufacturing industry in the Lake Tahoe Basin. However, certain Tahoe dischargers (e.g., recycling facilities, transportation facilities such as the airport and some marinas, and the South Tahoe Public Utility District wastewater treatment plant) are classified as "industrial" for purposes of the statewide industrial stormwater NPDES permit (see the summary of "industrial" categories and the explanation of the statewide NPDES permitting process in Chapter 4). Because of the sensitivity of affected waters, the Regional Board generally adopts and maintains individual stormwater waste discharge requirements for such facilities; individual stormwater NPDES permits may also be issued.

Some of the areas which need surface runoff management systems are on federal land. The sites are operated under special use permits from the USFS, Lake Tahoe Basin Management Unit. The USFS requires, and should continue to require, compliance with BMPs as a condition of these

special use permits. The Regional Board may issue individual stormwater NPDES permits to projects on National forest lands if necessary to protect water quality.

The 208 Plan (Vol.1, page 112) directs the State of California to continue to set effluent limitations and issue discharge permits for stormwater in accordance with the federal Clean Water Act and the Porter-Cologne Act. TRPA considers large parking areas, the South Tahoe airport, golf courses and ski areas high priorities for retrofitting with BMPs because of their potential for significant water quality impacts from runoff. The 208 Plan encourages the states to issue WDRs or NPDES permits to these facilities. After 1991, TRPA will work the states to require establishment of BMP retrofit schedules for such facilities for which retrofit schedules have not been established.

**TABLE 5.6-1**

**Stormwater Effluent Limitations**

These limits shall apply in addition to any more stringent effluent limitations for the constituents below, or to limitations for additional constituents, which are necessary to achieve all applicable water quality objectives for specific receiving waters.

**Surface Discharges**

Surface water runoff which directly enters Lake Tahoe or a tributary thereto, shall meet the following constituent levels:

<u>Constituent</u>	<u>Maximum Concentration</u>
Total Nitrogen as N	0.5 mg/l
Total Phosphate as P*	0.1 mg/l
Total Iron	0.5 mg/l
Turbidity	20 NTU
Grease and Oil	2.0 mg/l

See the text for discussion of the application of these limits to runoff generated on a discharge site in relation to the quality of runoff entering the site.

**Runoff Discharged to Infiltration Systems**

Waters infiltrated into soils should not contain excessive concentrations of nutrients which may not be effectively filtered out by soils and vegetation. See the text for further discussion of the application of these limits:

<u>Constituent</u>	<u>Maximum Concentration</u>
Total Nitrogen as N	5 mg/l
Total Phosphate as P*	1 mg/l
Total Iron	4 mg/l
Turbidity	200 NTU
Grease and Oil	40 mg/l

**Note:** \*Total phosphate is measured as "total phosphorus."

**TABLE 5.6-2**

**Activities to be Addressed in Municipal Stormwater Management Programs** (Adapted from: APWA Task Force, 1993)

**For Residential/Commercial Activities:**

- Roadway and drainage facility operations and maintenance programs
- BMP planning for new development and redevelopment projects
- Retrofitting existing or proposed flood control projects with BMPs
- Municipal waste handling and disposal operations
- Pesticide, herbicide, and fertilizer use controls

**For Improper Discharge Activities:**

- Prevention, detection and removal program for illegal connections to storm drains
- Spill prevention, containment and response program
- Program to promote proper use and disposal of toxic materials
- Reduction of stormwater contamination by leaking/overflowing separate sanitary sewers

**For Industrial Activities:**

- Inspection and control prioritization and procedures
- Monitoring of significant industrial discharges

**For Construction and Land Development Activities:**

- Water quality and BMP assessments during site planning
- Site inspection and enforcement procedures
- Training for developers and contractors

## 5.7 STREAM ZONES, FLOODPLAINS, SHOREZONES, AND GROUND WATER

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### Stream Environment Zones

An important component of water quality protection programs in the Lake Tahoe Basin is the preservation and restoration of “Stream Environment Zones” (SEZs). Although SEZs are generally synonymous with “wetlands” and “riparian areas” as discussed elsewhere in this Basin Plan, the criteria for field delineation of SEZs, and SEZ control measures, are unique to the Lake Tahoe Basin (and the Tahoe Regional Planning Agency’s “Lake Tahoe Region,” which includes part of the Truckee River watershed). One of the differences between the TRPA and federal criteria is the use of both primary and secondary SEZ indicators in the TRPA system.

The Lahontan Regional Board’s regionwide control measures for protection and restoration of wetlands are discussed in Chapter 4. In the Lake Tahoe Basin, the Regional Board implements discharge prohibitions to protect SEZs; these prohibitions and applicable exemption criteria are discussed in the section of this Chapter on development restrictions.

The dense vegetation of SEZs is capable of rapid nutrient uptake and incorporation, while the moist to saturated soils are conducive to denitrification. Studies of nutrient removal by SEZs (reviewed in the 208 Plan, TRPA 1988, Vol. I) have shown that:

- Sheet flow across SEZs provides the most effective treatment of water
- The natural treatment capability of SEZs is destroyed where development causes channelization, and
- Channelized SEZs may actually increase sediment and nutrient loading in areas where erosion is caused by concentrated flow.

While SEZs have been found to be very effective in removing nutrients and sediment, during certain rainfall and snowmelt episodes, and following the fall die-off of vegetation, SEZs can also act as a source of nutrients and sediments, especially if they are

disturbed. Nevertheless, the effect of an undisturbed SEZ as a sink for nutrients and sediment remains.

In addition to removing nutrients from stormwater, naturally functioning SEZs can reduce flood peaks, diffuse flow, increase evapotranspiration, and increase the retention time of surface water. SEZs also have many other values related to water quality, such as scenic, wildlife, fishery, and vegetation values.

In 1982, following a “threshold study” to evaluate existing environmental conditions, TRPA estimated that 4,376 of the 9,196 acres of SEZs in its jurisdiction had been developed, disturbed or subdivided. In addition to the 9,196 acres of SEZs in the urbanized areas, TRPA reported 15,971 acres existing on public lands. TRPA estimates that development in SEZs has resulted in approximately 10 times the impervious surface coverage that the Bailey coefficients would allow. Because most of the significant SEZ disturbance has occurred in urbanized areas close to Lake Tahoe, the loss of natural treatment capacity for sediment and nutrients in stormwater from these areas, and the consequent increased pollutant loading to Lake Tahoe, is of special concern.

### ***Identification of SEZs and SEZ Setbacks***

SEZs are biological communities that owe their characteristics to the presence of surface water or a seasonal high ground water table. Specific criteria for defining SEZs have changed over time; the history of these criteria is summarized in Volume III of the 208 Plan. Current criteria for identification of SEZs and SEZ setbacks are outlined below.

The following criteria are used by both the Regional Board and TRPA. A Stream Environment Zone is determined to be present if any one of the following key indicators is present, or in the absence of a key indicator, if any three of the following secondary indicators are present. Soil types are discussed in Volume I of the 208 Plan. Plant communities are identified in accordance with the definitions and procedures contained in the report entitled *Vegetation of the Lake Tahoe Region, A Guide for Planning* (TRPA 1971).

#### **1. Key Indicators:** Key indicators are:

- (a) Evidence of surface water flow, including perennial, ephemeral, and intermittent

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streams, but not including rills or man-made channels; or

- (b) Primary riparian vegetation; or
- (c) Near surface groundwater; or
- (d) Lakes or ponds; or
- (e) Beach (Be) soils; or
- (f) One of the following alluvial soils:
  - (i) Elmira loamy coarse sand, wet variant (Ev)
  - (ii) Marsh (Mh).

### 2. **Secondary Indicators:** Secondary indicators are:

- (a) Designated floodplain
- (b) Groundwater between 20-40 inches
- (c) Secondary riparian vegetation
- (d) One of the following alluvial soils:
  - (i) Loamy alluvial land (Lo), or
  - (ii) Celio gravelly loamy coarse sand (Co), or
  - (iii) Gravelly alluvial land (Gr).

The boundary of a SEZ is the outermost limit of the key indicators; the outermost limit where three secondary indicators coincide; or if Lo, Co or Gr soils are present, the outermost limit where two secondary indicators coincide, whichever establishes the widest SEZ at any point. The outermost boundaries of a stream are the bank-full width of such stream which is defined as the level of frequent high flow, i.e., the level of flood with a recurrence interval of approximately 1.5 years. Other definitions of terms used in the criteria above are given in Table 5.7-1.

Note that SEZs can include bodies of open water as well as wet meadows without defined stream channels. SEZs are generally identical with Bailey

land capability Class 1b lands (see the section of this Chapter on land capability, above). One hundred year floodplains are sometimes, but not always, included within SEZs; see the separate section of this Chapter on 100-year floodplain protection for control measures associated with 100-year floodplains which are not also SEZs.

The SEZ criteria can be compared to the federal definition of wetlands (40 CFR § 110.1[f]). Federal "jurisdictional" wetlands are areas which are:

*"inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions [including] playa lakes, swamps, marshes, bogs, and similar areas such as sloughs, prairie potholes, wet meadows, prairie river overflows, mudflats, and natural ponds."*

TRPA's official land capability maps shall be used to identify SEZs initially, but are subject to field verification in every instance. The section of this Chapter on land capability describes procedures for land capability challenges, map amendments, and "man-modified" reclassifications which apply to SEZs.

TRPA requires detailed SEZ mapping as part of the "community plan" process for designated commercial core areas. Community plans must include information on the location, amount, and condition of SEZs. TRPA's plans provide that it shall not approve any community plan or master plan, or commit significant resources to development or restoration in affected watersheds, until maps are prepared and approved which precisely identify the SEZ areas and applicable setbacks for the affected areas and contributing SEZ areas for a reasonable distance upstream.

All new development should be set back from the edge of SEZs to buffer the SEZs from erosion, runoff, alteration, and human activities associated with that development. In addition to preserving the integrity of the SEZ, setbacks preserve the important wildlife and scenic values of the edge zone created by the SEZ and the adjoining vegetation types. The 208 Plan (Vol. I, page 136) provides that buildings, other structures, and land coverage shall be set back from SEZs in accordance with the criteria below. TRPA's Ordinance Section 37.3.D provides further

## 5.7, Stream Zones, Floodplains, Shorezones, and Ground Water

direction on use of the allowable base coverage assigned to the setback area.

The width of SEZ setbacks should be related to the sensitivity of the SEZ, particularly in terms of channel types and stability. Broad SEZs surrounding meandering streams, for example, require wider setbacks than narrow SEZs adjacent to deeply incised, V-shaped channels. SEZ setbacks are established in accordance with the following criteria, which are illustrated in Figure 5.7-1:

1. Confined Perennial Stream: When a confined perennial stream is present, the following setbacks are established based on the corresponding slope condition:
  - (a) Good Slope Condition: When the slope condition is identified as good, the setback is 25 feet from the edge of the SEZ or 15 feet from the edge of a terrace, if present, whichever is less.
  - (b) Average Slope Condition: When the slope condition is identified as average, the setback is 35 feet from the edge of the SEZ or 20 feet from the edge of a terrace, if present, whichever is less.
  - (c) Poor Slope Condition: When the slope condition is identified as poor, the setback is 60 feet from the edge of the SEZ or 35 feet from the edge of a terrace, if present, whichever is less.
2. Unconfined Perennial Stream: When an unconfined perennial stream is present, the setback is 50 feet from the edge of the SEZ.
3. Confined Ephemeral or Intermittent Stream: When a confined ephemeral or intermittent stream is present, the following setbacks are established based on the corresponding slope conditions:
  - (a) Good Slope Condition: When the slope condition is identified as good, the setback is 15 feet from the edge of the SEZ or 10 feet from the edge of a terrace if present, whichever is less.
  - (b) Average Slope Condition: When the slope condition is identified as average, the setback is 25 feet from the edge of the SEZ or 15 feet from the edge of a terrace, if present, whichever is less.
  - (c) Poor Slope Condition: When the slope condition is identified as poor, the setback is 40 feet from the edge of the SEZ or 25 feet from the edge of a terrace, if present, whichever is less.
4. Unconfined Ephemeral or Intermittent Stream: When an unconfined ephemeral or intermittent stream is present, the setback is 25 feet from the edge of the SEZ.
5. Channel Absent: When there is an SEZ present but there is no associated channel identified, the setback is 10 feet from the edge of the SEZ.

### **SEZ Protection**

During development of the land capability system, TRPA and the U.S. Forest Service recognized the importance of protecting SEZs. Bailey (1974) recommended that no more than 1% impervious surface coverage or permanent disturbance be allowed within SEZs. Although early land use plans for the Lake Tahoe Basin endorsed protection for SEZs, protective measures were not strictly enforced until the State Water Resources Control Board adopted SEZ discharge prohibitions discussed earlier in this Chapter in 1980, and TRPA adopted similar land use restrictions in the 1981 208 Plan.

TRPA's Goals and Policies provide that SEZs shall be protected and managed for their natural values, and that ground water development in SEZs shall be discouraged when such development might impact associated plant communities or instream flow. The 208 Plan (Vol. I, page 94) recognizes that, because of their importance to water quality, encroachment on SEZs should be severely restricted, and areas of existing encroachment should be restored wherever possible. These preventative BMPs are cost effective ways to protect water quality.

The 208 Plan provides that **no** new land coverage or other permanent disturbance shall be permitted in

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SEZs except for public outdoor recreation projects, for public service facilities, for projects which require access across SEZs to otherwise buildable sites, for new development in man-modified SEZs, and for SEZ restoration and erosion control projects, if certain findings can be made. (See also Section 5.4 “Land Capability” and Section 5.8 “Development Restrictions” for discussions of required exemption findings by the Regional Board and TRPA).

The required findings parallel the USEPA policy for review of proposed wetland disturbance in that avoidance of disturbance through reasonable alternatives is preferable to disturbance with offsite mitigation.

The Regional Board and TRPA exemption findings include requirements for a 1.5:1 restoration offset for new disturbance and development which is permitted in SEZs. Implementation of this offset restoration is expected to help fulfill TRPA's SEZ restoration goals (below) and to provide a margin of safety in the event that restored SEZs are not functionally equivalent to natural SEZs.

Note that the “no new coverage” restriction is more stringent than the original Bailey land capability system, which assigned 1 percent allowable coverage to SEZs. TRPA allows the 1 percent coverage attributable to a SEZ to be transferred for use on non-SEZ land on the same parcel.

Replacement of existing coverage in SEZs may be permitted where the project will reduce impacts on SEZs and will not impede restoration efforts. Existing structures in SEZs may be repaired or rebuilt.

Relocation of coverage in SEZs may be permitted when there is a net benefit to the SEZs. The findings which must be made to permit relocation are summarized in the section of this Chapter on land capability and coverage limits.

Additional restrictions on SEZ disturbance apply to resource management activities such as timber harvest and livestock grazing; see the discussions of these activities elsewhere in this Chapter.

Protection of SEZs is also being achieved through land acquisition under the California Tahoe Conservancy and U.S. Forest Service Santini-Burton

programs (see the discussion of land acquisition programs in Section 5.8 “Development Restrictions”).

In addition to the SEZ protection and restoration programs, TRPA's regional “environmental threshold carrying capacity” standards for the protection of vegetation resources call for the maintenance of existing species richness by providing for the maintenance of nine plant associations, including the deciduous riparian association, the meadow association, and the wetland associations, and require that at least four percent of the total undisturbed vegetation in the Region remain deciduous riparian vegetation. TRPA's wildlife threshold standards state that a non-degradation standard shall apply to significant wildlife habitat consisting of deciduous trees, wetlands, and meadows while providing for opportunities to increase the acreage of such riparian associations.

### **SEZ Restoration**

The 1980 *Lake Tahoe Basin Water Quality Plan* identified SEZ restoration as a “promising additional control measure.” The restoration of disturbed SEZs has been carried out by the U.S. Forest Service as part of its watershed restoration program, by the California Tahoe Conservancy, as part of erosion control projects implemented by local governments, and by private parties as mitigation for specific projects. However, the first comprehensive SEZ Restoration Program was adopted in 1988 as part of the revised 208 Plan.

In 1982, TRPA adopted an “environmental threshold carrying capacity” management standard which directs that agency to:

*“...preserve existing naturally functioning SEZ lands in their natural condition and restore 25 percent of the SEZ lands that have been identified as disturbed, developed, or subdivided, to attain a 5 percent total increase in the areas of naturally functioning SEZ lands.”*

The 208 Plan (Vol. I, page 135) reflects this restoration goal and also provides that, to restore a portion of the natural treatment capacity lost from disturbance, disturbed SEZs in undeveloped, unsubdivided lands shall be restored.



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Based on then current SEZ maps and estimates of the area of disturbance, TRPA interpreted this standard in 1988 to require restoration of 1,100 acres of SEZ. Volume III of the revised 208 Plan identifies 48 specific restoration projects affecting about 450 acres, which could be carried out by federal, state, or local governments or by private parties seeking credit for mitigation. Twenty-nine of these projects are in California (Table 5.7-2). When they are considered together with already completed restoration work, and with large and small projects still to be carried out on public lands, TRPA estimates that the threshold standard will be attained within the 20-year lifetime of the revised 208 Plan. The Lahontan Regional Board will review, and will consider issuing waste discharge requirements for these projects to ensure that they are properly designed and will not exacerbate adverse water quality impacts (e.g., through excessive fertilizer use). SEZ restoration projects require Regional Board exemptions from the discharge prohibitions.

In addition to the formal SEZ restoration program, SEZ restoration is required as a condition of approval for exemptions from land use and discharge prohibitions for other projects. TRPA's Code of Ordinances also provides incentives for SEZ restoration in the form of "bonus" multifamily residential or tourist accommodation development allocations for developers. (See Section 5.8 "Development Restrictions.")

Where full SEZ restoration is not being proposed, BMPs should be used to reduce the impacts of existing development on SEZs and their water quality-related functions. For example, the 208 Plan (Vol. I, page 136) states that golf courses in SEZs shall be encouraged to redesign layouts and modify fertilization to prevent the release of nutrients to adjoining ground and surface waters. Specific measures which can be used to protect and enhance disturbed SEZs are discussed later in this Chapter in connection with specific problem sources such as livestock grazing.

The 208 Plan directs TRPA to develop an implementation program and establish an annual tracking system for SEZ restoration. TRPA recognizes that restored SEZs may or may not perform the same water quality functions as an undisturbed SEZ. The contribution to water quality

management of a restored SEZ will depend upon its location, the nature of the restoration and long-term maintenance of the site.

TRPA expects to carry out a detailed re-mapping of SEZs and 100-year floodplains in the Lake Tahoe Basin using the SEZ criteria in the 208 Plan. TRPA has made a commitment to update and refine the SEZ restoration program as a result of this re-mapping. Current priorities for projects identified in 208 Plan Volume III are based on watershed conditions and consequent ability to deliver sediment and nutrients to Lake Tahoe.

Issues to be addressed in the projected update and refinement of the SEZ Restoration Program include:

1. classification and mapping of stream reaches according to their stability classification
2. matching restoration methods and disturbed reaches based on their stability classification
3. identification of major problem areas and project sites for use in the community planning process, public works planning and other programs
4. development of guidelines for planning and designing SEZ restoration projects
5. integration of SEZ mapping for purposes of identification, restoration and flood hazard determination, and
6. establishment of a scientific and technical advisory committee to guide the SEZ restoration program.

The Regional Board recommends that further updates to the SEZ restoration program include development of scientific criteria for measurement of the adequacy of restoration in terms of restoration of natural SEZ functions, including water quality protection. There is a growing body of literature on the adequacy of wetland restoration (e.g., National Research Council 1992; see the discussion in Chapter 4 of this Basin Plan). This literature supports restoration ratios up to 10:1 in certain circumstances.

### **SEZ Creation**

The potential also exists for creation of new SEZs, or expansion of the boundaries of existing SEZs in the Lake Tahoe Basin to increase the potential for stormwater treatment. A few small wetlands have already been created in associations with specific Tahoe Basin projects. As for wetlands restoration, scientific criteria are being developed for wetlands creation (Costlier and Candela 1990), and many of the same concerns about development of natural wetland functions apply. The Regional Board generally encourages additional SEZ creation in the Lake Tahoe Basin, but the impacts of each proposal on water quality and beneficial uses must be carefully evaluated. For example, a water diversion to support a created SEZ could adversely affect beneficial uses at the diversion site.

Created wastewater treatment wetlands designed, built, and operated solely as wastewater treatment systems are generally not considered to be waters of the United States (USEPA 1988). Water quality standards that apply to natural wetlands generally do not apply to such created wastewater treatment wetlands. However, many created wetlands are designed, built, and operated to provide, in addition to wastewater treatment, functions and values similar to those provided by natural wetlands. Under certain circumstances, such created multiple use wetlands may be considered waters of the U.S. and applicable water quality standards would apply. The applicability of water quality standards to created SEZs/wetlands will be determined by the Regional Board on a case-by-case basis. In its determination, the Regional Board will consider factors such as size, location, type of waste to be treated, degree of isolation of the created wetlands, and other appropriate factors. Any discharge from a created wetland which does not qualify as "waters of the U.S." must meet applicable water quality standards of its receiving water(s).

It is probable that most larger created SEZs (e.g., areawide stormwater treatment systems) in the Lake Tahoe Basin will be multiple use systems which will be considered waters of the State and of the U.S.

### **Floodplain Protection**

Flooding in the Lake Tahoe Basin results from rapid surface water runoff from rainfall, snowmelt, or both, that exceeds the capacity of the natural and

manmade drainage systems. Localized flooding occurs throughout the urbanized areas of the Lake Tahoe Region, but is most prevalent in low-lying areas of the south shore, with its broad alluvial plain. Flooding from seiche (abnormally large waves generated by earthquakes or landslides) is also possible in the shorezone of Lake Tahoe and other lakes in the Region.

As noted in Chapter 4 of this Basin Plan, development in floodplains contributes to water quality problems as well as exposing people and property to flood hazards. In addition to providing natural treatment capacity for water pollutants, undisturbed floodplains reduce the intensity of downstream flows, and thus the potential for streambank erosion. In developed floodplains, flood waters can also adversely affect water quality by rupturing sewer lines, and mobilizing stored toxic substances.

### **Control Measures for Floodplain Protection**

This Basin Plan includes Regional Board discharge prohibitions to protect 100-year floodplains in the Lake Tahoe Basin and the Truckee River watershed which are separate from the prohibitions for protection of Stream Environment Zones (SEZs).

The criteria for definition of SEZs, outlined in the previous section of this Chapter, include 100-year floodplains as secondary indicators, but unless other indicators are also present, a 100-year floodplain is **not** automatically considered to be a SEZ. When a 100-year floodplain **is** considered a SEZ, the SEZ exemption criteria in the section of this Chapter on development restrictions apply. TRPA (208 Plan, Vol. I, page 132) has land use restrictions against construction within 100-year floodplains, and has adopted a set of floodplain exemption criteria, which are very similar to the SEZ exemption criteria, for projects in floodplains which are not also SEZs. These TRPA criteria were modified by Regional Board staff to derive the exemption criteria below. TRPA applies its floodplain exemption criteria in the portion of the Truckee River corridor within its jurisdiction, but the Regional Board applies separate 100-year floodplain exemption criteria for the Truckee River HU (see the section of this Chapter on discharge prohibitions).

## 5.7, Stream Zones, Floodplains, Shorezones, and Ground Water

The Lahontan Regional Board may grant exceptions to the 100-year floodplain discharge prohibitions for Lake Tahoe and its tributaries, in cases where the floodplain is not also a Stream Environment Zone, only under the following circumstances:

1. For public outdoor recreation facilities if: (a) the project is a necessary part of a public agency's long range plans for public outdoor recreation; (b) the project, by its very nature, must be sited in a floodplain; (c) there is no feasible alternative which would reduce the extent of encroachment in a floodplain, and (d) the impacts on the floodplain are minimized. In determining whether the project "by its very nature" must be sited in a floodplain, the Regional Board should use the guidelines for SEZ projects in Table 5.7-3;
2. For public service facilities if: (a) the project is necessary for public health, safety, or environmental protection, (b) there is no reasonable alternative, including spans, which avoids or reduces the extent of encroachment in a floodplain, and (c) the impacts on the floodplain are minimized;
3. For projects which require access across floodplains to otherwise buildable sites if: (a) there is no reasonable alternative which avoids or reduces the extent of encroachment in the floodplain and (b) the impacts on the floodplain are minimized; and
4. For erosion control projects, habitat restoration projects, SEZ restoration projects and similar projects provided that the project is necessary for environmental protection and there is no reasonable alternative which avoids or reduces the extent of encroachment in the floodplain.

Under limited circumstances, the Regional Board may delegate authority to the Executive Officer to grant exemptions from the floodplain prohibitions.

In evaluating proposed measures to "minimize" impacts for floodplain projects, the Regional Board should use the regionwide criteria in Chapter 4 in addition to conducting an independent review of TRPA's proposed mitigation conditions.

In evaluating proposed exemptions to discharge prohibitions for environmental protection projects which are related to protection or enhancement of parameters other than water quality and beneficial uses (e.g., transportation, noise, energy conservation) the Regional Board should give the highest priority to water quality protection.

All public utilities, transportation facilities, and other necessary public uses located in the 100-year floodplain must be constructed and maintained so as to prevent damage from flooding and not to cause flooding.

In remote locations and other locations where 100-year floodplain maps have not yet been prepared by TRPA, the U.S. Army Corps of Engineers, the U.S. Geological Survey, or the Federal Emergency Management Agency (FEMA), and where there is reason to believe that a flood hazard may exist, the Regional Board will require project applicants to accurately delineate the 100-year floodplain in their applications for waste discharge permits.

Floodplains may occur on land capability classes other than Class 1b. Therefore, the base allowable coverage on parcels in the 100-year floodplain but not in SEZs is generally greater than if the parcel were SEZ. This coverage cannot be applied within the floodplain except where TRPA finds it to be consistent with its regional land use plan's Goals and Policies, but it can be transferred to another parcel or another part of the same parcel outside of the floodplain (see the discussion of coverage transfer in the section of this Chapter on land capability and coverage rules).

TRPA projects that some encroachment into 100-year floodplains may occur under the 208 plan. This encroachment may reduce the ability of a given SEZ to convey flood flows and expose physical improvements to flood damage, because the required offset may take place in a different watershed. TRPA expects SEZ restoration programs to provide a general offset for such impacts (208 Plan, Vol. I, page 333).

The Regional Board's 100-year floodplain prohibitions for the Lake Tahoe HU also apply to the area below the high water rim of Lake Tahoe, which corresponds to part of the area which TRPA considers

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“shorezone.” TRPA’s development restrictions and exemption findings for 100-year floodplains do not apply to the shorezone of Lake Tahoe, except where the project site is determined to be within the 100-year floodplain of a tributary stream. Instead, TRPA uses the shorezone provisions of its Code of Ordinances. See the following section on “Shorezone Protection” for findings which must be made by the Regional Board to approve exemptions to the floodplain discharge prohibitions for projects affecting the “shorezone” of Lake Tahoe.

### Shorezone Protection

The littoral (nearshore) areas of lakes are often the most biologically productive. Warmer temperatures and penetration of light to the bottom encourage plant growth which in turn supports invertebrates and fish. Littoral areas are often very important for fish spawning and the early life-cycle stages of young fish. Human activities in and near the littoral zone can physically alter fish habitat and contribute nutrients leading to eutrophication and the alteration of food webs. Rocky shorezones are generally considered better fish habitat than sandy or silty areas; erosion and sedimentation can degrade habitat quality. Lakeshore areas near tributary stream deltas are important “staging areas” for lake fish which migrate up the streams to spawn. Increased growth of attached algae and rooted plants in the shorezone is the most visible sign of eutrophication to human recreational users of lakes.

Piers, marinas, buoys, breakwaters, floating docks, and jetties are found in the nearshore of Lake Tahoe, along with most “prime fish habitat.” Prime fish habitat consists of areas of rock, rubble, or cobble substrates which provide suitable conditions to support prey organisms and spawning. The shorezone is also particularly attractive to many species of wildlife, including bald eagles, ospreys, and waterfowl. TRPA has adopted regional “environmental threshold carrying capacity” standards for the protection of nearshore fish habitat and wildlife, including waterfowl habitat.

Fish habitat maps have been adopted as part of TRPA’s regional land use plan (TRPA 1987). These maps, and the habitat classifications used, differ somewhat from the maps and habitat classifications

derived from a joint study by the U.S. Fish and Wildlife Service, the California Department of Fish and Game, and the Nevada Department of Wildlife (see the separate discussion on piers in this Chapter).

In 1982, much of the fish habitat in Lake Tahoe rated “good” under the TRPA system experienced moderate to heavy boat traffic, contributing to the decrease in its rating from “excellent” to “good.” Siltation and alteration of the lake bottom also contribute to degraded lake habitat.

Shoreline erosion and sediment transport are natural processes, which contribute to beach replenishment; their interruption can result in beach erosion and deep water beaches. Human activities can accelerate shoreline erosion. Tributary streams can create barrier beaches which protect backshore areas from wave action. Encroachment on delta areas can interrupt barrier beach formation and create severe backshore erosion, liberating stored sediment and nutrients. Unnatural fluctuations in lake level may also contribute to water quality problems, eroding large quantities of sediments and nutrients from the shoreline. A dam at the outlet of Lake Tahoe has regulated its maximum level at 6229.1 feet above mean sea level (6.1 feet above the natural level) since 1934.

Shorezone disturbance has the potential to jeopardize the survival of the endangered plant species Tahoe yellow cress, *Rorippa subumbellata*, which is currently found only in the shorezone of Lake Tahoe.

The shorezone of Lake Tahoe is especially vulnerable to the impacts of development, recreation, and underwater construction activities to support recreation (see the separate section of this Chapter on impacts of and control measures for water quality problems related to boating). The following is a general discussion of shorezone protection programs.

### **Control Measures for Shorezone Protection**

Regional Board staff participate in the interagency review process for proposed projects in the shorezone of Lake Tahoe, and may draft waste discharge requirements if necessary to protect water

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quality. (See the section of this Chapter on recreation for more information on Regional Board regulation of dredging and construction in Lake Tahoe.) The prohibitions against discharges and threatened discharges within 100-year floodplains or below the high water rim of Lake Tahoe apply to portions of the shorezone. In order to improve coordination of Regional Board regulation of shorezone projects with that of TRPA and other agencies, this Basin Plan provides the following direction for the Board, its staff, and the regulated community:

- California Environmental Quality Act environmental documents and reports of waste discharge for shorezone projects should address compliance with all of TRPA's water quality related shorezone development standards. Conditions in waste discharge permits should reflect these standards.
- In processing waste discharge permits for shorezone projects, Regional Board staff should independently evaluate technical data collected for field verifications of shorezone tolerance district classifications, challenges of such classifications, shorezone district map amendments, and "man-modified" reclassifications.
- Before approving exemptions from discharge prohibitions for projects proposing the creation of new land coverage or permanent disturbance in the backshore of Shorezone Tolerance District 1 lands, or for projects proposing replacement of existing coverage in the backshore of Shorezone Tolerance District 1 lands, the Regional Board must make the SEZ exemption findings set forth elsewhere in the section of this Chapter on development restrictions.
- Before approving projects below the high water rim of Lake Tahoe or its tributaries, in areas which are not also considered SEZs, the Regional Board must make the 100-year floodplain exemption findings set forth in the section of this Chapter on 100-year floodplain protection.
- The Regional Board must make separate "man-modified" findings before issuing waste discharge permits and/or exemptions to discharge

prohibitions for any shorezone project involving a TRPA "man-modified" reclassification of a shorezone tolerance district.

Under limited circumstances, the Regional Board may delegate authority to the Executive Officer to grant exemptions from the discharge prohibitions applicable to shorezone development.

The Tahoe Regional Planning Agency's regional land use plan (TRPA 1987) has a special set of goals, policies, and ordinances regulating shorezone activities at Lake Tahoe and other lakes within its jurisdiction (TRPA 1987). The 208 Plan incorporates key provisions of these Regional Plan components. The TRPA shorezone ordinances (Chapters 50 through 56) establish detailed shorezone standards regarding project review, permissible uses and accessory structures, existing structures, Shorezone Tolerance Districts and development standards, development standards lakeward of high water, development standards in the backshore, and mitigation requirements.

TRPA divides the "shorezone" into the backshore, foreshore, and nearshore. The backshore extends from the high water level to the area of wave runoff or "area of instability," plus ten feet. (The area of instability may be determined based on a geotechnical report, or through calculations based on the height of a bluff, as described in TRPA's Ordinance Chapter 55.) The foreshore is the area of lake level fluctuation between the high and low water level. The nearshore of Lake Tahoe extends lakeward from the low water elevation to a depth of 30 feet, or to a minimum width of 350 feet. In other lakes within TRPA's jurisdiction, the nearshore extends to a depth of 25 feet below the low water elevation.

TRPA has established a "Shorezone Tolerance District" system, independent of the land capability system, which defines tolerance districts on the basis of soils and slope characteristics, the potential for shoreline or cliff erosion and their sensitivity to disturbance (Table 5.7-4). Shorezone Tolerance District maps have been adopted as part of TRPA's land use plan (TRPA 1987), and TRPA's Code of Ordinances establishes procedures for field verification of shorezone classifications, challenges

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of classification, map amendments, and “man-modified” reclassifications which are similar to those applicable to the Bailey land capability system (see the section of this Chapter on land capability).

Because TRPA now regulates most of the shorezone under the Shorezone Tolerance District system and shorezone ordinances rather than the land capability system, the TRPA's land use exemption criteria for SEZ projects do not automatically apply. As noted in Table 5.7-4, TRPA applies its SEZ regulations, including exemption criteria, to new development and replacement of existing land coverage in the backshore of Shorezone Tolerance District 1.

### ***Development Standards***

Construction of man-made lagoons connected to any lake in the Tahoe Region, not including existing marinas and modifications thereto, and construction of artificial islands, are prohibited by the 208 Plan (Vol. I, page 155).

The 208 Plan provides that all vegetation at the interface of the backshore and foreshore shall remain undisturbed unless disturbance is permitted for uses otherwise consistent with the shorezone policies. The interface includes backshore cliffs and other unstable lands influenced by littoral or wave processes. The use of lawns and ornamental vegetation in the shorezone shall be discouraged. Plant species approved by TRPA shall be selected when revegetating disturbed sites.

TRPA has targeted for restoration the shorezone fish habitat adjoining 24 of 29 of its “plan areas” where degraded habitat has been identified. Under TRPA's ordinance Chapter 79, projects and activities in the shorezones of lakes may be prohibited or otherwise regulated in prime fish habitat areas, or in other areas TRPA finds to be vulnerable or critical to the needs of fish. Certain activities (e.g., construction) may be restricted in areas where spawning is occurring.

The 208 Plan (Vol. I, page 155) provides that TRPA shall regulate the placement of new buoys, piers and other structures in the foreshore and nearshore to avoid degradation of fish habitat and interference with littoral drift, and further provides that TRPA will require mitigation for all impacts. TRPA shall regulate the maintenance, repair, and modification of piers and other structures in the nearshore and foreshore.

Retention of a natural buffer to minimize impacts of backshore development is preferred over engineering solutions to backshore instability. Construction activity should be set back to ensure no disturbance of the interface between high capability backshore and cliff areas.

Requirements for application of BMPs to new projects, and retrofit of BMPs to existing projects, and TRPA's enforcement program, apply to shorezone lands as they do to all other lands in the Region.

The BMP Handbook (TRPA 1988, Vol. II) includes special construction techniques and development criteria applicable to the shorezone. Implementation of shorezone BMPs and vegetation policies will have a positive effect on the stability and integrity of the shorezone. Proper construction techniques and other measures will be required to mitigate activities in the shorezone and to protect the natural values of the shorezone.

The protection of stream deltas is important to the stability of the shorezones of lakes in the Tahoe Region. Stream deltas shall be protected from encroachment and disturbance as described under the Stream Environment Zone protection provisions. Protection of stream deltas preserves the natural balance between the erosive forces of winds and waves and the protection provided by barrier beaches. (Related needs for protection of stream inlets are discussed in the section of this Chapter on piers.) The 208 Plan protects stream deltas through restrictions on SEZ and shorezone encroachment and vegetation alteration, and restrictions and conditions on filling and dredging (Vol. VI, page 108).

The following general TRPA development standards (TRPA 1987, Code of Ordinances) related to water quality protection also apply to all shorezones, including those of the “other lakes” than Lake Tahoe where development is permitted (see the separate “Protection of Lakes” section, below):

Chapter 50 provides that a project in the shorezone or lakezone shall not be approved unless TRPA finds that:

- The project will not adversely impact littoral processes, fish spawning, backshore stability, or

## 5.7, Stream Zones, Floodplains, Shorezones, and Ground Water

onshore wildlife habitat, including wildfowl nesting habitat

- There are sufficient accessory facilities to accommodate the project
- The project is compatible with existing shorezone and lakezone uses or structures on, or in the immediate vicinity of, the littoral parcel, or that modifications of such existing uses or structures will be undertaken to assure compatibility
- The use proposed in the foreshore or nearshore is water-dependent
- Measures will be taken to prevent spills or discharges of hazardous materials
- Construction and access techniques will be used to minimize disturbance to the ground and vegetation
- The project will not adversely impact navigation or create a threat to public safety as determined by those agencies with jurisdiction over a lake's navigable waters, and
- TRPA has solicited comments from those public agencies having jurisdiction over the nearshore and foreshore, and all such comments received were considered by TRPA prior to action being taken on the project.

Table 5.7-4 lists special TRPA development standards for each of the shorezone tolerance districts.

TRPA's ordinances provide for the removal or modification of existing shorezone structures which are non-conforming with development standards and which interfere with navigation or have impacts on the shoreline.

In addition to review by the Lahontan Regional Board and TRPA, shorezone development or disturbance in the California portion of the Lake Tahoe Basin may also require permits from the U.S. Army Corps of Engineers, the California State Lands Commission, and the Department of Fish and Game. These agencies coordinate their regulatory activities through periodic shorezone development review committee

meetings. As discussed elsewhere in this Basin Plan, State water quality certification under Section 401 of the Clean Water Act is necessary for Corps of Engineers permits. The State Lands Commission, which manages state-owned lands under Lake Tahoe and its tributaries, and in the shorezone, implements the Public Trust Doctrine (see Chapter 1) in its permitting process; it also implements a special program for the protection of the endangered Tahoe yellow cress.

Additional control measures affecting piers and marinas are discussed in the section of this Chapter on recreation.

### Section 401 and 404 Permits

As discussed in Chapter 4 of this Basin Plan, Section 401 of the federal Clean Water Act requires state "water quality certification" for certain types of permits granted by federal agencies such as the Federal Energy Regulatory Commission (FERC) and the U.S. Army Corps of Engineers. In some cases the State Board handles Section 401 certifications directly, and in some cases it delegates authority to the Regional Boards. Applicants for Section 401 certification for Lake Tahoe Basin projects should contact Regional Board staff for information on current certification procedures.

Section 404 of the Clean Water Act requires permits from the U.S. Army Corps of Engineers for dredge and fill activities in "waters of the United States," which include essentially all surface waters and "jurisdictional wetlands" in the Lake Tahoe Basin. In order to simplify its permitting process, the Corps has issued a variety of "nationwide permits" for certain types of activities. To be effective in California, the Corps nationwide permits require Section 401 certification by the State Board. Following the direction of the 1980 *Lake Tahoe Basin Water Quality Plan*, the State Board has **not** certified nationwide permits for dredge and fill activities in the waters of the Lake Tahoe Basin under Section 26 applicable to "headwaters." Thus, individual Corps permits are required for construction and dredging in Lake Tahoe and its tributaries, including wetlands and many SEZs.

## Protection of Lakes and Streams Tributary to Lake Tahoe

Relatively little quantitative information is available on the quality of most tributaries to Lake Tahoe. However, the control measures designed to protect and enhance Lake Tahoe should also protect tributary lakes and streams.

The Lake Tahoe Basin includes about 170 lakes and ponds other than Lake Tahoe, most of which are in California. Many of these are within the Desolation Wilderness or in National Forest lands managed for dispersed recreation use, and the major threats to water quality are from human wastes and watershed disturbance due to recreational overuse (see the section of this Chapter on control of recreational impacts). Several of the larger lakes have residential or recreational development within their watersheds (Fallen Leaf, Cascade, and Upper and Lower Echo Lakes). Threats to water quality of tributaries of Lake Tahoe include nutrients from past use of septic systems, watershed disturbance, stormwater runoff from roads and parking areas, livestock grazing, and vessel wastes. Taste and odor problems have been reported in water supplies from Fallen Leaf Lake; they appear to be associated with blooms of an algal species usually associated with eutrophic conditions. TRPA now coordinates monitoring of and reporting to the State Board on a number of lakes other than Lake Tahoe, and has recommended that a nitrogen study of the Echo Lakes be conducted before future development is permitted there. The U.S. Forest Service is also monitoring water quality in a Desolation Wilderness lake to determine the impacts of atmospheric deposition.

Development around Fallen Leaf Lake has been sewered. Development near other larger lakes discharges toilet wastes to holding tanks; greywater discharges to leachfields are permitted in some circumstances (see the section of this Chapter on wastewater treatment, export, and disposal). The Regional Board should continue to review monitoring data for these lakes to determine the need for further controls on wastewater.

Problems affecting streams tributary to Lake Tahoe, and their beneficial uses (including fish habitat) include siltation, channelization, dredging, removal of

rock or gravel, culverts, bridges, diversions, urban runoff, snow disposal and littering. Stream flows for fish habitat may be endangered by diversions for domestic use, irrigation, and snowmaking.

Streams themselves are included in the definition of the term "Stream Environment Zone," and all of the SEZ protection measures discussed in this Chapter apply. TRPA has adopted a regionwide "environmental threshold carrying capacity" standard of 60 mg/l suspended sediment for tributary streams, which applies in addition to the state water quality objectives set forth earlier in this Chapter. TRPA has also set regional "threshold" standards for fish habitat, requiring the upgrading of specific amounts of stream mileage from "marginal" to "good" and from "good" to "excellent"; the thresholds also require nondegradation of instream flows pending adoption of instream flow standards. The thresholds also state that it is TRPA's policy to support, in response to justifiable evidence, state and federal efforts to reintroduce the Lahontan cutthroat trout (see the fisheries management section of Chapter 4). The 208 Plan (Vol. I, page 323) does not permit modifications to stream channels and other activities that may physically alter the natural characteristics of a stream, unless TRPA finds that they avoid adverse effects to fish or are otherwise allowed under TRPA's Code of Ordinances. TRPA requires development adjacent to tributaries to fully mitigate adverse impacts to the fishery.

The control measures discussed throughout this Chapter, which are implemented by the Regional Board, TRPA, and other agencies, will protect the tributaries of Lake Tahoe as well as the lake itself. See especially the sections on SEZs, shorezone protection, and 100-year floodplain protection.

## Ground Water Protection

Although data are limited, research to date indicates that ground water nutrient loading represents a substantial contribution to Lake Tahoe. Loeb (1987) found ground water concentrations of nitrate in three watersheds to be lowest (by a factor of two to ten) in areas farthest upgradient from Lake Tahoe and to increase downgradient toward the lake. This corresponds to the degree of land disturbance. Urbanization can significantly increase nitrate concentration in ground water through fertilizer



## **5.7, Stream Zones, Floodplains, Shorezones, and Ground Water**

addition, irrigation, sewer line exfiltration, sewage spills, infiltration of urban runoff, and leachate from abandoned septic systems. Future development will increase nutrient transport in ground water by removing vegetation which normally recycles nutrients in the watershed. Although ground water disposal of stormwater is generally preferable to surface discharge because it provides for prolonged contact with soils and vegetation which remove nutrients, infiltration of urban stormwater in areas with high groundwater tables may be undesirable because of possible contamination of drinking water supplies from toxic runoff constituents.

In addition to contributing nutrients, human activities in the Lake Tahoe Basin have led to localized ground water contamination through leaks, spills, and illegal disposal of fuels and solvents. The impacts of infiltration of stormwater containing petroleum products, heavy metals, and deicing chemicals on ground water quality at Lake Tahoe have not been well studied, but are of concern. Local naturally high concentrations of uranium and arsenic in groundwater have also limited the use of some potential municipal supplies. Because of these problems, and because total consumptive use of surface and ground water in the Tahoe Basin is limited by interstate agreement, it is important to protect the remaining good quality ground water for municipal use.

### ***Control Measures for Ground Water Protection***

Further increases in nutrient concentrations in Tahoe Basin ground waters can be prevented through control measures discussed elsewhere in this Chapter, including use of alternatives to infiltration in areas with high ground water, fertilizer management, maintenance and upgrading of sewer systems, and vegetation protection and revegetation of denuded areas. Because ground water tables are often very near the surface in Stream Environment Zones, protection of SEZs will also protect ground water quality.

Many of the control measures needed to control erosion and surface runoff are also needed to protect ground water. In addition, some of the Best Management Practices set forth in the 208 Plan (Vol. II) are specifically directed to preventing discharges

to ground water. For example, the BMP for livestock confinement facilities (BMP 79) provides that they shall not be located in areas with less than 4 feet between the soil surface and the ground water table at any time of the year. The surface and ground water systems of the Lake Tahoe Basin are interconnected, and the control measures are directed towards protecting both.

Programs used to control surface runoff will incorporate measures to protect ground water. The prohibitions adopted to prevent development which threatens water quality include prohibitions against discharges to ground water. The limitations on vegetation removal set to prevent erosion from timber harvesting, ski areas, and other sources will also help protect ground water. Programs to enforce BMPs at sites with onsite surface water problems will also incorporate those Best Management Practices adopted to protect ground water.

Controls on solid waste disposal and on toxic leaks and spills (discussed elsewhere in this Chapter, and in greater detail in Chapter 4) will also protect ground water quality in the Lake Tahoe Basin. Because redevelopment of existing urban areas is expected to be an important component of future development in the Basin, Regional Board staff should continue to cooperate with local governments in identification of soil and ground water contamination from past development, and in requiring cleanup of identified problems before new development takes place.

**Table 5.7-1**  
**DEFINITIONS OF SEZ TERMINOLOGY**

**Alluvial Soils** - All the following soil types owe their major characteristics to the presence of surface or subsurface water:

- (a) Loamy alluvial land (Lo).
- (b) Elmira loamy coarse sand, wet variant (Ev).
- (c) Celio gravelly loamy coarse sand (Co).
- (d) Marsh (Mh).
- (e) Gravelly alluvial land (Gr).
- (f) Fill land (Fd)

**Confined** - Stream types classified under major categories A and B, and stream type C2, as defined in the report entitled "A Stream Classification System", David L. Rosgen, April, 1985.

**Designated Flood Plain** - The limits of the intermediate Regional Flood where established for creeks by the U.S. Army Corps of Engineers, or the limits of the 100-year flood where established for creeks by the U. S. Army Corps of Engineers.

**Ephemeral Stream** - Flows sporadically only in response to precipitation, with flows lasting a short time.

**Groundwater between 20-40 inches** - Evidence of ground water between 20 and 40 inches below the ground surface (somewhat poorly drained soil).

**Intermittent Stream** - Flows in response to precipitation or snow melt.

**Lake** - A water body greater 20 acres in size, exceeding two meters deep at low water and lacking trees, shrubs, persistent emergents, emergent mosses or lichens with greater than 20 percent areal coverage.

**Man-Made Channel** - A channel constructed by man for the purpose of conveying water or a channel created by water being discharged from a man-made source, such as a culvert or pipe.

**Near Surface Groundwater** - Evidence of ground water within 20 inches of the ground surface (poorly drained soil).

**Perennial Stream** - Permanently inundated surface stream courses. Surface water flows throughout the year except in years of infrequent drought. Perennial streams shall be those shown as solid blue lines on USGS Quad Maps, or streams determined to be perennial by TRPA.

**Pond** - A standing water body of less than 20 acres in size and/or less than two meters deep at low water.

**Table 5.7-1** (continued)  
**DEFINITIONS OF SEZ TERMINOLOGY**

**Primary Riparian Vegetation** - the following vegetative community types as identified in the 1971 TRPA report entitled "Vegetation of the Lake Tahoe Region, A Guide for Planning" (see TRPA, 1988, Vol. I, Attachment 4 for species composition):

- (a) Type 0: Open water - Open water, swamps and pools and vernal pools.
- (b) Type 2: Herbaceous - Wet marsh or meadow and Sphagnum bog.
- (c) Type 7: Riparian shrub - Willow thicket and Alder thicket.
- (d) Type 9: Broadleaf - Low elevations.

**SEZ Setbacks**- A strip of land adjacent to the edge of a SEZ, the designated width of which is considered the minimum width necessary to protect the integrity of the various characteristics of the SEZ. The width of the setback shall be established in accordance with the procedure set forth in Subsection 37.3.D of the TRPA Code of Ordinances.

**Secondary Riparian Vegetation** - The following vegetative types as identified in the 1971 TRPA report entitled "Vegetation of the Lake Tahoe Region, A Guide for Planning" (see TRPA, 1988, Vol. I, Attachment 4 for species composition):

- (a) Type 2: Herbaceous - Wet mesic meadow.
- (b) Type 9: Broadleaf - High elevations.
- (c) Type 19: Lodgepole - Wet type.

**Slope Condition** - The condition of the slope located adjacent to the stream channel or edge of the SEZ shall be defined as follows. The extent of existing slope protection, which is defined as the percent cover of original duff layer, down logs, low growing vegetation or rock fragments greater than 1-2 inches in diameter, shall be given primary consideration when determining slope condition.

- (a) Good - Slopes show little or no evidence of surface (sheet, rill, gully) erosion or mass wasting. Slopes are typically covered 90 percent or more with original duff layer, down logs, slash, low growing vegetation or rock fragments greater than 1-2 inches in diameter. Slope gradient is commonly less than 30 percent. Soil horizons are usually cohesive and consolidated.
- (b) Average - Slopes show evidence of surface (sheet, rill, gully) erosion or mass wasting over 5 to 25% of the slope surface. Slopes are typically covered between 50 to 90 percent with original duff layer, down logs, slash, low growing vegetation or rock fragments greater than 1-2 inches in diameter. Slope gradient is commonly between 30 and 70 percent. Soil horizons are typically moderately cohesive and consolidated.
- (c) Poor - Slopes show evidence of active and pronounced surface (sheet, rill, gully) erosion or mass wasting over more than 50 percent of the slope surface. Slopes are typically covered less than 50 percent with original duff layer, down logs, slash, low growing vegetation or rock fragments greater than 1-2 inches in diameter. Slope gradient is often greater than 70 percent. Soil horizons are typically non-cohesive and unconsolidated. Evidence of seeping is often present.

**Terrace** - A moderately flat land area, above the flood plain, generally less than 20 percent slope.

**Unconfined** - Stream types classified under major categories C (excluding stream type 2), D and E as defined in the report entitled "A Stream Classification System", David L. Rosgen, April 1985.

**Table 5.7-2**  
**LIST OF POTENTIAL SEZ RESTORATION PROJECTS**

Placer County, California

1. PA 001A, 002<sup>1</sup>: Grove Street Tract
2. PA 002: Tahoe Lake School
3. PA 005: Burton Creek Meadow
4. PA 006: Sierra Pacific Yard
5. PA 024B: Snow Creek
6. PA 158S: Quail Creek
7. PA 158N: Homewood, Canyon Creek
8. PA 159: Grand View Avenue
9. PA 166, 167: Ward Creek

City of South Lake Tahoe

1. PA 085, 093: Charlesworth and Elva Streets
2. PA 092: Wildwood - Ski Run Boulevard
3. PA 093: Tamarack Avenue
4. PA 100: Truckee Marsh
5. PA 100S: Barton Meadow
6. PA 100N: Truckee Marsh
7. PA 100E: Trout Creek Meadow
8. PA 100SE: Trout Creek Meadow
9. PA 100, 103: Optimist Club
10. PA 110: Dunlap Drive
11. PA 110, 112: Fifth Street

El Dorado County, California

1. PA 106W: Cold Creek
2. PA 106E: Ravine Street
3. PA 118: Sawmill Pond
4. PA 119S: Upper Truckee River
5. PA 119N: Upper Truckee River
6. PA 119S: Boca Raton Drive
7. PA 119T: Elks Club Drive
8. PA 123, 125: Santa Fe Road
9. PA 132: Angora Creek Drive

<sup>1</sup> Indicates location of project in one of TRPA's 175 "plan areas" which have replaced earlier regional zoning maps.

Source: TRPA, 1988, Volume III.

**Table 5.7-3**  
**DISCHARGE PROHIBITION EXEMPTION CRITERIA**  
**FOR RECREATION PROJECTS**

The following types of facilities need not, "by their very nature", be located on sensitive lands. See text for other criteria and exemption findings.		
Category	Sensitive Lands	
	SEZs and 1b	(Capabilities 1a, 1c, 2, 3)
<b>Ski Areas</b>	Any activity or facility which causes additional land coverage or permanent disturbance, except for stream crossings for ski runs provided no more than five percent of SEZ area in the ski area is affected by the stream crossings and except for facilities otherwise exempted such as utilities and erosion control facilities	Activities or facilities such as parking areas, base lodge facilities and offices, and retail shops (unless there is no feasible non-sensitive site available, the use is a necessary part of a skiing facility, and the use is pursuant to a TRPA approved master plan), except for facilities otherwise exempted such as utilities and erosion control facilities.
<b>Campgrounds</b>	Facilities and activities such as campsites, toilets, parking areas, maintenance facilities, offices, lodges, and entrance booths, except for facilities otherwise exempted such as pedestrian and vehicular stream crossings, utilities and erosion control facilities.	Facilities and activities such as campsites, toilets, parking areas, maintenance facilities, offices, lodges, and entrance booths, except for facilities otherwise exempted such as utilities and erosion control facilities.
<b>ORV Courses</b>	Facilities and activities such as ORV trails, staging areas, parking areas, maintenance facilities, and first aid stations, except for bridged stream crossings, and facilities otherwise exempted such as erosion control facilities.	Facilities and activities such as ORV trails, staging areas, parking areas, maintenance facilities, and first aid stations (unless the ORV course is pursuant to a comprehensive TRPA approved ORV management plan for resolving resource management problems associated with ORV activity), except for facilities otherwise exempted such as erosion control facilities.
<b>Golf Courses</b>	Facilities and activities such as tees; greens; fairways and driving ranges which require mowing, vegetative disturbance or fertilizer; clubhouses; retail services; proshop; parking areas; offices; maintenance facilities; and accessory uses, except for facilities otherwise exempted such as pedestrian and vehicular stream crossings, utilities, and erosion control facilities.	Facilities and activities such as tees; greens; fairways and driving ranges which require mowing, vegetative disturbance or fertilizer; clubhouses; retail services; proshop; parking areas; offices; maintenance facilities; and accessory uses, except such as utilities and erosion control facilities.

**Table 5.7-4**  
**SHOREZONE TOLERANCE DISTRICTS AND**  
**SPECIAL DEVELOPMENT STANDARDS**

District 1	<p>Shoreline formed by low, sandy barrier beach separating lake proper from marshes and wetlands. Generally ecologically fragile shorezone; any substantial use or alteration can lead to excessive sedimentation, beach erosion and water turbidity. Special development standards include:</p> <ul style="list-style-type: none"> <li>(a) Access to the shoreline shall be restricted to planned footpaths which minimize the impact to the backshore.</li> <li>(b) Vegetation shall not be manipulated or otherwise disturbed except when permitted under TRPA's ordinance Chapter 55.</li> <li>(c) No drainage or modification of backshore wetlands shall be permitted.</li> <li>(d) New development in the backshore of a Shorezone Tolerance District 1 shall be regulated in accordance with TRPA's regulations for Stream Environment Zones.</li> <li>(e) Replacement of existing land coverage in the backshore of a Shorezone Tolerance District 1 shall be in accordance with TRPA's regulations for replacing existing land coverage in Stream Environment Zones.</li> </ul>
District 2	<p>Typically volcanic and morainic debris shorezones with slopes thirty percent (30%) and over, and alluvial soils at nine to thirty percent (9-30%) slopes. Potential for disturbance in the nearshore is high as is potential for erosion and cliff collapse in the backshore. Special development standards include:</p> <ul style="list-style-type: none"> <li>(a) Permitted development or continued use may be conditioned upon installation and maintenance of vegetation to stabilize backshore areas and protect eroding areas from future destruction.</li> <li>(b) Projects shall not be permitted in the backshore unless TRPA finds that such a project is unlikely to accelerate or initiate backshore erosion.</li> <li>(c) Access to the shoreline shall be restricted to stabilized access ways, which minimize the impact to the backshore.</li> </ul>
District 3	<p>Armored granite shorezones with slopes exceeding thirty percent (30%). The erosion potential is high immediately above the shore, with moderate potential for disturbance in the steep nearshore zone. Removal of vegetation in the backshore may lead to mass movement and erosion. Special development standards are the same as those for Shorezone Tolerance District 2, above.</p>

Source: TRPA, 1987, Ordinance Chapter 53.

**Table 5.7-4 (continued)**  
**SHOREZONE TOLERANCE DISTRICTS AND**  
**SPECIAL DEVELOPMENT STANDARDS**

District 4	<p>Volcanic rock shorelines with moderate potential for erosion. The potential increases where colluvium of volcanic debris is present and stony, sandy loams lie on fifteen to thirty percent (15-30%) slopes; on morainic debris shorelines with high erosion potential above the shoreline, and alluvial shorezones where the shoreline is characterized by steep, crumbling cliffs with continuing erosion problems. Special development standards include:</p> <ul style="list-style-type: none"> <li>(a) Permitted development or continued use may be conditioned upon installation and maintenance of vegetation to stabilize backshore areas and protect existing cliffs from accelerated erosion.</li> <li>(b) Projects shall not be permitted in the backshore unless TRPA finds that such project is unlikely to require the cliff area to be mechanically stabilized or that the project will not accelerate cliff crumbling, beach loss, or erosion.</li> <li>(c) Access to the shoreline shall be restricted to stabilized access ways which minimize the impact of the backshore.</li> <li>(d) Access to buoys shall be designed to cause the least possible environmental harm to the foreshore and backshore.</li> <li>(e) Access to piers, floating platforms, and boat ramps shall be designed to cause the least possible alteration to the natural backshore.</li> </ul>
District 5	<p>Armored granite shorezones with fifteen to thirty percent (15-30%) slopes with less erosion potential than similar lands in Shorezone Tolerance District 4. Development standards are the same as those for District 4, above.</p>
District 6	<p>Shorezone underlain by weathered volcanic or morainic debris with slopes of five to fifteen percent (5-15%). Development standards include the standards set forth for Tolerance Districts 4 and 5 above, and the following additional standards:</p> <ul style="list-style-type: none"> <li>(a) Vehicular access to the shoreline shall not be permitted except where TRPA finds that such access will not cause environmental harm.</li> <li>(b) Boat launching facilities and marinas shall be located where the nearshore shelf is of sufficient width to enable construction and use without potential for significant shelf erosion.</li> </ul>
District 7	<p>Comparatively level shorezone underlain by morainic and alluvial materials with slopes of zero to nine percent (0-9%). Development standards are the same as those for District 6, above.</p>
District 8	<p>Gently sloping, armored granitic shorezone with high capability for development. Shorelines are in equilibrium and potential for erosion in foreshore and nearshore is low. Backshore possesses a moderate erosion potential in some cases. Development standards are the same as those for District 6, above.</p>

Source: TRPA, 1987, Ordinance Chapter 53.

## 5.8 DEVELOPMENT RESTRICTIONS

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In addition to remedial work to mitigate the impacts of past development in the Lake Tahoe Basin, restrictions (TRPA land use restrictions and State discharge prohibitions) on new development are also necessary for the protection of Lake Tahoe. To ensure that further development will not lead to further deterioration of water quality, the following development restrictions must be imposed:

- No new subdivision development except as permitted under the revised 208 Plan (TRPA 1988);
- No coverage on individual parcels in excess of the allowable percentage of impervious coverage set by the land capability system except as permitted under the Individual Parcel Evaluation System (IPES) and coverage transfer provisions of the 208 Plan;
- No further construction in Stream Environment Zones, with limited exceptions;
- No further construction in 100-year floodplains which are not also SEZs or below the high water rim of Lake Tahoe and its tributaries, with limited exceptions;
- No further development until offsetting erosion and urban runoff control projects are implemented; and
- No new pier construction in significant fish spawning habitat or immediately offshore of important stream inlets in Lake Tahoe, with limited exceptions (Figure 5.8-1).

The development restrictions called for in this Basin Plan may be implemented through zoning, land purchase, or water quality programs such as prohibitions. By whatever means the controls are implemented, however, and regardless of the implementing agency, implementation will require a procedure to apply the controls on a lot-by-lot basis. The Lahontan Regional Board will perform the review necessary to determine whether proposed applications are consistent with the development restrictions set by this plan, except for single family homes, and accessory structures, for which review

responsibility has been delegated to TRPA. The Regional Board may delegate review of other types of projects for consistency with the control measures below to TRPA without further Basin Plan changes. (TRPA has delegated review of single family residential projects to local governments through Memoranda of Understanding.) The Lahontan Regional Board shall require that the necessary information be submitted in reports for waste discharge requirements, which will apply the development restrictions.

The Tahoe Regional Planning Agency controls new development through its regional land use plan (TRPA 1987) and through the land use provisions of its 208 Plan. Controls are set to ensure attainment of a variety of TRPA “environmental threshold carrying capacity standards.” These “thresholds” include standards for soils, air quality, vegetation, fisheries, wildlife, recreational opportunities, noise, and scenic quality as well as for water quality. Under TRPA’s plans, and under the 1987 Regional Plan litigation settlement, the total amount of new residential, commercial, tourist commercial, public service and recreational development in the Lake Tahoe Basin is limited. TRPA periodically evaluates progress toward attainment of its environmental thresholds, and progress in accomplishment of the Capital Improvements and Stream Environment Zone Restoration Programs of the 208 Plan, and adjusts allocations for new development accordingly. Movement of the Individual Parcel Evaluation System (IPES) line to allow new development on more sensitive residential parcels within each local government jurisdiction also depends upon accomplishment of remedial work.

As noted in the “Offset” section of this Chapter, TRPA has a system of mitigation fees, offset requirements, and other provisions applicable to new development, or expansion/remodeling of existing development, which both mitigate the impacts of the new project and provide for offset of the impacts of earlier development in the Tahoe Basin.

The California discharge prohibitions related to discharges of earthen materials, which were adopted in the 1975 *Water Quality Control Plan for the North Lahontan Basin* and the 1980 *Lake Tahoe Basin Water Quality Plan*, also effectively limit new development in the Lake Tahoe Basin. These prohibitions will remain in effect as part of this Basin Plan even if the State Board chooses to rescind the 1980 Lake Tahoe plan. Exemptions from the



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prohibitions, discussed below, are provided under limited circumstances for projects which benefit the public.

Both the California prohibitions and the TRPA land use restrictions serve to prevent the construction of additional excess impervious surface coverage, and to prevent or minimize disturbance of high erosion hazard lands, 100-year floodplains, Stream Environment Zones, and sensitive fish habitat. The development restrictions will prevent any major increase in erosion and urban runoff problems. Coupled with implementation of remedial erosion and urban runoff control projects, SEZ restoration projects, and onsite control measures including BMPs, the restrictions will ensure that nutrient and sediment loading to Lake Tahoe are reduced significantly below levels prevalent in 1980, when the development restrictions took effect. These restrictions will also greatly reduce the number of lots which may be used for residential or commercial construction. Because most subdivisions were created without regard to the land capability system and without regard to the need to protect SEZs, development of many of these lots will be precluded or delayed under these restrictions. There are a variety of options available to landowners who are unable to build on their property due to TRPA land use restrictions and/or Regional Board discharge prohibitions, including land purchase by a public agency, and transfer of development rights. These options are discussed below.

In general, areas outside of existing development will be those affected by restrictions on new subdivisions. Enforcement of coverage limitations set by the land capability system will effectively preclude or delay almost all development on lands classified as capability levels 1, 2, or 3. The Individual Parcel Evaluation System (IPES), approved as part of the revised 208 Plan, could eventually allow construction on up to 20 percent of the remaining vacant single family parcels in California which are classified as land capability 1a, 1c, 2, and 3. Construction continues to be precluded on SEZ (Class 1b) lots. (See the summary of the IPES in the section of this Chapter on land capability and coverage.)

Some "substandard areas" have lots too small to be developed within coverage limitations, or where existing development has not made adequate provisions for roads or utilities. The 1988 revisions to

the 208 Plan allow resubdivision of such areas. Development on high capability lands will be subject to coverage limitations set by the land capability system, but in most situations these limitations will not preclude development. Some high capability lands received IPES scores at least initially below the line between developable and undevelopable parcels. The 208 Plan estimates that, over 20 years, 4,080 new Tahoe Basin single family dwellings could be built in El Dorado County and 1,034 in Placer County.

### **Prohibitions**

State law authorizes the State and Regional Boards to set prohibitions against the discharge of waste in certain areas or under certain conditions. These prohibitions may apply to discharges to ground water or surface water or both (CA Water Code § 13280-13284). The Nevada State Environmental Commission also has the authority to establish discharge prohibitions.

The prohibitions related to new development in the Lake Tahoe HU which are summarized in Table 5.8-1 were adopted by the State Board in 1980. They apply in addition to other prohibitions against discharges of sewage, solid waste, and industrial waste, and against discharges within 100-year floodplains, which were adopted in the 1975 *Water Quality Control Plan for the North Lahontan Basin* or in earlier Regional Board policies. (See the full texts of these prohibitions in an earlier section of this Chapter.)

It is important to note that the Regional Board implements a **separate** set of waste discharge prohibitions in the Truckee River HU. The full texts of prohibitions which apply to the portion of the Truckee River HU within TRPA's jurisdiction are also given earlier in this Chapter. These include prohibitions related to septic system discharges and to 100-year floodplain discharges. The Regional Board has adopted exemption criteria for the 100-year floodplain prohibition which differ from those for 100-year floodplain discharges in the Lake Tahoe Basin. The Regional Board recognizes that TRPA applies the 208 Plan land use restrictions and exemption criteria for SEZ and 100-year floodplain projects within the portion of the Truckee River HU between the Lake Tahoe dam and the confluence of the Truckee River and Bear Creek, and that the 208 Plan provisions will

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be more stringent in some cases than the Regional Board's Basin Plan provisions for this area.

The 1980 exemption criteria for the prohibitions related to development in the Lake Tahoe HU have been revised to make them more consistent with TRPA's exemption criteria for its land use restrictions. These prohibitions shall be enforced by the Lahontan Regional Board through administrative orders, injunctions, and monetary penalties. Because ground water as well as surface water carries nutrients into Lake Tahoe, the prohibitions related to new development address discharges to both ground water and surface water. Definitions for important terms used in the prohibitions are given along with their full texts earlier in this Chapter.

The prohibitions do not directly prohibit the construction of new subdivisions, development of environmentally sensitive lands, or development which is not offset by remedial erosion control measures. The discharge of sediment and nutrients which results from such development is prohibited. If a person proposing a project can prove that it will cause no greater discharge than would result from development which is outside the areas addressed by the prohibitions and that it complies with other applicable control measures, the prohibitions do not apply. In practical effect, however, the prohibitions will preclude any new development which is not in accord with the development restrictions called for in this Basin Plan.

For example, the discharge or threatened discharge attributable to new development which does not comply with land capability is prohibited. If proposed development would create excess coverage, but would not create any discharge above that which would result from development which adheres to coverage limitations and other applicable control measures, the prohibition does not apply. (As noted in the section of this Chapter on land capability, above, coverage on a parcel which exceeds the Bailey system limits but which is in compliance with the coverage rules described in that section is **not** considered "excess" coverage in violation of discharge prohibitions.) The State and Regional Boards do not know of any currently available technology which would make it possible to construct excess coverage without causing an increase in discharge of sediment and nutrients. The Lahontan

Regional Board must allow a project proponent an opportunity to present evidence that the project will not result in a discharge in violation of the prohibition. The project proponent would have to prove there would be no discharge above that which would result from development which adheres to land capability coverage limitations and which incorporates the other BMPs called for by this Basin Plan. As noted in the section of this Chapter on Best Management Practices, BMPs such as drainage facilities are required for **all** land capability levels. Both increases in the levels of sediment and nutrients carried from a construction site in surface or ground water and increases in downslope erosion must be prevented to assure compliance with the prohibitions.

Remedial measures to control existing sources of erosion, which should be carried out whether or not new development is permitted, will not be taken into account in determining whether a project would result in violation of the discharge prohibitions. Base coverage allowances and maximum coverage limits for different types of development, as set forth in the TRPA Regional Plan (TRPA 1987) and Vol. I of the 208 Plan, are construed to be in accordance with land capability. (See the section of this Chapter on land capability and coverage rules.)

These prohibitions are not intended to prevent the implementation of the Individual Parcel Evaluation System for assigning development permits, sewer permits, and allowable coverage to single family residential lots. However, in its conditional certification of the revised 208 Plan (State Board Resolution 89-32), the State Board required advance notification of a change in the IPES line between developable and undevelopable parcels:

*"Upon notification of a proposed move in the IPES line, the State Board will assess the reasonableness of progress being made toward the revised 208 Plan's thresholds and interim targets, and in accordance with its responsibilities as a certifying agency under Section 208 of the Clean Water Act, make a determination regarding continued State Board certification of the revised 208 Plan."*

Changes in certification of the 208 Plan could lead to changes in the applicability of these prohibitions.

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The prohibitions related to new development do not apply to repair or replacement of an existing structure. For example, if a building or residence is destroyed by fire, a new building or residence could be built on the same lot. In addition, these prohibitions shall not apply to any new development holding a valid sewer permit issued before the October, 1980 date of approval of the *Lake Tahoe Basin Water Quality Plan* so long as all necessary approvals are obtained. BMPs will be required in these cases.

These prohibitions shall apply in addition to the other prohibitions against discharges to waters of the Lake Tahoe Basin which were adapted as part of the 1975 Basin Plan (e.g., the prohibition against direct discharges to surface waters; see the summary of prohibitions earlier in this Chapter).

These prohibitions shall be strictly enforced. No discharge shall be permitted in violation of the prohibitions related to new development. The Lahontan Regional Board will issue waste discharge requirements for construction projects in the Lake Tahoe Basin. The prohibitions related to new development can be enforced without issuing waste discharge requirements to individual projects, but waste discharge requirements can be used to apply the prohibitions. The Regional Board shall also prescribe requirements when development does not violate the prohibitions, but control measures are still needed to prevent erosion and surface runoff problems. Waste discharge requirements shall require new development to comply with the discharge prohibitions and to incorporate measures which limit erosion and surface runoff discharges to ground and surface waters to the levels which can be achieved by complying with the discharge prohibitions and by following BMPs. The Regional Board may waive discharge requirements when a permit issued by another agency sets adequate controls.

The prohibitions related to new development can be enforced through conditions in waste discharge requirements, NPDES stormwater permits, denial of water quality certification for Section 404 permits by the U.S. Army Corps of Engineers, and through conditions in grants and waste discharge permits issued to sewerage agencies.

### **Exemption Criteria—General Considerations**

Exemptions may be granted under certain circumstances to the discharge prohibitions related to new subdivisions, new development in SEZs or not in accord with land capability, new development which is not offset by remedial projects, 100-year floodplains, and development of new piers. (Also see Appendix B, Resolutions 6-90-22 and 6-93-08, for descriptions of exemption considerations.) These prohibitions shall not apply to any structure the Regional Board, or a management agency designated by the State Board to implement the Lake Tahoe Basin provisions of the *Water Quality Control Plan for the Lahontan Region*, approves as reasonably necessary:

- to control existing sources of erosion or water pollution
- to carry out the 1988 TRPA regional transportation plan
- for health, safety, or public recreation
- for access across SEZs to otherwise buildable parcels.

Under limited circumstances, the Regional Board may delegate authority to the Executive Officer to grant exemptions from these prohibitions.

Projects “to control existing sources of erosion or water pollution” are interpreted to include projects which enhance beneficial uses of water bodies, including wetlands. These may include erosion control projects, habitat restoration projects, wetland rehabilitation projects, and similar projects, programs and facilities.

Exemptions are permitted for projects which implement TRPA's 1988 transportation plan. However, the 1980 *Lake Tahoe Basin Water Quality Plan* is strongly opposed to exemptions for new highway construction to ease traffic congestion (see the section of this Chapter on roads and rights-of-way).

In Regional Board review of proposed exemptions for public recreation projects, the determination whether a project, by its very nature, must be built where

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construction would otherwise be impossible without violation of a prohibition shall be based on the kind of project proposed, not the particular site proposed. Exceptions will not be allowed for projects such as parking lots and visitor centers which do not by their very nature have to be located in Stream Environment Zones or other sensitive areas. The criteria in Table 5.7-3 were established in 1988 to aid making these determinations.

In Regional Board review of proposed exemptions for public health and safety projects, projects necessary to protect public health or safety shall include projects needed to protect the health and safety of occupants of existing structures, including private dwellings. Exceptions for public health and safety purposes shall not be granted to permit residential or commercial development of any vacant lot or parcel, however, nor shall the allowance of any exception for public health and safety purposes permit such development.

Projects involving creation of land coverage which is in excess of the Bailey land capability system limits, but which is in accordance with the coverage rules described earlier in this Chapter are not considered to be in violation of the discharge prohibitions against development involving excess coverage, and do not require specific exemptions.

The restoration requirements in the exemption findings below may be accomplished onsite or offsite by the applicant or another agency approved by the Regional Board and TRPA. Such restoration requirements shall be in lieu of any land coverage transfer requirement or TRPA water quality mitigation fee (TRPA Code of Ordinances Section 20.4.C). Only land which has been disturbed or which consists of hard coverage or soft coverage shall be eligible for credit for restoration. Restoration plans shall require restoration to cause the area to function in a natural state with provisions for permanent protection from further disturbance. Lands disturbed by the project and then restored are not eligible for credit. Permanent protection from further disturbance shall include, but not be limited to, recordation by the owner of deed restrictions, or other covenants running with the land, on a form approved by TRPA, against parcels in private ownership, permanently assuring the restoration requirements. The Regional Board and TRPA shall obtain appropriate assurance from public agency applicants that restoration

requirements are met. (See the discussions of coverage rules and offset programs above, for additional information.)

Construction in SEZs or on land capability Classes 1, 2, and 3 normally will require special conditions of project approval because of the sensitivity of these areas (208 Plan, Vol. VI, page 122).

### ***Restrictions on New Subdivisions***

Construction of new subdivisions causes major increases in sediment and nutrient loads. On low erosion hazard lands, subdivision construction will increase sediment yields 20-fold, and the increases on moderate and high erosion hazard lands are even greater. Close attention to land capability and installation of surface runoff management systems can reduce sediment yields. Even development on low erosion hazard land following Best Management Practices to control erosion and surface runoff will at least double sediment yields over natural levels.

New subdivisions disturb large areas for road construction and utility installation. Even before the first house is built, the average subdivision disturbs about 20 percent of the area. New subdivisions, therefore, yield a great deal more sediment per unit constructed than does construction of additional units in existing subdivisions. New subdivisions in the Tahoe Basin would cause a significant increase in sediment loads. Because of this, and because new subdivisions add far more sediment per unit than construction in existing subdivisions, no new subdivision in the Basin should be allowed. The State Board adopted the prohibitions against discharges or threatened discharges attributable to new subdivision, which is set forth in full earlier in this Chapter, in 1980. For purposes of implementing these discharge prohibitions any new development which involves construction of roads and utilities which have water quality impacts comparable those of a lot and block, multiple ownership subdivision is considered a new subdivision, even if the property remains under a single ownership.

The 208 Plan (Volume I, page 114) provides that no new division of land shall be permitted within the region which would create new development potentially inconsistent with TRPA's Goals and Policies. This policy does not consider the following divisions of land to be inconsistent when the result

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does not increase the development potential permitted by TRPA's Regional Plan:

- division of land for purposes of conveyance to a government agency, public entity, or public utility,
- division of land for cemetery lots,
- divisions ordered by a federal or state court as a result of an adversary legal proceedings (sic) involving TRPA,
- certain modifications or lot-line adjustments to existing subdivisions,
- certain conversions of existing structures to stock cooperatives, community apartments, condominiums, or other form of divided interest,
- redivision, adjustment, or consolidation within an existing urban area as part of a TRPA-approved redevelopment plan, or
- division of land through condominiums, community apartments, or stock cooperatives within an existing urban area in conjunction with a project involving transfer of development rights or otherwise in accordance with the Regional Plan, provided the project is approved prior to the approval of the division.

Only very limited subdivisions will be allowed under the 208 Plan. TRPA's intent is to avoid the impacts of new lot and block subdivisions while using mechanisms such as resubdivision to lessen the potential impact of existing approved but unbuilt subdivisions.

In approving a waste discharge permit for development involving any of the types of land division above which TRPA does not consider to be a "new subdivision," the Regional Board should make a finding that it is not a new subdivision which will lead to a discharge in violation of the prohibition.

### ***Restrictions on Development of High Erosion Hazard Lands***

Development of high erosion hazard lands poses a significant risk of major increases in erosion. Erosion rates more than 100 times natural background levels

have been experienced in the Tahoe Basin. The revised 208 Plan could allow some construction of single family homes on high erosion hazard lands under the Individual Parcel Evaluation System, if TRPA demonstrates that progress has been made toward attainment of water quality standards through other components of the total 208 Plan program. In certifying the 208 Plan revisions, the State Board requested advance notice of any plans to move the IPES line between developable and undevelopable parcels. After receiving such notification, the State Board will review TRPA's progress reports and determine whether to continue certification of the revised 208 Plan.

The section of this Chapter on land capability references TRPA's land use restrictions on development of land capability Class 1-3 lands. In general, TRPA allows such development only for residential construction approved under the IPES, and for public outdoor recreation and public service projects if specific exemption findings can be made. These findings are summarized in the 208 Plan (Vol. I, page 125).

The State's discharge prohibitions affecting Class 1a, 1c, 2 and 3 lands are related to land coverage which exceeds the land capability system limits, rather than to development of these lands *per se*. The TRPA exemption findings in the 208 Plan and in Ordinance Chapter 20 have been adapted as exemption findings from the discharge prohibitions. These findings are set forth below.

### ***Restrictions on Development Related to Coverage Limits***

All development results in some increase in erosion and surface runoff even when construction is limited to high capability lands. Impervious surface, disturbed terrain, and unvegetated areas all contribute to erosion and surface runoff. Increased coverage also interferes with the normal recycling of nutrients in the watershed by reducing uptake of nutrients by vegetation, resulting in increased nutrient loadings over and above those associated with increased erosion. These problems are most serious when the disturbed area exceeds the limits set by the land capability system. The land capability system and coverage rules are discussed earlier in this Chapter; the rules define the only circumstances

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under which impervious surface coverage can be allowed to exceed the limits of the Bailey land capability system.

The section of this Chapter on land capability and coverage rules discusses allowable “base coverage”; coverage above the Bailey system limits which may be obtained by transfer; and mitigation of existing “excess coverage.” New land coverage on Class 4-7 lands which is in accordance with the coverage rules outlined in this section shall not be considered to be in violation of the prohibitions.

The Regional Board may grant exemptions from the discharge prohibitions for new development in excess of the land capability system limits on Class 1a, 1c, 2 or 3 lands only under the following circumstances:

- For public outdoor recreation facilities, when all of the following findings can be made:
  - (a) The project, by its very nature, must be sited in Land Capability Districts 1a, 1c, 2 or 3, such as a ski run or hiking trail (see Table 5.7-3 for additional criteria for this finding),
  - (b) There is no feasible alternative which avoids or reduces the extent of excess coverage in Land Capability Districts 1a, 1c, 2, or 3, and
  - (c) The impacts of the new development are fully mitigated through means including, but not limited to, application of BMPs and restoration of land in Land Capability Districts 1a, 1c, 2, and 3 in the amount of 1.5 times the area of land in such districts disturbed beyond the limits of the land capability system. (Exceptions to the restoration requirement shall be made as permitted in the 208 Plan; see the land capability section of this Chapter.)
- For public service facilities, when all of the following findings can be made:
  - (a) The project is necessary for public health, safety, or environmental protection,
  - (b) There is no reasonable alternative, including relocation, which avoids or reduces the extent

of excess coverage in land capability Districts 1a, 1c, 2 and 3, and

- (c) The impacts of new development are fully mitigated through means including, but not limited to, application of BMPs and restoration of land in land capability Districts 1a, 1c, 2, and 3. (Exceptions to the restoration requirement shall be made as permitted in the 208 Plan; see the land capability section of this Chapter.)

- For erosion control projects, habitat restoration projects, wetland rehabilitation projects, Stream Environment Zone restoration projects, and similar projects, programs and facilities, when all of the following findings can be made:

- (a) The project, program or facility is necessary for environmental protection, and
- (b) There is no reasonable alternative, including relocation, which avoids or reduces the extent of encroachment in land capability Districts 1a, 1c, 2 and 3.

### ***Restrictions on Development and Disturbance in Stream Environment Zones***

To protect the natural treatment capacity of Stream Environment Zones, and to prevent channelized flows from causing erosion, encroachment of SEZs must not be allowed. (See the separate section of this Chapter on SEZ protection.) The Regional Board shall grant exemptions to the prohibitions against discharges or threatened discharges attributable to new development or permanent disturbance in SEZs only under the following circumstances:

- For public outdoor recreation facilities if all of the following findings can be made:
  - (a) The project by its nature must be sited in a Stream Environment Zone (in making this determination the Regional Board should use the criteria in Table 5.7-3);
  - (b) There is no feasible alternative which would reduce the extent of SEZ encroachment;
  - (c) Impacts are fully mitigated; and

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- (d) SEZs are restored in an amount 1.5 times the area of SEZ disturbed or developed for the project.
- For public service facilities if all of the following findings can be made:
  - (a) The project is necessary for public health, safety or environmental protection;
  - (b) There is no reasonable alternative, including spans, which avoids or reduces the extent of encroachment;
  - (c) The impacts are fully mitigated; and
  - (d) SEZ lands are restored in an amount 1.5 times the area of SEZ developed or disturbed by the project.
- For projects which require access across SEZs to otherwise buildable sites if all of the following findings can be made:
  - (a) There is no reasonable alternative which avoids or reduces the extent of encroachment;
  - (b) Impacts are fully mitigated; and
  - (c) SEZ lands are restored in an amount 1.5 times the area of SEZ disturbed or developed by the project.
- For new development in man-modified SEZs after the Regional Board has reclassified them according to the procedure described in the section of this Chapter on land capability.
- For erosion control projects, habitat restoration projects, wetland rehabilitation projects, Stream Environment Zone restoration projects, and similar projects, programs, and facilities, if all of the following findings can be made:
  - (a) The project, program, or facility is necessary for environmental protection;
  - (b) There is no reasonable alternative, including relocation, which avoids or reduces the extent

of encroachment in the Stream Environment Zone; and

- (c) Impacts are fully mitigated.

Full mitigation of impacts, as used in the findings above, includes, but is not limited to, proper design and implementation of all applicable BMPs and the 1.5:1 restoration requirements. However, the 1.5:1 restoration requirement shall not apply to erosion control projects, habitat restoration projects, wetland rehabilitation projects or SEZ restoration projects.

### ***Restrictions on Development Not Offset by Implementation of Remedial Erosion Control Measures***

While the restrictions set above will hold down the level of erosion caused by development, further development will still cause some increase in sediment and nutrient loads. Even development on high capability lands, built according to Best Management Practices, will lead to some increase in surface erosion, as well as an increase in subsurface nutrient migration. With the quality of Lake Tahoe presently deteriorating, no new development can be tolerated unless it can be proven that water quality will not be affected. Water quality can still be protected if the development allowed by this plan is offset by construction of remedial erosion control projects and SEZ restoration projects.

The *Lake Tahoe Basin Water Quality Plan*, as amended, defines development not offset by remedial programs as "any new development for which mitigation work has not been performed or for which water quality mitigation fees have not been paid as required by the TRPA Code of Ordinances, Chapter 82." The remedial programs discussed elsewhere in this Chapter provide a means of offsetting increased sediment and nutrient loads from permitted development. TRPA's land use and water quality plans will phase development based on the accomplishment of remedial programs and the attainment of environmental standards.

As long as the remedial offset programs of the 208 Plan are being implemented, the prohibitions against discharges or threatened discharges from development which is not offset will not be an issue in Regional Board review of individual projects. To

ensure that the prohibition continues to be implemented on a regionwide basis, Regional Board staff should participate in TRPA's periodic reviews of progress on the implementation of remedial projects in relation to allocations for new development.

### ***Restrictions on Development in 100-Year Floodplains***

See the separate section of this Chapter on 100-year floodplain protection.

### ***Restrictions on New Pier Construction***

See the discussion of control measures for pier impacts in the section of this Chapter on recreation.

### ***Land Purchase Programs***

Land purchase programs can also be used to prevent development which threatens the quality of Lake Tahoe. Two land purchase programs operate in California to purchase lots in stream environment zones or on high erosion hazard lands, or lots which cannot be used for residential or commercial construction without excessive coverage.

The State and Regional Boards strongly support the land purchase programs of the U.S. Forest Service and the California Tahoe Conservancy. The acquisition of environmentally sensitive single family residential lots by these agencies provides relief for owners of SEZ lots, or lots with low scores under the IPES, where development is prevented or delayed under the provisions of this Basin Plan. (Land purchase programs can also provide for payment of any outstanding utility assessments associated with the undeveloped property, providing relief for the utility as well as the landowner.)

The activation of the California Tahoe Conservancy was funded by a state bond act in 1982. The Conservancy has purchased thousands of sensitive single family residential lots with these funds, and has received additional funds for the acquisition of larger parcels. In addition, the California Tahoe Conservancy serves as a land bank to facilitate the coverage transfer programs which are part of TRPA's land use and water quality plans. The Conservancy also functions as a land bank for the transfer of development rights programs. Lands in the Tahoe Basin have also been purchased with State funds by other agencies, including the Department of Parks and Recreation.

The Santini-Burton program, implemented by the U.S. Forest Service, Lake Tahoe Basin Management Unit uses funds from the sale of federal lands near Las Vegas to purchase sensitive single family parcels in both California and Nevada.

A City of South Lake Tahoe ordinance provides for the expenditure of up to five percent of the City's general revenues for purchase of open space and community parks. In implementing the ordinance the city is emphasizing purchase and preservation of fragile lands, especially stream environment zones.

An additional land purchase program for single family lots in Nevada was established by passage of a bond act in 1986. All those bond funds have now been spent. Nevada is considering additional funding for land acquisition in the Tahoe Basin.

Land conservancy programs implemented by private nonprofit organizations may also help to protect water quality in the Lake Tahoe Basin. The League to Save Lake Tahoe has established a separate land trust to acquire property in the Lake Tahoe Basin.

Property acquisition programs are the best long-term solution to the water quality problems posed by future development in the Tahoe Basin. Property acquisition provides a means of reducing or eliminating the financial impact on the individual lot owners who will be unable to build homes. Land purchase also brings the property into public ownership so that it may be managed to prevent water quality problems. This Basin Plan, therefore, strongly supports land purchase as a matter of policy. Land purchase is not constitutionally compelled. Although the issue is not free from doubt, courts have upheld restrictions on development where reasonably necessary to protect environmental quality, even where the restrictions left the property with little or no pecuniary value. To ensure protection of Lake Tahoe water quality, restrictions on development must be enforced. So long as restrictions on development are enforced, purchases should only be made on a willing seller basis.

TRPA's Individual Parcel Evaluation System (IPES) is closely related to the land purchase program. The IPES concept that all lots, except for those in SEZs, are potentially developable helps to prevent decreases in property value. At the same time, the IPES provides that the initially established line



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between developable and undevelopable lots will not move down until all but 20% of the sensitive lots in Placer, and El Dorado Counties, California, and all but 33 percent of sensitive lots in Douglas, Washoe, and Carson City Counties, Nevada, have been retired from development. The land purchase agencies are using IPES scores in setting future priorities for land acquisition.

A problem which must be addressed as part of any land purchase program is how the acquired properties will be managed. Proper maintenance is required to preserve the appearance of the site and prevent unauthorized use. One of the issues to be considered is what arrangements should be made to provide for management of acquired property. Properties could be managed by the USFS, the California Department of General Services, local governments, or public or private conservancy agencies. Lots purchased by one agency could be transferred to another to provide for consolidated management. Another alternative would be to encourage resale of purchased lots to neighboring property owners or homeowners' associations. The property could be purchased from the original landowner, then sold to adjacent property owners with deed restrictions to prevent development of the property, or use of the property to increase allowable coverage on other lands owned by the buyer. The assessed value of the property would be appropriately reduced.

Public agencies who have acquired sensitive lands with public funds in order to prevent the water quality impacts which would result from their development should be strongly discouraged from transferring these lands to other parties (including public agencies) for other public uses involving development (e.g., developed recreation or transportation), even if such uses might meet exemption criteria for discharge prohibitions.

As noted in the discussion of restrictions on discharges from new subdivisions, above, all development, even on less sensitive lands, with the application of BMPs, has the potential for increased sediment yield. If funds are available, additional land purchases, beyond those where development is prohibited under the plan, should be made in order to provide a margin of safety.

### ***Transfer of Development Rights***

Transfer of development rights provides another means by which the financial impact on lot owners of restrictions on development can be reduced. The Regional Board strongly supports these programs as a means of mitigating the impacts of this plan on owners of undevelopable lots. In addition to the land coverage transfer program discussed in the section of this Chapter on land capability, TRPA allows transfer of development rights, residential allocations, existing "units of use" (e.g., hotel/motel rooms) and commercial floor space. The rules for such transfers are summarized in TRPA's Ordinance Chapter 34. They provide for permanent retirement or restriction from further development of sensitive lands from which development rights have been transferred. TRPA's Ordinance Chapter 35 provides "bonus unit incentives," in the form of additional allowable multifamily housing or tourist accommodation units, to developers who retire or transfer development from sensitive lands. (See the section of this Chapter on offset programs, above, for further discussion of some of these transfer programs.)

### ***Other Means of Relief for Landowners***

Lands in the Lake Tahoe Basin which are restricted from residential or commercial development may have other potential uses such as dispersed recreation or forestry, or wildlife habitat. The California Department of Forestry and Fire Protection operates the California Forest Improvement Program which provides technical and financial assistance to the owners of private forest parcels. The Department of Fish and Game has a wetlands protection easement program.

A few landowners who cannot build on their property because of restrictions against Stream Environment Zone encroachment may be able to receive payments through the federal Water Bank program. The Agricultural Stabilization and Conservation Service provides annual payments to landowners who agree to protect wetlands on their property. The program applies only to freshwater marshes and open water. The wetland area to be protected must be at least two acres, although several landowners may participate jointly.

### ***Affordable Housing***

Since 1980, some local governments have requested that the development restrictions discussed above be relaxed to facilitate the construction of affordable housing. The State and Regional Boards must consider housing needs before adoption of water quality standards, but are not required to weaken water quality standards where there is a need to develop more housing within a region. In addition, under federal law, housing needs do not constitute a valid basis for weakening water quality standards for waters like Lake Tahoe which constitute an outstanding national resource. In the Lake Tahoe Basin, lowering water quality standards would not be an effective means of meeting housing needs. Much of the additional housing would be second homes, and almost none would be low income housing. Housing needs in the Lake Tahoe Basin should be addressed through more direct means than through modification of water quality controls. Strong incentives for low income housing, in the form of subsidies or priority for building and sewer permits are needed to overcome market conditions favoring higher income and second home housing.

The development restrictions related to discharge prohibitions in this Basin Plan still leave local and regional government some flexibility in deciding how much housing there should be. The restrictions are based on land capability and the extent of land disturbance. They do not specify how many units can be built. More units could be built if local and regional ordinances limiting the number of units allowed per lot are amended. Housing needs for persons working in the Basin will also be met in part by additional residential construction outside the Basin.

Local governments on the north and south shores of Lake Tahoe in California are implementing or considering redevelopment programs. California state redevelopment law requires redevelopment projects to include a proportion of affordable housing.

TRPA's regional land use plan (TRPA 1987) includes the goal of providing, to the extent possible, affordable housing in suitable locations for the residents of the Tahoe Region, and calls for special incentives to promote affordable or government assisted housing for low-income households. TRPA exempts eligible affordable housing projects from the requirement to have residential growth allocations,

requires the community planning process to consider housing needs, and has bonus incentive programs to encourage the construction of multifamily housing.

**Table 5.8-1**  
**SUMMARY OF DISCHARGE PROHIBITIONS**  
**LAKE TAHOE HYDROLOGIC UNIT (HU)**

See the full texts of these prohibitions in the “Waste Discharge Prohibitions” section earlier in this Chapter. Some prohibitions apply to more than one of the categories below.

**General Prohibitions**

- Against discharges which violate water quality objectives or impair beneficial uses
- Against discharges which cause further degradation of waters where objectives are already being violated.
- Against discharges to surface waters of the Lake Tahoe HU

**Prohibitions Related to Sewage and Solid Wastes**

- Against discharges to cesspools, septic tanks or other means of waste disposal in the Lake Tahoe watershed after January 1, 1972 (with limited exceptions).
- Against discharges from boats, marinas, or other shoreline appurtenances (also applies to fuel spills, etc.)
- Against discharges of treated or untreated domestic sewage, industrial wastes, garbage or other solid wastes to surface waters.
- Against discharges of garbage or solid waste to lands.

**Prohibitions Related to Development**

- Against discharges or threatened discharges below the highwater rim of Lake Tahoe or within the 100-year floodplains of tributaries.
- Against discharges or threatened discharges attributable to new pier construction in significant spawning habitats or offshore of important stream inlets in Lake Tahoe.
- Against discharges or threatened discharge attributable to the development of new subdivisions.
- Against discharges or threatened discharges attributable to new development which is not in accordance with land capability.
- Against discharges attributable to new development in Stream Environment Zones.
- Against discharges attributable to new development not in accordance with offset requirements.

## 5.9 WASTEWATER TREATMENT, EXPORT, AND DISPOSAL

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The Porter-Cologne Act (§ 13950-13952) includes specific language regarding domestic wastewater disposal in the Lake Tahoe Basin. It requires the export of all domestic wastewater from the California portion of the Lake Tahoe Basin; an Executive Order of the Governor of Nevada requires export on the Nevada side. The Tahoe Regional Planning Agency (1987, Ordinance Chapter 81) also prohibits the discharge of domestic, municipal, or industrial wastewater within its jurisdiction, with the types of exceptions noted below.

Under the Porter-Cologne Act, the Regional Board allows exceptions to the mandate for export for a small number of summer homes in remote areas of the Lake Tahoe Basin where sewerage would be environmentally damaging. Toilet wastes must be disposed to holding tanks, or incinerator toilets; holding tank wastes or ashes must be exported from the Lake Tahoe Basin (see the discussion of septage disposal in Chapter 4). Disposal of greywater (sink and shower wastes only) to leachfields may be allowed. Food wastes must be exported or incinerated. Garbage grinders, washing machines, dishwashers, and phosphate-based detergents are not allowed. Proper long-term maintenance of exempted facilities (both holding tanks and greywater systems) is very important. Regional Board staff should continue surveillance of these exempted facilities, and their exemptions should be revoked if the Regional Board cannot continue to find that they will not individually or collectively, directly or indirectly, adversely affect the quality of the waters of Lake Tahoe. The Forest Service periodically reviews its permits for summer home tracts. Regional Board staff should continue to review and comment on proposals for permit extensions, to ensure that wastewater issues are adequately addressed. The Regional Board shall make sure that the conditions of exemptions are complied with before extending the exemptions for septic system discharges. The Regional Board will also reconsider the exemptions in the light of technical advances permitting installation of low pressure sewers in environmentally sensitive areas.

Further studies should be done to determine the extent of compliance with conditions for septic system variances in the Lake Tahoe Basin. TRPA (1987) recommends that no further development at Echo Lakes be allowed until a nitrogen study is performed to document any problems associated with septic system use.

The 208 Plan allows the use of wastewater holding tanks for temporary land uses. TRPA's (1987) Ordinance Chapter 81 indicates that such temporary uses include, but are not limited to, sporting events, community events, and construction. The ordinance also allows holding tanks as a permanent measure associated with remote public or private recreation sites, including, but not limited to, trailheads, undeveloped walk-in campgrounds, and summer home tracts where connection to a sewer system is not feasible or would create excessive adverse environmental impacts.

Proper disposal of domestic wastewater from holding tanks and chemical toilets in boats and recreational vehicles is an issue of concern in the Lake Tahoe Basin. See the discussions of control measures for campgrounds and day use areas, and for impacts of boating recreation in the section of this Chapter on recreational impacts, below.

Occasionally, existing structures in more urbanized areas of the Lake Tahoe Basin are found not to be connected to a sewer system. Wastewater collection and treatment agencies should continue to review records and use appropriate field methods to survey for unconnected wastewater discharges within their jurisdictions, and should inform Regional Board staff when such discharges are found. Where necessary, the Regional Board may use enforcement action to prevent discharges from unconnected structures. The Tahoe Regional Planning Agency requires all projects involving a new structure, or reconstruction or expansion of an existing structure, which is designed or intended for human occupancy, and which generates wastewater, to be served by facilities for the treatment and export of wastewater from the Lake Tahoe Basin. To be considered served, a service connection shall be required to transport wastewater from the parcel to a treatment plant (TRPA 1987, Ordinance Chapter 27).

The Porter-Cologne Act (§ 13952) allows the Regional Board to consider approval of pilot reclamation projects for the use of reclaimed domestic wastewater for beneficial purposes within the Lake Tahoe Basin, provided that such projects

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will not individually or collectively, directly or indirectly, adversely affect the quality of the waters of Lake Tahoe. The Regional Board shall place conditions on any approved project to include specification of maximum project size. The Regional Board may suspend or terminate an approved project for cause at any time. The deadline for submittal of technical data to support proposed in-Basin reclamation projects was January 1, 1984; the Regional Board has not yet approved any proposals for such projects.

In order to prevent raw sewage overflows, all sewerage agencies within the Lake Tahoe Basin are required to have preventative maintenance and spill response programs; enforcement actions may be taken if spills occur. Enforcement orders and grant conditions will require measures such as installation of monitoring equipment and any necessary reconstruction or relocation of sewerlines.

The Regional Board should continue to incorporate requirements for preventative maintenance and spill response programs into waste discharge requirements and National Pollutant Discharge Elimination System (NPDES) permits for all wastewater treatment agencies in the California portion of the Lake Tahoe Basin. These could include requirements for the installation of monitoring equipment, or for the reconstruction or relocation of defective sewerlines. If a sewerline has a series of overflows due to design deficiencies, it should be reconstructed. Bolted down, sealed manhole covers should be added to sewerlines that parallel the Lake Tahoe shoreline or are located in SEZs to prevent spills from exiting via loose manhole covers. In other areas, sewerlines in or adjacent to stream channels should be relocated to high ground and fitted with sealed manhole covers. The 208 Plan also recommends that sewerlines be relocated out of SEZs where feasible, and identifies capital improvement needs for prevention of spills and exfiltration.

Grants, NPDES permits, and waste discharge requirements for wastewater collection and treatment facilities serving the Lake Tahoe Basin should be conditioned to prohibit the sewerage agencies from providing any connection serving new development which is not in accordance with this Basin Plan. This includes development which is not in compliance with the waste discharge prohibitions discussed in the

“Development Restrictions” section of this Chapter, related to land capability, SEZs, new subdivisions, and offset of past erosion/stormwater problems. State and federal buyout programs for sensitive lots include payment of wastewater treatment plant assessments for lots which cannot be built upon without violation of these prohibitions. The Regional Board shall require that the necessary information be submitted in reports of waste discharge to determine whether applications are consistent with the development restrictions.

The existence of infiltration/inflow problems in Tahoe Basin sewer systems raised the possibility that exfiltration of nutrients from sewer lines to ground water might be a problem. A joint sewer district study of sewerline exfiltration was carried out in the early 1980s in response to the recommendations of the *Lake Tahoe Basin Water Quality Plan*. Although the results of this study did not indicate the presence of significant exfiltration problems, a later study within the jurisdiction of the South Tahoe Public Utility District (Loeb 1987) showed high levels of nitrogen in ground water beneath urbanized areas. Loeb did not conclusively identify the sources of this nitrogen, but his report included recommendations regarding control of exfiltration and fertilizer use, restrictions on watershed disturbance, and monitoring of lake, stream and ground water quality.

Due to aging infrastructure, the likelihood of exfiltration problems in the Tahoe Basin sewer systems may have increased since the early 1980s. Further study of **all** potential sources of nitrogen in Tahoe Basin ground water should be encouraged as part of the ongoing interagency monitoring program. Waste discharge requirements could be used to require correction of sewer exfiltration problems if such problems are shown to be significant in the future. Proposals for study and correction of exfiltration problems could be eligible for grant funding.

Waste discharge requirements for Tahoe Basin sewerage agencies should include a requirement that these agencies submit annual reports providing information needed to update estimates of available capacity, including information on flows, connections during the past year, and remaining unused treatment plant capacity. The 208 Plan allows expansion of wastewater treatment plants to meet

the needs of new growth allowed by TRPA, but requires wastewater utilities to notify TRPA once the plant has reached 85% of its design capacity, so that orderly planning may be done for expansion. Future growth in the Lake Tahoe Basin is limited by TRPA's Regional Plan (TRPA 1987) to levels projected at about 27% over the 1987 level of development.

The three sewerage agencies on the California side of the Lake Tahoe Basin also function as water purveyors. The State Board has directed that waste discharge requirements for these agencies should include conditions designed to prevent water use in the basin beyond the limits of the California-Nevada Interstate Water Compact (portions of this Compact which deal with the Lake Tahoe Basin were ratified by Congress in 1990 as PL 101-618). See the discussion of water rights and water use later in this Chapter for additional information on the Compact limits.

The South Tahoe Public Utility District (STPUD) provides wastewater collection and treatment for the southern part of the Tahoe Basin in California, and exports treated effluent to Alpine County, where it is stored and used for pasture irrigation. The North Tahoe Public Utility District (NTPUD) and Tahoe City Public Utility District (TCPUD) operate collection systems and export sewage for treatment and disposal by the regional Tahoe-Truckee Sanitation Agency (TTSA), located in Truckee in Nevada County. Chapter 4 of this Basin Plan contains additional information on the STPUD and TTSA facilities, including their operations outside of the Lake Tahoe Basin. The following is a summary of important issues related to these facilities and to the Tahoe Basin implementation program.

***South Tahoe Public Utility District***

The South Tahoe Public Utility District (STPUD) provides collection and treatment for municipal wastewater from most of the El Dorado County portion of the Lake Tahoe Basin. Wastewater is given advanced secondary treatment and pumped over Luther Pass to the East Fork Carson River in Alpine County, where it is stored in Harvey Place Reservoir and used for pasture irrigation. (An amendment to the Porter-Cologne Act [§ 13952] allowed STPUD to submit a conceptual plan for the reuse of very highly treated wastewater within the Tahoe Basin, but the costs of the necessary

treatment will probably prohibit the implementation of such a plan.) STPUD's approved capacity is 7.7 mgd. Issues associated with the STPUD include treatment capacity and continuing problems with spills within the Lake Tahoe Basin.

STPUD's capacity in 1993 was inadequate to serve projected buildout under the 208 Plan (TRPA 1988). The district's current maximum capacity in sewer units was defined by a 1989 agreement with the League to Save Lake Tahoe and the California Attorney General. In 1993, STPUD began evaluation of alternative means to increase the number of allowable connections without expanding the treatment plant, including abandonment of the sewer unit concept. Flows to STPUD can be affected by wet weather infiltration/inflow to sewer lines, changes in occupancy, increases in day use, and the degree of water conservation. Unless and until the treatment plant can be reliably expanded, or until agreement is reached that the plant can serve significant additional development within its approved capacity, treatment capacity for large scale new projects such as hotels will probably need to be obtained through retirement of sewer units associated with existing development.

Problems associated with STPUD's facilities within the Lake Tahoe Basin have included:

- Raw sewage overflows from blockages in gravity sewerlines, pump station malfunctions, etc.
- Spills of several million gallons of diluted, partially treated wastewater to Lake Tahoe as a result of storm events.
- Adverse impacts of sewage spills and maintenance activities on streams and wetlands tributary to Lake Tahoe. (Portions of STPUD's collection and export systems are located within SEZs.)

Environmental review of the STPUD facilities plan which led to conversion from tertiary to advanced secondary treatment, and the storage of effluent in Harvey Place rather than Indian Creek Reservoir, led to the conclusion that improvements at STPUD could facilitate growth in the Lake Tahoe Basin (USEPA 1981). This growth was expected to have a variety of impacts including non-point source impacts on water

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quality. Further expansions of STPUD's treatment capacity would be expected to have similar impacts.

As mitigation for the growth-related impacts associated with its 1980s facilities upgrading, STPUD agreed to implement a detailed mitigation program which incorporated many of the measures later included in TRPA's Regional Plan and 208 Plan. The mitigation program was also made a condition of state and federal grants.

Infiltration and inflow (I/I) problems in STPUD facilities and in any entities which connect to those facilities in the future should be corrected.

STPUD's export system should continue to be upgraded to prevent further spills to Lake Tahoe and its tributaries. However, because of the environmental sensitivity of affected waters both inside and outside of the Lake Tahoe Basin, the Regional Board will review plans for improvement of the system very carefully.

Control measures for existing or potential water quality problems associated with STPUD's current and former storage and disposal operations in Alpine County (including the use of reclaimed water for irrigation by private ranchers) are discussed in Chapter 4 of this Basin Plan.

### ***Tahoe-Truckee Sanitation Agency***

The regional wastewater treatment facilities of the Tahoe-Truckee Sanitation Agency (TTSA), located in Truckee in Nevada County, provide tertiary treatment for wastewater collected by the North Tahoe and Tahoe City Public Utility Districts in the Lake Tahoe Basin. (TTSA also serves other member districts outside of the Lake Tahoe Basin.) Wastewater is carried from member districts by an interceptor pipeline which generally parallels the Truckee River. TTSA's member districts formerly operated separate wastewater treatment plants but now operate and maintain collection facilities. Discharge prohibitions for the Truckee River Hydrologic Unit (HU), cited in the prohibition section of this Chapter, include prohibitions affecting further operation of these treatment plants, and discharges from septic tank/leachfield systems from current and future development in the portion of the HU within TRPA's jurisdiction. Additional information on TTSA's treatment and disposal operations in relation to water quality in the Truckee River HU is provided in

Chapter 4 of this Basin Plan. A stipulated judgment which settled litigation between TTSA and the League to Save Lake Tahoe limits TTSA connections in the Lake Tahoe Basin to 3500. In 1991, TTSA staff estimated that the plant had available capacity for the next 5-10 years.

Infiltration and inflow (I/I) of stormwater into collection systems is an important consideration in evaluating the available capacity of TTSA. Although TTSA's member districts have made considerable efforts to reduce I/I, it continues to be a substantial problem during normal to wet water years. TTSA's consultants showed that approximately 21% of the total flow to the treatment plant in 1978, and approximately 44% of the flow during the maximum flow month (March), was from I/I.

Effective control of I/I is an ongoing process, and benefits gained through extensive correction measures can be reversed within a few years if control efforts are not maintained. Substantial I/I reduction measures must be implemented as TTSA facilities approach rated capacity to allow additional connections. If I/I control efforts are then substantially reduced, TTSA facilities will eventually be overloaded as I/I increases. This could result in violations of waste discharge requirements and/or long-term upsets of treatment facilities processes. The Regional Board must fully utilize its regulatory authority to assure that TTSA member entities are committed to an ongoing program of maintaining acceptable levels of I/I once they are achieved. Acceptable I/I control programs would include annual surveys to locate significant I/I sources, and complete implementation of proper corrective measures on an annual basis.

## 5.10 WATER RIGHTS AND WATER USE

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In 1988, there were approximately 57 water purveyors providing domestic supplies to development within the California portion of the Lake Tahoe Basin.

There were about 17 suppliers in California using over 100 acre-feet per annum (afa). Water supplies are obtained from public and private wells, intakes from Lake Tahoe, and surface water diversions from tributaries. In the past, some water purveyors did not always treat well water prior to distribution, although chlorination might be provided at certain times of the year. Drinking water from surface intakes, both from streams and Lake Tahoe, has historically been filtered and chlorinated prior to distribution. New federal drinking water regulations require higher treatment levels for surface sources; because of these regulations, water purveyors are increasingly changing from surface to ground water sources.

Total water diversion for consumptive use in the Lake Tahoe Basin is limited by the California-Nevada Interstate Water Compact, an agreement which, after 13 years of negotiation, was ratified by the legislatures of both states in 1970 and 1971, and partly ratified by Congress in 1990 as P.L. 101-618. On the California side of the Lake Tahoe Basin, total diversions for consumptive use from all sources (both surface and ground waters) are limited to 23,000 afa.

The State Water Resources Control Board, which is responsible for administering California's water rights program, issued a *Report on Water Use and Water Rights in the Lake Tahoe Basin* in January 1980. The report determined that after water rights held by the USFS, State Parks requirements, and certain exports and depletions are taken into account, 19,000 afa is available for use on private lands on the California side of the Basin. The report also estimated the amount of water used at different levels of projected development.

The State Board has adopted a policy of limiting new water rights permits in accordance with the Compact allocation. The State Board does not have permit authority over all diversions, however. The largest group of diversions not subject to permit is ground water diversions, which made up 54% of the total diversions for use on the California side of the Lake

Tahoe Basin in 1980. Local government has authority to regulate ground water pumping, and special ground water districts can be created, but current State law does not require local government to act, even when ground water pumping exceeds available supply.

The water rights study recommended that the State Board issue new water rights permits subject to conditions which ensure that issuance of the permits will not result in use in excess of the amount available under the Interstate Water Compact. It further recommended that water available for use on private lands be allocated among three zones corresponding to the boundaries of the North Tahoe, Tahoe City, and South Tahoe Public Utility Districts. Water rights permits would be issued to the utilities, allowing them to divert amounts equal to the amount allocated to the zone minus the total of all other diversions, including ground water diversions, for use on private lands within the zone.

In 1984, the State Board circulated a draft Environmental Impact Report (EIR) for update of its 1969 water rights policy for the Lake Tahoe Basin. The draft EIR considered several alternatives for allocation of unallocated water supplies, including one based on the recommendations of the earlier water use study. The draft EIR also estimated then-current (1982) water use levels, and predicted water use at various levels of buildout for the Lake Tahoe Basin. It predicted that the Interstate Compact limit could be exceeded at some levels of development without drastic increases in water conservation. It recommended that the State Board limit water rights allocations for private consumptive water use in relation to allowable buildout under the 1980 *Lake Tahoe Basin Water Quality Plan*. The State Board did not complete a final EIR or take action on the proposed policy changes.

Current levels of consumptive water use in the Lake Tahoe Basin are unknown. (Most water use is not metered.) New residential construction has occurred since 1982, but conservation efforts (e.g., landscape watering restrictions and requirements for ultra-low flow toilets) have increased due to drought conditions. TRPA predicts that there will be a 27% increase in population of the Lake Tahoe Basin between 1987 and 2007, but has not estimated ultimate buildout. Assuming that the Individual Parcel Evaluation System will permit development of some land capability Class 1, 2, and 3 lots which were not considered buildable under the 1980 *Lake Tahoe*



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*Basin Water Quality Plan*, it is possible that water use at buildout could exceed the Interstate Water Compact limits. The 208 Plan (Vol. I, page 307) states that the “range of ultimate demand for water supply on the California side would be approximately 21,600 to 24,200 afa.”

The State Board's water rights report recommends that local and regional agencies involved in land use planning consider the limitations set by the Interstate Water Compact, and that the State's water quality program take the availability of water into account. The California Water Code directs the State and Regional Boards to take water supply into account during water quality planning, and in issuing waste discharge requirements. The public utility districts provide sewerage service, for which they are subject to waste discharge requirements issued by the Lahontan Regional Board. Any additional development in the Lake Tahoe Basin which will increase water use will not be possible without a connection to the sewerage system. The number of units which may connect to the sewerage systems is limited by sewage collection, treatment, and disposal capacity. Accordingly, this Basin Plan requires that waste discharge requirements issued for these sewerage systems include conditions designed to prevent water use in the Lake Tahoe Basin beyond the Compact limitations. The conditions could take several different forms, ranging from connection limitations to water conservation programs. The precise form the conditions shall take will be determined when waste discharge requirements are renewed or modified.

The 208 Plan (Vol. I, page 299) states TRPA's intent to allow water supply systems to upgrade and expand to support existing and new development consistent with the its Regional Plan. This expansion should be phased in to meet the needs of new development without creating inefficiencies from over-expansion or under-expansion. However, expansion of water supplies may not violate TRPA's environmental threshold standard for instream flows for fisheries. This threshold establishes a non-degradation standard for instream flows until TRPA establishes instream flow standards in its regional land use plan. It is TRPA's policy to seek transfers of existing points of water diversion from streams to Lake Tahoe.

TRPA requires all projects proposing a new structure, or reconstruction or expansion of an existing structure designed or intended for human occupancy to have adequate water rights or water supply systems. TRPA cannot approve additional development requiring water unless it has, or provides, an adequate water supply within a water right recognized under state law.

TRPA recognizes that many water supply systems are in need of upgrading to insure delivery of adequate quantities of water for domestic and fire suppression purposes. Needed improvements include water lines, storage facilities, and additional hydrants. TRPA requires all additional development requiring water to have systems to deliver an adequate quantity and quality of water for domestic consumption and fire protection. Applicable local, state, federal, or utility district standards determine adequate fire flows, but where no such standards exist, the TRPA Code of Ordinances provides minimum fire flow requirements. TRPA may waive the fire flow requirements for its plan areas which are “zoned” for conservation and recreation uses, and for single family development if fire departments serving the development meet the requirements of the TRPA Code. Individual water suppliers will have to maintain their existing water supply systems, and upgrade them as appropriate to meet fire flow requirements, peak demand, and the need for backup supplies. Water suppliers will also have to provide treatment for drinking water from surface diversions in accordance with state and federal standards and regulations.

This Basin Plan provides exemptions from discharge prohibitions for public health and safety projects, including projects associated with domestic water supply systems. The 208 Plan recommendation that diversion points be changed from streams to Lake Tahoe was designed to protect stream and SEZ uses. As noted above, new treatment requirements are leading to an increase in ground water diversions. New wells in SEZs may affect SEZ functions both through direct disturbance for construction of wells and distribution lines, and through the impacts of ground water drawdown on SEZ soils and vegetation. When considering exemptions from discharge prohibitions for new or

expanded ground water diversions in SEZs, the Regional Board should evaluate the water quality impacts and “reasonableness” of these projects in relation to those of the alternative of continued use of a surface source, even if treatment costs are higher.

The remedial erosion control projects proposed in this Chapter require use of irrigation water for revegetation. However, native plants will be used except for some temporary stabilization, and once established will not require irrigation. To ensure that the irrigation needed for revegetation can be carried out within the limits of water supply, the State Board's water rights decisions should reserve water for revegetation. Once it is determined that reserving water for revegetation is no longer necessary, the water can be made available for municipal and domestic use.

At the time that it adopted the 1980 *Lake Tahoe Basin Water Quality Plan*, in response to a comment by the Department of Water Resources, the State Water Resources Control Board agreed that the use of water meters should be required in the Lake Tahoe Basin. This recommendation has not been implemented. The State Board should revisit the need for water meters, and if appropriate, facilitate their use. The State Board should update its estimates of current and projected water use in the Lake Tahoe Basin in relation to allowable development and visitor use under current land use and water quality plans. The State Board should consider updating its 1969 water rights policy for the Lake Tahoe Basin, particularly in relation to the need to control ground water diversions under the Interstate Water Compact.

## 5.11 SOLID AND HAZARDOUS WASTE

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### ***Solid Waste Disposal***

No solid waste disposal has been permitted in the Lake Tahoe Basin since 1972. To require continued export of all solid waste from the Lake Tahoe Basin, the State Board adopted the following prohibition in 1980:

*"The discharge of garbage or other solid waste to lands within the Lake Tahoe Basin is prohibited."*

The 208 Plan (TRPA 1988, Vol. I, page 145) provides that:

*"To control potential water quality problems resulting from solid waste disposal, no person shall discharge solid wastes in the Tahoe Region by depositing them in or on the land, except as provided by TRPA ordinance. Existing state policies and laws will continue to govern solid waste disposal in the Tahoe Region."*

The State Board recommended in 1980 that BMPs be developed for the disposal of excavated soil from construction sites, and that consideration be given to their use to reclaim abandoned mines, quarries, and borrow pits. It also recommended that dredged material should be considered for similar uses. Other construction wastes should be exported from the Basin.

Problems associated with former solid waste disposal in the Lake Tahoe Basin were recognized as early as 1966; they include leachate from the disposal sites, erosion due to lack of vegetation, and uncontrolled runoff from landfill surfaces. There were formerly four disposal sites within the Basin; none were operated as sanitary landfills. The USFS has done extensive erosion and drainage control work at the old Meyers Landfill, and continues to monitor its effects on water quality. All of the closed sites in California are under the ongoing surveillance of the California Integrated Waste Management Board (CIWMB). The Lahontan Regional Water Quality Control Board, in cooperation with the CIWMB and the USFS, shall continue surveillance and monitoring of old disposal sites within the Tahoe Basin to ensure that leachate and eroded sediment do not impair water quality. Where water quality problems at these sites are identified,

corrective measures shall be implemented in the same manner as for sites requiring erosion control projects.

Proposals have been made to use old landfill sites in the Tahoe Basin for other purposes such as a county park or industrial development. Further cleanup of these sites may be required before additional development can be permitted.

It has been estimated that, because of the seasonal nature of the Tahoe Basin's population and the inaccessibility of some homes due to weather and terrain, only 85 percent of the refuse generated in the Basin is collected for export. Illegal dumping and littering impair the visual appeal of surface waters and stream environment zones, and contribute leachate to surface runoff. Efforts should be made to increase the amount of Basin refuse which is actually collected for export or recycling. Local governments are responsible for efforts to increase the effectiveness of refuse collection. Existing anti-litter laws should be strictly enforced. Public education and cleanup programs should be expanded. The California Conservation Corps can assist in cleanup programs. The 208 Plan (TRPA 1988, Vol.I, page 145) states that:

*"Existing state policies and laws will continue to govern solid waste disposal in the Tahoe Region. Local units of government, as well as land managers such as the U.S. Forest Service, shall police their areas of jurisdiction to control unauthorized dumping of solid wastes to the maximum extent feasible. Garbage pickup service shall be mandatory throughout the Tahoe Region, and will be so structured so as to encourage clean-up programs, composting, and recycling."*

In 1980, the State Board recommended the preparation of a comprehensive solid waste management plan for the entire Tahoe Basin. Such a plan was never prepared. Current California law requires local governments to prepare solid waste management plans, and to address specific targets for waste reduction, recycling, and resource recovery. These plans should also address long-term contingency plans for disposal of Tahoe Basin wastes, since the availability of landfill space is limited by physical capacity and political constraints.

### ***Industrial Wastes***

Except for stormwater, which is addressed elsewhere in this Chapter, no industrial discharges are allowed

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in the Lake Tahoe Basin. Discharges of industrial wastes into Lake Tahoe or any stream in the Basin are prohibited in both California and Nevada (see the section of this Chapter on prohibitions). Current prohibitions against a discharge of industrial waste in the Lake Tahoe Basin should be continued and enforced.

### ***Toxic and Hazardous Substance Spills***

Considering the amount of urbanization and the fact that a major interstate truck route (U.S. Highway 50) passes through the Lake Tahoe Basin, possible spills of hazardous materials such as gasoline, diesel fuels, fuel oil, aviation fuel, pesticides, solvents, chlorine, and other substances create the potential for serious water quality problems. Infrequent spills of petroleum products have resulted from transportation accidents in the Lake Tahoe Basin. Numerous small spills occur at construction sites, usually due to vandalism or improper storage. Spill prevention and abatement programs are necessary to control the risk of spills affecting Lake Tahoe and its tributaries, and the ground waters and lands of the Lake Tahoe Region. In addition, hazardous waste management programs are needed to ensure that potentially hazardous substances such as paints, pesticides, household solvents, and waste motor oil are properly managed and disposed of and not discharged to lands or waters (TRPA 1988, Vol. I, page 99).

The Lahontan Regional Board's regionwide control measures for hazardous waste leaks, spills, and illegal discharges (Chapter 4 of this Basin Plan) are applicable to the Lake Tahoe Basin, as are statewide requirements for the preparation and implementation of local government hazardous waste management plans. When reviewing environmental documents and drafting waste discharge permits for marinas, tour boat and waterborne transit operations, and other activities on or near surface waters which may involve use or storage of fuels, Regional Board staff should give special attention to contingency measures for prevention and cleanup of spills.

Following the recommendations of the State Board in the 1980 Lake Tahoe Basin Water Quality Plan, the Lahontan Regional Board took the lead in development of an interagency spill contingency plan to address issues including incident reporting and

lines of communication, areas of responsibility and chain of command, and response, cleanup and disposal procedures.

The USEPA, Region IX, has prepared a new interagency spill response plan for the Lake Tahoe Basin, as a supplement to its *Mainland Oil and Hazardous Substance Pollution Contingency Plan* (USEPA 1994). This plan addresses topics such as the roles, responsibilities, and jurisdictional boundaries of the agencies involved; priority resources for use by responders; training and response capabilities in the Tahoe Basin and needs for further training; and evacuation/shelter-in-place procedures. It also includes a standardized notification checklist which addresses spill response scenarios.

The 208 Plan (Vol. I, page 146) provides that TRPA shall cooperate with other agencies with jurisdiction in the Tahoe Region in the preparation, evaluation, and implementation of toxic and hazardous substance spill control plans covering Lake Tahoe, its tributaries, and the ground waters and lands of the Tahoe Region. TRPA will cooperate with the USFS, USEPA, U.S. Coast Guard, state water quality and health agencies, and local units of government to develop programs to prevent toxic and hazardous spills and to formulate plans for responding to spills that may occur. With regard to local government hazardous waste management plans, TRPA will participate on technical advisory committees, review and comment on management plans, and implement hazardous material control measures through the project review process, as appropriate, upon receiving requests to do so from state or local units of government.

The 208 Plan underscores the need for compliance by all persons handling, transporting, using, or storing toxic or hazardous substances with applicable state and federal laws regarding waste management, spill prevention, reporting, recovery, and cleanup. It also provides that underground storage tanks for sewage, fuel, or other potentially harmful substances shall meet standards set forth in TRPA ordinances, and shall be installed, maintained, and monitored in accordance with the BMP Handbook (208 Plan, Vol. II). (BMP 78 in that handbook is essentially a reference to the applicable regulations of other agencies.)

## 5.12 ROADS AND RIGHTS-OF-WAY

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There are approximately 1000 miles of streets, roads, and highways in the Lake Tahoe Region. Past road construction, both for public streets and highways and for timber harvest and other purposes on USFS and private forest lands, has contributed significantly to sediment and nutrient loading to Lake Tahoe. Sediment loading from new subdivisions and associated roads has been a particular problem (see the section of this Chapter on development restrictions). Existing unpaved roads, and unstabilized cut and fill slopes, drainage ditches, and road shoulders continue to act as sediment sources. Winter road maintenance, including sanding and the use of deicing chemicals including salt, affects stormwater quality. The 208 Plan (TRPA 1988, Vol. I, page 88) concluded that limited information indicates that all components of the highway transportation system have serious impacts on water quality. Roads also increase impervious surface, magnifying surface runoff and often directing it toward surface waters.

Because of the significance of roads in erosion problems on forest lands, the USFS's Cumulative Watershed Effects methodology for assessing watershed problems (USFS 1988) uses "equivalent roaded acres" as a measure of disturbance. Erosion problems on forest roads are similar to those associated with offroad vehicle use (see the section of this Chapter on outdoor recreation).

While TRPA's Transportation and Air Quality Plan (TRPA 1992) has the goal of reducing dependence on private automobiles, it calls for the construction of, or the study of, a variety of new road segments. In 1980, the State Board determined that construction of new roads to handle the increased traffic projected for the Lake Tahoe Basin would cause serious water quality problems. The most serious water quality problems threatened by new highway construction in the Lake Tahoe Basin stem from encroachment of SEZs and construction in high erosion hazard lands. The State Board concluded that construction of new roads in high erosion hazard lands or SEZs would cause water quality problems which far outweigh any benefits in traffic improvement.

Maintenance of roads and parking lots is an important means of controlling stormwater pollutants at the source. However, maintenance activities may

in themselves create water quality problems. Routine road shoulder maintenance can repeatedly disturb soils and prevent stabilization. An ongoing problem in the Tahoe Basin is associated with the clearance of roadside drainage areas along streets and highways without curbs. Annual use of a grader to clear drainageways often removes material from the toes of slopes and ensures continual erosion. This problem has been acknowledged by several public works agencies and is one of the primary justifications for installing curbs and gutters.

Road maintenance requirements are not always proportional to traffic use. In the Lake Tahoe Basin, weather is more likely to increase maintenance needs than the amount of traffic. The use of road deicing chemicals (also discussed in Chapter 4) is of special concern in the Lake Tahoe Basin because the death of vegetation from road salt can contribute to increased erosion.

### Control Measures

#### *Erosion Problems*

Except where roads are essential for fire control or for other emergency access, erosion from dirt forest roads in the Lake Tahoe Basin should be controlled through closure, stabilization and drainage control, and revegetation.

Wherever possible, roads must be eliminated from high erosion hazard lands and Stream Environment Zones. For some of the roads which are not closed, protective surfacing, relocation, or installation of drainage facilities will be necessary. Best Management Practices should be required for all dirt roads which are not closed, stabilized, and revegetated.

The U.S. Forest Service, Lake Tahoe Basin Management Unit (LTBMU) has an ongoing watershed restoration program which includes closing and revegetating some roads, construction of bridges to prevent erosion at stream crossings, and installation of roadside drainage controls.

Revegetation, resurfacing, or other measures to control erosion from dirt roads on private forest lands should be enforced through regulatory programs adopted by local and regional agencies. Where these agencies have not made a commitment to implement controls, waste discharge requirements and cleanup orders issued by the Lahontan Regional Board shall

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require landowners to correct erosion problems from dirt roads. Regulatory programs should include an inventory of old forest roads to identify the problems needing correction. TRPA and the Lahontan Regional Board have the authority to require the performance of remedial erosion control work on private forest lands.

The 208 Plan states that management practices for roads should be geared toward infiltration of runoff and stabilization of unstable drainages, slopes, and shoulders. The necessary practices include both capital improvements and proper operation and maintenance. The main implementing agencies are local units of government, improvement districts, state highway departments and state and federal land management districts.

The BMP Handbook (208 Plan, Vol. II) describes the appropriate BMPs for streets, roads and highways. As described in the introduction above, TRPA can require BMP implementation as a condition of approval for both new road construction, and road alterations. TRPA (1987, Ordinance Chapter 27) requires that all development requiring vehicular access be served by paved roads, with limited exceptions. TRPA's BMP retrofit program includes requirements for paving of unpaved roads and driveways.

### ***Roads and Discharge Prohibitions***

The impacts of road construction associated with lot and block subdivisions were one of the major reasons for the adoption of the prohibitions against discharge or threatened discharge due to the development of new subdivisions in the Lake Tahoe Basin (see the section of this Chapter on prohibitions). The 208 Plan (Vol. I) states that construction of new road networks, such as would be necessary to serve new subdivisions, should be avoided. Regional Board staff should carefully review **any** Tahoe project which would include new access road systems with potential impacts similar to those of a subdivision.

Exemptions from the TRPA and Regional Board prohibitions related to SEZ disturbance and excess land coverage may be allowed for road and highway construction projects if specific findings are made (see the section of this Chapter on development restrictions). Because of the problems with new road

construction identified above, special consideration should be given to reasonable alternatives such as transit, ridesharing, and large employer transportation management programs which will preclude the need for exemptions. Wherever possible, existing structures or fills should be used when SEZs must be crossed. The State Board concluded in 1980 that in contrast to new highway construction which would affect large areas, the amount of land required for public transportation facilities (such as road widening for bus lanes or bikeways) would be insignificant, and would occur along existing transportation corridors instead of in previously undeveloped areas.

### ***Maintenance Problems***

To reduce problems associated with annual clearance of roadside drainage areas, TRPA has made a commitment to meet with road maintenance organizations to develop improved practices, which may be added to its BMP Handbook in the future. Remedial erosion control projects can reduce the amount of general road maintenance required throughout the year. Once these projects have been successfully implemented, there will be less mud flowing onto roads, less regrading of roadsides to maintain proper slopes, and fewer cases of roads being undermined by runoff.

Street and parking lot sweeping are among the most important control measures for onsite problems. The revised BMP for street sweeping discusses the efficiency of different types of sweepers and requires sweeping at least once a year. The reduction in dissolved nutrients will be minor, but the reduction in particulate bound nutrients from street sweeping will be comparable to the reduction in suspended sediments. Street and parking lot sweeping also helps prevent clogging of infiltration facilities.

Proper management of runoff from areas of intensive vehicular use requires installation of onsite drainage facilities and adherence to operating practices to control water quality deterioration. A program of intensive maintenance, including periodic vacuum sweeping and cleanup of debris, is required in all cases. Drainage systems should be designed to convey runoff to the treatment or infiltration facility and then to a stable discharge point.

Large parking lots have high priority in the Regional Board's strategy for retrofit of BMPs to existing

development. (See the discussion of this program in the section of this Chapter on offset.) The Regional Board has adopted maintenance waste discharge requirements for public works departments and utility districts in the Lake Tahoe Basin, and considers placing new public works projects involving road maintenance under its general waste discharge requirements applicable to small scale Tahoe Basin projects. The Board also regulates road maintenance activities through its municipal stormwater NPDES permits (see the “Stormwater” sections of this Chapter and of Chapter 4).

### ***Snow and Ice Control***

The Regional Board may allow the use of road salt to continue in the Lake Tahoe Basin as one component of a comprehensive winter maintenance program. However, the Regional Board should continue to require that it be applied in a careful, well-planned manner, by competent, trained crews. Should even the “proper” application of salt be shown to cause adverse water quality impact, the Regional Board should consider requiring that it no longer be used in the Tahoe Basin. Similarly, should an alternative deicer be shown to be effective, environmentally safe, and economically feasible, its use should be encouraged in lieu of salt. Stormwater permits, which may include controls on deicing chemicals, are discussed earlier in this Chapter.

Remedial erosion and drainage control projects can reduce the need for ice control on roads by collecting snowmelt runoff and conveying it in stable drainage systems rather than allowing it to flow across roadways where it can freeze in thin layers which require ice control for public safety.

The 208 Plan (Vol. I, page 146) provides that all persons engaged in public snow disposal operations in the Tahoe Region shall dispose of snow in accordance with the management standards in the BMP Handbook. This plan also requires all institutional users of road salt to keep records showing the time, rate, and location of salt application. State highway departments and other major users of salt and abrasives are required to initiate a tracking program to monitor the use of deicing salt in their jurisdictions. Annual reports to TRPA must include information on the rate, amount, and distribution of use. In addition, the 208 Plan requires that removal of snow from individual parcels

be limited to structures, and paved and unpaved areas necessary for parking or providing safe pedestrian access. Snow removal from dirt roads is subject to TRPA regulation. When TRPA approves snow removal from an unpaved road it shall specify required winterization practices, BMPs, the specific means of snow removal, and a schedule for either paving the dirt road or ceasing snow removal.

Heavily used roads and driveways requiring winter snow removal should be paved. Less heavily used roads and driveways should be surfaced with gravel. Unneeded dirt roads and driveways should be revegetated.

Snow disposal areas should be located entirely upon high capability land with rapid permeability, should be separated from Stream Environment Zones, and should be contained within berms to avoid surface runoff. The BMP Handbook (208 Plan, Vol. II) includes practices for snow disposal and for road salt storage and application.

The use of deicing salt and abrasives may be restricted where damage to vegetation in specific areas may be linked to their use, or where their use would result in a violation of water quality standards. Required mitigation for the use of road salt or abrasives may include use of alternative substances, and/or changes in the pattern, frequency, and amount of application. Revegetation of parcels may be required where there is evidence that deicing salts or abrasives have caused vegetation mortality. TRPA may enter into MOUs with highway and street maintenance entities to address the use of salts or abrasives in relation to safety requirements.

### ***Retrofit Requirements and the Capital Improvements Program***

All governmental agencies responsible for road maintenance are required to bring all roads in the Lake Tahoe Basin into compliance with 208 Plan standards within the 20-year implementation schedule of that plan (by 2007). That is, all existing facilities must be retrofitted to handle the stormwater runoff from the 20-year, 1-hour storm, and to restabilize all eroding slopes.

As noted in the section of this Chapter on remedial programs and offset, remedial controls for the water

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quality impacts of past development in the Lake Tahoe Basin are essential for the prevention of further degradation of Lake Tahoe. The Capital Improvements Program (CIP) of the 208 Plan (Vol. IV) is directed toward remediation of erosion and stormwater problems along public rights-of-way. Under the 208 Plan (Vol. I, page 109) federal, state and local units of government and other land management agencies shall be responsible for carrying out the water quality Capital Improvements Program, with oversight from TRPA. Memoranda of Understanding (MOUs) or other agreements between TRPA and the implementing agencies will provide the necessary coordination to ensure implementation. Appropriate roles and responsibilities of the involved agencies will be identified and verified through these agreements. TRPA expects to work with implementing agencies toward periodic revision of the CIP and development and implementation of long-term revenue programs. Minor changes in project descriptions or revenue programs shall not require state certification and federal approval before they take effect, but shall be included in periodic updates of the CIP submitted to the states and USEPA.

Specific CIP projects are proposed in Volume IV of the revised 208 Plan. California CIP projects are summarized in Tables 5.12-1 through 5.12-4. The systems proposed are source controls, which incorporate the methods presented in the Handbook of Best Management Practices (208 Plan, Vol. II). Detailed facilities planning will be required to determine exactly what systems will be put on the ground. Completion of these projects is essential if the load of sediment and nutrients causing deterioration of Lake Tahoe is to be reduced. The cost of completing all erosion and urban runoff control projects will be approximately \$300 million in 1988 dollars, requiring development of a phased program for completion. The total cost of projects to be implemented in California is estimated at \$204.7 million (1988 dollars), including \$18 million for Caltrans projects, \$58.9 million for City of South Lake Tahoe projects, \$49.8 million for El Dorado County projects, and \$78 million for Placer County projects. The CIP incorporates the watershed restoration priorities of the USFS, Lake Tahoe Basin Management Unit, by reference.

The CIP includes a project priority system related to the capability of each watershed to deliver sediment

and nutrients to Lake Tahoe. TRPA gives high priority for erosion and runoff control to projects which affect SEZs (particularly wetland and riparian areas), which reduce or repair disturbance of seasonally saturated variable source areas, and which attempt to restore a more natural hydrologic response in the watershed. TRPA will work with the various implementing agencies to incorporate the 208 Plan's priority guidance into their long-range programs and evaluate their programs at regular five-year intervals.

TRPA's financial strategy for implementing the CIP is summarized in Volume VI of the 208 Plan (pages 46-47). It includes commitments to review funding sources, work with state and federal agencies to obtain funding, and to prepare and conduct annual updates of a detailed five-year CIP. Some of the components of this strategy were incorporated into TRPA's 1992 financial plan for 208 Plan implementation. An important element of the strategy is the direction that the Lahontan Regional Board, Nevada Division of Environmental Protection, and TRPA will use their regulatory powers to ensure that local units of government and other local agencies bear a fair share of the costs of erosion and runoff control projects, while recognizing that voluntary cooperation is preferred to mandatory action.

This Basin Plan designates Caltrans as the agency with primary responsibility for implementing erosion control projects on California state highways. The Lahontan Regional Board will monitor Caltrans' progress to ensure that the projects are properly designed and built on schedule. Some state highways are on National Forest lands and are subject to special use permits issued by the Forest Service. The USFS can require correction of erosion problems as part of these special use permits.

The cities and counties have authority to carry out projects on public streets and roads. When these agencies carry out erosion control projects, their responsibilities will include detailed facilities planning, design, construction, and maintenance. The technical and advisory services of the Resource Conservation Districts can be used to help meet these responsibilities. Local governments will have incentives to carry out remedial projects in that future development in their jurisdictions will be phased under TRPA's land use plan (TRPA 1987) depending upon progress under the CIP.



To the extent feasible, this Basin Plan will rely on local governments to construct the erosion control projects required on city and county streets and roads, with financial assistance provided by state and federal grants. Local governments may also establish special assessment districts for the purpose of carrying out erosion and runoff control projects.

Where state transportation departments or local agencies fail to carry out erosion and urban runoff control projects, regulatory programs must be adopted to require them to carry out the projects. These agencies own the roads causing erosion; they can be held responsible for correcting the problem.

In some cases, an oversteepened roadway slope or other erosion problem is not entirely within public ownership. The parties dedicating a public road to a city or county may have failed to designate the entire right-of-way. Waste discharge requirements can be issued to the individual property owner at the same time they are issued to the city or county, making the property owner responsible for those measures required on his property. The city or county could also accept a dedication of the area from the landowner, or establish a special assessment district for the project.

**Table 5.12-1**  
**SUMMARY LIST OF CIP PRIORITIES AND COSTS FOR THE**  
**CITY OF SOUTH LAKE TAHOE**

Plan Area	Name	Priority/Cost		
		1	2	3
085	Lakeview Heights		\$6,000,000	
089B	California South Stateline Resort Area			\$4,057,000
090	Tahoe Meadows	x(089B)		
091	Ski Run		\$5,828,000	
092	Pioneer/Ski Run			x(091)
093	Bijou		\$7,278,000	
094	Glenwood		\$1,795,000	
096	Pioneer Village		\$715,000	
097	Bijou Pines		\$2,982,000	
098	Bijou/Al Tahoe		x(096,097)	
099	Al Tahoe			\$6,462,000
101	Bijou Meadow	x(094,096)		
103	Sierra Tract-Commercial			\$5,748,000
104	Highland Woods			x(103)
105	Sierra Tract		\$2,842,000	
108	Winnemucca			\$4,788,000
110	South "Y"		x(111,108)	
111	Tahoe Island		\$5,439,000	
112	Gardner Mountain			\$4,357,000
114	Bonanza		\$642,000	
Total estimated cost for the City of South Lake Tahoe is \$58,933,000.				
x - Indicates CIP needs within this PA. ( ) - Indicates the PA that contains the CIP description and estimated cost.				

Source: TRPA, 1988, Volume IV.

**Table 5.12-2**  
**SUMMARY LIST OF CIP PRIORITIES AND COSTS FOR**  
**EL DORADO COUNTY**

Plan Area	Name	Priority/Cost		
		1	2	3
106	Montgomery Estates		\$2,599,000	
107	Black Bart		\$1,540,000	
115	Golden Bear			\$1,430,000
117	Tahoe Paradise (T.P.) - Washoan		\$12,025,000	
120	T.P. - Meadowvale			\$3,752,000
122	T.P. - Mandan		\$7,231,000	
124	Meyers /Residential		\$3,724,000	
125	Meyers /Commercial		x(122)	
129	Fallen Leaf North		\$141,000	
131	Angora Highlands			\$3,280,000
132	Mountain View		\$2,624,000	
133	T.P. - Upper Truckee		\$5,762,000	
134	Echo View			\$3,272,000
135	T.P. - Chiapa			\$429,000
137	Christmas Valley	\$978,000		
138	T.P. - Nahane			\$135,000
151	Glenridge		\$840,000	
Total estimated cost for El Dorado County is \$49,772,000.				
x - Indicates CIP needs within this PA. ( ) - Indicates the PA that contains the CIP description and estimated cost. T.P. = Tahoe Paradise				

Source: TRPA, 1988, Volume IV.

**Table 5.12-3**  
**SUMMARY LIST OF CIP PRIORITIES AND COSTS FOR**  
**PLACER COUNTY**

Plan Area	Name	Priority/Cost		
		1	2	3
001A	Tahoe City		\$4,778,000	
002	Fairway Tract			\$2,404,000
003	Lower Truckee			\$560,000
005	Rocky Ridge			\$560,000
006	Fish Hatchery			\$2,806,000
007	Lake Forest Glen			x(006)
008	Lake Forest			x(006)
009A	Lake Forest Commercial			x(006)
009B	Dollar Hill			\$2,414,000
010	Dollar Point			\$1,350,000
011	Highlands			x(009B)
014	Cedar Flat			\$8,406,000
016A	Carnelian Woods			x(018)
016B	Carnelian Bay Subdivision			x(018)
017	Carnelian Bay			x(018)
018	Flick Point/Agate Bay			\$7,197,000
020	Kingswood West			\$1,639,000
021	Tahoe Estates			\$4,615,000
022	Tahoe Vista Commercial			x(021)
023	Tahoe Vista Subdivision			x(021)
025	Kingswood East		\$6,532,000	
026	Kings Beach Industrial			\$5,609,000
027	Woodvista		x(025)	
028	Kings Beach /Residential			\$1,907,000
029	Kings Beach /Commercial		x(028,026)	
031	Brockway			\$982,000
156	Chambers Landing		\$3,182,000	
158	McKinney Tract	\$284,000		
159	Homewood /Commercial		x(158)	
160	Homewood /Residential		\$865,000	
161	Tahoe Pines	\$3,653,000		
163	Lower Ward Valley		\$4,951,000	
164	Sunnyside /Skyland	\$5,983,000		
165	Timberland			\$1,632,000
167	Alpine Peaks		x(163)	
x - Indicates CIP needs within this PA. ( ) - Indicates the PA that contains the CIP description and estimated cost.				

Source: TRPA, 1988, Volume IV.

**Table 5.12-3**  
**SUMMARY LIST OF CIP PRIORITIES AND COSTS FOR**  
**PLACER COUNTY**

Plan Area	Name	Priority/Cost		
		1	2	3
168	Talmont			x(164)
169	Sunnyside	x(164)		
170	Tahoe Park /Pineland	x(164)		
171	Tavern Heights			\$5,740,000
172	Mark Twain Tract			x(001A)
173	Granlibakken			x(171)
Total estimated cost for Placer County is \$78,049,000.				
x - Indicates CIP needs within this PA. ( ) - Indicates the PA that contains the CIP description and estimated cost.				

Source: TRPA, 1988, Volume IV.

**Table 5.12-4**  
**SUMMARY LIST OF CIP PRIORITIES AND COSTS FOR**  
**CALTRANS**

Highway Segment	Priority/Cost		
	1	2	3
1. Highway 50 - El Dorado County Echo Summit to the Jct. w/89.			\$3,193,000
2. Highway 89 - El Dorado County Luther Pass to the Jct. w/50.		\$1,556,000	
3. Highway 50/89 - El Dorado County Jct. of 50/89 to the South Lake Tahoe "Y".		\$1,955,000	
4. Highway 50 - El Dorado County, City of South Lake Tahoe. South Tahoe "Y" to South Stateline.			\$250,000*
5. Highway 89 - El Dorado County South Tahoe "Y" to the El Dorado/ Placer County Line.		\$4,099,000	
6. Highway 89 - Placer County El Dorado/Placer County Line to the Lake Tahoe Regional Boundary Northwest of Tahoe City.	\$2,810,000		
7. Highway 28 - Placer County Tahoe City to North Stateline.		\$3,322,000	
8. Highway 267 - Placer County Brockway Summit to the Jct. w/ 28.			\$1,200,000
Total estimated cost for Caltrans is \$18,385,000.			
* TRPA has identified CIP needs in these highway segments even though Caltrans has expended more money than originally estimated (see Table 9 of TRPA, 1988 Volume IV).			

Source: TRPA, 1988, Volume IV.

## 5.13 FOREST MANAGEMENT ACTIVITIES

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Accessible pine and fir forest lands in the Lake Tahoe Basin were heavily logged by clearcut methods in the middle to late 1800s. Most private timberlands in the basin which had not been harvested earlier were logged between 1950 and 1971. Although the current Forest Management Plan for the USFS Lake Tahoe Basin Management Unit (LTBMU) emphasizes watershed protection over commercial timber sales, large-scale tree dieoffs from drought-related stresses in the 1980s and early 1990s have prompted proposals for extensive sanitation/salvage cuts to reduce fire hazard and increase forest health. TRPA encourages public and private vegetation management to increase plant community diversity, and the California Tahoe Conservancy carries out forest management (silvicultural) projects on the lands it has purchased. Because much of the Lake Tahoe Basin is forested, land clearing for development projects often involves timber harvest.

Because the potential contributions of an individual forest management operation to stream sedimentation may not be fully realized until years after that operation is concluded, attempts to compute loadings on an individual project basis are likely to result in underestimates. Forest management activities can create water quality problems if sites are left bare of vegetation, if riparian vegetation is disturbed, or if soil is disturbed by road construction, skid trails, or use of vehicles off of roadways. Even if Best Management Practices are followed, some impact on water quality can be expected from forest management activities.

Both remedial actions to correct problems from past timber harvest, and controls to prevent problems associated with future forest management activities are necessary for the protection of the waters of the Lake Tahoe Basin. The most important control measures needed on forest lands are remedial erosion control projects and control of erosion on forest dirt roads (see the sections of this Chapter on offset and on roads and rights-of-way). BMPs are also needed to minimize water quality problems from activities on forest lands. Controls should ensure that access roads, which increase drainage density, are well-placed and designed, and that skidding and

related practices do not significantly disturb soils and vegetation. Since timber harvesting may take place on steep slopes with poor land capability, required management practices should take slope differences into account. As noted in Section 5.3 (BMPs), no one BMP is 100 percent effective, and the use of BMPs does not provide assurance of compliance with state effluent limitations. BMPs must be monitored to ensure that measures are effective and that water quality is protected. If monitoring shows that a measure is ineffective, then additional measures must be applied until water quality standards are attained.

### Control Measures

The Regional Board's general procedures for review of forest management activities on public and private lands are discussed in Chapter 4. The following is a summary of special measures which must be used in the Lake Tahoe Basin to protect sensitive watersheds and surface waters.

Forest management activities (in the Lake Tahoe Basin) should follow practices to protect vegetation not being removed, prevent damage to riparian vegetation, and provide for prompt soil stabilization and revegetation where necessary to prevent erosion.

Even stricter controls than the statewide Forest Practice Rules for silvicultural activities adopted by the California Board of Forestry may need to be applied in the Lake Tahoe Basin to take into account the unique conditions of the Basin and the mandate of the federal nondegradation standard. The Forest Practice Rules will not be certified as the BMPs applicable to silvicultural activities in the Tahoe Basin until they are revised to include the controls necessary to protect Lake Tahoe water quality.

Timber harvesting on National Forest land in the Lake Tahoe Basin is regulated by the LTBMU. The LTBMU uses the "Cumulative Watershed Effects" (CWE) method (USFS 1988) to evaluate the impacts of logging together with those of other disturbances in a watershed.

Private and State timber harvesting and other forms of tree removal in the Lake Tahoe Basin are regulated by the state forestry departments, and by the Tahoe Regional Planning Agency under the 208 Plan and TRPA Ordinance Chapter 71. TRPA has delegated most of the permitting authority for private tree cutting to the California Department of Forestry

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and Fire Protection (CDF). Unless conditions can be set by TRPA and/or CDF which will adequately protect water quality, the timber harvest should not be permitted. If other agencies fail to enforce the controls on timber harvesting and other forest management activities called for in this plan, the Lahontan Regional Water Quality Control Board shall issue waste discharge requirements enforcing controls. The Regional Board will use both the State and TRPA criteria below in its review of proposals for forest management activities in the Lake Tahoe Basin.

The 208 Plan Handbook of Best Management Practices (Vol. II) incorporates the silvicultural BMPs from the USFS's statewide BMP handbook. In addition, the 208 Plan (Vol. I, page 148) includes the following control measures for tree removal on federal, State, and private land:

- TRPA approval of timber harvesting shall require application of BMPs to the project area as a condition of approval. Application of BMPs is site specific. The Handbook of Best Management Practices identifies the various practices which may apply.
- All logging roads and skid trails shall be constructed and maintained in accordance with the TRPA Code and BMP Handbook, and BMPs shall be installed on all skid trails, landings, and roads prior to seasonal shutdown. Design, grade, tree felling in the right-of-way, slash cleanup, width, maintenance, and type of roads and trails shall meet TRPA standards, as shall cross-drain spacing.

In addition, the TRPA Code sets requirements for timber harvesting. In cases of substantial tree removal, the applicant is required to submit a harvest plan or tree removal plan prepared by a qualified forester. The plan shall set forth prescriptions for tree removal, water quality protection, vegetation protection, reforestation, and other considerations, and shall become part of the project's conditions of approval.

Management techniques for tree removal shall be consistent with the objectives of SEZ restoration, protection of sensitive lands, minimization of new road construction, revegetation of existing temporary

roads, minimization of SEZ disturbance, and provisions for revegetation.

TRPA requires that sufficient trees shall be reserved and left uncut to meet minimum acceptable stocking standards, except where patch cutting is necessary for regeneration harvest or early successional stage management. Patch cuts shall be limited in size to less than five acres.

Tree cutting within SEZs may be permitted to allow for early successional stage vegetation management, sanitation cuts, and fish and wildlife habitat improvement, provided that:

- all vehicles shall be restricted to areas outside the SEZ or to existing roads within SEZs, except for over-snow tree removal [The Regional Board will review proposals for use of "innovative technology" vehicles within high erosion hazard lands (i.e., SEZs, steep slopes, etc.) under other circumstances. If it can be demonstrated, preferably through the use of such vehicles in similar environments of the Sierra Nevada **outside** of the Lake Tahoe Basin, that such vehicles cause no greater soil or vegetation disturbance than over-snow tree removal, the Regional Board will consider allowing their use and recommending that TRPA amend the 208 Plan to permit their use], and
- work within SEZs shall be limited to times of year when soils are dry and stable or when snow depth is adequate for over-snow removal, and
- felled trees and harvest debris shall be kept out of all perennial and intermittent streams, and
- crossing of perennial streams or other wet areas shall be limited to improved crossings in accordance with the BMP Handbook or to temporary bridge spans that can be removed upon project completion or the end of the work season, whichever is sooner, and damage to the SEZ associated with a temporary crossing shall be restored within one year of removal, and
- special conditions shall be placed on tree harvest within SEZs or edge zones adjoining SEZs as necessary to protect instream values and habitat.



## 5.13, Timber Harvest Activities

Tree removal methods within the various land capability districts shall be limited to the methods shown in Table 5.13-1. (See the discussion elsewhere in this Chapter on the Tahoe Basin land capability system and impervious surface coverage limitations.) Skidding over snow is preferred to ground skidding, and shall be limited to appropriate snow conditions and equipment.

In addition to the forest management control measures above, the following restrictions adopted by the State Board in 1980 are needed to protect water quality:

- No permanent soil disturbance shall be permitted in Stream Environment Zones, on high erosion hazard lands, on soils with low productivity, or on soils with low revegetation potential.
- Forest management activities on high erosion hazard lands shall be solely by means of helicopter, balloon, over snow, or other techniques which will not result in any permanent soil disturbance.
- No vegetation shall be disturbed or removed from Stream Environment Zones except to maintain the health and diversity of the vegetation or to maintain the character of the Stream Environment Zone.
- All tree cutting shall be limited to tree selection operations with the exception of removal of insect-infested or diseased trees or similar measures to maintain the health and diversity of the vegetation. No clearcut logging shall be permitted. TRPA's Regional Plan allows small "patch cuts" for increase in vegetative diversity.

Drought related stresses in the 1980s and early 1990s led to the death of large numbers of forest trees in the Lake Tahoe Basin. Local governments, the CDF, and the USFS are concerned with the prevention of catastrophic fires, especially near urbanized areas. Sanitation-salvage cuts are being proposed on a much larger scale than that envisioned by the State Board in the 1980 *Lake Tahoe Basin Water Quality Plan*. Firebreaks are also being proposed near developed areas, in at least one case on high erosion hazard lands. The water quality impacts of such cutting could be individually and

cumulatively significant. Regional Board staff should continue to participate in ongoing interagency "forest health" discussions to address the dead tree problem, to ensure that the health of the watershed is adequately addressed in other agencies' timber harvest proposals. Sanitation salvage clearcuts and fuel breaks should be limited to areas near existing development, and selective fuel reduction techniques should be used in the backcountry and on high erosion hazard lands. Existing understory vegetation should be maintained on fuel breaks to prevent erosion; it could be enhanced with nonflammable native species and irrigated, if feasible, to reduce the risk of wildfire.

**Table 5.13-1**  
**ALLOWABLE TREE REMOVAL METHODS IN RELATION TO LAND CAPABILITY**

Only the following tree removal methods shall be used on lands located within the land capability districts shown:	
Land Capability District	Removal Method
1a, 1c, or 2	Aerial removal, hand carry, and use of existing roads, in conformance with the TRPA Code of Ordinances. Over-snow removal may be approved.
1b (stream environment zones)	As permitted in Land Capability District 1a. End lining may be approved when site conditions are dry enough and suitable so as to avoid adverse impacts to the soil and vegetation.
3	As permitted in Land Capability District 1b. Ground skidding pursuant to the Code of Ordinances may be approved.
4, 5, 6 and 7	As permitted in Land Capability District 1b. Ground skidding, as well as pickup and removal by conventional construction equipment, may be approved.

Source: TRPA, 1988 Vol. I, Table 19

## 5.14 LIVESTOCK GRAZING AND CONFINEMENT

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Water quality problems related to livestock grazing and livestock confinement facilities in the Lake Tahoe Basin are similar to those described in the sections of Chapter 4 on resource management and agriculture, but the number of animals involved is generally lower than in other parts of the Lahontan Region. Range grazing occurs on National Forest lands and on some other large publicly and privately owned parcels; there are several riding stables, and some “backyard horses.” Because of the sensitivity of Lake Tahoe to sediment and nutrient loading, and the importance of SEZs, which have received the greatest historical grazing use, the following control measures have been adopted for the Tahoe Basin in addition to the regionwide control measures in Chapter 4. Control measures for livestock confinement facilities are discussed together with those for grazing operations because they are combined in the 208 Plan (TRPA 1988).

The 208 Plan (Vol. I, page 102) identifies needs for controls on grazing and livestock confinement to protect SEZs and seasonally wet soils from trampling, compaction, or storage of animal wastes. In addition, it states that previously disturbed areas should be restored.

### Control Measures

The State Board adopted the following control measures in 1980: Existing stables and corrals in SEZs should be relocated outside of SEZs on low erosion hazard lands with surface slopes of five percent or less (see Section 5.4 of this Chapter on the Tahoe Basin land capability system). Livestock confinement areas should have runoff management systems designed to prevent drainage from flowing through these areas or through manure storage sites. All surface runoff from the facility should be contained and disposed of through an infiltration system [or if high ground water is present, by other appropriate means approved by the Regional Board]. The intensity of grazing on private lands should be monitored and controlled to prevent water quality problems, and the Forest Service should continue to observe Best Management Practices to prevent overgrazing on National Forest lands.

A special use permit from the Forest Service is required to use National Forest lands for stables or livestock grazing. These permits can require compliance with the Best Management Practices needed to control erosion and runoff from livestock confinement areas or to prevent overgrazing.

The Regional Board shall consider adopting waste discharge requirements or taking other appropriate action if livestock grazing on public or private lands in the Lake Tahoe Basin is shown to result in degradation of water quality. In addition to the State Board guidelines discussed above, Regional Board permits for grazing and livestock confinement operations in the Lake Tahoe Basin should ensure attainment of the 208 Plan conditions below.

TRPA approval is required for any new livestock grazing or confinement project involving ten or more head of stock, expansion of existing activity outside of the current range, or an increase in livestock numbers of ten or more head at one time. An applicant for a grazing permit shall submit a grazing management plan prepared by a qualified range consultant. The grazing plan shall include pertinent information and a certification by the range consultant that the grazing plan complies with the TRPA Code of Ordinances.

TRPA has made the following additional commitments with respect to control of livestock confinement and grazing in the 208 Plan (Vol. I, page 153):

*“TRPA shall review the grazing BMPs of TRPA and the U.S. Forest Service, and if appropriate, revise or refine the grazing BMPs in cooperation with affected segments of the public within one year of the date of USEPA adoption of these 208 Plan amendments.*

*In addition, grazing pursuant to TRPA approval shall comply with the following standards (Code, Section 73.2):*

- *grazing is limited to June 15 through September 15, or as indicated in the approval.*
- *livestock shall be allowed onsite only when soil is firm enough to prevent damage to soil and vegetation*
- *the grazing level shall not exceed the carrying capacity of the range.*

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- *livestock use shall not conflict with the attainment of water quality standards*
- *new livestock confinement facilities shall be developed in conformance with the BMP Handbook, and*
- *livestock shall be excluded from banks of streams where soil erosion or water quality problems exist."*

The BMP Handbook (TRPA 1988, Vol. II, BMP 79) contains the following additional control measures:

*"The location of livestock containment facilities is important and sites should be carefully chosen based on the following guidelines.*

- 1. Facilities shall not be located within 100 feet of a stream environment zone (SEZ).*
- 2. Facilities shall not be located in areas subject to overland flow from upslope areas.*
- 3. Facilities must be located on gently sloping to flat land (5% slope or less).*
- 4. Facilities shall not be located in areas which have less than 4 feet from the soil surface to the groundwater table at any time of the year.*

*In addition to the proper location of livestock confinement facilities, the following guidelines must be followed:*

- 1. Surface runoff from these facilities or animal waste stockpiles shall not be allowed to flow into an SEZ.*
- 2. Stockpiling of animal wastes within 100 feet of an SEZ is prohibited.*
- 3. No manure storage or waste piles are to be located on the site unless they are protected from precipitation and surface runoff.*
- 4. Facilities shall be equipped with an infiltration system designed for the 5-year, 6-hour storm or have an area of natural vegetation capable of infiltrating and providing treatment of the runoff.*
- 5. Manure shall be properly disposed of."*

The BMP Handbook further provides that livestock confinement facilities shall be located, designed, and constructed under the direction of qualified professionals. If the facility is to be served by vehicles, the site must have loading-unloading areas that are outside of SEZs.

The 208 Plan provides that existing livestock confinement facilities not in conformance with the BMP Handbook shall be brought into conformance by July 1, 1992. This deadline was not met; however, TRPA adopted revised BMP retrofit schedules in 1992.

The SEZ Restoration Program (Vol. III) of the 208 Plan includes several projects which involve the reduction or elimination of grazing impacts upon SEZs.

Programs adopted by local governments to control onsite surface runoff problems under municipal stormwater permits should also set controls for stormwater from grazing and livestock confinement on private lands (see the discussions of municipal stormwater NPDES permits earlier in this Chapter and in Chapter 4). The Lahontan Regional Board shall issue waste discharge requirements or cleanup orders where local governments fail to set adequate controls.

## 5.15 OUTDOOR RECREATION

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Water quality problems and control measures related to dispersed and developed recreation throughout the Lahontan Region are discussed in Chapter 4 of this Basin Plan. Impacts of recreation are of special concern in the Lake Tahoe Basin, which receives as many as 20 million visitors annually. TRPA's regional environmental threshold carrying capacity standards include policies directing TRPA, in development of its Regional Plan:

1. *"to preserve and enhance the high quality recreational experience, including preservation of high quality undeveloped shorezone and other natural areas"*
2. *to "consider provisions for additional access, where lawful and feasible, to the shorezone and high quality undeveloped areas for low density recreational uses," and*
3. *"to establish and insure a fair share of the total Basin capacity for outdoor recreation is available to the general public."*

Implementation of the last policy includes consideration of the availability of regionally limited "infrastructure" such as domestic water supplies and wastewater treatment capacity. TRPA regulates recreational capacity (and evaluates infrastructure needs) through the concept of "people at one time" (PAOT); overnight and day use PAOT capacities are assigned for planning purposes to specific areas.

The Regional Board may issue waste discharge permits to developed recreation facilities and/or take appropriate enforcement action to address the impacts of new construction, stormwater discharges, and maintenance activities such as fertilizer and pesticides use. Some recreational facilities may be subject to stormwater NPDES permits.

Under the 208 Plan (TRPA 1988, Vol. I, pages 151-152), outdoor recreation facilities are subject to the same types of voluntary and mandatory requirements for retrofit of Best Management Practices for erosion and stormwater control as are other types of development. Recreational facilities and activities are also subject to TRPA's Ordinance Chapter 9 enforcement program.

Public outdoor recreation projects may be exempted from TRPA's restrictions on development of land capability Class 1, 2, and 3 and SEZ lands, and from the Regional Board's discharge prohibitions related to land capability and SEZs if specific findings regarding necessity, lack of reasonable alternatives, and mitigation can be made. The exemption criteria are set forth in the section of this Chapter on development restrictions. Exemptions are granted only for public outdoor recreation projects which "by their very nature" must be sited on sensitive lands; Table 5.7-3 provides specific guidance to be used in making this finding.

Land coverage for recreational projects outside of community plan areas is limited to the Bailey land capability coefficients, without the availability of excess coverage by transfer. Within community plan areas, recreation projects may be allowed 50 percent land coverage by transfer (see the discussions of land capability and coverage elsewhere in this Chapter). The 208 Plan provides that existing recreation facilities in environmentally sensitive areas shall be encouraged, through incentives, to relocate to higher capability lands, except for those facilities that are slope dependent, such as downhill skiing.

### Campgrounds and Day Use Areas

The potential exists for construction and expansion of campground and day use facilities on both public and private lands in the Tahoe Basin. TRPA's Regional Plan (TRPA 1987) includes density limits for campsite spaces; the Plan Area Statements identify areas where new campground and day use facilities are permissible.

Construction of new campgrounds should be subject to the same restrictions as apply to other development in the Tahoe Basin, including:

- Development shall not be permitted on high erosion hazard lands or in Stream Environment Zones, unless required exemption findings can be made.
- Coverage shall conform to the land capability system, unless required exemption findings can be made.

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- Drainage, infiltration and sediment control facilities must be installed wherever water is concentrated by compacted or impervious surfaces.
- Best Management Practices for construction sites and temporary runoff management must be followed.

The 208 Plan (TRPA 1988, Volume I, Table 16, reproduced as Table 5.7-3 of this Basin Plan) states that the following facilities and activities associated with campgrounds need not “by their very nature” be located within SEZs or on class 1b lands:

*“Facilities and activities such as campsites, toilets, parking areas, maintenance facilities, offices, lodges, and entrance booths, except for facilities such as pedestrian and vehicular stream crossings, utilities, and erosion control facilities.”*

Table 5.7-3 includes similar provisions for campgrounds on land capability classes 1a, 1c, 2 and 3, except for the reference to stream crossings. These provisions effectively preclude the adoption of exemption findings for the facilities specified in connection with any campground project requiring a TRPA or Regional Board permit.

The 208 Plan (TRPA 1988, Vol. I, page 151) also states that new campground facilities shall be located in areas of suitable land capability and in proximity to the necessary infrastructures, and that development of day use facilities shall be encouraged in or near established urban areas, wherever practical.

Dirt roads in developed campgrounds should be surfaced or closed and revegetated. Other control measures may be required at specific sites including stabilization of cut and fill slopes; installation of drainage, infiltration and sediment control facilities; and modification or relocation of facilities in stream environment zones to minimize surface disturbance and interference with natural drainage. The measures required will depend on the specific characteristics of the campground site.

The Regional Board should continue to issue and enforce waste discharge permits for the construction, remodeling, and expansion of campgrounds and day use areas in the Tahoe Basin. The need for retrofit of BMPs, especially for facilities in SEZs, shorezone areas, and near tributary lakes and streams, should

be evaluated, and WDRs can be used to require retrofit where necessary. Campgrounds and day use projects which involve one-time or cumulative soil disturbance of five acres or more will be subject to construction stormwater NPDES permits. Campground and day use facilities which accommodate large numbers of recreational vehicles should have properly designed and operated wastewater dumping stations, to discourage illegal dumping. (See the section of this Chapter on wastewater treatment, export, and disposal for a discussion of the requirement to export sewage from the Lake Tahoe Basin.) The Nevada Division of Environmental Protection should ensure that similar controls are enforced in Nevada.

Local or regional ordinances adopted to require surfacing or revegetation of private driveways or forest roads should also apply to dirt roads in campgrounds. Other control measures for existing campgrounds would require review of existing sites.

Construction of a developed campground on private land in the Lake Tahoe Basin requires permits from the city or county where the campground is built, and from TRPA. Permits for private campgrounds should prohibit development in SEZs or in excess of land capability, and should enforce the BMPs needed to prevent water pollution. Local governments in the Tahoe Basin should consider control of stormwater discharges from existing and potential private campgrounds and day use sites as part of their planning activities under their municipal stormwater NPDES permits.

### Ski Areas

Water quality problems and control measures associated with ski areas are discussed in a regionwide context in Chapter 4 of this Basin Plan. Special provisions apply to ski areas in the Lake Tahoe Basin. TRPA's regional land use plan limits the potential for new or expanded ski areas by limiting the total allowable recreational capacity in “people at one time” (PAOT) through the year 2007. The 208 Plan does not include specific BMPs for ski areas. However, like other types of development in the Lake Tahoe Basin, ski areas are required to implement BMPs for new construction and to “retrofit” BMPs for existing development. TRPA requires preparation of a master plan before a ski area can be

expanded. Once approved by TRPA, the master plan becomes part of that agency's regional land use plan.

TRPA's 1990 Ski Area Master Plan Guidelines provide direction on procedures for preparing master plans and associated environmental documents, and on the required contents of a ski area master plan. Topics to be addressed include physical plans of existing and proposed ski facilities, operations, mitigation for environmental problems related to existing and new facilities, and a monitoring plan. TRPA and the U.S. Forest Service, Lake Tahoe Basin Management Unit require use of the Cumulative Watershed Effects (CWE) methodology to evaluate existing watershed disturbance at ski areas and the potential impacts of new development (see Chapter 4 of this Basin Plan). Under TRPA-approved ski area master plans, new projects are expected to be phased in relation to remedial watershed restoration work. CWE methods will be used to evaluate the adequacy of specific restoration projects to reduce the risk of significant cumulative sediment loading impacts. The Ski Area Master Plan Guidelines provide further information on the CWE.

Ski areas are subject to the TRPA land use restrictions, State discharge prohibitions and exemption criteria related to land coverage and SEZ protection which are discussed elsewhere in this Chapter. One of the required exemption findings for a recreational project is that "by its very nature," it must be located on sensitive lands. The 208 Plan (Volume I, Table 16) specifies that the following activities and facilities associated with ski areas need **not**, by their very nature, be located within SEZs or on land capability class 1b lands:

*"Any activity or facility which causes additional land coverage or permanent disturbance, except for stream crossings for ski runs provided no more than five percent of SEZ area in the ski area is affected by the stream crossings, and except for facilities otherwise exempt such as utilities and erosion control facilities."*

The 208 Plan also specifies that the following activities and facilities associated with ski areas need not by their very nature be located on land capability class 1a, 1c, 2, or 3 lands:

*"Activities or facilities such as parking areas, base lodge facilities and offices, and retail shops, unless there is no feasible nonsensitive site available, the use is a necessary part of a skiing facility, and the use is pursuant to a TRPA-approved master plan, except for facilities otherwise exempted such as utilities and erosion control facilities."*

Proposals for ski resort expansion must be carefully reviewed to prevent increases in erosion and surface runoff. New road construction must be kept to an absolute minimum, and is prohibited on high erosion hazard lands or in Stream Environment Zones unless the exemption findings for public recreation projects can be made. (Modern construction techniques permit ski lift construction without road construction.) These provisions will limit the extent of disturbance of sensitive lands for the expansion of ski areas, and will thus protect water quality.

In 1980, the State Board provided the following additional direction for ski area maintenance activities:

*"Ski run and trail maintenance vehicles and equipment must not be operated in a manner that disturbs the soil. Snow moving, packing, and grooming must not be conducted when the snow cover is insufficient to protect the underlying soil from disruption."*

The Regional Board has adopted waste discharge requirements for all ski areas in the California portion of the Lake Tahoe Basin. These requirements address stormwater control (especially for large parking lots), and ongoing operation, maintenance, and remedial watershed restoration activities. They are periodically updated to reflect proposed new projects and activities within the ski area. Stormwater NPDES permits may be necessary for future ski area construction projects. Local governments in the Lake Tahoe Basin must address the stormwater impacts of ski facilities on private lands under their municipal stormwater NPDES permits.

Regional Board staff should continue to participate in interagency review of proposed ski area master plans, and should update waste discharge permits as necessary for new projects carried out under master plans.

### Golf Courses

Many of the existing golf courses in the Lake Tahoe Basin were constructed in Stream Environment Zones, and have thus disrupted the natural capability of these areas to provide treatment for nutrients in stormwater. Some golf courses are located within or very near the shorezone of Lake Tahoe, or in areas with high ground water tables. Proposals have been made for expansion and/or remodeling of some Tahoe Basin golf courses. General control measures for water quality problems associated with golf courses are discussed in Chapter 4 of this Basin Plan. Existing and future golf course development in the Lake Tahoe Basin requires special control measures to prevent further eutrophication of surface waters and contamination of drinking water supplies.

Waste discharge requirements issued by the Lahontan Regional Board for golf courses in the California portion of the Lake Tahoe Basin implement policies to prevent wastes, such as fertilizer nutrients, pesticides, herbicides, and products of erosion from entering surface waters of Lake Tahoe. They also require use of BMPs for control of stormwater from parking lots, rooftops, and other impervious areas, and for prevention and control of erosion problems.

Each golf course in the Tahoe Basin should follow a control plan detailing nutrient loads, pathways, and control strategies. The use of fertilizer in stream environment zones is prohibited by the 208 Plan; the use of chemicals other than fertilizer should also be prohibited in stream environment zones. The control strategies for golf courses shall include:

- strict annual, monthly, and daily fertilizer limitations;
- controlled drainage, including holding ponds where necessary;
- maintenance of drainage systems; and
- surface and ground water monitoring programs.

TRPA also considers existing golf courses high priorities for retrofitting with BMPs because of their potential for significant water quality impacts from fertilizer and runoff. It encourages the states to issue waste discharge requirements or NPDES permits for these facilities.

The 208 Plan (TRPA 1988, Vol. I, page 136) provides that golf courses in SEZs shall be encouraged to redesign layouts and modify fertilization in order to prevent the release of nutrients to adjoining ground and surface waters. The 208 Plan also recognizes the need for careful fertilizer management, particularly within SEZs and by golf courses. The expansion or redevelopment of golf courses within SEZs will be subject to the same review procedures and exemption findings required of all recreation projects under TRPA's 1987 Regional Plan. Table 5.7-3 specifically lists types of golf course facilities which "by their very nature" need **not** be sited in sensitive lands. This would preclude the adoption of TRPA or Regional Board exemption findings to permit the following on SEZ or class 1b lands:

*"Facilities and activities such as greens, fairways, and driving ranges, which require mowing, vegetative disturbance or fertilizer; clubhouses, retail services, proshop, parking areas, offices, maintenance facilities, and accessory uses, except for facilities otherwise exempted such as pedestrian and vehicular stream crossing, utilities, and erosion control facilities."*

Similar provisions, with the exception of the reference to stream crossings, would apply to golf course facilities on land capability classes 1a, 1c, 2 and 3.

Golf course remodeling projects may involve proposals for relocation of coverage or disturbance within a SEZ rather than for new SEZ disturbance. Criteria for relocation of existing coverage in SEZs are discussed in the section of this Chapter on land capability. In evaluating proposals for relocation of golf course facilities in SEZs, Regional Board staff should pay particular attention to the requirement that the relocation be for the net benefit of the SEZ.

One example of possible SEZ coverage relocation within a golf course is that of paved or compacted, "hard coverage" golf cart paths. **New** coverage for golf cart paths could probably not be approved under the SEZ exemption criteria above; however, relocation of existing paths would be permissible if relocation criteria are met. Existing unpaved golf cart paths in SEZs which meet the definition of "hard coverage" should be paved to prevent erosion.



## Offroad Vehicles

Water quality impacts of offroad vehicle (ORV) use are discussed as a regionwide problem in Chapter 4 of this Basin Plan. Erosion, soil compaction and damage to vegetation from ORVs are of special concern in the Lake Tahoe Basin because of the high erodibility of many of its soils, the difficulty of revegetation, and the sensitivity of surface waters. ORV damage to SEZs disturbs their capacity to treat sediment and nutrients in stormwater. TRPA estimates that more than one third of the annual sediment load to Lake Tahoe from erosion on forest lands is directly attributable to dirt roads and jeep trails.

In addition to the summer use of wheeled ORVs, snowmobile use during the winter can also affect water quality. Compacted snow on heavily traveled snowmobile routes is a good thermal conductor which can cause underlying soil to freeze readily. Rapid soil freezing and thawing loosens the soil surface and can dislodge small plants, contributing to the risk of erosion upon snowmelt.

The State Board's *Lake Tahoe Basin Water Quality Plan* provides additional information on ORV impacts.

### Control Measures for ORVs

Offroad vehicle use in the Lake Tahoe Basin must be restricted to designated areas where high erosion hazard lands, stream environment zones, and sensitive vegetation are not threatened.

The 208 Plan, (Vol. I, page 151) provides that offroad vehicle use is prohibited in the Tahoe Region except on specified roads, trails, or designated areas where the impacts can be mitigated. This policy prohibits the use of motorized vehicles in areas other than those designated. Areas for this form of recreation shall be determined by TRPA in cooperation with ORV clubs, the USFS, and state and local governments. Continued use of designated areas will depend on compliance with this policy and the ability to mitigate impacts. Owners or operators of lands with existing ORV roads and trails which are not in compliance with the BMP Handbook shall be required to apply BMPs as a condition of approval for any project, and to schedule retrofit of BMPs.

The 208 Plan also includes specific guidance on types of public outdoor recreation facilities which

need not, by their very nature, be located on sensitive lands, and which therefore are not eligible for exemptions from TRPA land use restrictions and California discharge prohibitions (Table 5.7-3). For ORV courses, this guidance states that the following types of facilities need not, by their very nature, be sited in SEZs and Class 1b lands:

*“Facilities and activities such as ORV trails, staging areas, parking areas, maintenance facilities, and first aid stations, except for bridged stream crossings, and facilities otherwise exempted such as erosion control facilities.”*

The guidance includes a similar statement which would preclude exemptions for the facilities and activities mentioned above in relation to Class 1a, 1c, 2, and 3 lands “unless the ORV course is pursuant to a comprehensive TRPA-approved ORV management plan for resolving resource management problems associated with ORV activity.”

The USFS Lake Tahoe Basin Management Unit adopted an ORV management plan in 1976, and is in the process of updating it. This plan also restricts ORV use to designated roads and trails. The current plan should be strictly enforced, and Regional Board staff should continue to work with the USFS and TRPA to ensure that the updated plan provides at least the same level of water quality protection.

To ensure that vehicles stay out of areas where ORV use is not permitted, some old roads must be closed or blocked off. The USFS is conducting a program of blockading roads and trails used in violation of its offroad vehicle plan. National Forest areas damaged by ORV use will be restored and revegetated as part of the ongoing USFS watershed restoration program. As noted above, the 208 Plan allows limited opportunities for relocation of offroad vehicle trails and facilities (to high-rated lands) if this is done under an approved USFS plan.

To the extent that ORV use in the Lake Tahoe Basin is confined to existing dirt roads, the water quality impacts can generally be contained by the application of standard BMPs for erosion and runoff control. However, if the ORV use damages the control devices (e.g., water bars) or aggravates erosion of the road surface, additional controls may be necessary. Following its 1991-92 review of the attainment of regional environmental threshold

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carrying capacity standards, TRPA identified needs for additional dust control to prevent air quality problems, which could lead to more stringent controls on ORV use.

The current relatively low-intensity, dispersed snowmobile use in the Lake Tahoe Basin limits the severity of snow compaction problems. If snowmobiles are driven on adequate snow cover and in designated areas outside fragile locations, the water quality impacts can be minimized.

More vigorous enforcement of local and regional ordinances to control ORV use on private lands is necessary. Private landowners need to post land so that local law enforcement officials can enforce offroad vehicle restrictions.

Direct Regional Board enforcement of state water quality laws against offroad vehicle users would not be very effective. The Regional Board can issue waste discharge permits to operators of commercial ORV facilities (e.g., snowmobile courses) to prevent and control water quality problems. In some cases, waste discharge requirements and cleanup orders may be issued to property owners requiring them to prevent or correct water quality problems caused by offroad vehicle use on their property.

Recently enacted legislation directs the Regional Board to conduct a study of ORV impacts in the Lake Tahoe Basin once funding is made available.

### Boating and Shorezone Recreation

The "Shorezone Protection" section of this Chapter (see Section 5.7) summarizes water quality problems related to shorezone development, TRPA's general shorezone protection programs, and guidelines for Regional Board use in evaluation of shorezone projects. Chapter 4 of this Basin Plan includes a general discussion of water quality problems and control measures related to boating and shorezone recreation activities. Problems include wastewater disposal from boats, fuel spills from boats and marinas, marina stormwater pollutants, and resuspension of sediment and associated pollutants through dredging and underwater construction. These problems are of special concern in the Lake Tahoe

Basin because of the sensitivity of the Lake and the heavy recreational use it receives. The following is a summary of special control measures by problem type.

#### ***Vessel Wastes***

The discharge of vessel wastes to Lake Tahoe is prohibited, but violations still occur. Boat launching facilities, piers, and buoys around Lake Tahoe have a maximum theoretical capacity (as of 1988) of about 6000 boats at one time. Many of the boats in use have built-in toilets and holding tanks or portable toilets, creating a large potential for intentional or unintentional dumping of wastewater into Lake Tahoe. Many boats are not equipped with self-contained heads, and there is no inspection program. Discharge of vessel toilet wastes introduces pollution which can affect domestic wastewater intakes from Lake Tahoe and other lakes such as Fallen Leaf and Echo Lakes. Although not in themselves a serious threat to the clarity of Lake Tahoe, vessel wastes contribute cumulatively to nutrient loading and present a public health risk.

In California, the Harbors and Navigation Code authorizes the State Board to require marinas or other marine terminals to install pumpout facilities. The State Board has adopted procedures by which the Regional Boards can determine the need for pumpout facilities, and request the State Board to require specific terminals to install them. Under these provisions, the Lahontan Regional Board shall continue to determine the need for additional pumpout facilities at Lake Tahoe, and request the State Board to require installation where such facilities are necessary. The Regional Board currently requires that all public marinas on the California side of Lake Tahoe have pumpout facilities available.

The U.S. Coast Guard is primarily responsible for enforcing prohibitions against vessel waste discharges to Lake Tahoe, and should include an inspection program as part of its enforcement effort. Other federal and state agencies should assist the Coast Guard. Permits issued by the U.S. Army Corps of Engineers, state lands agencies, and TRPA for marinas, buoys, and other facilities serving vessels on Lake Tahoe should require compliance with the prohibitions against discharge of vessel wastes. These agencies should also assist in the inspection

program. The Regional Board shall assist the Coast Guard in the program to enforce the discharge prohibitions and shall bring its own enforcement actions where necessary.

The Regional Board has adopted waste discharge requirements for existing marinas at Lake Tahoe which include provisions for vessel waste pumpout facilities, and should continue to adopt waste discharge requirements for new and expanded marinas.

The 208 Plan (Vol. I, pages 104 and 157) provides that liquid and solid wastes from boats shall be discharged at approved pumpout facilities and other relevant facilities in accordance with the BMP Handbook. The 208 Plan, and TRPA's Code of Ordinances (Chapter 54) require that pumpout facilities for boat sewage shall be provided at all new and expanded commercial marinas, harbors, launching facilities and other relevant facilities, and may be required by TRPA at other existing marinas as conditions of project approval. The BMP Handbook (208 Plan, Vol. II) lists pumpout facilities as a BMP for marinas and related facilities.

Following adoption of the 1988 208 Plan, TRPA initiated a program coordinated with the Lahontan Regional Board, the Nevada Division of Environmental Protection, local governments, and the sewage collection and treatment facilities, to obtain prompt compliance with the BMP calling for pumpout facilities at marinas.

### **Piers**

In recognition of the potential adverse impacts of continued proliferation of piers and other mooring structures in Lake Tahoe, the U.S. Fish and Wildlife Service (USFWS), the California Department of Fish and Game (DFG), and the Nevada Department of Wildlife have adopted policies recommending strongly against the approval of new facilities within sensitive fish habitat (USFWS 1979 & 1980, DFG 1978). See Figure 5.8-1.

The 208 Plan (Vol. I, page 348) recognizes that the policy of the DFG is to recommend against approval of any private pier and buoy projects proposed in prime fish habitat areas, and to recommend against any proposed development that will have an adverse

impact on a marsh. The policies of other federal and state agencies also protect prime fish habitat, significant fish spawning areas, biologically important stream inlets, and marsh or riparian habitats from the impacts of construction of public and private docking facilities.

Piers and jetties should not be allowed to block currents. They must be constructed so as to allow current to pass through. Pier construction must be prohibited in significant spawning habitat. Pier construction should also be prohibited in waters in or immediately offshore of biologically important stream inlets. Pier construction must be discouraged in prime fish habitat areas. Further study of the effects of piers should be continued. The controls called for here may be modified, or additional controls required, based on the findings of that study.

In 1980, the State Board adopted the following prohibition against new pier construction in significant spawning habitat or offshore of biologically important stream inlets:

*"The discharge or threatened discharge, attributable to new pier construction, of solid or liquid wastes, including soil, silt, sand, clay, rock, metal, plastic, or other organic, mineral or earthen materials, to significant spawning habitats or to areas immediately offshore of important stream inlets in Lake Tahoe is prohibited."*

The prohibition against discharges immediately offshore of important stream inlets shall apply up to a thirty-foot contour. Discharges to the inlets themselves are subject to the prohibition against discharges to Stream Environment Zones.

The determination whether an area is significant spawning habitat or an important stream inlet shall be made on a case-by-case basis by permitting agencies, in consultation with the USFWS and state fish and wildlife agencies. Maps which have been produced by these agencies may be used as a guide. Because of the scale on which the maps have been produced, however, and the possibility that additional information may become available, the maps will not necessarily be determinative. [TRPA has adopted fish habitat maps for Lake Tahoe which differ somewhat from those prepared by the fish and

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wildlife agencies, and has designated additional important stream inlets by ordinance.]

The term “pier,” as used in the prohibition above, includes any fixed or floating platform extending from the shoreline over or upon the water. The term includes docks and boathouses. The prohibition does not apply to maintenance, repair, or replacement of piers at the same site. The prohibition shall also be subject to the exceptions which apply to the prohibitions setting restrictions on development. (See the sections of this Chapter on development restrictions and shorezone protection for information on exemption criteria.)

Under Section 401 of the federal Clean Water Act, the U.S. Army Corps of Engineers cannot issue any permit if the state water quality agency denies certification that the permitted discharge is in compliance with the applicable state water quality standards (see the separate section of this Chapter on 401 and 404 permits). The prohibitions in this plan are part of California's water quality standards for Lake Tahoe, effectively precluding the Corps of Engineers from issuing permits for pier construction in violation of the prohibitions.

This plan does not prohibit the use of mooring buoys, which are now used as alternatives to piers in many cases, although the USFWS (1979) has recommended against their approval in sensitive fish habitat because of the adverse effects of powerboat use.

Permitting agencies should also discourage construction of new piers in prime fish and aquatic habitat, emphasizing alternatives such as use of existing facilities. These permitting agencies include the Corps of Engineers, state lands agencies, the Tahoe Regional Planning Agency, and the Lahontan Regional Board. Where permits for pier construction are issued, they should require construction practices to contain any sediment disturbed by placing structures in Lake Tahoe. When piers or other structures are placed in Lake Tahoe, they should be surrounded by vertical barriers to contain any disturbed sediment. The permits should also prohibit any construction which will alter the flow of currents in Lake Tahoe. If necessary, the Lahontan Regional Board shall issue permits to require compliance with

practices to prevent water quality problems from construction of piers and other shorezone structures. In addition to the special considerations above, such permits should reflect the regionwide criteria for piers and shorezone construction in Chapter 4 of this Basin Plan.

In reviewing pier projects, the California State Lands Commission generally requires that construction be done from small boats, and that construction wastes be collected on these vessels or on tarps and disposed of properly. The State Lands Commission also implements a special plan for protection of the endangered shorezone plant, Tahoe yellow cress. Pier construction, and other underwater/shorezone construction activities, are subject to all applicable water quality standards, including the nondegradation objectives contained in this Basin Plan.

The 208 Plan (TRPA 1988, Vol. I) provides for regulation of piers as part of TRPA's larger shorezone and fish habitat protection programs. The 208 Plan states that TRPA shall regulate the placement of new piers, buoys, and other structures in the foreshore and nearshore to avoid degradation of fish habitat, interference with littoral drift, and other concerns. TRPA shall regulate the maintenance, repair, and modification of piers and other structures in the nearshore and foreshore. TRPA has sponsored a university study of the impacts of piers on fish habitat, and may propose changes in its regional land use plan based on the results.

### ***Dredging***

Chapter 4 of this Basin Plan includes additional discussion of water quality problems related to dredging, and regionwide dredging guidelines. Construction (e.g., of piers) and dredging in Lake Tahoe can cause localized pollution problems, by disturbing sediments: this increases turbidity and reintroduces nutrients which had settled out of the water. The sediments may also be redeposited elsewhere. Construction in Lake Tahoe may also affect current flow, causing currents to disturb bottom sediments. If disposal of dredged material is done improperly, nutrients from these wastes could cause water quality problems. Dredging and disposal of marina sediments are of special concern because very high levels of tributyltin (an antifouling ingredient

of boat paint) have been detected in sediments and biota of one Lake Tahoe marina.

The 208 Plan (Vol. I, page 105) states that construction and dredging in Lake Tahoe are potential sources of sediment and nutrients which could threaten fish habitat due to excessive turbidity, sedimentation of feeding and spawning grounds, or substrate alteration. Water quality problems may result from resuspension of sediment and nutrients on the lake bottom or in backshore lagoons and marinas. These impacts vary depending upon the type of construction or dredging used. Suction dredging generally resuspends less sediment than clamshell dredging and construction of open piling piers resuspends less sediment than construction of sheet piling structures.

Water quality certification for U.S. Army Corps of Engineers nationwide Section 404 permits for “headwater” dredge and fill activities has been denied for the Lake Tahoe Basin by the State of California. Therefore, any dredging and filling in the Lake Tahoe Basin requires an individual Corps of Engineers permit, which must itself receive state certification.

Methods of dredging which stir up bottom sediments, as when backhoes or drag lines are used, should not be permitted. Under most circumstances, only suction dredging should be allowed. However, even with turbidity barriers, suction dredging followed by interim storage of dredged material in an “inner harbor” situation may create more problems than bucket dredging. Localized problems related to turbidity may result from repeated disturbance of stored dredged material for final disposal. Regional Board staff should evaluate proposed dredging methods based on site-specific circumstances and require the method which results in the lowest degree of threat to water quality. Disposal of dredged materials must follow practices to prevent sediments from being discharged into Lake Tahoe. The Best Management Practices Handbook (TRPA 1988, Volume II) includes BMPs for the dredging process and for disposal of dredged material. Consideration should be given to the use of dredged material in reclamation of abandoned mines, quarries, and borrow pits outside of the Tahoe Basin.

The Lahontan Regional Board should review all proposed dredging in the Lake Tahoe Basin and should not permit the dredging unless the practices called for in this plan are followed.

The 208 Plan includes the following provisions related to dredging of Lake Tahoe and other lakes within TRPA's jurisdiction (TRPA 1988, Vol. I, pages 158-59):

*“Filling and dredging in the lakes of the region are permissible activities, but are subject to ordinance provisions to protect water quality and the natural functions and dynamics of the shore lines and lake beds. TRPA shall apply state and TRPA water quality thresholds, standards, and guidelines to activities which involve construction within Lake Tahoe. Where turbidity curtains are used to prevent the mixing of turbid waters near the construction site with clear lake waters, TRPA shall apply and enforce the Uniform Runoff Guidelines for discharge of surface runoff to surface waters at the point or points of discharge from the turbidity curtain. Ambient water quality thresholds and standards applicable in the littoral zone shall be applied and enforced at a reasonable distance from the construction activity. Filling is limited to dredging, shore line protective measures, beach replenishment, or other activities that can be found to be beneficial to existing shorezone conditions or water quality and clarity.”*

The “Uniform Runoff Guidelines” cited above are the 1980 California stormwater effluent limitations; a revised version of these limitations is contained in Table 5.6-1 of this Basin Plan.

Dredging and filling activities are subject to the Regional Board discharge prohibitions and exemption criteria discussed elsewhere in this Chapter.

Dredged material may be disposed of inside or outside of the Lake Tahoe Basin, but the Regional Board will set effluent limitations based on the numbers in Table 5.6-1 and on appropriate receiving water standards. Proposals for dredged material disposal in shorezones, floodplains or SEZs will be evaluated against the relevant discharge prohibitions (see the section of this Chapter on development restrictions).

## Ch. 5, LAKE TAHOE BASIN

TRPA's regulations on dredging techniques and discharge standards are set forth in the BMP Handbook (208 Plan, Vol. II). The 208 Plan directs TRPA, in coordination with other agencies such as the Lahontan Regional Board, the Nevada Division of Environmental Protection, the U.S. Army Corps of Engineers, state fish and game agencies, and state lands agencies, to recognize potential water quality impacts from spoils disposal, as well as from dredging itself, in its permitting process for filling and dredging activities.

### ***Marinas***

The Lahontan Regional Board has maintenance waste discharge requirements on all marinas in the California portion of the Lake Tahoe Basin which address stormwater discharges, fueling and sewage disposal operations. New or revised requirements should be adopted to address any new marina construction activity or changes in the nature of discharges or threatened discharges from existing marinas. A detailed discussion of water quality problems and control measures associated with marina discharges is provided in a regionwide context in Chapter 4 of this Basin Plan. As noted in that Chapter, some marinas may require stormwater NPDES permits.

TRPA regulates the creation, expansion, and remodeling of marinas in the Lake Tahoe Basin through its Regional Plan limits on recreation capacity (in "People at One Time," or PAOT) and through its master planning and permitting processes. Following a lengthy interagency review period, which included Regional Board staff input, TRPA adopted detailed guidelines for the preparation of marina master plans (TRPA 1990). These guidelines require each master plan to include a physical plan, an operations plan, a mitigation plan, and a monitoring plan. Water quality-related topics to be addressed include land coverage, fish habitat, shoreline stability, inspection and maintenance of boat washing and fueling facilities, wastewater pumpout facilities, stormwater control, spill prevention and response, dredging, and marina water treatment systems. The guidelines also summarize shorezone development standards for new and expanded marinas from TRPA's Code of Ordinances, and provide guidance on the design of breakwaters, jetties, and shoreline protection structures.

Although conceptual proposals have been made for marina water treatment systems, none are currently operating in the Lake Tahoe Basin (the Tahoe Keys Property Owners Association operates a chemical/physical treatment plant which provides phosphorus removal for the waters of its artificial lagoons). TRPA's guidelines state that, in the broad sense, "any treatment which is employed to improve and maintain water quality would be a component of the water treatment system." Possible treatment methods discussed include artificial circulation and aeration, pretreatment of stormwater discharges, and interception of stormwater constituents from driveways, launching ramps, and boat washing facilities by slotted drains directed into sumps which can be pumped and possibly equipped with absorbent material. If tributyltin is found to be a problem, marina sediments containing it may have to be removed.

The TRPA guidelines state that commercial marinas and harbors are required to have public restrooms, fueling facilities, chemical fire retardant distribution systems, and pumpout facilities for boat sewage. Disposal facilities for portable sewage containers should also be provided. Prevention of boat sewage waste pollution will be in accordance with an enforcement program to be developed by the Marina Owners Association and approved by TRPA. Boat washing facilities, if any, must be connected to a sewer system or an acceptable alternative such as a debris trap and sump which will be emptied regularly. Connections to sewer systems may require special arrangements with the service district such as permits, pretreatment of discharges, and fees for service. Gas pumping facilities are required to have emergency and standard shut-off systems. A water treatment system for waters contained within the marina must be provided.

Fuel, sewage pumpout and portable sanitation flushing facilities at marinas need to be carefully placed. The TRPA guidelines state that they should be located in a convenient place to encourage use by all boaters (including boaters from private piers and non-commercial moorings. Emergency spill containment equipment must be at hand at such facilities, not stored ashore.

TRPA's marina master plan guidelines also provide guidance on environmental analysis, including directions for cumulative impacts analysis. In 1994,

## **5.15, Outdoor Recreation**

a regionwide study and environmental document were in preparation to evaluate the cumulative impacts of potential marina expansion on Lake Tahoe.

Regional Board staff should continue to participate in interagency review of proposed marina master plans and marina development projects. Proposals for “experimental” facilities such as marina water treatment systems should be carefully evaluated on a case-by-case basis.

## 5.16 OTHER WATER QUALITY PROBLEMS

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### ***Fertilizer Use***

Water quality problems and control measures associated with fertilizer use are discussed in the section on agriculture in Chapter 4 of this Basin Plan. However, fertilizer use on golf courses, other large turf areas, and in home landscaping is of special concern in relation to the sensitive surface waters of the Lake Tahoe Basin. Nutrients in fertilizer can reach surface waters through stormwater or by percolation through ground water, and can contribute to eutrophication. Nitrogen from fertilizer which accumulates in ground water can contribute to violation of the drinking water standard. Fertilizer impacts can occur cumulatively with nutrient loading from other sources such as urban runoff.

As noted in the section of this Chapter on golf courses, the Regional Board has placed all golf courses on the California side of the Lake Tahoe under waste discharge requirements which include conditions related to fertilizer management. Other types of projects involving significant fertilizer use should be considered for similar types of permits.

The 208 Plan (TRPA 1988, Vol. I, page 95) states that, while the use of fertilizer may be necessary in some applications, such as establishing erosion control vegetation, management practices are necessary to limit the addition of fertilizer which may leach from the soil and become a component of runoff waters. The 208 Plan (Vol. I, page 139) provides that the use of fertilizer in within the Tahoe Region shall be restricted to uses, areas, and practices identified in the Best Management Practices Handbook.

The BMP Handbook (TRPA 1988, Vol. II, BMP63) states that fertilizer use, except as necessary to establish and maintain plants, is not recommended in the Tahoe Basin; that fertilizers shall not be used in or near stream channels and in the shorezone areas; and that fertilizer use shall be lowered in stream environment zones and eliminated if possible. This BMP includes discussion of appropriate fertilizer types and practices. It states that maintenance applications of fertilizers should be made when loss of vigor or slow growth indicates a possible nutrient deficiency. At least one additional application is

required following the original grass seeding and should be applied in the spring immediately following snow melt.

Revegetation of disturbed sites requires the use of species approved by TRPA; lists of approved species are included in the BMP Handbook (BMP55, BMP56, BMP57, and BMP58). The 208 Plan directs TRPA to prepare specific policies designed to avoid the unnecessary use of landscaping which requires long-term fertilizer use.

According to the TRPA Code of Ordinances, projects that include landscaping or revegetation shall, as a condition of approval, be required to prepare fertilizer management plans that address: the appropriate type of fertilizer to avoid the release of excess nutrients, the rate and frequency of application, appropriate watering schedules; preferred plant materials, landscape design that minimizes the impacts of fertilizer applications, critical areas, the design and maintenance of drainage control systems, and surface and ground water monitoring programs, where appropriate.

Because of the large number of potential sites where property owners or managers may wish to apply fertilizer, and the ready availability of fertilizer from commercial outlets, public education is a very important aspect of the 208 Plan's implementation program for fertilizer management BMPs. The 208 Plan states that TRPA shall emphasize fertilizer management in its public education program, and shall make educational materials such as the Guide to Fertilizer Use in the Lake Tahoe Basin (TRPA 1987) available to the widest possible audience.

At the request of TRPA, uses that require regular fertilizer maintenance, (e.g., golf courses, parks, cemeteries, ball fields, and residential yards) are required to submit fertilizer management programs for review and approval by TRPA. Failure to comply may result in remedial action under Chapter 9 of the TRPA Code of Ordinances. Large users of fertilizer, as identified by TRPA shall initiate a tracking program to monitor fertilizer use on lands under their control. Such users shall present annual reports to TRPA, including information on the rate, amount, and location of use (TRPA 1988, Vol. I, page 140). The 208 Plan also directs the states of California and Nevada to continue to issue waste discharge permits for large fertilizer users.



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In planning for compliance with municipal stormwater permits, local governments in the Lake Tahoe Basin should consider control of cumulative nutrient contributions from urban fertilizer use. Areawide landscape design guidelines should be revised to emphasize low maintenance plant species rather than turf and other fertilizer intensive plantings. Since they have negligible capital costs and may actually reduce operating costs, fertilizer management practices are cost-effective means of protecting water quality.

Local government ordinances requiring the use of drought-tolerant landscaping (xeriscaping) may, by encouraging the use of native plants, result in lower urban fertilizer use. Educational programs promoting xeriscaping should also emphasize BMPs for fertilizer use.

### ***Pesticides***

Although there is no agricultural use of pesticides in the Lake Tahoe Basin, potential water quality problems from pesticide use in landscaping, turf management, silviculture, and wood preservatives are of concern. High levels of tributyltin (TBT), an antifouling compound formerly used in boat paint, have been measured in and near a marina in Lake Tahoe. Rotenone has been used for fisheries management in some waters of the Tahoe Basin.

Regionwide water quality objectives for pesticides, and related objectives for nondegradation and toxicity, essentially preclude direct discharges of pesticides such as aquatic herbicides. The Lahontan Regional Board's regionwide control measures for pesticides, discussed in Chapter 4 of this Basin Plan, are applicable in the Lake Tahoe Basin.

The 208 Plan (TRPA 1988, Vol. I, page 102) notes that because of its harsh climate, short growing season, and high elevation, the Lake Tahoe Basin has fewer insect and fungal pests than many other areas in California and Nevada; however, there is some pesticide use for silviculture and turf management. The 208 Plan recognizes that controls are needed on the use of pesticides to ensure that detectable levels of toxic substances do not migrate into the surface or ground waters of the region, but also recognizes the possibility of limited exceptions for the use of rotenone in fisheries management.

The 208 Plan states (Vol. I, page 154) that the use of insecticides, fungicides, and herbicides shall be consistent with the BMP Handbook (TRPA 1988, Vol. II), and that TRPA shall discourage pesticide use for pest management. Prior to applying any pesticide, potential users shall consider integrated pest management (IPM) practices, including alternatives to chemical applications, management of forest resources in a manner less conducive to pests, and reduced reliance on potentially hazardous chemicals.

The 208 Plan provides that only chemicals registered with the USEPA and the state agency of appropriate jurisdiction shall be used for pest control, and then only for their registered application. No detectable concentration of any pesticide shall be allowed to enter any SEZ unless TRPA finds that the application is necessary to attain or maintain its "environmental threshold carrying capacity" standards. Pesticide storage and use must be consistent with California and Nevada water quality standards and TRPA thresholds.

The 208 Plan recognizes that antifouling substances painted on the hulls of boats, such as TBT, may contribute to water quality problems. California legislation in 1988 prohibited the use of TBT paints except on aluminum vessel hulls and vessels 25 meters or more in length. Vessels painted with TBT before January 1, 1988 may still be used, but may not be repainted with TBT so long as they comply with other applicable requirements. The USEPA has also banned the use of TBT on non-aluminum hulls of vessels less than 82 feet in length and has limited the release rate of TBT from other hulls to 0.4 ug/cm<sup>2</sup>/day. [The "no detectable pesticides" water quality objective in this Basin Plan is probably more stringent than this effluent limitation.] Controls on antifouling coatings and boat and marina maintenance practices are necessary to protect Lake Tahoe from the addition of toxic substances from this source. The 208 Plan (Vol. I, page 158) provides that antifouling coatings shall be regulated in accordance with California and federal laws, by the Lahontan Regional Board and TRPA. The BMP Handbook incorporates the California and federal restrictions on use of paints containing TBT, and applies those restrictions to all portions of the Tahoe Region.

Additional monitoring of water, sediment, and biota should be done at other marinas within Lake Tahoe

to determine the extent of TBT problems. TBT should be considered an issue in permits for dredging at or near marinas, and for dredged material disposal.

The 208 Plan's BMP Handbook does not contain specific practices for pesticides other than antifouling coatings. (The use of native and adapted plant species, which are listed in the BMP Handbook, for landscaping and revegetation may reduce the need for pesticide use on landscaping in the Tahoe Basin.) TRPA should consider developing or incorporating more specific management practices to prevent significant water quality impacts from other types of pesticide use.

### ***Atmospheric Deposition***

As noted in Chapter 4 of this Basin Plan, wet and dry atmospheric deposition of nutrients and acids onto surface waters is an issue of concern throughout the Sierra Nevada. Atmospheric deposition is considered a significant part of the nitrogen budget of Lake Tahoe. Precipitation chemistry in the Lake Tahoe Basin has been monitored on an ongoing basis since the early 1980s. Direct wet and dry deposition on the Lake have also been studied by the University of California Tahoe Research Group. The relative importance of long distance transportation of nitrogen oxides from outside of the Lake Tahoe Basin and of nitrogen oxides from vehicle and space heater emissions within the Basin has not been conclusively established. Atmospheric nutrients are important considerations for Lake Tahoe because of the lake's large surface area in relation to the size of its watershed, and the long residence time of lake waters (about 700 years).

The Tahoe Regional Planning Agency has adopted a regional "environmental threshold carrying capacity" standard to reduce annual "vehicle miles traveled" (VMT) within the Lake Tahoe Basin by 10% from the 1981 level in order to reduce nitrogen oxide emissions and consequent atmospheric deposition to the Lake. The 208 Plan (TRPA 1988), outlines control measures to be implemented by TRPA and local governments to reduce atmospheric nutrient deposition. These include increased and improved mass transit; redevelopment, consolidation, and redirection of land uses to make transportation systems more efficient; controls on combustion heaters and other stationary sources of air pollution; protection of vegetation, soils, and the duff layer, and

controls on offroad vehicles to control suspension of nutrient-laden dust. In order to reduce transport of airborne nutrients from upwind areas, the 208 Plan commits TRPA to work with California legislators "to encourage additional research into the generation and transport of nitrogen compounds, to require regular reports on the subject from the CARB [California Air Resources Board] and to provide incentives or disincentives to control known sources of NOx emissions upwind from the Tahoe Region. TRPA shall actively participate in the review and comment on draft air quality control plans from upwind areas to encourage additional NOx control measures." TRPA is also committed to further monitoring of the nature and extent of transport of airborne nutrients into the Tahoe Region.

Regional Board staff should continue to review reports on atmospheric deposition in the Lake Tahoe Basin, long-distance transport of airborne pollutants to the Basin, and impacts of acid deposition on beneficial uses of Tahoe Basin waters. Where data gaps exist, additional monitoring and research should be encouraged. The results of ongoing CARB-sponsored research on acid deposition impacts elsewhere in the Sierra Nevada should be useful in evaluating data from the Lake Tahoe Basin.

## 5.17 MONITORING

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Monitoring of Lake Tahoe, its tributary surface and ground waters, and pollutant sources such as atmospheric deposition and stormwater is a very important part of the implementation program. Long-term monitoring of an "Index Station" in Lake Tahoe by the University of California at Davis' Tahoe Research Group has documented the trends in clarity and productivity shown in Figures 5-1 and 5-2. Further long-term monitoring is essential to document progress toward attainment of the water quality standards for these parameters, which are based on 1968-71 figures.

Monitoring and special studies have been carried out in the Tahoe Basin by a variety of agencies (including the U.S. Forest Service's Lake Tahoe Basin Management Unit, the California Department of Water Resources, the University of Nevada at Reno, and the U.S. Geological Survey), but long-term records are available only for Lake Tahoe and a few tributary streams. In response to the recommendations of the 1980 *Lake Tahoe Basin Water Quality Plan*, special studies were carried out on sewer exfiltration into ground water, nearshore phytoplankton and periphyton productivity in Lake Tahoe, and atmospheric deposition. The *Water Quality Management Plan for the Lake Tahoe Region* ("208 Plan," Volume I) contains a summary of the results of water quality monitoring and special studies through 1988. The State Board organized the Lake Tahoe Interagency Monitoring Program in 1979; annual reports of this program have been published by the University of California at Davis' Institute of Ecology. The U.S. Forest Service's Lake Tahoe Basin Management Unit monitors water quality impacts of a variety of land use activities on National Forest lands. The Tahoe Research Group is using data from the Interagency Monitoring Program to construct a model of the nutrient budget of Lake Tahoe.

The 208 Plan (Vol. I, page 177) directs the Tahoe Regional Planning Agency (TRPA) to maintain an operational monitoring program, consisting of planning and administration, data collection, data storage and retrieval, and data analysis, and to use the products of the program to identify problems and evaluate progress under TRPA's Regional Plan. The monitoring program shall include continuous scientific monitoring of environmental conditions related to the thresholds for pelagic Lake Tahoe, littoral Lake

Tahoe, tributary streams, surface runoff, ground water, land coverage, and SEZs. TRPA also monitors tributary streams as one of the conditions of implementing the Individual Parcel Evaluation System (IPES); see the section of this Chapter on land capability.

The TRPA currently has responsibility for coordinating the Lake Tahoe Interagency Monitoring Program, with the advice of an interagency technical advisory committee. Recent additions to the program include monitoring of "other lakes" than Lake Tahoe (including Fallen Leaf, Echo, and Cascade Lakes). TRPA has also sponsored a study on fish habitat in Lake Tahoe and the impacts of nearshore human activities on habitat quality. As a condition of approval of the 208 Plan, the State Board directed TRPA to conduct additional monitoring and to publish annual reports summarizing monitoring results.

The 208 Plan identifies future research needs including details of Lake Tahoe's nutrient budget, the nutrient inputs and outputs of the watershed and the airshed, and the effectiveness of BMPs and other control measures. Specifically, research needs have been identified in the following areas: (1) development of a database on the treatment of runoff in natural and artificial wetlands and SEZs, (2) the quantity and quality of urban runoff and the contributions of urban runoff to Lake Tahoe's nutrient budget, (3) effectiveness of erosion and runoff control projects, (4) transport of airborne nutrients, particularly nitrogen, from upwind areas into the Tahoe Region, (5) effects of fertilizer use on water quality and effectiveness of fertilizer management programs, and (6) effectiveness of Stream Environment Zone restoration projects and techniques.

Regional Board staff have been carrying out a stormwater monitoring program for remedial erosion control projects which were implemented with State Assistance Program (SAP) funding. Results will be used to evaluate the success of the projects. Several other studies of the effectiveness of BMPs for erosion/stormwater control in the Lake Tahoe Basin were in progress in 1993. Additional needs for monitoring and research in the Lake Tahoe Basin identified by Regional Board staff include: (1) further study of the role of ground water in nutrient loading to Lake Tahoe, (2) baseline biological monitoring in all types of water bodies, (3) monitoring of priority pollutants in surface runoff, and sediment sampling in marinas for priority pollutants and tributyltin, and

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(4) follow-up on the shoreline erosion study which began in the 1980s.

Together with long-term continuation of the basic Lake Tahoe Interagency Monitoring Program, such special studies will enable evaluation of the adequacy of existing control programs and the need for new control measures to ensure attainment and maintenance of standards. Additional monitoring and research will also provide the basis for: (1) the establishment of numerical nutrient objectives for additional water bodies, (2) the establishment of biological, and possibly sediment quality objectives, and (3) the update of the regional runoff guidelines to include priority pollutants.

# Chapter 6

## PLANS AND POLICIES

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The State Water Resources Control Board (State Board) has adopted a number of statewide or area-specific water quality plans which complement the Regional Boards' Basin Plans and which may supersede previously adopted provisions of Basin Plans to the extent that any inconsistencies occur; the most stringent plan provisions take precedence. Both the State Board and Regional Boards may adopt policies, separate from the Basin Plans, which provide detailed direction on the implementation of certain plan provisions. A Regional Board plan, policy, or guideline adopted to implement, interpret or make specific the Basin Plan prior to October 14, 1994, is superseded by this revised plan unless it is expressly mentioned in this plan. The following is a summary of all important plans and policies affecting the Lahontan Region Basin Plan. Citation of these documents is not meant to imply incorporation-by-reference. Copies of Regional and State Board policies are included in Appendix B of this plan.

### State Board Plans

Several of the State Board's plans concern types of water bodies not found in the Lahontan Region, and thus do not affect Regional Board activities. These include: the *Water Quality Control Plan for the Sacramento-San Joaquin Delta and Suisun Marsh* (August 1978, Res. 78-43), and the *Water Quality Control Plan for Ocean Waters of California* (amended March 1990, Res. 90-27). The following are summaries of plans which are applicable to the Lahontan Region:

#### 1. Thermal Plan

The *Water Quality Control Plan for the Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California* was adopted by the State Board in 1972 and amended in September 1975 (Res. 75-89). It specifies water quality objectives, effluent quality limits, and discharge prohibitions related to thermal characteristics of interstate waters and waste discharges. It is included in Appendix B. The portions of this plan applicable to the Lahontan Region are those concerning interstate waters.

#### 2. Lake Tahoe Basin Water Quality Plan

This plan was adopted in 1980 and amended in January 1983 (Res. 83-10) and June 1989 (Res. 89-53). It includes numerical objectives, waste discharge prohibitions, and water quality control measures applicable to Lake Tahoe and its tributaries. The essential portions of the *Lake Tahoe Basin Water Quality Plan* have been incorporated into the text (Chapter 5) of this *Water Quality Control Plan for the Lahontan Region* (Basin Plan). The State Board may consider rescinding the *Lake Tahoe Basin Water Quality Plan* following approval of this Basin Plan.

#### 3. Nonpoint Source Management Plan

In November 1988 (Res. 88-123), the State Board adopted a *Nonpoint Source Management Plan* pursuant to Section 319 of the federal Clean Water Act. The plan identifies nonpoint source control programs and milestones for their accomplishment. It emphasizes cooperation with local governments and other agencies to promote the voluntary implementation of Best Management Practices and remedial projects.

### State Board Policies

Again, certain State Board policies are not applicable to the water bodies of the Lahontan Region. These include: the Water Quality Control Policy for Enclosed Bays and Estuaries of California (Res. 74-43), and the Pollutant Policy Document for the San Francisco Bay/Sacramento-San Joaquin Delta Estuary (Res. 90-67). The following are summaries of important policies which are applicable to the Lahontan Region:

#### 1. The State Policy for Water Quality Control

This policy declares the State Board's intent to protect water quality through the implementation of water resources management programs and serves as the general basis for subsequent water quality control policies. It was adopted by the State Board by motion on July 6, 1972. It is included in Appendix B.

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### 2. **State Board Resolution No. 68-16, Statement of Policy with Respect to Maintaining High Quality of Water in California**

The State Board adopted this policy in 1968. Essentially, it generally restricts the Regional Board and dischargers from reducing the water quality of surface or ground waters even though such a reduction in water quality might still allow the protection of the beneficial uses associated with the water prior to the quality reduction. The goal of the policy is to maintain high quality waters, and the Regional Board must enforce it.

Changes in water quality are allowed only if the change: (1) is consistent with maximum benefit to the people of the State, (2) does not unreasonably affect present and anticipated beneficial uses, and (3) does not result in water quality less than that prescribed in water quality control plans or policies. USEPA regulations require each state to adopt an "antidegradation" policy and to specify the minimum requirements for its implementation. The federal view is that an anti-degradation policy is a critical component of surface water quality standards. Policy 68-16 preceded the federal regulations and is more complete in that it applies to both ground and surface waters. It is included in Appendix B.

In 1987, the USEPA Region IX, adopted guidelines for implementation of the federal antidegradation policy within its jurisdiction. The guidelines outline the type of information which must be provided to justify lowering of water quality. (See Chapter 3 for further discussion of S t a t e a n d f e d e r a l nondegradation/antidegradation regulations in relation to water quality objectives.)

### 3. **State Board Resolution No. 75-58, Water Quality Control Policy on the Use and Disposal of Inland Waters Used for Powerplant Cooling**

This policy was adopted by the State Board in June 1975. Its purpose is to provide consistent principles and guidance for supplementary waste discharge or other water quality control actions for thermal powerplants using inland waters for cooling. The Regional Board is responsible for its enforcement. It is included in Appendix B.

### 4. **State Board Resolution No. 77-1, Policy and Action Plan for Water Reclamation in California**

This policy was adopted in January 1977. Among other things, it requires the Regional Boards to conduct reclamation surveys and specifies reclamation actions to be implemented by the State and Regional Boards and other agencies. The policy and action plan are contained in the State Board report entitled *Policy and Action Plan for Water Reclamation in California*. Resolution No. 77-1 is included in Appendix B.

### 5. **State Board Resolution No. 87-22, Policy on the Disposal of Shredder Waste**

This State Board Resolution, adopted in March 1987, permits the disposal into certain landfills of wastes, produced by the mechanical destruction of car bodies, and old appliances and similar castoffs, under specific conditions designated and enforced by the Regional Boards. It is included in Appendix B.

### 6. **State Board Resolution No. 88-63, Sources of Drinking Water Policy**

This policy was adopted in May 1988. It specifies which ground and surface waters are considered to be suitable or potentially suitable for the beneficial use of water supply (MUN). It allows the Regional Board some discretion in making MUN determinations. It is included in Appendix B.

### 7. **State Board Resolution No. 92-49, Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304 (as amended on April 21, 1994)**

This resolution sets forth procedures to be followed by all Regional Boards in preliminary site assessment, including: soil and water investigations, proposal, selection, and implementation of cleanup actions, and monitoring to determine the effectiveness of cleanup and abatement. It is included in Appendix B. (See the Section 4.2 of Chapter 4 on "Spills, Leaks, Complaint Investigations, and Cleanup" for a more detailed summary of this resolution.)

## Regional Board Policies

The Lahontan Regional Board has adopted a large number of policy statements over the years. The following are summaries of all of the policies which are in effect as of the date of adoption of this plan, and which the Regional Board will use to implement this plan. A Regional Board plan, policy, or guideline adopted to implement, interpret or make specific the Basin Plan prior to October 14, 1994, is superseded by this revised plan unless it is expressly mentioned in this plan.

### 1. Policies Delegating Authority (Resolutions 6-90-72 and 6-91-927)

Under Resolution 6-90-72, the Regional Board delegated to the Executive Officer, under the general direction and control of the Board, all of the powers and duties of the Board under Division 7 of the California Water Code except those specified in Section 13223(a). (This section lists powers and duties which may not be delegated.) Resolution 6-90-72 also reserves to the Regional Board the authority to state policy and create procedure to be followed by the Executive Officer. Resolution 6-91-927 delegates authority to the Executive Officer to approve closure plans for waste management units. Copies of both Resolutions are included in Appendix B.

### 2. Waiver Policy (Resolution 6-88-18)

The waiver policy delegates authority to the Executive Officer to waive waste discharge requirements for certain types of projects. (See Appendix B for copy of Resolution.)

### 3. Regional Board Guidelines for Implementation of Criteria for Individual Waste Disposal Systems (Resolution 6-88-16)

These guidelines provide for the implementation of the regionwide septic system criteria (guidelines are included in Chapter 4 and Appendix C) through Memoranda of Understanding with local governments. They describe circumstances under which areawide exemptions from the density limits may be granted. Other Regional Board policies which set forth specific guidelines for exemptions from localized septic system prohibitions (e.g., Truckee River) are cited in Chapter 4.

### 4. Exemption Policies for Basin Plan Prohibitions

Chapter 4 includes prohibitions against discharges from septic systems, and from other sources, which affect certain areas within the Lahontan Region. In some cases, detailed sets of exemption criteria for prohibitions were adopted as Basin Plan amendments, and are now included in the body of this Basin Plan. In other cases, separate Regional Board policies have been adopted to set forth or to clarify exemption criteria. Board Order 6-81-7 outlines a point system for evaluation of proposed new septic system subdivisions in the Truckee River prohibition area. Board Orders 6-70-48, 6-71-17, and 6-74-139 describe sewage export variances for the Lake Tahoe Basin. Copies of these Board Orders are included in Appendix B. Exemption criteria for specific septic system prohibition areas are included in Chapter 4.

Exemption criteria for discharge prohibitions related to Stream Environment Zones and 100-year floodplains in the Lake Tahoe Basin, and for the 100-year floodplain prohibitions in the Truckee River and Little Truckee River watersheds, are set forth in Chapters 4 and 5. These criteria require specific findings described in Regional Board Orders 6-90-22 and 6-93-08. Those Orders delegate authority to the Executive Officer to make exemption findings for these prohibitions under certain circumstances. Board Order 82-4 is used in implementation of the Lake Tahoe Basin prohibitions against discharges from new development which is not offset by remedial projects. Copies of the Board Orders are included in Appendix B.

### 5. Interpretation of the High Water Line for Eagle Lake, Susanville Hydrologic Unit (Resolution 82-6)

This Basin Plan's minimum siting criteria for septic tanks, sewer lines, leaching fields, and seepage pits include minimum distances of separation from lakes and reservoirs as measured from the high water line (see Table 4.4-1). This Resolution defines the high water line for Eagle Lake to be 5117.5 feet, a definition used in prohibiting the discharge of wastes from subsurface disposal systems on a lot with an elevation of less than 5130 feet. A copy of this

## Ch. 6, PLANS AND POLICIES

Resolution is included in Appendix B. (See Section 4.1 of this Basin Plan for waste discharge prohibitions for Eagle Lake.)

### 6. **Policy on Geothermal Development in the Eagle Lake Basin, Lassen County (Resolution 82-7)**

This resolution states the policy of the Regional Board to oppose any further consideration of geothermal exploration or development in the Eagle Lake Basin until it can be shown that such activities can be conducted without any risk of significant water quality degradation. This resolution is included in Appendix B.

## Water Quality Management Plans Adopted by Other Agencies

In the 1970s, funds were provided for water quality management planning under Section 208 of the federal Clean Water Act. A number of Section 208 Plans affecting the Lahontan Region were completed. Other plans adopted by federal, state, and local agencies may also affect the Regional Board's activities. The following is a summary of important plans:

#### 1. **U.S. Forest Service, Pacific Southwest Region, *Water Quality Management for National Forest Lands in California.***

This plan was completed in 1979. It identifies water quality problems associated with silviculture and other Forest Service land management activities, and sets forth Best Management Practices.

#### 2. **U.S. Bureau of Land Management, *208 Water Quality Management Report.***

This plan was completed in 1979. It identifies BLM management activities which affect water quality, water quality concerns of BLM's Districts within California, and includes recommendations for development of Best Management Practices to correct existing problems.

#### 3. **California Department of Transportation, *Best Management Practices for Control of Water Pollution (Transportation Activities).***

This plan summarizes procedures within Caltrans's planning, construction, and operation & maintenance programs which can be used to control water quality problems. The State Board has recognized the procedures as Best Management Practices.

#### 4. **Local Government Plans**

Several local governments in the Region completed Section 208 water quality management planning studies to identify problems, followed by governing body action to commit the local government to improve effectiveness of its regulatory structure to prevent similar problems in the future. These studies include:

##### **California City:**

- Use of individual wastewater disposal systems and alternatives

##### **City of Bishop:**

- Surface flow management/urban runoff
- Erosion control and abatement

##### **Inyo County:**

- Use of individual wastewater disposal systems and alternatives
- Surface flow management/urban runoff
- Erosion control and abatement

##### **Los Angeles County:**

- Use of individual wastewater disposal systems and alternatives
- Surface flow management/urban runoff
- Erosion control and abatement

#### 5. **Tahoe Regional Planning Agency, *Water Quality Management Plan for the Lake Tahoe Region ("208 Plan").***

In the 1970s, the bistate Tahoe Regional Planning Agency (TRPA) was designated the 208 planning agency for the "Lake Tahoe Region," which includes most of the Lake Tahoe Hydrologic Unit and a small portion of the Truckee River Hydrologic Unit. TRPA's "208 Plan," which incorporated portions of the State



Board's *Lake Tahoe Basin Water Quality Plan*, was certified by the states of California and Nevada and the USEPA in 1981. The 208 Plan was substantially revised and recertified in 1989. It identifies water quality problems which have contributed to the degradation of Lake Tahoe and sets forth a series of control measures including land use restrictions, wetland protection and restoration, use of a Best Management Practices Handbook, and a "Capital Improvements Program" of remedial erosion and surface runoff control projects to be implemented by state and local government agencies. (See Chapter 5 for a summary of important control measures from this plan.)

**6. Other Plans**

A number of other plans adopted by state, federal, and local government agencies affect the Regional Board's activities. These include the solid waste management and hazardous waste management plans adopted by counties, and land and resource management plans adopted by National Forests and BLM Districts. Regional Board staff review and comment on new and revised plans by other agencies as they are proposed and attempt to maximize coordination in implementation of water quality related measures.

## Interagency Agreements

The State and/or Regional Boards have entered into Management Agency Agreements (MAAs) and Memoranda of Understanding (MOUs) or of Agreement (MOAs) with a number of other agencies to define procedures for implementation of the plans summarized above, or to clarify each agency's authority and responsibility in implementing water quality control measures where overlaps of jurisdiction occur. Some of the more important MAAs, MOUs, and MOAs are with the following agencies:

**1. U.S. Forest Service**

In February 1981 the State Board Executive Director signed a MAA with the U.S. Forest Service (USFS) which waives discharge requirements for certain USFS nonpoint source discharges provided that the Forest Service implements State Board approved Best Management Practices (BMPs) and procedures

and additional provisions of the MAA. The MAA covers all USFS lands in California. Implementation of BMPs, in conjunction with monitoring and performance review requirements approved by the State and Regional Boards, is the primary method of meeting the Basin Plan's water quality objectives for the activities to which the BMPs apply. The MAA does not include USFS point source discharges and in no way limits the authority of the Regional Board to carry out its legal responsibilities for management or regulation of water quality.

In 1993, the Regional Board entered into a MOU with the Lake Tahoe Basin Management Unit of the U.S. Forest Service. The MOU recognizes the unique and sensitive nature of Lake Tahoe, and specifies procedures to be used by the two agencies to expedite projects that will benefit water quality. The MOU provides for streamlined review of Forest Service projects by the Regional Board, and details a process whereby the agencies will prepare joint environmental documents.

**2. California Department of Forestry and Fire Protection**

In February 1988, the State Board signed a MAA with the California Department of Forestry and Fire Protection (CDF) and the California Board of Forestry (BOF), for the purpose of carrying out, pursuant to Section 208 of the federal Clean Water Act, the *Water Quality Management Plan For Timber Operations on Nonfederal Lands* (WQMP). As with the USFS MAA, the CDF agreement requires the Department to implement certain BMPs to protect water quality from timber harvest and associated activities. Approval of the MAA as a WQMP component by the USEPA results in the Regional Boards relinquishing their authority to issue WDRs for State timber operations. However, the MAA obligates the Regional Boards to ensure that harvest operations incorporate BMPs and comply with applicable water quality standards. Appendix F of the MAA also calls for the preparation of a Memorandum of Understanding (MOU) for the Regional Boards, the State Board, and the CDF to prescribe interagency procedures for implementing BMPs.

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### 3. **California Department of Conservation, Division of Oil and Gas**

In March 1988, the State Board amended a February 1982 MOA with the State Department of Conservation, Division of Oil and Gas (CDOG), to regulate discharges from oil, gas, and geothermal fields. The agreement requires CDOG to notify the Regional Boards of all new operators, all pollution problems associated with operators, and proposed discharges. CDOG and Regional Boards must also work together, within certain time-lines, to review and prepare discharge permits.

### 4. **California Department of Fish and Game**

In 1990, the Regional Board adopted amendments to the North and South Lahontan Basin Plans to permit conditional use of the fish toxicant rotenone by the Department of Fish and Game (DFG). The Regional Board and DFG entered into a 1990 MOU to facilitate implementation of the amendments. The MOU specifies the detailed information to be provided by DFG to the Regional Board before undertaking a rotenone application project, and the type of pre-project and post-project monitoring to be undertaken. It also sets forth the criteria to be used by the Regional Board Executive Officer in evaluating rotenone application projects, and requires the DFG to actively explore the development of rotenone formulations containing less objectionable compounds. (See the section of Chapter 4.9 on fisheries management.)

### 5. **California Environmental Affairs Agency, California Air Resources Board, and CA Integrated Waste Management Board**

Because many pollutants are "multi-media" (affecting air quality and soil as well as water) and because many environmental issues cut across agency jurisdictional lines, the State Board and the other agencies listed above entered into a MOU in 1990 to enhance program coordination, eliminate duplication of effort, and provide regulatory consistency. It outlines the statutory duties of each agency and sets up procedures for communication and conflict resolution between agencies.

### 6. **Department of Health Services (including the Department of Toxic Substances Control)**

To expedite the cleanup of hazardous waste sites and to eliminate duplication of effort, in 1990 the State Board entered into a MOU with the State Department of Health Services (which at that time contained the Toxic Substances Control Program now called the Department of Toxic Substances Control). The RWQCBs will be the lead agency when contamination is associated with inactive mines, leaking underground storage tanks, agricultural activities, surface impoundments, and non-hazardous waste landfills. The MOU defines the responsibilities of the lead agency for coordinating and communicating cleanup activities with support agencies. Lead agencies must also notify support agencies before enforcement and settlement activities are implemented at hazardous waste sites.

### 7. **Tahoe Regional Planning Agency (TRPA)**

In 1994 the Regional Board entered into a MOU with the TRPA in order to reduce regulatory duplication in review and permitting of certain types of projects in the California portion of the Lake Tahoe watershed. The MOU assigns primary responsibility for permitting and enforcement for certain types of projects to only one agency, but does not limit the authority of either agency. It also provides for reporting by each agency to the other on permits issued under the MOU, and for ongoing discussions on possible expansion of the scope of the MOU.

### 8. **Local Governments**

The Lahontan Regional Board has entered into MOUs with local governments regarding the following subjects:

- Implementation of regionwide septic system criteria, including density limits. (The criteria are set forth in Chapter 4.)
- Closure, installation, repair, and soils investigations associated with underground tanks. Under these MOUs the Regional Board agrees to waive waste discharge requirements if the local government

implements Best Management Practices for the activities listed above.

- On August 13, 1993 the Regional Board adopted a Memorandum of Understanding between the Regional Board, Inyo County, and the Mesa Community Services District regarding the implementation of the Mesa Wastewater Management Plan. This plan provides for the treatment of individual sewage discharges necessary to comply with Regional Board water quality objectives at the Mustang Mesa/Alta Vista (Mesa) Community in Inyo County. The plan was necessary in order to allow the community to develop its remaining lots which had been encumbered since a Regional Board prohibition was established in 1975. The plan calls for the pretreatment of septic effluent with intermittent sand filters and a ground water monitoring and reporting program.

# Chapter 7

## MONITORING AND ASSESSMENT

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An ongoing water quality surveillance and monitoring program is essential for implementation of a Basin Plan. It allows characterization of ambient water quality and the degree of support for beneficial uses on both a short-term and a long-term basis. "Baseline" data can be used to set standards for water bodies which currently do not have site-specific standards. "Trend" information defines the need for and allows prioritization of regulatory actions. Monitoring can document compliance with permit conditions, and the success of remedial activities.

The U.S. Environmental Protection Agency (USEPA) requires states to submit biennial reports on the quality of their water bodies under Section 305(b) of the federal Clean Water Act. It also requires identification of water bodies with any of several specific problem types (§ 131.11, 304(l), 314, and 319 "lists"). Beginning in 1989, the State Water Resources Control Board (State Board) and the Regional Boards have supplemented the "305(b) Report" with a detailed "Water Quality Assessment" computer database. The assessment, which will be updated on an ongoing basis, will provide the background for funding decisions and the Clean Water Strategy.

The Porter-Cologne Act (Section 13267) authorizes Regional Boards to investigate water quality and to require dischargers to submit monitoring reports. It also (Section 13383) authorizes the State and Regional Boards to establish discharger monitoring requirements.

Because of the large size of the Lahontan Region, the large number of water bodies in it, the difficulties of sampling in remote terrain and severe weather, and ongoing funding constraints, detailed monitoring data are available for only a few of the Region's waters. The following is a summary of the kinds of monitoring information which are used by Regional Board staff in their ongoing planning, assessment, regulatory, and enforcement activities. Additional information on the assessment process is also provided. Because of expected year-to-year changes, no attempt has been made to provide a detailed list of monitoring stations, or to include monitoring results in this Chapter. Readers who wish to obtain

information on monitoring data for a particular water body, or to obtain a copy of the current Water Quality Assessment, should contact Regional Board staff.

### Water Quality Monitoring

#### ***Baseline and Trend Monitoring***

The State Board has several ongoing monitoring programs which are statewide, or which involve sampling within the jurisdiction of more than one Regional Board. Programs such as the State Mussel Watch, and the Striped Bass Study (which affects the San Francisco Bay and Delta) are of little relevance to the Lahontan Region. However, the statewide Toxic Substances Monitoring Program (TSMP) samples several stations in the Lahontan Region every year.

Under the TSMP, the Department of Fish and Game collects fish or other organisms at each station, preserves and prepares specimens according to a rigorous protocol, and analyzes them for a spectrum of metals and/or toxic organic chemicals. Results are reported to the State Board, which prepares an annual report interpreting the data on a geographic and historical basis. Because of the small sample numbers and (in some cases) the lack of water quality criteria, results do not necessarily indicate impairment of beneficial uses. However, elevated toxic levels do indicate a need for more specific study of possible problems and their causes. In the Lahontan Region, elevated metals levels have been detected in fish from streams affected by past mining activity.

Another statewide program which has involved monitoring is the Well Investigation Program (WIP), which was initiated in 1986 to document sources of organic chemical degradation in public drinking water supply wells. This program is implemented at both the State and Regional Board levels. As of 1989, only 12 degraded wells (less than 1% of the total) had been identified in the Lahontan Region. Funding is no longer available for Regional Board monitoring under this program. Monitoring may be resumed in the future. Additional discussion on the enforcement-

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related aspects of the WIP is provided in Chapter 4.

The State Board has conducted shorter special studies in response to legislative mandates, on topics such as selenium in agricultural drainage waters and nitrate in ground water. The State Board has also contributed funding to cooperative studies by other state and federal agencies, such as the Lake Tahoe Interagency Monitoring Program (see Chapter 5).

The Regional Board also periodically conducts or manages special studies which provide baseline or trend monitoring data. Funds for these studies have come from the federal Section 205(j) grant program and the State Board special studies budget. Other potential funding sources are the Section 314 Clean Lakes Grant program and the Section 319 Nonpoint Source program.

The Regional Board makes use of monitoring data collected by other agencies such as the U.S. Geological Survey, the U.S. Forest Service, the California Department of Fish and Game, the California Department of Water Resources, and the Nevada Division of Environmental Protection. "Basic research" projects are also useful in assessing baseline/trend conditions. Ongoing research by California universities takes place at Lake Tahoe, Mono Lake, and Eagle Lake. The University of Nevada also conducts research in Lahontan Region waters.

Volunteer monitoring programs have been initiated elsewhere in California under the supervision of other Regional Boards. Such programs may involve data collection by school classes or citizens' groups who have been provided with training and equipment by Regional Board staff. Quality assurance/quality control (QA/QC) programs must be implemented to ensure that data will be useful for Regional Board programs. The Lahontan Regional Board will consider proposals for volunteer monitoring programs on a case-by-case basis.

### ***Compliance Monitoring***

Waste discharge requirements and NPDES permits adopted by the Regional Board include discharger self-monitoring programs. Monitoring reports and technical reports may also be required of dischargers independently of waste discharge requirements (CA

Water Code § 13267[d]). Dischargers may be required to monitor surface waters upstream and downstream of the discharge, as well as at the discharge point. Ground water monitoring, including installation of monitoring wells, may be required where appropriate. Monitoring programs range from the simple (periodic visual inspections of erosion and drainage control facilities at shopping centers) to the complex (physical, chemical, and biological analyses by municipal wastewater treatment plants and industrial dischargers). Parameters to be analyzed may be as varied as turbidity associated with dredging, toxic metals in geothermal discharges, and nutrients and pesticides in ground water underlying golf courses. Self-monitoring report submittal is tracked and report results are evaluated by Regional Board staff on an ongoing basis. The Board also receives monitoring data as a result of other regulatory programs (e.g., various toxics control programs).

Because many of the self-monitoring programs in the Lahontan Region do not require the collection of quantitative information, or require monitoring of only a few parameters, discharger monitoring data cannot be relied upon to provide quantitative background information on most of the receiving waters of the Region. This is particularly true of nonpoint source discharges.

Regional Board staff conduct periodic inspections of dischargers, and may collect samples for separate analysis of compliance with permit conditions. Occasionally, split samples may be taken to test the accuracy of the discharger's laboratory. Sampling of certain types of dischargers is required under state administrative procedures.

The California Environmental Quality Act (Public Resources Code § 21081.6) requires that monitoring and reporting programs be set up for any mitigation measures adopted as conditions of project approval. In general, the Regional Board's discharger monitoring programs fulfill the CEQA requirements. However, when the Regional Board acts as lead agency for the adoption of Basin Plan amendments or policies, additional monitoring may be necessary to document the accomplishment of mitigation conditions.

### ***Remedial Project Monitoring***

Regional Board staff are also involved in monitoring to measure the impacts of state-funded remedial projects. The Regional Board is responsible for oversight of the Leviathan Mine Pollution Abatement Project in the Bryant Creek drainage in Alpine County. This includes periodic sampling of an established surface and ground water station network for selected toxic metals and related parameters. Biological monitoring may be added when the recovery of instream beneficial uses begins to be apparent.

### ***Complaint and Enforcement Monitoring***

When investigating a reported water quality problem, Regional Board staff may collect samples and take photographs to document the extent of the problem and provide a basis for enforcement or remedial action. Monitoring is also performed by staff and/or the discharger as a follow-up to an enforcement action (e.g., underground tank cleanup). The existence of previous "baseline/trend" data is an important factor in documenting and correcting pollution.

### ***Aerial Surveillance***

The Regional Board's annual budget includes funds for aerial surveillance. Flights are made in chartered aircraft at least once a year over portions of the Region to take photographs for documentation of current conditions and detection of problems. Because of the large size and remote nature of much of the Lahontan Region, aerial surveillance allows the detection of problems which might not be apparent to inspectors on the ground.

The Regional Board also uses aerial photographic mapping by contractors and other agencies as the basis for special studies and remedial programs. For instance, aerial photographs of the Leviathan Mine were used in design of the Pollution Abatement Project. Historical and current aerial photographs also are being used to document shoreline erosion problems at Lake Tahoe.

### ***Quality Control and Data Management***

Federal regulations and state policy require the preparation and implementation of Quality

Assurance/Quality Control (QA/QC) Plans for almost all monitoring carried out by the Regional Board's staff or its contractors. Dischargers must use laboratories approved by the Regional Board's Executive Officer and/or certified by the State Department of Health Services. The Regional Board's laboratory has an approved QA/QC program, and staff follow a standard "chain of custody" process in collection, transport, and shipment of samples.

Discharger monitoring reports are kept in the Regional Board's files; older files are microfiched. The Board has increasingly sophisticated computer facilities for analysis of data collected in special studies. "Raw" data are periodically made available to the State Board for entry into the STORET and/or SWQIS databases for use by other agencies.

The results of special studies are generally summarized in Regional Board staff reports and are discussed at public meetings of the Regional Board. The results of complaint monitoring are provided to the person or agency submitting the complaint. Copies of Regional Board planning documents and special studies reports are provided to public and university libraries.

## **Water Quality Assessment**

The State Board has been preparing "Section 305(b) Reports" since the mid-1970s. Most of these reports have been fairly general in nature, highlighting a few significant problem areas and estimating total area or stream mileage of waters statewide which were classified as "good," "medium," or "poor" quality. In 1989, the State Board began a more detailed Water Quality Assessment (WQA) process to fulfill USEPA reporting requirements and to provide the basis for prioritizing funding under the State's Clean Water Strategy.

The WQA is a computer database. It includes a table which lists water bodies of each Region alphabetically by water body type (lakes, streams, ground water, etc.) Initially, Regional Boards were directed to include at least all water bodies mentioned by name in their Basin Plans in the WQA table. Additional water bodies are to be added in future updates of the WQA, with the eventual goal of

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including all waters of the Region. The 1991 WQA for the Lahontan Region included about 700 entries, but there are many more water bodies in the Region.

For each water body, the WQA table identifies the wetland, lake, or ground water basin area or the stream mileage classified as having “good,” “intermediate,” “impaired,” or “unknown” water quality. The table includes space for brief narrative problem descriptions. It identifies problem sources as point, nonpoint, or both. It also indicates whether the water body is included on one or more of the following federal “lists” (numbers refer to Sections of the federal Clean Water Act):

- 131.11 Segments which may be affected by toxic pollutants, or segments with concentrations of toxic pollutants that warrant concern.
- 303(d) List of Water Quality Limited Segments where objectives or goals of the Clean Water Act are not attainable with the Best Available Treatment/Best Control Technology (BAT/BCT).
- 304(M) So-called “mini-list” of waters not meeting State adopted numeric water quality objectives due to toxic point sources after implementation of BAT/BCT.
- 304(S) So-called “short-list” of waters not achieving water quality standards due to point source discharges of toxic pollutants after implementation of BAT/BCT.
- 304(L) So-called “long-list” of waters not meeting the water quality goals of the Clean Water Act after implementation of BAT/BCT.
- 314 A list of lake priorities for restoration.
- 319 A list of impaired surface water bodies from nonpoint source problems due to both toxic and nontoxic pollutants.

The information used by Regional Board staff in compiling and revising the WQA table includes the type of monitoring data discussed above, records of past Regional Board enforcement actions, professional judgement of Regional Board and other State or federal agency scientists and engineers, and

public comments.

The WQA database also includes the capability to print out a more detailed “Fact Sheet” for each water body in the table. Fact Sheets can include longer problem descriptions, information on threatened or impaired beneficial uses, and summaries of current and projected remedial actions by the State Board and/or the Regional Board. Due to time constraints and, in many cases, lack of information, detailed Fact Sheets have not been prepared for all water bodies in the Lahontan Region's WQA table. Additional Fact Sheets will be added during the ongoing WQA update process.

The WQAs adopted by the nine Regional Boards were combined into a statewide WQA which was formally adopted by the State Board. The State Board is using the system to print out statewide “reports”: statistical tables, graphs, and charts summarizing the total numbers or percentages of water bodies affected by different types of water quality problems. The State Board also uses information in the WQA to prioritize funding proposals affecting specific water bodies. A Clean Water Strategy ranking system characterizes water bodies according to their resource value and condition (degree of threat or impairment), and project proposals according to their feasibility.

### Future Monitoring and Assessment Needs

The completeness and accuracy of the WQA, and the validity of decisions based upon it, depend to a great extent on the availability of good monitoring data. As noted above, monitoring data are not available for most water bodies in the Lahontan Region. Regional Board staff will continue to submit funding proposals for special studies to increase knowledge of background water quality, and understanding of water quality problems. Staff will also encourage monitoring and research by other agencies and universities to fill the many significant data gaps in the Lahontan Region.

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# **APPENDIX A**

## **List of Preparers**

## LIST OF PREPARERS

### Primary Authors

**Thomas J. Suk**, Associate Land and Water Use Analyst in the Regional Board's South Lake Tahoe Office, holds a B.S. degree in soil and water science from U.C. Davis. Mr. Suk has nine years of experience in federal and state service as a Hydrologist, Soil Conservationist, and Environmental Specialist. He has authored several scientific papers on water quality topics. Mr. Suk played a major role in editing and formatting the Basin Plan, and in coordinating preparation of the final draft.

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### Contributing Authors

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## LIST OF PREPARERS

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**Additional Acknowledgements.** In addition to the contributors above, technical and management staff at both offices reviewed the preliminary draft Basin Plan and offered many constructive comments. Administrative staff at the South Lake Tahoe office were responsible for photocopying and mailing. The tables were prepared by interns Thomas Gill, Ward Nimmo, and Juan Ramos.

# APPENDIX B

## Copies of State and Regional Board Policies Which Are Used In Basin Plan Implementation

### State Board Policies

Sources of Drinking Water Policy  
(Resolution 88-63)

Certification of TRPA's 208 Plan  
(Resolution 89-32)

State Board Policy for Water Quality Control  
(part of Resolution 72-45)

Thermal Plan  
(Resolution 75-89)

Statement with Respect to Maintaining High  
Quality Water (Resolution 68-16)

Policy Regarding Power Plant Cooling Water  
(Resolution 75-58)

Policy Regarding Water Reclamation  
(Resolution 77-1)

Policy Regarding Shredder Wastes  
(Resolution 87-22)

Policy Regarding Cleanup and Abatement  
(Resolution 92-49)

### Regional Board Policies

Policy Delegating Authority to the Executive  
Officer (Resolution 6-90-72)

Policy Delegating Authority to the Executive  
Officer to Approve Closure Plans for Waste  
Management Units (Resolution 6-91-927)

Waiver Policy  
(Resolution 6-88-18)

Variance to Prohibition of New Septic Tank  
Subdivisions in the Truckee River Hydrologic  
Unit (Order 6-81-7)

Regarding Sewage Export Variance, Lake  
Tahoe Basin (Resolution 6-70-48)

Regarding Sewage Export Variance, Lake  
Tahoe Basin (Resolution 6-71-17)

Regarding Sewage Export Variance, Lake  
Tahoe Basin (Resolution 6-74-139)

Exemption Criteria to Prohibitions for Specific  
Circumstances (Order 6-90-22)

Exemption Criteria to Prohibitions Regarding  
Discharges of Earthen Materials to Floodplains  
and Stream Environment Zones  
(Order 6-93-08)

Offset Mitigation Policy  
Resolution (82-4)

Interpretation of High Water Line for Eagle Lake  
(Resolution 82-6)

Policy on Geothermal Development in Eagle  
Lake Basin (Resolution 82-7)



# **APPENDIX C**

## **Regional Board Guidelines for Implementation of Criteria for Individual Waste Disposal Systems**

## **REGIONAL BOARD GUIDELINES FOR IMPLEMENTATION OF CRITERIA FOR INDIVIDUAL WASTE DISPOSAL SYSTEMS**

The following guidelines will be used by the Executive Officer to : (1) implement the 1988 Amendments to the Water Quality Control Plans for the North and South Lahontan Basins Concerning the Criteria for Individual Waste Disposal Systems and (2) consider exemptions to the maximum density criteria (2 EDU's per acre) for individual waste disposal systems.

Terms, such as "existing land development", are defined in a Definition List included in the 1988 Amendments to the Water Quality Control Plans for the North and South Lahontan Basins Concerning the Criteria for Individual Waste Disposal Systems.

### **I. GENERAL IMPLEMENTATION**

- A. Once a local agency has agreed to implement the Regional Board Criteria for Individual Waste Disposal Systems, applications for the use of individual waste disposal systems which meet the Regional Board criteria and are for domestic waste discharges from residential, recreational, commercial and industrial developments shall be processed entirely by the local agency.
- B. Applications for the use of individual waste disposal systems for discharges of industrial waste from recreational, commercial and industrial developments shall be reviewed by the Executive Officer, and a Report of Waste Discharge including filing fee may be required.
- C. If requested by the local agency and/or discharger, applications for land developments which do not meet the minimum criteria will be reviewed by the Executive Officer for consideration of granting an exemption (see Sections II through V below). If an area-wide exemption is granted, individual applications in these areas will be processed by the local agency.
- D. The Regional Board retains the authority to review proposals for all other types of waste discharges (such as stormwater runoff and solid waste) from land developments and issue waste discharge requirements, if appropriate.

### **II. GENERAL PROVISIONS APPLICABLE TO ALL EXEMPTIONS**

- A. The Executive Officer will consider granting exemptions to the maximum density criteria (2 EDU's per acre) contained in the Criteria for Individual Waste Disposal Systems. Exemptions may be granted if:
  - 1. The area beneath the proposed septic system discharge has no significant amount of groundwater having present or future beneficial uses; or

2. It can be proven that no pollution, nuisance or unreasonable degradation of either surface or groundwaters will occur as a result of the proposed septic system density when considered individually or cumulatively with other discharges in the area; or
3. Construction of a community collection, treatment and disposal system is imminent. Short term, interim use of individual waste disposal systems may be allowed.

B. The following provisions apply to all exemptions:

1. Exemptions can be granted for individual persons, small communities, distinct portions of larger communities, or distinct groundwater basins or portions, thereof.
2. Exemptions will normally be granted by the Executive Officer. However, exemptions can be taken to the Regional Board for its consideration. This would normally occur if the exemption applies to a large area or is considered controversial. Decisions of the Executive Officer may be appealed to the Regional Board.
3. For an exemption to the minimum lot size requirements to be granted, all other applicable siting criteria (e.g. depth to groundwater, percolation rate, soil type, minimum distances, etc.) must be met.
4. Environmental documentation pursuant to the California Environmental Quality Act (CEQA) (Public Resources Code 21000, et. seq.) may be required as part of the application for exemptions.

III. PROVISIONS FOR EXEMPTIONS FOR CONSTRUCTION OF INDIVIDUAL WASTE DISPOSAL SYSTEMS FOR SINGLE FAMILY UNITS IN EXISTING LAND DEVELOPMENTS

- A. The local agency and/or discharger will supply the Executive Officer with the available information on Items numbered 1 through 6 of Attachment 1. After review, the Executive Officer may request the discharger to supply more detailed information on any or all items in Attachment 1, if necessary.
- B. In addition to the information submitted by the local agency and/or discharger, the information listed in Attachment 2 will be considered by the Executive Officer.
- C. The Executive Officer will review the above information as it pertains to existing and potential water quality impacts.
  1. If any of the general provisions for granting exemptions as outlined in II. A. of these guidelines are met, exemptions may be granted.

2. If none of the general provisions for granting exemptions as outlined in II. A. of these guidelines are met, exemptions will not be granted.

IV. PROVISIONS FOR EXEMPTIONS FOR CONSTRUCTION OF INDIVIDUAL WASTE DISPOSAL SYSTEMS FOR MULTI-FAMILY UNITS, COMMERCIAL, RECREATIONAL AND INDUSTRIAL DEVELOPMENTS IN EXISTING LAND DEVELOPMENTS

- A. The local agency and/or discharger shall submit to the Executive Officer information on Items 1-9 listed in Attachment 1 in as much detail as possible.
- B. In addition to the information submitted by the local agency and/or discharger, the information listed in Attachment 2 will be considered by the Executive Officer.
- C. The Executive Officer will conduct an initial review of the above information and determine if a Report of Waste Discharge (including filing fee) is required.
- D. The Executive Officer will conduct a comprehensive review of the submitted information as it pertains to existing and potential water quality impacts.
  1. If any of the general provisions for granting exemptions as outlined in II. A. of these guidelines are met, exemptions may be granted.
  2. If none of the general provisions for granting exemptions as outlined in II. A. of these guidelines are met, exemptions will not be granted.

V. PROVISIONS FOR EXEMPTIONS FOR NEW LAND DEVELOPMENT

- A. The local agency and/or discharger shall submit to the Executive Officer a complete Report of Waste Discharge, including filing fee, and detailed information on Items 1 through 9 of Attachment 1.
- B. In addition to the information submitted by the local agency and/or discharger, the information listed in Attachment 2 will be considered by the Executive Officer.
- C. The Executive Officer will review the submitted information as it pertains to existing and potential water quality impacts.
  1. If any of the general provisions for granting exemptions as outlined in II. A. of these guidelines are met, exemptions may be granted. Waste discharge requirements may be adopted by the Regional Board.

2. If none of the general provision for granting exemptions as outlined in II. A. of these guidelines are met, exemptions will not be granted.

#### VI. RESCISSION OF EXEMPTIONS

- A. Exemptions will be rescinded if:
  1. It appears that water quality or the beneficial uses of waters are threatened or degraded or if a nuisance, pollution or contamination is caused or threatened; or
  2. Any condition of the exemption is violated.
- B. No discharge of waste into the waters of the state, whether or not such discharge is made pursuant to waste discharge requirements, shall create a vested right to continue such discharge. All discharges of waste into waters of the state are privileges, not rights. (Water Code Section 13263 (g))

## ATTACHMENT 1

### ITEMS TO BE SUBMITTED TO THE REGIONAL BOARD FOR REVIEW

1. Number, size and location of improved lots in the surrounding area (subdivision, community or portion thereof, distinct groundwater basin or portion thereof) being considered for exemption.
2. Number, size and location of unimproved lots in the area being considered for exemption.
3. Availability of sewerage or connection to other secondary wastewater treatment facility.
4. Surface and/or groundwater quality in the vicinity of the proposed exemptions.
5. Hydrogeologic characteristics (e.g. depth to groundwater, soil type, etc).
6. Development density and trends.
7. Assessment of historic, current and future groundwater quality impacts within and surrounding the area being considered for exemption.
8. Assessment of whether or not the wastewater discharges from the proposed development will individually or collectively, or in connection with discharges from surrounding areas, degrade the quality of, or impact beneficial uses of, surface or groundwater.
9. Other site-specific information which may aid the Regional Board in the evaluation process.

## ATTACHMENT 2

### ADDITIONAL INFORMATION TO BE CONSIDERED BY THE REGIONAL BOARD

In addition to information submitted by the local agency and/or the discharger for exemptions, the Executive Officer will consider all relevant information, including, but not limited to:

1. Water quality standards (designated beneficial uses and numerical and narrative water quality objectives) for the surface waters and/or groundwaters which could be affected by the discharge.
2. The most recent federal and state water quality criteria for chemical and biological constituents of septic system effluent.
3. The most recent technical literature on septic systems and their water quality impacts.
4. The history of water quality problems in the project area, as documented in the Regional Board's files.
5. The most recent water quality monitoring data.
6. Comments of other agencies, including any necessary consultation with the Department of Fish and Game pursuant to the California Endangered Species Act.
7. Background information on the project area from County general plans, local limnological or hydrogeological studies, etc.

## **APPENDIX D**

1. Discharges to Land Exemptions
2. Strategies for Discharge of Waste to Land
3. Geologic and Siting Criteria for Classified Waste Management Unit
4. Waste Definitions



## **APPENDIX D**

### **Discharges to Land Exemptions**

California Code of Regulations, Title 23, Chapter 15

The following activities shall be exempt from the provisions of subchapter 4.5

Exemptions:

- a) Discharges of domestic sewage or treated effluent which are regulated by waste discharge requirements issued pursuant to Subchapter 9 of this chapter, or for which waste discharge requirements have been waived, and which are consistent with applicable water quality objectives, and treatment or storage facilities associated with municipal waste water treatment plants, provided that residual sludges or solid waste from waste water treatment facilities shall be discharged only in accordance with the applicable provisions of this subchapter.
- b) Discharges of waste water to land, including but not limited to evaporation ponds, percolation ponds, or subsurface leach fields if the following conditions are met:
  - 1) The applicable regional board has issued waste discharge requirements, reclamation requirements, or waived such issuance.
  - 2) The discharge is in compliance with the water quality objectives, set forth in the applicable water quality control plan and complies with the State Board's non degradation policy.
  - 3) The waste water does not need to be managed according to Chapter 30 of Division 4 of Title 22 of this code as a hazardous waste.

If ground water quality objectives are lacking in the applicable water quality control plan, a ground water quality evaluation on based on the ground water monitoring provisions of Article 5 of this subchapter shall be conducted by the discharger to determine if the proposed discharge would comply with the State Board's nondegradation policy.

- c) Discharges of waste to wells by injection pursuant to the Underground Injection Control Program established by the United States Environmental Protection Agency (EPA) under the Safe Drinking Water Act (42 U. S. Code Section 300h, see Title 40 of the Code of Federal Regulations, Parts 144 to 146).
- d) Actions taken by or at the direction of public agencies to clean up or abate conditions of pollution or nuisance resulting from unintentional or unauthorized releases of waste or pollutants to the environment; provided that wastes, pollutants, or contaminated materials removed from the immediate place of release shall be discharged according to Article 2 of this subchapter; and further provided that remedial actions intended to contain such wastes at the place of release shall implement applicable provisions of this subchapter to the extent feasible.
- e) Discharges of condensate from methane gas recovery operations at classified waste management units if the following conditions are met:
  - 1) Condensate shall have no chemical additives which could adversely affect containment features, and shall consist only of water and liquid contaminants removed from gas recovered at a waste management unit.
  - 2) Condensate shall be discharged to a different landfill waste management unit with a leachate collection and removal system operated under waste discharge requirements issued by the regional board, or returned to waste management unit(s) from which it came.

- 3) The discharger shall submit a report of waste discharge to the regional board pursuant to Subchapter 9 of this chapter, and shall discharge condensate only in compliance with waste discharge requirements.
- f) Use of nonhazardous decomposable waste as a soil amendment pursuant to applicable best management practices, provided that regional boards may issue waste discharge or reclamation requirements for such use.
- g) Discharges of drilling mud and cuttings from well-drilling operations, provided that such discharges are to on-site sumps and do not contain halogenated solvents. At the end of drilling operations, the discharger shall either:
  - 1) remove all wastes from the sump, or
  - 2) remove all free liquid from the sump and cover residual solid and semisolid wastes, provided that representative sampling of the sump contents after liquid removal shows residual solid wastes to be nonhazardous. If the sump has appropriate containment features, it may be reused.
- h) Recycling or other use of materials salvaged from waste, or produced by waste treatment, such as scrap metal, compost, and recycled chemicals, provided that discharges of residual wastes from recycling or treatment operations to land shall be according to applicable provisions of this subchapter.
- i) Waste treatment in fully enclosed facilities, such as tanks, or in concrete-lined facilities of limited areal extent, such as oil-water separators designed, constructed, and operated according to American Petroleum Institute Specifications.

#### **Hazardous Waste**

- a) Hazardous waste is any waste which, under Section 66300 of Title 22 of this code, is required to be managed according to Chapter 30 of Division 4 of Title 22 of this code.
- b) Hazardous wastes shall be discharged only at class I waste management units which comply with the applicable provisions of this subchapter and Chapter 30 of Division 4 of Title 22 of this code unless wastes qualify for a variance under Section 66310 of Title 22 of this code.
- c) Wastes which have been designated as restricted wastes by DHS pursuant to Section 66900 of Title 22 of this code shall not be discharged to waste management units after the restriction dates established by Section 66905 of Title 22 of this code unless:
  - 1) such discharge is for retrievable storage, and
  - 2) DHS has determined that processes to treat or recycle substantially all of the waste are not available, or
  - 3) DHS has granted a variance from restrictions against land disposal of the waste under Section 66930 of Title 22 of this code.

#### **Designated Waste**

- 1) nonhazardous waste which consists of or contains pollutants which, under ambient environmental conditions at the waste management unit, could be released at concentrations in excess of applicable water quality objectives, or which could cause degradation of waters of the state.
- 2) "manageable" hazardous waste which has been granted a variance from hazardous waste management requirements pursuant to Section 66310 of Title 22 of this code.

- b) Wastes in this category shall be discharged only at Class I waste management units or at Class II waste management units which comply with the applicable provisions of this subchapter and have been approved for containment of particular kind of waste to be discharged. Decomposable wastes in this category may be discharged to Class I or II land treatment units.

### **Nonhazardous Solid Waste**

- a) Nonhazardous solid waste means all putrescible and nonputrescible solid, semi-solid, and liquid wastes, including garbage, trash, refuse, paper, rubbish, ashes, industrial wastes, demolition and construction wastes, abandoned vehicles and parts thereof, discarded home and industrial appliances, manure, vegetable or animal solid and semi-solid wastes and other discarded solid or semi-solid waste; provided that such wastes do not contain wastes which must be managed as hazardous wastes, or wastes which contain soluble pollutants in concentrations which exceed applicable water quality objectives, or could cause degradation of waters of the state (i.e., designated waste).
- b) Except as provided in Subsection 2520(d) of this article, nonhazardous solid waste may be discharged at any classified landfill which is authorized to accept such waste, provided that:
  - 1) the discharger shall demonstrate that codisposal of nonhazardous solid waste with other waste shall not create conditions which could impair the integrity of containment features and shall not render designated waste hazardous (e.g., by mobilizing hazardous constituents);
  - 2) a periodic load-checking program approved by DHS and the regional board shall be implemented to ensure that hazardous materials are not discharged at Class III landfills.
- c) Dewatered sewage or water treatment sludge may be discharged at a Class III landfill under the following conditions, unless DHS determines that the waste must be managed as hazardous waste:
  - 1) The landfill is equipped with a leachate collection and removal system;
  - 2) The sludge contains at least 20 percent solids if primary sludge, or at least 15 percent solids if secondary sludge, mixtures of primary and secondary sludges, or water treatment sludge; and
  - 3) A minimum solids-to-liquid ratio of 5:1 by weight shall be maintained to ensure that the codisposal will not exceed the initial moisture-holding capacity of the nonhazardous solid waste. The actual ratio required by the regional board shall be based on site-specific conditions.
- d) Incinerator ash may be discharged at a Class III landfill unless DHS determines that the waste must be managed as hazardous waste.

### **Inert Waste**

- a) Inert waste does not contain hazardous waste or soluble pollutants at concentrations in excess of applicable water quality objectives, and does not contain significant quantities of decomposable waste.
- b) Inert wastes do not need to be discharged at classified waste management units.
- c) Regional boards may prescribe individual or general waste discharge requirements for discharges of inert wastes.

**APPENDIX D**  
Strategies for Discharge of Waste to Land <sup>1</sup>

Waste Category <sup>2,3</sup>	Waste Management Strategy	Waste Management Unit		Primary Containment <sup>4</sup>	Siting and Geologic Criteria <sup>5</sup>
		Class	Type		
Liquid Hazardous <sup>6</sup>	Full Containment	I	Surface Impoundment	Double Liners <sup>7,8</sup>	a) Natural features capable of containing waste and leachate as backup to primary containment.
Solid Hazardous <sup>6</sup>			Landfill	Double Liners <sup>7,8</sup>	b) Not located in areas of unacceptable risk from geologic or environmental hazards.
Dry Solid Hazardous <sup>6</sup>			Waste Pile	Double Liners <sup>7,8,9</sup>	
Liquid Designated (including undewatered sludge and acceptable incinerator ash)	Full Containment	II	Surface Impoundment	Double Liners <sup>8,10</sup>	a) Natural features capable of containing waste and leachate may satisfy primary containment requirements.
Solid Designated			Landfill	Single Liner <sup>11,12</sup>	b) May be located in most areas except high risk areas.
Dry Solid Designated			Waste Pile		
Nonhazardous Solid Waste (including dewatered sludge and acceptable incinerator ash)	Protect Beneficial Uses	III	Landfill	None <sup>13</sup>	a) Consideration of factors listed in Subsection 2533(b) <sup>13</sup> .  b) May be located in most areas except high risk areas.

<sup>1</sup> See Sec. 2510 for applicability to existing facilities

<sup>2</sup> Waste in any category may be discharged at waste management units with higher levels of containment ability.

<sup>3</sup> Wastes suitable for land treatment in any category may be discharged at land treatment facilities.

<sup>4</sup> See Article 4 of this subchapter.

<sup>5</sup> See article 3 of this subchapter.

<sup>6</sup> "Manageable" hazardous wastes may be discharged at Class II waste management units, see Sec. 2522(a)(2).

<sup>7</sup> Hazardous waste facility standards per 22 CAC 66630 et. seq.

<sup>8</sup> Leachate collection and removal system (LCRS) required.

<sup>9</sup> Single liner may be acceptable, See Table 4.1.

<sup>10</sup> Suitable natural features may satisfy requirements for outer liner where double liners are needed. Single replaceable clay liner (no LCRS) also acceptable.

<sup>11</sup> Suitable natural features may satisfy primary containment requirement.

<sup>12</sup> LCRS required as appropriate.

<sup>13</sup> Units at sites not meeting siting and geologic criteria must have a single liner and LCRS.

APPENDIX D											
Geologic and Siting Criteria for Classified Waste Management Units											
Waste Management Unit Classification											
Site Chara- teristics	New Class I	Reclassification of Existing Class I <sup>1</sup>						New Class II	Reclassification of Existing Class II <sup>2</sup>	New Class III	Reclassification of Existing Class II-2 <sup>3</sup>
Geologic Setting	Maximum attainable isolation from ground water: substantial thickness, permeability less than or equal to 1x10 <sup>-7</sup> cm/sec.	I	I <sup>1</sup>	II-1	T/S	REC	EX	Substatntial isolation from ground water; substantial thickness, permeability less than or equal to 1x10 <sup>-6</sup> cm/sec (or liner system).	As for new Class II.	Adequate separation from ground water; characteristics other than permeability will be considered.	As for new Class III.
		Yes	Yes	Yes	Yes	Yes	Yes				
Flooding	Outside of 100-year floodplain. <sup>4</sup>	Yes	No <sup>5</sup>	No <sup>5</sup>	No <sup>5</sup>	No <sup>5</sup>	No <sup>5</sup>	No siting restriction <sup>5</sup>			
Ground Rupture	200' setback from known Holocene fault.	Yes	Yes	No <sup>5</sup>	No <sup>5</sup>	Yes	Yes	200' setback from known Holocene fault.	Exempt <sup>5</sup> , except that expansions are as for new Class II.	Not located on known Holocene fault.	Exempt <sup>5</sup> , except that expansions as new Class III.
Rapid Geologic Change	Outside subject area (potential to impair containment). <sup>4</sup>	Yes	No <sup>5</sup>	No <sup>5</sup>	No <sup>5</sup>	No <sup>5</sup>	Yes	No siting restriction <sup>5</sup>			
Tidal waves <sup>6</sup>	Outside subject coastal areas <sup>4</sup>	No siting restriction <sup>5</sup>						No siting restriction			

<sup>1</sup> This category is defined in Subsection 2531(a) of this article.

<sup>2</sup> This category is defined in Subsection 2532(a) of this article.

<sup>3</sup> This category is defined in Subsection 2532(a) of this article.

<sup>4</sup> Waste management units used only for treatment and storage may be located within prescribed areas, provided that exemption from applicable siting criteria is conditioned on protection of treatment and storage from the geologic or environmental hazards involved.

<sup>5</sup> Exemption from siting criteria does not release dischargers from the obligation to protect waste management units from the geologic or environmental hazards involved. Exemption is conditioned on such protection.

<sup>6</sup> "Tidal waves" includes tsunamis, seiches, and surge condition.

# **APPENDIX E**

## **pHc Values for Adjusted Sodium Absorption (SAR) Ratios**

# TABLES FOR CALCULATING pHc VALUES & WATERS

pHc can be calculated, using the table below;  $pHc = (pK_1 - pK_2) + p(Ca+Mg) + pAlk$  where  $pK_1 - pK_2$  is obtained from  $Ca+Mg+Na$   
 $p(Ca+Mg)$  " " "  $Ca+Mg$   
 $pAlk$  " " "  $CO_3+HCO_3$

Tables for Calculation pHc

Conct. Ca+Mg+Na (me/l)	$pK_1 - pK_2$	Conct. Ca+Mg (me/l)	$p(Ca+Mg)$	Conct. CO <sub>3</sub> +HCO <sub>3</sub> (me/l)	pAlk
.5	2.11	.05	4.60	.05	4.30
.7	2.12	.10	4.50	.10	4.00
.9	2.13	.15	4.42	.15	3.82
1.2	2.14	.2	4.00	.20	3.70
1.6	2.15	.25	3.90	.25	3.60
1.9	2.16	.32	3.80	.31	3.51
2.4	2.17	.39	3.70	.40	3.40
2.8	2.18	.50	3.60	.50	3.30
3.3	2.19	.63	3.50	.63	3.20
3.9	2.20	.79	3.40	.79	3.10
4.5	2.21	1.00	3.30	.99	3.00
5.1	2.22	1.25	3.20	1.25	2.90
5.8	2.23	1.58	3.10	1.57	2.80
6.6	2.24	1.98	3.00	1.98	2.70
7.4	2.25	2.49	2.90	2.49	2.60
8.3	2.26	3.14	2.80	3.13	2.50
9.2	2.27	3.90	2.70	4.0	2.40
11	2.28	4.97	2.60	5.0	2.30
13	2.30	6.30	2.50	6.3	2.20
15	2.32	7.90	2.40	7.9	2.10
18	2.34	10.00	2.30	9.9	2.00
22	2.36	12.50	2.20	12.5	1.90
25	2.38	15.80	2.10	15.7	1.80
29	2.40	19.80	2.00	19.8	1.70
34	2.42				
39	2.44				
45	2.46				
51	2.48				
59	2.50				
67	2.52				
76	2.54				

$$pAlk = -1.001(\log CO_3 + HCO_3) + 2.998$$

Example: To calculate adj.SAR of water from

$$adj.SAR = \frac{Na}{\sqrt{\frac{Ca+Mg}{2}}} [1 + (8.4 - pHc)]$$

With report of water analysis

Na = 3.5 me/l  
 Ca+Mg = 1.0 me/l .54 .52 2.0 1.44  
 Ca+Mg+Na = 4.5 me/l 5.47 5.6 2.44 1.92  
 CO<sub>3</sub>+HCO<sub>3</sub> = 3.0 me/l 3.17 3.2 2.36 1.00

pHc = 2.21 + 3.30 + 2.5 = 8.01 (from tables)

$$adj.SAR = \frac{3.5}{\sqrt{1/2}} [1 + (8.4 - 8.01)] = 4.95 (1.39)$$

$$adj.SAR = 6.25$$

NOTE: Values of pHc above 8.4 indicate tendency to dissolve lime from soil through which the water moves; values below 8.4 indicate tendency to precipitate lime from waters applied.

(ref: L.V. Wilcox, U.S. Salinity Laboratory, mimeo Dec. 30, 1966)

$$pAlk = -1.035(\log CO_3 + HCO_3) + 2.998$$

# INDEX

This index is intended as a general guide to assist the reader in locating information in the Basin Plan about the subjects listed below. The reader should note that not all subjects in the Basin Plan are included below, nor are all page references listed for each subject.

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